2

3

4 5

6

7

8

9 10

11

12

13 14

15

16

17

18

19

20

21

22

23

24

25 26

27 28

29 30

31

32 33

34

35

36 37

38 39

40

41

42

IN THE SENATE

SENATE BILL NO. 1375

BY STATE AFFAIRS COMMITTEE

AN ACT RELATING TO VOTER IDENTIFICATION; AMENDING SECTION 34-408A, IDAHO CODE, TO REVISE PROVISIONS REGARDING ELECTION DAY REGISTRATION; AMENDING SECTION 34-409, IDAHO CODE, TO REVISE PROVISIONS REGARDING ELECTRONIC VOTER REGISTRATION; AMENDING SECTION 34-410, IDAHO CODE, TO REVISE PRO-VISIONS REGARDING VOTER REGISTRATION BY MAIL; AMENDING SECTION 34-411, IDAHO CODE, TO REVISE PROVISIONS REGARDING VOTER REGISTRATION; AMEND-ING SECTION 34-1002, IDAHO CODE, TO REVISE PROVISIONS REGARDING APPLI-CATIONS FOR ABSENTEE BALLOTS; AMENDING SECTION 34-1003, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE ISSUANCE OF AN ABSENTEE BALLOT; AMEND-ING SECTION 34-1004, IDAHO CODE, TO PROVIDE FOR ABSENTEE BALLOT RETURN ENVELOPES, TO REMOVE A PROVISION REGARDING PERFORATED BALLOTS, AND TO MAKE TECHNICAL CORRECTIONS; AMENDING SECTION 34-1005, IDAHO CODE, TO REVISE PROVISIONS REGARDING THE RETURN OF AN ABSENTEE BALLOT; AMEND-ING SECTION 34-1113, IDAHO CODE, TO REVISE PROVISIONS REGARDING VOTER IDENTIFICATION AT THE POLLS; AMENDING SECTION 34-1114, IDAHO CODE, TO REVISE PROVISIONS REGARDING VOTERS WITHOUT PHOTO IDENTIFICATION; AND

Be It Enacted by the Legislature of the State of Idaho:

DECLARING AN EMERGENCY AND PROVIDING AN EFFECTIVE DATE.

SECTION 1. That Section 34-408A, Idaho Code, be, and the same is hereby amended to read as follows:

34-408A. ELECTION DAY REGISTRATION. (1) An individual who is eligible to vote may register on election day by appearing in person at the polling place for the precinct in which the individual maintains residence, by completing a registration application, making an oath in the form prescribed by the secretary of state, and providing proof of identity, residence, and United States citizenship. An individual may prove residence and citizenship for purposes of registering by:

- (1) Showing an Idaho driver's license or Idaho identification card issued through the department of transportation; or
- (2) Showing any document which contains a valid address in the precinct together with a picture identification card; or
- (3) Showing a current valid student photo identification card from a postsecondary educational institution in Idaho accompanied with a current student fee statement that contains the student's valid address in the precinct showing photo identification set forth in section 34-411(1)(h), Idaho Code.
- (2) Election day registration provided in this section shall apply to all elections conducted under title 34, Idaho Code, and to school district and municipal elections.
- (3) An individual who is eligible to vote may also register, upon providing proof of residence photo identification set forth in section

34-411(1)(h), Idaho Code, at the "absent electors' polling place" provided in section 34-1006, Idaho Code.

(4) Until July 1, 2023, an individual who cannot provide proof of identity, residence, or citizenship at election day registration may be given a ballot that may be voted but shall then be placed in a security envelope listing the voter's contact information and signed affidavit and held in a secure location for two (2) business days. If the voter's United States citizenship can be verified during those two (2) business days, the ballot will be included in the canvass of votes. If United States citizenship is not verified during that time, the ballot shall be marked void by the clerk and shall not be counted in the canvass of votes but shall be retained pursuant to section 34-217, Idaho Code.

