

March 25, 2015

# **ENGROSSED** SENATE BILL No. 393

DIGEST OF SB 393 (Updated March 24, 2015 2:55 pm - DI 97)

Citations Affected: IC 5-4; IC 20-26.

**Synopsis:** Public official surety bonds. Requires that copies of political subdivision personnel bonds must be filed with the county auditor or fiscal officer of the political subdivision and with the state board of accounts. Requires the state board of accounts to maintain a database of received bonds. Requires certain public employees and contractors that have access to public funds to file a bond. Specifies guidelines for fixing the amount of certain bonds. Provides for purchase of a blanket bond that includes aggregate coverage.

**Effective:** July 1, 2015; January 1, 2016.

# Charbonneau, Head, Randolph, Broden

(HOUSE SPONSORS — TRUITT, PRICE, LEHMAN, KLINKER)

January 12, 2015, read first time and referred to Committee on Local Government. January 22, 2015, reported favorably — Do Pass. January 26, 2015, read second time, amended, ordered engrossed. January 27, 2015, engrossed. Read third time, passed. Yeas 49, nays 1.

HOUSE ACTION

March 3, 2015, read first time and referred to Committee on Local Government. March 16, 2015, reported — Do Pass.

March 24, 2015, read second time, amended, ordered engrossed.



First Regular Session 119th General Assembly (2015)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2014 Regular Session and 2014 Second Regular Technical Session of the General Assembly.

# ENGROSSED SENATE BILL No. 393

A BILL FOR AN ACT to amend the Indiana Code concerning state and local administration.

Be it enacted by the General Assembly of the State of Indiana:

SECTION 1. IC 5-4-1-5.	.1 IS A	MENDED	TO R	EAD	AS
FOLLOWS [EFFECTIVE JUI	LY 1, 20	015]: Sec.	5.1. (a)	"Polit	ical
subdivision" as used in this s	section 1	nas the mea	aning se	t forth	in in
IC 36-1-2-13 and excludes any	departm	ent or agen	cy of the	state.	

- (b) Every elected or appointed officer, official, deputy, or employee, or contractor of a political subdivision who is required by section 18 of this chapter to file an official bond for the faithful performance of duty, except the county recorder and deputies and employees of the recorder, shall file the bond with the fiscal officer of the political subdivision and in the office of the county recorder in the county of residence of the officer, official, deputy, or employee. The county recorder and deputies and employees of the recorder shall file their bonds with the county auditor and in the office of the clerk of the circuit court.
- (c) The bonds described in subsection (b) shall be filed within ten (10) days of their issuance or, if approval is required, within ten (10)



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days after their approval by the person required to approve the bonds.
The recorder shall record all of the bonds filed under this section,
indexing them alphabetically under the name of the principal and
referring to the title, office, and page number where recorded. The
bonds shall be kept in a safe and convenient place in the recorder's
office with a reference to the date filed and record and page where
recorded

- (d) Every county officer who is required to give bond shall have a copy of the oath of office recorded with the bond.
- (e) The fiscal officer of a political subdivision with whom an official bond is filed under subsection (b) shall file a copy of the bond with the state board of accounts:
  - (1) contemporaneously with the filing of the political subdivision's annual financial report required under IC 5-11-1-4(a); and
  - (2) electronically in the manner prescribed under IC 5-14-3.8-7.
- (f) The state board of accounts shall maintain a data base of bonds received under this section and make the data base available to the public on the state board of accounts Internet web site. To the extent practicable, the data base must include a list that specifies:
  - (1) every individual who is required by section 18 of this chapter to file; and
  - (2) whether each individual specified under subdivision (1) has obtained and filed;

## an official bond for the faithful performance of duty.

SECTION 2. IC 5-4-1-18, AS AMENDED BY P.L.117-2011, SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JANUARY 1, 2016]: Sec. 18. (a) Except as provided in subsection (b), the following eity, town, eounty, or township officers and employees individuals shall file and maintain in place an individual surety bond during each year that the individual serves as an officer, employee, or contractor:

- (1) City judges, controllers, clerks, and clerk-treasurers.
- (2) Town judges and clerk-treasurers.
- (3) Auditors, treasurers, recorders, surveyors, sheriffs, coroners, assessors, and clerks.
- (4) Township trustees.
- (5) Those employees directed to file an individual bond by the fiscal body of a city, town, or county.
- (6) Township assessors (if any).



