ADOPTED SENATE

SENATE SUBSTITUTE TO HB 959

A BILL TO BE ENTITLED AN ACT

1 To amend Chapter 21 of Title 15 of the Official Code of Georgia Annotated, relating to 2 payment and disposition of fines and forfeitures, so as to create the Victims of Human 3 Trafficking Fund and the Victims of Human Trafficking Fund Commission; to provide for 4 definitions; to provide for appointment of members of the commission and personnel; to 5 provide for duties of the commission and allow for expenses; to provide for 6 recommendations of changes in state programs, laws, and policies; to provide for acceptance of federal funds and individual donations; to provide for fines and penalties; to provide for 8 collection of fines and disposition of moneys collected; to provide for a duty to collect; to 9 provide for a cause of action and forfeiture; to amend Code Section 16-6-13.3 of the Official 10 Code of Georgia Annotated, relating to civil forfeiture of proceeds and property, so as to 11 provide for the forfeiture of proceeds or money which is used, intended for use, used in any 12 manner to facilitate, or derived from the criminal offense of trafficking of persons for labor 13 or sexual servitude; to amend Title 16 of the Official Code of Georgia Annotated, relating to crimes and offenses, so as to provide for a required human trafficking training program for hotels; to provide for definitions; to provide for retraining; to provide that the provisions of Code Section 16-6-16, relating to masturbation for hire, shall be applicable only to persons above a certain age; to amend Code Sections 17-10-21 and 35-3-37 of the Official Code of 18 Georgia Annotated, relating to vacating of sentence for trafficking victim defendants and 19 review of individual's criminal history record information, definitions, privacy

20 considerations, written application requesting review, and inspection, respectively, so as to

- 21 authorize certain relief for defendants conditionally discharged for possession of controlled
- 22 substances or sentenced as a first offender; to provide for related matters; to provide for a
- 23 contingent effective date and automatic repeal; to repeal conflicting laws; and for other
- 24 purposes.
- 25 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
- 26 PART I
- 27 **SECTION 1-1.**
- 28 Chapter 21 of Title 15 of the Official Code of Georgia Annotated, relating to payment and
- 29 disposition of fines and forfeitures, is amended by adding a new article to read as follows:
- 30 "ARTICLE 12
- 31 <u>15-21-220.</u>
- 32 This article is enacted pursuant to Article III, Section IX, Paragraph VI(o) of the
- 33 Constitution, which provision authorizes additional penalty assessments for violations
- relating to certain sexual crimes and provides that the proceeds derived therefrom may be
- 35 used for the purpose of meeting the costs of care and rehabilitative and social services for
- 36 certain individuals in this state who have been sexually exploited.
- 37 15-21-221.
- 38 As used in this article, the term:
- 39 (1) 'Commission' means the Victims of Human Trafficking Fund Commission.
- 40 (2) 'Fund' means the Victims of Human Trafficking Fund.

41 (3) 'Safe house' means a licensed residential facility that provides safe and secure shelter.

- 42 (4) 'Sexually explicit conduct' shall have the same meaning as set forth in Code
- 43 Section 16-12-100.
- 44 (5) 'Sexually exploited victim' means a person who:
- 45 (A) Has been the victim of trafficking of persons for sexual servitude in violation of
- 46 Code Section 16-5-46;
- 47 (B) Has engaged in sodomy, prostitution, solicitation of sodomy, or masturbation for
- 48 hire; or
- 49 (C) Has been the victim of sexually explicit conduct for the purpose of producing any
- 50 print or visual medium.
- 51 (6) 'Visual medium' shall have the same meaning as set forth in Code Section 16-12-100.
- 52 <u>15-21-222.</u>
- 53 (a) There is established the Victims of Human Trafficking Fund Commission which is
- 54 <u>assigned to the Division of Family and Children Services of the Department of Human</u>
- Resources for administrative purposes only, as prescribed in Code Section 50-4-3.
- 56 (b) There is created the Victims of Human Trafficking Fund as a separate fund in the state
- 57 treasury. The state treasurer shall credit to the fund all amounts transferred to the fund and
- shall invest the fund moneys in the same manner as authorized for investing other moneys
- in the state treasury.
- 60 (c) The commission may authorize the disbursement of available money from the fund,
- after appropriation thereof, for purposes of providing care, rehabilitative services,
- residential housing, health services, and social services, including establishing safe houses,
- 63 to sexually exploited victims and to a person, entity, or program eligible pursuant to criteria
- 64 to be set by the commission. The commission shall also consider disbursement of available
- money from the fund to a person, entity, or program devoted to awareness and prevention
- of becoming a sexually exploited victim. The commission may also authorize the

67 disbursement of fund money for the actual and necessary operating expenses that the

