SENATE BILL No. 202

DIGEST OF INTRODUCED BILL

Citations Affected: IC 2-1.5; IC 2-2.1-1-2.7; IC 3-3; IC 3-8; IC 35-52-2-0.5.

Synopsis: Redistricting. Establishes a redistricting commission (commission) to create, hold hearings on, take public comment about, and recommend plans to redraw general assembly districts and congressional districts. Requires the legislative services agency (agency) to provide staff and administrative services to the commission. Establishes standards to govern the commission and the agency in the creation of redistricting plans. Provides that if the Constitution of the State of Indiana does not require the general assembly to establish legislative districts, the commission's recommendations for legislative plans define those districts. Provides that if the Constitution of the State of Indiana requires the general assembly to establish the districts, the general assembly must meet and enact redistricting plans before October 1 of a redistricting year. Authorizes the general assembly to convene in a session to act on redistricting bills at times other than the times the general assembly is currently authorized to meet. Provides that a person employed by the agency or under contract with the agency may not knowingly or intentionally use political data in the creation or evaluation of a redistricting plan. Provides that a person may not knowingly or intentionally solicit, aid, induce, or cause a person employed by the agency or under contract with the agency to use political data in the creation or evaluation of a redistricting plan. Makes a violation of these restrictions a Level 6 felony. Repeals the current law relating to congressional redistricting by a commission when the general assembly fails to enact a congressional redistricting plan. Appropriates from the state general fund the amounts necessary to pay the expenses of implementing the statute.

Effective: July 1, 2015.

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January 6, 2015, read first time and referred to Committee on Judiciary.



Introduced

First Regular Session 119th General Assembly (2015)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2014 Regular Session and 2014 Second Regular Technical Session of the General Assembly.

SENATE BILL No. 202

A BILL FOR AN ACT to amend the Indiana Code concerning the general assembly and to make an appropriation.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. IC 2-1.5 IS ADDED TO THE INDIANA CODE AS A
2	NEW ARTICLE TO READ AS FOLLOWS [EFFECTIVE JULY 1,
3	2015]:
4	ARTICLE 1.5. REDISTRICTING OF GENERAL ASSEMBLY
5	AND CONGRESSIONAL DISTRICTS
6	Chapter 1. Definitions
7	Sec. 1. The definitions in this chapter apply throughout this
8	article.
9	Sec. 2. "Agency" refers to the legislative services agency
10	established by IC 2-5-1.1-7.
11	Sec. 3. "Appointing authority" refers to any of the following:
12	(1) The speaker of the house of representatives.
13	(2) The minority leader of the house of representatives.
14	(3) The president pro tempore of the senate.
15	(4) The minority leader of the senate.
16	Sec. 4. "Bureau" refers to the United States Department of



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1	Commerce, Bureau of the Census.
2	Sec. 5. "Census data" means the population data that the
3	bureau is required to provide to the state under 13 U.S.C. 141.
4	Sec. 6. "Census year" refers to the year in which a federal
5	decennial census is conducted.
6	Sec. 7. "Commission" refers to the redistricting commission
7	established by IC 2-1.5-2-1.
8	Sec. 8. "Federal decennial census" refers to a federal decennial
9	census conducted under 13 U.S.C. 141.
10	Sec. 9. "House of representatives" refers to the house of
11	representatives of the general assembly.
12	Sec. 10. "Ideal district population" for a plan refers to the
13	number equal to the quotient of the following, rounded to the
14	nearest whole number:
15	(1) The numerator is the population of Indiana as reported by
16	the most recent federal decennial census.
17	(2) The denominator is the number of districts required by
18	this article for the plan.
19	Sec. 11. (a) "Plan" refers to any of the following:
20	(1) A plan for districts for the house of representatives.
21	(2) A plan for districts for the senate.
22	(3) A plan for congressional districts.
23	(b) A plan includes maps and written descriptions of the maps
24	that define all the districts that a plan is required to have under
25	this article.
26	Sec. 12. "Political data" refers only to the following:
27 28	(1) Data relating to party registration.
28 29	(2) Data relating to voting history.(2) Election networks
29 30	(3) Election returns. Sec. 13. "Political subdivision" means a city, county, town, or
31	township.
32	Sec. 14. "Redistricting year" refers to the year immediately
33	following a census year.
34	Sec. 15. "Senate" refers to the senate of the general assembly.
35	Chapter 2. Redistricting Commission
36	Sec. 1. A redistricting commission consisting of nine (9)
37	members is established as provided in this chapter.
38	Sec. 2. (a) Not later than January 15 of a redistricting year, each
39	of the appointing authorities shall do the following:
40	(1) Appoint two (2) individuals to be commission members.
41	(2) Certify to the executive director of the agency the
42	appointment of the individuals to the commission.



