Senate Bill 483

By: Senators Hatchett of the 50th, Kirkpatrick of the 32nd and Tillery of the 19th

#### AS PASSED SENATE

# A BILL TO BE ENTITLED AN ACT

- 1 To amend Title 39 of the Official Code of Georgia Annotated, relating to minors, so as to
- 2 enter into the Interstate Compact for the Placement of Children; to provide for a short title;
- 3 to provide for definitions; to provide for the provisions of the compact; to provide for the
- 4 present compact to remain in effect until the effective date of the new compact and to provide
- 5 for automatic repeal; to amend the Official Code of Georgia Annotated so as to provide for
- 6 conforming changes; to provide for related matters; to provide for an effective date and
- 7 contingent effectiveness; to repeal conflicting laws; and for other purposes.

#### 8 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

9 SECTION 1.

- 10 Title 39 of the Official Code of Georgia Annotated, relating to minors, is amended by adding
- 11 a new chapter to read as follows:

12 "<u>CHAPTER 4A</u>

- 13 39-4A-1.
- 14 This chapter shall be known and may be cited as the 'Interstate Compact for the Placement
- 15 of Children Act.'
- 16 39-4A-2.
- 17 As used in Article III of the Interstate Compact for the Placement of Children contained
- in Code Section 39-4A-7, the term 'deprived' means, with reference to this state, the same
- 19 as the term 'dependent child' as defined in Code Section 15-11-2.
- 20 <u>39-4A-3</u>.
- 21 As defined in Article II of the Interstate Compact for the Placement of Children contained
- 22 in Code Section 39-4A-7, the phrase 'non-relative with such significant ties to the child that
- 23 they may be regarded as relatives' means, with reference to this state, the same as the term
- 24 'fictive kin' as defined in Code Section 15-11-2.
- 25 39-4A-4.
- 26 As defined in Article II of the Interstate Compact for the Placement of Children contained
- in Code Section 39-4A-7, the term 'public child placing agency' means, with reference to
- 28 this state, the Department of Human Services.
- 29 39-4A-5.
- 30 As used in Article VIII of the Interstate Compact for the Placement of Children contained
- 31 in Code Section 39-4A-7, the term 'state human services administration' means, with
- 32 reference to this state, the Department of Human Services.

- 33 <u>39-4A-6.</u>
- 34 As used in Article III of the Interstate Compact for the Placement of Children contained
- 35 in Code Section 39-4A-7, the term 'unmanageable' means, with reference to this state, the
- 36 same as the term 'child in need of services' as defined in Code Section 15-11-2.
- 37 39-4A-7.
- 38 The Interstate Compact for the Placement of Children is enacted into law and entered into
- with all other jurisdictions legally joining therein in the form substantially as follows:
- 40 <u>'ARTICLE 1. PURPOSE.</u>
- 41 The purpose of this Interstate Compact for the Placement of Children is to:
- 42 (a) Provide a process through which children subject to this compact are placed in safe and
- 43 <u>suitable homes in a timely manner.</u>
- 44 (b) Facilitate ongoing supervision of a placement, the delivery of services, and
- 45 communication between the states.
- 46 (c) Provide operating procedures that will ensure that children are placed in safe and
- 47 <u>suitable homes in a timely manner.</u>
- 48 (d) Provide for the promulgation and enforcement of administrative rules implementing
- 49 the provisions of this compact and regulating the covered activities of the member states.
- 50 (e) Provide for uniform data collection and information sharing between member states
- 51 under this compact.
- 52 (f) Promote coordination between this compact, the Interstate Compact for Juveniles, the
- 53 <u>Interstate Compact on Adoption and Medical Assistance</u> and other compacts affecting the
- 54 placement of and which provide services to children otherwise subject to this compact.
- 55 (g) Provide for a state's continuing legal jurisdiction and responsibility for placement and
- care of a child that it would have had if the placement were intrastate.

57 (h) Provide for the promulgation of guidelines, in collaboration with Indian tribes, for

58 interstate cases involving Indian children as is or may be permitted by federal law.

# 59 <u>ARTICLE II. DEFINITIONS.</u>

- 60 As used in this compact,
- 61 (a) 'Approved placement' means the public child placing agency in the receiving state has
- determined that the placement is both safe and suitable for the child.
- 63 (b) 'Assessment' means an evaluation of a prospective placement by a public child placing
- 64 agency in the receiving state to determine if the placement meets the individualized needs
- of the child, including but not limited to the child's safety and stability, health and
- well-being, and mental, emotional, and physical development. An assessment is only
- applicable to a placement by a public child placing agency.
- 68 (c) 'Child' means an individual who has not attained the age of eighteen (18).
- 69 (d) 'Certification' means to attest, declare or swear to before a judge or notary public.
- 70 (e) 'Default' means the failure of a member state to perform the obligations or
- 71 responsibilities imposed upon it by this compact, the bylaws or rules of the Interstate
- 72 <u>Commission.</u>
- 73 (f) 'Home Study' means an evaluation of a home environment conducted in accordance
- 74 with the applicable requirements of the state in which the home is located, and documents
- 75 the preparation and the suitability of the placement resource for placement of a child in
- accordance with the laws and requirements of the state in which the home is located.
- 77 (g) 'Indian tribe' means any Indian tribe, band, nation, or other organized group or
- 78 community of Indians recognized as eligible for services provided to Indians by the
- 79 Secretary of the Interior because of their status as Indians, including any Alaskan native
- 80 village as defined in section 3 (c) of the Alaska Native Claims settlement Act at 43
- 81 <u>USC §1602(c).</u>

82 (h) 'Interstate Commission for the Placement of Children' means the commission that is