SECTION 2. That Section 34-409, Idaho Code, be, and the same is hereby amended to read as follows:

34-409. ELECTRONIC REGISTRATION. (1) The office of the secretary of state may create and maintain an electronic system for voter registration that is publicly available on its official website. Any qualified elector who has a current valid driver's license or identification card issued pursuant to title 49, Idaho Code, that reflects the person's current principal place of residence, and United States citizenship may register to vote by submitting a completed voter registration application electronically through such website. Electronic voter registration applications shall be submitted before the close of registration as provided in section 34-408, Idaho Code.

- (2) The electronic voter registration application shall be in a form prescribed by the secretary of state and shall:
 - (a) Require the information under oath or affirmation set forth in section 34-411, Idaho Code;
 - (b) Include notice of the requirement to provide personal <u>photo</u> identification <u>and proof of citizenship</u> before voting at the polls as set forth in sections 34-1113 and 34-1114, Idaho Code; and
 - (c) Require an electronic signature of the applicant.
- (3) The office of the secretary of state shall obtain a digital copy of the applicant's driver's license or identification card signature from the Idaho transportation department. The Idaho transportation department shall, upon request of the office of the secretary of state, provide a digital copy of the applicant's driver's license or identification card signature
- (4) Upon receipt of a completed voter registration application and a digital copy of the applicant's driver's license or identification card signature from the Idaho transportation department <u>indicating proof of United States citizenship</u>, the office of the secretary of state shall send the information to the county clerk for the county in which the applicant resides. The county clerk shall prepare and issue to each elector registering electronically a verification of registration containing the name and residence of the elector and the name or number of the precinct in which the elector resides. Such verification of registration may be sent by nonforwardable first-class first class mail or by electronic mail at the elector's option.

If a verification is returned undeliverable, then the county clerk shall remove the elector from the register of electors.

- (5) An applicant using the electronic system for voter registration pursuant to this section shall not be required to complete a printed registration card.
- (6) The office of the secretary of state shall use such security measures necessary to ensure the accuracy and integrity of an electronically submitted voter registration application.
- (7) Any person using the electronic system for voter registration pursuant to this section must vote in person at a polling place, showing proper photo identification pursuant to section 34-411(1)(h), Idaho Code, at least once before being able to vote by absentee ballot through the mail. Upon receipt of a written application to the county clerk from any elector who, by reason of illness or physical incapacity, is prevented from voting in person at a polling place for the first time after registering electronically, the county clerk or his designee shall personally verify the elector's proper photo identification at the place of abode of the elector and shall receive the elector's voted ballot for inclusion in the canvass of votes.
- SECTION 3. That Section 34-410, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-410. MAIL REGISTRATION. (1) Any elector may register by mail for any election. Any mail registration application must be received by the county clerk prior to the close of registration as provided in section 34-408, Idaho Code, provided that any mail registration application post-marked not later than twenty-five (25) days prior to an election shall be deemed timely. A mail registration application must be accompanied by a photocopy of the applicant's photo identification set forth in section 34-411(1)(h), Idaho Code.
- (2) The secretary of state shall prescribe the form for the mail registration application. This mail application form shall be available for distribution through governmental and private entities, with particular emphasis on making them available for organized voter registration programs.
- (3) Any federal mail registration form adopted pursuant to the provisions of the national voter registration act of 1993 (P.L. 103-31) shall also be accepted as a valid registration, if such form is postmarked not later than twenty-five (25) days prior to an election. However, if proper photo identification meeting the requirements of section 34-411(1)(h), Idaho Code, does not accompany the federal mail registration form, the elector shall be permitted to vote only for federal offices.
- $\underline{(4)}$ The county clerk shall prepare and issue by first class nonforwardable mail to each elector registering by mail a verification of registration containing the name and residence of the elector and the name or number of the precinct in which the elector resides.
- $\underline{\mbox{(5)}}$ A verification returned undeliverable shall cause the county clerk to remove the elector's card from the register of electors.
- $\underline{(6)}$ As required by the help America vote act of 2002 (P.L. 107-252), a copy of proper identification will be required prior to issuance of a ballot to anyone who has registered by mail and has not previously voted in an election for federal office in the state. Proper identification consists of:

- (1) A current and valid photo identification; or
- (2) A copy of a current utility bill, bank statement, government check, paycheck, or other government document that shows the name and address of the voter photo identification set forth in section 34-411(1)(h), Idaho Code.
- (7) Any person registering to vote by mail pursuant to this section must vote in person at a polling place, showing proper photo identification pursuant to section 34-411(1)(h), Idaho Code, at least once before being able to vote by absentee ballot through the mail. Upon receipt of a written application to the county clerk from any elector who, by reason of illness or physical incapacity, is prevented from voting in person at a polling place for the first time after registering by mail, the county clerk or his designee shall personally verify the elector's proper photo identification at the place of abode of the elector and shall receive the elector's voted ballot for inclusion in the canvass of votes.
- SECTION 4. That Section 34-411, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-411. APPLICATION FOR REGISTRATION -- CONTENTS. (1) Each elector who requests registration shall supply the following information under oath or affirmation:
 - (a) Full name and sex.;

- (b) Mailing address, residence address, or any other necessary information definitely locating the elector's residence-;
- (c) The period of time preceding the date of registration during which the elector has resided in the state.;
- (d) Whether or not the elector is a citizen-;
- (e) That the elector is under no legal disqualifications to vote-;
- (f) The county and state where the elector was previously registered, if any $\pm \underline{i}$
- (g) Date of birth-; and
- (h) One (1) of the photo identification cards set forth in this paragraph, which must show the elector's residence and United States citizenship. Such card must be current; provided, however, if the residential address shown on the photo identification is not current or if the card expired no longer than twenty-four (24) months prior to the elector's presentation of the card, the card may be accepted if it is accompanied by a copy of the elector's current mortgage statement, utility bill, bank statement, paycheck, or government check showing the name and current address of the individual. Acceptable photo identification cards are:
 - <u>(i)</u> A cGurrent driver's license number or identification card issued by the Idaho transportation department. In the absence of an Idaho driver's license or state issued identification card, the last four (4) digits of the elector's social security number.;
 - (ii) A United States passport;
 - (iii) A concealed weapons permit or enhanced concealed carry permit with photo identification issued by a county sheriff in Idaho; or

- (iv) Any other photo identification card issued by the United States government, Idaho state government, or tribal government in the United States.
- (i) An elector may apply to the Idaho transportation department for financial assistance in obtaining a state photo identification card if paying the associated fee is an undue hardship on the elector. The elector may be granted such a hardship fee waiver only once.
- (2) As provided for in section 34-404, Idaho Code, each elector shall select an affiliation with a political party qualified to participate in elections pursuant to section 34-501, Idaho Code, or select to be designated as "unaffiliated." The selection of party affiliation or designation as "unaffiliated" shall be maintained within the voter registration system as provided for in section 34-437A, Idaho Code. If an elector shall fail or refuse to make such a selection, the county clerk shall record as "unaffiliated" such elector within the voter registration system as provided for in section 34-437A, Idaho Code.
- (3) Any elector who shall supply supplies any information under subsection (1) of this section, knowing it to be false, is guilty of perjury.
- (4) Each elector who requests registration may, at the elector's option, supply the elector's telephone number. If the telephone number is supplied by the elector, the telephone number shall be available to the public.

