The House Committee on Governmental Affairs offers the following substitute to SB 222:

A BILL TO BE ENTITLED AN ACT

To amend Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and primaries generally, so as to provide that all costs and expenses relating to election administration are paid for with lawfully appropriate public funds; to provide definitions; to prohibit certain local governments and persons from soliciting or accepting donations or other things of value to support the performance of election administration; to require the return of certain donations; to provide for exceptions; to provide for penalties; to provide that the State Election Board shall be a distinct budget unit and an independent state agency attached to the office of the Secretary of State for administrative purposes only; to remove the Secretary of State from the State Election Board; to provide for an executive director of said board; to provide for venue in any action of said board and its members; to provide duties for said executive director; to provide for said board to hire investigators; to revise provisions relating to election superintendents and registrars taking or accepting funding, grants, or gifts; to prohibit county and municipal governments from accepting grants or gifts for the purpose of administering elections; to provide for related matters; to provide an effective date; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

17 **SECTION 1.** 18 Chapter 2 of Title 21 of the Official Code of Georgia Annotated, relating to elections and 19 primaries generally, is amended by adding a new Code section to read as follows: 20 "21-2-18. 21 (a) As used in this Code section, the term: 22 (1) 'Government employee' means any individual, committee, entity, or group acting in 23 concert who are employed by a county or municipal government. Such term shall 24 include, but not be limited to, election superintendents, registrars, poll workers, and the 25 agents and employees thereof. 26 (2) 'Person' means any individual, proprietorship, firm, partnership, joint venture, syndicate, labor union, business trust, company, association, committee, corporation, 27 whether operated for profit or not, or any other organization of a group of persons acting 28 29 in concert, or any other nongovernmental third-party entity. 30 (b) All costs and expenses related to conducting primaries, elections, runoffs, or other 31 undertakings authorized or required by this chapter shall be paid from lawfully 32 appropriated public funds. 33 (c) Notwithstanding any other provision of law to the contrary, no county or municipal 34 government, government employee, or election official shall solicit, take, or otherwise 35 accept from any person a contribution, donation, service, or anything else of value for the

accept from any person a contribution, donation, service, or anything else of value for the purpose of conducting primaries or elections or in support of performing his or her duties under this chapter.

(d) Any county or municipal government, government employee, or election official who has taken or otherwise accepted from any person a contribution, donation, service, or anything else of value for the purpose of conducting primaries or elections or in support of performing his or her duties under this chapter on or after January 1, 2023, shall immediately return the same to the entity which provided such thing of value within 14

days of the effective date of this Code section.

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44 (e) This Code section shall not apply to the donation or use of locations for voting purposes, services provided by individuals without remuneration, or goods that have

46 <u>nominal value of less than \$200.00.</u>

(f) Violation of this Code section shall constitute a felony, and upon conviction shall be punished by imprisonment for not less than one year and by a fine of not less than

49 <u>\$10,000.00."</u>

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SECTION 2.

- 51 Said chapter is further amended by revising Code Section 21-2-30, relating to creation,
- 52 composition, election of chairperson, terms of service, vacancies, quorum, seal and bylaws,
- and meetings of the State Election Board, as follows:
- *"*21-2-30.
- 55 (a) There is created a state board to be known as the State Election Board, to be composed
- of a chairperson elected by the General Assembly, an elector to be elected by a majority
- vote of the Senate of the General Assembly at its regular session held in each
- odd-numbered year, an elector to be elected by a majority vote of the House of
- Representatives of the General Assembly at its regular session held in each odd-numbered
- year, and a member of each political party to be nominated and appointed in the manner
- provided in this Code section. No person while a member of the General Assembly shall
- serve as a member of the board.
- 63 (a.1)(1) The chairperson shall be elected by the General Assembly in the following
- manner: A joint resolution which shall fix a definite time for the nomination and election
- of the chairperson may be introduced in either branch of the General Assembly. Upon
- passage of the resolution by a majority vote of the membership of the Senate and House
- of Representatives, it shall be the duty of the Speaker of the House of Representatives to
- call for the nomination and election of the chairperson at the time specified in the
- resolution, at which time the name of the qualified person receiving a majority vote of the
- membership of the House of Representatives shall be transmitted to the Senate for

confirmation. Upon the qualified person's receiving a majority vote of the membership of the Senate, he or she shall be declared the duly elected chairperson; and the Governor shall be notified of his or her election by the Secretary of the Senate. The Governor is directed to administer the oath of office to the chairperson and to furnish the chairperson with a properly executed commission of office certifying his or her election.

