HOUSE BILL No. 1386

DIGEST OF INTRODUCED BILL

Citations Affected: IC 2-1.5; IC 2-2.1-1-2.7; IC 3-3; IC 3-8.

Synopsis: Redistricting. Establishes a redistricting commission (commission) to create, hold hearings on, take public comment about, and recommend plans to redraw general assembly districts and congressional districts. Requires the legislative services agency (agency) to provide staff and administrative services to the commission. Establishes standards to govern the commission and the agency in the creation of redistricting plans. Provides that the general assembly shall meet and enact redistricting plans before October 1 of a redistricting year. Authorizes the general assembly to convene in a session to act on redistricting bills at times other than the times the general assembly is currently authorized to meet. Repeals the current law establishing a redistricting commission for congressional redistricting.

Effective: July 1, 2019.

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January 14, 2019, read first time and referred to Committee on Elections and Apportionment.



First Regular Session of the 121st General Assembly (2019)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2018 Regular and Special Session of the General Assembly.

HOUSE BILL No. 1386

A BILL FOR AN ACT to amend the Indiana Code concerning elections.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1.1C 2-1.5 IS ADDED TO THE INDIANA CODE AS A
2	NEW ARTICLE TO READ AS FOLLOWS [EFFECTIVE JULY 1,
3	2019]:
4	ARTICLE 1.5. REDISTRICTING OF GENERAL ASSEMBLY
5	AND CONGRESSIONAL DISTRICTS
6	Chapter 1. Definitions
7	Sec. 1. The definitions in this chapter apply throughout this
8	article.
9	Sec. 2. "Agency" refers to the legislative services agency
10	established under IC 2-5-1.1-7.
11	Sec. 3. "Appointing authority" refers to any of the following:
12	(1) The speaker of the house of representatives.
13	(2) The minority leader of the house of representatives.
14	(3) The president pro tempore of the senate.
15	(4) The minority leader of the senate.
16	Sec. 4. "Bureau" refers to the United States Department of
17	Commerce, Bureau of the Census.



1	Sec. 5. "Census data" means the population data that the
2	bureau is required to provide to the state under 13 U.S.C. 141.
3	Sec. 6. "Census year" refers to the year in which a federal
4	decennial census is conducted.
5	Sec. 7. "Commission" refers to the redistricting commission
6	established by IC 2-1.5-2-1.
7	Sec. 8. "Federal decennial census" refers to a federal decennial
8	census conducted under 13 U.S.C. 141.
9	Sec. 9. "House of representatives" refers to the house of
10	representatives of the general assembly.
11	Sec. 10. "Ideal district population" for a plan refers to the
12	number equal to the quotient of the following, rounded to the
13	nearest whole number:
14	(1) The numerator is the population of Indiana as reported by
15	the most recent federal decennial census.
16	(2) The denominator is the number of districts required by
17	this article for the plan.
18	Sec. 11. (a) "Plan" refers to any of the following:
19	(1) A plan for districts for the house of representatives.
20	(2) A plan for districts for the senate.
21	(3) A plan for congressional districts.
22	(b) A plan includes maps and written descriptions of the maps
23	that define all the districts that a plan is required to have under
24	this article.
25	Sec. 12. "Political subdivision" means a city, county, town, or
26	township.
27	Sec. 13. "Redistricting year" refers to the year immediately
28	following a census year.
29	Sec. 14. "Senate" refers to the senate of the general assembly.
30	Chapter 2. Redistricting Commission
31	Sec. 1. As provided in this chapter, a redistricting commission
32	consisting of nine (9) members is established.
33	Sec. 2. (a) Not later than January 15 of a redistricting year, each
34	of the appointing authorities shall appoint two (2) commission
35	members. Each appointing authority shall certify to the executive
36	director of the agency the appointment of the individuals appointed
37	to the commission.
38	(b) Not later than February 15 of a redistricting year, the
39	members appointed under subsection (a) shall meet and appoint
40	the commission's chair. The speaker of the house of representatives
41	shall designate a member to call and preside during the meeting.
42	The commission shall certify to the executive director of the agency



