



February 15, 2022

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# ENGROSSED HOUSE BILL No. 1110

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DIGEST OF HB 1110 (Updated February 10, 2022 1:28 pm - DI 87)

**Citations Affected:** IC 36-4.

**Synopsis:** Annexation of residential development. Allows a third class city to annex: (1) a noncontiguous residential development; and (2) the right of way of a public highway connecting the development to the city. Provides that annexation is initiated by: (1) the homeowner's association board petitioning the city legislative body for annexation of the development; and (2) the city legislative body adopting a resolution approving initiation of the annexation process. Requires the city to satisfy statutory requirements for annexation including adopting a written fiscal plan and annexation ordinance and conducting an outreach program. Changes population parameters to reflect the population count determined under the 2020 decennial census.

**Effective:** July 1, 2022.

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## Soliday

(SENATE SPONSORS — CHARBONNEAU, POL JR., GRIFFIN)

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January 4, 2022, read first time and referred to Committee on Local Government.  
January 20, 2022, reported — Do Pass.  
January 24, 2022, read second time, ordered engrossed. Engrossed.  
January 25, 2022, read third time, passed. Yeas 86, nays 6.

SENATE ACTION

February 2, 2022, read first time and referred to Committee on Local Government.  
February 14, 2022, amended, reported favorably — Do Pass.

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EH 1110—LS 6905/DI 87





February 15, 2022

Second Regular Session of the 122nd General Assembly (2022)

PRINTING CODE. Amendments: Whenever an existing statute (or a section of the Indiana Constitution) is being amended, the text of the existing provision will appear in this style type, additions will appear in **this style type**, and deletions will appear in ~~this style type~~.

Additions: Whenever a new statutory provision is being enacted (or a new constitutional provision adopted), the text of the new provision will appear in **this style type**. Also, the word **NEW** will appear in that style type in the introductory clause of each SECTION that adds a new provision to the Indiana Code or the Indiana Constitution.

Conflict reconciliation: Text in a statute in *this style type* or ~~this style type~~ reconciles conflicts between statutes enacted by the 2021 Regular Session of the General Assembly.

## ENGROSSED HOUSE BILL No. 1110

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A BILL FOR AN ACT to amend the Indiana Code concerning local government.

*Be it enacted by the General Assembly of the State of Indiana:*

1 SECTION 1. IC 36-4-3-1.7, AS AMENDED BY P.L.206-2016,  
2 SECTION 2, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
3 JULY 1, 2022]: Sec. 1.7. (a) This section applies only to an annexation  
4 ordinance adopted after June 30, 2015. This section does not apply to  
5 an annexation under section 5.1 of this chapter.

6 (b) Not earlier than six (6) months before a municipality introduces  
7 an annexation ordinance, the municipality shall conduct an outreach  
8 program to inform citizens regarding the proposed annexation. For an  
9 annexation under section 3 or 4 of this chapter, the outreach program  
10 must conduct at least six (6) public information meetings regarding the  
11 proposed annexation. For an annexation under section 5 **or 5.2** of this  
12 chapter, the outreach program must conduct at least three (3) public  
13 information meetings regarding the proposed annexation. The public  
14 information meetings must provide citizens with the following  
15 information:

16 (1) Maps showing the proposed boundaries of the annexation  
17 territory.

**EH 1110—LS 6905/DI 87**



1 (2) Proposed plans for extension of capital and noncapital  
 2 services in the annexation territory, including proposed dates of  
 3 extension. **In the case of an annexation under section 5.2 of**  
 4 **this chapter, a copy of the preliminary written fiscal plan.**

5 (3) Expected fiscal impact on taxpayers in the annexation  
 6 territory, including any increase in taxes and fees.

7 (c) The municipality shall provide notice of the dates, times, and  
 8 locations of the outreach program meetings. The municipality shall  
 9 publish the notice of the meetings under IC 5-3-1, including the date,  
 10 time, and location of the meetings, except that notice must be published  
 11 not later than thirty (30) days before the date of each meeting. The  
 12 municipality shall also send notice to each owner of land within the  
 13 annexation territory not later than thirty (30) days before the date of the  
 14 first meeting of the outreach program. The notice to landowners shall  
 15 be sent by first class mail, certified mail with return receipt requested,  
 16 or any other means of delivery that includes a return receipt and must  
 17 include the following information:

18 (1) The notice must inform the landowner that the municipality is  
 19 proposing to annex territory that includes the landowner's  
 20 property.

21 (2) The municipality is conducting an outreach program for the  
 22 purpose of providing information to landowners and the public  
 23 regarding the proposed annexation.

24 (3) The date, time, and location of the meetings to be conducted  
 25 under the outreach program.

26 (d) The notice shall be sent to the address of the landowner as listed  
 27 on the tax duplicate. If the municipality provides evidence that the  
 28 notice was sent:

29 (1) by certified mail, with return receipt requested or any other  
 30 means of delivery that includes a return receipt; and

31 (2) in accordance with this section;

32 it is not necessary that the landowner accept receipt of the notice. If a  
 33 remonstrance is filed under section 11 of this chapter, the municipality  
 34 shall file with the court proof that notices were sent to landowners  
 35 under this section and proof of publication.

36 (e) The notice required under this section is in addition to any notice  
 37 required under sections 2.1 and 2.2 of this chapter.