- 83 <u>created under Article VIII of this compact and which is generally referred to as the</u>
- 84 <u>Interstate Commission.</u>
- 85 (i) 'Jurisdiction' means the power and authority of a court to hear and decide matters.
- 86 (j) 'Legal Risk Placement' ('Legal Risk Adoption') means a placement made preliminary
- 87 to an adoption where the prospective adoptive parents acknowledge in writing that a child
- 88 can be ordered returned to the sending state or the birth mother's state of residence, if
- 89 different from the sending state, and a final decree of adoption shall not be entered in any
- 90 jurisdiction until all required consents are obtained or are dispensed with in accordance
- 91 with applicable law.
- 92 (k) 'Member state' means a state that has enacted this compact.
- 93 (1) 'Non-custodial parent' means a person who, at the time of the commencement of court
- 94 proceedings in the sending state, does not have sole legal custody of the child or has joint
- 95 legal custody of a child, and who is not the subject of allegations or findings of child abuse
- 96 or neglect.
- 97 (m) 'Non-member state' means a state which has not enacted this compact.
- 98 (n) 'Notice of residential placement' means information regarding a placement into a
- 99 residential facility provided to the receiving state including, but not limited to the name,
- date and place of birth of the child, the identity and address of the parent or legal guardian,
- evidence of authority to make the placement, and the name and address of the facility in
- which the child will be placed. Notice of residential placement shall also include
- information regarding a discharge and any unauthorized absence from the facility.
- 104 (o) 'Placement' means the act by a public or private child placing agency intended to
- arrange for the care or custody of a child in another state.
- 106 (p) 'Private child placing agency' means any private corporation, agency, foundation,
- institution, or charitable organization, or any private person or attorney that facilitates,

causes, or is involved in the placement of a child from one state to another and that is not an instrumentality of the state or acting under color of state law.

- (q) 'Provisional placement' means a determination made by the public child placing agency
- in the receiving state that the proposed placement is safe and suitable, and, to the extent
- allowable, the receiving state has temporarily waived its standards or requirements
- otherwise applicable to prospective foster or adoptive parents so as to not delay the
- 114 placement. Completion of the receiving state requirements regarding training for
- prospective foster or adoptive parents shall not delay an otherwise safe and suitable
- 116 placement.
- 117 (r) 'Public child placing agency' means any government child welfare agency or child
- protection agency or a private entity under contract with such an agency, regardless of
- whether they act on behalf of a state, county, municipality or other governmental unit and
- which facilitates, causes, or is involved in the placement of a child from one state to
- 121 <u>another.</u>
- 122 (s) 'Receiving state' means the state to which a child is sent, brought, or caused to be sent
- or brought.
- 124 (t) 'Relative' means someone who is related to the child as a parent, stepparent, sibling by
- 125 <u>half or whole blood or by adoption, grandparent, aunt, uncle, or first cousin or a</u>
- 126 <u>non-relative with such significant ties to the child that they may be regarded as relatives</u>
- as determined by the court in the sending state.
- 128 (u) 'Residential Facility' means a facility providing a level of care that is sufficient to
- substitute for parental responsibility or foster care, and is beyond what is needed for
- 130 assessment or treatment of an acute condition. For purposes of the compact, residential
- 131 <u>facilities do not include institutions primarily educational in character, hospitals or other</u>
- medical facilities.
- 133 (v) 'Rule' means a written directive, mandate, standard or principle issued by the Interstate
- 134 Commission promulgated pursuant to Article XI of this compact that is of general

applicability and that implements, interprets or prescribes a policy or provision of the

- compact. 'Rule' has the force and effect of an administrative rule in a member state, and
- includes the amendment, repeal, or suspension of an existing rule.
- 138 (w) 'Sending state' means the state from which the placement of a child is initiated.
- 139 (x) 'Service member's permanent duty station' means the military installation where an
- active duty Armed Services member is currently assigned and is physically located under
- competent orders that do not specify the duty as temporary.
- 142 (y) 'Service member's state of legal residence' means the state in which the active duty
- 143 Armed Services member is considered a resident for tax and voting purposes.
- 144 (z) 'State' means a state of the United States, the District of Columbia, the Commonwealth
- of Puerto Rico, the U.S. Virgin Islands, Guam, American Samoa, the Northern Marianas
- 146 <u>Islands and any other territory of the United States.</u>
- 147 (aa) 'State court' means a judicial body of a state that is vested by law with responsibility
- 148 <u>for adjudicating cases involving abuse, neglect, deprivation, delinquency or status offenses</u>
- of individuals who have not attained the age of eighteen (18).
- 150 (bb) 'Supervision' means monitoring provided by the receiving state once a child has been
- placed in a receiving state pursuant to this compact.

## 152 <u>ARTICLE III. APPLICABILITY.</u>

- 153 (a) Except as otherwise provided in Article III, subsection (b), this compact shall apply to:
- 154 (1) The interstate placement of a child subject to ongoing court jurisdiction in the
- sending state, due to allegations or findings that the child has been abused, neglected, or
- deprived as defined by the laws of the sending state, provided, however, that the
- placement of such a child into a residential facility shall only require notice of residential
- placement to the receiving state prior to placement.

159 (2) The interstate placement of a child adjudicated delinquent or unmanageable based

- on the laws of the sending state and subject to ongoing court jurisdiction of the sending
- state if:
- (A) the child is being placed in a residential facility in another member state and is not
- 163 <u>covered under another compact; or</u>
- (B) the child is being placed in another member state and the determination of safety
- and suitability of the placement and services required is not provided through another
- 166 <u>compact.</u>
- 167 (3) The interstate placement of any child by a public child placing agency or private
- child placing agency as defined in this compact as a preliminary step to a possible
- adoption.
- 170 (b) The provisions of this compact shall not apply to:
- 171 (1) The interstate placement of a child in a custody proceeding in which a public child
- placing agency is not a party, provided, the placement is not intended to effectuate an
- 173 <u>adoption.</u>
- 174 (2) The interstate placement of a child with a non-relative in a receiving state by a parent
- with the legal authority to make such a placement provided, however, that the placement
- is not intended to effectuate an adoption.
- 177 (3) The interstate placement of a child by one relative with the lawful authority to make
- such a placement directly with a relative in a receiving state.
- 179 (4) The placement of a child, not subject to Article III, subsection (a), into a residential
- facility by his parent.
- 181 (5) The placement of a child with a non-custodial parent provided that:
- (A) The non-custodial parent proves to the satisfaction of a court in the sending state
- a substantial relationship with the child; and
- 184 (B) The court in the sending state makes a written finding that placement with the
- non-custodial parent is in the best interests of the child; and

