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January 29, 2014

## **SENATE BILL No. 359**

DIGEST OF SB 359 (Updated January 27, 2014 3:38 pm - DI 55)

Citations Affected: IC 13-18; IC 13-20.

**Synopsis:** Confined feeding operations and composting. Provides that a person may not operate a confined feeding operation without obtaining the prior approval of the department of environmental management. Provides for renewal of an approval for the construction, expansion, or operation of a confined feeding operation. Provides that the law concerning the registration of composting facilities applies to facilities for the composting of vegetative matter and other organic material. (Currently the law applies only to facilities for the composting of vegetative matter resulting from landscaping maintenance and land clearing projects.) Specifies the conditions under which an application for registration of a composting facility may be denied or a registration may be revoked.

Effective: July 1, 2014.

### Charbonneau

January 14, 2014, read first time and referred to Committee on Environmental Affairs. January 28, 2014, amended, reported favorably — Do Pass.



January 29, 2014

Second Regular Session 118th General Assembly (2014)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2013 Regular Session and 2013 First Regular Technical Session of the General Assembly.

## **SENATE BILL No. 359**

A BILL FOR AN ACT to amend the Indiana Code concerning environmental law.

Be it enacted by the General Assembly of the State of Indiana:

1 2	SECTION 1. IC 13-18-10-1, AS AMENDED BY P.L.1-2010, SECTION 62, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
3	JULY 1, 2014]: Sec. 1. (a) A person may not start:
4	(1) construction of a confined feeding operation; or
5	(2) expansion of a confined feeding operation that increases:
6	(A) animal capacity; or
7	(B) manure containment capacity; or
8	( <b>C</b> ) both;
9	without obtaining the prior approval of the department.
10	(b) A person may not operate a confined feeding operation
11	without obtaining the prior approval of the department.
12	SECTION 2. IC 13-18-10-2, AS AMENDED BY P.L.127-2009,
13	SECTION 7, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
14	JULY 1, 2014]: Sec. 2. (a) An application for an approval under
15	section 1 of this chapter of the construction or expansion of a confined
16	feeding operation must be made on a form submitted on a form



1	provided by the department. An applicant must submit the completed
2	application form to the department together with the following:
3	(1) Plans and specifications for the design and operation of
4	manure treatment and control facilities.
5	(2) A manure management plan that outlines procedures for the
6	following:
7	(A) Soil testing.
8	(B) Manure testing.
9	(3) Maps of manure application areas.
10	(4) Supplemental information that the department requires,
11	including the following:
12	(A) General features of topography.
13	(B) Soil types.
14	(C) Drainage course.
15	(D) Identification of nearest streams, ditches, and lakes.
16	(E) Location of field tiles.
17	(F) Location of land application areas.
18	(G) Location of manure treatment facilities.
19	(H) Farmstead plan, including the location of water wells on
20	the site.
21	(5) A fee of one hundred dollars (\$100). The department shall
22	refund the fee if the department does not make a determination in
23	accordance with the time period established under section 2.1 of
24	this chapter.
25	(b) An applicant who applies for <b>an</b> approval under section 1 of this
26	chapter to construct or expand a confined feeding operation on land for
27	which a valid existing approval has not been issued shall, make a
28	reasonable effort to provide notice not more than ten (10) working days
29	after submitting an the application, make a reasonable effort to
30	provide notice under this subsection:
31	(1) to the county executive of the county in which the confined
32	feeding operation is to be located or expanded; and
33	(2) to each owner and each occupant of land of which any part of
34	the boundary is one-half $(1/2)$ mile or less from the following:
35	(A) Any part of the proposed footprint of either or both of the
36	following to be located on the land on which the confined
37	feeding operation is to be located:
38	(i) A livestock or poultry production structure.
39	(ii) A permanent manure storage facility.
40	(B) Any part of the proposed footprint of either or both of the
41	following to be located on the land on which the confined
42	feeding operation is to be expanded:



1(i) A livestock or poultry production structure.2(ii) The expanded area of a livestock or poultry production3structure.4The notice must be sent by mail, be in writing, include the date on5which the application was submitted to the department, and include a6brief description of the subject of the application. The applicant shall7pay the cost of complying with this subsection. The applicant shall8submit an affidavit to the department that certifies that the applicant9has complied with this subsection.10(c) A person must submit an application for the renewal of an11approval to:12(1) operate a confined feeding operation; or13approval to:14operation;15at least thirty (30) days prior to the expiration of the existing16approval. The construction standards that apply to a renewal19application under this subsection shall be the standards in place10under rules adopted by the board at the time that the original19approval for construction or expansion of a confined feeding20operation was issued.21(1) A person who has received approval to construct or expand23has not begun construction or expansion within thirty (30) days of24the expiration of the approval must:25(1) submit a renewal application for construction or26expansion at least thirty (30) days prior to the expiration of26the approval; and27(2) comply w
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31 adopted by the board at the time that the renewal application is
32 submitted.
33 (c) (e) Plans and specifications for manure treatment or control
34 facilities for a confined feeding operation must secure the approval of
35 the department. The department shall approve the construction or
36 expansion and the operation of the manure management system of the
37 confined feeding operation if the commissioner determines that the
38 applicant meets the requirements of:
39 (1) this chapter;
40 (2) rules adopted under this chapter;
41 (3) the water pollution control laws;
42 (4) rules adopted under the water pollution control laws; and



1	(5) policies and statements adopted under IC 13-14-1-11.5
2	relative to confined feeding operations.
3	SECTION 3. IC 13-18-10-2.1, AS AMENDED BY P.L.127-2009,
4	SECTION 8, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
5	JULY 1, 2014]: Sec. 2.1. (a) The department:
6	(1) shall make a determination on an application made submitted
7	under section 2 of this chapter not later than ninety (90) days after
8	the date the department receives the completed application,
9	including all required supplemental information, unless the
10	department and the applicant agree to a longer time; and
11	(2) may conduct any inquiry or investigation, consistent with the
12	department's duties under this chapter, the department considers
13	necessary before making a determination.
14	(b) If the department fails to make a determination on an application
15	not later than ninety (90) days after the date the department receives
16	the completed application, the applicant may request and receive a
17	refund of an approval application fee paid by the applicant, and the
18	commissioner shall:
19	(1) continue to review the application;
20	(2) approve or deny the application as soon as practicable; and
21	(3) refund the applicant's application fee not later than twenty-five
22	(25) working days after the receipt of the applicant's request.
23	(c) The commissioner may suspend the processing of an application
24	and the ninety (90) day period described under this section if the
25	department determines within thirty (30) days after the department
26	receives the application that the application is incomplete and has
27	mailed a notice of deficiency to the applicant that specifies the parts of
28	the application that:
29	(1) do not contain adequate information for the department to
30	process the application; or
31	(2) are not consistent with applicable law.
32	(d) The department may establish requirements in an approval
33	regarding that part of the confined feeding operation that concerns
34	manure handling and application to assure compliance with:
35	(1) this chapter;
36	(2) rules adopted under this chapter;
37	(2) the water pollution control laws;
38	(4) rules adopted under the water pollution control laws; and
39	(5) policies and statements adopted under IC 13-14-1-11.5
40	relative to confined feeding operations.
41	(e) Subject to subsection (f), the commissioner may deny an
42	application upon making either or both of the following findings:
. 4	appreciation upon making ender of oour of the following midlings.