38 SECTION 2. IC 36-4-3-2.1 IS AMENDED TO READ AS  
 39 FOLLOWS [EFFECTIVE JULY 1, 2022]: Sec. 2.1. (a) This section  
 40 does not apply to an annexation under section 5.1 **or 5.2** of this chapter.

41 (b) A municipality may adopt an ordinance under this chapter only  
 42 after the legislative body has held a public hearing concerning the



1 proposed annexation. The municipality shall hold the public hearing  
 2 not earlier than sixty (60) days after the date the ordinance is  
 3 introduced. All interested parties must have the opportunity to testify  
 4 as to the proposed annexation. Except as provided in subsection (d),  
 5 notice of the hearing shall be:

- 6 (1) published in accordance with IC 5-3-1 except that the notice
- 7 shall be published at least sixty (60) days before the hearing; and
- 8 (2) mailed as set forth in section 2.2 of this chapter, if section 2.2
- 9 of this chapter applies to the annexation.

10 (c) A municipality may adopt an ordinance under this chapter not  
 11 earlier than thirty (30) days or not later than sixty (60) days after the  
 12 legislative body has held the public hearing under subsection (b).

13 (d) This subsection applies to an annexation under section 3 or 4 of  
 14 this chapter in which all property owners within the area to be annexed  
 15 provide written consent to the annexation. Notice of the hearing shall  
 16 be:

- 17 (1) published one (1) time at least twenty (20) days before the
- 18 hearing in accordance with IC 5-3-1; and
- 19 (2) mailed as set forth in section 2.2 of this chapter.

20 SECTION 3. IC 36-4-3-2.2, AS AMENDED BY P.L.228-2015,  
 21 SECTION 5, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 22 JULY 1, 2022]: Sec. 2.2. (a) This section does not apply to an  
 23 annexation under section 4(a)(2), 4(a)(3), 4(b), or 4(h) of this chapter  
 24 or an annexation described in section 5.1 of this chapter.

25 (b) Before a municipality may annex territory, the municipality shall  
 26 provide written notice of the hearing required under section 2.1 of this  
 27 chapter. Except as provided in ~~subsection~~ **subsections (f) and (g)**, the  
 28 notice must be sent by:

- 29 (1) certified mail, return receipt requested; or
- 30 (2) any other means of delivery that includes a return receipt;

31 at least sixty (60) days before the date of the hearing to each owner of  
 32 real property, as shown on the county auditor's current tax list, whose  
 33 real property is located within the territory proposed to be annexed.

34 (c) For purposes of an annexation of territory described in section  
 35 2.5 of this chapter, if the hearing required under section 2.1 of this  
 36 chapter is conducted after June 30, 2010, the notice required by this  
 37 section must also be sent to each owner of real property, as shown on  
 38 the county auditor's current tax list, whose real property is adjacent to  
 39 contiguous areas of rights-of-way of the public highway that are only  
 40 included in the annexation of territory by operation of ~~IC 36-4-3-2.5~~  
 41 **section 2.5 of this chapter** on the side of the public highway that is not  
 42 part of the annexed territory.



- 1 (d) The notice required by this section must include the following:  
 2 (1) A legal description of the real property proposed to be  
 3 annexed.  
 4 (2) The date, time, location, and subject of the hearing.  
 5 (3) A map showing the current municipal boundaries and the  
 6 proposed municipal boundaries.  
 7 (4) Current zoning classifications for the area proposed to be  
 8 annexed and any proposed zoning changes for the area proposed  
 9 to be annexed.  
 10 (5) A detailed summary of the fiscal plan, described in section 13  
 11 of this chapter, if applicable.  
 12 (6) The location where the public may inspect and copy the fiscal  
 13 plan, if applicable.  
 14 (7) A statement that the municipality will provide a copy of the  
 15 fiscal plan, if applicable, after the fiscal plan is adopted  
 16 immediately to any landowner in the annexed territory who  
 17 requests a copy.  
 18 (8) The name and telephone number of a representative of the  
 19 municipality who may be contacted for further information.  
 20 (e) If the municipality complies with this section, the notice is not  
 21 invalidated if the owner does not receive the notice.  
 22 (f) This subsection applies to an annexation under section 3 or 4 of  
 23 this chapter in which all property owners within the area to be annexed  
 24 provide written consent to the annexation. The written notice described  
 25 in this section must be sent by:  
 26 (1) certified mail, return receipt requested; or  
 27 (2) any other means of delivery that includes a return receipt;  
 28 not later than twenty (20) days before the date of the hearing to each  
 29 owner of real property, as shown on the county auditor's current tax list,  
 30 whose real property is located within the territory proposed to be  
 31 annexed.  
 32 **(g) This subsection applies to an annexation under section 5.2 of**  
 33 **this chapter. The written notice described in this section must be**  
 34 **sent by:**  
 35 **(1) certified mail, return receipt requested; or**  
 36 **(2) any other means of delivery that includes a return receipt;**  
 37 **not later than thirty (30) days before the date of the hearing to**  
 38 **each owner of real property, as shown on the county auditor's**  
 39 **current tax list, whose real property is located within the territory**  
 40 **proposed to be annexed.**  
 41 SECTION 4. IC 36-4-3-3.1 IS AMENDED TO READ AS  
 42 FOLLOWS [EFFECTIVE JULY 1, 2022]: Sec. 3.1. (a) This section



1 does not apply to an annexation under section 4(a)(2), 4(a)(3), 4(b),  
2 4(h), or 4.1 of this chapter.

