

SENATE BILL No. 5

DIGEST OF INTRODUCED BILL

Citations Affected: IC 24-15.

Synopsis: Consumer data protection. Establishes a new article in the Indiana Code concerning consumer data protection, to take effect January 1, 2026. Sets forth the following within the new article: (1) Definitions of various terms that apply throughout the article. (2) Exemptions from the bill's requirements concerning the responsibilities of controllers of consumers' personal data. (3) The rights of an Indiana consumer to do the following: (A) Confirm whether or not a controller is processing the consumer's personal data. (B) Correct inaccuracies in the consumer's personal data that the consumer previously provided to a controller. (C) Delete the consumer's personal data held by a controller. (D) Obtain a copy or representative summary of the consumer's personal data that the consumer previously provided to the controller. (E) Opt out of the processing of the consumer's personal data for certain purposes. (4) The responsibilities of controllers of consumers' personal data. (5) The roles of controllers and processors with respect to a consumer's personal data. (6) Requirements for data protection assessments by controllers of consumers' personal data. (7) Requirements for processing de-identified data or pseudonymous data. (8) Limitations as to the scope of the new article. (9) The authority of the attorney general to investigate and enforce suspected or actual violations of the new article. (10) The preemption of local rules, regulations, and laws regarding the processing of personal data.

Effective: January 1, 2026.

Brown L

January 9, 2023, read first time and referred to Committee on Commerce and Technology.



First Regular Session of the 123rd General Assembly (2023)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2022 Regular Session of the General Assembly.

SENATE BILL No. 5



A BILL FOR AN ACT to amend the Indiana Code concerning trade regulation.

Be it enacted by the General Assembly of the State of Indiana:

1 SECTION 1. IC 24-15 IS ADDED TO THE INDIANA CODE AS
 2 A **NEW** ARTICLE TO READ AS FOLLOWS [EFFECTIVE
 3 JANUARY 1, 2026]:
 4 **ARTICLE 15. CONSUMER DATA PROTECTION**
 5 **Chapter 1. Applicability**
 6 **Sec. 1. (a) This article applies to a person that conducts business**
 7 **in Indiana or produces products or services that are targeted to**
 8 **residents of Indiana and that during a calendar year:**
 9 (1) controls or processes personal data of at least one hundred
 10 thousand (100,000) consumers; or
 11 (2) controls or processes personal data of at least twenty-five
 12 thousand (25,000) consumers and derives more than fifty
 13 percent (50%) of gross revenue from the sale of personal data.
 14 (b) This article does not apply to any of the following:
 15 (1) Any of the following:
 16 (A) The state, a state agency, or a body, authority, board,
 17 bureau, commission, district, or agency of any political



- 1 subdivision of the state.
- 2 (B) A third party under contract with an entity described
- 3 in clause (A), when acting on behalf of the entity. This
- 4 clause does not exempt data held or created by third
- 5 parties outside of the scope of the contract with the entity.
- 6 (2) Any financial institutions and affiliates, or data subject to
- 7 Title V of the federal Gramm-Leach-Bliley Act (15 U.S.C.
- 8 6801 et seq.).
- 9 (3) Any covered entity or business associate governed by the
- 10 privacy, security, and breach notification rules issued by the
- 11 United States Department of Health and Human Services (45
- 12 CFR Parts 160 and 164) pursuant to HIPAA.
- 13 (4) Any nonprofit organization.
- 14 (5) Any institution of higher education.
- 15 (6) Any public utility (as defined in IC 8-1-2-1(a)) or service
- 16 company affiliated with a public utility (as defined in
- 17 IC 8-1-2-1(a)). For purposes of this subdivision, "service
- 18 company" means an associate company within a holding
- 19 company system organized specifically for the purpose of
- 20 providing goods or services to a public utility (as defined in
- 21 IC 8-1-2-1(a)) in the same holding company system.
- 22 **Sec. 2. The following information and data are exempt from this**
- 23 **article:**
- 24 (1) Protected health information under HIPAA.
- 25 (2) Patient identifying information for purposes of 42 U.S.C.
- 26 290dd-2.
- 27 (3) Any of the following:
- 28 (A) Identifiable private information for purposes of the
- 29 federal policy for the protection of human subjects under
- 30 45 CFR Part 46.
- 31 (B) Identifiable private information that is otherwise
- 32 information collected as part of human subjects research
- 33 under the good clinical practice guidelines issued by the
- 34 International Council for Harmonisation of Technical
- 35 Requirements for Pharmaceuticals for Human Use.
- 36 (C) The protection of human subjects under 21 CFR Parts
- 37 50 and 56.
- 38 (D) Personal data used or shared in research conducted in
- 39 accordance with the requirements set forth in this article.
- 40 (E) Other research conducted in accordance with
- 41 applicable law.
- 42 (4) Information and documents created for purposes of the



