

Senate Bill 368

By: Senators Williams of the 25th, Burns of the 23rd, Dolezal of the 27th, Robertson of the 29th, Strickland of the 17th and others

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 5 of Title 21 of the Official Code of Georgia Annotated, relating to  
2 government transparency and campaign finance, so as to prohibit foreign nationals from  
3 contributing to candidates or campaign committees; to prohibit candidates and campaign  
4 committees from accepting contributions from foreign nationals; to provide for definitions;  
5 to require agents of foreign principals to register with the State Ethics Commissioner; to  
6 provide for registration requirements; to require agents of foreign principals to disclose to  
7 government agencies and the General Assembly when such agents are advocating on behalf  
8 of a foreign principal; to provide for related matters; to repeal conflicting laws; and for other  
9 purposes.

10 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

11 **SECTION 1.**

12 Chapter 5 of Title 21 of the Official Code of Georgia Annotated, relating to government  
13 transparency and campaign finance, is amended in Code Section 21-5-3, relating to  
14 definitions, by adding a new paragraph to read as follows:

15 “(13.1) 'Foreign national' means an individual who:

16 (A) Is not a citizen of the United States; or

17 (B) Is a national of the United States who is not lawfully admitted for permanent  
18 residence as provided for by federal law."

19 **SECTION 2.**

20 Said chapter is further amended by revising Code Section 21-5-31, which is currently  
21 reserved, as follows:

22 "21-5-31.

23 (a) No foreign national shall make a contribution to a candidate or campaign committee.  
24 (b) No candidate or campaign committee shall accept any contributions from foreign  
25 nationals Reserved."

26 **SECTION 3.**

27 Said chapter is further amended in Code Section 21-5-70, relating to definitions, by adding  
28 new paragraphs to read as follows:

29 ".(1) 'Agent of a foreign principal' means:

30 (A) Any person who acts as an agent, representative, employee, or servant, or any  
31 person who acts in any other capacity at the order, request, or under the direction or  
32 control of a foreign principal or of a person any of whose activities are directly or  
33 indirectly supervised, directed, controlled, financed, or subsidized in whole or in major  
34 part by a foreign principal, and who directly or through any other person:

35 (i) Engages within the State of Georgia in political activities for or in the interests of  
36 such foreign principal;

37 (ii) Acts within the State of Georgia as a public relations counsel, publicity agent,  
38 information-service employee or political consultant for or in the interests of such  
39 foreign principal;

40 (iii) Within the State of Georgia solicits, collects, disburses, or dispenses  
41 contributions, loans, money, or other things of value for or in the interest of such  
42 foreign principal; or

43 (iv) Within the State of Georgia represents the interests of such foreign principal  
44 before any agency or official of the State of Georgia or any political subdivision  
45 thereof; and

46 (B) Any person who agrees, consents, assumes or purports to act as, or who is or holds  
47 himself or herself out to be, whether or not pursuant to contractual relationship, an  
48 agent of a foreign principal as defined in subparagraph (A) of this paragraph,

49 provided, however, that such term shall not include any news or press service or  
50 association organized under the laws of the United States or of any state or other place  
51 subject to the jurisdiction of the United States, or any newspaper, magazine, periodical, or  
52 other publication for which there is on file with the United States Postal Service  
53 information in compliance with 39 U.S.C. Section 3685 published in the United States,  
54 solely by virtue of any bona fide news or journalistic activities, including the solicitation  
55 or acceptance of advertisements, subscriptions, or other compensation therefor, so long as  
56 it is at least 80% beneficially owned by, and its officers and directors, if any, are citizens  
57 of the United States, and such news or press service or association, newspaper, magazine,  
58 periodical, or other publication is not owned, directed, supervised, controlled, subsidized,  
59 or financed, and none of its policies are determined by any foreign principal or by any  
60 agent of a foreign principal required to register under Code Section 21-5-77."

61 "(2.1) 'Foreign political party' means any organization or any other combination of  
62 individuals in a country other than the United States, or any unit or branch thereof, having  
63 for an aim or purpose, or which is engaged in any activity devoted in whole or in part to,  
64 the establishment, administration, control, or acquisition of administration or control, of  
65 a government of a foreign country or a subdivision thereof, or the furtherance or

66 influencing of the political or public interests, policies, or relations of a government of  
67 a foreign country or a subdivision thereof.

68 (2.2) 'Foreign principal' means:

69 (A) A government of a foreign country and a foreign political party;

70 (B) A person outside of the United States, unless it is established that such person is  
71 an individual and a citizen of and domiciled within the United States, or that such  
72 person is not an individual and is organized under or created by the laws of the United  
73 States or of any State or other place subject to the jurisdiction of the United States and  
74 has its principal place of business within the United States; and

75 (C) A partnership, association, corporation, organization, or other combination of  
76 persons organized under the laws of or having its principal place of business in a  
77 foreign country.

78 (2.3) 'Government of a foreign country' means any person or group of persons exercising  
79 sovereign de facto or de jure political jurisdiction over any country, other than the United  
80 States, or over any part of such country, and includes any subdivision of any such group  
81 and any group or agency to which such sovereign de facto or de jure authority or  
82 functions are directly or indirectly delegated. Such term shall include any faction or body  
83 of insurgents within a country assuming to exercise governmental authority whether such  
84 faction or body of insurgents has or has not been recognized by the United States."

85 **SECTION 4.**

86 Said chapter is further amended by adding two new Code sections to read as follows:

87 "21-5-77.