186 (C) The court in the sending state dismisses its jurisdiction in interstate placements in 187 which the public child placing agency is a party to the proceeding. 188 (6) A child entering the United States from a foreign country for the purpose of adoption 189 or leaving the United States to go to a foreign country for the purpose of adoption in that 190 country. 191 (7) Cases in which a U.S. citizen child living overseas with his family, at least one of 192 whom is in the U.S. Armed Services, and who is stationed overseas, is removed and 193 placed in a state. 194 (8) The sending of a child by a public child placing agency or a private child placing 195 agency for a visit as defined by the rules of the Interstate Commission. 196 (c) For purposes of determining the applicability of this compact to the placement of a child with a family in the Armed Services, the public child placing agency or private child 197 placing agency may choose the state of the service member's permanent duty station or the 198 199 service member's declared legal residence. 200 (d) Nothing in this compact shall be construed to prohibit the concurrent application of the 201 provisions of this compact with other applicable interstate compacts including the Interstate 202 Compact for Juveniles and the Interstate Compact on Adoption and Medical Assistance. 203 The Interstate Commission may in cooperation with other interstate compact commissions 204 having responsibility for the interstate movement, placement or transfer of children, 205 promulgate like rules to ensure the coordination of services, timely placement of children, 206 and the reduction of unnecessary or duplicative administrative or procedural requirements.

## 207 <u>ARTICLE IV. JURISDICTION.</u>

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(a) Except as provided in Article IV, subsection (h) and Article V, subsection (b), paragraph two and three concerning private and independent adoptions, and in interstate placements in which the public child placing agency is not a party to a custody proceeding, the sending state shall retain jurisdiction over a child with respect to all matters of custody

and disposition of the child which it would have had if the child had remained in the

- 213 sending state. Such jurisdiction shall also include the power to order the return of the child
- 214 to the sending state.
- 215 (b) When an issue of child protection or custody is brought before a court in the receiving
- 216 state, such court shall confer with the court of the sending state to determine the most
- 217 <u>appropriate forum for adjudication.</u>
- 218 (c) In cases that are before courts and subject to this compact, the taking of testimony for
- 219 hearings before any judicial officer may occur in person or by telephone, audio-video
- conference, or such other means as approved by the rules of the Interstate Commission; and
- Judicial officers may communicate with other judicial officers and persons involved in the
- interstate process as may be permitted by their Canons of Judicial Conduct and any rules
- 223 promulgated by the Interstate Commission.
- 224 (d) In accordance with its own laws, the court in the sending state shall have authority to
- 225 <u>terminate its jurisdiction if:</u>
- 226 (1) The child is reunified with the parent in the receiving state who is the subject of
- 227 allegations or findings of abuse or neglect, only with the concurrence of the public child
- 228 placing agency in the receiving state; or
- 229 (2) The child is adopted; or
- 230 (3) The child reaches the age of majority under the laws of the sending state; or
- 231 (4) The child achieves legal independence pursuant to the laws of the sending state; or
- 232 (5) A guardianship is created by a court in the receiving state with the concurrence of the
- 233 <u>court in the sending state; or</u>
- 234 (6) An Indian tribe has petitioned for and received jurisdiction from the court in the
- 235 sending state; or
- 236 (7) The public child placing agency of the sending state requests termination and has
- 237 <u>obtained the concurrence of the public child placing agency in the receiving the state.</u>

238 (e) When a sending state court terminates its jurisdiction, the receiving state child placing

- 239 agency shall be notified.
- 240 (f) Nothing in this article shall defeat a claim of jurisdiction by a receiving state court
- 241 <u>sufficient to deal with an act of truancy, delinquency, crime or behavior involving a child</u>
- 242 as defined by the laws of the receiving state committed by the child in the receiving state
- 243 which would be a violation of its laws.
- 244 (g) Nothing in this article shall limit the receiving state's ability to take emergency
- 245 jurisdiction for the protection of the child.
- 246 (h) The substantive laws of the state in which an adoption will be finalized shall solely
- 247 govern all issues relating to the adoption of the child and the court in which the adoption
- 248 proceeding is filed shall have subject matter jurisdiction regarding all substantive issues
- 249 relating to the adoption, except:
- 250 (1) when the child is a ward of another court that established jurisdiction over the child
- 251 prior to the placement; or
- 252 (2) when the child is in the legal custody of a public agency in the sending state; or
- 253 (3) when a court in the sending state has otherwise appropriately assumed jurisdiction
- over the child, prior to the submission of the request for approval of placement.
- 255 (i) A final decree of adoption shall not be entered in any jurisdiction until the placement
- 256 is authorized as an 'approved placement' by the public child placing agency in the receiving
- 257 state.

# 258 <u>ARTICLE V. PLACEMENT EVALUATION.</u>

- 259 (a) Prior to sending, bringing, or causing a child to be sent or brought into a receiving
- 260 state, the public child placing agency shall provide a written request for assessment to the
- 261 <u>receiving state.</u>
- 262 (b) For placements by a private child placing agency, a child may be sent or brought, or
- 263 caused to be sent or brought, into a receiving state, upon receipt and immediate review of

264 the required content in a request for approval of a placement in both the sending and