1	the appointment of the commission's chair.
2	(c) In making appointments under this section, and in
3	appointing the commission's chair, the appointing authorities and
4	the members of the commission shall seek to optimize the
5	geographic, minority, and gender diversity of the commission.
6	Sec. 3. To serve on the commission, an individual must be a
7	resident of Indiana.
8	Sec. 4. (a) The definitions in IC 3-5-2 apply throughout this
9	section.
10	(b) An individual may not serve on the commission if the
11	individual has been any of the following at any time less than six (6)
12	years before the individual's appointment to the commission:
13	(1) A member of the general assembly or the Congress of the
14	United States.
15	(2) A candidate for election to the general assembly or the
16	Congress of the United States.
17	(3) The holder of a state office (as defined in IC 3-5-2-48).
18	(4) An appointed public official.
19	(5) An employee of any of the following:
20	(A) The general assembly.
21	(B) A member of the Congress of the United States from
22	Indiana.
23	(C) A United States Senator representing Indiana.
24	(6) The chairman or treasurer of a candidate's committee of
25	a candidate for election to the general assembly or the
26	Congress of the United States as required by IC 3-9-1 or
27	federal law.
28	(7) A precinct committeeman or a precinct vice
29	committeeman.
30	(8) A member of a candidate's committee.
31	(9) A member of a central committee.
32	(10) A member of a national committee.
33	(11) An employee or an agent of a political party or of an
34	entity described in any of subdivisions (8) through (10).
35	(12) An individual who is either of the following:
36	(A) A paid consultant of an entity described in any of
37	subdivisions (8) through (11).
38	(B) An employee of a paid consultant of an entity described
39	in any of subdivisions (8) through (11).
40	(13) An individual registered as a lobbyist under IC 2-7.
41	Sec. 5. (a) Before undertaking duties as a commission member

an individual appointed under section 2 or 8 of this chapter must



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1	do each of the following:
2	(1) Take an oath of office.
3	(2) Make an affirmation that the individual will:
4	(A) apply the provisions of this article in an honest and
5	independent manner; and
6	(B) uphold public confidence in the integrity of the
7	redistricting process.
8	(3) Make a written pledge that the individual will not be a
9	candidate for:
10	(A) election to the general assembly; or
11	(B) selection to fill a vacancy in the general assembly;
12	at any time before the second election for members of the
13	general assembly after the individual's appointment to the
14	commission.
15	(4) Make a written pledge that the individual will not do any
16	of the following until plans are adopted as provided in this
17	article:
18	(A) Make a contribution (as defined in IC 3-5-2-15).
19	(B) Attend any function relating to the election of a
20	candidate.
21	(C) Serve in any capacity described in section 4 of this
22	chapter.
23	(b) A member's oath, affirmation, and pledge shall be filed with
24	the agency.
25	Sec. 6. An individual serves as a commission member until the
26	earlier of the following:
27	(1) The individual resigns the individual's membership on the
28	commission.
29	(2) The individual is removed as a member of the commission
30	under section 7 of this chapter.
31	(3) The appointment of a new commission under this chapter
32	following a federal decennial census.
33	Sec. 7. (a) A commission member may be removed from office
34	for any of the following:
35	(1) Substantial neglect of duty.
36	(2) Gross misconduct in office.
37	(3) Inability to discharge the duties of a member of the
38	commission.
39	(4) Becoming a candidate in violation of section 5(a)(3) of this
40	chapter.
41	(5) Taking an action in violation of section 5(a)(4) of this
42	chapter.



