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January 28, 2014

### HOUSE BILL No. 1196

DIGEST OF HB 1196 (Updated January 28, 2014 1:16 pm - DI 96)

Citations Affected: IC 5-32.

**Synopsis:** Construction managers as constructors. Authorizes state educational institutions to employ construction managers as constructors for certain construction projects.

Effective: July 1, 2014.

## Truitt, Huston, Ober, Klinker

January 14, 2014, read first time and referred to Committee on Employment, Labor and Pensions. January 28, 2014, amended, reported — Do Pass.



January 28, 2014

Second Regular Session 118th General Assembly (2014)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in this style type, and deletions will appear in this style type.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or *this style type* reconciles conflicts between statutes enacted by the 2013 Regular Session and 2013 First Regular Technical Session of the General Assembly.

#### HOUSE BILL No. 1196

A BILL FOR AN ACT to amend the Indiana Code concerning state and local administration.

Be it enacted by the General Assembly of the State of Indiana:

1	SECTION 1. IC 5-32 IS ADDED TO THE INDIANA CODE AS A
2	NEW ARTICLE TO READ AS FOLLOWS [EFFECTIVE JULY 1,
3	2014]:
4	ARTICLE 32. EMPLOYMENT OF CONSTRUCTION
5	MANAGERS AS CONSTRUCTORS FOR PROJECTS
6	Chapter 1. General Provisions
7	Sec. 1. Except as provided in this article, IC 5-16 applies to the
8	construction projects of a state educational institution performed
9	under this article.
10	Chapter 2. Definitions
11	Sec. 1. The definitions in this chapter apply throughout this
12	article.
13	Sec. 2. "Architect" refers to a person registered under
14	IC 25-4-1.
15	Sec. 3. "CMc" or "construction manager as constructor" means
16	a norson that provides CMa services

16 a person that provides CMc services.



1	Sec. 4. "CMc contract" refers to a contract for CMc services.
2	Sec. 5. "CMc services" includes the following:
3	(1) Preconstruction phase services, including advice during
4	the preconstruction phase of the project as described in the
5	RFP.
6	(2) Consultation, collaboration, project construction
7	management, and other services as described in the RFP,
8	regarding the construction during and after the design and
9	construction phases. However, the CMc may not procure the
10	project professional architectural and engineering design
11	services. The state educational institution must directly
12	contract for the services of the architect and engineer of
13	record.
14	(3) Development of a construction schedule, estimated cost of
15	construction, and analysis of qualifications of first tier
16	subcontractors.
17	(4) Subject to the CMc contract, a guarantee of:
18	(A) the cost of the project; and
19	(B) the project schedule.
20	Sec. 6. "Engineer" refers to a person registered under
21	IC 25-31-1.
22	Sec. 7. "Evaluation committee" refers to a group of individuals
23	who are responsible for evaluating the responses of offerors to the
24	RFP.
25	Sec. 8. "First tier subcontractor" refers to a subcontractor who
26	contracts directly with the CMc.
27	Sec. 9. "GMP" refers to the guaranteed maximum price for the
28	work as may be established in the CMc contract.
29	Sec. 10. "Offeror" refers to a person who submits a response to
30	an RFP.
31	Sec. 11. "Person" refers to a natural person, a partnership, a
32	limited liability company, or a corporation.
33	Sec. 12. (a) "Project" means the construction, remodeling,
34	rehabilitation, or repair of buildings or other facilities owned by a
35	state educational institution as described in the RFP.
36	(b) The term does not include the construction, remodeling,
37	rehabilitation, or repair of roads, highways, bridges, or potable
38	water or wastewater infrastructure.
39	Sec. 13. "Request for proposals" or "RFP" refers to the process
40	by which a state educational institution solicits persons to provide
41	CMc services under this article.
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42 Chapter 3. Request for Proposals