- 265 receiving state public child placing agency. The required content to accompany a request
- 266 <u>for approval shall include all of the following:</u>
- 267 (1) A request for approval identifying the child, birth parent(s), the prospective adoptive
- 268 parent(s), and the supervising agency, signed by the person requesting approval; and
- 269 (2) The appropriate consents or relinquishments signed by the birth parents in
- 270 accordance with the laws of the sending state, or where permitted the laws of the state
- where the adoption will be finalized; and
- 272 (3) Certification by a licensed attorney or authorized agent of a private adoption agency
- 273 that the consent or relinquishment is in compliance with the applicable laws of the
- sending state, or where permitted the laws of the state where finalization of the adoption
- will occur; and
- 276 (4) A home study; and
- 277 (5) An acknowledgment of legal risk signed by the prospective adoptive parents.
- 278 (c) The sending state and the receiving state may request additional information or
- documents prior to finalization of an approved placement, but they may not delay travel
- by the prospective adoptive parents with the child if the required content for approval has
- 281 been submitted, received and reviewed by the public child placing agency in both the
- 282 <u>sending state and the receiving state.</u>
- 283 (d) Approval from the public child placing agency in the receiving state for a provisional
- or approved placement is required as provided for in the rules of the Interstate Commission.
- 285 (e) The procedures for making and the request for an assessment shall contain all
- 286 <u>information and be in such form as provided for in the rules of the Interstate Commission.</u>
- 287 (f) Upon receipt of a request from the public child placing agency of the sending state, the
- 288 receiving state shall initiate an assessment of the proposed placement to determine its
- 289 <u>safety and suitability</u>. If the proposed placement is a placement with a relative, the public

290 child placing agency of the sending state may request a determination for a provisional

- 291 placement.
- 292 (g) The public child placing agency in the receiving state may request from the public
- 293 child placing agency or the private child placing agency in the sending state, and shall be
- 294 entitled to receive supporting or additional information necessary to complete the
- 295 <u>assessment or approve the placement.</u>
- 296 (h) The public child placing agency in the receiving state shall approve a provisional
- 297 placement and complete or arrange for the completion of the assessment within the
- 298 timeframes established by the rules of the Interstate Commission.
- 299 (i) For a placement by a private child placing agency, the sending state shall not impose
- any additional requirements to complete the home study that are not required by the
- 301 receiving state, unless the adoption is finalized in the sending state.
- 302 (i) The Interstate Commission may develop uniform standards for the assessment of the
- 303 <u>safety and suitability of interstate placements.</u>

# 304 <u>ARTICLE VI. PLACEMENT AUTHORITY.</u>

- 305 (a) Except as otherwise provided in this Compact, no child subject to this compact shall
- 306 be placed into a receiving state until approval for such placement is obtained.
- 307 (b) If the public child placing agency in the receiving state does not approve the proposed
- 308 placement then the child shall not be placed. The receiving state shall provide written
- 309 <u>documentation of any such determination in accordance with the rules promulgated by the</u>
- 310 <u>Interstate Commission</u>. Such determination is not subject to judicial review in the sending
- 311 <u>state.</u>
- 312 (c) If the proposed placement is not approved, any interested party shall have standing to
- 313 <u>seek an administrative review of the receiving state's determination.</u>

314 (1) The administrative review and any further judicial review associated with the 315 determination shall be conducted in the receiving state pursuant to its applicable 316 Administrative Procedures Act. 317 (2) If a determination not to approve the placement of the child in the receiving state is overturned upon review, the placement shall be deemed approved, provided however that 318 319 all administrative or judicial remedies have been exhausted or the time for such remedies 320 has passed. 321 ARTICLE VII. PLACING AGENCY RESPONSIBILITY. 322 (a) For the interstate placement of a child made by a public child placing agency or state 323 court: 324 (1) The public child placing agency in the sending state shall have financial 325 responsibility for: 326 (A) the ongoing support and maintenance for the child during the period of the 327 placement, unless otherwise provided for in the receiving state; and 328 (B) as determined by the public child placing agency in the sending state, services for 329 the child beyond the public services for which the child is eligible in the receiving state. 330 (2) The receiving state shall only have financial responsibility for: 331 (A) any assessment conducted by the receiving state; and 332 (B) supervision conducted by the receiving state at the level necessary to support the 333 placement as agreed upon by the public child placing agencies of the receiving and 334 sending state. 335 (3) Nothing in this provision shall prohibit public child placing agencies in the sending state from entering into agreements with licensed agencies or persons in the receiving 336 337 state to conduct assessments and provide supervision. (b) For the placement of a child by a private child placing agency preliminary to a possible 338 339 adoption, the private child placing agency shall be:

340 (1) Legally responsible for the child during the period of placement as provided for in

- 341 <u>the law of the sending state until the finalization of the adoption.</u>
- 342 (2) Financially responsible for the child absent a contractual agreement to the contrary.
- 343 (c) The public child placing agency in the receiving state shall provide timely assessments,
- 344 <u>as provided for in the rules of the Interstate Commission.</u>
- 345 (d) The public child placing agency in the receiving state shall provide, or arrange for the
- 346 provision of, supervision and services for the child, including timely reports, during the
- 347 period of the placement.
- 348 (e) Nothing in this compact shall be construed as to limit the authority of the public child
- 349 placing agency in the receiving state from contracting with a licensed agency or person in
- 350 the receiving state for an assessment or the provision of supervision or services for the
- 351 child or otherwise authorizing the provision of supervision or services by a licensed agency
- 352 <u>during the period of placement.</u>
- 353 (f) Each member state shall provide for coordination among its branches of government
- 354 concerning the state's participation in, and compliance with, the compact and Interstate
- Commission activities, through the creation of an advisory council or use of an existing
- body or board.
- 357 (g) Each member state shall establish a central state compact office, which shall be
- 358 responsible for state compliance with the compact and the rules of the Interstate
- 359 Commission.
- 360 (h) The public child placing agency in the sending state shall oversee compliance with the
- provisions of the Indian Child Welfare Act (25 USC 1901 et seq.) for placements subject
- 362 to the provisions of this compact, prior to placement.
- 363 (i) With the consent of the Interstate Commission, states may enter into limited agreements
- 364 that facilitate the timely assessment and provision of services and supervision of
- 365 placements under this compact.

