

Adopted Rejected

# **COMMITTEE REPORT**

YES: 9 NO: 3

## MR. SPEAKER:

Your Committee on <u>Employment, Labor and Pensions</u>, to which was referred <u>House Bill 1135</u>, has had the same under consideration and begs leave to report the same back to the House with the recommendation that said bill be amended as follows:

- Page 5, after line 41, begin a new paragraph and insert:
- 2 "SECTION 10. IC 25-43.5 IS ADDED TO THE INDIANA CODE
- 3 AS A **NEW** ARTICLE TO READ AS FOLLOWS [EFFECTIVE JULY
- 4 1, 2024]:
- 5 ARTICLE 43.5. COSMETOLOGY LICENSURE COMPACT
- 6 Chapter 1. Purpose
- 7 Sec. 1. The purpose of this compact is to facilitate the interstate
- 8 practice and regulation of cosmetology with the goal of improving
- 9 public access to, and the safety of, cosmetology services and
- reducing unnecessary burdens related to cosmetology licensure.
- 11 Through this compact, the member states seek to establish a
- 12 regulatory framework which provides for a new multistate
- licensing program. Through this new licensing program, the

member states seek to provide increased value and mobility to licensed cosmetologists in the member states, while ensuring the provision of safe, effective, and reliable services to the public.

- Sec. 2. This compact is designed to achieve the following objectives, and the member states hereby ratify the same intentions by adopting this compact:
  - (1) Provide opportunities for interstate practice by cosmetologists who meet uniform requirements for multistate licensure.
  - (2) Enhance the abilities of member states to protect public health and safety and prevent fraud and unlicensed activity within the profession.
  - (3) Ensure and encourage cooperation between member states in the licensure and regulation of the practice of cosmetology.
  - (4) Support relocating military members and their spouses.
  - (5) Facilitate the exchange of information between member states related to the licensure, investigation, and discipline of the practice of cosmetology.
  - (6) Provide for the licensure and mobility of the workforce in the profession, while addressing the shortage of workers and lessening the associated burdens on the member states.

#### Chapter 2. Definitions

- Sec. 0.5. The definitions in this chapter apply throughout this article, unless the context requires otherwise.
- Sec. 1. "Active military member" means any person with full-time duty status in the armed forces of the United States, including members of the national guard and reserve.
- Sec. 2. "Adverse action" means any administrative, civil, equitable, or criminal action permitted by a member state's laws which is imposed by a state licensing authority or other regulatory body against a cosmetologist, including actions against an individual's license or authorization to practice such as revocation, suspension, probation, monitoring of the licensee, limitation of the licensee's practice, or any other encumbrance on a license affecting an individual's ability to participate in the cosmetology industry, including the issuance of a cease and desist order.
- Sec. 3. "Alternative program" means a nondisciplinary monitoring or prosecutorial diversion program approved by a

member state's state licensing authority.

Sec. 4. "Authorization to practice" means a legal authorization associated with a multistate license permitting the practice of cosmetology in that remote state, which shall be subject to the enforcement jurisdiction of the state licensing authority in that remote state.

- Sec. 5. "Background check" means the submission of information for an applicant for the purpose of obtaining that applicant's criminal history record information, as further defined in 28 CFR 20.3(d), from the Federal Bureau of Investigation and the agency responsible for retaining state criminal or disciplinary history in the applicant's home state.
- Sec. 6. "Charter member state" means a member state that has enacted legislation to adopt this compact where such legislation predates the effective date of this compact as defined in IC 25-43.5-13.
- Sec. 7. "Commission" means the government agency whose membership consists of all states that have enacted this compact, which is known as the cosmetology licensure compact commission, as defined in IC 25-43.5-9, and which shall operate as an instrumentality of the member states.
- Sec. 8. "Cosmetologist" means an individual licensed in their home state to practice cosmetology.
- Sec. 9. "Cosmetology", "cosmetology services", and the "practice of cosmetology" mean the care and services provided by a cosmetologist as set forth in the member state's statutes and regulations in the state where the services are being provided.
- Sec. 10. "Current significant investigative information" means investigative information that:
  - (1) a state licensing authority, after an inquiry or investigation that complies with a member state's due process requirements, has reason to believe is not groundless and, if proved true, would indicate a violation of that state's laws regarding fraud or the practice of cosmetology; or
- (2) indicates that a licensee has engaged in fraud or represents
  an immediate threat to public health and safety, regardless of
  whether the licensee has been notified and had an opportunity
  to respond.

1	Sec. 11. "Data system" means a repository of information about
2	licensees, including, but not limited to, license status, investigative
3	information, and adverse actions.
4	Sec. 12. "Disqualifying event" means any event which shall
5	disqualify an individual from holding a multistate license under
6	this compact, which the commission may by rule or order specify.
7	Sec. 13. "Encumbered license" means a license in which an
8	adverse action restricts the practice of cosmetology by a licensee,
9	or where the adverse action has been reported to the commission.
10	Sec. 14. "Encumbrance" means a revocation or suspension of,
11	or any limitation on, the full and unrestricted practice of
12	cosmetology by a state licensing authority.
13	Sec. 15. "Executive committee" means a group of delegates
14	elected or appointed to act on behalf of, and within the powers
15	granted to them by, the commission.
16	Sec. 16. "Home state" means the member state which is a
17	licensee's primary state of residence, and where that licensee holds
18	an active and unencumbered license to practice cosmetology.
19	Sec. 17. "Investigative information" means information,
20	records, or documents received or generated by a state licensing
21	authority pursuant to an investigation or other inquiry.
22	Sec. 18. "Jurisprudence requirement" means the assessment of
23	an individual's knowledge of the laws and rules governing the
24	practice of cosmetology in a state.
25	Sec. 19. "Licensee" means an individual who currently holds a
26	license from a member state to practice as a cosmetologist.
27	Sec. 20. "Member state" means any state that has adopted this
28	compact.
29	Sec. 21. "Multistate license" means a license issued by and
30	subject to the enforcement jurisdiction of the state licensing
31	authority in a licensee's home state, which authorizes the practice
32	of cosmetology in member states and includes authorizations to
33	practice cosmetology in all remote states pursuant to this compact.
34	Sec. 22. "Remote state" means any member state, other than the
35	licensee's home state.
36	Sec. 23. "Rule" means any rule or regulation promulgated by
37	the commission under this compact which has the force of law.
38	Sec. 24. "Single-state license" means a cosmetology license