1	(6) Ceasing to be a resident of Indiana as required by section
2	3 of this chapter.
3	(7) Being convicted of an action that would result in the
4	removal of a public officer under IC 5-8-1-38 or IC 5-8-3-1.
5	(b) Whenever a person files a verified complaint in writing to
6	remove a commission member under subsection (a), the supremo
7	court shall, using any procedures the supreme court considers
8	appropriate:
9	(1) hear the complaint not later than seven (7) days after the
10	complaint is filed; and
11	(2) make a decision concerning the commission member's
12	removal as expeditiously as possible after the hearing.
13	Sec. 8. (a) If a vacancy occurs on the commission, the leader of
14	the caucus whose leader appointed the member whose position is
15	vacant shall appoint an individual to fill the vacancy:
16	(1) not later than fifteen (15) days after the vacancy occurs
17	and
18	(2) in the same manner described in section 2 of this chapter
19	(b) If the position of commission chair becomes vacant, the
20	commission shall appoint an individual to fill the vacancy:
21	(1) not later than fifteen (15) days after the vacancy occurs
22	and
23	(2) in the same manner described in section 2 of this chapter
24	Sec. 9. The affirmative vote of seven (7) commission members
25	is necessary for the commission to take official action.
26	Sec. 10. Each commission member is entitled to receive the same
27	per diem, mileage, and travel allowances paid to members of the
28	general assembly serving on interim study committees established
29	by the legislative council.
30	Sec. 11. (a) The agency shall provide the commission with staff
31	and administrative services.
32	(b) The expenses of the commission shall be paid out of amounts
33	appropriated to the legislative council (created under IC 2-5-1.1-1)
34	and the agency, including the costs of litigation (if any).
35	Sec. 12. (a) Except as provided in subsection (b), a commission
36	member may not communicate with any individual about the
37	commission's duties under this article other than during a public
38	meeting of the commission.
39	(b) A commission member may communicate with the following
40	about the commission's duties under this article at any time:
41	(1) Other commission members.

(2) Employees of the agency.



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1	(3) Attorneys, consultants, and other individuals under
2	contract with the agency to assist the commission in its duties
3	under this article.
4	(c) A commission member who violates this section commits
5	gross misconduct in office and is subject to removal from the
6	commission under section 7 of this chapter.
7	Chapter 3. Redistricting Procedure
8	Sec. 1. (a) Before January 1 of a redistricting year, the agency
9	shall acquire any hardware, software, and supplies necessary to
10	assist the commission in the performance of the commission's
11	duties under this article.
12	(b) At any time, the agency may acquire additional hardware,
13	software, and supplies the executive director of the agency
14	considers necessary to assist the commission in performance of the
15	commission's duties under this article.
16	Sec. 2. (a) Not later than March 15 of a redistricting year, the
17	commission's chair shall convene the commission to do the
18	following:
19	(1) Organize the commission.
20	(2) Receive reports from the agency concerning the following:
21	(A) Information relating to the receipt of census data from
22	the bureau.
23	(B) The readiness of the agency to assist the commission's
24	work.
25	(C) Any other matter on which a report is requested by the
26	commission.
27	(3) Provide initial instructions to the agency regarding the
28	commission's work.
29	(4) Schedule hearings required or permitted under section 5
30	of this chapter.
31	(5) Schedule other meetings the commission considers
32	necessary.
33	(6) Schedule the receipt of maps from the public.
34	(b) IC 5-14-1.5 (the open door law) applies to the commission's
35	meetings.
36	(c) Records of the commission shall be available for inspection
37	and copying in accordance with IC 5-14-3.
38	Sec. 3. If the agency must make a decision on a question for
39	which no clearly applicable provision of this article or instruction
40	of the commission provides an answer, the executive director of the

agency shall submit a written request to the commission for



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direction.