- 1 federal Health Care Quality Improvement Act of 1986 (42
2 U.S.C. 11101 et seq.).
- 3 (5) Patient safety work product for purposes of the federal
4 Patient Safety and Quality Improvement Act (42 U.S.C.
5 299b-21 et seq.).
- 6 (6) Information derived from any of the health care related
7 information set forth in this section that is de-identified in
8 accordance with the requirements for de-identification under
9 HIPAA.
- 10 (7) Information:
- 11 (A) originating from;
- 12 (B) intermingled with so as to be indistinguishable from; or
- 13 (C) treated in the same manner as;
- 14 information that is exempt under this section and that is
15 maintained by a covered entity or business associate, as
16 defined in HIPAA, or a program or qualified service
17 organization under 42 U.S.C. 290dd-2.
- 18 (8) Information used only for public health activities and
19 purposes, as authorized by HIPAA.
- 20 (9) The collection, maintenance, disclosure, sale,
21 communication, or use of any personal information bearing
22 on a consumer's credit worthiness, credit standing, credit
23 capacity, character, general reputation, personal
24 characteristics, or mode of living by:
- 25 (A) a consumer reporting agency, furnisher, or user that
26 provides information for use in a consumer report; or
- 27 (B) a user of a consumer report;
- 28 but only to the extent that such activity is regulated by and
29 authorized under the federal Fair Credit Reporting Act (15
30 U.S.C. 1681 et seq.).
- 31 (10) Personal data collected, processed, sold, or disclosed in
32 compliance with the federal Driver's Privacy Protection Act
33 of 1994 (18 U.S.C. 2721 et seq.).
- 34 (11) Personal data regulated by the federal Family
35 Educational Rights and Privacy Act (20 U.S.C. 1232g et seq.).
- 36 (12) Personal data collected, processed, sold, or disclosed in
37 compliance with the federal Farm Credit Act (12 U.S.C. 2001
38 et seq.).
- 39 (13) Data processed or maintained:
- 40 (A) in the course of an individual applying to, employed by,
41 or acting as an agent or independent contractor of a
42 controller, processor, or third party, to the extent that the



1 data is collected and used within the context of that role;
 2 (B) as emergency contact information for an individual
 3 under this article and used for emergency contact
 4 purposes; or
 5 (C) that is necessary to retain to administer benefits for
 6 another individual relating to the individual under clause
 7 (A) and used for the purposes of administering those
 8 benefits.

9 **Sec. 3. A:**

10 (1) controller; or

11 (2) processor;

12 that complies with the Children's Online Privacy Protection Act
 13 (15 U.S.C. 6501 et seq.), and with any rules or regulations under
 14 that act, satisfies any obligation to obtain parental consent under
 15 this article.

16 **Chapter 2. Definitions**

17 **Sec. 0.5.** The definitions in this chapter apply throughout this
 18 article.

19 **Sec. 1. (a) "Affiliate" means a legal entity that:**

20 (1) controls, is controlled by, or is under common control with
 21 another legal entity; or

22 (2) shares common branding with another legal entity.

23 (b) For purposes of this section, "control", with respect to a
 24 company, means:

25 (1) ownership of, or the power to vote, more than fifty percent
 26 (50%) of the outstanding shares of any class of voting security
 27 of the company;

28 (2) control in any manner over the election of a majority of
 29 the directors or of individuals exercising similar functions; or

30 (3) the power to exercise controlling influence over the
 31 management of the company.

32 **Sec. 2. "Aggregate data" means information:**

33 (1) that relates to a group or category of consumers;

34 (2) from which individual consumer identities have been
 35 removed; and

36 (3) that is not linked or reasonably linkable to any consumer.

37 **Sec. 3. "Authenticate" means to verify through reasonable**
 38 **means that a consumer who is entitled to exercise the personal data**
 39 **rights provided by IC 24-15-3 is the same consumer exercising such**
 40 **rights with respect to particular personal data.**

41 **Sec. 4. (a) "Biometric data" means data that:**

42 (1) is generated by automatic measurements of an individual's



1 biological characteristics, such as a fingerprint, a voiceprint,
 2 images of the retina or iris, or other unique biological
 3 patterns or characteristics; and

4 (2) is used to identify a specific individual.

5 (b) The term does not include:

6 (1) a physical or digital photograph;

7 (2) a video or audio recording, or data generated from a video
 8 or audio recording; or

9 (3) information collected, used, or stored for health care
 10 treatment, payment, or operations under HIPAA.

11 Sec. 5. "Business associate" has the meaning set forth in 45 CFR
 12 160.103.

13 Sec. 6. "Child" means any individual who is less than thirteen
 14 (13) years of age.

15 Sec. 7. (a) "Consent" means a clear affirmative act that signifies
 16 a consumer's freely given, specific, informed, and unambiguous
 17 agreement to process personal data relating to the consumer.

18 (b) For purposes of this section, a "clear affirmative act"
 19 includes a written statement, including a statement written by
 20 electronic means, or any other unambiguous affirmative action.

21 Sec. 8. (a) "Consumer" means an individual who:

22 (1) is a resident of Indiana; and

23 (2) is acting only for a personal, family, or household purpose.

24 (b) The term does not include an individual acting in a
 25 commercial or employment context.

26 Sec. 9. "Controller" means a person that, alone or jointly with
 27 others, determines the purpose and means of processing personal
 28 data.

29 Sec. 10. "Covered entity" has the meaning set forth in 45 CFR
 30 160.103.

31 Sec. 11. "Decision that produces legal or similarly significant
 32 effects concerning a consumer" means a decision made by a
 33 controller that results in the provision or denial by the controller
 34 of:

35 (1) financial and lending services;

36 (2) housing;

37 (3) insurance;

38 (4) education enrollment;

39 (5) criminal justice;

40 (6) employment opportunities;

41 (7) health care services; or

42 (8) access to basic necessities, such as food and water.