(A) who are employees or contractors of a city, town, county, or township; and (B) whose official duties include receiving, processing, depositing, disbursing, or otherwise having access to funds that belong to the federal government, the state, a political subdivision, or another governmental entity.  (b) The fiscal body of a city, town, county, or township may by ordinance authorize the purchase of a blanket bond or a crime insurance policy that:  (1) is endorsed to include faithful performance to cover the faithful performance of; and (2) includes aggregate coverage sufficient to provide coverage amounts specified for; all employees, commission members, and persons acting on behalf of the local government unit, including those the officers, employees, and contractors described in subsection (a) who are required to file a bond under this chapter.  (c) The fiscal body of a city, town, county, or township may by ordinance (or for a township, by resolution) authorize the purchase of a crime insurance policy that provides coverage for criminal acts or omissions committed by officers, employees, contractors, commission members, and persons acting on behalf of the local government unit. For the sole purpose of recovering public funds on behalf of a local government unit, the state is considered to be an additional named insured on all crime insurance policies
(B) whose official duties include receiving, processing, depositing, disbursing, or otherwise having access to funds that belong to the federal government, the state, a political subdivision, or another governmental entity.  (b) The fiscal body of a city, town, county, or township may by ordinance authorize the purchase of a blanket bond or a crime insurance policy that:  (1) is endorsed to include faithful performance to cover the faithful performance of; and  (2) includes aggregate coverage sufficient to provide coverage amounts specified for;  all employees, commission members, and persons acting on behalf of the local government unit, including those the officers, employees, and contractors described in subsection (a) who are required to file a bond under this chapter.  (c) The fiscal body of a city, town, county, or township may by ordinance (or for a township, by resolution) authorize the purchase of a crime insurance policy that provides coverage for criminal acts or omissions committed by officers, employees, contractors, commission members, and persons acting on behalf of the local government unit. For the sole purpose of recovering public funds on behalf of a local government unit, the state is considered to be
depositing, disbursing, or otherwise having access to funds that belong to the federal government, the state, a political subdivision, or another governmental entity.  (b) The fiscal body of a city, town, county, or township may by ordinance authorize the purchase of a blanket bond or a crime insurance policy that:  (1) is endorsed to include faithful performance to cover the faithful performance of; and  (2) includes aggregate coverage sufficient to provide coverage amounts specified for;  all employees, commission members, and persons acting on behalf of the local government unit, including those the officers, employees, and contractors described in subsection (a) who are required to file a bond under this chapter.  (c) The fiscal body of a city, town, county, or township may by ordinance (or for a township, by resolution) authorize the purchase of a crime insurance policy that provides coverage for criminal acts or omissions committed by officers, employees, contractors, commission members, and persons acting on behalf of the local government unit. For the sole purpose of recovering public funds on behalf of a local government unit, the state is considered to be
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11 (1) is endorsed to include faithful performance to cover the 12 faithful performance of; and 13 (2) includes aggregate coverage sufficient to provide coverage 14 amounts specified for; 15 all employees, commission members, and persons acting on behalf of 16 the local government unit, including those the officers, employees, 17 and contractors described in subsection (a) who are required to file 18 a bond under this chapter. 19 (c) The fiscal body of a city, town, county, or township may by 20 ordinance (or for a township, by resolution) authorize the purchase 21 of a crime insurance policy that provides coverage for criminal 22 acts or omissions committed by officers, employees, contractors, 23 commission members, and persons acting on behalf of the local 24 government unit. For the sole purpose of recovering public funds 25 on behalf of a local government unit, the state is considered to be
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obtained under this subsection.
28 (c) (d) Except as provided in subsections (h) (j) and (i), (k), the
fiscal bodies of the respective units shall fix the amount of the bond of
30 city controllers, city clerk-treasurers, town clerk-treasurers, Barrett Law
fund custodians, county treasurers, county sheriffs, circuit court clerks,
township trustees, and conservancy district financial clerks as follows:
33 (1) The amount must equal thirty thousand dollars (\$30,000) for
each one million dollars (\$1,000,000) of receipts of the officer's
office during the last complete fiscal year before the purchase of
the bond, subject to subdivision (2).
37 (2) The amount may not be less than thirty thousand dollars
38 (\$30,000) nor more than three hundred thousand dollars
39 (\$300,000) unless the fiscal body approves a greater amount for
the officer or employee.
County auditors shall file bonds in amounts of not less than thirty