1	Not more than one (1) member appointed under this subsection
2	may reside in any particular congressional district.
3	(b) Not later than February 15 of a redistricting year, the
4	members appointed under subsection (a) shall meet and appoint a
5	ninth individual to be the commission's chair.
6	(c) If the commission does not appoint an individual as the
7	commission's chair before March 1 of a redistricting year, the chief
8	justice of the supreme court shall appoint an individual to be the
9	commission's chair. The chief justice shall:
10	(1) make the appointment before March 15 of the redistricting
11	year; and
12	(2) certify the appointment to the executive director of the
13	agency.
14	(d) The individual appointed commission chair:
15	(1) must be a retired judge;
16	(2) may not be a member appointed under subsection (a); and
17	(3) may reside in any congressional district;
18	but is otherwise subject to the same qualifications set forth in this
19	chapter for the other commission members.
20	Sec. 3. To serve on the commission, an individual must be a
21	resident of Indiana.
22	Sec. 4. An individual may not serve on the commission if the
23	individual has been any of the following at any time less than six (6)
24	years before the individual's appointment to the commission:
25	(1) A member of the general assembly or the Congress of the
26	United States.
27	(2) A candidate for election to the general assembly or the
28	Congress of the United States.
29	(3) The holder of a state office (as defined in IC 3-5-2-48).
30	(4) An appointed public official.
31	(5) The chairman or treasurer of a candidate's committee of
32	a candidate for election to the general assembly or the
33	Congress of the United States as required by IC 3-9-1 or
34	federal law.
35	(6) An individual registered as a lobbyist under IC 2-7.
36	Sec. 5. (a) Before undertaking duties as a commission member,
37	an individual appointed under section 2 or 8 of this chapter must
38	do the following:
39	(1) Take an oath of office.
40	(2) Make an affirmation that the individual will:
41	(A) apply the provisions of this article in an honest and
42	independent manner; and



1	(D) unhold public confidence in the integrity of the
2	(B) uphold public confidence in the integrity of the redistricting process.
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3 4	(3) Make a written pledge that the individual will not be a candidate for:
4 5	
	(A) election to the general assembly; or (B) selection to fill a veccon win the general assembly.
6	(B) selection to fill a vacancy in the general assembly;
7 8	at any time before the second election for members of the
8 9	general assembly after the individual's appointment to the
-	commission.
10	(b) A member's oath, affirmation, and pledge shall be filed with
11	the agency.
12	Sec. 6. An individual serves as a commission member until the
13	earlier of the following:
14	(1) The individual vacates the individual's membership on the
15	commission.
16	(2) The appointment of a new commission under this chapter
17	following a federal decennial census.
18	Sec. 7. A commission member may be removed from office for
19	substantial neglect of duty, gross misconduct in office, or inability
20	to discharge the duties of office as provided by law for the removal
21	of other public officers.
22	Sec. 8. (a) If the position of commission chair becomes vacant,
23	the commission shall appoint an individual to fill the vacancy not
24	later than fifteen (15) days after the vacancy occurs. If the
25	commission does not make the appointment as provided in this
26	subsection, the chief justice of the supreme court shall:
27	(1) make the appointment not later than thirty (30) days after
28	the vacancy occurs; and
29	(2) certify the appointment to the executive director of the
30	agency.
31	(b) If a vacancy other than a vacancy described in subsection (a)
32	occurs on the commission, the leader of the caucus whose leader
33	appointed the member whose position is vacant shall appoint an
34	individual to fill the vacancy not later than fifteen (15) days after
35	the vacancy occurs.
36	Sec. 9. The affirmative vote of at least five (5) commission
37	members is necessary for the commission to take official action.
38	Sec. 10. Each commission member is entitled to receive the same
39	per diem, mileage, and travel allowances paid to members of the
40	general assembly serving on interim study committees established
41	by the legislative council.
42	Sec. 11. The agency shall provide the commission with staff and



