

SENATE BILL No. 183

DIGEST OF INTRODUCED BILL

Citations Affected: IC 16-18-2; IC 16-42.

Synopsis: Home based vendors. Specifies the requirements for the preparation and sale of food products as a home based vendor. Reorganizes provisions concerning the sale of certain food products by an individual vendor at a farmers' market or roadside stand. Requires an individual who sells rabbits at a farmers' market or roadside stand to comply with certain requirements. Makes conforming changes.

Effective: July 1, 2022.

Walker G

January 6, 2022, read first time and referred to Committee on Agriculture.



Second Regular Session of the 122nd General Assembly (2022)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2021 Regular Session of the General Assembly.

SENATE BILL No. 183

A BILL FOR AN ACT to amend the Indiana Code concerning health.

Be it enacted by the General Assembly of the State of Indiana:

- 1 SECTION 1. IC 16-18-2-137, AS AMENDED BY P.L.144-2015,
- 2 SECTION 5, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
- 3 JULY 1, 2022]: Sec. 137. (a) "Food establishment", for purposes of
- 4 IC 16-42-5, ~~and~~ IC 16-42-5.2, **and IC 16-42-5.3**, means any building,
- 5 room, basement, vehicle of transportation, cellar, or open or enclosed
- 6 area occupied or used for handling food.
- 7 (b) The term does not include the following:
- 8 (1) A dwelling where food is prepared on the premises by the
- 9 occupants, free of charge, for their consumption or for
- 10 consumption by their guests.
- 11 (2) A gathering of individuals at a venue of an organization that
- 12 is organized for educational purposes in a nonpublic educational
- 13 setting or for religious purposes, if:
- 14 (A) the individuals separately or jointly provide or prepare,
- 15 free of charge, and consume their own food or that of others
- 16 attending the gathering; and
- 17 (B) the gathering is for a purpose of the organization.



1 Gatherings for the purpose of the organization include funerals,
 2 wedding receptions, christenings, bar or bat mitzvahs, baptisms,
 3 communions, and other events or celebrations sponsored by the
 4 organization.

5 (3) A vehicle used to transport food solely for distribution to the
 6 needy, either free of charge or for a nominal donation.

7 (4) A private gathering of individuals who separately or jointly
 8 provide or prepare and consume their own food or that of others
 9 attending the gathering, regardless of whether the gathering is
 10 held on public or private property.

11 (5) Except for food prepared by a for-profit entity, a venue of the
 12 sale of food prepared for an organization:

13 (A) that is organized for:

14 (i) religious purposes; or

15 (ii) educational purposes in a nonpublic educational setting;

16 (B) that is exempt from taxation under Section 501 of the
 17 Internal Revenue Code; and

18 (C) that offers the food for sale to the final consumer at an
 19 event held for the benefit of the organization;

20 unless the food is being provided in a restaurant or a cafeteria
 21 with an extensive menu of prepared foods.

22 (6) Except for food prepared by a for-profit entity, an Indiana
 23 nonprofit organization that:

24 (A) is organized for civic, fraternal, veterans, or charitable
 25 purposes;

26 (B) is exempt from taxation under Section 501 of the Internal
 27 Revenue Code; and

28 (C) offers food for sale to the final consumer at an event held
 29 for the benefit of the organization;

30 if the events conducted by the organization take place for not
 31 more than fifteen (15) days in a calendar year.

32 ~~(7) An individual vendor of a farmer's market or roadside stand if~~
 33 ~~the individual meets the requirements of IC 16-42-5-29.~~

34 ~~(8) (7) The holder of a farm winery permit under IC 7.1-3-12-5 or~~
 35 ~~a brewer's permit under IC 7.1-3-2-7(5) if the requirements of~~
 36 ~~IC 16-42-5-30 are met.~~

37 **(8) A home based vendor or individual vendor who sells a**
 38 **food product under IC 16-42-5.3.**

39 SECTION 2. IC 16-18-2-287.8, AS ADDED BY P.L.86-2009,
 40 SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
 41 JULY 1, 2022]: Sec. 287.8. (a) "Potentially hazardous food product",
 42 for purposes of ~~IC 16-42-5-29~~, **IC 16-42-5.3**, means a food that is



1 natural or synthetic and requires temperature control because it is in a
2 form capable of supporting any of the following:

3 (1) The rapid and progressive growth of infectious or toxigenic
4 microorganisms.

5 (2) The growth and toxin production of *Clostridium botulinum*.

6 (3) In raw shell eggs, the growth of *Salmonella enteritidis*.

7 (b) The term includes the following:

8 (1) A food of animal origin that is raw or heat treated.