- (2) The chairperson of the board shall be nonpartisan. At no time during his or her service as chairperson shall the chairperson actively participate in a political party organization or in the campaign of a candidate for public office, nor shall he or she make any campaign contributions to a candidate for public office. Furthermore, to qualify for appointment as chairperson, in the two years immediately preceding his or her appointment, a person shall not have qualified as a partisan candidate for public office, participated in a political party organization or the campaign of a partisan candidate for public office, or made any campaign contributions to a partisan candidate for public office.
- (3) The term of office of the chairperson shall continue until a successor is elected as provided in paragraph (1) of this subsection. In the event of a vacancy in the position of chairperson at a time when the General Assembly is not in session, it shall be the duty of the Governor and the Governor is empowered and directed to appoint a chairperson possessing the qualifications as provided in this subsection who shall serve as chairperson until the next regular session of the General Assembly, at which time the nomination and election of a chairperson shall be held by the General Assembly as provided in paragraph (1) of this subsection.
- (b) A member elected by a house of the General Assembly shall take office on the day following the adjournment of the regular session in which elected and shall serve for a term of two years and until his or her successor is elected and qualified, unless sooner removed. An elected member of the board may be removed at any time by a majority vote of the house which elected him or her. In the event a vacancy should occur in the office of such

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a member of the board at a time when the General Assembly is not in session, then the President of the Senate shall thereupon appoint an elector to fill the vacancy if the prior incumbent of such office was elected by the Senate or appointed by the President of the Senate; and the Speaker of the House of Representatives shall thereupon appoint an elector to fill the vacancy if the prior incumbent of such office was elected by the House of Representatives or appointed by the Speaker of the House of Representatives. A member appointed to fill a vacancy may be removed at any time by a majority vote of the house whose presiding officer appointed him or her.

(c) Within 30 days after April 3, 1968, the state executive committee of each political party shall nominate a member of its party to serve as a member of the State Election Board and, thereupon, the Governor shall appoint such nominee as a member of the board to serve for a term of two years from the date of the appointment and until his or her successor is elected and qualified, unless sooner removed. Thereafter, such state executive committee shall select a nominee for such office on the board within 30 days after a vacancy occurs in such office and shall also select a nominee at least 30 days prior to the expiration of the term of each incumbent nominated by it; and each such nominee shall be immediately appointed by the Governor as a member of the board to serve for the unexpired term in the case of a vacancy, and for a term of two years in the case of an expired term. Each successor, other than one appointed to serve an unexpired term, shall serve for a term of two years; and the terms shall run consecutively from the date of the initial gubernatorial appointment. No person shall be eligible for nomination by such state executive committee unless he or she is an elector and a member in good standing of the political party of the committee. Such a member shall cease to serve on the board and his or her office shall be abolished if and when his or her political organization shall cease to be a 'political party' as defined in Code Section 21-2-2.

(d) The Secretary of State shall be an ex officio nonvoting member of the board. Three voting members of the board shall constitute a quorum, and no vacancy on the board shall

impair the right of the quorum to exercise all the powers and perform all the duties of the board. The board shall adopt a seal for its use and bylaws for its own government and procedure.