366	ARTICLE VIII. INTERSTATE COMMISSION FOR THE PLACEMENT OF
367	<u>CHILDREN.</u>
368	The member states hereby establish, by way of this compact, a commission known as the
369	'Interstate Commission for the Placement of Children.' The activities of the Interstate
370	Commission are the formation of public policy and are a discretionary state function. The
371	Interstate Commission shall:
372	(a) Be a joint commission of the member states and shall have the responsibilities, powers
373	and duties set forth herein, and such additional powers as may be conferred upon it by
374	subsequent concurrent action of the respective legislatures of the member states.
375	(b) Consist of one commissioner from each member state who shall be appointed by the
376	executive head of the state human services administration with ultimate responsibility for
377	the child welfare program. The appointed commissioner shall have the legal authority to
378	vote on policy related matters governed by this compact binding the state.
379	(1) Each member state represented at a meeting of the Interstate Commission is entitled
380	to one vote.
381	(2) A majority of the member states shall constitute a quorum for the transaction of
382	business, unless a larger quorum is required by the bylaws of the Interstate Commission.
383	(3) A representative shall not delegate a vote to another member state.
384	(4) A representative may delegate voting authority to another person from their state for
385	a specified meeting.
386	(c) In addition to the commissioners of each member state, the Interstate Commission shall
387	include persons who are members of interested organizations as defined in the bylaws or
388	rules of the Interstate Commission. Such members shall be ex officio and shall not be
389	entitled to vote on any matter before the Interstate Commission.
390	(d) Establish an executive committee which shall have the authority to administer the
391	day-to-day operations and administration of the Interstate Commission. It shall not have
392	the power to engage in rulemaking.

393 ARTICLE IX. POWERS AND DUTIES OF THE INTERSTATE COMMISSION.

- 394 The Interstate Commission shall have the following powers:
- 395 (a) To promulgate rules and take all necessary actions to effect the goals, purposes and
- 396 <u>obligations as enumerated in this compact.</u>
- 397 (b) To provide for dispute resolution among member states.
- 398 (c) To issue, upon request of a member state, advisory opinions concerning the meaning
- 399 or interpretation of the interstate compact, its bylaws, rules or actions.
- 400 (d) To enforce compliance with this compact or the bylaws or rules of the Interstate
- 401 <u>Commission pursuant to Article XII.</u>
- 402 (e) Collect standardized data concerning the interstate placement of children subject to this
- 403 compact as directed through its rules which shall specify the data to be collected, the means
- 404 <u>of collection and data exchange and reporting requirements.</u>
- 405 (f) To establish and maintain offices as may be necessary for the transacting of its
- 406 <u>business</u>.
- 407 (g) To purchase and maintain insurance and bonds.
- 408 (h) To hire or contract for services of personnel or consultants as necessary to carry out
- 409 <u>its functions under the compact and establish personnel qualification policies, and rates of</u>
- 410 <u>compensation.</u>
- 411 (i) To establish and appoint committees and officers including, but not limited to, an
- 412 executive committee as required by Article X.
- 413 (j) To accept any and all donations and grants of money, equipment, supplies, materials,
- and services, and to receive, utilize, and dispose thereof.
- 415 (k) To lease, purchase, accept contributions or donations of, or otherwise to own, hold,
- 416 improve or use any property, real, personal, or mixed.
- 417 (1) To sell, convey, mortgage, pledge, lease, exchange, abandon, or otherwise dispose of
- 418 <u>any property, real, personal or mixed.</u>
- 419 (m) To establish a budget and make expenditures.

420 (n) To adopt a seal and bylaws governing the management and operation of the Interstate

- 421 Commission.
- 422 (o) To report annually to the legislatures, governors, the judiciary, and state advisory
- 423 <u>councils of the member states concerning the activities of the Interstate Commission during</u>
- 424 the preceding year. Such reports shall also include any recommendations that may have
- 425 <u>been adopted by the Interstate Commission.</u>
- 426 (p) To coordinate and provide education, training and public awareness regarding the
- 427 <u>interstate movement of children for officials involved in such activity.</u>
- 428 (q) To maintain books and records in accordance with the bylaws of the Interstate
- 429 <u>Commission.</u>
- 430 (r) To perform such functions as may be necessary or appropriate to achieve the purposes
- 431 <u>of this compact.</u>

### 432 ARTICLE X. ORGANIZATION AND OPERATION OF THE INTERSTATE

- 433 <u>COMMISSION.</u>
- 434 (a) Bylaws
- 435 (1) Within 12 months after the first Interstate Commission meeting, the Interstate
- 436 Commission shall adopt bylaws to govern its conduct as may be necessary or appropriate
- 437 <u>to carry out the purposes of the compact.</u>
- 438 (2) The Interstate Commission's bylaws and rules shall establish conditions and
- procedures under which the Interstate Commission shall make its information and official
- records available to the public for inspection or copying. The Interstate Commission may
- 441 exempt from disclosure information or official records to the extent they would adversely
- 442 <u>affect personal privacy rights or proprietary interests.</u>

- 443 (b) Meetings
- 444 (1) The Interstate Commission shall meet at least once each calendar year. The
- 445 <u>chairperson may call additional meetings and, upon the request of a simple majority of</u>
- 446 <u>the member states shall call additional meetings.</u>
- 447 (2) Public notice shall be given by the Interstate Commission of all meetings and all
- 448 meetings shall be open to the public, except as set forth in the rules or as otherwise
- provided in the compact. The Interstate Commission and its committees may close a
- 450 meeting, or portion thereof, where it determines by two-thirds vote that an open meeting
- 451 would be likely to:
- 452 (A) relate solely to the Interstate Commission's internal personnel practices and
- 453 procedures; or
- 454 (B) disclose matters specifically exempted from disclosure by federal law; or
- 455 (C) disclose financial or commercial information which is privileged, proprietary or
- 456 <u>confidential in nature; or</u>
- (D) involve accusing a person of a crime, or formally censuring a person; or
- 458 (E) disclose information of a personal nature where disclosure would constitute a
- clearly unwarranted invasion of personal privacy or physically endanger one or more
- 460 persons; or
- 461 (F) disclose investigative records compiled for law enforcement purposes; or
- 462 (G) specifically relate to the Interstate Commission's participation in a civil action or
- other legal proceeding.
- 464 (3) For a meeting, or portion of a meeting, closed pursuant to this provision, the
- 465 <u>Interstate Commission's legal counsel or designee shall certify that the meeting may be</u>
- 466 closed and shall reference each relevant exemption provision. The Interstate Commission
- shall keep minutes which shall fully and clearly describe all matters discussed in a
- 468 meeting and shall provide a full and accurate summary of actions taken, and the reasons
- 469 therefore, including a description of the views expressed and the record of a roll call vote.

