Senate Bill 304

By: Senator Kennedy of the 18th

**AS PASSED** 

## A BILL TO BE ENTITLED AN ACT

1 To create the Peach County Public Facilities Authority; to provide for the appointment of

2 members of the authority; to provide for a short title; to confer powers upon the authority;

3 to provide for purpose and scope of operations of the authority; to provide for definitions;

4 to authorize the issuance of revenue bonds of the authority; to fix and provide the venue and

5 jurisdiction of actions relating to any provisions of this Act; to provide for moneys received

6 and trust funds; to provide for tort immunity; to provide for tax exemption, rates, charges,

7 and revenues; to provide for effect on other governments; to provide for construction of act

8 and severability; to provide for related matters; to provide for an effective date; to repeal

9 conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

Short title.

13 This Act shall be known and may be cited as the "Peach County Public Facilities Authority

14 Act."

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15 SECTION 2.

Peach County Public Facilities Authority.

(a) There is hereby created a public body corporate and politic to be known as the "Peach 18 County Public Facilities Authority," which shall be deemed to be a political subdivision of 19 the state and a public corporation, and by that name, style, and title such body may contract 20 and be contracted with, sue and be sued, implead and be impleaded, and complain and defend 21 in all courts of law and equity. The authority shall have perpetual existence. (b) The authority shall consist of five members who shall be appointed by the Board of 23 Commissioners of Peach County. All appointments shall be made for terms of two years and 24 until successors are appointed and qualified. Immediately after such appointments, the members of the authority shall enter upon their duties. To be eligible for appointment as a 26 member of the authority, a person shall be at least 21 years of age and a resident of Peach County, Georgia, for at least two years prior to the date of his or her appointment and shall 28 not have been convicted of a felony. Any member of the authority may be selected and 29 appointed to succeed himself or herself. A member may be removed from office by the 30 board of commissioners for failure to perform the appropriate duties of membership. (c) The members shall not be compensated for their services; provided, however, that such 32 members shall be reimbursed for their actual expenses necessarily incurred in the performance of their duties. (d) The members of the authority shall elect one of their number as chairperson and another as vice chairperson. The members of the authority shall also elect a secretary, who need not 36 be a member of the authority, and may also elect a treasurer, who need not be a member of the authority. The secretary may also serve as treasurer. If the secretary and treasurer are not 38 members of the authority, such officers shall have no voting rights; and each shall serve for a period of one year and until their successors are duly elected and qualified.

40 (e) Three members of the authority shall constitute a quorum. No vacancy on the authority shall impair the right of the quorum to exercise all of the rights and perform all of the duties of the authority.

43 SECTION 3.

44 Definitions.

- 45 As used in this Act, the term:
- 46 (1) "Authority" means the Peach County Public Facilities Authority created by this Act.
- 47 (2) "Costs of the project" means and embraces the cost of construction; the cost of all
- lands, properties, rights, easements, and franchises acquired; the cost of all machinery and
- 49 equipment; financing charges; interest prior to and during construction and for six months
- after completion of construction; the cost of engineering, architectural, fiscal agents'
- expenses, legal expenses, plans and specifications, and other expenses necessary or
- incidental to determining the feasibility or practicability of the project; administrative
- expenses and such other expenses as may be necessary or incidental to the financing
- authorized in this Act; working capital; and all other costs necessary to acquire, construct,
- add to, extend, improve, equip, operate, and maintain the project.
- 56 (3) "County" means Peach County, Georgia.
- 57 (4) "Project" means all buildings, facilities, and equipment necessary or convenient for
- the efficient operation of the county, or any municipality or local government authority
- located within the county or any department, agency, division, or commission thereof
- 60 permitted by the Revenue Bond Law.
- 61 (5) "Revenue Bond Law" means Article 3 of Chapter 82 of Title 36 of the O.C.G.A., the
- "Revenue Bond Law."
- 63 (6) "Revenue bonds" means revenue bonds authorized to be issued pursuant to the
- Revenue Bond Law.

(7) "Self-liquidating" means any project from which the revenues and earnings to be derived by the authority therefrom, including, but not limited to, any contractual payments with governmental or private entities, and all properties used, leased, and sold in connection herewith, together with any grants, will be sufficient to pay the costs of operating, maintaining, and repairing the project and to pay the principal and interest on the revenue bonds or other obligations which may be issued for the purpose of paying the costs of the project.

(8) "State" means the State of Georgia.