- (e) Meetings shall be held whenever necessary for the performance of the duties of the board on call of the chairperson or whenever any two of its members so request. Minutes shall be kept of all meetings of the board and a record kept of the vote of each member on all questions coming before the board. The chairperson shall give to each member of the board prior notice of the time and place of each meeting of the board.
- (f) If any member of the board, other than the Secretary of State, shall qualify as a candidate for any public office which is to be voted upon in any primary or election regulated by the board, that member's position on the board shall be immediately vacated and such vacancy shall be filled in the manner provided for filling other vacancies on the board.
- (g) On and after July 1, 2023, the board shall be a separate and distinct budget unit as defined in Part 1 of Article 4 of Chapter 12 of Title 45, the 'Budget Act'; provided, however, that the board shall be attached for administrative purposes only to the office of the Secretary of State as provided for in Code Section 50-4-3. The board shall neither be under the jurisdiction of the Secretary of State nor shall it be considered a division of the office of the Secretary of State.
- (h) The board shall have the power to appoint an executive director who shall be a full-time employee of the board. The executive director shall serve at the pleasure of the board, and the board shall in its discretion appoint and fix the compensation of the executive director. The executive director shall be charged with such duties and powers as provided in this Code section or as delegated by the board. The executive director shall serve as the secretary of the board ex officio but shall not be a voting member of the board or a member for the purposes of constituting a quorum.

151 (i) The executive director and other employees of the board shall be reimbursed for travel 152 and other expenses incurred in the performance of their duties in the same manner as 153 officers and employees of the office of the Secretary of State. 154 (i) Venue of any action involving members of the board shall be the county in which is 155 found the primary office of the board. Any notice or legal process necessary to be served upon the board may be served upon the executive director, but the executive director shall 156 not be considered a member of the board in determining the venue of any such action, and 157 no court shall have jurisdiction over any such action solely by virtue of the executive 158 director residing or maintaining a residence within its jurisdiction. 159 160 (k) The executive director shall: 161 (1) Keep all records of the board and its proceedings; (2) With the approval of the board, employ and fix the compensation of personnel as 162 163 determined necessary to assist the executive director in his or her duties. Persons hired 164 for the purpose of conducting investigations on behalf of the board shall have a level of 165 experience of knowledge of the matters, as determined by the board, to be investigated; 166 (3) With the consent of the board, schedule the time and location of all meetings and 167 hearings, as well as maintain a schedule of all meetings and hearings available for public 168 review; 169 (4) With the approval of the board, enter into such contracts, leases, agreements, or other transactions with any person or agency as are deemed necessary to carry out the 170

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(5) On or before the second Tuesday in January of each year, prepare and deliver a written annual report to the Governor and the chairpersons of the House and Senate Appropriations Committees describing the activities of the board for the previous calendar year. Such report shall be made available to any member of the General Assembly upon request. The report shall include a summary of all actions taken by the board and a financial report of all income and disbursements and staff personnel. The

Governor may request a preliminary financial report for budgetary purposes prior to the executive director delivering the annual report.

(1) The board shall have the power to hire investigators for the purpose of conducting investigations authorized by this chapter."

SECTION 3.

Said chapter is further amended by revising subsection (b) of Code Section 21-2-71, relating to payment by county or municipality of superintendent's expenses, and study and report on acceptance and equitable distribution of donations, as follows:

"(b) No superintendent, county, or municipality shall take or accept any funding, grants, or gifts for purposes of administering this chapter from any source other than from the governing authority of the county or municipality, the State of Georgia, or the federal government."

SECTION 4.

Said chapter is further amended in Code Section 21-2-212, relating to county registrars, appointment, certification, term of service, vacancies, compensation, and expenses of chief registrar, registrars, and other officers and employees, and budget estimates, by revising subsection (f) as follows:

"(f) The board of registrars of each county shall prepare annually a budget estimate in which it shall set forth an itemized list of its expenditures for the preceding two years and an itemized estimate of the amount of money necessary to be appropriated for the ensuing year and shall submit the same at the time and in the manner and form other county budget estimates are required to be filed. No board of registrars shall take or accept any funding, grants; or gifts for the purpose of administering this chapter from any source other than from the governing authority of the county, the State of Georgia; or the federal government."

203	SECTION 5.
204	This Act shall become effective upon its approval by the Governor or upon its becoming law
205	without such approval.
206	SECTION 6.
207	All laws and parts of laws in conflict with this Act are repealed.