

Senate Bill 158

By: Senators Burke of the 11th, Kirk of the 13th, Watson of the 1st, Hill of the 6th and McKoon of the 29th

A BILL TO BE ENTITLED
AN ACT

1 To amend Title 33 of the Official Code of Georgia Annotated, relating to insurance, so as to
2 provide certain consumer and provider protections regarding health insurance; to provide for
3 definitions; to provide for short titles; to provide for health insurer transparency; to provide
4 for health care providers' right to choose; to provide for health care provider stability; to
5 provide for consumer right to access; to provide for related matters; to repeal conflicting
6 laws; and for other purposes.

7 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

8 **SECTION 1.**

9 This Act shall be known and may be referred to as the "Consumer and Provider Protection
10 Act."

11 **SECTION 2.**

12 Title 33 of the Official Code of Georgia Annotated, relating to insurance, is amended by
13 adding a new chapter to read as follows:

14 "CHAPTER 20C
15 ARTICLE 1

16 33-20C-1.

17 As used in this chapter, the term:

18 (1) 'Affiliate' means an entity owned or controlled, either directly or through a parent or
19 subsidiary entity, by a contracting entity that accesses the rates, terms, or conditions of
20 health care services.

21 (2) 'Contracting entity' means any person or entity that enters into direct contracts with
22 health care providers for the delivery of health care services in the ordinary course of
23 business, including a health care organization or hospital organization when leasing or
24 renting the health care organization's or hospital organization's network to a third party.

- 25 (3) 'Covered person' means an individual who is covered under a health insurance plan.
- 26 (4) 'Enrollee' means a policyholder, subscriber, covered person, or other individual
27 participating in a health benefit plan.
- 28 (5) 'Health benefit plan' means any managed care plan, hospital or medical insurance
29 policy or certificate, health care plan contract or certificate, qualified higher deductible
30 health plan, health maintenance organization subscriber contract, any health benefit plan
31 established pursuant to Article 1 of Chapter 18 of Title 45, or any dental or vision care
32 plan or policy; but health benefit plan does not include policies issued in accordance with
33 Chapter 31 of this title; disability income policies; or Chapter 9 of Title 34, relating to
34 workers' compensation.
- 35 (6) 'Health care provider' or 'provider' means any physician, dentist, podiatrist,
36 pharmacist, optometrist, psychologist, clinical social worker, advanced practice registered
37 nurse, registered optician, licensed professional counselor, physical therapist, marriage
38 and family therapist, chiropractor, athletic trainer qualified pursuant to Code Section
39 43-5-8, occupational therapist, speech language pathologist, audiologist, dietitian, or
40 physician assistant.
- 41 (7) 'Health care services' means the examination or treatment of persons for the
42 prevention of illness or the correction or treatment of any physical or mental condition
43 resulting from illness, injury, or other human physical problem and includes, but is not
44 limited to:
- 45 (A) Hospital services which include the general and usual care, services, supplies, and
46 equipment furnished by hospitals;
- 47 (B) Medical services which include the general and usual services and care rendered
48 and administered by doctors of medicine, doctors of dental surgery, and doctors of
49 podiatry; and
- 50 (C) Other health care services which include appliances and supplies; nursing care by
51 a registered nurse or a licensed practical nurse; care furnished by such other licensed
52 practitioners as may be expressly approved by the board of directors from time to time;
53 institutional services, including the general and usual care, services, supplies, and
54 equipment furnished by health care institutions and agencies or entities other than
55 hospitals; physiotherapy; ambulance services; drugs and medications; therapeutic
56 services and equipment, including oxygen and the rental of oxygen equipment; hospital
57 beds; iron lungs; orthopedic services and appliances, including wheelchairs, trusses,
58 braces, crutches, and prosthetic devices, including artificial limbs and eyes; and any
59 other appliance, supply, or service related to health care.
- 60 (8) 'Health insurer' means an accident and sickness insurer, fraternal benefit society,
61 hospital service corporation, medical service corporation, health care corporation, health

62 maintenance organization, provider sponsored health care corporation, or any similar
63 entity.

64 (9) 'Material change' means a change regarding: decreases in fees or payment
65 methodologies in excess of 7 percent, coding guidelines, payment rules, including but not
66 limited to a multiple procedure payment reduction rules, claim payment procedures, or
67 any other elements that the third-party payor utilizes to determine payment or
68 reimbursement amounts. This term does not include any revision to the enrollee's benefit
69 package.

70 (10) 'Network' means the group of participating providers providing services under a
71 health benefit plan.

72 (11) 'Participating provider' means a provider who, under a contract with the health
73 insurer or with its contractor or subcontractor, has agreed to provide health care services
74 to enrollees with an expectation of receiving payment, other than coinsurance,
75 copayments, or deductibles, directly or indirectly from the health insurer.