1	Sec. 1. If a state educational institution chooses to use the
2	procedures set forth in this article when performing a public works
3	project, the state educational institution shall select a CMc as
4	provided in this chapter.
5	Sec. 2. (a) The state educational institution shall issue a request
6	for proposals.
7	(b) Notice of a request for proposals shall be given as other
8	notices are required to be given under IC 5-16.
9	Sec. 3. A request for proposals must include at least the
10	following:
11	(1) A statement of the criteria, process, and procedures, which
12	must include consideration of qualifications and fees, by
13	which:
14	(A) an offeror will be evaluated;
15	(B) a CMc will be selected; and
16	(C) a CMc contract will be awarded.
17	(2) Information about how the GMP may be established as
18	part of the contract.
19	(3) A description of the insurance requirements for the CMc.
20	Sec. 4. Each offeror selected to meet with the evaluation
21	committee, based on the evaluation committee's review of the RFP
22	responses, must be given an equal opportunity to meet and
23	communicate with the evaluation committee.
24	Sec. 5. A summary of the evaluation committee's evaluation of
25	each offeror is subject to disclosure under IC 5-14-3, but only after
26	the CMc contract has been awarded.
27	Sec. 6. If the state educational institution determines to proceed
28	with the project, the state educational institution shall enter into
29	negotiations with the offeror whose proposal has been selected by
30	the evaluation committee considering:
31	(1) the responses to the RFP;
32	(2) any interviews with selected offerors; and
33	(3) evaluation of fees.
34	Chapter 4. CMc Contract
35	Sec. 1. After the state educational institution has selected an
36	offeror to be the CMc, the state educational institution and that
37	offeror may negotiate the final terms and conditions of the contract
38	for CMc services for the project.
39	Sec. 2. (a) Subject to this article, the CMc contract must require
40	the CMc to provide payment and performance bonds in an amount
41	not less than the estimated construction costs of the project or the
42	GMP, as provided by the RFP.
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(b) Construction may not be performed until the CMc has 1 2 provided the bonds for that construction as required in the RFP 3 and IC 5-32-6. 4 Sec. 3. A CMc contract must describe the details of any 5 adjustment of compensation or other incentives negotiated between 6 the state educational institution and the CMc. 7 Sec. 4. A CMc contract may describe whether the CMc and the 8 state educational institution agree to any cost overrun or delay 9 damages or early completion incentives. 10 Sec. 5. Changes in the contract for CMc services may be made 11 as provided in the CMc contract. 12 Sec. 6. A state educational institution or CMc may terminate the 13 CMc contract before the GMP has been determined, if the RFP 14 provides for a GMP. 15 Sec. 7. (a) If any of the following occur, the state educational 16 institution may proceed as described in subsection (b): 17 (1) The CMc contract is terminated under section 6 of this 18 chapter. 19 (2) The state educational institution and the selected offeror 20 are unable to reach agreement on a CMc contract. 21 (3) The selected offeror does not provide the required bonds 22 as provided in the RFP or this article. 23 (b) If any of the events described in subsection (a)(1), (a)(2), or 24 (a)(3) occur, the state educational institution may do any of the 25 following: 26 (1) Negotiate a contract with another offeror. 27 (2) Award contracts and complete the project under IC 5-16. 28 (3) Terminate the project. 29 Sec. 8. A CMc contract may describe if and when the GMP will 30 be determined. If a GMP is established, the contract must describe 31 all clarifications and assumptions on which the GMP is based. 32 **Chapter 5. CMc Award of First Tier Subcontracts** 33 Sec. 1. Before a first tier subcontract is awarded, the CMc must 34 invite bids from at least three (3) bidders. The CMc must mail a 35 notice to each bidder at least ten (10) days before the time fixed for 36 receiving bids. 37 Sec. 2. Each bidder must submit under oath as a part of the bid 38 a statement of the following information: 39 (1) The bidder's professional experience. 40 (2) The bidder's proposed plan for performing the work. 41 (3) The equipment and personnel available for the 42 performance of the work.



1 (4) The bidder's current financial status. 2 (5) The bidder's best estimate of the cost of each item of work 3 to be performed, including a breakdown of all labor and 4 materials required to complete the work. 5 Sec. 3. After bids have been submitted to the CMc, the CMc may 6 contract only with the lowest and best bidder, as determined by the 7 CMc in consultation with the state educational institution. For 8 purposes of determining the lowest and best bid under this 9 subsection, the following, in addition to the bid price, may be 10 considered: 11 (1) Whether the bidder has submitted a bid that conforms in 12 all material respects to the specifications. 13 (2) Whether the bidder has submitted a bid that complies 14 specifically with the invitation to bid and the instructions to 15 bidders. 16 (3) Whether the bidder has complied with all applicable 17 statutes, ordinances, resolutions, or rules pertaining to the 18 award of a public contract. 19 (4) The ability and capacity of the bidder to perform the 20 work. 21 (5) The integrity, character, and reputation of the bidder. 22 (6) The competence and experience of the bidder. 23 (7) Other criteria that the CMc considers appropriate after 24 consultation with the state educational institution. 25 Sec. 4. Once the lowest and best bidder is selected, the CMc's 26 contract with that bidder must include terms and conditions that 27 are designed to accomplish the work at the lowest possible cost to 28 the state educational institution. 29 Sec. 5. (a) Except as provided in subsection (b), a bid is a public 30 record subject to public inspection under IC 5-14-3. 31 (b) A bid is not subject to inspection and copying under 32 IC 5-14-3 until a contract has been awarded or the solicitation of 33 bids has been canceled. 34 **Chapter 6. Bonds** 35 Sec. 1. The CMc shall execute a payment bond to the state 36 educational institution, approved by the state educational 37 institution, in an amount equal to the GMP, if established, or the 38 proposed construction cost. The payment bond must be 39 conditioned for payment by the CMc, the CMc's successors and 40 assigns, and by the first tier subcontractors, their successors and 41 assigns, of all indebtedness that may accrue to any person for any 42 labor or service performed, materials furnished, or service

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rendered in the project. The bond by its terms must be conditioned to directly inure to the benefit of subcontractors, laborers, suppliers of materials, and those performing service who have furnished or supplied labor, material, or service for the project.

