

Adopted Rejected

COMMITTEE REPORT

YES: 9 NO: 4

MR. SPEAKER:

Your Committee on <u>Utilities, Energy and Telecommunications</u>, to which was referred <u>House Bill 1164</u>, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

1 Page 3, delete lines 32 through 42, begin a new paragraph and 2 insert: 3 "SECTION 3. IC 8-1-2-5.5 IS ADDED TO THE INDIANA CODE 4 AS A NEW SECTION TO READ AS FOLLOWS [EFFECTIVE JULY 5 1, 2021]: Sec. 5.5. (a) Every: 6 (1) corporation organized under IC 8-1-13; (2) corporation organized under IC 23-17 that is an electric 8 cooperative and that has at least one (1) member that is a 9 corporation organized under IC 8-1-13; and 10 (3) municipality providing electric service; 11 shall permit attachments by communications service providers to 12 poles owned or controlled by the corporation or municipality. 13 (b) A rate, term, or condition imposed by a corporation or

1	municipality described in subsection (a) for access to poles owned
2	or controlled by the corporation or municipality:
3	(1) must be nondiscriminatory, just, and reasonable; and
4	(2) must not favor the pole owner or an affiliate of the pole
5	owner.
6	(c) Any pole attachment rental fee imposed by a corporation or
7	municipality described in subsection (a) for access to poles owned
8	or controlled by the corporation or municipality:
9	(1) must be calculated on an annual, per-pole basis; and
10	(2) is considered to provide reasonable compensation and to
11	be nondiscriminatory, just, and reasonable if the fee:
12	(A) is agreed upon by the parties; or
13	(B) is not greater than the fee that would apply if the pole
14	attachment rental fee were calculated in accordance with
15	the formula set forth in 47 U.S.C. 224(d), as applied by the
16	Federal Communications Commission.
17	(d) If a communications service provider and a corporation or
18	municipality described in subsection (a) fail to agree upon:
19	(1) access to poles owned or controlled by the corporation or
20	municipality; or
21	(2) the rates, terms, and conditions for attachment to poles
22	owned or controlled by the corporation or municipality;
23	the communications service provider may apply to the commission
24	for a determination of the matter.
25	(e) Upon receiving a request for a determination under
26	subsection (d), the commission shall:
27	(1) proceed to determine whether:
28	(A) the denial of access to one (1) or more poles was
29	unlawful; or
30	(B) the rates, terms, and conditions complained of were not
31	just and reasonable;
32	as applicable; and
33	(2) issue an order:
34	(A) directing that access to the poles at issue be permitted;
35	and
36	(B) prescribing for such access such rates, terms,
37	conditions, and compensations that:
38	(i) are reasonable: and

1 (ii) comply with subsections (b) and (c). 2 (f) In any case in which the commission issues an order under 3 subsection (e): 4 (1) the access ordered by the commission under subsection 5 (e)(2)(A) shall be permitted by the corporation or 6 municipality; and 7 (2) the rates, terms, conditions, and compensations prescribed 8 by the commission under subsection (e)(2)(B) shall be 9 observed, followed, and paid by the parties, as applicable; 10 subject to recourse to the courts upon the complaint of any 11 interested party as provided in this chapter and in IC 8-1-3. Any 12 order of the commission under subsection (e) may be revised by the 13 commission from time to time upon application of any interested 14 party or upon the commission's own motion. 15 SECTION 4. IC 8-1-2-101 IS AMENDED TO READ AS FOLLOWS [EFFECTIVE JULY 1, 2021]: Sec. 101. (a) Every 16 17 municipal council or county executive shall have power: 18 (1) To determine by ordinance the provisions, not inconsistent 19 with subsection (c), other provisions of this chapter, or 20 IC 8-1-11.1, upon which a public utility or department of public 21 utilities created under IC 8-1-11.1 occupies the areas along, 22 under, upon, and across the streets, highways, or other public 23 property within such municipality or county. and Such an 24 ordinance or other determination of such a municipality or county 25 executive shall be in force and prima facie reasonable if the 26 ordinance or determination complies with subsection (c). 27 Upon complaint made by such public utility or department of 28 public utilities, or by any qualified complainant, as provided in 29 section 54 of this chapter, the commission shall set a hearing, as 30 provided in sections 54 to 67 of this chapter, and if it shall find 31 such ordinance or other determination to be unreasonable, such 32 ordinance or other determination shall be void. 33 (2) To require of any public utility, by ordinance, such additions 34 and extensions to its physical plant within said municipality or 35 county as shall be reasonable and necessary in the interest of the 36 public, and to reasonably designate the location and nature of all 37 such additions and extensions, the time within which they must be 38 completed, and all conditions under which they must be

1 constructed, subject to review by the commission as provided in subdivision (1).