1 **Sec. 12. "De-identified data" means data that cannot reasonably**
2 **be linked to an identified or identifiable individual because a**
3 **controller that possesses the data:**

4 **(1) takes reasonable measures to ensure that the data cannot**
5 **be associated with an individual;**

6 **(2) publicly commits to maintaining and using the data**
7 **without attempting to re-identify the data; and**

8 **(3) obligates any recipients of the data through contractual**
9 **requirements to comply with all applicable provisions of this**
10 **article.**

11 **Sec. 13. "Health care provider" has the meaning set forth in**
12 **IC 4-6-14-2.**

13 **Sec. 14. "Health record" has the meaning set forth in**
14 **IC 1-1-4-5(a)(6).**

15 **Sec. 15. "HIPAA" refers to the federal Health Insurance**
16 **Portability and Accountability Act of 1996 (42 U.S.C. 1320d et**
17 **seq.).**

18 **Sec. 16. "Identified or identifiable individual" means an**
19 **individual who can be readily identified, directly or indirectly.**

20 **Sec. 17. "Institution of higher education" means a public or**
21 **private college or university.**

22 **Sec. 18. "Nonprofit organization" means any organization**
23 **exempt from taxation under Section 501(c)(3), 501(c)(6), or**
24 **501(c)(12) of the Internal Revenue Code.**

25 **Sec. 19. (a) "Personal data" means information that is linked or**
26 **reasonably linkable to an identified or identifiable individual.**

27 **(b) The term does not include:**

28 **(1) de-identified data;**

29 **(2) aggregate data; or**

30 **(3) publicly available information.**

31 **Sec. 20. (a) "Precise geolocation data" means information**
32 **derived from technology, including global positioning system level**
33 **latitude and longitude coordinates, that directly identifies the**
34 **specific location of a natural person with precision and accuracy**
35 **within a radius of one thousand seven hundred fifty (1,750) feet.**

36 **(b) The term does not include the content of communications or**
37 **any data generated by or connected to advanced utility metering**
38 **infrastructure systems or equipment for use by a utility.**

39 **Sec. 21. "Processing", with respect to personal data, means any**
40 **operation or set of operations performed, whether by manual or**
41 **automated means, on personal data or on sets of personal data,**
42 **such as the collection, use, storage, disclosure, analysis, deletion, or**



1 **modification of personal data.**

2 **Sec. 22. "Processor" means a person that processes personal**
3 **data on behalf of a controller.**

4 **Sec. 23. "Profiling" means any form of solely automated**
5 **processing performed on personal data to evaluate, analyze, or**
6 **predict personal aspects related to an identified or identifiable**
7 **individual's economic situation, health or health records, personal**
8 **preferences, interests, reliability, behavior, location, or movements.**

9 **Sec. 24. "Protected health information" has the meaning set**
10 **forth in 45 CFR 160.103.**

11 **Sec. 25. "Pseudonymous data" means personal data that cannot**
12 **be attributed to a specific individual because additional**
13 **information that would allow the data to be attributed to a specific**
14 **individual is:**

15 **(1) kept separately; and**

16 **(2) subject to appropriate technical and organizational**
17 **measures;**

18 **to ensure that the personal data is not attributed to an identified or**
19 **identifiable individual.**

20 **Sec. 26. "Publicly available information" means information:**

21 **(1) that is lawfully made available through federal, state, or**
22 **local government records; or**

23 **(2) that a business has a reasonable basis to believe is lawfully**
24 **made available:**

25 **(A) to the general public through widely distributed media;**

26 **(B) by the consumer to whom the information pertains; or**

27 **(C) by a person to whom the consumer has disclosed the**
28 **information;**

29 **unless the consumer has restricted the information to a**
30 **specific audience.**

31 **Sec. 27. (a) "Sale of personal data" means the exchange of**
32 **personal data for monetary consideration by a controller to a third**
33 **party.**

34 **(b) The term does not include:**

35 **(1) the disclosure of personal data to a processor that**
36 **processes the personal data on behalf of the controller;**

37 **(2) the disclosure of personal data to a third party for**
38 **purposes of providing a product or service requested by:**

39 **(A) the consumer; or**

40 **(B) the parent of a child;**

41 **to whom the personal data pertains;**

42 **(3) the disclosure or transfer of personal data to an affiliate of**



1 the controller;

2 (4) the disclosure of information that the consumer:

3 (A) intentionally made available to the general public via
4 a channel of mass media; and

5 (B) did not restrict to a specific audience; or

6 (5) the disclosure or transfer of personal data to a third party
7 as an asset that is part of a proposed or actual merger,
8 acquisition, bankruptcy, or other transaction in which the
9 third party assumes control of all or part of the controller's
10 assets.

11 Sec. 28. "Sensitive data" means a category of personal data that
12 includes:

13 (1) personal data revealing racial or ethnic origin, religious
14 beliefs, a mental or physical health diagnosis made by a health
15 care provider, sexual orientation, or citizenship or
16 immigration status;

17 (2) genetic or biometric data that is processed for the purpose
18 of uniquely identifying a specific individual;

19 (3) personal data collected from a known child; and

20 (4) precise geolocation data.