- 68 commission incurs in performing its duties; provided, however, that such disbursements
- 69 shall be kept at a minimum in furtherance of the primary purpose of the fund, which is to
- 70 <u>disburse money to provide care and rehabilitative and social services to sexually exploited</u>
- 71 <u>victims.</u>
- 72 15-21-223.
- 73 (a) The commission shall consist of six members. Five of the members shall serve for
- terms of two years, except that, with respect to the first members appointed, two members
- shall be appointed for terms of three years, two members for terms of two years, and one
- 76 member for a term of one year. The director of the Division of Family and Children
- 77 Services of the Department of Human Services shall be a permanent member of the
- 78 commission. The chairperson of the Criminal Justice Coordinating Council, the
- 79 commissioner of behavioral health and developmental disabilities, the director of the
- 80 Division of Family and Children Services of the Department of Human Services, the
- President of the Senate, and the Speaker of the House of Representatives shall each appoint
- 82 one member of the commission. The appointees of the President of the Senate and the
- 83 Speaker of the House of Representatives shall both be advocates for victims of human
- 84 trafficking. The Governor shall establish initial terms of office for all members of the
- 85 commission within the limitations of this subsection.
- 86 (b) In the event of death, resignation, disqualification, or removal for any reason of any
- 87 member of the commission, the vacancy shall be filled in the same manner as the original
- appointment, and the successor shall serve for the unexpired term.
- 89 (c) Membership on the commission shall not constitute public office, and no member shall
- 90 <u>be disqualified from holding public office by reason of his or her membership.</u>

91 (d) The Governor shall designate a chairperson of the commission from among the

- 92 members, which chairperson shall serve in that position at the pleasure of the Governor.
- 93 The commission may elect such other officers and committees as it considers appropriate.
- 94 (e) The commission, with the approval of the Governor, may employ such professional,
- 95 technical, or clerical personnel as deemed necessary to carry out the purposes of this
- 96 article.
- 97 15-21-224.
- 98 Members of the commission shall serve without compensation but shall receive the same
- 99 expense allowance per day as that received by a member of the General Assembly for each
- day such member of the commission is in attendance at a meeting of such commission, plus
- either reimbursement for actual transportation costs while traveling by public carrier or the
- same mileage allowance for use of a personal car in connection with such attendance as
- members of the General Assembly receive. Such expense and travel allowance shall be
- paid in lieu of any per diem, allowance, or other remuneration now received by any such
- member for such attendance. Expense allowances and other costs authorized in this Code
- section shall be paid from moneys in the fund.
- 107 15-21-225.
- 108 (a) The commission shall:
- 109 (1) Meet at such times and places as it shall determine necessary or convenient to
- perform its duties on the call of the chairperson or the Governor;
- 111 (2) Maintain minutes of its meetings;
- 112 (3) Adopt rules and regulations for the transaction of its business;
- (4) Accept applications for disbursements of available money from the fund;
- 114 (5) Develop a state-wide protocol for helping to coordinate the delivery of services to
- sexually exploited victims;

116 (6) Provide oversight and accountability for any program that receives disbursements

- from the fund;
- (7) Maintain records of all its expenditures, funds received as gifts and donations, and
- disbursements made from the fund; and
- 120 (8) Conform to the standards and requirements prescribed by the state accounting officer
- pursuant to Chapter 5B of Title 50.
- 122 (b) The commission shall utilize existing state resources and staff of participating
- departments whenever practicable.
- 124 15-21-226.
- 125 The commission may recommend to the Governor and the General Assembly changes in
- state programs, laws, policies, budgets, and standards relating to the care and rehabilitation
- of sexually exploited victims, changes to improve coordination among state agencies that
- provide care and rehabilitative and social services to sexually exploited victims, and
- changes to improve the condition of sexually exploited victims who are in need of
- 130 rehabilitative and social services.
- 131 15-21-227.
- 132 The commission may accept and solicit federal funds granted by Congress or executive
- order for the purposes of this article as well as gifts and donations from individuals, private
- organizations, or foundations. The acceptance and use of federal funds shall not commit
- state funds and shall not place an obligation upon the General Assembly to continue the
- purposes for which the federal funds are made available. All such funds received in the
- manner described in this Code section shall be transmitted to the state treasurer for deposit
- into the fund to be disbursed as other moneys in the fund.

