LEGISLATURE OF THE STATE OF IDAHO Sixty-fifth Legislature Second Regular Session - 2020

IN THE HOUSE OF REPRESENTATIVES

HOUSE BILL NO. 448

BY COMMERCE AND HUMAN RESOURCES COMMITTEE

AN ACT

- RELATING TO PUBLIC EMPLOYEE RETIREMENT SYSTEM; AMENDING SECTION 59-1355,
 IDAHO CODE, TO PROVIDE FOR A LIMITATION ON COST OF LIVING ALLOWANCE
 ADJUSTMENT INCREASES, TO PROVIDE FOR A LIMITATION ON PREVIOUS YEAR
 POSTRETIREMENT COST OF LIVING ALLOWANCE ADJUSTMENTS AND TO MAKE TECH NICAL CORRECTIONS; AMENDING SECTION 59-1342, IDAHO CODE, TO PROVIDE A
 CORRECT CODE REFERENCE; AND AMENDING SECTION 59-1346, IDAHO CODE, TO
 PROVIDE A CORRECT CODE REFERENCE.
- 9 Be It Enacted by the Legislature of the State of Idaho:

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SECTION 1. That Section 59-1355, Idaho Code, be, and the same is hereby amended to read as follows:

59-1355. POSTRETIREMENT ALLOWANCE ADJUSTMENTS. (1) Each retirement 12 13 allowance payment shall, subject to the provisions of this section, equal the inflation factor for the adjustment year of payment multiplied by the 14 amount of the retirement allowance payment for March of the previous year. 15 During any adjustment year for which the ratio of the consumer price index 16 for the index month of the previous year to the consumer price index for the 17 index month of the second previous year is not more than one hundred one per-18 cent (101%), the inflation factor shall be such ratio or ninety-four percent 19 (94%), whichever is greater, which inflation factor shall not be subject to 20 legislative approval. Otherwise, the inflation factor during such adjust-21 22 ment year shall be one hundred one percent (101%), except that.

23 (2) Notwithstanding subsection (1) of this section, if the employer contribution rate is ten percent (10%) or below, the employee contribution 24 rate is six percent (6%) or below, and the value of the actuarial assets of 25 the system is no less than its actuarial liabilities, then the board, with 26 legislative approval, may put into effect a greater factor which is no more 27 than such ratio or one hundred six percent (106%), whichever is smaller, if 28 it finds the value of the actuarial assets of the system to be no less than 29 its actuarial liabilities, including those created by the increased factor. 30 The actuarial assets comprise the sum of the actuarial present value of the 31 amortization payments determined in accordance with the requirements of 32 section 59-1322(5), Idaho Code, plus the amounts determined in paragraphs 33 (e)(ii), (e)(iii), (e)(iv), (e)(v) and (g) of section 59-1322(4), Idaho 34 Code. The actuarial liabilities are as defined in paragraph (e) (i) of sec-35 36 tion 59-1322(4), Idaho Code. The board's proposed inflation factor for any adjustment year shall be communicated by letter to the legislature by not no 37 later than January 15 prior to that year. No adjustment shall be made pur-38 suant to this subsection that will cause the value of the actuarial assets of 39 the system to fall below its actuarial liabilities. 40

(23) During an adjustment year following one in which there was at least
 one (1) retirement allowance payment but none in March, each retirement al-

1 lowance payment shall equal the partial factor multiplied by the amount of 2 the monthly retirement allowance payment in the earlier year. The partial 3 factor shall equal 1.000 plus one-twelfth (1/12) of the product of the number 4 of months in the earlier adjustment year in which member contributions were 5 not made and the excess, if any, of the inflation factor for the later year 6 over 1.000.

7 (34) During an adjustment year following one in which there was no re8 tirement allowance payment, each retirement allowance payment shall equal
9 the initial retirement allowance multiplied by the bridging factor between
10 the first day of the month following the member's final contribution and the
11 date of the first retirement allowance payment.

