Senate Bill 92

By: Senators Hill of the 6th, Williams of the 27th, Hufstetler of the 52nd, Thompson of the 5th, Hill of the 32nd and others

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Chapter 2 of Title 20 of the Official Code of Georgia Annotated, relating to
- 2 elementary and secondary education, so as to establish an education savings account
- 3 program; to provide for a short title; to provide for definitions; to provide for qualifications
- 4 and requirements; to provide for management of accounts; to provide for participating
- 5 schools; to provide for responsibilities of parents; to provide for duties of the Office of
- 6 Student Achievement in administering the program; to provide for rules and regulations; to
- 7 provide for related matters; to repeal conflicting laws; and for other purposes.

## 8 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

9 SECTION 1.

- 10 Chapter 2 of Title 20 of the Official Code of Georgia Annotated, relating to elementary and
- secondary education, is amended by adding a new article to read as follows:
- 12 "<u>ARTICLE 35</u>
- 13 20-2-2140.
- 14 This article shall be known and may be cited as the 'Education Savings Account Act.'
- 15 <u>20-2-2141.</u>
- 16 As used in this article, the term:
- 17 (1) 'Education savings account' means a consumer driven savings account established
- pursuant to this article composed of state funds accrued on behalf of an eligible student
- and which may be used for qualifying educational expenses, including future
- 20 <u>postsecondary education expenses.</u>
- 21 (2) 'Eligible postsecondary institution' means a community college, an accredited
- 22 <u>university</u>, or an accredited private postsecondary institution.

23 (3) 'Eligible student' means a student who is a Georgia resident and who was enrolled in

- 24 <u>and attended a Georgia secondary or primary public school during the preceding semester</u>
- or who is eligible to enroll in first grade or kindergarten.
- 26 (4) 'Office' means the Office of Student Achievement.
- 27 (5) 'Parent' means a parent, legal guardian, custodian, or other person with legal authority
- 28 to act on behalf of a child.
- 29 (6) 'Participating school' means a private school in this state that has notified the office
- of its intention to participate in the program and that complies with the office's
- 31 <u>requirements established pursuant to this article.</u>
- 32 (7) 'Participating student' means an eligible student who has elected to participate in the
- 33 <u>education savings account program established pursuant to this article.</u>
- 34 (8) 'Private tutoring' means tutoring services provided by tutors accredited or certified
- by a regionally or nationally recognized accrediting organization.
- 36 (9) 'Program' means the education savings account program established pursuant to this
- 37 <u>article.</u>
- 38 (10) 'Qualifying educational expenses' means:
- 39 (A) Tuition and fees at a participating school;
- 40 (B) Textbooks required by a participating school;
- 41 (C) Payment for private tutoring;
- 42 (D) Payment for purchase of curriculum materials;
- 43 (E) Tuition or fees for a nonpublic online learning program;
- 44 <u>(F) Fees for national norm-referenced examinations, advanced placement or similar</u>
- 45 <u>examinations</u>, and any examinations related to college or university admission;
- 46 (G) Contribution to the eligible student's qualified tuition program established pursuant
- 47 <u>to 11 U.S.C. Section 529;</u>
- 48 (H) Educational services for participating students with disabilities from a licensed or
- 49 <u>accredited practitioner or provider;</u>
- 50 <u>(I) Tuition and fees at an eligible postsecondary institution; and</u>
- 51 (J) Textbooks required for postsecondary courses.
- 52 (11) 'Resident school system' means the public school system in which the eligible
- 53 <u>student would be enrolled based on his or her residence.</u>
- 54 <u>20-2-2142.</u>
- 55 (a) Any eligible student shall qualify for the education savings account program
- 56 <u>established pursuant to this article if the parent of such eligible student signs an agreement:</u>
- 57 (1) To provide an education for the eligible student in at least the subjects of English and
- 58 <u>language arts, mathematics, social studies, and science;</u>

- 59 (2) Not to enroll the eligible student in a public school; and
- 60 (3) To use the funds deposited into the education savings account only for qualifying
- 61 <u>educational expenses for the eligible student.</u>
- 62 (b) For each participating student, the office shall deposit into an education savings
- 63 account an amount equivalent to the costs of the educational program that would have been
- 64 provided for such student as calculated under Code Section 20-2-161 if he or she were
- 65 enrolled in and attending school in the resident school system. The amount deposited shall
- 66 <u>not include any federal funds.</u>
- 67 (c) A participating student shall be counted in the enrollment of his or her resident school
- 68 system; provided, however, that this count shall only be for the purpose of determining the
- 69 amount of the grant, and such participating student shall not be counted as enrolled for
- 70 purposes of state or federal accountability requirements, including, but not limited to, the
- 71 <u>federal Elementary and Secondary Education Act, as amended by the No Child Left Behind</u>
- 72 Act of 2001 (P.L. 107-110). The funds needed to provide a grant shall be subtracted from
- 73 the allotment payable to the participating student's resident school system.
- 74 (d) Funds deposited into an education savings account shall be used only for qualifying
- 75 <u>educational expenses for the participating student.</u>
- 76 (e) Participating schools, private tutoring, eligible postsecondary institutions, or other
- 77 <u>educational providers receiving funds from an education savings account shall not refund,</u>
- 78 rebate, or share a participating student's grant with a parent or student in any manner.
- 79 (f) The number of participating students in the program annually shall be limited to
- 80 <u>one-half of 1 percent of the state-wide total public school enrollment for the 2015-2016</u>
- 81 school year and 1 percent of the state-wide total public school enrollment for the
- 82 <u>2016-2017 school year and thereafter.</u>
- 83 <u>20-2-2143.</u>
- 84 (a) The office shall qualify private financial management firms to manage education
- 85 <u>savings accounts and shall establish reasonable fees for such firms' services based upon</u>
- 86 <u>market rates.</u>
- 87 (b) The office shall have the authority to conduct or retain an independent certified public
- 88 <u>accountant or other contractor to conduct an audit of any education savings account at any</u>
- 89 time and shall, at a minimum, conduct random audits of education savings accounts on an
- 90 <u>annual basis.</u>
- 91 (c) The office may deduct and retain an amount not to exceed 3 percent from education
- 92 <u>savings accounts for administrative costs of administering the program.</u>
- 93 (d) The office shall provide parents of participating students with a written explanation of
- 94 the qualifying educational expenses which are considered allowable uses of education