thousand dollars (\$30,000), as fixed by the fiscal body of the county.



- (e) The amount of the bond of any other a person who is not specified in subsection (d) and is required to file an individual bond shall be fixed by the fiscal body of the unit as follows:
  - (1) If the person is not described in subsection (a)(7), at not less than fifteen thousand dollars (\$15,000).
  - (2) If the person is described in subsection (a)(7), at not less than five thousand dollars (\$5,000).
- (d) (f) Except as provided in subsection (j), (l), a controller of a solid waste management district established under IC 13-21 or IC 13-9.5 (before its repeal) shall file an individual surety bond in an amount:
  - (1) fixed by the board of directors of the solid waste management district; and
  - (2) that is at least thirty thousand dollars (\$30,000).
- (e) (g) Except as provided under subsection (d), (f), a person who is required to file an individual surety bond by the board of directors of a solid waste management district established under IC 13-21 or IC 13-9.5 (before its repeal) shall file a bond in an amount fixed by the board of directors.
- (f) (h) In 1982 and every four (4) years after that, the state examiner shall review the bond amounts fixed under this section and report in an electronic format under IC 5-14-6 to the general assembly whether changes are necessary to ensure adequate and economical coverage.
- (g) (i) The commissioner of insurance shall prescribe the form of the bonds or crime **insurance** policies required by this section, in consultation with **the state board of accounts and** the commission on public records under IC 5-15-5.1-6. A bond or crime insurance policy that does not conform to the form prescribed under this subsection may not be used to meet the requirements of this chapter.
- (h) (j) Notwithstanding subsection (c), (d), the state board of accounts may fix the amount of the bond for a city controller, city clerk-treasurer, town clerk-treasurer, Barrett Law fund custodian, county treasurer, county sheriff, circuit court clerk, township trustee, or conservancy district financial clerk at an amount that exceeds thirty thousand dollars (\$30,000) for each one million dollars (\$1,000,000) of receipts of the officer's office during the last complete fiscal year before the purchase of the bond. However, the bond amount may not exceed three hundred thousand dollars (\$300,000). An increased bond amount may be established under this subsection only if the state examiner issues a report under IC 5-11-5-1 that includes a finding that the officer engaged in malfeasance, misfeasance, or nonfeasance that resulted in the misappropriation of, diversion of, or inability to account