1 issued by a member state that authorizes practice of cosmetology 2 only within the issuing state and does not include any authorization 3 outside of the issuing state. 4 Sec. 25. "State" means a state, territory, or possession of the 5 United States and the District of Columbia. 6 Sec. 26. "State licensing authority" means a member state's 7 regulatory body responsible for issuing cosmetology licenses or 8 otherwise overseeing the practice of cosmetology in that state. 9 **Chapter 3. Member State Requirements** 10 Sec. 1. To be eligible to join this compact, and to maintain 11 eligibility as a member state, a state must: 12 (1) license and regulate cosmetology; 13 (2) have a mechanism or entity in place to receive and 14 investigate complaints about licensees practicing in that state; 15 (3) require that licensees within the state pass a cosmetology 16 competency examination prior to being licensed to provide 17 cosmetology services to the public in that state; 18 (4) require that licensees satisfy educational or training 19 requirements in cosmetology prior to being licensed to 20 provide cosmetology services to the public in that state; 21 (5) implement procedures for considering one (1) or more of 22 the following categories of information from applicants for 23 licensure: criminal history; disciplinary history; or 24 background check. Such procedures may include the 25 submission of information by applicants for the purpose of 26 obtaining an applicant's background check as defined in this 27 article; 28 (6) participate in the data system, including through the use 29 of unique identifying numbers; 30 (7) share information related to adverse actions with the 31 commission and other member states, both through the data 32 system and otherwise; 33 (8) notify the commission and other member states, in 34 compliance with the terms of the compact and rules of the 35 commission, of the existence of investigative information or 36 current significant investigative information in the state's 37 possession regarding a licensee practicing in that state; 38 (9) comply with rules enacted by the commission to

1 administer the compact; and 2 (10) accept licensees from other member states as established 3 in this article. 4 Sec. 2. Member states may charge a fee for granting a license to 5 practice cosmetology. Sec. 3. Individuals not residing in a member state shall continue 6 7 to be able to apply for a member state's single-state license as 8 provided under the laws of each member state. However, the 9 single-state license granted to these individuals shall not be 10 recognized as granting a multistate license to provide services in 11 any other member state. 12 Sec. 4. Nothing in this compact shall affect the requirements 13 established by a member state for the issuance of a single-state 14 license. 15 Sec. 5. A multistate license issued to a licensee by a home state 16 to a resident of that state shall be recognized by each member state 17 as authorizing a licensee to practice cosmetology in each member 18 state. 19 Sec. 6. At no point shall the commission have the power to 20 define the educational or professional requirements for a license to 21 practice cosmetology. The member states shall retain sole 22 jurisdiction over the provision of these requirements. 23 **Chapter 4. Multistate License** 24 Sec. 1. To be eligible to apply to their home state's state licensing 25 authority for an initial multistate license under this compact, a 26 licensee must hold an active and unencumbered single-state license 27 to practice cosmetology in their home state. 28 Sec. 2. Upon the receipt of an application for a multistate 29 license, according to the rules of the commission, a member state's 30 state licensing authority shall ascertain whether the applicant 31 meets the requirements for a multistate license under this compact. 32 Sec. 3. If an applicant meets the requirements for a multistate 33 license under this compact and any applicable rules of the 34 commission, the state licensing authority in receipt of the 35 application shall, within a reasonable time, grant a multistate 36 license to that applicant, and inform all member states of the grant 37 of the multistate license.

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Sec. 4. A multistate license to practice cosmetology issued by a

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1	member state's state licensing authority shall be recognized by
2	each member state as authorizing the practice of cosmetology as
3	though that licensee held a single-state license to do so in each
4	member state, subject to the restrictions in this article.
5	Sec. 5. A multistate license granted pursuant to this compact
6	may be effective for a definite period of time, concurrent with the
7	licensure renewal period in the home state.
8	Sec. 6. To maintain a multistate license under this compact, a
9	licensee must:
10	(1) agree to abide by the rules of the state licensing authority.
11	and the state scope of practice laws governing the practice of
12	cosmetology, of any member state in which the licensee
13	provides services;
14	(2) pay all required fees related to the application and process
15	and any other fees which the commission may by rule require;
16	and
17	(3) comply with any and all other requirements regarding
18	multistate licenses which the commission may by rule provide
19	Sec. 7. A licensee practicing in a member state is subject to all
20	scope of practice laws governing cosmetology services in that state
21	Sec. 8. The practice of cosmetology under a multistate license
22	granted pursuant to this compact will subject the licensee to the
23	jurisdiction of the state licensing authority, the courts, and the laws
24	of the member state in which the cosmetology services are
25	provided.
26	Chapter 5. Reissuance of a Multistate License by a New Home
27	State
28	Sec. 1. A licensee may hold a multistate license, issued by their
29	home state, in only one (1) member state at any given time.
30	Sec. 2. If a licensee changes their home state by moving between
31	two (2) member states, the following apply:
32	(1) The licensee shall immediately apply for the reissuance of
33	their multistate license in their new home state. The licensee
34	shall pay all applicable fees and notify the prior home state in
35	accordance with the rules of the commission.
36	(2) Upon receipt of an application to reissue a multistate
37	license, the new home state shall verify that the multistate
38	license is active, unencumbered, and eligible for reissuance

under the terms of the compact and the rules of the commission. The multistate license issued by the prior home state will be deactivated and all member states notified in accordance with the applicable rules adopted by the commission.