Sec. 2. (a) The CMc shall furnish proof of its ability to obtain a valid performance bond that is acceptable to the state educational institution in an amount equal to the GMP, if established, or the proposed construction cost.

(b) The CMc shall furnish the bond at the time of an early release construction package or when the GMP is determined and provided to the state educational institution.

12 (c) If the bond is acceptable to the state educational institution, 13 the performance bond may provide for incremental bonding in the 14 form of multiple or chronological bonds that, when taken as a 15 whole, equal the GMP, if established, or the proposed construction 16 cost. The surety on the bond shall not be released for a period of 17 one (1) year after final settlement with the CMc. A change, 18 modification, omission, or addition in and to the terms or 19 conditions of the contract, plans, specifications, drawings, or 20 profile or any irregularity or defect in the contract or in the 21 proceedings preliminary to the letting and awarding of the CMc 22 contract does not in any way affect or operate to release or 23 discharge the surety.



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#### COMMITTEE REPORT

Mr. Speaker: Your Committee on Employment, Labor and Pensions, to which was referred House Bill 1196, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

Page 1, line 7, delete "the applicable public" and insert "**IC 5-16**". Page 1, line 8, delete "works statute".

Page 1, line 8, delete "the particular" and insert "a state educational institution".

Page 1, line 9, delete "public agency".

Page 1, delete lines 13 through 16.

Page 2, delete lines 1 through 4.

Page 2, line 5, delete "3." and insert "2.".

Page 2, line 7, delete "4." and insert "3.".

Page 2, line 9, delete "5." and insert "4.".

Page 2, line 10, delete "6." and insert "5.".

Page 2, line 17, after "phases." insert "However, the CMc may not procure the project professional architectural and engineering design services. The state educational institution must directly contract for the services of the architect and engineer of record.".

Page 2, line 19, delete "quality analysis." and insert "analysis of qualifications of first tier subcontractors.".

Page 2, line 23, delete "7." and insert "6.".

Page 2, line 25, delete "8." and insert "7.".

Page 2, line 28, delete "9." and insert "8.".

Page 2, line 30, delete "10." and insert "9.".

Page 2, line 32, delete "11." and insert "10.".

Page 2, line 34, delete "12." and insert "11.".

Page 2, line 36, delete "13." and insert "12.".

Page 2, line 38, delete "public agency" and insert "state educational institution".

Page 2, line 40, delete "a road, highway, or bridge unless" and insert "roads, highways, bridges, or potable water or wastewater infrastructure.".

Page 2, delete lines 41 through 42.

Page 3, delete lines 1 through 4.

Page 3, line 5, delete "15." and insert "13.".

Page 3, line 6, delete "public agency" and insert "**state educational** institution".

Page 3, line 9, delete "A public agency" and insert "If a state educational institution chooses to use the procedures set forth in



this article when performing a public works project, the state educational institution".

Page 3, line 11, delete "public agency" and insert "**state educational** institution".

Page 3, line 13, delete "the applicable public works" and insert "IC 5-16.".

Page 3, delete line 14.

Page 3, line 33, delete "public agency" and insert "**state educational** institution".

Page 3, line 34, delete "public agency" and insert "**state educational** institution".

Page 3, line 41, delete "public agency" and insert "**state educational** institution".

Page 3, line 42, delete "public agency" and insert "**state educational** institution".

Page 4, line 6, delete "if" and insert "as".

Page 4, line 12, delete "public agency" and insert "**state educational** institution".

Page 4, line 14, delete "public agency" and insert "**state educational** institution".

Page 4, line 18, delete "public agency" and insert "**state educational** institution".

Page 4, line 21, delete "public agency" and insert "**state educational** institution".

Page 4, line 25, delete "public agency" and insert "**state educational** institution".

Page 4, line 30, delete "public agency" and insert "**state educational** institution".

Page 4, line 32, delete "any other" and insert "IC 5-16.".

Page 4, delete line 33.

Page 5, line 13, delete "public agency." and insert "state educational institution.".

Page 5, line 29, delete "public agency." and insert "state educational institution.".

Page 5, line 33, delete "public agency." and insert "state educational institution.".

Page 5, between lines 33 and 34, begin a new paragraph and insert: "Sec. 5. (a) Except as provided in subsection (b), a bid is a public

record subject to public inspection under IC 5-14-3.

(b) A bid is not subject to inspection and copying under IC 5-14-3 until a contract has been awarded or the solicitation of bids has been canceled.".



Page 5, line 35, delete "public" and insert "state educational institution,".

Page 5, line 36, before "approved" delete "agency,".

Page 5, line 36, delete "public agency," and insert "state educational institution,".

Page 6, line 6, delete "public agency" and insert "**state educational** institution".

Page 6, line 11, delete "public agency." and insert "state educational institution.".

Page 6, line 12, delete "public agency," and insert "state educational institution,".

and when so amended that said bill do pass.

(Reference is to HB 1196 as introduced.)

GUTWEIN, Chair

Committee Vote: yeas 7, nays 4.