4	
1	(1) A responsible party intentionally misrepresented or concealed
2 3	any material fact in either or both of the following: (A) An application for approval under section 1 of this
3 4	(A) An application for approval under section 1 of this chapter.
5	(B) A disclosure statement required by section 1.4 of this
6	(B) A disclosure statement required by section 1.4 of this chapter.
7	(2) An enforcement action was resolved against a responsible
8	party as described in either or both of the following:
9	(A) Section 1.4(c)(5) of this chapter.
10	(B) Section 1.4(c)(6) of this chapter.
11	(f) Before making a determination to approve or deny an
12	application, the commissioner must consider the following factors:
13	(1) The nature and details of the acts attributed to the responsible
14	party.
15	(2) The degree of culpability of the responsible party.
16	(3) The responsible party's cooperation with the state, federal, or
17	foreign agencies involved in the investigation of the activities
18	involved in actions referred to in section $1.4(c)(5)$ and $1.4(c)(6)$
19	of this chapter.
20	(4) The responsible party's dissociation from any other persons or
21	entities convicted in a criminal enforcement action referred to in
22	section $1.4(c)(5)$ and $1.4(c)(6)$ of this chapter.
23	(5) Prior or subsequent self-policing or internal education
24	programs established by the responsible party to prevent acts,
25	omissions, or violations referred to in section $1.4(c)(5)$ and
26	1.4(c)(6) of this chapter.
27	(g) Except as provided in subsection (h), in taking action under
28	subsection (e), the commissioner must make separately stated findings
29	of fact to support the action taken. The findings of fact must:
30	(1) include a statement of ultimate fact; and
31	(2) be accompanied by a concise statement of the underlying
32	basic facts of record to support the findings.
33	(h) If the commissioner denies an application under subsection (e),
34	the commissioner is not required to explain the extent to which any of
35	the factors set forth in subsection (f) influenced the denial. $(i)$
36	(i) The department may amend an approval under section 1 of this
37	chapter or revoke an approval under section 1 of this chapter:
38	(1) for failure to comply with: (A) this sharter:
39 40	(A) this chapter; (B) rules adopted under this chapter;
40 41	<ul><li>(B) rules adopted under this chapter;</li><li>(C) the water pollution control laws; or</li></ul>
41	(D) rules adopted under the water pollution control laws; and
74	(D) rules adopted under the water pollution control laws, and



1 (2) as needed to prevent discharges of manure into the 2 environment that pollute or threaten to pollute the waters of the 3 state. 4 SECTION 4. IC 13-18-10-2.2, AS AMENDED BY P.L.127-2009, 5 SECTION 9, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 6 JULY 1, 2014]: Sec. 2.2. (a) If an applicant receives an approval under 7 this chapter and completes construction or expansion, Not more than 8 thirty (30) days after the date the applicant completes the completion 9 of construction or expansion of a confined feeding operation, the 10 applicant shall execute and send to the department an affidavit that affirms under penalties of perjury that the confined feeding operation: 11 12 (1) was constructed or expanded; and 13 (2) will be operated; in accordance with the requirements of the department's approval. 14 15 (b) Construction or expansion of an approved confined feeding 16 operation must: 17 (1) begin not later than two (2) years; and 18 (2) be completed not later than four (4) years; 19 after the date the department approves the construction or expansion of 20 the confined feeding operation or the date all appeals brought under 21 IC 4-21.5 concerning the construction or expansion of the confined 22 feeding operation have been completed, whichever is later. An 23 approval to construct or expand a confined feeding operation shall 24 remain in effect as the operating approval for the duration of the 25 permit term if construction or expansion is completed prior to the 26 end of the permit term under which the confined feeding operation 27 was constructed or expanded. 28 SECTION 5. IC 13-18-10-2.3 IS REPEALED [EFFECTIVE JULY 29 1, 2014]. Sec. 2.3. A confined feeding operation must submit a manure 30 management plan that outlines procedures for soil testing, manure 31 testing, and maps of manure application areas to the department at least 32 one (1) time every five (5) years to maintain valid approval for the 33 confined feeding operation under this chapter. 34 SECTION 6. IC 13-20-10-1 IS AMENDED TO READ AS 35 FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 1. (a) This chapter 36 applies to composting (as defined in IC 13-11-2-38) of vegetative 37 matter resulting from landscaping maintenance and land clearing 38 projects. and other organic material. 39 (b) This chapter does not apply to the following: 40 (1) A person who conducts a composting operation at the person's residence or farm for vegetative matter and other types of organic 41 42 material that are:



1	(A) generated by the person's activities; and
2 3	(B) stored, treated, or disposed of at the person's residence or
	farm.
4	(2) A person who conducts a composting operation that processes
5	less than two thousand (2,000) pounds of vegetative matter during
6	a year.
7	(3) Temporary stores of vegetative matter where only an
8	incidental amount of composting will occur before removal of the
9	matter.
10	SECTION 7. IC 13-20-10-2 IS AMENDED TO READ AS
11	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 2. A person may
12	operate a composting facility for vegetative matter only if the person
13	registers the composting facility with the department.
14	SECTION 8. IC 13-20-10-3, AS AMENDED BY P.L.133-2012,
15	SECTION 142, IS AMENDED TO READ AS FOLLOWS
16	[EFFECTIVE JULY 1, 2014]: Sec. 3. To register a composting facility
17	for vegetative matter with the department, a person must submit an
18	application to the department that contains the following:
19	(1) A:
20	(A) legal description; and
21	(B) topographic map;
22	of the site on which the composting facility will be located.
23	(2) A description of the composting facility that indicates the area
24	to be served by the composting operation.
25	(3) An estimate of the volume of materials that will be processed
26	annually by the composting facility.
27	(4) Any other information that the department or the board
28	requires by rule.
29	SECTION 9. IC 13-20-10-4 IS AMENDED TO READ AS
30	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 4. Except as provided
31	in sections 5 and 6 of this chapter, the active area of a composting
32	facility: for vegetative matter:
33	(1) may not be located:
34	(A) within two hundred (200) feet of a well that supplies
35	potable water; or
36	(B) within two hundred (200) feet of a residential structure
37	that exists at the time that the composting facility initially
38	registers under this chapter;
39	(2) must be located outside the ten (10) year floodplain, except a
40	facility that is either:
41	(A) operated in conjunction with a publicly owned works
42	permitted under IC 13-15-3; or
	r



1	(B) designed and operated to provide adequate controls to
2	prevent ground or surface water contamination in the event a
3	ten (10) year flood occurs;
4	(3) must be designed and operated to:
5	(A) prevent compost from being placed within five (5) feet of
6	a water table or provide adequate controls to prevent ground
7	or surface water contamination;
8	(B) adequately control runoff from the composting facility;
9	and
10	(C) manage leachate that is generated by the composting
11	facility; and
12	(4) must include controls for the following:
12	(A) Dust.
13	(B) Odor.
15	(C) Noise.
16	SECTION 10. IC 13-20-10-5 IS AMENDED TO READ AS
17	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 5. A unit of local
18	government may adopt an ordinance providing the distance required
19	between the active area of a composting facility for vegetative matter
20	and an existing residence. An ordinance adopted under this section may
20	not do any of the following:
21	(1) Allow the active area of a composting facility to locate less
22	than two hundred (200) feet from an existing residence.
23	(2) Require the active area of a composting facility to locate more
24	than six hundred (600) feet from an existing residence.
26	SECTION 11. IC 13-20-10-6 IS AMENDED TO READ AS
20 27	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 6. The active area of a
28	composting facility for vegetative matter may be located less than two
28 29	hundred (200) feet from a residence if:
30	(1) no unit of local government with jurisdiction over:
31	(A) the residence; or
32	(B) the composting facility;
33	has adopted an ordinance under section 5 of this chapter or
34	IC 13-7-35-6(b) (before its repeal); and
35	(2) the composting facility obtains written consent from the
36	occupant and the owner of the residence.
37	SECTION 12. IC 13-20-10-7 IS AMENDED TO READ AS
38	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 7. A person who
39	operates a composting facility for vegetative matter that must be
40	registered under this chapter shall submit an annual report to the
41	department:
42	(1) before February 1 of each year; and
. 4	(1) control contains 1 of cach your, and



1	(2) that indicates the volume of material processed by the
2	composting facility during the preceding year.
3	SECTION 13. IC 13-20-10-8 IS AMENDED TO READ AS
4	FOLLOWS [EFFECTIVE JULY 1, 2014]: Sec. 8. (a) The department
5	shall approve an application for registration of a composting
6	facility under this chapter or renewal of a registration if the
7	applicant meets the requirements of this chapter and rules adopted
8	by the board.
9	(b) The department may deny an application for the registration
-	
10	of a composting facility or renewal of a registration if the
11	application does not meet the requirements of this chapter or rules
12	adopted by the board.
13	(c) A registration under this chapter:
14	(1) expires five (5) years after the date the composting facility for
15	vegetative matter is registered; and
16	(2) may be renewed by the person who registered the composting
17	facility if the person applies to the department.
18	(d) A registration under this chapter may be revoked if the
19	registrant operates the composting facility in violation of:
20	(1) this chapter or any other environmental management law;
21	or
22	(2) rules adopted by the board.



#### COMMITTEE REPORT

Madam President: The Senate Committee on Environmental Affairs, to which was referred Senate Bill No. 359, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

Delete everything after the enacting clause and insert the following:

#### (SEE TEXT OF BILL)

and when so amended that said bill do pass.

(Reference is to SB 359 as introduced.)

#### CHARBONNEAU, Chairperson

Committee Vote: Yeas 6, Nays 1.