95 savings accounts funds, the responsibilities of parents with respect to the program, and the

- 96 duties of the office.
- 97 (e) The office shall make payments to eligible students' education savings accounts on a
- 98 quarterly basis.
- 99 (f) The office shall have the authority to refer cases of suspected misuse of education
- savings account funds by parents to law enforcement agencies for investigation. The office
- shall have the authority to bar any parent who is determined to have substantially misused
- education savings account funds.
- 103 <u>20-2-2144.</u>
- 104 (a) All participating schools shall:
- (1) Comply with all health and safety laws or codes that apply to private schools;
- (2) Comply with all provisions of Code Section 20-2-690 and any other state law
- applicable to private schools;
- 108 (3) Comply with the antidiscrimination provisions of 42 U.S.C. Section 2000d;
- (4) Demonstrate fiscal soundness by having been in operation for one school year or by
- submitting a financial information report for the school that complies with uniform
- financial accounting standards established by the Department of Education and conducted
- by a certified public accountant. The report must confirm that the school desiring to
- participate is insured and that the owner or owners have sufficient capital or credit to
- operate the school for the upcoming school year serving the number of students
- anticipated with the revenues from tuition and other sources that may be reasonably
- expected. The report shall be limited in scope to those records that are necessary for the
- Department of Education to make a determination on fiscal soundness; and
- (5) Conduct criminal background checks on teachers in the same manner as required for
- public school personnel pursuant to Code Section 20-2-211.1 and exclude from
- employment any individuals who would not be permitted to be employed by a local
- school system pursuant to the results of such background checks.
- 122 (b) The creation of this program shall not be construed to expand the authority of this state,
- its officers, or any public school system to impose any additional regulations on nonpublic
- schools beyond those reasonably necessary to enforce the requirements of this article.
- 125 <u>20-2-2145.</u>
- 126 (a) The parent of a participating student shall:
- (1) Ensure that such student participates in all math and English/language arts nationally
- norm-referenced assessments administered by the participating school. Participating

students with disabilities for whom standardized testing is not appropriate are exempt

- from this requirement;
- (2) Provide the results of the assessments to the office on an annual basis; and
- 132 (3) Inform the office of the participating student's graduation from high school.
- (b) Upon participation in the program, the parent assumes full financial responsibility for
- the education of the participating student, including transportation to and from a
- participating school.
- (c) The creation of this program or the deposit of grants pursuant to this article shall not
- be construed to imply that a public school did not provide a free and appropriate public
- education for an eligible student or constitute a waiver or admission by this state of the
- 139 <u>same.</u>
- (d) Any funds from an education savings account directed to a participating school is so
- directed wholly as a result of the genuine and independent choice of the parent.
- (e) The parent of each participating student shall comply fully with the participating
- school's rules and policies.
- 144 (f) The office shall have the authority to bar any parent who fails to comply with the
- provisions of this article and regulations established by the office and to forfeit the eligible
- student's participation in the program.
- 147 <u>20-2-2146.</u>
- 148 (a) The office shall ensure that eligible students and their parents are informed annually
- of the participating schools in the program. The office shall take any additional measures
- necessary to ensure that low-income families are made aware of the program and their
- options.
- (b) The office shall create a standard form that parents of eligible students can submit to
- establish such student's eligibility for the program. The office shall ensure that the
- application is readily available to interested families through various sources, including the
- 155 <u>Internet.</u>
- 156 (c) The office shall collect the test scores of participating students and provide the
- 157 <u>aggregate test results and associated learning gains beginning three years after</u>
- establishment of the program. Such findings shall be aggregated by the students' grade
- level, gender, family income level, number of years of participation in the program, and
- race. The office shall ensure compliance with all student privacy laws.
- (d) The office shall make graduation rates for participating students available to the public
- via a state website beginning three years after establishment of the program.
- (e) The office shall administer an annual parental satisfaction survey that queries parents
- of participating students regarding:

- 165 (1) Their satisfaction with the program;
- 166 (2) Their opinions on other topics, items, or issues that would elicit information about
- the effectiveness of the program; and
- 168 (3) The number of years the eligible student has participated in the program.
- 169 <u>20-2-2147.</u>
- 170 (a) The office may bar a participating school from the program if the office determines that
- the participating school has:
- (1) Intentionally and substantially misrepresented information;
- 173 (2) Failed to refund to the state any overpayments in a timely manner; or
- 174 (3) Failed to provide the participating student with the educational services funded by
- such student's education savings account.
- (b) If the office bars a participating school from the program, it shall notify eligible and
- participating students and their parents of such action as soon as is practicably possible.
- 178 20-2-2148.
- 179 The office shall adopt rules and regulations as necessary to implement the provisions of
- this article.
- 181 <u>20-2-2149.</u>
- The resident school system shall provide a participating school that has admitted an eligible
- student under the program with a complete copy of such student's school records, in
- accordance with any requirements and limitations provided for under the Family
- Educational Rights and Privacy Act of 1974, 20 U.S.C. Section 1232g."

186 SECTION 2.

All laws and parts of laws in conflict with this Act are repealed.