1 administrative services.

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Sec. 12. The amounts necessary to pay the expenses of the commission and the agency to implement this article are continuously appropriated to the agency from the state general fund.

Chapter 3. Redistricting Procedure

Sec. 1. (a) Before January 1 of a redistricting year, the agency
shall acquire any hardware, software, and supplies necessary to
assist the commission in the performance of the commission's
duties under this article.

(b) At any time, the agency may acquire additional hardware,
 software, and supplies the executive director of the agency
 considers necessary to assist the commission in performance of the
 commission's duties under this article.

15 Sec. 2. Not later than March 15 of a redistricting year, the 16 commission's chair shall convene the commission to do the 17 following:

(1) Organize the commission.

19(2) Receive reports from the agency concerning the following:20(A) Information relating to the receipt of census data from21the bureau.

(B) The readiness of the agency to assist the commission's work.

24 (C) Any other matter on which a report is requested by the
25 commission.

26 (3) Provide initial instructions to the agency regarding the
27 commission's work.

28 (4) Schedule hearings required or permitted under section 5
29 of this chapter.

30 (5) Schedule other meetings the commission considers
 31 necessary.

(6) Schedule the receipt of maps from the public.

Sec. 3. If the agency must make a decision on a question concerning redistricting for which no clearly applicable provision of this article or instruction of the commission provides an answer, the executive director of the agency shall submit a written request to the commission for direction.

Sec. 4. (a) The agency shall do the following:

39 (1) Create maps of legislative district plans and congressional
40 district plans that conform to this article and the
41 commission's instructions.

(2) Prepare written descriptions of the maps created under



1 subdivision (1). 2 (3) Evaluate maps submitted by the public for conformance 3 with the standards set forth in IC 2-1.5-4. 4 (b) The agency shall produce as many different plans as the 5 commission instructs: 6 (1) not earlier than May 1 of a redistricting year; and 7 (2) not later than May 15 of the redistricting year. 8 (c) The agency shall publish the maps and descriptions: 9 (1) prepared for the commission by the agency; and 10 (2) submitted to the commission from the public; 11 as directed by the commission not later than May 15 of a 12 redistricting year. 13 Sec. 5. (a) As directed by the commission, the agency shall 14 receive for the commission written public comments regarding the 15 plans after publication of the plans. 16 (b) Not later than June 30 of a redistricting year, the 17 commission shall conduct at least one (1) public hearing in each of 18 the following regions of Indiana, as determined by the commission: 19 (1) Northern Indiana. 20 (2) Central Indiana. 21 (3) Southern Indiana. 22 (c) The commission may hold hearings in addition to the 23 hearings required by subsection (b). 24 (d) The commission shall do the following at any hearings held 25 under this section: 26 (1) Explain the redistricting procedure. 27 (2) Present the plans prepared for the commission by the 28 agency. 29 (3) Have available the plans submitted by the public and the 30 agency's evaluation of those plans. 31 (4) Hear public comments and suggestions. (e) The commission may take other actions the commission 32 33 considers appropriate to do the following: 34 (1) Explain the redistricting procedure or the plans to the 35 public. 36 (2) Receive public comments and suggestions. 37 Sec. 6. (a) Not later than August 1 of a redistricting year, the commission shall meet to adopt a report to the general assembly. 38 39 The report must include the following: 40 (1) A summary of the commission's and the agency's 41 preparation for the commission's work. 42 (2) A description of the hearings held under section 5 of this

