

**LEGISLATIVE SERVICES AGENCY
OFFICE OF FISCAL AND MANAGEMENT ANALYSIS
FISCAL IMPACT STATEMENT**

LS 6718
BILL NUMBER: SB 10

NOTE PREPARED: Apr 1, 2025
BILL AMENDED: Mar 27, 2025

SUBJECT: Voter Registration.

FIRST AUTHOR: Sen. Doriot
FIRST SPONSOR: Rep. Culp

BILL STATUS: As Passed House

FUNDS AFFECTED: X **GENERAL**
DEDICATED
FEDERAL

IMPACT: State & Local

Summary of Legislation: *Proof of Identification*– The bill specifies that proof of identification may not include a document issued by an educational institution.

Voter List Maintenance– The bill requires a county voter registration office (CVRO) to perform voter list maintenance within 48 hours of receiving information that requires voter list maintenance activity.

Removal From Computerized List– The bill clarifies the circumstances under which an individual may be removed from the computerized list.

Voter List Maintenance Program– The bill requires a county voter registration office to conduct a voter list maintenance program concerning a voter who has not cast a vote in the two most recent general elections.

MOU Repeal– The bill repeals obsolete provisions concerning a memorandum of understanding with the Kansas Secretary of State.

Sharing of Voter Information with Other States– The bill requires the Secretary of State to contact each state to request that the state or a group of states execute an agreement to share certain information concerning voter information for the purpose of maintaining the statewide voter registration list. The bill requires the Secretary of State to take certain actions with respect to these agreements and the information exchanged.

Proof of Citizenship– The bill provides that a voter's consular report of birth abroad (CRBA) is proof of citizenship.

Local Health Officers– The bill requires a local health officer to share certain records concerning all deaths, including all death certificates, within that officer's jurisdiction with the county voter registration office on a quarterly basis.

Effective Date: July 1, 2025.

Explanation of State Expenditures: *MOU Repeal*– This provision should have no impact to state expenditures.

Sharing of Voter Information with Other States– This provision would increase the workload of the Secretary of State. It is likely that contacting other states could be accomplished with the Secretary of State’s existing staff and resource levels.

Proof of Citizenship– The Election Division may need to update certain publications and forms to include this provision. However, this would be a routine function and likely to be accomplished within existing staff and resource levels.

Explanation of State Revenues:

Explanation of Local Expenditures: *Voter List Maintenance*– CVRO’s may see intermittent increases in workload when updating the state wide voter list within 48 hours versus the current time requirements provided within current law.

Voter List Maintenance Program– A voter Computerized List maintenance program under the bill is estimated at \$510,000 statewide to conduct. The estimate is based on active and inactive voter data from the Indiana Election Division as of September 2023. The estimate assumes use of a post card with return postage paid for that would be mailed to the potential inactive voter and then returned by the voter receiving the mailing to the CVRO.

Removal From Computerized List– Counties would be required to perform maintenance on the Computerized List at least twice per year. Depending on the number of persons in each county that may be removed under the bill, there would be workload increase in those counties to perform maintenance at least twice per year (if not currently doing so) and to purge the required names from the Computerized List. The bill would add the additional two conditions as grounds for purging from the Computerized List:

- 1) disenfranchisement of the individual under current statute due to a criminal conviction, and
- 2) notice issued by a county voter registration office that the individual has not provided proof of citizenship.

Local Health Officers– Based on United States Centers for Disease Control death ratios and Election Division voter registration data, each county health officer would have to send, on average, copies of 180 death certificates per quarter, or 60 per 30-day period to the county voter registration office. (Currently, the CVRO requests the death certificate from the health officer.) Given, health officers already send death documents to the county auditor on a quarterly basis, it is likely local health officers would be able to provide duplicate copies of death certificates to the appropriate county voter registration office without a significant increase in staff time, assuming they would not have to provide prior years death certificates, within a short period of time.

Additional Information–The United States Centers for Disease Control reports a ratio of 1,413 deaths per 100,000 for Indiana residents 18 and older for CY 2018 through CY 2022 for all causes. The ratio (1.41%) was multiplied to state voter registration levels from the 2022 and the 2023 general elections, which was then averaged between those two years of registration data. The result is the proxy number of death certificates that would need to be reported, which were then divided into quarter year and 30-day averages to obtain the estimates provided above of 180 death certificates per quarter and 60 per 30-day period.

Explanation of Local Revenues:

State Agencies Affected: Election Division, Secretary of State.

Local Agencies Affected: County clerks, county voter registration offices, local health officers.

Information Sources: Election Division Voter Registration Statistics, as of 9/20/2023; Centers for Disease Control, National Center for Health Statistics, Wonder Online Databases, Underlying Cause of Death 2018-2022: Underlying Cause of Death by Single-Race Categories, Indiana, 18 years of age and older, all causes of death for 2022, accessed on August 27, 2024; [USPS bulk mail postage rates](https://www.usps.com/business/bulk-mail/postage-rates) <https://www.in.gov/bmv/resources/voter-information/>.

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