IN THE SENATE

SENATE BILL NO. 1236

BY AGRICULTURAL AFFAIRS COMMITTEE

AN ACT

RELATING TO COMMERCIAL FEED; AMENDING SECTION 25-2703, IDAHO CODE, TO REVISE DEFINITIONS AND TO REMOVE A DEFINITION FOR TONNAGE-ONLY DISTRIBUTOR; AMENDING SECTION 25-2704, IDAHO CODE, TO REVISE PROVISIONS RELATING TO REGISTRATION, TO PROVIDE FOR THE REVIEW OF LABELS, TO REMOVE PROVISIONS RELATING TO IDAHO REGISTRANTS AND IDAHO TONNAGE-ONLY DISTRIBUTORS AND TO PROVIDE A CORRECT CODE REFERENCE; AMENDING SECTION 25-2705, IDAHO CODE, TO PROVIDE FOR LABELS FOR PRODUCT SOLD IN BULK; REPEALING SECTION 25-2706, IDAHO CODE, RELATING TO INSPECTION FEES AND REPORTS; AMENDING SECTION 25-2707, IDAHO CODE, TO PROVIDE CORRECT CITATIONS TO THE FEDERAL FOOD, DRUG AND COSMETIC ACT, AS AMENDED, AND TO MAKE A TECHNICAL CORRECTION; AND AMENDING SECTION 25-2709, IDAHO CODE, TO PROVIDE FOR SEPARATE NOTICES FOR EACH INSPECTION, TO PROVIDE THAT NOTICE SHALL NOT BE REQUIRED FOR EACH ENTRY MADE DURING THE PERIOD COVERED BY THE INSPECTION, TO PROVIDE FOR RECEIPTS RELATING TO ANY SAMPLE OR SAMPLES TAKEN IN THE COURSE OF AN INSPECTION AND TO PROVIDE A CORRECT CODE REFERENCE.

Be It Enacted by the Legislature of the State of Idaho:

SECTION 1. That Section 25-2703, Idaho Code, be, and the same is hereby amended to read as follows:

25-2703. DEFINITIONS. When used in this chapter:

- (1) The term "animal remedy" means any drug, combination of drugs, pharmaceutical, proprietary medicine, veterinary biologics, or combination of drugs and other ingredients, other than for food or cosmetic purposes, which is prepared or compounded for any animal use except man, or materials other than food intended to affect the structure or any function of the body of animals other than man. This term does not include medicated feeds.
- (2) The term "brand name" means any word, name, symbol or device, or any combination thereof, identifying the commercial feed of a distributor or registrant and distinguishing it from that of others.
- (3) The term "commercial feed" means all materials or combination of materials which are distributed or intended for distribution for use as feed, or for mixing in feed for poultry and animals other than man except:
 - (a) Unmixed whole seeds and physically altered entire unmixed seeds, when such whole or physically altered seeds are not chemically changed or are not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
 - (b) Seeds mixed and planted as such mixture, grown and harvested as one (1) crop and processed as one (1) mixture when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.

- (c) All hay, except commercially dehydrated legumes and grasses and when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
- (d) Whole or ground straw, stover, silage, cobs, husks, hulls, wet or pressed beet pulp, pea screenings and beet discard molasses when not mixed with other materials and when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
- (e) Live, whole or unprocessed animals when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
- (f) Animal remedies except when used as a feed additive when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
- (g) Individual mineral substances when not mixed with another material and when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.
- (h) High moisture food processing waste containing more than fifty percent (50%) moisture content Certain processing byproducts or production waste, identified by the director in rule, without further processing, received by the end user directly from the food processor when not adulterated within the meaning of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.

The director, by rule, may exempt from this definition, or from specific provisions of this chapter, commodities, and individual chemical compounds or substances when such commodities, compounds or substances are not intermixed with other materials, and are not adulterated according to the provisions of section 25-2707, Idaho Code, or misbranded within the meaning of section 25-2708, Idaho Code.