73 **SECTION 4.** 

74 Powers.

- 75 The authority shall have the power:
- 76 (1) To have a seal and alter the same at its pleasure;
- 77 (2) To acquire by purchase, lease, gift, condemnation, or otherwise and to hold, operate,
- maintain, lease, and dispose of real and personal property of every kind and character for
- its corporate purposes;

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- 80 (3) To acquire in its own name by purchase on such terms and conditions and in such
- 81 manner as it may deem proper or by condemnation in accordance with the provisions of
- any and all existing laws applicable to the condemnation of property for public use, real
- property, or rights or easements therein, or franchises necessary or convenient for its
- corporate purposes; to use the same so long as its corporate existence shall continue; and
- 85 to lease or make contracts with respect to the use of or disposal of the same in any
- 86 manner it deems to the best advantage of the authority. The authority shall be under no
- obligation to accept and pay for any property condemned under this Act except from the
- funds provided under the authority of this Act. In any proceedings to condemn, such
- orders may be made by the court having jurisdiction of the suit, action, or proceedings

as may be just to the authority and to the owners of the property to be condemned. No property shall be acquired under the provisions of this Act upon which any lien or encumbrance exists, unless, at the time such property is so acquired, a sufficient sum of money is to be deposited in trust to pay and redeem the fair value of such lien or

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encumbrance;

- (4) To appoint, select, and employ officers, agents, and employees, including engineering, architectural, and construction experts, fiscal agents, and attorneys, and to fix their respective compensations;
- 98 (5) To execute contracts, leases, installment sale agreements, and other agreements and 99 instruments necessary or convenient in connection with the acquisition, construction, 100 addition, extension, improvement, equipping, operation, or maintenance of a project; and 101 any and all persons, firms, corporations, Peach County, the Peach County School District, 102 and any other political subdivision, local government authority, or municipal corporation 103 of the State of Georgia located in Peach County are hereby authorized to enter into 104 contracts, leases, installment sale agreements, and other agreements or instruments with 105 the authority upon such terms and for such purposes as they deem advisable and as they 106 are authorized by law;
- 107 (6) To acquire, construct, add to, extend, improve, equip, hold, operate, maintain, lease, and dispose of projects;
- (7) To pay the costs of the project with the proceeds of revenue bonds or other obligations issued by the authority or from any grant or contribution from the United States or any agency or instrumentality thereof or from this state or any agency or any instrumentality or other political subdivision thereof or from any other source whatsoever;
- 114 (8) To accept loans or grants of money, materials, or property of any kind from the 115 United States or any agency or instrumentality thereof, upon such terms and conditions 116 as the United States or such agency or instrumentality may require;

117 (9) To accept loans or grants of money, materials, or property of any kind from this state 118 or any agency or instrumentality or political subdivision or municipal corporation thereof, 119 upon such terms and conditions as this state or such agency or instrumentality or political 120 subdivision or municipal corporation may require; 121 (10) To borrow money for any of its corporate purposes, to issue revenue bonds, and to

- provide for the payment of the same and for the rights of the holders thereof;
- 123 (11) To exercise any power usually possessed by private corporations performing similar 124 functions, including the power to incur short-term debt and to approve, execute, and deliver appropriate evidence of any such indebtedness; 125
- 126 (12) To adopt, alter, or repeal its own bylaws, rules, and regulations governing the 127 manner in which its business is transacted; and
- 128 (13) To do all things necessary or convenient to carry out the powers expressly given in 129 this Act.

## 130 **SECTION 5.**

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131 Revenue bonds.

132 The authority, or any authority or body which has or which may in the future succeed to the 133 powers, duties, and liabilities vested in the authority created by this Act, shall have power 134 and is authorized, pursuant to the Revenue Bond Law, to provide by resolution for the 135 issuance of revenue bonds of the authority for the purpose of paying all or any part of the 136 costs of a project and for the purpose of refunding revenue bonds or other obligations 137 previously issued; provided, however, that no such revenue bonds shall be issued to finance 138 a project for the Peach County School District or any other political subdivision, local 139 government authority, or municipal corporation of the state located within Peach County 140 other than the county without the approval of the board of commissioners. Revenue bonds

shall be undertaken, issued, priced, validated, sold, paid, redeemed, refunded, secured, and replaced in accordance with the provisions of the Revenue Bond Law.

**SECTION 6.** 

Revenue bonds; conditions precedent to issuance.

The authority shall adopt a resolution authorizing the issuance of the revenue bonds. In the resolution, the authority shall determine that the project financed with the proceeds of such revenue bonds is self-liquidating. Revenue bonds may be issued without any other proceedings or the happening of any other conditions or things other than those proceedings, conditions, and things which are specified or required by this Act. Any resolution providing for the issuance of revenue bonds under the provisions of this Act shall become effective immediately upon its passage and need not be published or posted, and any such resolution may be passed at any regular, special, or adjourned meeting of the authority by a majority of its members.