1	Sec. 4. (a) The agency shall do the following:
2	(1) Create maps of legislative district plans and congressional
3	district plans that conform to this article and the
4	commission's instructions.
5	(2) Prepare written descriptions of the maps created under
6	subdivision (1).
7	(3) Evaluate maps submitted by the public for conformance
8	with the standards set forth in IC 2-1.5-4.
9	(b) The agency shall produce as many different plans as the
10	commission instructs:
11	(1) not earlier than May 1 of a redistricting year; and
12	(2) not later than May 15 of the redistricting year.
13	(c) The agency shall publish the maps and descriptions:
14	(1) prepared for the commission by the agency; and
15	(2) submitted to the commission from the public;
16	as directed by the commission not later than May 15 of a
17	redistricting year.
18	Sec. 5. (a) As directed by the commission, the agency shall
19	receive for the commission written public comments regarding the
20	plans after publication of the plans.
21	(b) The commission shall provide for at least one (1) public
22	hearing in each Indiana congressional district, and an additional
23	meeting in Marion County, as determined by the commission. At
24	least two (2) commission members shall be present at each public
25	hearing, and a commission member shall preside and conduct the
26	hearing. The hearings shall be held not later than June 30 of a
27	redistricting year, and shall be recorded and made available live
28	and archived for public viewing on the Internet.
29	(c) The commission may hold hearings in addition to the
30	hearings required by subsection (b).
31	(d) The commission shall do the following at any hearings held
32	under this section:
33	(1) Explain the redistricting procedure.
34	(2) Present the plans prepared for the commission by the
35	agency.
36	(3) Have available the plans submitted by the public and the
37	agency's evaluation of those plans.
38	(4) Hear public comments and suggestions.
39	(e) The commission may take other actions the commission
40	considers appropriate to do the following:
41	(1) Explain the redistricting procedure or the plans to the



public.

1	(2) Receive public comments and suggestions.
2 3	(f) The commission may modify, with or without additional
3	public hearings under this section, the maps published under
4	section 4 of this chapter to:
5	(1) incorporate any public comments and suggestions adopted
6	by the commission; or
7	(2) comply with the federal Voting Rights Act in accordance
8	with IC 2-1.5-4.
9	The commission shall adopt any modifications made under this
10	subsection in a public meeting.
11	(g) The commission shall give public notice of a meeting held
12	under this section not later than ten (10) days before the date of the
13	meeting.
14	Sec. 6. (a) Not later than August 1 of a redistricting year, the
15	commission shall meet to adopt a report to the general assembly.
16	The report must include the following:
17	(1) A summary of the commission's and the agency's
18	preparation for the commission's work.
19	(2) A description of the hearings held under section 5 of this
20	chapter.
21	(3) A summary of the public comments and suggestions
22	received in writing and at the hearings.
23	(4) The commission's recommendation to the general
24	assembly for each of the following:
25	(A) A district plan for the house of representatives.
26	(B) A district plan for the senate.
27	(C) A congressional district plan.
28	(5) Maps for each plan, including both a statewide map and a
29	map for each district.
30	(6) A bill that would enact each of the plans.
31	(b) The commission shall recommend to the general assembly
32	the plan the commission considers the best in meeting the
33	standards set forth in IC 2-1.5-4.
34	(c) The commission may include any other information in the
35	report the commission considers useful to explain the commission's
36	work or recommendations.
37	(d) The report required by this section must be submitted to the
38	legislative council in an electronic format under IC 5-14-6.
39	Sec. 7. (a) If, for any reason, an appointing authority, the
40	agency, the commission, or the general assembly is unable to
41	complete a duty required under this article or IC 2-2.1-1-2.7 before

the deadline specified by law, the appointing authority, agency,



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1	commission, or general assembly, as applicable, shall expedite
2	completion of the requirement as soon as practicable after the
3	deadline.
4	(b) If a court invalidates a plan after October 1 of a redistricting
5	year, the commission and the general assembly shall take all
6	necessary action to expedite the adoption of a plan to replace the
7	invalidated plan.
8	Chapter 4. Redistricting Standards
9	Sec. 1. Districts created for the house of representatives, the
10	senate, and the United States House of Representatives must
11	comply with the standards of this chapter.
12	Sec. 2. (a) A plan for house of representatives districts must
13	provide for one hundred (100) districts.
14	(b) A plan for senate districts must provide for fifty (50)
15	districts.
16	(c) A plan for congressional districts must provide for as many
17	districts as are allocated to Indiana under 2 U.S.C. 2a.
18	Sec. 3. Districts must be established on the basis of population,
19	conforming to one (1) person, one (1) vote standards established
20	under federal law.
21	Sec. 4. The population of a district of the house of
22	representatives or the senate may not deviate from the ideal
23	district population by more than two percent (2%) of the ideal
24	district population.
25	Sec. 5. Districts must comply with the federal Voting Rights Act
26	and other relevant federal statutes.
27	Sec. 6. (a) Districts must be composed of contiguous territory.
28	(b) Areas that meet only at the point of adjoining corners are
29	not considered contiguous.
30	Sec. 7. Districts must not breach precinct boundaries.
31	Sec. 8. To the extent possible consistent with sections 2 through
32	7 of this chapter, district boundaries of general assembly districts
33	must coincide with the boundaries of Indiana political subdivisions
34	as follows:
35	(1) The commission shall minimize the number of counties
36	and cities divided among more than one (1) district.
37	(2) Except as provided in subdivision (3), if there is a choice
38	between political subdivisions to be divided, a more populous
39	political subdivision shall be divided before a less populous
40	political subdivision is divided.