3 (b) A municipality shall develop and adopt a written fiscal plan and  
4 establish a definite policy by resolution of the legislative body that  
5 meets the requirements set forth in section 13 of this chapter.

6 (c) Except as provided in subsection (d) **and section 5.2 of this**  
7 **chapter**, the municipality shall establish and adopt the written fiscal  
8 plan before mailing the notification to landowners in the territory  
9 proposed to be annexed under section 2.2 of this chapter.

10 (d) In an annexation under section 5 or 5.1 of this chapter, the  
11 municipality shall establish and adopt the written fiscal plan before  
12 adopting the annexation ordinance.

13 SECTION 5. IC 36-4-3-4, AS AMENDED BY P.L.38-2021,  
14 SECTION 82, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
15 JULY 1, 2022]: Sec. 4. (a) The legislative body of a municipality may,  
16 by ordinance, annex any of the following:

17 (1) Territory that is contiguous to the municipality.

18 (2) Territory that is not contiguous to the municipality and is  
19 occupied by a municipally owned or operated as either of the  
20 following:

21 (A) An airport or landing field.

22 (B) A wastewater treatment facility or water treatment facility.

23 After a municipality annexes territory under this clause, the  
24 municipality may annex additional territory to enlarge the  
25 territory for the use of the wastewater treatment facility or  
26 water treatment facility only if the county legislative body  
27 approves that use of the additional territory by ordinance.

28 (3) Territory that is not contiguous to the municipality but is  
29 found by the legislative body to be occupied by:

30 (A) a municipally owned or regulated sanitary landfill, golf  
31 course, or hospital;

32 (B) a police station of the municipality; or

33 (C) a solar electric generating facility that is or will be  
34 interconnected to an electric utility owned by the municipality.

35 However, if territory annexed under subdivision (2) or (3) ceases to be  
36 used for the purpose for which the territory was annexed for at least  
37 one (1) year, the territory reverts to the jurisdiction of the unit having  
38 jurisdiction before the annexation if the unit that had jurisdiction over  
39 the territory still exists. If the unit no longer exists, the territory reverts  
40 to the jurisdiction of the unit that would currently have jurisdiction over  
41 the territory if the annexation had not occurred. The clerk of the  
42 municipality shall notify the offices required to receive notice of a



1 disannexation under section 19 of this chapter when the territory  
 2 reverts to the jurisdiction of the unit having jurisdiction before the  
 3 annexation. Territory that is annexed under subdivision (2) (including  
 4 territory that is enlarged under subdivision (2)(B) for the use of the  
 5 wastewater treatment facility or water treatment facility) or subdivision  
 6 (3) may not be considered a part of the municipality for purposes of  
 7 annexing additional territory.

8 (b) This subsection applies to municipalities in a county having any  
 9 of the following populations: counties:

10 (1) A county having a population of more than seventy thousand  
 11 fifty (70,050) but less than seventy-one thousand (71,000):  
 12 **sixty-six thousand six hundred (66,600) and less than seventy**  
 13 **thousand (70,000).**

14 (2) A county having a population of more than seventy-five  
 15 thousand (75,000) but less than seventy-seven thousand (77,000):  
 16 **eighty-two thousand (82,000) and less than eighty-three**  
 17 **thousand (83,000).**

18 (3) A county having a population of more than seventy-one  
 19 thousand (71,000) but less than seventy-five thousand (75,000):  
 20 **eighty thousand four hundred (80,400) and less than**  
 21 **eighty-two thousand (82,000).**

22 (4) A county having a population of more than forty-seven  
 23 thousand (47,000) but less than forty-seven thousand five hundred  
 24 (47,500): **forty-six thousand (46,000) and less than forty-six**  
 25 **thousand four hundred (46,400).**

26 (5) A county having a population of more than thirty-eight  
 27 thousand five hundred (38,500) but less than thirty-nine thousand  
 28 (39,000): **thirty-seven thousand (37,000) and less than**  
 29 **thirty-seven thousand nine hundred (37,900).**

30 (6) A county having a population of more than thirty-seven  
 31 thousand (37,000) but less than thirty-seven thousand one  
 32 hundred twenty-five (37,125): **thirty-six thousand five hundred**  
 33 **(36,500) and less than thirty-six thousand seven hundred**  
 34 **(36,700).**

35 (7) A county having a population of more than thirty-three  
 36 thousand three hundred (33,300) but less than thirty-three  
 37 thousand five hundred (33,500): **thirty-two thousand (32,000)**  
 38 **and less than thirty-three thousand (33,000).**

39 (8) A county having a population of more than twenty-three  
 40 thousand three hundred (23,300) but less than twenty-four  
 41 thousand (24,000): **twenty-three thousand (23,000) and less**  
 42 **than twenty-three thousand three hundred seventy-five**