76 (12) 'Provider network contract' means a contract between a contracting entity and a
77 provider specifying the rights and responsibilities of the contracting entity and provider
78 for the delivery of and payment for health care services to covered persons.

79 (13) 'Rental preferred provider network' means a preferred provider network that
80 contracts with a health insurer or other payor or with another preferred provider network
81 to grant access to the terms and conditions of its contract with medical physicians. Such
82 contracts are often referred to as 'renting' or 'leasing' the network. The term 'rental
83 preferred provider network' does not refer to a proprietary network of a licensed insurer
84 or to arrangements providing for access to the proprietary network of a licensed insurer
85 by affiliates of the licensed insurer or by entities receiving administrative services from
86 the licensed insurer or its affiliates.

87 (14) 'Third party' means an organization that enters into a contract with a contracting
88 entity or with another third party to gain access to a provider network contract. 'Third
89 party' shall not include the contracting entity's subsidiaries and affiliates. 'Third party'
90 shall also not include any self-funded, employer sponsored health insurance plan
91 regulated under the Employee Retirement Income Security Act of 1974, as codified and
92 amended at 29 U.S.C. Section 1001, et seq.

93 ARTICLE 2

94 33-20C-10.

95 This article shall be known and may be cited as the 'Insurer Transparency Act.'

96 33-20C-11.

97 (a) Any person who commences business as a rental preferred provider network shall
98 register with the Commissioner within 30 days of commencing business in this state unless
99 such person is licensed by the Commissioner as a health insurer. Each rental preferred
100 provider network not licensed by the Commissioner on July 1, 2015, shall be required to
101 register with the Commissioner no later than September 30, 2015, and shall be placed on
102 an approved list maintained by the Commissioner.

103 (b) Registration shall consist of the submission of the following information:

104 (1) The official name of the rental preferred provider network, including any d/b/a
105 designations used in this state;

106 (2) The mailing address and main telephone number for the rental preferred provider
107 network's main headquarters; and

108 (3) The name and telephone number of the rental preferred provider network
109 representative who shall serve as the primary contact with the department.

110 (c) The information required by this Code section shall be submitted in written or
111 electronic format, as prescribed by the Commissioner by rule or regulation.

112 (d) The Commissioner may, pursuant to rule or regulation, collect a reasonable fee for the
113 purpose of administering the registration process.

114 (e) The Commissioner shall maintain an approved list of rental preferred provider
115 networks.

116 33-20C-12.

117 It shall be grounds for the Commissioner to remove a rental preferred provider network
118 from the approved list and thereby revoke the registration of such rental preferred provider
119 network if the Commissioner finds that the person has:

120 (1) Knowingly accessed or utilized a provider's contractual discount pursuant to a
121 provider network contract without a contractual relationship with the provider, rental
122 preferred provider network, or third party; or

123 (2) Leased, rented, or otherwise granted to a third party access to a provider network
124 contract unless the third party accessing the health care contract is:

125 (A) A payor or third-party administrator or another entity that administers or processes
126 claims on behalf of the payor;

127 (B) A preferred provider organization or preferred provider network, including a
128 physician organization or physician-hospital organization; or

129 (C) An entity engaged in the electronic claims transport between the preferred provider
130 network and the payor that does not provide access to the provider's services and
131 discount to any other third party.

132 33-20C-13.

133 This article shall not apply:

134 (1) To provider network contracts for services provided to Medicaid, Medicare, or State
135 Children's Health Insurance Program (SCHIP) beneficiaries;

136 (2) To employers, church plans, or government plans receiving administrative services
137 from a rental preferred provider network or its affiliates, or pharmacy benefits managers;

138 (3) In circumstances where access to the provider network contract is granted to an entity
139 operating under the same brand licensee program as the contracting entity;

140 (4) To the provision of any medical services for injuries covered by workers'
141 compensation; or

142 (5) To health insurance plans.

143 ARTICLE 3

144 33-20C-20.

145 This article shall be known and may be cited as the 'Providers' Right to Choose Act.'

146 33-20C-21.

147 (a) No health insurer shall require, as a condition of contracting with the health insurer,
148 that a health care provider must provide health care services under all health plans offered
149 or sponsored by, or affiliated with, the health insurer, or to participate in all provider
150 network arrangements offered or sponsored by, or affiliated with, the health insurer. A
151 health insurer may not terminate any contractual relationship with a health care provider
152 on the grounds that the health care provider did not agree to participate in a provider
153 network arrangement pursuant to this Code section.

154 (b) This Code section shall not be construed to prohibit any participating provider from
155 voluntarily accepting an offer by a contracting entity to provide health care services under
156 all of the contracting entity's products.

157 ARTICLE 4

158 33-20C-30.