(3) Subdivision (2) does not apply to a legislative district

boundary drawn along a county line that passes through a



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1	municipality that lies in more than one (1) county.
2	Sec. 9. Districts must seek to preserve communities of interest
3	to the extent possible consistent with sections 2 through 8 of this
4	chapter.
5	Sec. 10. Districts must be as compact as possible to the extent
6	possible consistent with sections 2 through 9 of this chapter.
7	Sec. 11. A plan for senate districts may not include a senate
8	district in which is included the residence address of two (2) or
9	more senators, one (1) or more of whom has a term of office that
10	will expire at the second general election held after the redistricting
11	year.
12	Sec. 12. (a) In evaluating plans for recommendation, the
13	commission shall consider the effect that a plan has on language
14	minority groups and racial minority groups as required by the
15	federal Voting Rights Act.
16	(b) Except as provided in subsection (c) and section 11 of this
17	chapter, the commission and the agency may not receive or
18	consider:
19	(1) past election results; or
20	(2) the addresses of incumbent legislators or members of the
21	Congress of the United States;
22	in preparing proposed maps of legislative district plans and
23	congressional district plans.
24	(c) After the maps have been published under IC 2-1.5-3-4, the
25	agency shall review past election results and the addresses of
26	incumbent senators to evaluate the proposed maps for compliance
27	with the federal Voting Rights Act and section 11 of this chapter
28	and, if necessary, shall recommend to the commission one (1) or
29	more modifications to the maps to bring the maps into compliance
30	with the federal Voting Rights Act and section 11 of this chapter.
31	The modifications recommended under this subsection may include
32	population deviations greater than those imposed under section 4
33	of this chapter. However, the population deviations may not exceed
34	ten percent (10%).
35	SECTION 2. IC 2-2.1-1-2.7 IS ADDED TO THE INDIANA CODE
36	AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY
37	1,2019]: Sec. 2.7. (a) The definitions in IC 2-1.5-1 apply throughout
38	this section.
39	(b) The general assembly shall convene on the third Tuesday of
40	September during a redistricting year and enact bills to establish
41	the following:

(1) House of representatives districts.



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1	(2) Senate districts.
2	(3) Congressional districts.
3	(c) A bill to enact a redistricting plan recommended by the
4	redistricting commission under IC 2-1.5-3 must be introduced in,
5	considered by, and voted on by each house of the general assembly,
6	without amendment, except amendments of a technical nature.
7	(d) If the general assembly does not enact the redistricting plan
8	recommended by the redistricting commission under IC 2-1.5-3 not
9	later than five (5) days after it first convenes under this section, the
10	general assembly shall provide, not later than ten (10) days after
11	the general assembly first convenes under this section, written
12	comments to the redistricting commission concerning the reason or
13	reasons why the recommended plan was not enacted.
14	(e) Not later than fifteen (15) days after receiving the general
15	assembly's comments under subsection (d), the redistricting
16	commission shall recommend to the general assembly a second
17	redistricting plan. The second redistricting plan recommended by
18	the redistricting commission must be introduced in, considered by,
19	and voted on by each house of the general assembly, without
20	amendment, except amendments of a technical nature.
21	(f) Unless the general assembly has enacted bills described in
22	subsection (b) at:
23	(1) a session convened under another section of this chapter;
24	or
25	(2) a special session called by the governor;
26	the general assembly may not consider a matter that is not relevant
27	to the legislation described in subsection (b) during a session
28	convened under this section.
29	(g) The general assembly may not adjourn a session convened
30	under this section sine die until all redistricting plans have been
31	enacted.
32	SECTION 3. IC 3-3-2 IS REPEALED [EFFECTIVE JULY 1, 2019].
33	(Redistricting Commission).
34	SECTION 4. IC 3-3-5-10, AS ADDED BY P.L.215-2011,
35	SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
36	JULY 1, 2019]: Sec. 10. Beginning November 6, 2012, the 2001
37	Congressional District Plan:
38	(1) adopted by the redistricting commission under IC 3-3-2
39	(before its repeal); and
40	(2) published in the governor's executive order 01-11 in the
41	Indiana Register at 24 IR 3293-3298;