- 1           **(23,375).**  
 2           (9) **A county having a population of more than one hundred**  
 3           **eighty-five thousand (185,000) but less than two hundred fifty**  
 4           **thousand (250,000): two hundred thousand (200,000) and less**  
 5           **than two hundred fifty thousand (250,000).**  
 6           (10) **A county having a population of more than two hundred**  
 7           **fifty thousand (250,000) but less than two hundred seventy**  
 8           **thousand (270,000): two hundred fifty thousand (250,000) and**  
 9           **less than three hundred thousand (300,000).**  
 10          (11) **A county having a population of more than thirty-two**  
 11          **thousand five hundred (32,500) but less than thirty-three thousand**  
 12          **(33,000): thirty thousand nine hundred (30,900) and less than**  
 13          **thirty-two thousand (32,000).**  
 14          (12) **A county having a population of more than seventy-seven**  
 15          **thousand (77,000) but less than eighty thousand (80,000): eighty**  
 16          **thousand (80,000) and less than eighty thousand four hundred**  
 17          **(80,400).**

18          Except as provided in subsection (c), the legislative body of a  
 19          municipality to which this subsection applies may, by ordinance, annex  
 20          territory that is not contiguous to the municipality, has its entire area  
 21          not more than two (2) miles from the municipality's boundary, is to be  
 22          used for an industrial park containing one (1) or more businesses, and  
 23          is either owned by the municipality or by a property owner who  
 24          consents to the annexation. However, if territory annexed under this  
 25          subsection is not used as an industrial park within five (5) years after  
 26          the date of passage of the annexation ordinance, or if the territory  
 27          ceases to be used as an industrial park for at least one (1) year, the  
 28          territory reverts to the jurisdiction of the unit having jurisdiction before  
 29          the annexation if the unit that had jurisdiction over the territory still  
 30          exists. If the unit no longer exists, the territory reverts to the  
 31          jurisdiction of the unit that would currently have jurisdiction over the  
 32          territory if the annexation had not occurred. The clerk of the  
 33          municipality shall notify the offices entitled to receive notice of a  
 34          disannexation under section 19 of this chapter when the territory  
 35          reverts to the jurisdiction of the unit having jurisdiction before the  
 36          annexation.

37          (c) A city in a county with a population of more than **two hundred**  
 38          **fifty thousand (250,000) but less than two hundred seventy thousand**  
 39          **(270,000) two hundred fifty thousand (250,000) and less than three**  
 40          **hundred thousand (300,000)** may not annex territory as prescribed in  
 41          subsection (b) until the territory is zoned by the county for industrial  
 42          purposes.



1 (d) Notwithstanding any other law, territory that is annexed under  
 2 subsection (b) or (h) is not considered a part of the municipality for the  
 3 purposes of:

4 (1) annexing additional territory:

5 (A) in a county that is not described by clause (B); or

6 (B) in a county having a population of more than ~~two hundred~~  
 7 ~~fifty thousand (250,000) but less than two hundred seventy~~  
 8 ~~thousand (270,000); **two hundred fifty thousand (250,000)**~~  
 9 **and less than three hundred thousand (300,000)**, unless the

10 boundaries of the noncontiguous territory become contiguous  
 11 to the city, as allowed by Indiana law;

12 (2) expanding the municipality's extraterritorial jurisdictional  
 13 area; or

14 (3) changing an assigned service area under IC 8-1-2.3-6(1).

15 (e) As used in this section, "airport" and "landing field" have the  
 16 meanings prescribed by IC 8-22-1.

17 (f) As used in this section, "hospital" has the meaning prescribed by  
 18 IC 16-18-2-179(b).

19 (g) An ordinance adopted under this section must assign the  
 20 territory annexed by the ordinance to at least one (1) municipal  
 21 legislative body district.

22 (h) This subsection applies to a city having a population of more  
 23 than ~~twenty-nine thousand nine hundred (29,900) but less than~~  
 24 ~~thirty-one thousand (31,000); **twenty-eight thousand (28,000) and**~~  
 25 **less than twenty-nine thousand (29,000)**. The city legislative body  
 26 may, by ordinance, annex territory that:

27 (1) is not contiguous to the city;

28 (2) has its entire area not more than eight (8) miles from the city's  
 29 boundary;

30 (3) does not extend more than:

31 (A) one and one-half (1 1/2) miles to the west;

32 (B) three-fourths (3/4) mile to the east;

33 (C) one-half (1/2) mile to the north; or

34 (D) one-half (1/2) mile to the south;

35 of an interchange of an interstate highway (as designated by the  
 36 federal highway authorities) and a state highway (as designated  
 37 by the state highway authorities); and

38 (4) is owned by the city or by a property owner that consents to  
 39 the annexation.

40 (i) This subsection applies to a city having a population of more  
 41 than ~~thirty-one thousand seven hundred twenty-five (31,725) but less~~  
 42 ~~than thirty-five thousand (35,000) in a county having a population of~~



1 at least one hundred fifty thousand (150,000) but less than one hundred  
 2 seventy thousand (170,000): **thirty-four thousand (34,000) and less**  
 3 **than thirty-four thousand five hundred (34,500).** The city legislative  
 4 body may, by ordinance, annex territory under section 5.1 of this  
 5 chapter:

- 6 (1) that is not contiguous to the city;  
 7 (2) that is south of the southernmost boundary of the city;  
 8 (3) the entire area of which is not more than four (4) miles from  
 9 the city's boundary; and  
 10 (4) that does not extend more than one (1) mile to the east of a  
 11 state highway (as designated by the state highway authorities).

12 Territory annexed under this subsection is not considered a part of the  
 13 city for purposes of annexation of additional territory. A city may not  
 14 require connection to a sewer installed to provide service to territory  
 15 annexed under this subsection.