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- (3) To provide for a penalty for noncompliance with the provisions of any ordinance or resolution adopted pursuant to the provisions of this section.
- (4) The power and authority granted in this section shall exist and be vested in said municipalities or county executives, anything in this chapter to the contrary notwithstanding.

Provided, however, whenever, after that if a public utility or department of public utilities makes a request by petition in writing of any public utility, department of public utilities, and completes any required permit application, and the city or other political subdivision or other body having jurisdiction of the matter shall refuse or fail, refuses or fails, for a period of thirty (30) twenty-one (21) days or twenty-eight (28) days, as applicable under subsection (c)(5), to give or grant to such public utility or department of public utilities permission and authority to construct, maintain, and operate any additional construction, equipment or facility within the public right-of-way as is reasonably necessary for the transaction of the business of such public utility or department of public utilities and for the public convenience or interest, then such public utility or department of public utilities may file a petition with said commission for such right and permission. which The petition shall must state, with particularity, the construction, equipment or other facility desired to be constructed and operated, and show a reasonable public necessity therefor, and also state the failure or refusal of such city, political subdivision, or other body to give or grant such right or permission. and **Upon receipt of the petition,** the commission shall thereupon give notice of the pendency of such petition, together with a copy thereof, to such city or other political subdivision or body, and of the time and place of hearing of the matter set forth in such petition. and such The commission shall have power to hear and determine such matters and to give or grant such right and permission and to impose such conditions in relation thereto as the necessity of such public utility or department of public utilities and the public convenience and interest may reasonably require, subject to subsection (c). Provided, further, that when the construction, installation, maintenance, repair, relocation, or operation by a public utility or department of public

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utilities of any of its construction, equipment, or facility located facilities is requested to be performed within the corporate limits of two (2) or more adjoining cities political subdivisions and is reasonably necessary for the public convenience or interest, and any or either of said cities fail or refuse political subdivisions fails or refuses to give or grant to such public utility or department of public utilities permission and authority to relocate such construction, equipment, or facility, perform the requested work, the public utility, the department of public utilities, or any municipality which political subdivision that has given or granted to such public utility or department of public utilities permission and authority to relocate such construction, equipment, and facility, the public utility or department of public utilities perform the work may file a petition with said commission for such right and permission. to which petition the city or cities failing or The political subdivision failing or refusing to give or grant the same right and permission shall be made a respondent to the petition, and such public utility or department of public utilities, if not the petitioner, shall also be made a respondent. and said The commission shall have power to hear and determine such matter, and to give or grant such right and permission, and to impose such conditions in relation thereto as the public convenience and interest may reasonably require, and subject to subsection (c). If said commission shall give or grant such right and permission, no further public authority is required for the public utility or department of public utilities to make such relocation perform the work as authorized or to go on any street, alley, road, or highway in said city or cities political subdivision necessary to be used therefor. shall be required of said public utility or department of public utilities. All orders entered before June 30, 1931, by the commission in cases within the provisions of this section are hereby declared legal and valid.

(b) Subject to the commission's authority under subsection (a)(1) with respect to an unreasonable ordinance or other determination that is unreasonable or does not comply with subsection (c), the municipality or county executive may operate and maintain the streets, highways, and other public property in the municipality or county for the safety of the traveling public, and a municipality or county executive may manage the public right-of-way or require by ordinance

fair and reasonable compensation on a competitively neutral and nondiscriminatory basis for occupation of the public right-of-way, on a nondiscriminatory basis, including occupation by the municipality or county executive, if the compensation required is publicly disclosed by the municipality or county executive. Fair and reasonable compensation may not exceed the municipality's or county executive's direct, actual, documented, and reasonably incurred costs of managing the public right-of-way that are directly caused by the public utility's or department of public utilities' occupancy. The management costs, which the municipality or county executive shall assign individually to the public utility or department of public utilities creating the management costs, must be limited to the direct, actual, documented, and reasonably incurred costs a municipality or county incurs in managing the public right-of-way. As used in this section, the term "management costs" includes but is not limited to the costs to the municipality or county of the following:

- (1) Registering occupants. Reviewing written requests or applications for occupation.
- (2) Verifying public right-of-way that the requested occupation is within the public right-of-way.
- (3) Updating municipal or county records to reflect the occupation.
- (3) (4) Inspecting job sites and restoration projects.
- (4) (5) Restoring Performing restoration work inadequately performed after providing notice and the opportunity to correct the work.
- (5) (6) Administering a reasonable restoration ordinance that ensures that a public utility or department of public utilities adequately restores the right-of-way as near as is reasonably possible to the right-of-way's original condition.
- (6) (7) Management costs associated with the implementation of an ordinance adopted under this section.

However, as used in this section, direct, actual, **documented**, and reasonably incurred management costs do not include rents, franchise fees, or any other payment by a public utility or department of public utilities for occupation of the public right-of-way, **or any costs** incurred by the municipality or county that are not directly associated with the public utility's or department of public utilities'

occupation of the public right-of-way. As used in this section, the term "public right-of-way" does not include the airwaves above the streets, highways, or other public property within the municipality or county as those airwaves are used for cellular or other nonwire telecommunications or broadcast service.

- (c) A municipality or county executive may not unreasonably delay a public utility's or department of public utilities' access to or use of a street, highway, or other public property within the municipality or county. However, subsection (a)(1) and this subsection do not limit a municipality or county executive's right to advance notification of and review of a public utility's or department of public utilities' occupation of a street, highway, or other public property within the municipality or county to ensure and protect the safety of the public, **subject to the following:**
 - (1) A municipality or county executive may require a utility that is not subject to the commission's jurisdiction to carry liability insurance covering the work to be performed or the occupation of the public right-of-way in an amount not greater than the cost of returning the public right-of-way to a condition equivalent to the public right-of-way's condition before the performance of the work. However, the municipality or county executive may not require such a utility to provide proof of liability insurance more than once in a calendar year, or in a calendar year in which the utility does not apply for a permit from the municipality or county executive under this section.
 - (2) A municipality or county executive may not require a public utility or department of public utilities to submit more than one (1) drawing or site plan showing:
 - (A) the location of the facilities or equipment to be installed, maintained, or operated;
 - (B) the size of and materials comprising the facilities or equipment to be installed;
 - (C) the length of the installation; and
 - (D) the number of road cuts, road bores, or bridge or other structural attachments required for the installation, maintenance, or operation of the equipment or facilities.
 - (3) A municipality or county executive may not require a

public utility or department of public utilities to submit more than one (1) notice, request, or application packet for the work to be performed or the occupation of the public right-of-way. If the notice, request, or application requires the review of more than one (1) department, board, or other entity within the municipality or county, the municipality or county executive must coordinate the review among the departments, boards, or other entities before issuing a determination.

- (4) A municipality or county executive may charge only one (1) fee for compensation under subsection (b), regardless of the number of departments, boards, or other entities that must review the request or application.
- (5) A municipality or county executive must issue a determination regarding an application or request for occupation of the right-of-way not later than:
 - (A) twenty-one (21) days after the date of the application or request; or
 - (B) twenty-eight (28) days after the date of the application or request if the municipality or county executive provides written notice to the applicant of the extension and the reason for the extension.

The municipality's or county executive's determination under this subdivision must include confirmation that the requested occupation is within the public right-of-way of the municipality or county. If a municipality or county executive fails to issue a determination regarding an application or request for occupation of the right-of-way in the time required under clause (A) or clause (B), as applicable, the application or request is considered approved. However, if the applicant requires additional time to cure defects in the applicant's application or request, or if the review of the application or request by the municipality or county executive is otherwise delayed by the applicant, the time period described in clause (A) or clause (B) within which the municipality or county executive must issue a determination is extended for a corresponding amount of time.