is void.

SECTION 5. IC 3-8-2-8, AS AMENDED BY P.L.169-2015,
SECTION 54, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE
JULY 1, 2019]: Sec. 8. (a) A declaration of candidacy for the office of
United States Senator or for the office of governor must be
accompanied by a petition signed by at least four thousand five
hundred (4,500) voters of the state, including at least five hundred
(500) voters from each congressional district

- (b) Each petition must contain the following:
 - (1) The signature of each petitioner.

- (2) The name of each petitioner legibly printed.
- (3) The residence address of each petitioner as set forth on the petitioner's voter registration record.
- (c) Except as provided in this subsection, the signature, printed name, and residence address of the petitioner must be made in writing by the petitioner. If a petitioner with a disability is unable to write this information on the petition, the petitioner may authorize an individual to do so on the petitioner's behalf. The individual acting under this subsection shall execute an affidavit of assistance for each such petitioner, in a form prescribed by the election division. The form must set forth the name and address of the individual providing assistance, and the date the individual provided the assistance. The form must be submitted with the petition.
 - (d) This subsection applies to a petition filed during the period:
 - (1) beginning on the date that a congressional district plan has been adopted under IC 3-3; **IC 2-1.5;** and
 - (2) ending on the date that the part of the act or order issued under IC 3-3-2 establishing the previous congressional district plan is repealed or superseded.

The petition must be signed by at least four thousand five hundred (4,500) voters of Indiana, including at least five hundred (500) voters from each congressional district created by the most recent congressional district plan adopted under IC 3-3. IC 2-1.5.

SECTION 6. IC 3-8-3-2, AS AMENDED BY P.L.169-2015, SECTION 57, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2019]: Sec. 2. (a) A request filed under section 1 of this chapter must be accompanied by a petition signed by at least four thousand five hundred (4,500) voters of the state, including at least five hundred (500) voters from each congressional district.

- (b) Each petition must contain the following:
 - (1) The signature of each petitioner.
 - (2) The name of each petitioner legibly printed.
 - (3) The residence address of each petitioner as set forth on the



1	petitioner's voter registration record.
2	(c) Except as provided in this subsection, the signature, printed
3	name, and residence address of the petitioner must be made in writing
4	by the petitioner. If a petitioner with a disability is unable to write this
5	information on the petition, the petitioner may authorize an individual
6	to do so on the petitioner's behalf. The individual acting under this
7	subsection shall execute an affidavit of assistance for each such
8	petitioner, in a form prescribed by the election division. The form must
9	set forth the name and address of the individual providing assistance,
10	and the date the individual provided the assistance. The form must be
11	submitted with the petition.
12	(d) This subsection applies to a petition filed during the period:
13	(1) beginning on the date that a congressional district plan has
14	been adopted under IC 3-3; IC 2-1.5; and
15	(2) ending on the date that the part of the act or order issued under
16	IC 3-3-2 establishing the previous congressional district plan is
17	repealed or superseded.
18	The petition must be signed by at least four thousand five hundred

(4,500) voters of Indiana, including at least five hundred (500) voters

from each congressional district created by the most recent

congressional district plan adopted under IC 3-3. IC 2-1.5.



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