- (4) The term "contract feeder" means a person who as an independent contractor, feeds commercial feed to animals pursuant to a contract whereby such commercial feed is supplied, furnished, or otherwise provided to such person and whereby such person's remuneration is determined, all or in part, by feed consumption, mortality, profits, or amount or quality of product.
- (5) The term "customer-formula feed" means commercial feed which consists of a mixture of commercial feeds and/or feed ingredients each batch of which is manufactured according to the specific instructions of the final purchaser, end user or consumer. Customer-formula feed does not include commercial feeds which are used as ingredients in other commercial feed or are offered for retail or further distribution.
 - (6) The term "department" means the Idaho department of agriculture.
- (7) The term "director" means the director of the Idaho department of agriculture or the director's authorized agent.
- (8) The term "distribute" means to offer for sale, sell, exchange or barter commercial feeds in or into this state; or to supply, furnish, or otherwise provide commercial feed to a contract feeder.
 - (9) The term "distributor" means any person who distributes.
- (10) The term "drug" means any article intended for use in the diagnosis, cure, mitigation, treatment, or prevention of disease in animals other

than man and articles other than feed intended to affect the structure or any function of the animal body.

- (11) The term "feed ingredient" means each of the constituent materials making up a commercial feed.
- (12) The term "label" means a display of written, printed, or graphic matter upon or affixed to the container in which a commercial feed is distributed, or on the invoice or delivery slip with which a commercial feed is distributed.
- (13) The term "labeling" means all labels and other written, printed, or graphic matter upon a commercial feed or any of its containers or wrapper, or accompanying such commercial feed. This includes statements and promotion on company websites or other internet based customer interfaces.
- (14) The term "manufacture" means to grind, mix or blend, or further process a commercial feed for distribution.
- (15) The term "medicated feed" means any feed which contains drug ingredients intended or presented for the cure, mitigation, treatment, or prevention of disease in animals other than man or which contains drug ingredients intended to affect the structure or any function of the body of animals other than man.
- (16) The term "mineral" means a naturally occurring, homogeneous inorganic solid substance, essential to the nutrition of animals, having a definite chemical composition and characteristic crystalline structure, color and hardness.
- (17) The term "mineral feed" means a commercial feed intended to supply primarily mineral elements or inorganic nutrients.
- (18) The term "official sample" means a sample of commercial feed taken by the director or an authorized agent in accordance with the provisions of section 25-2709, Idaho Code.
 - (19) The term "percent" or "percentage" means percentage by weight.
- (20) The term "person" includes an individual, partnership, corporation, firm, association and agent.
- (21) The term "pet" means any domesticated animal normally maintained in or near the household(s) of the owner(s) thereof.
- (22) The term "pet food" means any commercial feed prepared and distributed for consumption by dogs and cats.
- (23) The term "pharmaceutical" means any product prescribed for the treatment or prevention of disease for veterinary purposes, including vaccines, synthetic and natural hormones, anesthetics, stimulants or depressants.
- (24) The term "product name" means the name of the commercial feed which identifies it as to kind, class or specific use.
- (25) The term "purchase" includes taking by sale, discount, negotiation, mortgage, pledge, lien, issue or reissue, gift or any other voluntary transaction creating an interest in property.
 - (26) The term "purchaser" means a person who takes by purchase.
- (27) The term "registrant" means that person, manufacturer, guarantor, or distributor who registers a product or products according to the provisions of section 25-2704, Idaho Code.
 - (28) The term "sell" or "sale" includes exchange.

(29) The term "specialty pet" means any domesticated animal pet normally maintained in a cage or tank, such as, but not limited to, gerbils, hamsters, canaries, psittacine birds, mynahs, finches, tropical fish, goldfish, snakes and turtles.