16 **(j) A third class city may annex a residential development under**  
 17 **section 5.2 of this chapter that is not contiguous to the city.**

18 SECTION 6. IC 36-4-3-5.2 IS ADDED TO THE INDIANA CODE  
 19 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY  
 20 1, 2022]: **Sec. 5.2. (a) As used in this section, "homeowners**  
 21 **association" means a corporation that satisfies all of the following:**

- 22 **(1) The corporation is exempt from federal income taxation**  
 23 **under 26 U.S.C. 528.**  
 24 **(2) The control and management of the corporation is vested**  
 25 **in a board of directors.**  
 26 **(3) The corporation is organized and operated exclusively for**  
 27 **the benefit of two (2) or more persons who each own:**  
 28 **(A) a dwelling in fee simple; or**  
 29 **(B) a commercial building in fee simple;**  
 30 **within the residential development.**  
 31 **(4) The purpose of the corporation is to:**  
 32 **(A) own, maintain, and operate common areas and**  
 33 **facilities;**  
 34 **(B) administer and enforce covenants and restrictions on**  
 35 **property; and**  
 36 **(C) collect and distribute assessments on property;**  
 37 **located within the residential development.**  
 38 **(5) The corporation acts in accordance with the articles,**  
 39 **bylaws, or other documents governing the corporation to:**  
 40 **(A) adopt and enforce rules and regulations necessary for**  
 41 **the enjoyment of common areas, recreation facilities, and**  
 42 **other amenities located within the residential development;**



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- and
- (B) exercise the corporation's power to:
  - (i) levy assessments on property within the residential development; and
  - (ii) collect assessments on property located within the residential development by enforcing the corporation's lien and foreclosure rights.

(b) As used in this section, "residential development" means a parcel of land that is subdivided into:

- (1) lots, parcels, tracts, units, or interests that include:
  - (A) an existing Class 2 structure (as defined in IC 22-12-1-5); or
  - (B) is designated for the construction of a Class 2 structure;
 each of which is encumbered by substantively identical restrictive covenants concerning one (1) or more servient estates located within the boundaries of the original undivided parcel, or other governing document of record;
- (2) lots, parcels, tracts, units, or interests that include:
  - (A) an existing Class 1 structure (as defined in IC 22-12-1-4); or
  - (B) are designated for the construction of a Class 1 structure; and
- (3) a common area.

(c) In addition to annexing territory under sections 3, 4, 5, or 5.1 of this chapter, a third class city may annex a residential development and a public highway right-of-way that connects the residential development to the corporate limits of the third class city, if all of the following are satisfied:

- (1) The residential development is governed by a homeowners association.
- (2) The residential development has at least three hundred (300) single family dwellings.
- (3) The residential development is located in its entirety not more than three (3) miles outside the third class city's corporate boundaries.
- (4) The residential development dwellings are connected to the third class city's sewer or water service.
- (5) The residential development includes a commercial area containing buildings intended to be used and operated for commercial purposes.
- (6) The residential development is adjacent to the public



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highway right-of-way.

(7) The public highway that connects the residential development to the corporate limits of the city is part of the state highway system (as defined in IC 8-23-1-40).

(8) The annexation territory includes only the public highway right-of-way and the residential development.

(9) The aggregate external boundary of the annexation territory that coincides with the boundary of the municipality is greater than zero (0).

(d) Unless the articles, bylaws, or other governing documents of the homeowners association expressly provide otherwise, the board of directors of the homeowners association may file a petition with the legislative body of the third class city requesting the city to annex all property within the residential development. The annexation may proceed only if the third class city adopts a resolution approving the initiation of the annexation process not more than sixty (60) days after the petition is filed. If the third class city does not adopt a resolution within the sixty (60) day period, the petition is void.

(e) If the legislative body of the third class city adopts a resolution approving initiation of the annexation, the city shall prepare a written preliminary fiscal plan that must be made available to the public at each of the outreach program meetings under section 1.7 of this chapter.

(f) Upon completion of the outreach program meetings and before mailing the notification to landowners under section 2.2 of this chapter, the legislative body of the third class city shall adopt a written fiscal plan by resolution that incorporates any revisions to the preliminary fiscal plan.

(g) The third class city shall hold a public hearing not earlier than thirty (30) days after the date the annexation ordinance is introduced. All interested parties must have the opportunity to testify as to the proposed annexation. Notice of the hearing shall be:

(1) published in accordance with IC 5-3-1 except that the notice shall be published at least thirty (30) days before the hearing; and

(2) mailed as set forth in section 2.2 of this chapter.

A third class city may adopt an ordinance not earlier than thirty (30) days or not later than sixty (60) days after the legislative body of the third class city has held the public hearing under this subsection.