All documents considered in connection with an action shall be identified in such

- 471 <u>minutes</u>. All minutes and documents of a closed meeting shall remain under seal, subject
- 472 <u>to release by a majority vote of the Interstate Commission or by court order.</u>
- 473 (4) The bylaws may provide for meetings of the Interstate Commission to be conducted
- by telecommunication or other electronic communication.
- 475 (c) Officers and Staff
- 476 (1) The Interstate Commission may, through its executive committee, appoint or retain
- 477 a staff director for such period, upon such terms and conditions and for such
- 478 <u>compensation as the Interstate Commission may deem appropriate. The staff director</u>
- shall serve as secretary to the Interstate Commission, but shall not have a vote. The staff
- director may hire and supervise such other staff as may be authorized by the Interstate
- 481 <u>Commission.</u>
- 482 (2) The Interstate Commission shall elect, from among its members, a chairperson and
- 483 <u>a vice chairperson of the executive committee and other necessary officers, each of whom</u>
- shall have such authority and duties as may be specified in the bylaws.
- 485 (d) Qualified Immunity, Defense and Indemnification
- 486 (1) The Interstate Commission's staff director and its employees shall be immune from
- 487 <u>suit and liability, either personally or in their official capacity, for a claim for damage to</u>
- or loss of property or personal injury or other civil liability caused or arising out of or
- relating to an actual or alleged act, error, or omission that occurred, or that such person
- 490 <u>had a reasonable basis for believing occurred within the scope of Commission</u>
- 491 <u>employment, duties, or responsibilities; provided, that such person shall not be protected</u>
- from suit or liability for damage, loss, injury, or liability caused by a criminal act or the
- intentional or willful and wanton misconduct of such person.
- 494 (A) The liability of the Interstate Commission's staff director and employees or
- 495 <u>Interstate Commission representatives, acting within the scope of such person's</u>
- 496 employment or duties for acts, errors, or omissions occurring within such person's state

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may not exceed the limits of liability set forth under the Constitution and laws of that state for state officials, employees, and agents. The Interstate Commission is considered to be an instrumentality of the states for the purposes of any such action. Nothing in this subsection shall be construed to protect such person from suit or liability for damage, loss, injury, or liability caused by a criminal act or the intentional or willful and wanton misconduct of such person. (B) The Interstate Commission shall defend the staff director and its employees and, subject to the approval of the Attorney General or other appropriate legal counsel of the member state shall defend the commissioner of a member state in a civil action seeking to impose liability arising out of an actual or alleged act, error or omission that occurred within the scope of Interstate Commission employment, duties or responsibilities, or that the defendant had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such person. (C) To the extent not covered by the state involved, member state, or the Interstate Commission, the representatives or employees of the Interstate Commission shall be held harmless in the amount of a settlement or judgment, including attorney's fees and costs, obtained against such persons arising out of an actual or alleged act, error, or omission that occurred within the scope of Interstate Commission employment, duties, or responsibilities, or that such persons had a reasonable basis for believing occurred within the scope of Interstate Commission employment, duties, or responsibilities, provided that the actual or alleged act, error, or omission did not result from intentional or willful and wanton misconduct on the part of such persons.

521 ARTICLE XI. RULEMAKING FUNCTIONS OF THE INTERSTATE COMMISSION.

- 522 (a) The Interstate Commission shall promulgate and publish rules in order to effectively
- and efficiently achieve the purposes of the compact.
- 524 (b) Rulemaking shall occur pursuant to the criteria set forth in this article and the bylaws
- 525 and rules adopted pursuant thereto. Such rulemaking shall substantially conform to the
- 526 principles of the "Model State Administrative Procedures Act," 1981 Act, Uniform Laws
- 527 Annotated, Vol. 15, p.1 (2000), or such other administrative procedure acts as the Interstate
- 528 Commission deems appropriate consistent with due process requirements under the United
- 529 States Constitution as now or hereafter interpreted by the U. S. Supreme Court. All rules
- and amendments shall become binding as of the date specified, as published with the final
- yersion of the rule as approved by the Interstate Commission.
- 532 (c) When promulgating a rule, the Interstate Commission shall, at a minimum:
- 533 (1) Publish the proposed rule's entire text stating the reason(s) for that proposed rule; and
- 534 (2) Allow and invite any and all persons to submit written data, facts, opinions and
- arguments, which information shall be added to the record, and be made publicly
- 536 available; and
- 537 (3) Promulgate a final rule and its effective date, if appropriate, based on input from state
- or local officials, or interested parties.
- 539 (d) Rules promulgated by the Interstate Commission shall have the force and effect of
- 540 <u>administrative rules and shall be binding in the compacting states to the extent and in the</u>
- 541 manner provided for in this compact.
- 542 (e) Not later than 60 days after a rule is promulgated, an interested person may file a
- 543 petition in the U.S. District Court for the District of Columbia or in the Federal District
- 544 Court where the Interstate Commission's principal office is located for judicial review of
- such rule. If the court finds that the Interstate Commission's action is not supported by
- 546 <u>substantial evidence in the rulemaking record, the court shall hold the rule unlawful and</u>
- set it aside.