(6) Municipalities and county executives shall, to the extent

9 1 practicable, establish notice, request, and application 2 procedures and forms that are uniform, reasonable, and brief. 3 To the extent such procedures and forms are prescribed by 4 law or regulation, or by an entity formed to represent the 5 interests of Indiana municipalities or counties, municipalities 6 and counties shall use such procedures and forms as 7 prescribed. A municipality or county executive must 8 electronically receive and process notices, requests, and 9 applications for public utilities' and departments of public 10 utilities' occupation of the right-of-way. 11 (7) Municipalities and county executives shall, to the extent 12 practicable, work collaboratively with utilities to ensure that 13 the public right-of-way is returned to its original condition 14 within a reasonable amount of time. 15 (d) This section may not be construed to entitle a municipality 16 or county executive the right to advance notification and review of 17 work by a public utility or department of public utilities: 18

- (1) that is performed on existing equipment or facilities located within the public right-of-way; and
- (2) that:

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- (A) does not require ground disturbance activities;
- (B) does not affect traffic flow; or
- (C) is required due to a bona fide emergency that threatens injury to persons, loss of property, or loss or disturbance of utility service.

For purposes of this subsection, "ground disturbance activities" means any work, operation, or activity that results in a disturbance of the earth, including excavating, digging, trenching, cultivating, drilling, tunneling, boring, backfilling, blasting, topsoil stripping, clearing, or grading. The term does not include maintenance or other minor work, such as checking or inspecting handholes, manholes, or other facilities.

- (d) (e) Nothing in this section may be construed to:
- (1) affect franchise agreements between a cable company and a municipality or county; or
- 36 (2) modify the service area rights of a utility under any other 37 law.".

38 Delete pages 4 through 11.

AM116405/DI 101 2021

1 Page 12, delete lines 1 through 24. 2 Page 16, line 16, delete "The" and insert "Except as specifically 3 required under state or federal law, or except as required to 4 respond to consumer complaints or information requests from the 5 general assembly, the". 6 Page 16, line 19, delete "the communications service" and insert "a 7 petition or request filed or submitted to the commission by the 8 communications service provider,". 9 Page 16, delete line 20. 10 Page 16, line 21, delete "under IC 8-1-32.5,". 11 Page 16, line 29, delete "service, and service availability and maps 12 of" and insert "service.". 13 Page 16, delete line 30. 14 Page 16, delete lines 31 through 42, begin a new paragraph and 15 insert: 16 "SECTION 7. IC 8-1-32.3-15, AS AMENDED BY P.L.23-2018, 17 SECTION 1, IS AMENDED TO READ AS FOLLOWS [EFFECTIVE 18 JULY 1, 2021]: Sec. 15. (a) This chapter applies to permits issued by 19 a permit authority to a communications service provider, under local 20 law and consistent with IC 36-7, for the following: 21 (1) Construction of a new wireless support structure. 22 (2) Substantial modification of a wireless support structure. 23 (3) Collocation of wireless facilities on an existing structure. 24 (4) Construction, placement, and use of small cell facilities. 25 (b) A permit authority may not require an application or a permit 26 for, or charge fees for, any of the following: 27 (1) The routine maintenance of wireless facilities. 28 (2) The replacement of wireless facilities with wireless facilities 29 that are: 30 (A) substantially similar to; or 31 (B) the same size or smaller than; 32 the wireless facilities being replaced. 33 (3) The installation, placement, maintenance, or replacement of 34 micro wireless facilities that are suspended on cables strung 35 between existing utility poles in compliance with applicable codes 36 by a communications service provider that is authorized to use the 37 public rights-of-way. For purposes of this subdivision, "applicable 38 codes" means uniform building, fire, electrical, plumbing, or

1	mechanical codes that are:
2	(A) adopted by a recognized national code organization; and
3	(B) enacted solely to address imminent threats of destruction
4	of property or injury to persons;
5	including any local amendments to those codes.
6	(c) With respect to the construction, placement, or use of a small
7	cell facility and the associated supporting structure, a permit authority
8	may prohibit the placement of a new utility pole or a new wireless
9	support structure in a right-of-way within an area that is designated
10	strictly for underground or buried utilities, if all of the following apply:
11	(1) The area is designated strictly for underground or buried
12	utilities before May 1, 2017.
13	(2) No above ground:
14	(A) wireless support structure;
15	(B) utility pole; or
16	(C) other utility superstructure;
17	other than light poles, exists in the area.
18	(2) (3) The permit authority does all of the following:
19	(A) Allows the collocation of small cell facilities on existing:
20	(i) utility poles; and
21	(ii) light poles; and
22	(iii) wireless support structures;
23	as a permitted use within the area.
24	(B) Allows the replacement or improvement of existing:
25	(i) utility poles; and
26	(ii) light poles; and
27	(iii) wireless support structures;
28	as a permitted use within the area.
29	(C) Provides:
30	(i) a waiver;
31	(ii) a zoning process; or
32	(iii) another procedure;
33	that addresses requests to install new utility poles or new
34	wireless support structures within the area.
35	(D) Upon receipt of an application for the construction,
36	placement, or use of a small cell facility on one (1) or more
37	new utility poles or one (1) or more new wireless support
38	structures in an area that is designated strictly for underground

or buried utilities, posts notice of the application on the permit authority's Internet web site, if the permit authority maintains an Internet web site. The notice of the application required by this clause must include a statement indicating that the application is available to the public upon request.