1	for public funds.
2	(i) (k) Notwithstanding subsection (e), (e), the state board of
3	accounts may fix the amount of the bond for any person who is not
4	described in:
5	(1) subsection (h) (e)(1) and is required to file an individual bond
6	at an amount that exceeds fifteen thousand dollars (\$15,000); or
7	(2) subsection (e)(2) and is required to file an individual bond
8	at an amount that exceeds five thousand dollars (\$5,000).
9	An increased bond amount may be established under this subsection
10	only if the state examiner issues a report under IC 5-11-5-1 that
11	includes a finding that the person engaged in malfeasance,
12	misfeasance, or nonfeasance that resulted in the misappropriation of,
13	diversion of, or inability to account for public funds.
14	(i) (l) Notwithstanding subsection (d), (f), the state board of
15	accounts may fix the amount of the bond for a controller of a solid
16	waste management district established under IC 13-21 or IC 13-9.5
17	(before its repeal) at an amount that exceeds thirty thousand dollars
18	(\$30,000). An increased bond amount may be established under this
19	subsection only if the state examiner issues a report under IC 5-11-5-1
20	that includes a finding that the controller engaged in malfeasance,
21	misfeasance, or nonfeasance that resulted in the misappropriation of,
22	diversion of, or inability to account for public funds.
23	(k) (m) Both of the following apply to a bond or erime insurance
24	policy that is filed to comply with this section:
25	(1) Unless the bond or policy is canceled, the bond or policy must
26	continue in force for the term of office of the individual who files
27	the bond or policy.
28	(1) Each bond must have a term of one (1) year commencing
29	on the first day of the:
30	(A) calendar year;
31	(B) fiscal year of the political subdivision or governmental
32	unit; or
33	(C) individual's service in the office or employment
34	position for which a bond is required.
35	(2) Consecutive yearly bonds filed by an individual must
36	provide separate coverage for each year. The aggregate
37	liability of the surety or insurer for a policy year is the amount
38	specified in the bond or policy, sum of the amounts specified in
39	the bonds issued by the surety or insurer for that policy year.
40	SECTION 3. IC 20-26-4-5, AS ADDED BY P.L.1-2005, SECTION
41	10, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
т1	10, is AMENDED TO KEAD AS FOLLOWS EFFECTIVE

JANUARY 1, 2016]: Sec. 5. (a) For each school year commencing July



1	1:
2	(1) the treasurer of each governing body and the governing body's
3	school corporation; and
4	(2) a deputy treasurer, if so appointed; and
5	(3) any individual whose official duties include receiving,
6	processing, depositing, disbursing, or otherwise having access
7	to funds that belong to a school corporation or the governing
8	body of a school corporation;
9	shall give a bond for the faithful performance of the treasurer's, and
10	deputy treasurer's, or individual's duties written by an insurance
11	company licensed to do business in Indiana, in an amount determined
12	by the governing body. The treasurer shall be responsible under the
13	treasurer's bond for the acts of a deputy treasurer appointed as provided
14	in section 1 of this chapter.
15	(b) A governing body may authorize the purchase of a blanket
16	bond that:
17	(1) is endorsed to include faithful performance to cover the
18	faithful performance of all employees and individuals acting
19	on behalf of the governing body or the governing body's
20	school corporation, including the individuals described in
21	subsection (a); and
22	(2) includes aggregate coverage sufficient to provide coverage
23	amounts specified for each individual who is required to give
24	a bond under this section.



#### COMMITTEE REPORT

Madam President: The Senate Committee on Local Government, to which was referred Senate Bill No. 393, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill DO PASS.

(Reference is to SB 393 as introduced.)

HEAD, Chairperson

Committee Vote: Yeas 8, Nays 0

### SENATE MOTION

Madam President: I move that Senate Bill 393 be amended to read as follows:

Page 1, line 9, after "bond" insert "with the fiscal officer of the political subdivision and".

Page 1, line 12, after "bonds" insert "with the county auditor and". Page 2, delete lines 8 through 14, begin a new paragraph and insert:

- "(e) The fiscal officer of a political subdivision with whom an official bond is filed under subsection (b) shall file a copy of the bond with the state board of accounts:
  - (1) contemporaneously with the filing of the political subdivision's annual financial report required under IC 5-11-1-4(a); and
  - (2) electronically in the manner prescribed under IC 5-14-3.8-7.".

(Reference is to SB 393 as printed January 23, 2015.)

**CHARBONNEAU** 



## COMMITTEE REPORT

Mr. Speaker: Your Committee on Local Government, to which was referred Senate Bill 393, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

(Reference is to SB 393 as reprinted January 27, 2015.)

**PRICE** 

Committee Vote: Yeas 9, Nays 0

### **HOUSE MOTION**

Mr. Speaker: I move that Engrossed Senate Bill 393 be amended to read as follows:

Page 5, line 37, after "insurer" insert "for a policy year".

Page 5, line 39, delete "." and insert "by the surety or insurer for that policy year.".

(Reference is to ESB 393 as printed March 17, 2015.)

**LEHMAN** 