548 (f) If a majority of the legislatures of the member states rejects a rule, those states may by

- 549 <u>enactment of a statute or resolution in the same manner used to adopt the compact cause</u>
- 550 that such rule shall have no further force and effect in any member state.
- 551 (g) The existing rules governing the operation of the Interstate Compact on the Placement
- of Children superseded by this act shall be null and void no less than 12, but no more
- 553 than 24 months after the first meeting of the Interstate Commission created hereunder, as
- determined by the members during the first meeting.
- 555 (h) Within the first 12 months of operation, the Interstate Commission shall promulgate
- 556 <u>rules addressing the following:</u>
- 557 (1) Transition rules
- 558 (2) Forms and procedures
- 559 (3) Time lines
- 560 (4) Data collection and reporting
- 561 (5) Rulemaking
- 562 (6) Visitation
- 563 (7) Progress reports/supervision
- 564 (8) Sharing of information/confidentiality
- 565 (9) Financing of the Interstate Commission
- 566 (10) Mediation, arbitration and dispute resolution
- 567 (11) Education, training and technical assistance
- 568 (12) Enforcement
- 569 (13) Coordination with other interstate compacts
- 570 (i) Upon determination by a majority of the members of the Interstate Commission that an
- 571 <u>emergency exists:</u>
- 572 (1) The Interstate Commission may promulgate an emergency rule only if it is required
- 573 <u>to:</u>

574 (A) Protect the children covered by this compact from an imminent threat to their 575 health, safety and well-being; or 576 (B) Prevent loss of federal or state funds; or 577 (C) Meet a deadline for the promulgation of an administrative rule required by federal 578 law. 579 (2) An emergency rule shall become effective immediately upon adoption, provided that 580 the usual rulemaking procedures provided hereunder shall be retroactively applied to said 581 rule as soon as reasonably possible, but no later than 90 days after the effective date of 582 the emergency rule. 583 (3) An emergency rule shall be promulgated as provided for in the rules of the Interstate 584 Commission. 585 ARTICLE XII. OVERSIGHT, DISPUTE RESOLUTION, ENFORCEMENT. (a) Oversight 586 587 (1) The Interstate Commission shall oversee the administration and operation of the 588 compact. 589 (2) The executive, legislative and judicial branches of state government in each member 590 state shall enforce this compact and the rules of the Interstate Commission and shall take 591 all actions necessary and appropriate to effectuate the compact's purposes and intent. The 592 compact and its rules shall be binding in the compacting states to the extent and in the 593 manner provided for in this compact. 594 (3) All courts shall take judicial notice of the compact and the rules in any judicial or 595 administrative proceeding in a member state pertaining to the subject matter of this 596 compact. 597 (4) The Interstate Commission shall be entitled to receive service of process in any

action in which the validity of a compact provision or rule is the issue for which a judicial

determination has been sought and shall have standing to intervene in any proceedings.

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600 Failure to provide service of process to the Interstate Commission shall render any 601 judgment, order or other determination, however so captioned or classified, void as to the 602 Interstate Commission, this compact, its bylaws or rules of the Interstate Commission. 603 (b) Dispute Resolution 604 (1) The Interstate Commission shall attempt, upon the request of a member state, to 605 resolve disputes which are subject to the compact and which may arise among member 606 states and between member and non-member states. 607 (2) The Interstate Commission shall promulgate a rule providing for both mediation and 608 binding dispute resolution for disputes among compacting states. The costs of such 609 mediation or dispute resolution shall be the responsibility of the parties to the dispute. 610 (c) Enforcement 611 (1) If the Interstate Commission determines that a member state has defaulted in the 612 performance of its obligations or responsibilities under this compact, its bylaws or rules, 613 the Interstate Commission may: 614 (A) Provide remedial training and specific technical assistance; or 615 (B) Provide written notice to the defaulting state and other member states, of the nature 616 of the default and the means of curing the default. The Interstate Commission shall 617 specify the conditions by which the defaulting state must cure its default; or 618 (C) By majority vote of the members, initiate against a defaulting member state legal 619 action in the United State District Court for the District of Columbia or, at the 620 discretion of the Interstate Commission, in the federal district where the Interstate 621 Commission has its principal office, to enforce compliance with the provisions of the 622 compact, its bylaws or rules. The relief sought may include both injunctive relief and damages. In the event judicial enforcement is necessary the prevailing party shall be 623 624 awarded all costs of such litigation including reasonable attorney's fees; or (D) Avail itself of any other remedies available under state law or the regulation of 625 626 official or professional conduct.

627	ARTICLE XIII. FINANCING OF THE COMMISSION.
628	(a) The Interstate Commission shall pay, or provide for the payment of the reasonable
629	expenses of its establishment, organization and ongoing activities.
630	(b) The Interstate Commission may levy on and collect an annual assessment from each
631	member state to cover the cost of the operations and activities of the Interstate Commission
632	and its staff which must be in a total amount sufficient to cover the Interstate Commission's
633	annual budget as approved by its members each year. The aggregate annual assessment
634	amount shall be allocated based upon a formula to be determined by the Interstate
635	Commission which shall promulgate a rule binding upon all member states.
636	(c) The Interstate Commission shall not incur obligations of any kind prior to securing the
637	funds adequate to meet the same; nor shall the Interstate Commission pledge the credit of
638	any of the member states, except by and with the authority of the member state.
639	(d) The Interstate Commission shall keep accurate accounts of all receipts and
640	disbursements. The receipts and disbursements of the Interstate Commission shall be
641	subject to the audit and accounting procedures established under its bylaws. However, all
642	receipts and disbursements of funds handled by the Interstate Commission shall be audited
643	yearly by a certified or licensed public accountant and the report of the audit shall be
644	included in and become part of the annual report of the Interstate Commission.
645	ARTICLE XIV. MEMBER STATES, EFFECTIVE DATE AND AMENDMENT.
646	(a) Any state is eligible to become a member state.
647	(b) The compact shall become effective and binding upon legislative enactment of the
648	compact into law by no less than 35 states. The effective date shall be the later of
649	July 1, 2007 or upon enactment of the compact into law by the 35th state. Thereafter it
650	shall become effective and binding as to any other member state upon enactment of the
651	compact into law by that state. The executive heads of the state human services

administration with ultimate responsibility for the child welfare program of non-member

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states or their designees shall be invited to participate in the activities of the Interstate

- 654 Commission on a non-voting basis prior to adoption of the compact by all states.
- 655 (c) The Interstate Commission may propose amendments to the compact for enactment by
- 656 the member states. No amendment shall become effective and binding on the member
- states unless and until it is enacted into law by unanimous consent of the member states.