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1 chapter. 2 (3) A summary of the public comments and suggestions 3 received in writing and at the hearings. 4 (4) The commission's recommendation to the general 5 assembly for each of the following: 6 (A) A district plan for the house of representatives. 7 (B) A district plan for the senate. 8 (C) A congressional district plan. 9 (5) Maps for each plan, including both a statewide map and a 10 map for each district. 11 (6) A bill that would enact each of the plans. This subdivision 12 applies only if the Constitution of the State of Indiana 13 requires the general assembly to establish legislative districts. 14 (b) The commission shall recommend to the general assembly 15 the plan that the commission considers the best in meeting the 16 standards set forth in IC 2-1.5-4. 17 (c) The commission may include any other information in the 18 report that the commission considers useful to explain the 19 commission's work or recommendations. 20 (d) The report required by this section must be submitted to the 21 legislative council in an electronic format under IC 5-14-6. 22 Sec. 7. (a) This section does not apply if the Constitution of the 23 State of Indiana requires the general assembly to establish 24 legislative districts. 25 (b) The agency shall file the commission's report under section 26 6 of this chapter with the secretary of state not later than August 27 15 of a redistricting year. 28 (c) The commission's recommendations become the plans for the 29 districts for the house of representatives, for the senate, and for 30 congressional districts, beginning with the first general election 31 held after the redistricting year. 32 **Chapter 4. Redistricting Standards** 33 Sec. 1. Districts created for the house of representatives, the 34 senate, and the United States House of Representatives must 35 comply with the standards of this chapter. 36 Sec. 2. (a) A plan for house of representatives districts must 37 provide for one hundred (100) districts. 38 (b) A plan for senate districts must provide for fifty (50) 39 districts. 40 (c) A plan for congressional districts must provide for as many 41 districts as are allocated to Indiana under 2 U.S.C. 2a. 42 Sec. 3. Districts shall be established on the basis of population.



1 Sec. 4. Each district shall be represented by one (1) individual. 2 Sec. 5. (a) Each house of representatives district must be 3 included entirely within one (1) senate district. 4 (b) Each senate district must consist of two (2) house of 5 representatives districts and no other territory. 6 Sec. 6. (a) The population of a house district or a senate district 7 may not deviate from the ideal district population by more than 8 five percent (5%) of the ideal district population. 9 (b) When the percentage of deviation from the ideal district 10 population of the district with the smallest population under the 11 plan is added to the percentage of deviation from the ideal district 12 population of the district with the largest population under the 13 plan, the total percentage of deviation under the plan may not 14 exceed ten percent (10%). 15 Sec. 7. (a) A congressional district plan must provide for 16 districts that are as nearly equal in population as is practicable. 17 However, a congressional district plan may provide for districts 18 that are not equal in population if the resulting plan: 19 (1) produces more compact congressional districts; or 20 (2) better respects the boundaries of political subdivisions as 21 required by this chapter; 22 than a plan with districts that have equal population. 23 (b) Notwithstanding subsection (a), when the percentage of 24 deviation from the ideal district population in the congressional 25 district with the smallest population under the plan is added to the 26 percentage of deviation from the ideal district population in the 27 congressional district with the largest population under the plan, 28 the total percentage of deviation under the plan may not exceed 29 thirty-five hundredths of one percent (0.35%). 30 Sec. 8. (a) Districts must be composed of contiguous territory. 31 (b) For purposes of this section, areas that meet only at the point 32 of adjoining corners are not considered contiguous. 33 Sec. 9. (a) Districts must be as compact as possible. 34 (b) The compactness of a district shall be determined by 35 measuring the total length of the boundary of the district. 36 (c) The compactness of a plan shall be determined by adding the 37 compactness measures of all the districts in the plan as determined 38 under subsection (b). 39 (d) A plan is considered more compact than another plan if, as 40 determined under subsection (c), the compactness measure of the 41 plan is less than the compactness measure of the other plan. 42 Sec. 10. (a) To the extent possible consistent with sections 3