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(a) Except as provided in paragraph (b) of this subsection, the bridging factor between any two (2) dates shall be the ratio of the amounts of retirement allowance payable on the two (2) dates for any member who retired on the earlier date immediately following his final contribution.

(b) For any member not making a final contribution subsequent to 1974
 whose initial retirement allowance is a minimum allowance provided in
 section 59-1342(1)(b) or 59-1342(2)(b), Idaho Code, the bridging factor shall be computed as if the member had made his final contribution in
 1974.

(4<u>5</u>) The consumer price index shall be that for all urban consumers published by the bureau of labor statistics, United States department of labor.

(56) The adjustments provided under this section shall in no event reduce a benefit payment below its initial amount.

25 $(\frac{67}{})$ An adjustment year shall extend from March through the following 26 February. The index month is October for adjustment years commencing before 27 March_T 1990_T and is August for subsequent adjustment years.

(78) If, by the forty-fifth day of any regular legislative session, the
 legislature has not adopted a concurrent resolution rejecting or amending
 the proposed adjustments of the board allowed in subsections (1) and (89) of
 this section, such action on the part of the legislature shall constitute
 legislative approval of the board's adjustments.

(89) Notwithstanding other provisions of this section If the require-33 ments necessary for the board to put into effect a greater factor as pro-34 vided in subsection (2) of this section are satisfied, the board may grant a 35 postretirement allowance adjustment for any previous year or years up to the 36 full amount of the increase in the consumer price index for that year or those 37 years, as provided in subsection (78) of this section. Provided, however, 38 39 that no adjustment shall be made pursuant to this subsection that will cause the value of the actuarial assets of the system to fall below its actuarial 40 liabilities. 41

42 SECTION 2. That Section 59-1342, Idaho Code, be, and the same is hereby 43 amended to read as follows:

59-1342. COMPUTATION OF SERVICE RETIREMENT ALLOWANCES -- MINIMUM BENEFITS. (1) The annual amount of accrued retirement allowance for each month
of credited service for which a member was not classified as a police member
or firefighter shall equal one and two-thirds percent (1 2/3%) of the member's average monthly salary. Effective October 1, 1992, the annual amount
of accrued retirement allowance for all service for which a member was not

classified as a police member or firefighter shall equal one and seventy-1 2 five hundredths percent (1.75%) of the member's average monthly salary; effective October 1, 1993, the annual amount of accrued retirement allowance 3 shall equal one and eight hundred thirty-three thousandths percent (1.833%) 4 of the member's average monthly salary; effective October 1, 1994, the an-5 nual amount of accrued retirement allowance shall equal one and nine hun-6 dred seventeen thousandths percent (1.917%); and effective June 30, 2000, 7 the annual amount of accrued retirement allowance shall equal two percent 8 (2%) of the member's average monthly salary. Entitlement to an annual amount 9 of accrued retirement allowance shall not vest until the effective date of 10 11 that annual amount of accrued retirement allowance. The retirement benefits shall be calculated on the amounts, terms and conditions in effect on 12 the date of the final contribution by the member. The annual amount of ini-13 tial service retirement allowance of such a member shall equal paragraph (a) 14 or (b) of this subsection, whichever is greater: 15

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(a) The member's accrued retirement allowance; or

(b) Five dollars (\$5.00) multiplied by the number of months of credited service and by the bridging factor, as provided in section 59-1355,
Idaho Code, between July 1, 1974, and the first of the month following
the member's final contribution.