- (3) If required for initial licensure, the new home state may require a background check as specified in the laws of that state or the compliance with any jurisprudence requirements of the new home state.
- (4) Notwithstanding any other provision of this compact, if a licensee does not meet the requirements set forth in this compact for the reissuance of a multistate license by the new home state, then the licensee shall be subject to the new home state requirements for the issuance of a single-state license in that state.
- Sec. 3. If a licensee changes their primary state of residence by moving from a member state to a nonmember state, or from a nonmember state to a member state, then the licensee shall be subject to the state requirements for the issuance of a single-state license in the new home state.
- Sec. 4. Nothing in this compact shall interfere with a licensee's ability to hold a single-state license in multiple states. However, for the purposes of this compact, a licensee shall have only one (1) home state and only one (1) multistate license.
- Sec. 5. Nothing in this compact shall interfere with the requirements established by a member state for the issuance of a single-state license.
- **Chapter 6. Authority of the Compact Commission and Member State Licensing Authorities**
- Sec. 1. Nothing in this compact, nor any rule or regulation of the commission, shall be construed to limit, restrict, or in any way reduce the ability of a member state to enact and enforce laws, regulations, or other rules related to the practice of cosmetology in that state, where those laws, regulations, or other rules are not inconsistent with the provisions of this compact.
- Sec. 2. Insofar as practical, a member state's state licensing authority shall cooperate with the commission and with each entity exercising independent regulatory authority over the practice of

cosmetology according to the provisions of this compact.

Sec. 3. Discipline shall be the sole responsibility of the state in which cosmetology services are provided. Accordingly, each member state's state licensing authority shall be responsible for receiving complaints about individuals practicing cosmetology in that state and for communicating all relevant investigative information about any such adverse action to the other member states through the data system in addition to any other methods the commission may by rule require.

#### **Chapter 7. Adverse Actions**

- Sec. 1. A licensee's home state shall have exclusive power to impose an adverse action against a licensee's multistate license issued by the home state.
- Sec. 2. A home state may take adverse action on a multistate license based on the investigative information, current significant investigative information, or adverse action of a remote state.
- Sec. 3. In addition to the powers conferred by state law, each remote state's state licensing authority shall have the power to do the following:
  - (1) Take adverse action against a licensee's authorization to practice cosmetology through the multistate license in that member state, provided that:
    - (A) only the licensee's home state shall have the power to take adverse action against the multistate license issued by the home state; and
    - (B) for the purposes of taking adverse action, the home state's state licensing authority shall give the same priority and effect to reported conduct received from a remote state as the home state would if such conduct had occurred within the home state. In so doing, the home state shall apply its own state laws to determine the appropriate action.
  - (2) Issue cease and desist orders or impose an encumbrance on a licensee's authorization to practice within that member state.
  - (3) Complete any pending investigations of a licensee who changes their primary state of residence during the course of such an investigation. The state licensing authority shall also

be empowered to report the results of such an investigation to the commission through the data system as described in this article.

- (4) Issue subpoenas for both hearings and investigations that require the attendance and testimony of witnesses, as well as the production of evidence. Subpoenas issued by a state licensing authority in a member state for the attendance and testimony of witnesses or the production of evidence from another member state shall be enforced in the latter state by any court of competent jurisdiction, according to the practice and procedure of that court applicable to subpoenas issued in proceedings before it. The issuing state licensing authority shall pay any witness fees, travel expenses, mileage, and other fees required by the service statutes of the state in which the witnesses or evidence are located.
- (5) If otherwise permitted by state law, recover from the affected licensee the costs of investigations and disposition of cases resulting from any adverse action taken against that licensee.
- (6) Take adverse action against the licensee's authorization to practice in that state based on the factual findings of another remote state.
- Sec. 4. A licensee's home state shall complete any pending investigation of a cosmetologist who changes their primary state of residence during the course of the investigation. The home state shall also have the authority to take appropriate action and shall promptly report the conclusions of the investigations to the data system.
- Sec. 5. If an adverse action is taken by the home state against a licensee's multistate license, the licensee's authorization to practice in all other member states shall be deactivated until all encumbrances have been removed from the home state license. All home state disciplinary orders that impose an adverse action against a licensee's multistate license shall include a statement that the cosmetologist's authorization to practice is deactivated in all member states during the pendency of the order.

Sec. 6. Nothing in this compact shall override a member state's authority to accept a licensee's participation in an alternative

program in lieu of adverse action. A licensee's multistate license shall be suspended for the duration of the licensee's participation in any alternative program.

- Sec. 7. (a) In addition to the authority granted to a member state by its respective scope of practice laws or other applicable state law, a member state may participate with other member states in joint investigations of licensees.
- (b) Member states shall share any investigative, litigation, or compliance materials in furtherance of any joint or individual investigation initiated under the compact.