SECTION 5. That Section 34-1002, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-1002. APPLICATION FOR ABSENTEE BALLOT. (1) Any registered elector may make written application to the county clerk, or other proper officer charged by law with the duty of issuing official ballots for such election, for an official ballot or ballots of the kind or kinds to be voted at the election. The application shall contain the name of the elector, the elector's home address, county, and address to which such ballot shall be forwarded.
- (2) In order to provide the appropriate primary election ballot to electors, in the event a political party elects to allow unaffiliated electors to vote in that party's primary election pursuant to section 34-904A, Idaho Code, the elector shall designate, as part of the written application for a ballot for primary elections, the elector's party affiliation or designation as "unaffiliated." The application shall contain checkoff boxes for unaffiliated electors by which such electors shall indicate for which party's primary ballot the unaffiliated elector chooses to vote. Provided however, that no political party's primary election ballot shall be provided to an unaffiliated elector for a political party that has not elected to allow unaffiliated electors to vote in that political party's primary election pursuant to section 34-904A, Idaho Code. If an unaffiliated elector does not indicate a choice of political party's primary election ballot, the elector shall receive a nonpartisan ballot.
- (3) In order to provide the appropriate primary election ballot to electors, in the event one (1) or more political parties elect to allow electors affiliated with a different political party to vote in that party's primary election, the application shall contain checkoff boxes by which such electors may indicate the primary ballot in which the elector wishes to vote.

- (4) For electors who are registered to vote as of January 1, 2012, and who remain registered electors, the elector shall designate, as part of the written application for a ballot for the 2012 primary elections, the elector's party affiliation or designation as "unaffiliated." The application shall contain checkoff boxes for unaffiliated electors by which such electors shall indicate for which party's primary election ballot the unaffiliated elector chooses to vote, pursuant to section 34-904A, Idaho Code. Provided however, that no political party's primary election ballot shall be provided to an unaffiliated elector for a political party that has not elected to allow unaffiliated electors to vote in the party's primary election pursuant to section 34-904A, Idaho Code. If an unaffiliated elector does not indicate a choice of political party's primary election ballot, the elector shall receive a nonpartisan ballot. After the 2012 primary election, the county clerk shall record the party affiliation or unaffiliated designation so selected on the application for an absentee ballot as part of such an elector's record within the voter registration system as provided for in section 34-437A, Idaho Code.
- (5) After the 2012 primary election, electors who remain registered voters and who did not vote in the 2012 primary elections and who make written application for an absentee ballot shall be designated as unaffiliated electors as provided in section 34-404, Idaho Code, and such electors shall be given the appropriate ballot for such "unaffiliated" designation pursuant to the provisions of this act.
- (64) An elector may not change party affiliation or designation as "unaffiliated" on an application for absentee ballot. For primary elections, an elector may change party affiliation or designation as "unaffiliated" as provided for in section 34-411A, Idaho Code.
- personally by the applicant and shall provide the applicant's date of birth and the last four (4) digits of the applicant's driver's license number or other identification document used by the applicant when registering to vote. The application for a mail-in absentee ballot shall be received by the county clerk not later than 5:00 p.m. on the eleventh day before the election. An application for in-person absentee voting at the absent elector's polling place described in section 34-1006, Idaho Code, shall be received by the county clerk not later than 5:00 p.m. on the Friday before the election. Application for an absentee ballot may be made by using a facsimile machine or other electronic transmission. On and after July 1, 2023, no single application for an absent elector's ballot shall apply to more than one (1) election date. A separate application is required for each election in which the elector wishes to vote by absent elector's ballot.
- (86) A person may make application for an absent elector's ballot by use of a properly executed federal postcard application as provided for in the laws of the United States known as uniformed and overseas citizens absentee voting act (UOCAVA, 52 U.S.C. 20301 et seq., as amended). The issuing officer shall keep as a part of the records of such officer's office a list of all applications so received and of the manner and time of delivery or mailing to and receipt of returned ballot. An applicant who does not accompany the federal postcard application with a copy of proper photo identification set

forth in section 34-411(1) (h), Idaho Code, shall be permitted to vote only for federal offices.

 $(9\underline{7})$ The county clerk shall, not later than seventy-five (75) days after the date of each general election, submit a report to the secretary of state containing information concerning absentee voters as required by federal law.