#### ARTICLE XV. WITHDRAWAL AND DISSOLUTION.

659 (a) Withdrawal

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- 660 (1) Once effective, the compact shall continue in force and remain binding upon each
- and every member state; provided that a member state may withdraw from the compact
- specifically repealing the statute which enacted the compact into law.
- 663 (2) Withdrawal from this compact shall be by the enactment of a statute repealing the
- same. The effective date of withdrawal shall be the effective date of the repeal of the
- statute.
- 666 (3) The withdrawing state shall immediately notify the president of the Interstate
- 667 Commission in writing upon the introduction of legislation repealing this compact in the
- withdrawing state. The Interstate Commission shall then notify the other member states
- of the withdrawing state's intent to withdraw.
- 670 (4) The withdrawing state is responsible for all assessments, obligations and liabilities
- incurred through the effective date of withdrawal.
- 672 (5) Reinstatement following withdrawal of a member state shall occur upon the
- withdrawing state reenacting the compact or upon such later date as determined by the
- 674 <u>members of the Interstate Commission.</u>
- 675 (b) Dissolution of Compact
- 676 (1) This compact shall dissolve effective upon the date of the withdrawal or default of
- 677 <u>the member state which reduces the membership in the compact to one member state.</u>

678 (2) Upon the dissolution of this compact, the compact becomes null and void and shall 679 be of no further force or effect, and the business and affairs of the Interstate Commission 680 shall be concluded and surplus funds shall be distributed in accordance with the bylaws. 681 ARTICLE XVI. SEVERABILITY AND CONSTRUCTION. 682 (a) The provisions of this compact shall be severable, and if any phrase, clause, sentence 683 or provision is deemed unenforceable, the remaining provisions of the compact shall be 684 enforceable. (b) The provisions of this compact shall be liberally construed to effectuate its purposes. 685 686 (c) Nothing in this compact shall be construed to prohibit the concurrent applicability of 687 other interstate compacts to which the states are members. ARTICLE XVII. BINDING EFFECT OF COMPACT AND OTHER LAWS. 688 689 (a) Other Laws 690 (1) Nothing herein prevents the enforcement of any other law of a member state that is 691 not inconsistent with this compact. 692 (b) Binding Effect of the Compact 693 (1) All lawful actions of the Interstate Commission, including all rules and bylaws 694 promulgated by the Interstate Commission, are binding upon the member states. 695 (2) All agreements between the Interstate Commission and the member states are binding 696 in accordance with their terms. 697 (3) In the event any provision of this compact exceeds the constitutional limits imposed 698 on the legislature of any member state, such provision shall be ineffective to the extent 699 of the conflict with the constitutional provision in question in that member state.

## 700 <u>ARTICLE XVIII. INDIAN TRIBES.</u>

- Notwithstanding any other provision in this compact, the Interstate Commission may
- 702 promulgate guidelines to permit Indian tribes to utilize the compact to achieve any or all
- of the purposes of the compact as specified in Article I. The Interstate Commission shall
- 704 make reasonable efforts to consult with Indian tribes in promulgating guidelines to reflect
- 705 the diverse circumstances of the various Indian tribes.'

706 SECTION 2.

707 Said title is further amended by repealing and reserving Chapter 4, relating to the Interstate

708 Compact on the Placement of Children.

709 **SECTION 3.** 

710 The Official Code of Georgia Annotated is amended by replacing "Code Section 39-4-4"

- 711 with "Code Section 39-4A-7" wherever the former phrase appears in:
- 712 (1) Code Section 15-11-201, relating to DFCS case plan and contents; and
- 713 (2) Code Section 15-11-212, relating to disposition of a dependent child.

714 **SECTION 4.** 

- 715 The Official Code of Georgia Annotated is further amended by replacing "Chapter 4 of Title
- 716 39" with "Chapter 4A of Title 39", wherever the former phrase appears in:
- 717 (1) 19-8-2, relating to jurisdiction and venue of adoption proceedings;
- 718 (2) 19-8-3, relating to who may adopt a child and when petition must be filed in names of
- 719 both spouses;
- 720 (3) 19-8-4, relating to adoption through the department, child-placing agency, or
- 721 out-of-state license agency;
- 722 (4) 19-8-5, relating to third party adoption by party who is not stepparent or relative of
- 723 child;

- 724 (5) 19-8-7, relating to adoption by certain relatives related to child by blood or marriage;
- 725 (6) 19-8-11, relating to petitioning superior court to terminate rights of one parent or
- 726 guardian of child and service of process; and
- 727 (7) 19-8-13, relating to petition, filing and contents, financial disclosures, attorney's
- affidavit, and redaction of certain information unnecessary.

## 729 **SECTION 5.**

- 730 The Official Code of Georgia Annotated is further amended by replacing "Interstate Compact
- 731 on the Placement of Children" with "Interstate Compact for the Placement of Children",
- 732 wherever the former phrase appears in:
- 733 (1) 15-11-201, relating to DFCS case plan and contents;
- 734 (2) 15-11-212, relating to disposition of dependent child;
- 735 (3) 19-8-2, relating to jurisdiction and venue of adoption proceedings;
- 736 (4) 19-8-3, relating to who may adopt a child and when petition must be filed in names of
- 737 both spouses;
- 738 (5) 19-8-4, relating to adoption through the department, child-placing agency, or
- out-of-state licensed agency;
- 740 (6) 19-8-5, relating to third party adoption by party who is not stepparent or relative of
- 741 child;
- 742 (7) 19-8-7, relating to adoption by certain relatives related to child by blood or marriage;
- 743 (8) 19-8-13, relating to petition, filing and contents, financial disclosures, attorney's
- affidavit, and redaction of certain information unnecessary; and
- 745 (9) 49-4B-2, relating to the Interstate Compact for Juveniles.

**SECTION 6.** 

- 747 (a) Except as otherwise provided in subsection (b) of this section, this Act shall become
- 748 effective upon its approval by the Governor or upon its becoming law without such approval.
- 749 (b) Sections 1 through 5 of this Act shall become effective upon enactment of the Interstate
- 750 Compact for the Placement of Children into law by the thirty-fifth state.

751 **SECTION 7.** 

752 All laws and parts of laws in conflict with this Act are repealed.