- (30) The term "specialty pet food" means any commercial feed prepared and distributed for consumption by specialty pets.
- (31) The term "ton" means a net weight of two thousand (2,000) pounds avoirdupois.
- (32) The term "tonnage-only distributor" means any person who assumes the liability for inspection fees and reports as provided for in subsection (1) of section 25-2706, Idaho Code. A tonnage-only distributor must file a completed application with the department on forms provided by the director. A tonnage-only distributor is subject to the provisions of section 25-2706, Idaho Code.
- (33) The term "veterinary biologics" means any biologic product used for veterinary purposes, including, but not limited to, antibiotics, antiparasiticides, growth promotants and bioculture products.
- $(34\underline{3})$ Words importing the singular number may extend and be applied to several persons or things and words importing the plural may include the singular.
- SECTION 2. That Section 25-2704, Idaho Code, be, and the same is hereby amended to read as follows:
- 25-2704. REGISTRATION. (1) Each commercial feed except customer-formula feed shall be registered annually by the person who manufactures or distributes feed into or within the state of Idaho before being offered for sale, sold, or otherwise distributed in or into this state. It is the responsibility of each manufacturer or distributor of a commercial feed to ensure that those commercial feeds being distributed into or within the state of Idaho are properly registered by the manufacturer or distributor prior to distribution.
- $\underline{(2)}$ The application for registration shall be submitted to the director on forms furnished by the department of agriculture, and shall be accompanied by a nonrefundable fee of five dollars (\$5.00), except that those feeds sold in packages of ten (10) pounds or less shall be registered for a nonrefundable fee of twenty-five dollars (\$25.00), and established by the director in rule not to exceed one hundred dollars (\$100).
- (3) The application for registration shall also be accompanied by a label describing the product, unless such label has not been altered since the last registration of the product. A label shall continue in effect unless it is canceled or changed by the registrant or unless canceled by the department of agriculture pursuant to subsection (47) of this section. The department may review a label at any time during the registration year, regardless of registration status, for compliance with this act. Should the department find that a label is not in compliance with this act after registration has been issued, the department may cancel registration of the product. Provided however, that no registration shall be canceled until the registrant shall have been given opportunity to amend the label within thirty (30) days of receipt of notice of intent to refuse or cancel registration in order to comply with the requirements of this chapter, or be given notice and opportunity

nity for a hearing pursuant to the provisions of chapter 52, title 67, Idaho Code.

- (4) All fees paid to the department of agriculture provided for in this section shall be paid to the state treasury, and placed in the commercial feed and fertilizer fund. Upon approval by the director a copy of the registration shall be furnished to the applicant. All registrations expire on September 30 of each year. If an application for registration renewal provided for in this section is not postmarked before November 1 of any one (1) year, a penalty of ten dollars (\$10.00) per product shall be assessed and added to the original fee and shall be paid by the applicant before the renewal registration is issued.
- (25) A distributor shall not be required to register any commercial feed which is already registered under the provisions of this chapter by another person provided the commercial feed is distributed in its original package or container or, if the commercial feed is distributed in bulk, the integrity of the original product is maintained and labeled with the registrant's original label or a copy of the registrant's original label.
- (36) Changes in the guarantee of either chemical or ingredient composition of a commercial feed may be permitted provided satisfactory evidence is submitted showing that such changes would not result in a lowering of the feeding value of the product for the purpose for which designed.
- $(4\underline{7})$ The director is empowered to refuse registration of any application not in compliance with all provisions of this chapter and to cancel any registration when it is subsequently found to be in violation of any provision of this chapter or when the director has satisfactory evidence that the registrant has used fraudulent or deceptive practices in attempted evasion of the provisions of this chapter or rules thereunder.

Provided, however, that no registration shall be refused or canceled until the registrant shall have been given opportunity to amend their application within thirty (30) days of receipt of notice of intent to refuse or cancel registration in order to comply with the requirements of this chapter or be given notice and opportunity for a hearing pursuant to the Idaho administrative procedure act, chapter 52, title 67, Idaho Code.

- (5) Any person distributing commercial feed into or within Idaho to an Idaho registrant or an Idaho tonnage-only distributor must be an Idaho registrant or an Idaho tonnage-only distributor.
- $(\underline{68})$ If a product is found being offered for sale, sold, or otherwise distributed into or within Idaho prior to registration, the department is authorized to assess a penalty of twenty-five dollars (\$25.00) on each product in addition to the annual registration fee as provided in this section.
- SECTION 3. That Section 25-2705, Idaho Code, be, and the same is hereby amended to read as follows:
 - 25-2705. LABELING. A commercial feed shall be labeled as follows:
- (1) A commercial feed, except a customer-formula feed, offered for sale or sold or otherwise distributed in this state in bags, barrels, or other containers shall have placed on or affixed to the container in written or printed form, a label bearing the following information:

- (a) A quantity statement specifying the net weight (may be stated parenthetically in metric units in addition to the required avoirdupois), or net volume (liquid or dry). If appropriate, unit count may be used.
- (b) The product name and the brand name, if any, under which the commercial feed is distributed.
- (c) The guaranteed analysis stated in such terms as the director, by rule, determines is required to advise the user of the composition of the feed or to support claims made in the labeling. In all cases the substances or elements must be determinable by laboratory methods, such as the methods published by the association of official analytical chemists.
- (d) The common or usual name of each ingredient used in the manufacture of the commercial feed: provided that the director, by rule, may permit the use of a collective term for a group of ingredients which perform a similar function, or the director may exempt such commercial feeds, or any group thereof, from this requirement of an ingredient statement if the director finds that such statement is not required in the interest of consumers.
- (e) The name and principal mailing address of the manufacturer or the person responsible for distributing the commercial feed.
- (f) Adequate directions for use for all commercial feeds containing drugs and for such other feeds as the director may require, by rule, as necessary for their safe and effective use.
- (g) Such precautionary statements as the director, by rule, determines are necessary for the safe and effective use of the commercial feed.
- (2) Product sold in bulk may include the label with shipment of the commercial feed, to be provided to the consumer upon delivery.
- (3) A customer-formula feed shall be accompanied by a label invoice, delivery slip, or other shipping document bearing the following information:
 - (a) Name and address of the manufacturer.
 - (b) Name and address of the purchaser.
 - (c) Date of delivery.

- (d) The product name and net weight (may be stated parenthetically in metric units in addition to the required avoirdupois), net volume (liquid or dry) of each commercial feed and other ingredients used in the mixture.
- (e) Adequate directions for use for all customer-formula feeds containing drugs and for such other feeds as the director may require, by rule, as necessary for their safe and effective use.
- (f) The directions for use and precautionary statements as required by rule.
- (g) If a drug-containing product is used:
 - (i) The purpose of the medication (claim statement).
 - (ii) The established name of each active drug ingredient and the level of each drug used in the final mixture expressed in accordance with rule.
- SECTION 4. That Section $\underline{25-2706}$, Idaho Code, be, and the same is hereby repealed.

SECTION 5. That Section 25-2707, Idaho Code, be, and the same is hereby amended to read as follows:

- 25-2707. ADULTERATION. No person shall distribute an adulterated commercial feed. A commercial feed shall be deemed to be adulterated:
- (1) If it bears or contains any poisonous or deleterious substance which may render it injurious to health, but in case the substance is not an added substance, such commercial feed shall not be considered adulterated under the provisions of this subsection if the quantity of such substance in such commercial feed does not ordinarily render it injurious to health.
- (2) If it bears or contains any added poisonous, added deleterious, or added nonnutritive substance which is unsafe within the meaning of section 406 of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder other than one which is:
 - (a) A pesticide chemical in or on a raw agricultural commodity; or
 - (b) A food additive.

- (3) If it is, or it bears or contains any food additive which is unsafe within the meaning of section 409 of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder.
- (4) If it is a raw agricultural commodity and it bears or contains a pesticide chemical which is unsafe within the meaning of section 408(a) of the federal food, drug and cosmetic act, as amended, and regulations adopted thereunder; provided that where a pesticide chemical has been used in or on a raw agricultural commodity in conformity with an exemption granted or a tolerance prescribed under section 408 of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder, and such raw agricultural commodity has been subjected to processing such as canning, cooking, freezing, dehydrating, or milling, the residue of such pesticide chemical remaining in or on such processed feed shall not be deemed unsafe if such residue in or on the raw agricultural commodity has been removed to the extent possible in good manufacturing practice and the concentration of such residue in the processed feed is not greater than the tolerance prescribed for the raw agricultural commodity unless the feeding of such processed feed will result or is likely to result in a pesticide residue in the edible product of the animal, which is unsafe within the meaning of section 408(a) of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder.
- (5) If it is, or it bears or contains any color additive which is unsafe within the meaning of section 721 of the federal food, drug and cosmetic act, as amended, and regulations adopted thereunder.
- (6) If it is, or it bears or contains any new animal drug which is unsafe within the meaning of section 512 of the federal food, drug and cosmetic act, as amended, and regulations adopted thereunder.
- (7) If any valuable constituent has been in whole or part omitted or abstracted therefrom or any less valuable substance substituted therefor.
- (8) If its composition or quality falls below or differs from that which it is purported or is represented to possess by its labeling.
- (9) If it contains added hulls, screenings, straw, cobs, or other high fiber material unless the name of each such material is clearly and prominently stated on the label.