1           **(h) A landowner may file a remonstrance against the annexation**  
 2 **as provided in section 11 of this chapter.**

3           **(i) Territory annexed under this section may not be considered**  
 4 **a part of the third class city for purposes of annexing additional**  
 5 **territory under section 3 or 4 of this chapter. However, territory**  
 6 **annexed under this chapter shall be considered a part of the third**  
 7 **class city for purposes of annexing additional territory under**  
 8 **section 5 or 5.1 of this chapter.**

9           **(j) For purposes of an annexation under this section:**

10           **(1) section 1.5 of this chapter does not apply; and**

11           **(2) the landowner of the public highway right-of-way that is**  
 12 **part of the state highway system (as defined in IC 8-23-1-40)**  
 13 **is considered to be the state of Indiana.**

14           SECTION 7. IC 36-4-3-7, AS AMENDED BY P.L.236-2019,  
 15 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 16 JULY 1, 2022]: Sec. 7. (a) After an ordinance is adopted under section  
 17 3, 4, 5, ~~or~~ 5.1, **or 5.2** of this chapter, it must be published in the manner  
 18 prescribed by IC 5-3-1. Except as provided in subsection (b), (c), (d),  
 19 or (f), in the absence of remonstrance and appeal under section 11 or  
 20 15.5 of this chapter, the ordinance takes effect at least ninety (90) days  
 21 after its publication and upon the filing required by section 22(a) of this  
 22 chapter.

23           (b) An ordinance described in subsection (d) or adopted under  
 24 section 3, 4, 5, ~~or~~ 5.1, **or 5.2** of this chapter may not take effect during  
 25 the year preceding a year in which a federal decennial census is  
 26 conducted. An ordinance that would otherwise take effect during the  
 27 year preceding a year in which a federal decennial census is conducted  
 28 takes effect January 1 of the year in which a federal decennial census  
 29 is conducted.

30           (c) Subsections (d) and (e) apply to fire protection districts that are  
 31 established after July 1, 1987, and to which subsection (g) does not  
 32 apply. For the purposes of this section, territory that has been:

33           (1) added to an existing fire protection district under  
 34 IC 36-8-11-11; or

35           (2) approved by ordinance of the county legislative body to be  
 36 added to an existing fire protection district under IC 36-8-11-11,  
 37 notwithstanding that the territory's addition to the fire protection  
 38 district has not yet taken effect;

39 shall be considered a part of the fire protection district as of the date  
 40 that the fire protection district was originally established.

41           (d) Except as provided in subsection (b), whenever a municipality  
 42 annexes territory, all or part of which lies within a fire protection



1 district (IC 36-8-11), the annexation ordinance (in the absence of  
 2 remonstrance and appeal under section 11 or 15.5 of this chapter) takes  
 3 effect the second January 1 that follows the date the ordinance is  
 4 adopted and upon the filing required by section 22(a) of this chapter.  
 5 Except in the case of an annexation to which subsection (g) applies, the  
 6 municipality shall:

7 (1) provide fire protection to that territory beginning the date the  
 8 ordinance is effective; and

9 (2) send written notice to the fire protection district of the date the  
 10 municipality will begin to provide fire protection to the annexed  
 11 territory within ten (10) days of the date the ordinance is adopted.

12 (e) If the fire protection district from which a municipality annexes  
 13 territory under subsection (d) is indebted or has outstanding unpaid  
 14 bonds or other obligations at the time the annexation is effective, the  
 15 municipality is liable for and shall pay that indebtedness in the same  
 16 ratio as the assessed valuation of the property in the annexed territory  
 17 (that is part of the fire protection district) bears to the assessed  
 18 valuation of all property in the fire protection district, as shown by the  
 19 most recent assessment for taxation before the annexation, unless the  
 20 assessed property within the municipality is already liable for the  
 21 indebtedness. The annexing municipality shall pay its indebtedness  
 22 under this section to the board of fire trustees. If the indebtedness  
 23 consists of outstanding unpaid bonds or notes of the fire protection  
 24 district, the payments to the board of fire trustees shall be made as the  
 25 principal or interest on the bonds or notes becomes due.

26 (f) This subsection applies to an annexation initiated by property  
 27 owners under section 5.1 of this chapter in which all property owners  
 28 within the area to be annexed petition the municipality to be annexed.  
 29 Subject to subsections (b) and (d), and in the absence of an appeal  
 30 under section 15.5 of this chapter, an annexation ordinance takes effect  
 31 at least thirty (30) days after its publication and upon the filing required  
 32 by section 22(a) of this chapter.

33 (g) Whenever a municipality annexes territory that lies within a fire  
 34 protection district that has a total net assessed value (as determined by  
 35 the county auditor) of more than one billion dollars (\$1,000,000,000)  
 36 on the date the annexation ordinance is adopted:

37 (1) the annexed area shall remain a part of the fire protection  
 38 district after the annexation takes effect; and

39 (2) the fire protection district shall continue to provide fire  
 40 protection services to the annexed area.

41 The municipality shall not tax the annexed territory for fire protection  
 42 services. The annexing municipality shall establish a special fire fund



1 for all fire protection services that are provided by the municipality  
 2 within the area of the municipality that is not within the fire protection  
 3 district, and which shall not be assessed to the annexed special taxing  
 4 district. The annexed territory that lies within the fire protection district  
 5 shall continue to be part of the fire protection district special taxing  
 6 district.

7 SECTION 8. IC 36-4-3-13, AS AMENDED BY P.L.206-2016,  
 8 SECTION 6, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE  
 9 JULY 1, 2022]: Sec. 13. (a) Except as provided in subsection (e), at the  
 10 hearing under section 12 of this chapter, the court shall order a  
 11 proposed annexation to take place if the following requirements are  
 12 met:

13 (1) The requirements of either subsection (b) or (c).

14 (2) The requirements of subsection (d).

15 (3) The requirements of subsection (i).

16 (b) The requirements of this subsection are met if the evidence  
 17 establishes the following:

18 (1) That the territory sought to be annexed is contiguous to the  
 19 municipality.