159 This article shall be known and may be cited as the 'Provider Stability Act.'

160 33-20C-31.

161 (a) A health insurer may not effect a unilateral material change to a contract under which
162 a health care provider is paid for providing items or services without the express agreement

163 of the health care provider during either the first year of the contract or the initial term of
164 the contract, whichever is longer.

165 (b) After the initial term or first year of the contract in which a health care provider is paid,
166 the health insurer may only effect a unilateral material change with the express agreement
167 of the health care provider on the stipulated renewal date of the contract or the anniversary
168 of the effective date of the contract, whichever is longer.

169 (c) A health insurer may not effect a unilateral material change to a contract with a health
170 care provider pursuant to subsection (b) of this Code section, unless the health insurer
171 provides a calculation that estimates any reduction in the provider's cumulative allowed
172 amount based on 12 months, or an annualized shorter look back period, of actual data.

173 33-20C-32.

174 A person who violates or causes a violation of this article shall be liable for a civil penalty
175 of not less than \$500.00 or more than \$2,000.00 for each violation.

176 33-20C-33.

177 A health care provider may maintain an action to enforce any provision of this article. The
178 court may also award attorneys' fees and costs to the prevailing party. Such action shall
179 not be contingent on the health care provider commencing or completing any
180 administrative appeal process provided for in the contract between the health insurer and
181 the health care provider.

182 33-20C-34.

183 (a) None of the provisions of this article may be waived by contract, and any such
184 purported waiver is void.

185 (b) None of the provisions of this article obviates a health insurer's obligation to comply
186 with any and all legal requirements to which such payor must comply with respect to
187 participating or nonparticipating health care providers.

188 ARTICLE 5

189 33-20C-40.

190 This article shall be known and may be cited as the 'Consumer Right to Access Act.'

191 33-20C-41.

192 Each health insurer shall:

193 (1) Maintain a network that is sufficient in numbers and types of providers to ensure that
194 all services to covered persons will be accessible without unreasonable delay. In the case
195 of emergency services, covered persons shall have access 24 hours per day, seven days
196 per week;

197 (2) Report annually to the Commissioner for each of its policies or plans the number of
198 enrollees and the number of participating in-network health care providers; and

199 (3) Maintain a network directory via Internet website, mobile applications or other
200 electronic means through which a provider or enrollee may obtain a current listing,
201 updated at least every 30 days, of all participating providers within each network.

202 33-20C-42.

203 (a) The Commissioner shall assess the provider network adequacy of each such health
204 insurer. Such assessment shall be done annually at the time of license renewal or at the
205 time of initial licensure and annually thereafter.

206 (b) In assessing provider network adequacy, the Commissioner shall consider, but is not
207 limited to:

208 (1) Provider-covered person ratios by specialty;

209 (2) Primary care provider-covered person ratios;

210 (3) Geographic accessibility;

211 (4) Geographic population dispersion;

212 (5) Waiting times for visits with participating providers;

213 (6) Hours of operation;

214 (7) The volume of technological and specialty services available to serve the needs of
215 covered persons requiring technologically advanced or specialty care; and

216 (8) The availability and accessibility of appropriate and timely care provided to disabled
217 enrollees in accordance with the Americans with Disabilities Act of 1990, 42 U.S.C.
218 Section 12101, et seq., as amended from time to time.

219 (c) No health insurer shall exclude from its provider network any appropriately licensed
220 type of health care provider as a class.

221 (d) Each provider network shall be adequate to meet the comprehensive needs of the
222 enrollees of the health insurer and provide an appropriate choice of health care providers
223 sufficient to provide the services covered under the policies or plans of such health insurer.

224 33-20C-43.

225 (a) Within 60 days after the submission by a health insurer to the Commissioner, the
226 Commissioner shall notify the health insurer whether the plan is adequate, in the judgment
227 of the Commissioner, or unsatisfactory. If the Commissioner determines the plan is

228 unsatisfactory, the notification to the health insurer shall set forth the reasons for the
229 determination and may set forth proposed revisions which will render the plan satisfactory
230 in the judgment of the Commissioner. Upon notification from the Commissioner, the
231 health insurer shall prepare a revised plan, which may incorporate by reference any
232 revisions proposed by the Commissioner, and shall submit the revised plan to the
233 Commissioner within 45 days after the notification from the Commissioner.

234 (b) If the revised plan is rejected, the health insurer shall have the right to request a hearing
235 within 45 days after notification pursuant to Code Section 33-2-17.

236 33-20C-44.

237 The Commissioner may promulgate necessary rules and regulations to effectuate the
238 provisions of this article.

239 33-20C-45.

240 A health insurer examined under this article shall pay the cost of the examination in an
241 amount determined by the Commissioner."

242 **SECTION 3.**

243 All laws and parts of laws in conflict with this Act are repealed.