21 Sec. 29. "State agency" has the meaning set forth in IC 1-1-15-3.

22 Sec. 30. (a) "Targeted advertising" means the displaying of an
23 advertisement to a consumer in which the advertisement is selected
24 based on personal data obtained from that consumer's activities
25 over time and across nonaffiliated websites or online applications
26 to predict the consumer's preferences or interests.

27 (b) The term does not include:

28 (1) advertisements based on activities within a controller's
29 own or affiliated websites or online applications;

30 (2) advertisements based on the context of a consumer's
31 current search query, visit to a website, or online application;

32 (3) advertisements directed to a consumer in response to the
33 consumer's request for information or feedback; or

34 (4) the processing of personal data solely for measuring or
35 reporting advertising performance, reach, or frequency.

36 Sec. 31. "Third party", with respect to a context to which this
37 article applies, means a natural or legal person, public authority,
38 agency, or body other than:

39 (1) the consumer;

40 (2) the controller;

41 (3) the processor; or

42 (4) an affiliate of the processor or the controller.



1 **Sec. 32. "Trade secret" has the meaning set forth in IC 24-2-3-2.**

2 **Chapter 3. Personal Data; Consumer Rights**

3 **Sec. 1. (a) A consumer may invoke one (1) or more rights set**
 4 **forth in subsection (b) by submitting to a controller a request**
 5 **specifying the rights the consumer wishes to invoke. A known**
 6 **child's parent or legal guardian may invoke on behalf of the child**
 7 **one (1) or more rights set forth in subsection (b) with respect to the**
 8 **processing of personal data belonging to the known child by**
 9 **submitting to a controller a request specifying the rights the**
 10 **consumer wishes to invoke on behalf of the child. Except as**
 11 **provided in IC 24-15-7-1(c) and IC 24-15-7-2, and subject to any**
 12 **limitations or conditions set forth in subsections (b) and (c), a**
 13 **controller shall comply with an authenticated consumer request to**
 14 **exercise a right set forth in subsection (b).**

15 **(b) A consumer has the following rights:**

16 **(1) To confirm whether or not a controller is processing the**
 17 **consumer's personal data and, subject to the limitations set**
 18 **forth in subdivision (4), to access such personal data.**

19 **(2) To correct inaccuracies in the consumer's personal data**
 20 **that the consumer previously provided to a controller, taking**
 21 **into account the nature of the personal data and the purposes**
 22 **of the processing of the consumer's personal data. Upon**
 23 **receiving a request from a consumer under this subdivision,**
 24 **a controller shall correct inaccurate information as requested**
 25 **by the consumer, taking into account the nature of the**
 26 **personal data and the purposes of the processing of the**
 27 **consumer's personal data.**

28 **(3) To delete personal data provided by or obtained about the**
 29 **consumer.**

30 **(4) To obtain either:**

31 **(A) a copy of; or**

32 **(B) a representative summary of;**

33 **the consumer's personal data that the consumer previously**
 34 **provided to the controller. Information provided to a**
 35 **consumer under this subdivision must be in a portable and, to**
 36 **the extent technically practicable, readily usable format that**
 37 **allows the consumer to transmit the data or summary to**
 38 **another controller without hindrance, in any case in which the**
 39 **processing is carried out by automated means. The controller**
 40 **has the discretion to send either a copy or a representative**
 41 **summary of the consumer's personal data under this**
 42 **subdivision, taking into account the nature of the personal**



1 data and the purposes of the processing of the consumer's
 2 personal data. A controller is not required to provide a copy
 3 or a representative summary of a consumer's personal data
 4 to the same consumer under this subdivision more than one
 5 (1) time in a twelve (12) month period.

6 (5) To opt out of the processing of the consumer's personal
 7 data for purposes of:

8 (A) targeted advertising;

9 (B) the sale of personal data; or

10 (C) profiling in furtherance of decisions that produce legal
 11 or similarly significant effects concerning the consumer.

12 (c) Except as otherwise provided in this article, a controller shall
 13 comply with a request by a consumer to exercise a consumer right
 14 set forth in subsection (b) as follows:

15 (1) A controller shall respond to the consumer without undue
 16 delay, but in any case not later than forty-five (45) days after
 17 receipt of the consumer's request under this section. The
 18 response period prescribed by this subdivision may be
 19 extended once by an additional forty-five (45) days when
 20 reasonably necessary, taking into account the complexity and
 21 number of the consumer's requests, as long as the controller
 22 informs the consumer of any such extension within the initial
 23 forty-five (45) day response period, along with the reason for
 24 the extension.

25 (2) If a controller declines to take action regarding the
 26 consumer's request, the controller shall inform the consumer
 27 without undue delay, but in any case not later than forty-five
 28 (45) days after receipt of the consumer's request under this
 29 section, of the justification for declining to take action, and
 30 shall provide instructions for how to appeal the decision
 31 under subsection (d).

32 (3) Information provided in response to a consumer request
 33 shall be provided by a controller free of charge, up to one (1)
 34 time annually per consumer. If requests from a consumer are
 35 manifestly unfounded, excessive, or repetitive, the controller
 36 may charge the consumer a reasonable fee to cover the
 37 administrative costs of complying with the request or decline
 38 to act on the request. The controller bears the burden of
 39 demonstrating the manifestly unfounded, excessive, or
 40 repetitive nature of the request.