154 **SECTION 7.** 

155 Credit not pledged.

Revenue bonds of the authority shall not be deemed to constitute a debt of Peach County or the State of Georgia, nor a pledge of the faith and credit of this state or such county, but such revenue bonds shall be payable solely from the fund hereinafter provided for. The issuance of such revenue bonds shall not directly, indirectly, or contingently obligate this state or such county to levy or pledge any form of taxation whatsoever for payment of such revenue bonds or to make any appropriation for their payment, and all such revenue bonds shall contain recitals on their face covering substantially the foregoing provisions of this section. Notwithstanding the foregoing provisions, this Act shall not affect the ability of the authority

and any political subdivision or municipal corporation to enter into an intergovernmental contract pursuant to which the political subdivision or municipal corporation agrees to pay amounts sufficient to pay operating charges and other costs of the authority or any project including, without limitation, the principal of and interest on revenue bonds in consideration for services or facilities of the authority.

169 SECTION 8.

Trust indenture as security.

In the discretion of the authority, any issuance of revenue bonds may be secured by a trust indenture by and between the authority and a corporate trustee, which may be any trust company or bank having the powers of a trust company within or without this state. Either the resolution providing for the issuance of the revenue bonds or such trust indenture may contain such provisions for protecting and enforcing the rights and remedies of the bondholders as may be reasonable and proper and not in violation of law, including covenants setting forth the duties of the authority in relation to the acquisition and construction of the project, the maintenance, operation, repair, and insuring of the project, and the custody, safeguarding, and application of all money.

180 SECTION 9.

Trust indenture as security, remedies of bondholders.

Any holder of revenue bonds and the trustee under the trust indenture, if any, except to the extent that the rights given herein may be restricted by resolution passed before the issuance of the revenue bonds or by the trust indenture, may, either at law or in equity, by suit, action, mandamus, or other proceedings, protect and enforce any and all rights it may have under the laws of the state, including specifically, but without limitation, the Revenue Bond Law,

or granted hereunder or under such resolution or trust indenture and may enforce and compel performance of all duties required by this Act or by such resolution or trust indenture to be performed by the authority or any officer thereof, including the fixing, charging, and collecting of revenues, fees, tolls, fines, and other charges for the use of the facilities and services furnished.

192 **SECTION 10.** 

193 Trust indenture as security; validation.

Revenue bonds and the security therefor shall be issued, confirmed, and validated in accordance with the provisions of the Revenue Bond Law. The petition for validation shall also make Peach County or any municipality or local government authority party defendant to such action if the local government or authority has contracted with the authority for services or facilities relating to the project for which revenue bonds are to be issued and sought to be validated, and such defendant shall be required to show cause, if any exists, as to why such contract or contracts shall not be adjudicated as a part of the basis for the security for the payment of any such revenue bonds. The revenue bonds, when validated, and the judgment of validation shall be final and conclusive with respect to such revenue bonds and the security for the payment thereof and interest thereon and against the authority and all other defendants.

205 **SECTION 11.** 

To whom proceeds of bonds shall be paid.

In the resolution providing for the issuance of revenue bonds or in the trust indenture, the authority shall provide for the payment of the proceeds of the sale of the revenue bonds to any officer or person who, or any agency, bank, or trust company which, shall act as trustee

210 of such funds and shall hold and apply the same to the purposes thereof, subject to such 211 regulations as this Act and such resolution or trust indenture may provide.

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213 **SECTION 12.** 

214 Sinking fund.

- The money received pursuant to an intergovernmental contract and the revenues, fees, tolls, fines, charges, and earnings derived from any particular project or projects, regardless of whether or not such revenues, fees, tolls, fines, charges, and earnings were produced by a particular project for which revenue bonds have been issued, unless otherwise pledged and allocated, may be pledged and allocated by the authority to the payment of the principal and interest on revenue bonds of the authority as the resolution authorizing the issuance of the revenue bonds or the trust indenture may provide. Such funds so pledged from whatever source received shall be set aside at regular intervals as may be provided in the resolution or trust indenture into a sinking fund, which sinking fund shall be pledged to and charged with the payment of:
- 225 (1) The interest upon such revenue bonds as the same shall fall due;
- 226 (2) The principal or purchase price of such revenue bonds as the same shall fall due;
- 227 (3) Any premium upon such revenue bonds as the same shall fall due;
- 228 (4) The purchase of such revenue bonds in the open market; and
- 229 (5) The necessary charges of the paying agent for paying principal and interest.
- 230 The use and disposition of such sinking fund shall be subject to such regulations as may be
- 231 provided in the resolution authorizing the issuance of the revenue bonds or in the trust
- 232 indenture, but, except as may otherwise be provided in such resolution or trust indenture,
- 233 such sinking fund shall be maintained as a trust account for the benefit of all revenue bonds
- 234 without distinction or priority of one over another.