**Chapter 8. Active Military Members and Their Spouses** 

- Sec. 1. Active military members, or their spouses, shall designate a home state where the individual has a current license to practice cosmetology in good standing. The individual may retain their home state designation during any period of service when that individual or their spouse is on active duty assignment.
- **Chapter 9. Establishment and Operation of the Cosmetology Licensure Compact Commission**
- Sec. 1. The compact member states create and establish a joint government agency whose membership consists of all member states that have enacted the compact known as the cosmetology licensure compact commission. The commission is an instrumentality of the compact member states acting jointly and not an instrumentality of any one (1) state. The commission shall come into existence on or after the effective date of the compact as set forth in IC 25-43.5-13.
- Sec. 2. (a) Each member state shall have and be limited to one (1) delegate selected by that member state's state licensing authority.
- (b) The delegate shall be an administrator of the state licensing authority of the member state or their designee.
- (c) The commission shall by rule or bylaw establish a term of office for delegates and may by rule or bylaw establish term limits.
- (d) The commission may recommend removal or suspension of any delegate from office.
- (e) A member state's state licensing authority shall fill any vacancy of its delegate occurring on the commission within sixty (60) days of the vacancy.

1	(1) Each delegate shall be entitled to one (1) vote on all matters
2	that are voted on by the commission.
3	(g) The commission shall meet at least once during each
4	calendar year. Additional meetings may be held as set forth in the
5	bylaws. The commission may meet by telecommunication, video
6	conference, or other similar electronic means.
7	Sec. 3. The commission shall have the following powers:
8	(1) Establish the fiscal year of the commission.
9	(2) Establish code of conduct and conflict of interest policies.
10	(3) Adopt rules and bylaws.
11	(4) Maintain its financial records in accordance with the
12	bylaws.
13	(5) Meet and take such actions as are consistent with the
14	provisions of this compact, the commission's rules, and the
15	bylaws.
16	(6) Initiate and conclude legal proceedings or actions in the
17	name of the commission, provided that the standing of any
18	state licensing authority to sue or be sued under applicable
19	law shall not be affected.
20	(7) Maintain and certify records and information provided to
21	a member state as the authenticated business records of the
22	commission, and designate an agent to do so on the
23	commission's behalf.
24	(8) Purchase and maintain insurance and bonds.
25	(9) Borrow, accept, or contract for services of personnel,
26	including, but not limited to, employees of a member state.
27	(10) Conduct an annual financial review.
28	(11) Hire employees, elect or appoint officers, fix
29	compensation, define duties, grant such individuals
30	appropriate authority to carry out the purposes of the
31	compact, and establish the commission's personnel policies
32	and programs relating to conflicts of interest, qualifications
33	of personnel, and other related personnel matters.
34	(12) As set forth in the commission rules, charge a fee to a
35	licensee for the grant of a multistate license and thereafter, as
36	may be established by commission rule, charge the licensee a
37	multistate license renewal fee for each renewal period.
38	Nothing in this article shall be construed to prevent a home

1	state from charging a licensee a fee for a multistate license or
2	renewals of a multistate license, or a fee for the jurisprudence
3	requirement if the member state imposes such a requirement
4	for the grant of a multistate license.
5	(13) Assess and collect fees.
6	(14) Accept any and all appropriate gifts, donations, grants of
7	money, other sources of revenue, equipment, supplies,
8	materials, and services, and receive, utilize, and dispose of the
9	items or services. At all times the commission shall avoid any
10	appearance of impropriety or conflict of interest when
11	accepting, receiving, utilizing, or disposing of the items or
12	services.
13	(15) Lease, purchase, retain, own, hold, improve, or use any
14	property, real, personal, or mixed, or any undivided interest
15	in the property.
16	(16) Sell, convey, mortgage, pledge, lease, exchange, abandon,
17	or otherwise dispose of any property real, personal, or mixed.
18	(17) Establish a budget and make expenditures.
19	(18) Borrow money.
20	(19) Appoint committees, including standing committees,
21	composed of members, state regulators, state legislators or
22	their representatives, and consumer representatives, and
23	other interested persons designated in this compact and the
24	bylaws.
25	(20) Provide and receive information from, and cooperate
26	with, law enforcement agencies.
27	(21) Elect a chair, vice chair, secretary, and treasurer and
28	other officers of the commission as provided in the
29	commission's bylaws.
30	(22) Establish and elect an executive committee, including a
31	chair and a vice chair.
32	(23) Adopt and provide to the member states an annual
33	report.
34	(24) Determine whether a state's adopted language is
35	materially different from the model compact language such
36	that the state would not qualify for participation in the
37	compact.
38	(25) Perform other functions necessary or appropriate to

1	achieve the purposes of this compact.
2	Sec. 4. (a) The executive committee shall have the power to act
3	on behalf of the commission according to the terms of this compact
4	The powers, duties, and responsibilities of the executive committee
5	shall include:
6	(1) overseeing the day-to-day activities of the administration
7	of the compact including compliance with the provisions of
8	the compact, the commission's rules and bylaws, and other
9	duties deemed necessary;
10	(2) recommending to the commission changes to the rules or
11	bylaws, changes to this compact legislation, fees charged to
12	compact member states, fees charged to licensees, and other
13	fees;
14	(3) ensuring compact administration services are
15	appropriately provided, including by contract;
16	(4) preparing and recommending the budget;
17	(5) maintaining financial records on behalf of the commission
18	(6) monitoring compact compliance of member states and
19	providing compliance reports to the commission;
20	(7) establishing additional committees as necessary;
21	(8) exercising the powers and duties of the commission during
22	the interim between commission meetings, except for adopting
23	or amending rules, adopting or amending bylaws, and
24	exercising any other powers and duties expressly reserved to
25	the commission by rule or bylaw; and
26	(9) other duties as provided in the rules or bylaws of the
27	commission.
28	(b) The executive committee shall be composed of up to seven (7)
29	voting members as follows:
30	(1) The chair and vice chair of the commission and any other
31	members of the commission who serve on the executive
32	committee shall be voting members of the executive
33	committee; and
34	(2) Other than the chair, vice chair, secretary, and treasurer,
35	the commission shall elect three (3) voting members from the
36	current membership of the commission.
37	(3) The commission may elect ex officio, nonvoting members
38	from a recognized national cosmetology professional

association as approved by the commission. The commission's bylaws shall identify qualifying organizations and the manner of appointment if the number of organizations seeking to appoint an ex officio member exceeds the number of members specified in this chapter.