9 (2) A food of plant origin that is heat treated or consists of raw
10 seed sprouts.

11 (3) Cut melons.

12 (4) Garlic-in-oil mixtures that are not modified in a way that
13 results in mixtures that do not support growth described in
14 subsection (a).

15 SECTION 3. IC 16-42-5-29 IS REPEALED [EFFECTIVE JULY 1,
16 2022]. See: 29: (a) Except as provided in subsection (h), this section
17 applies to an individual vendor of a farmers market or roadside stand:

18 (b) As used in this section, "end consumer" means a person who is
19 the last person to purchase any food product and who does not resell
20 the food product:

21 (c) An individual vendor of a farmers market or roadside stand is
22 not considered to be a food establishment and is exempt from the
23 requirements of this title that apply to food establishments if the
24 individual vendor's food product:

25 (1) is made, grown, or raised by an individual at the individual's
26 primary residence, property owned by the individual, or property
27 leased by the individual;

28 (2) is not a potentially hazardous food product;

29 (3) is prepared by an individual who practices proper sanitary
30 procedures, including:

31 (A) proper hand washing;

32 (B) sanitation of the container or other packaging in which the
33 food product is contained; and

34 (C) safe storage of the food product;

35 (4) is not resold; and

36 (5) includes a label that contains the following information:

37 (A) The name and address of the producer of the food product.

38 (B) The common or usual name of the food product.

39 (C) The ingredients of the food product, in descending order
40 by predominance by weight.

41 (D) The net weight and volume of the food product by
42 standard measure or numerical count.



- 1 (E) The date on which the food product was processed.
- 2 (F) The following statement in at least 10 point type: "This
- 3 product is home produced and processed and the production
- 4 area has not been inspected by the state department of health."
- 5 (d) An individual vendor who meets the requirements in subsection
- 6 (c) is subject to food sampling and inspection if:
- 7 (1) the state department determines that the individual vendor's
- 8 food product is:
- 9 (A) misbranded under IC 16-42-2-3; or
- 10 (B) adulterated; or
- 11 (2) a consumer complaint has been received by the state
- 12 department.
- 13 (e) If the state department has reason to believe that an imminent
- 14 health hazard exists with respect to an individual vendor's food
- 15 product, the state department may order cessation of production and
- 16 sale of the food product until the state department determines that the
- 17 hazardous situation has been addressed.
- 18 (f) For purposes of this section, the state health commissioner or the
- 19 commissioner's authorized representatives may take samples for
- 20 analysis and conduct examinations and investigations through any
- 21 officers or employees under the state health commissioner's
- 22 supervision. Those officers and employees may enter, at reasonable
- 23 times, the facilities of an individual vendor and inspect any food
- 24 products in those places and all pertinent equipment, materials,
- 25 containers, and labeling.
- 26 (g) The state health commissioner may develop guidelines for an
- 27 individual vendor who seeks an exemption from regulation as a food
- 28 establishment as described in subsection (c). The guidelines may
- 29 include:
- 30 (1) standards for best safe food handling practices;
- 31 (2) disease control measures; and
- 32 (3) standards for potable water sources.
- 33 (h) The department shall exclude from the definition of food
- 34 establishment the sale of products described in subsection (i):
- 35 (1) by an individual vendor of a farmers market or roadside stand;
- 36 and
- 37 (2) by a farmer selling directly to the end consumer on the farm
- 38 where the product is produced and through delivery to the end
- 39 consumer.
- 40 (i) Subsection (h) applies to the distribution of the following
- 41 products:
- 42 (1) Poultry products produced under IC 15-17-5-11. Poultry



1 products sold at a farmers market or roadside stand must be
 2 frozen at the point of sale. Poultry products sold on the farm
 3 where the product is produced must be refrigerated at the point of
 4 sale and through delivery.

5 (2) Rabbits that are slaughtered and processed on a farm for the
 6 purpose of conducting limited sales on the farm; at a farmers
 7 market, and at a roadside stand. Rabbit meat sold at a farmers
 8 market or roadside stand must be frozen at the point of sale.
 9 Rabbit meat sold on the farm where the product is produced must
 10 be refrigerated at the point of sale and through delivery.

11 Subsection (h) does not apply to the distribution of meat from a game
 12 animal.

13 (j) An individual vendor of a farmers market or roadside stand that
 14 sells eggs that meet the requirements under IC ~~16-42-11~~ is not
 15 considered to be a food establishment and is exempt from the
 16 requirements of this title that apply to a food establishment relating to
 17 the sale of eggs.