235 **SECTION 13.** 

Venue and jurisdiction.

Any action to protect or enforce any rights under the provisions of this Act or any suit or action against such authority shall be brought in the Superior Court of Peach County, and any action pertaining to validation of any revenue bonds issued under the provisions of this Act shall likewise be brought in said court which shall have exclusive, original jurisdiction of such actions.

242 **SECTION 14.** 

243 Interest of bondholders protected.

While any of the revenue bonds issued by the authority remain outstanding, the powers, duties, or existence of such authority or its officers, employees, or agents shall not be diminished or impaired in any manner that will affect adversely the interests and rights of the holders of such revenue bonds; and no other entity, department, agency, or authority shall be created which will compete with the authority to such an extent as to affect adversely the interests and rights of the holders of such revenue bonds, nor shall the state itself so compete with the authority. The provisions of this Act shall be for the benefit of the authority and the holders of any such revenue bonds, and upon the issuance of such revenue bonds under the provisions of this Act, shall constitute a contract with the holders of such revenue bonds.

253 **SECTION 15.** 

254 Money received considered trust funds.

255 All money received pursuant to the authority of this Act, whether as proceeds from the sale 256 of revenue bonds, as grants or other contributions, or as revenue, income, fees, and earnings,

257 shall be deemed to be trust funds to be held and applied solely as provided in this Act.

258 **SECTION 16.** 

259 Purpose of the authority.

The authority is created for the purpose of promoting the public good and general welfare of the citizens of Peach County, and financing and providing facilities, equipment, and services within the county, for sale to, lease or sublease to, ownership, or operation by any public body or any private person, specifically including the county, the municipalities, or local government authorities located within the county as otherwise authorized by law.

265 **SECTION 17.** 

272 obligations all or any part of the revenues.

Rates, charges, and revenues; use.

The authority is hereby authorized to prescribe and fix rates and to revise same from time to time and to collect revenues, tolls, fees, and charges for the services, facilities, and commodities furnished and, in anticipation of the collection of the revenues, to issue revenue bonds or other types of obligations as provided in this Act to finance, in whole or in part, the costs of the project and to pledge to the punctual payment of said revenue bonds or other

273 **SECTION 18.** 

274 Rules, regulations, service policies, and procedures for operation of projects.

275 It shall be the duty of the authority to prescribe rules, regulations, service policies, and

276 procedures for the operation of any project or projects constructed or acquired under the

277 provisions of this Act. The authority may adopt bylaws.

278 **SECTION 19.** 

279 Tort immunity.

280 To the extent permitted by law, the authority shall have the same immunity and exemption

281 from liability for torts and negligence as Peach County; and the officers, agents, and

282 employees of the authority when in the performance of the work of the authority shall have

283 the same immunity and exemption from liability for torts and negligence as the officers,

284 agents, and employees of Peach County when in the performance of their public duties or

285 work of the county.

286 **SECTION 20.** 

Tax exemption.

288 The income of the authority, the properties of the authority, both real and personal, and all

289 revenue bonds, certificates of participation, notes, and other forms of obligations issued by

290 the authority shall be exempt from all state and local taxes and special assessments of any

291 kind to the extent permitted by and in accordance with the general laws of the state.

292 **SECTION 21.** 293 Effect on other governments. 294 This Act shall not and does not in any way take from Peach County or any municipal 295 corporation or local government authority the authority to own, operate, and maintain public 296 facilities or to issue revenue bonds as provided by the Revenue Bond Law. 297 **SECTION 22.** 298 Liberal construction of Act. 299 This Act, being for the welfare of various political subdivisions of this state and its 300 inhabitants, shall be liberally construed to effect the purposes hereof. 301 **SECTION 23.** 302 Severability; effect of partial invalidity of Act. 303 The provisions of this Act are severable, and if any of its provisions shall be held 304 unconstitutional by any court of competent jurisdiction, the decision of such court shall not 305 affect or impair any of the remaining provisions. 306 **SECTION 24.** 307 Effective date. 308 This Act shall become effective upon its approval by the Governor or upon its becoming law

309 without such approval.

310 **SECTION 25.** 

311 General repealer.

312 All laws and parts of laws in conflict with this Act are repealed.