- (c) The commission may remove any member of the executive committee as provided in the commission's bylaws.
  - Sec. 5. (a) The executive committee shall meet at least annually.
- (b) Annual executive committee meetings, as well as any executive committee meeting at which it does not take or intend to take formal action on a matter for which a commission vote would otherwise be required, shall be open to the public, except that the executive committee may meet in a closed, nonpublic session of a public meeting when dealing with any of the matters covered under section 7(d) of this chapter.
- (c) The executive committee shall give five (5) business days advance notice of its public meetings, posted on its website and as determined to provide notice to persons with an interest in the public matters the executive committee intends to address at those meetings.
- (d) The executive committee may hold an emergency meeting when acting for the commission to:
  - (1) meet an imminent threat to public health, safety, or welfare;
  - (2) prevent a loss of commission or member state funds; or
- (3) protect public health and safety.
  - Sec. 6. The commission shall adopt and provide to the member states an annual report.
  - Sec. 7. (a) All meetings of the commission that are not closed pursuant to this section shall be open to the public. Notice of public meetings shall be posted on the commission's website at least thirty (30) days prior to the public meeting.
  - (b) Notwithstanding subsection (a), the commission may convene an emergency public meeting by providing at least twenty-four (24) hours prior notice on the commission's website, and any other means as provided in the commission's rules, for any of the reasons it may dispense with notice of proposed rulemaking under IC 25-43.5-11-4. The commission's legal counsel shall certify

1	that one (1) of the reasons justifying an emergency public meeting
2	has been met.
3	(c) Notice of all commission meetings shall provide the time
4	date, and location of the meeting, and if the meeting is to be held or
5	accessible via telecommunication, video conference, or other
6	electronic means, the notice shall include the mechanism for access
7	to the meeting.
8	(d) The commission may convene in a closed, nonpublic meeting
9	for the commission to discuss:
10	(1) noncompliance of a member state with its obligations
11	under the compact;
12	(2) the employment, compensation, discipline or other
13	matters, practices, or procedures related to specific employees
14	or other matters related to the commission's internal
15	personnel practices and procedures;
16	(3) current or threatened discipline of a licensee by the
17	commission or by a member state's licensing authority;
18	(4) current, threatened, or reasonably anticipated litigation
19	(5) negotiation of contracts for the purchase, lease, or sale of
20	goods, services, or real estate;
21	(6) accusing any person of a crime or formally censuring any
22	person;
23	(7) trade secrets or commercial or financial information that
24	is privileged or confidential;
25	(8) information of a personal nature where disclosure would
26	constitute a clearly unwarranted invasion of personal privacy
27	(9) investigative records compiled for law enforcement
28	purposes;
29	(10) information related to any investigative reports prepared
30	by or on behalf of or for use of the commission or other
31	committee charged with responsibility of investigation or
32	determination of compliance issues pursuant to the compact
33	(11) legal advice;
34	(12) matters specifically exempted from disclosure to the
35	public by federal or member state law; or
36	(13) other matters as promulgated by the commission by rule
37	(e) If a meeting, or portion of a meeting, is closed, the presiding
38	officer shall state that the meeting will be closed and reference each

relevant exempting provision, and such reference shall be recorded in the minutes.

- (f) The commission shall keep minutes that fully and clearly describe all matters discussed in a meeting and shall provide a full and accurate summary of actions taken, and the reasons therefore, including a description of the views expressed. All documents considered in connection with an action shall be identified in the minutes. All minutes and documents of a closed meeting shall remain under seal, subject to release only by a majority vote of the commission or order of a court of competent jurisdiction.
- Sec. 8. (a) The commission shall pay, or provide for the payment of, the reasonable expenses of its establishment, organization, and ongoing activities.
- (b) The commission may accept any and all appropriate sources of revenue, donations, and grants of money, equipment, supplies, materials, and services.
- (c) The commission may levy on and collect an annual assessment from each member state and impose fees on licensees of member states to whom it grants a multistate license to cover the cost of the operations and activities of the commission and its staff, which must be in a total amount sufficient to cover its annual budget as approved each year for which revenue is not provided by other sources. The aggregate annual assessment amount for member states shall be allocated based upon a formula that the commission shall promulgate by rule.
- (d) The commission shall not incur obligations of any kind prior to securing the funds adequate to meet the obligations; nor shall the commission pledge the credit of any member states, except by and with the authority of the member state.
- (e) The commission shall keep accurate accounts of all receipts and disbursements. The receipts and disbursements of the commission shall be subject to the financial review and accounting procedures established under its bylaws. All receipts and disbursements of funds handled by the commission shall be subject to an annual financial review by a certified or licensed public accountant, and the report of the financial review shall be included in and become part of the annual report of the commission.