- 139 <u>15-21-228.</u>
- 140 (a) In every case in which any court in this state imposes a fine, including costs, for
- 141 <u>trafficking a person for sexual servitude in violation of Code Section 16-5-46 or any</u>
- 142 <u>violation of Code Section 16-6-10, 16-6-11, 16-6-12, 16-6-15, 16-6-16, or 16-12-100, there</u>
- shall be imposed an additional penalty of \$2,500.00 if the defendant was 18 years of age
- or older at the time of the offense.
- 145 (b) The penalty provided for in subsection (a) of this Code section shall be in addition to
- any amount required to be paid into any pension, annuity, or retirement fund under Title 47
- or any other law and in addition to any other amounts provided for in this chapter.
- 148 (c) The penalty provided for in subsection (a) of this Code section shall be assessed and
- 149 collected by the clerk or court officer charged with the duty of collecting moneys arising
- 150 from fines and shall be paid over by the last day of the following month to the Georgia
- 151 Superior Court Clerks' Cooperative Authority for remittance to the Victims of Human
- 152 Trafficking Fund Commission, to be deposited into the Victims of Human Trafficking
- 153 Fund.
- 154 (d) Any person whose duty it is to collect and remit the penalty provided for in
- subsection (a) of this Code section who intentionally refuses to so remit shall be guilty of
- a misdemeanor.
- (e)(1) In addition to the costs and fees assessed in subsections (a) through (c) of this
- 158 Code section, an individual who is a victim of a violation of Code Section 16-5-46 shall
- have a cause of action against any perpetrator and may recover damages and reasonable
- attorney's fees.
- 161 (2) Upon a conviction of any of the offenses provided in subsection (a) of this Code
- section, any real or personal property which is, directly or indirectly, used or intended for
- use in any manner to facilitate such offense is declared to be contraband and subject to
- forfeiture in accordance with the procedures set forth in Chapter 16 of Title 9."

165 **SECTION 1-2.** 166 Code Section 16-6-13.3 of the Official Code of Georgia Annotated, relating to civil forfeiture of proceeds and property, is amended by revising subsection (b) as follows: 168 "(b) Any property which is, directly or indirectly, used or intended for use in any manner to facilitate a violation of Code Section 16-6-10, 16-6-11, or 16-6-12, or 16-5-46 and any 169 proceeds are declared to be contraband and no person shall have a property right in them." 170 171 PART II 172 SECTION 2-1. 173 Title 16 of the Official Code of Georgia Annotated, relating to crimes and offenses, is amended by revising Article 3 of Chapter 5, relating to kidnapping, false imprisonment, and 175 related offenses, by adding a new Code section to read as follows: 176 "<u>16-5-48.</u> (a) As used in this Code section, the term: 177 (1) 'Employee' means any person employed by an innkeeper that: 178 179 (A) Has frequent or regular interactions with guests, such as front desk staff, porters, 180 concierges, restaurant waiting and bartending staff, room service staff, and temporary 181 employees; 182 (B) Is in a management position; or 183 (C) Has access to the guests' rooms, including housekeeping staff. (2) 'Innkeeper' means: 184 185 (A) Any person that furnishes for value to the public any room or rooms, lodgings, or accommodations in a county or municipality and that is licensed by, or required to pay 186 business or occupation taxes to, such municipality or county for operating a hotel, 187 motel, inn, lodge, tourist camp, tourist cabin, campground, or any other place in which 188 189 any room or rooms, lodgings, or accommodations are regularly furnished for value; or

- (B) A marketplace innkeeper.
- 191 (3) 'Marketplace innkeeper' means a dealer as defined in subparagraph (M.3) of
- 192 paragraph (8) of Code Section 48-8-2 that is required to collect and remit the tax imposed
- by Article 1 of Chapter 8 of Title 48 for acting as a marketplace facilitator as such term
- is defined in paragraph (18.1) of Code Section 48-8-2 for facilitating the furnishing for
- value to the public any room or rooms, lodgings, or accommodations on behalf of another
- person.
- 197 (b) Every innkeeper shall require its employees to complete a training course on
- 198 recognizing and reporting instances of suspected human trafficking. Such training course
- shall be an online course provided by the Criminal Justice Coordinating Council at no cost
- 200 to the innkeeper nor employees or an alternative online or in-person training course
- 201 approved by the Criminal Justice Coordinating Council. The Criminal Justice
- 202 Coordinating Council shall approve or deny the use of any alternative online or in-person
- training course within 60 days of the submission of such training course for approval.
- 204 (c) Each employee of an innkeeper shall complete the required training course described
- in subsection (b) of this Code section within six months of being employed by an innkeeper
- and thereafter at least once during each consecutive period of two calendar years,
- 207 commencing with the date on which he or she last completed the required training course,
- 208 for as long as he or she is employed by an innkeeper."

209 **SECTION 2-2.**

- 210 Said title is further amended by revising Code Section 16-6-16, relating to masturbation for
- 211 hire, as follows:
- 212 "16-6-16.
- 213 (a) A person 18 years of age or older, including a masseur or masseuse, commits the
- offense of masturbation for hire when he <u>or she</u> erotically stimulates the genital organs of
- another, whether resulting in orgasm or not, by manual or other bodily contact exclusive

of sexual intercourse or by instrumental manipulation for money or the substantial

- 217 equivalent thereof.
- 218 (b) A person committing the offense of masturbation for hire shall be guilty of a
- 219 misdemeanor."