18 (k) Notwithstanding any other law, a local unit of government (as
 19 defined in IC 14-22-31.5-1) may not by ordinance or resolution require
 20 any licensure, certification, or inspection of foods or food products of
 21 an individual vendor who meets the requirements in subsection (e);
 22 including an individual vendor who delivers the individual's food or
 23 food product directly to an end consumer.

24 SECTION 4. IC 16-42-5.3 IS ADDED TO THE INDIANA CODE
 25 AS A NEW CHAPTER TO READ AS FOLLOWS [EFFECTIVE
 26 JULY 1, 2022]:

27 **Chapter 5.3. Vendor Food Products**

28 **Sec. 1. (a) As used in this chapter, "end consumer" means a**
 29 **person who is the last person to purchase any food product and**
 30 **who does not resell the food product.**

31 **(b) As used in this chapter, "roadside stand" means a structure,**
 32 **including a tent, stand, vehicle, or trailer that is:**

33 **(1) visible from a road; and**

34 **(2) located not more than one hundred (100) feet from the**
 35 **edge of the side of the road;**

36 **where whole uncut produce, food products that are not potentially**
 37 **hazardous, poultry, rabbits permitted for sale by the board of**
 38 **animal health, or eggs permitted for sale by the state egg board are**
 39 **sold to an end consumer.**

40 **Sec. 2. A person may prepare and sell food products as a home**
 41 **based vendor if the person complies with the requirements of this**
 42 **chapter.**



1 **Sec. 3. The production and sale of food products by a home**
 2 **based vendor in accordance with this chapter are exempt from the**
 3 **requirements of this title that apply to food establishments.**

4 **Sec. 4. A home based vendor shall prepare and sell only a food**
 5 **product that is:**

6 **(1) made, grown, or raised by an individual at the individual's**
 7 **primary residence, property owned by the individual, or**
 8 **property leased by the individual;**

9 **(2) not a potentially hazardous food product;**

10 **(3) prepared using proper sanitary procedures, including:**

11 **(A) proper hand washing;**

12 **(B) sanitizing the container or other packaging in which**
 13 **the food product is contained;**

14 **(C) storing the food product safely;**

15 **(D) producing the food product in a food preparation or**
 16 **packaging area in which animals are not present; and**

17 **(E) cleaning and sanitizing of surfaces that have contact**
 18 **with the food product.**

19 **(4) not resold;**

20 **(5) sold in person, by telephone, or through the Internet; and**

21 **(6) delivered to the end consumer in person, by mail, or by a**
 22 **third party carrier.**

23 **Sec. 5. (a) A home based vendor shall include a label for**
 24 **packaged food or a sign for unpackaged food that contains the**
 25 **following information:**

26 **(1) The name and address of the producer of the food product.**

27 **(2) The common or usual name of the food product.**

28 **(3) The ingredients of the food product, in descending order**
 29 **by predominance by weight.**

30 **(4) The net weight or volume of the food product by standard**
 31 **measure or numerical count.**

32 **(5) The date on which the food product was processed.**

33 **(6) The following statement in at least 10 point type: "This**
 34 **product is home produced and processed and the production**
 35 **area has not been inspected by the state department of health.**
 36 **NOT FOR RESALE."**

37 **(b) If a home based vendor uses an Internet web site to sell a**
 38 **food product, the home based vendor shall post the label of each**
 39 **food product on the vendor's Internet web site.**

40 **(c) Upon request, a home based vendor shall provide an**
 41 **individual with a hard copy of the label of the home based vendor's**
 42 **food product.**



1 **Sec. 6. (a) A home based vendor may not ship a food product to**
2 **an end consumer who is located outside Indiana.**

3 **(b) A home based vendor shall do the following:**

4 **(1) Ship or deliver a food product in a sealed package that**
5 **allows an end consumer to determine whether the product has**
6 **been tampered with.**

7 **(2) Maintain a record of the shipping or delivery address of**
8 **each end consumer the vendor sells a food product to for at**
9 **least one (1) year after the date of the sale.**

10 **(3) Upon request, provide a record described in subdivision**
11 **(2) to the state department.**

12 **Sec. 7. (a) A home based vendor shall obtain a food handler**
13 **certificate from a certificate issuer that is accredited by the**
14 **American National Standards Institute.**

15 **(b) Upon request, a home based vendor shall provide a copy of**
16 **the food handler certificate required by subsection (a) to the state**
17 **department or an end consumer.**

18 **Sec. 8. (a) A home based vendor is subject to food sampling and**
19 **inspection if:**

20 **(1) the state department determines that the home based**
21 **vendor's food product is:**

22 **(A) misbranded under IC 16-42-2-3; or**

23 **(B) adulterated; or**

24 **(2) a consumer complaint has been received by the state**
25 **department.**