Sec. 9. (a) The members, officers, executive director, employees,

and representatives of the commission shall be immune from suit and liability, both personally and in their official capacity, for any claim for damage to or loss of property or personal injury or other civil liability caused by or arising out of any actual or alleged act, error, or omission that occurred, or that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; provided that nothing in this subsection shall be construed to protect any such person from suit or liability for any damage, loss, injury, or liability caused by the intentional or willful or wanton misconduct of that person. The procurement of insurance of any type by the commission shall not in any way compromise or limit the immunity granted under this section.

- (b) The commission shall defend any member, officer, executive director, employee, and representative of the commission in any civil action seeking to impose liability arising out of any actual or alleged act, error, or omission that occurred within the scope of commission employment, duties, or responsibilities, or as determined by the commission that the person against whom the claim is made had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities; provided that nothing in this subsection shall be construed to prohibit that person from retaining their own counsel at their own expense; and provided further, that the actual or alleged act, error, or omission did not result from that person's intentional or willful or wanton misconduct.
- (c) The commission shall indemnify and hold harmless any member, officer, executive director, employee, and representative of the commission for the amount of any settlement or judgment obtained against that person arising out of any actual or alleged act, error, or omission that occurred within the scope of commission employment, duties, or responsibilities, or that such person had a reasonable basis for believing occurred within the scope of commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from the intentional or willful or wanton misconduct of that person.

(d) Nothing in this article shall be construed as a limitation on

1	the liability of any licensee for professional malpractice or
2	misconduct, which shall be governed solely by any other applicable
3	state laws.
4	(e) Nothing in this compact shall be interpreted to waive or
5	otherwise abrogate a member state's state action immunity or state
6	action affirmative defense with respect to antitrust claims under
7	the Sherman Act (15 U.S.C. 1 et seq.), Clayton Act (15 U.S.C. 12 et
8	seq.), or any other state or federal antitrust or anticompetitive law
9	or regulation.
10	(f) Nothing in this compact shall be construed to be a waiver of
11	sovereign immunity by the member states or by the commission.
12	Chapter 10. Data System
13	Sec. 1. The commission shall provide for the development
14	maintenance, operation, and utilization of a coordinated database
15	and reporting system.
16	Sec. 2. The commission shall assign each applicant for a
17	multistate license a unique identifier, as determined by the rules of
18	the commission.
19	Sec. 3. Notwithstanding any other provision of state law to the
20	contrary, a member state shall submit a uniform data set to the
21	data system on all individuals to whom this compact is applicable
22	as required by the rules of the commission, including:
23	(1) identifying information;
24	(2) licensure data;
25	(3) adverse actions against a license and information related
26	to the adverse actions;
27	(4) nonconfidential information related to alternative
28	program participation, the beginning and ending dates of such
29	participation, and other information related to such
30	participation;
31	(5) any denial of application for licensure, and the reason for
32	such denial (excluding the reporting of any criminal history
33	record information where prohibited by law);
34	(6) the existence of investigative information;
35	(7) the existence of current significant investigative
36	information; and
37	(8) other information that may facilitate the administration of

this compact or the protection of the public, as determined by

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the rules of the commission.

Sec. 4. The records and information provided to a member state pursuant to this compact or through the data system, when certified by the commission or an agent thereof, shall constitute the authenticated business records of the commission, and shall be entitled to any associated hearsay exception in any relevant judicial, quasi-judicial, or administrative proceedings in a member state.

- Sec. 5. The existence of current significant investigative information and the existence of investigative information pertaining to a licensee in any member state will only be available to other member states.
- Sec. 6. It is the responsibility of the member states to monitor the database to determine whether adverse action has been taken against such a licensee or license applicant. Adverse action information pertaining to a licensee or license applicant in any member state will be available to any other member state.
- Sec. 7. Member states contributing information to the data system may designate information that may not be shared with the public without the express permission of the contributing state.
- Sec. 8. Any information submitted to the data system that is subsequently expunged pursuant to federal law or the laws of the member state contributing the information shall be removed from the data system.

### Chapter 11. Rulemaking

- Sec. 1. (a) The commission shall promulgate reasonable rules in order to effectively and efficiently implement and administer the purposes and provisions of the compact. A rule shall be invalid and have no force or effect only if a court of competent jurisdiction holds that the rule is invalid because the commission exercised its rulemaking authority in a manner that is beyond the scope and purposes of the compact, or the powers granted under the compact, or based upon another applicable standard of review.
- (b) The rules of the commission shall have the force of law in each member state, provided however that where the rules of the commission conflict with the laws of the member state that establish the member state's scope of practice laws governing the practice of cosmetology as held by a court of competent

jurisdiction, the rules of the commission shall be ineffective in that state to the extent of the conflict.

- (c) The commission shall exercise its rulemaking powers pursuant to the criteria set forth in this chapter and the rules adopted under this chapter. Rules shall become binding as of the date specified by the commission for each rule.
- (d) If a majority of the legislatures of the member states rejects a rule or portion of a rule, by enactment of a statute or resolution in the same manner used to adopt the compact within four (4) years of the date of adoption of the rule, then such rule shall have no further force and effect in any member state or to any state applying to participate in the compact.
- Sec. 2. (a) Rules shall be adopted at a regular or special meeting of the commission.
- (b) Prior to adoption of a proposed rule, the commission shall hold a public hearing and allow persons to provide oral and written comments, data, facts, opinions, and arguments.
- (c) Prior to adoption of a proposed rule by the commission, and at least thirty (30) days in advance of the meeting at which the commission will hold a public hearing on the proposed rule, the commission shall provide a notice of proposed rulemaking:
  - (1) on the website of the commission or other publicly accessible platform;
  - (2) to persons who have requested notice of the commission's notices of proposed rulemaking; and
  - (3) in such other way as the commission may by rule specify.
- (d) The notice of proposed rulemaking shall include:
  - (1) the time, date, and location of the public hearing at which the commission will hear public comments on the proposed rule and, if different, the time, date, and location of the meeting where the commission will consider and vote on the proposed rule;
  - (2) if the hearing is held via telecommunication, video conference, or other electronic means, the commission shall include the mechanism for access to the hearing in the notice of proposed rulemaking;
- (3) the text of the proposed rule and the reason for the proposed rule;