41 (4) If a controller is unable to authenticate the request using
 42 commercially reasonable efforts, the controller shall not be



1 required to comply with a request to initiate an action under
2 this section and may request that the consumer provide
3 additional information reasonably necessary to authenticate
4 the consumer and the consumer's request.

5 (d) A controller shall establish a process for a consumer to
6 appeal, within a reasonable period of time after the consumer's
7 receipt of a decision by the controller under subsection (c)(2), the
8 controller's refusal to take action on a request by the consumer
9 under this section. The appeal process shall be conspicuously
10 available and similar to the process for submitting requests to
11 invoke a right under this section. Not later than sixty (60) days
12 after receipt of an appeal, a controller shall inform the consumer
13 in writing of any action taken or not taken in response to the
14 appeal, including a written explanation of the reasons for the
15 decisions. If the appeal is denied, the controller shall also provide
16 the consumer with an online mechanism, if available, or other
17 method through which the consumer may contact the attorney
18 general to submit a complaint.

19 Chapter 4. Data Controller Responsibilities; Transparency

20 Sec. 1. Except as provided in IC 24-15-7-2, a controller has the
21 following responsibilities:

22 (1) A controller shall limit the collection of personal data to
23 what is adequate, relevant, and reasonably necessary in
24 relation to the purposes for which such data is processed, as
25 disclosed to the consumer.

26 (2) Except as otherwise provided in this article, a controller
27 shall not process personal data for purposes that are neither
28 reasonably necessary for nor compatible with the disclosed
29 purposes for which the personal data is processed, unless the
30 controller obtains the consumer's consent.

31 (3) A controller shall establish, implement, and maintain
32 reasonable administrative, technical, and physical data
33 security practices to protect the confidentiality, integrity, and
34 accessibility of personal data. The data security practices
35 required under this subdivision must be appropriate to the
36 volume and nature of the personal data at issue.

37 (4) A controller shall not process personal data in violation of
38 state and federal laws that prohibit unlawful discrimination
39 against consumers. A controller shall not discriminate against
40 a consumer for exercising any of the consumer rights set forth
41 in this article, including by denying goods or services to the
42 consumer, charging different prices or rates for goods and



1 services, or providing a different level or quality of goods or
 2 services to the consumer. However, nothing in this subdivision
 3 shall be construed to:

4 (A) require a controller to provide a product or service
 5 that requires the personal data of a consumer that the
 6 controller does not collect or maintain; or

7 (B) prohibit a controller from offering a different price,
 8 rate, level, quality, or selection of goods or services to a
 9 consumer, including offering goods or services for no fee,
 10 if the consumer has exercised the consumer's right to opt
 11 out under IC 24-15-3-1(b)(5) or if the offer is related to a
 12 consumer's voluntary participation in a bona fide loyalty,
 13 rewards, premium features, discount, or club card
 14 program.

15 (5) A controller shall not process sensitive data concerning a
 16 consumer without obtaining the consumer's consent, or, in the
 17 case of the processing of sensitive data concerning a known
 18 child, without processing such data in accordance with the
 19 federal Children's Online Privacy Protection Act (15 U.S.C.
 20 6501 et seq.).

21 **Sec. 2.** Any provision of a contract or agreement of any kind
 22 that purports to waive or limit in any way a consumer's rights
 23 under IC 24-15-3 is contrary to public policy and is void and
 24 unenforceable.

25 **Sec. 3.** A controller shall provide consumers with a reasonably
 26 accessible, clear, and meaningful privacy notice that includes:

27 (1) the categories of personal data processed by the controller;
 28 (2) the purpose for processing personal data;

29 (3) how consumers may exercise their consumer rights under
 30 IC 24-15-3, including how a consumer may appeal a
 31 controller's decision with regard to the consumer's request;

32 (4) the categories of personal data that the controller shares
 33 with third parties, if any; and

34 (5) the categories of third parties, if any, with whom the
 35 controller shares personal data.

36 **Sec. 4.** If a controller sells a consumer's personal data to third
 37 parties or uses a consumer's personal data for targeted advertising,
 38 the controller shall clearly and conspicuously disclose such activity,
 39 as well as the manner in which a consumer may exercise the right
 40 to opt out of such sales or use.

41 **Sec. 5.** A controller shall establish, and shall describe in a
 42 privacy notice provided under section 3 of this chapter, one (1) or



1 more secure and reliable means for consumers to submit a request
 2 to exercise their rights under IC 24-15-3. Such means must take
 3 into account:

- 4 (1) the ways in which consumers normally interact with the
 5 controller;
 6 (2) the need for the secure and reliable communication of such
 7 requests; and
 8 (3) the ability of the controller to authenticate the identity of
 9 the consumer making the request.

10 A controller may not require a consumer to create a new account
 11 in order to exercise the consumer's rights under IC 24-15-3 but
 12 may require a consumer to use an existing account.