21 The annual amount of accrued retirement allowance for each month (2)of credited service for which a member was classified as a police member or 22 firefighter shall equal two percent (2%) of the member's average monthly 23 salary. Effective October 1, 1992, the annual amount of accrued retire-24 ment allowance for all service for which a member was classified as a police 25 member or firefighter shall equal two and seventy-five thousandths percent 26 (2.075%) of the member's average monthly salary; effective October 1, 1993, 27 the annual amount of accrued retirement allowance shall equal two and fif-28 teen hundredths percent (2.15%) of the member's average monthly salary; 29 effective October 1, 1994, the annual amount of accrued retirement allowance 30 shall equal two and two hundred twenty-five thousandths percent (2.225%); 31 and effective June 30, 2000, the annual amount of accrued retirement al-32 lowance shall equal two and three-tenths percent (2.3%) of the member's 33 average monthly salary. Entitlement to an annual amount of accrued retire-34 ment allowance shall not vest until the effective date of that annual amount 35 of accrued retirement allowance. The retirement benefits shall be calcu-36 lated on the amounts, terms and conditions in effect on the date of the final 37 contribution by the member. The annual amount of initial service retirement 38 39 allowance of such a member shall equal paragraph (a) or (b) of this subsection, whichever is greater: 40

41 12 (a) The member's accrued retirement allowance; or

(b) Six dollars (\$6.00) multiplied by the number of months of credited
service and by the bridging factor, as provided in section 59-1355,
Idaho Code, between July 1, 1974, and the first of the month following
the member's final contribution.

(3) The provisions of this section shall be applicable to members and
contingent annuitants of the retirement system and to members, annuitants
and beneficiaries of the teachers and city systems. In any recomputation
of an initial retirement allowance for a person not making a final contribution subsequent to 1974, the bridging factor referred to in subsections (1)

and (2) of this section shall be 1.000. Any recomputed retirement allowance 1 2 shall be payable only prospectively from July 1, 1974.

(4) Benefits payable to a person who became a member prior to July 1, 3 1974, or to the member's beneficiaries shall never be less than they would 4 have received under this chapter as in effect on June 30, 1974; provided, 5 however, that the member shall have accrued the amount of accumulated con-6 7 tributions required thereby prior to payment of an initial retirement allowance. 8

- (5) (a) If the majority of a member's credited service is as an elected 9 official or as an appointed official, including a member of the Idaho 10 11 legislature who first took office after July 1, 2019, and that official was normally in the administrative offices of the employer less than 12 twenty (20) hours per week during the term of office, or was normally not 13 required to be present at any particular workstation for the employer 14 twenty (20) hours per week or more during the term of office, that mem-15 16 ber's initial service retirement allowance shall be the sum of:
- (i) That amount computed under subsection (1) and/or (2) of this 17 section for only those months of service as an elected or an ap-18 pointed official that are in excess of the months of other credited 19 service, without consideration of any other credited service; and 20 21 (ii) That accrued service retirement allowance that is computed from an average monthly salary for salary received during the 22 member's total months of credited service excluding those excess 23 months referenced in subparagraph (i) of this paragraph. 24

(b) The initial service retirement allowance of members of the Idaho 25 legislature who first took office on or before July 1, 2019, will be com-26 puted under subsection (1) and/or (2) of this section, on the basis of 27 their total months of credited service. 28

(6) In no case, however, will a member's initial service retirement 29 benefit be equal to more than the member's accrued benefit as of May 1, 1990, 30 or one hundred percent (100%) of the member's average compensation for the 31 three (3) consecutive years of employment that produce the greatest aggre-32 gate compensation, whichever is greater. If the benefit is calculated to 33 exceed one hundred percent (100%) of the member's average compensation, the 34 member shall be eligible for and may choose either: 35

(a) An annual service retirement allowance equal to the member's average annual compensation for the three (3) consecutive years of employment that produced the greatest aggregate compensation; or

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(b) A separation benefit.

(7) The annual amount of initial service retirement allowance of a mem-40 ber who is over age seventy (70) years on the effective date of the member's 41 retirement shall be a percentage of the member's initial service retirement 42 allowance. Such percentage shall be one hundred percent (100%) increased as 43 determined by the board to compensate for each month that the member's re-44 tirement is deferred beyond age seventy (70) years. 45

(8) A member's accrued retirement allowance, as otherwise provided in 46 47 subsections (1), (2), (3), (4) and (5) of this section, shall not be less than the minimum accrued retirement allowance provided in this subsection. The 48 determination of the initial service retirement allowance provided in sub-49 sections (1) and (2) of this section, and the application of the provisions 50

in subsections (6) and (7) of this section, will be made after the determination of the minimum accrued retirement allowance provided in this subsection.