(10) If it contains a drug and the methods used in or the facilities or controls used for its manufacture, processing or packaging do not conform to current good manufacturing practice regulations promulgated by the director to assure that the drug meets the requirements of this chapter as to safety. In promulgating such regulations, the director shall adopt the current good manufacturing practice regulations for type A medicated articles and type B and type C medicated feeds established under authority of the federal food, drug, and cosmetic act, as amended, unless the director determines that they are not appropriate to the conditions which exist in this state.

- (11) If it contains viable noxious weed seeds or other weed seeds in amounts exceeding the limits which the director shall establish by rule.
- (12) If it consists, in whole or in part, of any filthy, putrid, or decomposed substance, or if it is otherwise unfit for feed.
- (13) If it has been prepared, packed, or held under unsanitary conditions whereby it may have become contaminated with filth, or whereby it may have been rendered injurious to health.
- (14) If it is, in whole or in part, the product of a diseased animal or of an animal which has died otherwise than by slaughter which is unsafe within the meaning of section 4092(a)(1) or (2) of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder.
- (15) If its container is composed, in whole or in part, of any poisonous or deleterious substances which may render the contents injurious to health.
- (16) If it has been intentionally subjected to radiation, unless the use of the radiation was in conformity with the regulation or exemption in effect pursuant to section 4092 of the federal food, drug, and cosmetic act, as amended, and regulations adopted thereunder.
- SECTION 6. That Section 25-2709, Idaho Code, be, and the same is hereby amended to read as follows:
- 25-2709. INSPECTION, SAMPLING, ANALYSIS. (1) For the purpose of enforcement of this chapter, and in order to determine whether its provisions have been complied with, including whether or not any operations may be subject to such provisions, officers or employees duly designated by the director upon presenting appropriate credentials, to the owner, operator, or agent in charge, are authorized:
 - (a) To enter, during normal business hours, any factory, warehouse, or establishment within the state in which commercial feeds are manufactured, processed, packed, or held for distribution, or to enter any vehicle being used to transport or hold such feeds, and
 - (b) To inspect, at reasonable times and within reasonable limits and in a reasonable manner, such factory, warehouse, establishment or vehicle and all pertinent equipment, finished and unfinished materials, containers, and labeling therein.

The inspection may include the verification of only such records, and production and control procedures as may be necessary to determine compliance with the good manufacturing practice regulations established under the provisions of this chapter. Each inspection shall be commenced and completed with reasonable promptness. Upon completion of the inspection, the person in charge of the facility or vehicle shall be so notified.

(2) A separate notice shall be given for each inspection, but a notice shall not be required for each entry made during the period covered by the inspection.

- (3) If the office or employee making inspection of a factory, warehouse or other establishment has obtained a sample or samples in the course of the inspection, upon completion of the inspection and prior to leaving the premises, the inspector/sampler shall give to the owner, operator or agent in charge a receipt describing any sample or samples obtained.
- (4) Sampling and analysis shall be conducted in accordance with methods published by the association of official analytical chemists, or in accordance with other generally recognized methods.
- (35) The director, in determining for administrative purposes whether a commercial feed is deficient in any component, shall be guided by the official sample as defined in subsection (18) of section 25-2703, Idaho Code, and obtained and analyzed as provided for in this section.
- $(4\underline{6})$ If the owner of any factory, warehouse, or establishment described in subsection (1) of this section, or authorized agent, refuses to admit the director or an authorized agent to inspect in accordance with subsections (1) and $(5\underline{7})$ of this section, the director is authorized to obtain from any state court of competent jurisdiction a warrant directing such owner or agent to submit the premises described in such warrant to inspection.
- (57) For the enforcement of this chapter, the director or a duly authorized agent is authorized to enter upon any public or private premises including any vehicle of transport during regular business hours to have access to, and to obtain samples, and to examine and make copies of records relating to distribution of commercial feeds.
- $(\underline{68})$ The results of all analyses of official samples shall be forwarded by the director to the registrant and to the purchaser. When the inspection and analysis of an official sample indicate a commercial feed has been adulterated or misbranded and upon request by the registrant or purchaser within thirty (30) days following the receipt of the analysis the director shall furnish to the registrant a portion of the sample concerned.