(4) a request for comments on the proposed rule from any interested person; and

- (5) the manner in which interested persons may submit written comments.
- (e) All hearings will be recorded. A copy of the recording and all written comments and documents received by the commission in response to the proposed rule shall be available to the public.
- Sec. 3. (a) Nothing in this chapter shall be construed as requiring a separate hearing on each rule. Rules may be grouped for the convenience of the commission at hearings required by this chapter.
- (b) The commission shall, by majority vote of all members, take final action on the proposed rule based on the rulemaking record and the full text of the rule.
- (c) The commission may adopt changes to the proposed rule provided the changes do not enlarge the original purpose of the proposed rule.
- (d) The commission shall provide an explanation of the reasons for substantive changes made to the proposed rule as well as reasons for substantive changes not made that were recommended by commenters.
- (e) The commission shall determine a reasonable effective date for the rule. Except for an emergency as provided in section 4 of this chapter, the effective date of the rule shall be no earlier than forty-five (45) days after the commission issuing the notice that it adopted or amended the rule.
- Sec. 4. Upon determination that an emergency exists, the commission may consider and adopt an emergency rule with five (5) days notice, with opportunity to comment, provided that the usual rulemaking procedures provided in the compact and in this chapter shall be retroactively applied to the rule as soon as reasonably possible, in no event later than ninety (90) days after the effective date of the rule. For the purposes of this provision, an emergency rule is one that must be adopted immediately to:
- (1) meet an imminent threat to public health, safety, or welfare;
- (2) prevent a loss of commission or member state funds;
- (3) meet a deadline for the promulgation of a rule that is

established by federal law or rule; or

(4) protect public health and safety.

Sec. 5. The commission or an authorized committee of the commission may direct revisions to a previously adopted rule for purposes of correcting typographical errors, errors in format, errors in consistency, or grammatical errors. Public notice of any revisions shall be posted on the website of the commission. The revision shall be subject to challenge by any person for a period of thirty (30) days after posting. The revision may be challenged only on grounds that the revision results in a material change to a rule. A challenge shall be made in writing and delivered to the commission prior to the end of the notice period. If no challenge is made, the revision will take effect without further action. If the revision is challenged, the revision may not take effect without the approval of the commission.

Sec. 6. No member state's rulemaking requirements shall apply under this compact.

Chapter 12. Oversight, Dispute Resolution, and Enforcement

- Sec. 1. (a) The executive and judicial branches of state government in each member state shall enforce this compact and take all actions necessary and appropriate to implement the compact.
- (b) Venue is proper and judicial proceedings by or against the commission shall be brought solely and exclusively in a court of competent jurisdiction where the principal office of the commission is located. The commission may waive venue and jurisdictional defenses to the extent it adopts or consents to participate in alternative dispute resolution proceedings. Nothing in this subsection shall affect or limit the selection or propriety of venue in any action against a licensee for professional malpractice, misconduct or any such similar matter.
- (c) The commission shall be entitled to receive service of process in any proceeding regarding the enforcement or interpretation of the compact and shall have standing to intervene in such a proceeding for all purposes. Failure to provide the commission service of process shall render a judgment or order void as to the commission, this compact, or promulgated rules.

Sec. 2. (a) If the commission determines that a member state has

defaulted in the performance of its obligations or responsibilities under this compact or the promulgated rules, the commission shall provide written notice to the defaulting state. The notice of default shall describe the default, the proposed means of curing the default, and any other action that the commission may take, and shall offer training and specific technical assistance regarding the default.

- (b) The commission shall provide a copy of the notice of default to the other member states.
- (c) If a state in default fails to cure the default, the defaulting state may be terminated from the compact upon an affirmative vote of a majority of the delegates of the member states, and all rights, privileges, and benefits conferred on that state by this compact may be terminated on the effective date of termination. A cure of the default does not relieve the offending state of obligations or liabilities incurred during the period of default.
- (d) Termination of membership in the compact shall be imposed only after all other means of securing compliance have been exhausted. Notice of intent to suspend or terminate shall be given by the commission to the governor, the majority and minority leaders of the defaulting state's legislature, the defaulting state's state licensing authority, and each of the member states' state licensing authority.
- (e) A state that has been terminated is responsible for all assessments, obligations, and liabilities incurred through the effective date of termination, including obligations that extend beyond the effective date of termination.
- (f) Upon the termination of a state's membership from this compact, that state shall immediately provide notice to all licensees who hold a multistate license within that state of such termination. The terminated state shall continue to recognize all licenses granted pursuant to this compact for a minimum of one hundred eighty (180) days after the date of the notice of termination.
- (g) The commission shall not bear any costs related to a state that is found to be in default or that has been terminated from the compact, unless agreed upon in writing between the commission and the defaulting state.