20 (2) One (1) of the following:

21 (A) The resident population density of the territory sought to  
 22 be annexed is at least three (3) persons per acre.

23 (B) Sixty percent (60%) of the territory is subdivided.

24 (C) The territory is zoned for commercial, business, or  
 25 industrial uses.

26 (c) The requirements of this subsection are met if the evidence  
 27 establishes one (1) of the following:

28 (1) That the territory sought to be annexed is:

29 (A) contiguous to the municipality as required by section 1.5  
 30 of this chapter, except that at least one-fourth (1/4), instead of  
 31 one-eighth (1/8), of the aggregate external boundaries of the  
 32 territory sought to be annexed must coincide with the  
 33 boundaries of the municipality; and

34 (B) needed and can be used by the municipality for its  
 35 development in the reasonably near future.

36 (2) This subdivision applies only to an annexation for which an  
 37 annexation ordinance is adopted after December 31, 2016. That  
 38 the territory sought to be annexed involves an economic  
 39 development project and the requirements of section 11.4 of this  
 40 chapter are met.

41 **(3) The territory is described in section 5.2 of this chapter.**

42 (d) The requirements of this subsection are met if the evidence





1 establishes that the municipality has developed and adopted a written  
 2 fiscal plan and has established a definite policy, by resolution of the  
 3 legislative body as set forth in section 3.1 of this chapter. The fiscal  
 4 plan must show the following:

5 (1) The cost estimates of planned services to be furnished to the  
 6 territory to be annexed. The plan must present itemized estimated  
 7 costs for each municipal department or agency.

8 (2) The method or methods of financing the planned services. The  
 9 plan must explain how specific and detailed expenses will be  
 10 funded and must indicate the taxes, grants, and other funding to  
 11 be used.

12 (3) The plan for the organization and extension of services. The  
 13 plan must detail the specific services that will be provided and the  
 14 dates the services will begin.

15 (4) That planned services of a noncapital nature, including police  
 16 protection, fire protection, street and road maintenance, and other  
 17 noncapital services normally provided within the corporate  
 18 boundaries, will be provided to the annexed territory within one  
 19 (1) year after the effective date of annexation and that they will be  
 20 provided in a manner equivalent in standard and scope to those  
 21 noncapital services provided to areas within the corporate  
 22 boundaries regardless of similar topography, patterns of land use,  
 23 and population density.

24 (5) That services of a capital improvement nature, including street  
 25 construction, street lighting, sewer facilities, water facilities, and  
 26 ~~stormwater~~ **storm water** drainage facilities, will be provided to  
 27 the annexed territory within three (3) years after the effective date  
 28 of the annexation in the same manner as those services are  
 29 provided to areas within the corporate boundaries, regardless of  
 30 similar topography, patterns of land use, and population density,  
 31 and in a manner consistent with federal, state, and local laws,  
 32 procedures, and planning criteria.

33 (6) This subdivision applies to a fiscal plan prepared after June  
 34 30, 2015. The estimated effect of the proposed annexation on  
 35 taxpayers in each of the political subdivisions to which the  
 36 proposed annexation applies, including the expected tax rates, tax  
 37 levies, expenditure levels, service levels, and annual debt service  
 38 payments in those political subdivisions for four (4) years after  
 39 the effective date of the annexation.

40 (7) This subdivision applies to a fiscal plan prepared after June  
 41 30, 2015. The estimated effect the proposed annexation will have  
 42 on municipal finances, specifically how municipal tax revenues



- 1 will be affected by the annexation for four (4) years after the
- 2 effective date of the annexation.
- 3 (8) This subdivision applies to a fiscal plan prepared after June
- 4 30, 2015. Any estimated effects on political subdivisions in the
- 5 county that are not part of the annexation and on taxpayers
- 6 located in those political subdivisions for four (4) years after the
- 7 effective date of the annexation.
- 8 (9) This subdivision applies to a fiscal plan prepared after June
- 9 30, 2015. A list of all parcels of property in the annexation
- 10 territory and the following information regarding each parcel:
- 11 (A) The name of the owner of the parcel.
- 12 (B) The parcel identification number.
- 13 (C) The most recent assessed value of the parcel.
- 14 (D) The existence of a known waiver of the right to
- 15 remonstrate on the parcel. This clause applies only to a fiscal
- 16 plan prepared after June 30, 2016.
- 17 (e) At the hearing under section 12 of this chapter, the court shall do
- 18 the following:
- 19 (1) Consider evidence on the conditions listed in subdivision (2).
- 20 (2) Order a proposed annexation not to take place if the court
- 21 finds that all of the following conditions that are applicable to the
- 22 annexation exist in the territory proposed to be annexed:
- 23 (A) This clause applies only to an annexation for which an
- 24 annexation ordinance was adopted before July 1, 2015. The
- 25 following services are adequately furnished by a provider
- 26 other than the municipality seeking the annexation:
- 27 (i) Police and fire protection.
- 28 (ii) Street and road maintenance.
- 29 (B) The annexation will have a significant financial impact on
- 30 the residents or owners of land. The court may not consider:
- 31 (i) the personal finances; or
- 32 (ii) the business finances;
- 33 of a resident or owner of land. The personal and business
- 34 financial records of the residents or owners of land, including
- 35 state, federal, and local income tax returns, may not be subject
- 36 to a subpoena or discovery proceedings.
- 37 (C) The annexation is not in the best interests of the owners of
- 38 land in the territory proposed to be annexed as set forth in
- 39 subsection (f).
- 40 (D) This clause applies only to an annexation for which an
- 41 annexation ordinance is adopted before July 1, 2015. One (1)
- 42 of the following opposes the annexation:



- 1 (i) At least sixty-five percent (65%) of the owners of land in  
 2 the territory proposed to be annexed.
- 3 (ii) The owners of more than seventy-five percent (75%) in  
 4 assessed valuation of the land in the territory proposed to be  
 5 annexed.
- 6 Evidence of opposition may be expressed by any owner of land  
 7 in the territory proposed to be annexed.
- 8 (E) This clause applies only to an annexation for which an  
 9 annexation ordinance is adopted after June 30, 2015. One (1)  
 10 of the following opposes the annexation:
- 11 (i) At least fifty-one percent (51%) of the owners of land in  
 12 the territory proposed to be annexed.
- 13 (ii) The owners of more than sixty percent (60%) in assessed  
 14 valuation of the land in the territory proposed to be annexed.
- 15 The remonstrance petitions filed with the court under section  
 16 11 of this chapter are evidence of the number of owners of  
 17 land that oppose the annexation, minus any written revocations  
 18 of remonstrances that are filed with the court under section 11  
 19 of this chapter.
- 20 (F) This clause applies only to an annexation for which an  
 21 annexation ordinance is adopted before July 1, 2015. This  
 22 clause applies only to an annexation in which eighty percent  
 23 (80%) of the boundary of the territory proposed to be annexed  
 24 is contiguous to the municipality and the territory consists of  
 25 not more than one hundred (100) parcels. At least seventy-five  
 26 percent (75%) of the owners of land in the territory proposed  
 27 to be annexed oppose the annexation as determined under  
 28 section 11(b) of this chapter.
- 29 (f) The municipality under subsection (e)(2)(C) bears the burden of  
 30 proving that the annexation is in the best interests of the owners of land  
 31 in the territory proposed to be annexed. In determining this issue, the  
 32 court may consider whether the municipality has extended sewer or  
 33 water services to the entire territory to be annexed:
- 34 (1) within the three (3) years preceding the date of the  
 35 introduction of the annexation ordinance; or
- 36 (2) under a contract in lieu of annexation entered into under  
 37 IC 36-4-3-21.
- 38 The court may not consider the provision of water services as a result  
 39 of an order by the Indiana utility regulatory commission to constitute  
 40 the provision of water services to the territory to be annexed.
- 41 (g) The most recent:
- 42 (1) federal decennial census;



1           (2) federal special census;  
2           (3) special tabulation; or  
3           (4) corrected population count;  
4 shall be used as evidence of resident population density for purposes  
5 of subsection (b)(2)(A), but this evidence may be rebutted by other  
6 evidence of population density.  
7       (h) A municipality that prepares a fiscal plan after June 30, 2015,  
8 must comply with this subsection. A municipality may not amend the  
9 fiscal plan after the date that a remonstrance is filed with the court  
10 under section 11 of this chapter, unless amendment of the fiscal plan  
11 is consented to by at least sixty-five percent (65%) of the persons who  
12 signed the remonstrance petition.  
13       (i) The municipality must submit proof that the municipality has  
14 complied with:  
15       ~~(A)~~ (1) the outreach program requirements and notice  
16 requirements of section 1.7 of this chapter; and  
17       ~~(B)~~ (2) the requirements of section 11.1 of this chapter.



## COMMITTEE REPORT

Mr. Speaker: Your Committee on Local Government, to which was referred House Bill 1110, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill do pass.

(Reference is to HB 1110 as introduced.)

MAY

Committee Vote: Yeas 11, Nays 0

## COMMITTEE REPORT

Madam President: The Senate Committee on Local Government, to which was referred House Bill No. 1110, has had the same under consideration and begs leave to report the same back to the Senate with the recommendation that said bill be AMENDED as follows:

Page 10, delete lines 25 through 26, begin a new paragraph and insert:

**"(c) In addition to annexing territory under sections 3, 4, 5, or 5.1 of this chapter, a third class city may annex a residential development and a public highway right-of-way that connects the residential development to the corporate limits of the third class city, if all of the following are satisfied:"**

Page 10, line 29, delete "one hundred (100)" and insert **"three hundred (300)"**.

Page 10, between lines 38 and 39, begin a new line block indented and insert:

**"(6) The residential development is adjacent to the public highway right-of-way.**

**(7) The public highway that connects the residential development to the corporate limits of the city is part of the state highway system (as defined in IC 8-23-1-40).**

**(8) The annexation territory includes only the public highway right-of-way and the residential development.**

**(9) The aggregate external boundary of the annexation territory that coincides with the boundary of the municipality is greater than zero (0)." .**

Page 11, between lines 37 and 38, begin a new paragraph and insert:

**"(j) For purposes of an annexation under this section:**



**(1) section 1.5 of this chapter does not apply; and  
(2) the landowner of the public highway right-of-way that is  
part of the state highway system (as defined in IC 8-23-1-40)  
is considered to be the state of Indiana."**

and when so amended that said bill do pass.

(Reference is to HB 1110 as printed January 20, 2022.)

BUCK, Chairperson

Committee Vote: Yeas 10, Nays 0.