2 must coincide with the boundaries of Indiana political subdivisions 3 as follows: 4 (1) The plan must minimize the number of counties divided 5 among more than one (1) district. If it is necessary to divide 6 counties among districts, a more populous county shall be 7 divided before a less populous county is divided. 8 (2) The plan must minimize the number of municipalities 9 divided among more than one (1) district. If it is necessary to 10 divide municipalities among districts, a more populous 11 municipality shall be divided before a less populous 12 municipality is divided. This requirement does not apply to a 13 district boundary drawn along a county line that passes 14 through a municipality that lies in more than one (1) county. 15 (3) The plan must minimize the number of townships divided 16 among more than one (1) district. If it is necessary to divide 17 townships among districts, a more populous township shall be 18 divided before a less populous township is divided. 19 (4) The plan must minimize the number of school 20 corporations divided among more than one (1) district. If it is 21 necessary to divide school corporations among districts, a 22 more populous school corporation shall be divided before a 23 less populous school corporation is divided. 24 (5) The plan may not divide a precinct (as the precinct exists 25 on April 1 of the redistricting year). 26 (b) To the extent that complying with the standards for 27 respecting the boundaries of political subdivisions under this 28 section conflicts with the compactness standards of this chapter, 29 the requirements of this section prevail over the compactness 30 standards. 31 Sec. 11. The following information may not be considered in 32 drawing districts: 33 (1) The residence address of any individual. 34 (2) Data concerning the voting history of any individual, 35 including whether the individual requested a political party's

ballot in a primary election.

(3) Election returns.

Sec. 12. Notwithstanding any other provision of this chapter, when evaluating plans for recommendation, the commission shall consider the effect that a plan has on language minority groups and racial minority groups to ensure compliance with the federal Voting Rights Act and other relevant federal law.

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through 9 of this chapter, the boundaries of the districts of a plan

1 **Chapter 5. Offenses** 2 Sec. 1. A person: 3 (1) employed by the agency; or 4 (2) working under a contract with the agency; 5 who knowingly or intentionally uses political data in the creation 6 or evaluation of a plan under this article commits corrupt 7 redistricting, a Level 6 felony. 8 Sec. 2. A person who knowingly or intentionally solicits, aids, 9 induces, or causes a person: 10 (1) employed by the agency; or 11 (2) working under a contract with the agency; 12 to use political data in the creation or evaluation of a plan under 13 this article commits solicitation of corrupt redistricting, a Level 6 14 felony. 15 SECTION 2. IC 2-2.1-1-2.7 IS ADDED TO THE INDIANA CODE 16 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 17 1,2015]: Sec. 2.7. (a) This section applies only if the Constitution of 18 the State of Indiana requires the general assembly to establish 19 legislative districts. 20 (b) The definitions in IC 2-1.5-1 apply throughout this section. 21 (c) Before October 1 of a redistricting year, the general 22 assembly shall convene and enact bills to establish the following: 23 (1) House of representatives districts. 24 (2) Senate districts. 25 (3) Congressional districts. 26 (d) A bill to enact a redistricting plan recommended by the 27 redistricting commission under IC 2-1.5-3 must be introduced in 28 and considered by each house of the general assembly, without 29 amendment, except amendments of a technical nature. 30 (e) Unless the general assembly has enacted bills described in 31 subsection (c) at: 32 (1) a session convened under another section of this chapter; 33 or 34 (2) a special session called by the governor; 35 the general assembly may not consider a matter that is not relevant 36 to the legislation described in subsection (c) during a session 37 convened under this section. 38 SECTION 3. IC 3-3-2 IS REPEALED [EFFECTIVE JULY 1, 2015]. 39 (Redistricting Commission). 40 SECTION 4. IC 3-3-5-10, AS ADDED BY P.L.215-2011, 41 SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 42 JULY 1, 2015]: Sec. 10. Beginning November 6, 2012, the 2001