26 **(b) If the state department has reason to believe that an**
27 **imminent health hazard exists with respect to a home based**
28 **vendor's food product, the state department may order cessation**
29 **of production and sale of the food product until the state**
30 **department determines that the hazardous situation has been**
31 **addressed.**

32 **(c) For purposes of this chapter, the state health commissioner**
33 **or the commissioner's authorized representatives may take**
34 **samples for analysis and conduct examinations and investigations**
35 **through any officers or employees under the state health**
36 **commissioner's supervision. Those officers and employees may**
37 **enter, at reasonable times, the facilities of a home based vendor**
38 **and inspect any food products in those places and all pertinent**
39 **equipment, materials, containers, and labeling.**

40 **Sec. 9. The state health commissioner may develop guidelines**
41 **for the requirements described in this chapter, including:**

42 **(1) standards for best safe food handling practices;**



1 (2) disease control measures; and

2 (3) standards for potable water sources.

3 **Sec. 10. (a) This section applies to the sale of poultry and rabbits**
 4 **by an individual vendor of a farmer's market or roadside stand.**

5 **(b) The following products are exempt from the requirements**
 6 **of this title that apply to food establishments:**

7 **(1) Poultry products produced under IC 15-17-5-11. Poultry**
 8 **products sold at a farmers' market or roadside stand must be**
 9 **frozen at the point of sale. Poultry products sold on the farm**
 10 **where the product is produced must be refrigerated at the**
 11 **point of sale and through delivery by the producer to the end**
 12 **consumer.**

13 **(2) Rabbits that are slaughtered and processed on a farm for**
 14 **the purpose of conducting limited sales on the farm, at a**
 15 **farmers' market, and at a roadside stand. Rabbit meat sold at**
 16 **a farmers' market or roadside stand must be frozen at the**
 17 **point of sale. Rabbit meat sold on the farm where the product**
 18 **is produced must be refrigerated at the point of sale and**
 19 **through delivery by the producer to the end consumer. An**
 20 **individual who sells rabbits under this subsection shall comply**
 21 **with the label requirements set forth in this chapter.**

22 **(c) This section does not apply to the distribution of meat from**
 23 **a game animal.**

24 **Sec. 11. (a) IC 16-42-11 applies to the sale of eggs under this**
 25 **chapter.**

26 **(b) An individual vendor of a farmers' market or roadside stand**
 27 **is exempt from the requirements of this title that apply to a food**
 28 **establishment relating to the sale of eggs, whole uncut produce, or**
 29 **food products that are not potentially hazardous.**

30 **(c) An individual vendor may deliver eggs directly to the end**
 31 **consumer.**

32 **Sec. 12. Notwithstanding any other law, a local unit of**
 33 **government (as defined in IC 14-22-31.5-1) may not by ordinance**
 34 **or resolution require any licensure, certification, or inspection of**
 35 **foods or food products of a home based vendor or an individual**
 36 **vendor who prepares and sells food products under this chapter.**

37 **Sec. 13. (a) The state department shall adopt rules under**
 38 **IC 4-22-2 establishing a schedule of civil penalties that may be**
 39 **imposed by the state department to enforce either of the following:**

40 **(1) This chapter.**

41 **(2) Rules adopted to implement this chapter.**

42 **(b) A penalty included in the schedule of civil penalties**



1 established under this section may not exceed one thousand dollars
2 (\$1,000) for each violation per day.

3 (c) The civil penalties collected under this section shall be
4 deposited in the state general fund.

5 (d) The state department may issue an order of compliance or
6 impose a civil penalty included in the schedule of civil penalties
7 established under this section, or both, against a person who does
8 any of the following:

9 (1) Fails to comply with this chapter or a rule adopted to
10 implement this chapter.

11 (2) Interferes with or obstructs the state department or the
12 state department's designated agent in the performance of
13 duties under this chapter.

14 (e) The state department may issue an order of compliance
15 against a person described in subsection (d) under IC 4-21.5-3-6,
16 IC 4-21.5-3-8, or IC 4-21.5-4. The state department may impose a
17 civil penalty against a person described in subsection (d) only in a
18 proceeding under IC 4-21.5-3-8.

19 (f) A proceeding commenced to impose a civil penalty under the
20 schedule of civil penalties established under this section may be
21 consolidated with any other proceeding commenced to enforce
22 either of the following:

23 (1) This chapter.

24 (2) A rule adopted by the state department to implement this
25 chapter.

26 (g) For each violation of this chapter or rules adopted to
27 implement this chapter, the state department may bring an
28 enforcement action against the person alleged to have committed
29 the violation.