SECTION 6. That Section 34-1003, Idaho Code, be, and the same is hereby amended to read as follows:

34-1003. ISSUANCE OF ABSENTEE BALLOT. (1) Upon receipt of an application for an absent elector's ballot that includes the applicant's date of birth and the last four (4) digits of the applicant's driver's license number or other identification document used by the applicant when registering to vote, within the proper time, the county clerk receiving it shall examine the records of the county clerk's office to ascertain whether or not such applicant is registered and lawfully entitled to vote as requested and, if found to be so, the county clerk shall arrange for the applicant to vote by absent elector's ballot.

(2) In the case of requests for primary ballots:

- (a) Except as provided in paragraph (b) of this subsection, an elector who has designated a political party affiliation shall receive a primary ballot for that political party.
- (b) An elector who has designated a political party affiliation pursuant to section 34-404, Idaho Code, may receive the primary election ballot of a political party other than the political party such elector is affiliated with if such other political party has provided notification to the secretary of state that identifies the political party such elector is affiliated with, as provided for in section 34-904A(2)(b), Idaho Code.
- (c) An unaffiliated elector shall receive the primary ballot for the political party the elector designated in the elector's application for an absentee ballot pursuant to section 34-1002, Idaho Code. Provided however, that a political party's ballot shall not be provided to an unaffiliated elector where that political party has not elected to allow unaffiliated electors to vote in such party's primary election pursuant to section 34-904A, Idaho Code.
- (d) If an unaffiliated elector does not indicate a choice of a political party's primary ballot, the elector shall receive a nonpartisan ballot.
- (e) Once an absentee primary ballot is issued to an elector by the county clerk, the county clerk may not issue the same elector a new absentee primary ballot with a different party affiliation than the absentee ballot originally issued to the elector, unless the original absentee ballot type was issued in error by the county clerk.
- (3) The absentee ballot may be delivered to the absent elector in the office of the county clerk, or by postage prepaid mail or by other appropriate means, including use of a facsimile machine or other electronic transmission. Validly requested absentee ballots for candidates for federal office, where the request is received at least forty-five (45) days before an election, shall be sent no later than forty-five (45) days before that election to all electors who are entitled to vote by absentee ballot.

(4) Pursuant to the uniformed and overseas citizens absentee voting act (UOCAVA, 52 U.S.C. 20301 et seq., as amended) the secretary of state shall establish procedures for the transmission of blank absentee ballots by mail and by electronic transmission for all electors who are entitled to vote by absentee ballot under the uniformed and overseas citizens absentee voting act UOCAVA, and by which such electors may designate whether the elector prefers the transmission of such ballots by mail or electronically. If no preference is stated, the ballots shall be transmitted by mail. The secretary of state shall establish procedures for transmitting such ballots in a manner that shall protect the security and integrity of such ballots and the privacy of the elector throughout the process of transmission.

- (5) A political party may supply a witness to accompany the clerk in the personal delivery of an absentee ballot. If the political party desires to supply a witness, it shall be the duty of the political party to supply the names of such witnesses to the clerk no later than forty-six (46) days prior to the election. The clerk shall notify such witnesses of the date and approximate hour the clerk or deputy clerk intends to deliver the ballot.
- (6) A candidate for public office or a spouse of a candidate for public office shall not be a witness in the personal delivery of absentee ballots.
- (7) An elector physically unable to mark such elector's own ballot may receive assistance in marking such ballot from the officer delivering same or an available person of the elector's own choosing. In the event the election officer is requested to render assistance in marking an absent elector's ballot, the officer shall ascertain the desires of the elector and shall vote the applicant's ballot accordingly. When such ballot is marked by an election officer, the witnesses on hand shall be allowed to observe such marking. No county clerk, deputy, or other person assisting a disabled voter shall attempt to influence the vote of such elector in any manner.
- SECTION 7. That Section 34-1004, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-1004. MARKING AND FOLDING OF ABSENTEE BALLOT -- AFFIDAVIT -- RETURN ENVELOPE. (1) Upon receipt of the absent elector's ballot, the elector shall thereupon mark and fold the ballot so as to conceal the marking, deposit it in the ballot envelope, and seal the envelope securely. In the event an election requires a perforated ballot, the unvoted portion must be deposited in the unvoted ballot envelope and sealed. The ballot envelopes must then be deposited in the return envelope and sealed securely.
- (2) The elector shall then execute an affidavit on the back of the return envelope in the form prescribed, provided however, that such affidavit need not be notarized.
- (3) The secretary of state shall design the absentee ballot return envelopes to contain the name and signature of the voter, the last four (4) digits of the voter's acceptable photo identification card number listed in section 34-411(1)(h), Idaho Code, and a place for the name, signature, relationship to the voter, and last four (4) digits of an acceptable photo identification card listed in section 34-411(1)(h), Idaho Code, of anyone returning the absentee ballot on behalf of the voter. The envelope shall also be designed to provide privacy for the information required by this subsection until the ballot is received at the elections office.