13 **Chapter 5. Responsibility According to Role; Controllers and**
 14 **Processors**

15 **Sec. 1. A processor shall adhere to the instructions of a**
 16 **controller and shall assist the controller in meeting its obligations**
 17 **under this chapter. Such assistance shall include the following:**

- 18 (1) Fulfilling the controller's obligation to respond to
 19 consumer requests under IC 24-15-3 by appropriate technical
 20 and organizational measures, insofar as this is reasonably
 21 practicable, and taking into account the nature of processing
 22 and the information available to the processor.
 23 (2) Taking into account the nature of processing and the
 24 information available to the processor, assisting the controller
 25 in meeting the controller's obligations in relation to:
 26 (A) the security of processing the personal data; and
 27 (B) the notification of a breach of security of the system of
 28 the processor under IC 24-4.9;
 29 in order to meet the controller's obligations.
 30 (3) Providing necessary information to enable the controller
 31 to conduct and document data protection assessments under
 32 IC 24-15-6.

33 **Sec. 2. (a) A contract between a controller and a processor shall**
 34 **govern the processor's data processing procedures with respect to**
 35 **processing performed on behalf of the controller. The contract**
 36 **must be binding and clearly set forth instructions for processing**
 37 **personal data, the nature and purpose of processing, the type of**
 38 **data subject to processing, the duration of processing, and the**
 39 **rights and obligations of both parties. The contract must also**
 40 **include requirements that the processor do the following:**

- 41 (1) Ensure that each individual processing personal data is
 42 subject to a duty of confidentiality with respect to the data.



- 1 **(2) At the controller's direction, delete or return all personal**
 2 **data to the controller as requested at the end of the provision**
 3 **of services, unless retention of the personal data is required by**
 4 **law.**
- 5 **(3) Upon the reasonable request of the controller, make**
 6 **available to the controller all information in its possession**
 7 **necessary to demonstrate the processor's compliance with the**
 8 **obligations in this chapter.**
- 9 **(4) Allow, and cooperate with, reasonable assessments by the**
 10 **controller or the controller's designated assessor.**
 11 **Alternatively, the processor may arrange for a qualified and**
 12 **independent assessor to conduct an assessment of the**
 13 **processor's policies and technical and organizational**
 14 **measures in support of the processor's obligations under this**
 15 **chapter using an appropriate and accepted control standard**
 16 **or framework and assessment procedure for such**
 17 **assessments. The processor shall provide a report of any such**
 18 **assessment to the controller upon request.**
- 19 **(5) Subject to subsection (b), engage any subcontractor**
 20 **pursuant to a written contract that requires the subcontractor**
 21 **to meet the obligations of the processor with respect to the**
 22 **personal data.**
- 23 **(b) Nothing in this section shall be construed to relieve a**
 24 **controller or a processor from the liabilities imposed on the**
 25 **controller or processor by virtue of its role in the processing**
 26 **relationship.**
- 27 **Sec. 3. Determining whether a person is acting as a controller or**
 28 **a processor with respect to a specific processing of data is a fact**
 29 **based determination that depends upon the context in which**
 30 **personal data is processed. A processor that continues to adhere to**
 31 **a controller's instructions with respect to a specific processing of**
 32 **personal data remains a processor.**
- 33 **Chapter 6. Data Protection Assessments**
- 34 **Sec. 1. (a) The data protection assessment requirements set**
 35 **forth in this chapter apply to processing activities created or**
 36 **generated after December 31, 2025, and are not retroactive to any**
 37 **processing activities created or generated before January 1, 2026.**
- 38 **(b) A controller shall conduct and document a data protection**
 39 **assessment of each of the following processing activities involving**
 40 **personal data:**
- 41 **(1) The processing of personal data for purposes of targeted**
 42 **advertising.**



- 1 **(2) The sale of personal data.**
 2 **(3) The processing of personal data for purposes of profiling,**
 3 **if such profiling presents a reasonably foreseeable risk of:**
 4 **(A) unfair or deceptive treatment of, or unlawful disparate**
 5 **impact on, consumers;**
 6 **(B) financial, physical, or reputational injury to**
 7 **consumers;**
 8 **(C) a physical or other intrusion upon the solitude or**
 9 **seclusion, or the private affairs or concerns, of consumers,**
 10 **if such intrusion would be offensive to a reasonable person;**
 11 **or**
 12 **(D) other substantial injury to consumers.**
 13 **(4) The processing of sensitive data.**
 14 **(5) Any processing activities involving personal data that**
 15 **present a heightened risk of harm to consumers.**
 16 **(c) Data protection assessments conducted under this chapter**
 17 **shall identify and weigh the benefits that may flow, directly and**
 18 **indirectly, from the processing to the controller, the consumer,**
 19 **other stakeholders, and the public against the potential risks to the**
 20 **rights of the consumer associated with such processing, as**
 21 **mitigated by safeguards that can be employed by the controller to**
 22 **reduce such risks. The use of de-identified data and the reasonable**
 23 **expectations of consumers, as well as the context of the processing**
 24 **and the relationship between the controller and the consumer**
 25 **whose personal data will be processed, shall be factored into this**
 26 **assessment by the controller.**
 27 **(d) A single data protection assessment may address a**
 28 **comparable set of processing operations that include similar**
 29 **activities.**
 30 **(e) A data protection assessment conducted by a controller for**
 31 **the purpose of compliance with other laws or regulations may be**
 32 **used to comply with this section if the assessment has a reasonably**
 33 **comparable scope and effect to an assessment conducted under this**
 34 **section.**
 35 **Sec. 2. (a) The attorney general may request, pursuant to a civil**
 36 **investigative demand, that a controller disclose any data protection**
 37 **assessment that is relevant to an investigation conducted by the**
 38 **attorney general. Upon receipt of such a request, the controller**
 39 **shall make the data protection assessment available to the attorney**
 40 **general. Subject to subsection (b), the attorney general may**
 41 **evaluate the data protection assessment for a controller's**
 42 **compliance with the responsibilities set forth in IC 24-15-4.**



1 (b) Data protection assessments are confidential and exempt
2 from public inspection and copying under IC 5-14-3-4. The
3 disclosure of a data protection assessment pursuant to a request
4 from the attorney general does not constitute a waiver of
5 attorney-client privilege or work product protection with respect
6 to the assessment and any information contained in the assessment.