This subsection shall apply to members who have at least two (2) separate pe-4 5 riods of employment covered under this chapter where each separate period of employment would otherwise be eligible for a separation benefit described in 6 section 59-1359, Idaho Code. For purposes of this subsection, if a separa-7 tion of employment occurs that does not exceed sixty (60) consecutive calen-8 dar months, then the member's period of employment shall be considered a con-9 tinuous period of employment. For purposes of this subsection, the date of 10 last contribution is the date of final contribution for each period or peri-11 ods of employment. 12

For each separate period of employment considered under this subsection, the member must not have received a separation benefit for that period or, if he has received such a separation benefit under section 59-1359, Idaho Code, he must have completed reinstatement of all previous credited service associated with all separation benefits for all periods of employment as permitted under section 59-1360, Idaho Code.

19 The minimum accrued retirement allowance shall be equal to the largest 20 accrued retirement allowance calculated at each date of last contribution 21 based upon the benefit and eligibility provisions in effect as of the date of 22 the last contribution made during such separate period of employment. For 23 purposes of determining the accrued retirement allowance for each date of 24 last contribution:

(a) The member must have at least sixty (60) months of credited serviceat the date of last contribution;

(b) The member's months of credited service and average monthly salary
are determined based solely on all periods of employment up to that date
of last contribution, ignoring later periods of employment; and

(c) The accrued retirement allowance computed for each period is multiplied by the bridging factor as provided in section 59-1355(34), Idaho
 Code, between the date of the last contribution made during that separate period of employment and the date of the member's final contribution
 tion made during the last period of employment prior to retirement.

35 SECTION 3. That Section 59-1346, Idaho Code, be, and the same is hereby 36 amended to read as follows:

37 59-1346. COMPUTATION OF EARLY RETIREMENT ALLOWANCES. (1) The annual amount of initial early retirement allowance of a member shall be a percent-38 age of the member's accrued retirement allowance. Such percentage shall be 39 one hundred percent (100%) if the sum of the number of years and months of 40 credited service and the age in years and months is equal to or greater than 41 42 the sum indicated in this subsection. Otherwise, such percentage shall be one hundred percent (100%) reduced by one-fourth of one percent (.25%) for 43 each month up to sixty (60) months that the member's retirement precedes the 44 date the member would be eligible to receive full accrued benefit without ad-45 ditional credited service, and further reduced by two-thirds of one percent 46 47 (.6667%) for each additional month. Effective October 1, 1992, the further reduction for each additional month shall equal six thousand forty-two 48 49 ten-thousandths of one percent (.6042%) of the member's average monthly

salary; effective October 1, 1993, the further reduction for each additional 1 2 month shall equal five thousand four hundred seventeen ten-thousandths of one percent (.5417%) of the member's average monthly salary; and effec-3 tive October 1, 1994, the further reduction for each additional month shall 4 5 equal four thousand seven hundred ninety-two ten-thousandths of one percent (.4792%) of the member's average monthly salary. Entitlement to an annual 6 7 amount of accrued retirement allowance shall not vest until the effective date of that annual amount of accrued retirement allowance. The retirement 8 benefits shall be calculated on the amounts, terms and conditions in effect 9 at the date of the final contribution by the member. 10

