

January 31, 2023

The Honorable Caryn Tyson, Chairperson  
Senate Committee on Assessment and Taxation  
300 SW 10th Avenue, Room 548-S  
Topeka, Kansas 66612

Dear Senator Tyson:

**SUBJECT:** Fiscal Note for SB 94 by Senate Committee on Assessment and Taxation

In accordance with KSA 75-3715a, the following fiscal note concerning SB 94 is respectfully submitted to your committee.

Under current law, the State of Kansas receives property tax revenue each year from the 1.0 mill Education Building Fund (EBF) tax levy and the 0.5 mill State Institutions Building Fund (SIBF) tax levy. SB 94 would discontinue these property tax levies after tax year 2023 and authorize an annual transfer from the State General Fund to these funds starting in FY 2025. The bill would transfer \$41.8 million from the State General Fund to the EBF on July 1, 2024. In future fiscal years, the transfer from the State General Fund to the EBF would increase by 2.0 percent each year and would occur on July 1st of each future fiscal year. The bill would transfer \$20.9 million from the State General Fund to the SIBF on July 1, 2024. In future fiscal years, the transfer from the State General Fund to the SIBF would increase by 2.0 percent each year and would occur on July 1st of each future fiscal year. The bill would remove outdated language on the EBF and SIBF, including language that allows the Director of Accounts and Reports at the Department of Administration to credit amounts to the EBF and SIBF for cashflow purposes.

SB 464 would reduce State General Fund revenues by a total of \$62.7 million in FY 2025 by authorizing transfers from the State General Fund of \$41.8 million to the EBF and \$20.9 million to the SIBF. The bill would decrease state property tax revenues by discontinuing the EBF and SIBF property tax levies. The Department of Revenue estimates this bill would decrease property tax revenues to these two funds by a total of \$66,930,000 in tax year 2024 or FY 2025, with \$44,620,000 from the EBF and \$22,310,000 from the SIBF.

The bill is estimated to have a net reduction of revenue to the state building funds of \$4,230,000 in FY 2025. Specifically, the EBF would receive \$2,820,000 less in revenue in FY

2025 (\$41.8 million in new revenue from the SGF transfer minus \$44,620,000 by discontinuing the property tax). The SIBF would receive \$1,410,000 less in revenue in FY 2025 (\$20.9 million in new revenue from the SGF transfer minus \$22,310,000 by discontinuing the property tax). The bill would also provide less revenues to the EBF and SIBF in future fiscal years as property tax revenues are estimated to increase with property valuations each year by approximately 5.0 percent, while the amount of the State General Fund transfers would grow by 2.0 percent each year. The reduction in revenue to the EBF and SIBF are shown in the following tables:

<u>Current Law</u>	<u>FY 2025</u>	<u>FY 2026</u>	<u>FY 2027</u>
EBF	\$44,620,000	\$46,851,000	\$49,193,550
SIBF	\$22,310,000	\$23,425,500	\$24,596,775
Total	\$66,930,000	\$70,276,500	\$73,790,325

<u>SB 94 Transfers</u>	<u>FY 2025</u>	<u>FY 2026</u>	<u>FY 2027</u>
EBF	\$41,800,000	\$42,636,000	\$43,488,720
SIBF	\$20,900,000	\$21,318,000	\$21,744,360
Total	\$62,700,000	\$63,954,000	\$65,233,080

<u>Revenue Reduction</u>	<u>FY 2025</u>	<u>FY 2026</u>	<u>FY 2027</u>
EBF	(\$2,820,000)	(\$4,215,000)	(\$5,704,830)
SIBF	(\$1,410,000)	(\$2,107,500)	(\$2,852,415)
Total	(\$4,230,000)	(\$6,322,500)	(\$8,557,245)

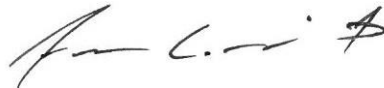
The property tax estimates (excluding motor vehicles) were developed jointly by the Department of Revenue, Kansas Legislative Research Department, and the Division of the Budget in November 2022 as part of the education consensus revenue estimating process. That process includes the assumption that approximately 3.0 percent of property taxes become delinquent and are collected in future years; however, the actual amount of delinquent property taxes varies from year to year. Delinquent property tax revenue that are collected in future fiscal years would be credited to the EBF and SIBF.

The Board of Regents indicates that the bill has the potential to provide less funding for the EBF that would be used to fund deferred maintenance projects at the state universities. According to the Board, the estimated renewal cost to bring all mission critical buildings to a “state of good repair” is estimated at just over \$1.2 billion in FY 2022. The Board estimates that an annual amount of \$154.0 million is needed for on-going maintenance to prevent any further backlogs and to adequately maintain university campuses. The Division of the Budget notes that it is unknown if the State General Fund or other state resources would be used in the appropriation process to provide additional funding for projects that were previously funded with EBF dollars.

The bill has the potential to provide less funding to the SIBF. The SIBF is established in the *Kansas Constitution* for constructing, equipping, and repairing buildings at the state institutions for the mentally ill and developmentally disabled overseen by the Department for Aging and Disability Services, the state’s juvenile correctional facility, the Schools for the Deaf and Blind under the Department of Education, as well as the veterans’ homes and cemeteries. *The FY 2024*

*Governor's Budget Report* indicates that a number of state agencies depend on monies available in the SIBF for their capital improvement projects. The Division of the Budget notes that it is unknown if the State General Fund or other state resources would be used in the appropriation process to provide additional funding for projects that were previously funded with SIBF dollars. Any fiscal effect associated with SB 94 is not reflected in *The FY 2024 Governor's Budget Report*.

Sincerely,

A handwritten signature in black ink, appearing to read "Adam Proffitt", with a stylized flourish at the end.

Adam Proffitt  
Director of the Budget

cc: Lynn Robinson, Department of Revenue  
Tamara Emery, Department of Administration  
Becky Pottebaum, Board of Regents  
Crystal Hewitt, Commission on Veterans Affairs  
Leigh Keck, Department for Aging & Disability Services  
Randy Bowman, Department of Corrections  
Adela Tan, School for the Blind & School for the Deaf