7 **Chapter 7. Processing De-identified Data or Pseudonymous**
8 **Data; Exemptions**

9 **Sec. 1. (a) A controller in possession of de-identified data shall:**

- 10 (1) take reasonable measures to ensure that the data cannot
11 be associated with an individual;
12 (2) publicly commit to maintaining and using de-identified
13 data without attempting to re-identify the data; and
14 (3) contractually obligate any recipients of the de-identified
15 data to comply with all provisions of this chapter.

16 (b) This chapter shall not be construed to require a controller
17 or processor to:

- 18 (1) re-identify de-identified data or pseudonymous data;
19 (2) maintain data in identifiable form; or
20 (3) collect, obtain, retain, or access any data or technology;

21 in order to be capable of associating an authenticated consumer
22 request with personal data.

23 (c) This chapter shall not be construed to require a controller or
24 processor to comply with a request of a consumer under IC 24-15-3
25 if all of the following conditions are met:

- 26 (1) The controller is not reasonably capable of associating the
27 request with the personal data or it would be unreasonably
28 burdensome for the controller to associate the request with
29 the personal data.
30 (2) The controller does not use the personal data to recognize
31 or respond to the specific consumer who is the subject of the
32 personal data, or associate the personal data with other
33 personal data about the same specific consumer.
34 (3) The controller does not sell the personal data to any third
35 party or otherwise voluntarily disclose the personal data to
36 any third party other than a processor.

37 **Sec. 2. The:**

- 38 (1) rights of a consumer set forth in IC 24-15-3-1(b)(1)
39 through IC 24-15-3-1(b)(5); and
40 (2) responsibilities of a controller under IC 24-15-4-1(1)
41 through IC 24-15-4-1(5);

42 do not apply to pseudonymous data in any case in which the



1 controller is able to demonstrate that any information necessary to
 2 identify the consumer is kept separately and is subject to effective
 3 technical and organizational controls that prevent the controller
 4 from accessing such information.

5 Sec. 3. A controller that discloses pseudonymous data or
 6 de-identified data shall exercise reasonable oversight to monitor
 7 compliance with any contractual commitments to which the
 8 pseudonymous data or de-identified data is subject and shall take
 9 appropriate steps to address any breaches of those contractual
 10 commitments.

11 Chapter 8. Limitations

12 Sec. 1. (a) This article shall not be construed to restrict a
 13 controller's or processor's ability to do any of the following:

14 (1) Comply with federal, state, or local laws, rules, or
 15 regulations.

16 (2) Comply with a civil, criminal, or regulatory inquiry,
 17 investigation, subpoena, or summons by a federal, state, local,
 18 or other governmental authority.

19 (3) Cooperate with law enforcement agencies concerning
 20 conduct or activity that the controller or processor reasonably
 21 and in good faith believes may violate federal, state, or local
 22 laws, rules, or regulations.

23 (4) Investigate, establish, exercise, prepare for, or defend legal
 24 claims.

25 (5) Provide a product or service specifically requested by a
 26 consumer, perform a contract to which the consumer, or a
 27 parent of a child, is a party, including fulfilling the terms of a
 28 written warranty, or take steps at the request of the consumer
 29 or parent before entering into a contract.

30 (6) Take immediate steps to protect an interest that is
 31 essential for the life or physical safety of the consumer or of
 32 another individual, if the processing cannot be manifestly
 33 based on another legal basis.

34 (7) Prevent, detect, protect against, or respond to security
 35 incidents, identity theft, fraud, harassment, malicious or
 36 deceptive activities, or any illegal activity, to preserve the
 37 integrity or security of systems, or to investigate, report, or
 38 prosecute those responsible for any such action.

39 (8) Engage in public or peer reviewed scientific or statistical
 40 research that is in the public interest and that adheres to all
 41 applicable ethics and privacy laws and is approved,
 42 monitored, and governed by an institutional review board, or



1 a similar independent oversight entity, that determines if:

2 (A) the information is likely to provide substantial benefits
3 that do not exclusively accrue to the controller;

4 (B) the expected benefits of the research outweigh the
5 privacy risks; and

6 (C) the controller has implemented reasonable safeguards
7 to mitigate privacy risks associated with research,
8 including any risks associated with re-identification.

9 (9) Assist another controller, processor, or third party with
10 any obligation described in this section.

11 (b) Processing personal data for a purpose expressly identified
12 in subsection (a)(1) through (a)(9) does not by itself make a person
13 a controller with respect to such processing.

14 Sec. 2. The obligations imposed on a controller or a processor
15 under this article do not prohibit or restrict a controller or
16 processor from collecting, using, or retaining data to do the
17 following:

18 (1) Conduct internal research to develop, improve, or repair
19 products, services, or technology.