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1 Congressional District Plan: 2 (1) adopted by the redistricting commission under IC 3-3-2 3 (repealed); and 4 (2) published in the governor's executive order 01-11 in the 5 Indiana Register at 24 IR 3293-3298; 6 is void. 7 SECTION 5. IC 3-8-2-8, AS AMENDED BY P.L.194-2013, 8 SECTION 13, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 9 JULY 1, 2015]: Sec. 8. (a) A declaration of candidacy for the office of United States Senator or for the office of governor must be 10 accompanied by a petition signed by at least four thousand five 11 12 hundred (4,500) voters of the state, including at least five hundred 13 (500) voters from each congressional district. 14 (b) Each petition must contain the following: 15 (1) The signature of each petitioner. (2) The name of each petitioner legibly printed. 16 17 (3) The residence address of each petitioner as set forth on the 18 petitioner's voter registration record. 19 (c) Except as provided in this subsection, the signature, printed 20 name, and residence address of the petitioner must be made in writing 21 by the petitioner. If a petitioner with a disability is unable to write this 22 information on the petition, the petitioner may authorize an individual 23 to do so on the petitioner's behalf. The individual acting under this 24 subsection shall execute an affidavit of assistance for each such 25 petitioner, in a form prescribed by the commission. The form must set forth the name and address of the individual providing assistance, and 26 27 the date the individual provided the assistance. The form must be 28 submitted with the petition. 29 (d) This subsection applies to a petition filed during the period: 30 (1) beginning on the date that a congressional district plan has 31 been adopted under IC 3-3; IC 2-1.5; and 32 (2) ending on the date that the part of the act or order issued under 33 IC 3-3-2 establishing the previous congressional district plan is 34 repealed or superseded. 35 The petition must be signed by at least four thousand five hundred 36 (4,500) voters of Indiana, including at least five hundred (500) voters 37 from each congressional district created by the most recent 38 congressional district plan adopted under IC 3-3. IC 2-1.5. 39 SECTION 6. IC 3-8-3-2, AS AMENDED BY P.L.194-2013, 40 SECTION 21, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 41 JULY 1, 2015]: Sec. 2. (a) A request filed under section 1 of this 42 chapter must be accompanied by a petition signed by at least four



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1	thousand five hundred (4,500) voters of the state, including at least five
2	hundred (500) voters from each congressional district.
3	(b) Each petition must contain the following:
4	(1) The signature of each petitioner.
5	(2) The name of each petitioner legibly printed.
6	(3) The residence address of each petitioner as set forth on the
7	petitioner's voter registration record.
8	(c) Except as provided in this subsection, the signature, printed
9	name, and residence address of the petitioner must be made in writing
10	by the petitioner. If a petitioner with a disability is unable to write this
11	information on the petition, the petitioner may authorize an individual
12	to do so on the petitioner's behalf. The individual acting under this
13	subsection shall execute an affidavit of assistance for each such
14	petitioner, in a form prescribed by the commission. The form must set
15	forth the name and address of the individual providing assistance, and
16	the date the individual provided the assistance. The form must be
17	submitted with the petition.
18	(d) This subsection applies to a petition filed during the period:
19	(1) beginning on the date that a congressional district plan has
20	been adopted under IC 3-3; IC 2-1.5; and
21	(2) ending on the date that the part of the act or order issued under
22	IC 3-3-2 establishing the previous congressional district plan is
23	repealed or superseded.
24	The petition must be signed by at least four thousand five hundred
25	(4,500) voters of Indiana, including at least five hundred (500) voters
26	from each congressional district created by the most recent
27	congressional district plan adopted under IC 3-3. IC 2-1.5.
28	SECTION 7. IC 35-52-2-0.5 IS ADDED TO THE INDIANA CODE
29	AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY
30	1, 2015]: Sec. 0.5. (a) IC 2-1.5-5-1 defines a crime concerning
31	redistricting.
32	(b) IC 2-1.5-5-2 defines a crime concerning redistricting.