(h) The defaulting state may appeal the action of the commission

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- by petitioning the United States District Court for the District of Columbia or the federal district where the commission has its principal offices. The prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
- Sec. 3. (a) Upon request by a member state, the commission shall attempt to resolve disputes related to the compact that arise among member states and between member and nonmember states.
- (b) The commission shall promulgate a rule providing for both mediation and binding dispute resolution for disputes as appropriate.
- Sec. 4. (a) The commission, in the reasonable exercise of its discretion, shall enforce the provisions of this compact and the commission's rules.
- (b) By majority vote as provided by commission rule, the commission may initiate legal action against a member state in default in the United States District Court for the District of Columbia or the federal district where the commission has its principal offices to enforce compliance with the provisions of the compact and its promulgated rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees. The remedies in this section shall not be the exclusive remedies of the commission. The commission may pursue any other remedies available under federal or the defaulting member state's law.
- (c) A member state may initiate legal action against the commission in the United States District Court for the District of Columbia or the federal district where the commission has its principal offices to enforce compliance with the provisions of the compact and its promulgated rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary, the prevailing party shall be awarded all costs of such litigation, including reasonable attorney's fees.
- (d) No individual or entity other than a member state may enforce this compact against the commission.
- Chapter 13. Effective Date, Withdrawal, and Amendment
  Sec. 1. The compact shall come into effect on the date on which

the compact statute is enacted into law in the seventh member state.

- Sec. 2. (a) On or after the effective date of the compact, the commission shall convene and review the enactment of each of the charter member states to determine if the statute enacted by each such charter member state is materially different than the model compact statute.
- (b) A charter member state whose enactment is found to be materially different from the model compact statute shall be entitled to the default process set forth in IC 25-43.5-12.
- (c) If any member state is later found to be in default, or is terminated or withdraws from the compact, the commission shall remain in existence and the compact shall remain in effect even if the number of member states should be less than seven (7).
- (d) Member states enacting the compact subsequent to the charter member states shall be subject to the process set forth in IC 25-43.5-9-3(24) to determine if their enactments are materially different from the model compact statute and whether they qualify for participation in the compact.
- (e) All actions taken for the benefit of the commission or in furtherance of the purposes of the administration of the compact prior to the effective date of the compact or the commission coming into existence shall be considered to be actions of the commission unless specifically repudiated by the commission.
- (f) Any state that joins the compact shall be subject to the commission's rules and bylaws as they exist on the date on which the compact becomes law in that state. Any rule that has been previously adopted by the commission shall have the full force and effect of law on the day the compact becomes law in that state.
- Sec. 3. (a) Any member state may withdraw from this compact by enacting a statute repealing that state's enactment of the compact.
- (b) A member state's withdrawal shall not take effect until one hundred eighty (180) days after enactment of the repealing statute.
- (c) Withdrawal shall not affect the continuing requirement of the withdrawing state's state licensing authority to comply with the investigative and adverse action reporting requirements of this compact prior to the effective date of withdrawal.

(d) Upon the enactment of a statute withdrawing from this compact, a state shall immediately provide notice of such withdrawal to all licensees within that state. Notwithstanding any subsequent statutory enactment to the contrary, the withdrawing state shall continue to recognize all licenses granted pursuant to this compact for a minimum of one hundred eighty (180) days after the date of the notice of withdrawal.

Sec. 4. Nothing contained in this compact shall be construed to invalidate or prevent any licensure agreement or other cooperative arrangement between a member state and a nonmember state that does not conflict with the provisions of this compact.

Sec. 5. This compact may be amended by the member states. No amendment to this compact shall become effective and binding upon any member state until it is enacted into the laws of all member states.

#### **Chapter 14. Construction and Severability**

Sec. 1. The compact and the commission's rulemaking authority shall be liberally construed so as to effectuate the purposes, and the implementation and administration of the compact. Provisions of the compact expressly authorizing or requiring the promulgation of rules shall not be construed to limit the commission's rulemaking authority solely for those purposes.

Sec. 2. The provisions of this compact shall be severable and if any phrase, clause, sentence, or provision of this compact is held by a court of competent jurisdiction to be contrary to the constitution of any member state, a state seeking participation in the compact, or of the United States, or the applicability thereof to any government, agency, person, or circumstance is held to be unconstitutional by a court of competent jurisdiction, the validity of the remainder of this compact and the applicability thereof to any other government, agency, person, or circumstance shall not be affected thereby.

Sec. 3. Notwithstanding section 2 of this chapter, the commission may deny a state's participation in the compact or, in accordance with the requirements of IC 25-43.5-12, terminate a member state's participation in the compact, if it determines that a constitutional requirement of a member state is a material departure from the compact. Otherwise, if this compact shall be held to be contrary to

1	the constitution of any member state, the compact shall remain in
2	full force and effect as to the remaining member states and in ful
3	force and effect as to the member state affected as to all severable
4	matters.
5	Chapter 15. Consistent Effect and Conflict with Other State
6	Laws
7	Sec. 1. (a) Nothing in this article shall prevent or inhibit the
8	enforcement of any other law of a member state that is no
9	inconsistent with the compact.
10	(b) Any laws, statutes, regulations, or other legal requirements
1	in a member state in conflict with the compact are superseded to
12	the extent of the conflict.
13	(c) All permissible agreements between the commission and the
14	member states are binding in accordance with their terms.
15	SECTION 11. IC 34-30-2.1-391.7 IS ADDED TO THE INDIANA
16	CODE AS A <b>NEW</b> SECTION TO READ AS FOLLOWS
17	[EFFECTIVE JULY 1, 2024]: Sec. 391.7. IC 25-43.5-9-9 (Concerning
18	the members, officers, executive director, employees, and
19	representatives of the cosmetology licensure compac
20	commission).".
21	Renumber all SECTIONS consecutively.
	(Reference is to HB 1135 as introduced.)

and when so amended that said bill do pass.

Representative VanNatter