11	If a member's service retirement	Then the sum of the member's credited
12	ratio as defined by section 59-1341,	service and age must be equal to
13	Idaho Code, is:	or greater than:
14	0.000 to 0.050	90
15	0.051 to 0.150	89
16	0.151 to 0.250	88
17	0.251 to 0.350	87
18	0.351 to 0.450	86
19	0.451 to 0.550	85
20	0.551 to 0.650	84
21	0.651 to 0.750	83
22	0.751 to 0.850	82
23	0.851 to 0.950	81
24	0.951 to 1.000	80
21 22 23	0.551 to 0.650 0.651 to 0.750 0.751 to 0.850 0.851 to 0.950	84 83 82 81

25 (2) (a) If the majority of a member's credited service is as an elected official or as an appointed official, including a member of the Idaho 26 legislature who first took office after July 1, 2019, and that official 27 was normally in the administrative offices of the employer less than 28 twenty (20) hours per week during the term of office, or was normally not 29 required to be present at any particular workstation for the employer 30 twenty (20) hours per week or more during the term of office, that mem-31 32 ber's accrued retirement allowance shall be the sum of:

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(i) That amount computed from an average monthly salary for salary received only for those months of service as an elected or as an appointed official that are in excess of the months of other credited service without consideration of any other credited service; and

(ii) That accrued retirement allowance that is computed from an
average monthly salary for salary received during the member's total months of credited service excluding those excess months referenced in subparagraph (i) of this paragraph.

(b) The initial retirement allowance of members of the Idaho legislature who first took office on or before July 1, 2019, will be computed
under the provisions of this section, on the basis of their total months
of credited service.

(3) In no case will a member's initial early retirement benefit be equalto more than the member's accrued benefit as of May 1, 1990, or one hundred

percent (100%) of the member's average compensation for the three (3) consecutive years of employment that produce the greatest aggregate compensation, whichever is greater. If the benefit is calculated to exceed one hundred percent (100%) of the member's average compensation, the member shall be eligible for and may choose either:

6 7 (a) An annual early retirement allowance equal to the member's average annual compensation for the three (3) consecutive years of employment that produced the greatest aggregate compensation; or

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(b) A separation benefit.
(4) A member's accrued retirement allowance, as otherwise provided in subsections (1) and (2) of this section, shall not be less than the minimum accrued retirement allowance provided in this subsection. The determination of the initial early retirement allowance provided in subsections (1)

tion of the initial early retirement allowance provided in subsections (1) and (2) of this section and the application of the provisions in subsection (3) of this section will be made after the determination of the minimum accrued retirement allowance provided in this subsection.

(a) The provisions of this subsection shall apply to members who have 17 at least two (2) separate periods of employment covered under this chap-18 ter where each separate period of employment would otherwise be eligi-19 ble for a separation benefit described in section 59-1359, Idaho Code. 20 21 For purposes of this subsection, if a separation of employment occurs that does not exceed sixty (60) consecutive calendar months, then the 22 member's period of employment shall be considered a continuous period 23 of employment. For purposes of this subsection, the date of last con-24 tribution is the date of final contribution for each period of employ-25 26 ment.

(b) For each separate period of employment considered under this subsection, the member must not have received a separation benefit for that
period or, if he has received such a separation benefit under section
59-1359, Idaho Code, he must have completed reinstatement of all previous credited service associated with all separation benefits for all
periods of employment as permitted under section 59-1360, Idaho Code.

(c) The minimum accrued retirement allowance shall be equal to the
 largest accrued retirement allowance calculated at each date of last
 contribution based upon the benefit and eligibility provisions in ef fect as of the date of the last contribution made during such separate
 period of employment. For purposes of determining the accrued retire ment allowance for each date of last contribution:

39 40 (i) The member must have at least sixty (60) months of credited service at the date of last contribution;

(ii) The member's months of credited service and average monthly
salary are determined based solely on all periods of employment up
to that date of last contribution, ignoring later periods of employment; and

(iii) The accrued retirement allowance computed for each period is multiplied by the bridging factor as provided in section
59-1355(34), Idaho Code, between the date of the last contribution
made during the separate period of employment and the date of the
member's final contribution made during the last period of employment prior to retirement.