LEGISLATIVE SERVICES AGENCY OFFICE OF FISCAL AND MANAGEMENT ANALYSIS

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FISCAL IMPACT STATEMENT

LS 7058 NOTE PREPARED: Apr 12, 2021 **BILL NUMBER:** HB 1164 **BILL AMENDED:** Apr 12, 2021

SUBJECT: Various Utility Matters.

FIRST AUTHOR: Rep. Manning

BILL STATUS: 2nd Reading - 2nd House

FIRST SPONSOR: Sen. Messmer

FUNDS AFFECTED: GENERAL IMPACT: State & Local

X DEDICATED FEDERAL

<u>Summary of Legislation:</u> The bill exempts a contract for the lease of state property under which no state expenditures are required from provisions: (1) requiring certain disclosures and certifications by a prospective state contractor regarding violations of Indiana telephone solicitation and automated calling statutes; (2) regarding cancellation of public purchasing contracts due to lack of funds; (3) regarding state contractor use of the E-Verify program; and (4) prohibiting state contractor employment of unauthorized aliens.

The bill establishes a calculation for determining nondiscriminatory, just, and reasonable rental fees charged by: (1) rural electric cooperatives; and (2) municipalities providing electric service; that own or control electric distribution poles for attachments to those poles by communications service providers. It sets forth rights and duties of pole owners and attaching entities with respect to: (1) unauthorized pole attachments; and (2) pole attachment transfers and relocations.

The bill provides that the Indiana Utility Regulatory Commission (IURC) may not require a communications service provider to: (1) file a tariff; or (2) report to the IURC any information that is: (A) available to the public on the communications service provider's Internet web site; (B) filed with the FCC; or (C) otherwise available to the public; except as required by the IURC to respond to consumer complaints or information requests from the General Assembly.

It makes the following changes to the statute concerning permits for wireless service providers:

(1) It amends the factors that must exist for a permit authority to prohibit the placement of a new utility pole or wireless support structure in connection with the construction, placement, or use of

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a small cell facility in areas designated strictly for underground or buried utilities.

- (2) The bill provides that neighborhood associations, homeowners associations, and homeowners may request to be notified of applications by communications service providers for certain permitted uses of the rights-of-way in those designated areas, in addition to requesting notice of applications for new utility poles or new wireless support structures (as provided under current law).
- (3) It sets forth a procedure by which a permit authority may elect to collaborate with a neighborhood association or a homeowners association to adopt neighborhood specific guidelines on the preferred location and reasonable aesthetics of new utility poles or new wireless support structures within the neighborhood association's or homeowners association's jurisdiction.
- (4) The bill provides that a permit authority may not impose: (A) a restriction on maximum height of a wireless support structure, subject to certain federal regulations and state laws; or (B) a requirement regarding minimum separation distances between wireless support structures.

It provides that a tariff filed with the IURC by a communications service provider is effective upon filing.

The bill provides that a communications service provider may access public rights-of-way under the control of a county or municipality to the same extent as a public utility.

The bill also provides that a video service provider is not required to provide the IURC with information describing the provider's programming, including the provider's channel lineups or channel guides.

The bill exempts a political subdivision's disposal of property by sale, exchange, transfer, or lease of the property to a public utility or a communications service provider from certain provisions regarding disposal of property by a political subdivision. It provides an exemption to the public works law for certain work done by the employees of a conservancy district established for the purpose of water or sewage treatment.

Effective Date: July 1, 2021.

Explanation of State Expenditures: Indiana Utility Regulatory Commission (IURC): The bill provides that pole owners shall permit attachments by communications service providers, and outlines a formula for determining pole attachment rental fees. This could increase IURC workload to the extent that if such parties fail to reach an agreement on compensation, a party may apply to the IURC for investigation to determine if the denial of access to one or more poles was unlawful or the rates, terms, and conditions complained of were not just and reasonable.

The IURC may not require a communications service provider to file a tariff, or require publicly available information of a communications service provider unless it is part of a petition or request filed or submitted to the IURC. It also adds language that exempts video service providers from having to provide the IURC with information describing their services, such as service, channel line-ups or channel guides.

The IURC should be able to accommodate the provisions of the bill within existing resources.

Explanation of State Revenues:

Explanation of Local Expenditures: The bill amends criteria that must be met in order for a permit

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authority to prohibit the placement of a new utility pole or wireless support structure that is within a right-of-way. It also provides that a permit authority may not impose restrictions on maximum height of, or minimum separation distance between, wireless support structures, except as related to certain small cell facilities and federal regulations. These administrative changes would likely be accomplished by local permit authorities within existing resources.

A political subdivision's disposal of property by sale, exchange, transfer, or lease of the property to a public utility or a communications service provider are made exempt from certain provisions regarding disposal of property by a political subdivision. Local expenditures may be reduced to the extent that political subdivisions no longer have to adhere to these procedural requirements for such property disposals. Resulting impacts on local revenue, though indeterminable, may offset any costs savings.

The bill also extends a current exemption to public works law provided for certain work done by the employees of a municipal utility to also include employees of a conservancy district established for the purpose of water or sewage treatment. This could reduce local costs to the extent that this exemption reduces administrative burdens.

<u>Explanation of Local Revenues:</u> To the extent that municipalities are the owners of utility poles, the bill could impact local revenues resulting from pole attachment rental fees and unauthorized pole attachment fees. Any change to local revenues is indeterminable.

State Agencies Affected: Indiana Utility Regulatory Commission.

Local Agencies Affected: Local units; Municipal utilities.

Information Sources:

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