20 (2) Effectuate a product recall.

21 (3) Identify and repair technical errors that impair existing or
22 intended functionality.

23 (4) Perform internal operations that are:

24 (A) reasonably compatible with the expectations of the
25 consumer;

26 (B) reasonably anticipated based on the consumer's
27 existing relationship with the controller; or

28 (C) otherwise compatible with:

29 (i) processing data in furtherance of the provision of a
30 product or service specifically requested by a consumer,
31 or the parent of a child; or

32 (ii) the performance of a contract to which the consumer
33 is a party.

34 Sec. 3. The obligations imposed on a controller or a processor
35 under this article do not apply if compliance by the controller or
36 processor with this article would violate an evidentiary privilege
37 under Indiana law. This article shall not be construed to prohibit
38 a controller or processor from providing, as part of a privileged
39 communication, personal data concerning a consumer to a person
40 covered by an evidentiary privilege under Indiana law.

41 Sec. 4. A controller or processor that discloses personal data to
42 a third party controller or processor in compliance with this article



1 is not in violation of this article if the third party controller or
 2 processor that receives and processes the personal data violates
 3 this article, as long as, at the time of disclosing the personal data,
 4 the disclosing controller or processor did not have actual
 5 knowledge that the recipient intended to commit a violation. A
 6 third party controller or processor receiving personal data from a
 7 controller or processor is likewise not in violation of this article
 8 solely because of the transgressions of the controller or processor
 9 from which it receives such personal data.

10 **Sec. 5. This article:**

11 (1) shall not be construed as an obligation imposed on
 12 controllers and processors that adversely affects the rights or
 13 freedoms of any persons, such as exercising the right of free
 14 speech under the First Amendment to the Constitution of the
 15 United States; and

16 (2) does not apply to personal data in the context of a purely
 17 personal or household activity.

18 **Sec. 6. Nothing in this article shall be construed as requiring a**
 19 **controller to disclose trade secrets.**

20 **Sec. 7. (a) Personal data processed by a controller for a purpose**
 21 **authorized under this chapter may not be processed for any other**
 22 **purpose unless otherwise allowed under this article. Personal data**
 23 **processed by a controller under this chapter may be processed to**
 24 **the extent that such processing is:**

25 (1) reasonably necessary and proportionate to a purpose
 26 authorized under this chapter; and

27 (2) adequate, relevant, and limited to what is necessary in
 28 relation to the specific purpose.

29 (b) Personal data collected, used, or retained under section 2 of
 30 this chapter shall, as applicable, take into account the nature and
 31 purpose of the collection, use, or retention. Any personal data
 32 collected, used, or retained must be subject to reasonable
 33 administrative, technical, and physical measures to:

34 (1) protect the confidentiality, integrity, and accessibility of
 35 the personal data; and

36 (2) reduce reasonably foreseeable risks of harm to consumers
 37 relating to such collection, use, or retention of the personal
 38 data.

39 (c) If a controller processes personal data pursuant to an
 40 exemption under this chapter, the controller bears the burden of
 41 demonstrating that such processing:

42 (1) qualifies for the exemption; and



1 (2) complies with the requirements set forth in this section.
2 **Chapter 9. Investigative Authority**
3 **Sec. 1.** Whenever the attorney general has reasonable cause to
4 believe that any person has engaged in, is engaging in, or is about
5 to engage in any violation of this article, the attorney general is
6 empowered to issue a civil investigative demand to investigate the
7 suspected violation.
8 **Chapter 10. Enforcement**
9 **Sec. 1.** The attorney general has exclusive authority to enforce
10 the provisions of this article.
11 **Sec. 2. (a)** Before initiating an action under this chapter, the
12 attorney general shall provide a controller or processor thirty (30)
13 days written notice identifying the specific provisions of this article
14 that the attorney general alleges have been or are being violated.
15 If within the thirty (30) day period set forth in this section, the
16 controller or processor:
17 (1) cures the alleged violation; and
18 (2) provides the attorney general an express written statement
19 that:
20 (A) the alleged violation has been cured; and
21 (B) actions have been taken to ensure no further such
22 violations will occur;
23 the attorney general shall not initiate an action against the
24 controller or processor.
25 (b) If a controller or processor:
26 (1) continues to violate this article following the thirty (30)
27 day period set forth in subsection (a); or
28 (2) breaches an express written statement provided to the
29 attorney general under subsection (a)(2);
30 the attorney general may initiate an action in the name of the state
31 and may seek an injunction to restrain any violations of this article
32 and a civil penalty not to exceed seven thousand five hundred
33 dollars (\$7,500) for each violation under this article.
34 (c) The attorney general may recover reasonable expenses
35 incurred in investigating and preparing the case, including
36 attorney's fees, in any action initiated under this chapter.
37 **Sec. 3.** Nothing in this article shall be construed as providing the
38 basis for a private right of action for violations of this article or
39 any other law.
40 **Chapter 11. Preemption; Other Laws**
41 **Sec. 1.** This article supersedes and preempts all rules,
42 regulations, codes, ordinances, and other laws adopted by a city,



1 county, city and county, municipality, or local agency regarding
2 the processing of personal data by controllers or processors.

3 Sec. 2. Any reference to federal, state, or local law or statute in
4 this article includes any accompanying rules, regulations, or
5 exemptions.