- (3) (4) The prohibition or other restrictions with respect to the placement of new utility poles or new wireless support structures within the area are applied in a nondiscriminatory manner.
- (4) (5) The area is zoned strictly for residential land use before May 1, 2017.
- (d) With respect to applications for the placement of one (1) or more small cell facilities in an area that is zoned strictly for residential land use, and that is designated strictly for underground or buried utilities, a permit authority shall allow a neighborhood association or a homeowners association to register with the permit authority to:
 - (1) receive notice; and

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(2) request that homeowners within the jurisdiction of the neighborhood association or homeowners association receive notice;

by United States mail of any application filed with the permit authority for the construction, placement, or use of a small cell facility on one (1) or more new utility poles or one (1) or more new wireless support structures in an area that is designated strictly for underground or buried utilities and that is within the jurisdiction of the neighborhood association or homeowners association. If the permit authority maintains an Internet web site, the permit authority shall post on the permit authority's Internet web site instructions for how a neighborhood association or homeowners association may register to receive notice under this subsection. A permit authority that receives a request under subdivision (2) may agree to provide notice to homeowners regarding a project for which applications described in this subsection have been filed with the permit authority, but not provide notice to homeowners regarding each permit application filed with the permit authority with respect to the project. A permit authority that receives a request under subdivision (2) may agree to provide notice only to certain homeowners. A permit authority may require a neighborhood association, homeowners

1	association, or homeowner to pay the cost of postage associated
2	with the provision of notice to the neighborhood association,
3	homeowners association, or homeowner under this subsection. A
4	permit authority that provides notice under this subsection at its
5	own cost may not pass those costs along to a permit applicant. To
6	the extent technically feasible, a permit authority shall collaborate
7	with a neighborhood association or homeowners association on the
8	location and aesthetics of new utility poles added within the
9	jurisdiction of the neighborhood association or homeowners
10	association.
11	(e) Subject to section 26(b) of this chapter, with respect to the
12	construction, placement, or use of a small cell facility and the
13	associated supporting structure within an area:
14	(1) designated as a historic preservation district under IC 36-7-11;
15	(2) designated as a historic preservation area under IC 36-7-11.1;
16	or
17	(3) that is subject to the jurisdiction of the Meridian Street
18	preservation commission under IC 36-7-11.2;
19	a permit authority may apply any generally applicable procedures that
20	require applicants to obtain a certificate of appropriateness.
21	(f) An applicant for the placement of a small cell facility and an
22	associated supporting structure shall comply with applicable:
23	(1) Federal Communications Commission requirements; and
24	(2) industry standards;
25	for identifying the owner's name and contact information.
26	(g) A resolution, ordinance, or other regulation:
27	(1) adopted by a permit authority after April 14, 2017, and before
28	May 2, 2017; and
29	(2) that designates an area within the jurisdiction of the permit
30	authority as strictly for underground or buried utilities;
31	applies only to communications service providers and those geographic
32	areas that are zoned residential and where all existing utility
33	infrastructure is already buried.".
34	Delete pages 17 through 18.
35	Page 19, delete line 1 through 7.
36	Page 19, line 31, delete "A" and insert "Except as described in
37	section 26(a) of this chapter with respect to small cell facilities, and
38	subject to the restrictions under 14 CFR Part 77, 47 CFR Part 17,

1	and IC 8-21-10, a".
2	Page 19, line 32, after "on" insert "the".
3	Page 19, line 34, delete "distance" and insert "distances".
4	Page 19, delete lines 36 through 42.
5	Page 20, delete lines 1 through 6.
6	Page 23, line 16, delete "service," and insert "programming,"
7	Renumber all SECTIONS consecutively.
	(Reference is to HB 1164 as introduced.)

and when so amended that said bill do pass.

Representative Soliday

AM116405/DI 101

Ed Salukan 2021