220 PART III

221 **SECTION 3-1.**

222 Code Section 17-10-21 of the Official Code of Georgia Annotated, relating to vacating of

223 sentence for trafficking victim defendants, is amended by revising paragraphs (1) and (4) and

- 224 subparagraph (A) of paragraph (5) of subsection (a) as follows:
- 225 "(a)(1) A defendant convicted of an offense and sentenced, or a defendant sentenced
- 226 <u>pursuant to Code Section 42-8-60 or 16-13-2</u>, as a direct result of the defendant being the
- victim of an offense of trafficking under Code Section 16-5-46 may petition the court
- imposing the sentence to vacate such conviction and sentence or such sentence imposed
- pursuant to Code Section 42-8-60 or 16-13-2. Such court shall maintain the jurisdiction,
- power, and authority to vacate such conviction and sentence."
- 231 "(4) If the prosecuting attorney, to the court, consents in writing to the vacatur of such
- conviction or fails to respond to such petition within 30 days of service, the court
- 233 imposing the conviction and sentence or sentence imposed pursuant to Code Section
- 234 <u>42-8-60 or 16-13-2</u> shall, without notice or hearing, issue an order vacating the conviction
- and sentence and shall also issue an order restricting access to criminal history record
- information for such offense.
- 237 (5)(A) If the prosecuting attorney, to the court, objects in writing to the petition, the
- court shall hold a hearing within 90 days of the filing of the petition. The court shall
- hear evidence and determine, by a preponderance of the evidence, whether the
- defendant committed such offense as a direct result of being the victim of an offense

of trafficking under Code Section 16-5-46. If the court finds, by a preponderance of the 242 evidence, that the defendant committed such offense as a direct result of being the 243 victim of an offense of trafficking under Code Section 16-5-46, the court may issue an 244 order vacating the conviction and sentence or sentence imposed pursuant to Code Section 42-8-60 or 16-13-2. The vacatur of a sentence under this chapter or a sentence 245 246 imposed pursuant to Code Section 42-8-60 or 16-13-2 shall result in the discharge and 247 dismissal of the action."

248 **SECTION 3-2.**

241

253

254

255

256

257

258

259

260

261

262

263

264

265

266

249 Code Section 35-3-37 of the Official Code of Georgia Annotated, relating to review of 250 individual's criminal history record information, definitions, privacy considerations, written application requesting review, and inspection, is amended by revising subparagraphs (A),

252 (C), and (D) of paragraph (6) of subsection (j) as follows:

"(6)(A) A defendant convicted of an offense and sentenced, or a defendant sentenced pursuant to Code Section 42-8-60 or 16-13-2, while such individual was a victim of an offense of trafficking under Code Section 16-5-46 may petition the court imposing the sentence to restrict such conviction and sentence or such sentence imposed pursuant to Code Section 42-8-60 or 16-13-2. Such court shall maintain the jurisdiction, power, and authority to restrict such conviction and sentence."

"(C) If the prosecuting attorney, to the court, consents in writing to the restriction of such conviction and sentence or fails to respond to such petition within 30 days of service, the court imposing the conviction and sentence or sentence imposed pursuant to Code Section 42-8-60 or 16-13-2 shall, without notice or hearing, issue an order restricting the conviction and sentence access to the criminal history record of such offense.

(D) If the prosecuting attorney, to the court, objects in writing to the petition, the court shall determine, by a preponderance of the evidence, whether the defendant committed

such offense while such individual was a victim of an offense of trafficking under Code Section 16-5-46. If the court finds, by a preponderance of the evidence, that the defendant committed such offense while such individual was a victim of an offense of trafficking under Code Section 16-5-46, the court may issue an order restricting the conviction and sentence access to the criminal history record of such offense. The court shall hold a hearing within 90 days of the filing of the petition to hear evidence for purposes of making a determination under this subparagraph or make a determination upon the pleadings or record."

275 PART IV

267

268

269

270

271

272

273

274

276 **SECTION 4-1.**

277 (a) Except as provided in subsection (b) of this section, this Act shall become effective on 278 July 1, 2024.

- 279 (b) Section 1-1 of this Act shall become effective on July 1, 2025, provided that a
- 280 constitutional amendment is passed by the General Assembly and is ratified by the voters in
- 281 the November, 2024, General Election amending the Constitution of Georgia to authorize the
- 282 General Assembly to provide specific funding to the Victims of Human Trafficking Fund.
- 283 If such an amendment to the Constitution of Georgia is not so ratified, Section 1-1 of this Act
- 284 shall not become effective and shall stand repealed by operation of law on January 1, 2025.

285 **SECTION 4-2.**

286 All laws and parts of laws in conflict with this Act are repealed.