SECTION 8. That Section 34-1005, Idaho Code, be, and the same is hereby amended to read as follows:

- 34-1005. RETURN OF ABSENTEE BALLOT. (1) The return envelope shall <u>must</u> be mailed or delivered <u>by hand personally</u> to the officer who issued the same <u>or his designee</u>; provided, that an absentee ballot must be received by the issuing officer <u>or his designee</u> by 8:00 p.m. on the day of election before such ballot may be counted.
- (2) Upon receipt of an absent elector's ballot, the county clerk of the county wherein such elector resides shall verify the authenticity of the affidavit, including verifying that the signature matches the signature from such elector's voter registration, and shall write or stamp upon the envelope containing the same, the date and hour such envelope was received in his office and shall record the information pursuant to section 34-1011, Idaho Code. He shall safely keep and preserve all absent electors' ballots unopened until the time prescribed for delivery to the polls or to the central count ballot processing center.
- SECTION 9. That Section 34-1113, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-1113. IDENTIFICATION AT THE POLLS. All voters shall be required to provide personal photo identification meeting the requirements of section 34-411(1)(h), Idaho Code, before voting at the polls or at absent electors polling places as required by section 34-1006, Idaho Code. The personal identification that may be presented shall be one (1) of the following:
- (1) An Idaho driver's license or identification card issued by the Idaho transportation department;
- (2) A passport or an identification card, including a photograph, issued by an agency of the United States government;
 - (3) A tribal identification card, including a photograph;
- (4) A current student identification card, including a photograph, issued by a high school or an accredited institution of higher education, including a university, college or technical school, located within the state of Idaho; or
- (5) A license to carry concealed weapons issued under section 18-3302, Idaho Code, or an enhanced license to carry concealed weapons issued under section 18-3302K, Idaho Code.
- SECTION 10. That Section 34-1114, Idaho Code, be, and the same is hereby amended to read as follows:
- 34-1114. AFFIDAVIT IN LIEU OF _- PERSONAL IDENTIFICATION. (1) If a voter is not able to present personal photo identification as required in section 34-1113411(1)(h), Idaho Code, the voter may complete an affidavit in lieu of the personal identification. The affidavit shall be on a form prescribed by the secretary of state and shall require the voter to provide the voter's on a secure envelope prescribed by the secretary of state. The voter shall place his voted ballot into the envelope and, on the outside of the envelope, shall provide his name and address. The voter shall sign the

- (2) A voter completing such an affidavit shall have two (2) business days to return to the polling place or clerk's office and present proper photo identification meeting the requirements of section 34-411(1)(h), Idaho Code, to an election clerk, at which time the clerk shall include the voter's ballot in the canvass of votes. If the voter does not return and present proper verification within two (2) business days, the clerk shall void the ballot and the ballot shall not be counted in the canvass of votes.
- (3) Any person who knowingly provides false, erroneous, or inaccurate information on such affidavit shall be guilty of a felony.
- $\underline{\text{(4)}}$ The provisions of this section shall be null, void, and of no force and effect on and after July 1, 2023.

SECTION 11. An emergency existing therefor, which emergency is hereby declared to exist, this act shall be in full force and effect on and after July 1, 2022.