88 (a) No person shall act as an agent of a foreign principal unless he or she has filed with the  
89 commission a true and complete registration statement and supplements thereto as required  
90 by this Code section or unless he or she is exempt from registration under the provisions  
91 of this Code section. Except as hereinafter provided, every person who becomes an agent

92 of a foreign principal shall, within ten days thereafter, file with the commissioner a  
93 registration statement, under oath, on a form prescribed by the commission. The obligation  
94 of an agent of a foreign principal to file a registration statement shall, after the tenth day  
95 of his becoming such agent, continue from day to day, and termination of such status shall  
96 not relieve such agent from his obligation to file a registration statement for the period  
97 during which he was an agent of a foreign principal. The registration statement shall  
98 include the following, which shall be regarded as material for the purposes of this Code  
99 section:

100 (1) Registrant's name, principal business address, and all other business addresses in the  
101 United States or elsewhere, and all residence addresses, if any;

102 (2) Status of the registrant:

103 (A) If an individual, his or her nationality;

104 (B) If a partnership, the name, residence addresses, and nationality of each partner, as  
105 well as a true and complete copy of its articles of copartnership; and

106 (C) If an association, corporation, organization, or any other combination of individual,  
107 the name, residence addresses, and nationality of each director and officer and of each  
108 person performing the functions of a director or officer and a true and complete copy  
109 of its charter, articles of incorporation, association, constitution, and bylaws, and  
110 amendments thereto; a copy of every other instrument or document and a statement of  
111 the terms and conditions of every oral agreement relating to its organization, powers,  
112 and purposes; and a statement of its ownership and control;

113 (3) A comprehensive statement of the nature of registrant's business, including a  
114 complete list of registrant's employees;

115 (4) A statement of the nature of the work of each foreign principal for whom the  
116 registrant is acting, assuming or purporting to act or has agreed to act, the character of the  
117 business or other activities of every such foreign principal. If any such foreign principal  
118 be other than a natural person, such statement shall also detail the ownership and control

119 to which each such foreign principal is supervised, directed, owned, controlled, financed,  
120 or subsidized, in whole or in part, by any government of a foreign country or foreign  
121 political party, or by any other foreign principal;

122 (5) The nature and amount of contributions, income, money, or thing of value, if any,  
123 that the registrant has received within the preceding 60 days from each such foreign  
124 principal, either as compensation or for disbursement or otherwise, and the form and time  
125 of each such payment and from whom received;

126 (6) A detailed statement of every activity which the registrant is performing or is  
127 assuming or purporting or has agreed to perform for himself or herself or any other  
128 person other than a foreign principal and which requires his registration hereunder;

129 (7) The name, business, and residence addresses, and if an individual, the nationality, of  
130 any person other than a foreign principal for whom the registrant is acting, assuming or  
131 purporting to act or has agreed to act under such circumstances as require his or her  
132 registration hereunder;

133 (8) The nature and amount of contributions, income, money, or thing of value, if any,  
134 that the registrant has received during the preceding 60 days from each such person in  
135 connection with any of the activities referred to in paragraph (6) of this subsection;

136 (9) A detailed statement of the money and other things of value spent or disposed of by  
137 the registrant during the preceding 60 days in furtherance of or in connection with  
138 activities which require the registrant's registration hereunder and which have been  
139 undertaken by the registrant either as an agent of a foreign principal or for himself or  
140 herself or any other person or in connection with any activities relating to the registrant  
141 becoming an agent of such principal;

142 (10) A detailed statement of any contributions of money or other things of value made  
143 by the registrant during the preceding 60 days to bring about the nomination or election  
144 of a candidate for any office, to bring about the recall of a public officer holding elective  
145 office, to oppose the recall of a public officer holding elective office, to bring about the

146 approval or rejection by the voters of any proposed constitutional amendment, a  
147 state-wide referendum, or a proposed question which is to appear on the ballot in this  
148 state or in a county or a municipal election in this state; and

149 (11) Such other statements, information, or documents pertinent to the purposes of this  
150 Code section as the commission may from time to time require.

151 (b) Every agent of a foreign principal who has filed a registration statement required by  
152 subsection (a) of this Code section shall, within 30 days after the expiration of each  
153 six-month period succeeding such filing, file with the commission a supplement thereto,  
154 under oath, on a form prescribed by the commission, which shall set forth with respect to  
155 such preceding six-month period such facts as the commission may deem necessary to  
156 make the information required under subsection (a) of this Code section accurate,  
157 complete, and current with respect to such period.

158 (c) The registration statement shall be executed under oath as follows:

159 (1) If the registrant is an individual, by him or her;

160 (2) If the registrant is a partnership, by the majority of the members thereof; and

161 (3) If the registrant is a person other than an individual or a partnership, by a majority  
162 of the officers thereof or persons performing the functions of officers or by a majority of  
163 the board of directors thereof or persons performing the functions of directors, if any.

164 (d) A registration statement or supplement required to be filed under this Code section  
165 shall be filed in electronic form, in addition to any other form that may be required by the  
166 commission.

167 21-5-78.

168 Whenever any agent of a foreign principal required to register under Code Section 21-5-77  
169 appears before any elected official, agency, as such term is defined in Code Section  
170 50-14-1, officer, official, or employees of an agency, or a committee of General Assembly,  
171 to advocate, lobby, or testify for or in the interests of such foreign principal, such agent

172 shall, at the time of such appearance, affirmatively state that he or she is acting as an agent  
173 of a foreign principal and disclose the identify of such foreign principal."

174

**SECTION 5.**

175 All laws and parts of laws in conflict with this Act are repealed.