The House Committee on Public Safety and Homeland Security offers the following substitute to HB 774:

## A BILL TO BE ENTITLED AN ACT

1	To amend Title 44 of the Official Code of Georgia Annotated, relating to property, so as to
2	allow for vehicle immobilization devices or boots to be applied to motor vehicles on private
3	property; to provide for definitions; to provide for rules and standards of operation; to
4	provide for booting fees; to provide for notice and sign requirements; to require a regulatory
5	permit issued by a local government for the lawful operation of vehicle immobilization
6	services; to provide for certain preemptions of local regulation; to provide for criminal
7	penalties; to provide for regulatory fees to be paid to certain local governments; to provide
8	for certain causes of action; to provide for applicability; to provide for related matters; to

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

provide for an effective date; to repeal conflicting laws; and for other purposes.

11 SECTION 1.

12 Title 44 of the Official Code of Georgia Annotated, relating to property, is amended by

13 adding a new chapter to read as follows:

## 14 "<u>CHAPTER 1A</u>

15 <u>44-1A-1.</u>

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- 16 As used in this chapter, the term:
- 17 (1) 'Immobilize' means having installed a vehicle immobilization device.
- 18 (2) 'Operator' means any individual or entity, including, but not limited to, a sole
- 19 proprietor, independent contractor, partnership, or similar business entity, offering or
- 20 <u>operating a vehicle immobilization service.</u>
- 21 (3) 'Private property' means any parcel or space of private real property.
- 22 (4) 'Vehicle immobilization device,' 'device,' or 'boot' means any mechanical device that
- 23 <u>is orange or yellow in color and is designed or used to be attached to a wheel, tire, or</u>

24 <u>other part of a parked motor vehicle so as to prohibit the motor vehicle's usual manner</u>

- of movement or operation.
- 26 (5) 'Vehicle immobilization service' means any service whereby motor vehicles are
- 27 <u>immobilized.</u>
- 28 <u>44-1A-2.</u>
- 29 (a)(1) Unless authorized by a governing authority of a county or municipal corporation,
- 30 <u>it shall be unlawful to use vehicle immobilization devices upon parked motor vehicles in</u>
- 31 this state.
- 32 (2) Vehicle immobilization devices used upon parked motor vehicles on private property
- 33 <u>shall be lawful only as provided for under this chapter.</u>
- 34 (b) It shall be unlawful for any person to act as an operator within this state unless such
- 35 person has a regulatory permit, as provided for under Code Section 44-1A-3, issued by the
- 36 local government within whose jurisdiction such operator is domiciled or has a principal
- 37 place of business; provided, however, that any operator offering or operating upon an
- 38 <u>annual permit, license, or registration issued by a county or municipal corporation on or</u>
- 39 <u>before December 31, 2018, shall be deemed to be in compliance with this subsection until</u>
- 40 <u>the date which was given for the expiration of such permit, license, or registration issued</u>
- 41 <u>by a county or municipal corporation at the time of issuance.</u>
- 42 (c)(1) It shall be unlawful for any person to act as an operator or as a partner, member,
- officer, employee, or contractor of an operator if such person also has ownership in
- 44 private property that is being used for the business of parking or allowing for the parking
- of motor vehicles or is engaged in the business of parking lot management or valet
- 46 <u>parking operations.</u>
- 47 (2) This subsection shall not apply to any property owned by any private technical
- 48 <u>school, vocational school, college, or university.</u>
- 49 (d) It shall be unlawful for an operator to receive or maintain a regulatory permit under this
- 50 <u>chapter if such operator, or any partner, member, or officer of such operator, has been</u>
- 51 <u>convicted of a felony offense within the last 7 years.</u>
- 52 (e) Each operator coming into existence on and after January 1, 2019, shall exercise due
- 53 care to conduct vehicle immobilization services in a local jurisdiction using a name which
- 54 <u>is distinguishable from any other existing operator within such local jurisdiction; provided,</u>
- 55 <u>however, that nothing in this subsection shall be construed to prevent any operator from</u>
- 56 pursuing any remedies under trademark or other law.

57	<u>44-1A-3.</u>
58	(a)(1) The issuance of a regulatory permit provided for under this Code section shall be
59	conditioned upon the payment of the regulatory fee provided for under paragraph (2) of
60	this subsection; provided, however, that nothing in this Code section shall be construed
61	as requiring a local jurisdiction to allow for vehicle immobilization services within its
62	jurisdiction by the issuance of regulatory permits under this chapter.
63	(2) The fee for a regulatory permit shall be \$250.00 and paid to the governing authority
64	of the county if the operator is domiciled or has a principal place of business in the
65	unincorporated area of such county or paid to the governing authority of the municipal
66	corporation within whose jurisdiction such operator is domiciled or has a principal place
67	of business. Such regulatory permit shall expire one year from the date of issuance.
68	(b) Such regulatory permit shall be in the following form and issued by the governing
69	authority to whom the fee was paid:
70	(City or county name)
71	STATE OF GEORGIA
72	<u>VEHICLE IMMOBILIZATION SERVICE PERMIT</u>
72	The angular identified heless is each arised to newform web also immediately consists
73 74	The operator identified below is authorized to perform vehicle immobilization services throughout the State of Georgia pursuant to Chapter 1A of Title 44 of the Official Code of
74 75	Georgia Annotated.
13	Ocorgia Amiotatea.
76	This permit was issued on (date). The permit is valid until
77	(date).
78	This permit is valid for all individuals under the operator's employment or who are acting
79	on behalf of such operator, including such operator himself or herself or partners, members,
80	or officers of such operator who are wearing uniforms that clearly identify his or her
81	employment or affiliation with the operator.
82	OPERATOR: (Name of operator)
83	BUSINESS ADDRESS OF OPERATOR:
84	BUSINESS TELEPHONE NUMBER OF OPERATOR:

85	This	_day of	<u>, 20                                    </u>
0.5			
86			(City on county official)
87 88			(City or county official)
88 89			Print name of city or county official'
07			1 thit hame of city of county official
90	<u>44-1A-4.</u>		
91	An operator or an	ıy partner, member, o	fficer, employee, or contractor of such operator shall
92	not:		
93	(1) Procure a 1	regulatory permit by	fraudulent conduct or false statement of a material
94	fact;		
95	(2) Pay in the	form of a gratuity a	ny person who does not have ownership in private
96	property that is	being used for the l	business of parking, or allowing for the parking of,
97	motor vehicles	for information as to	unauthorized or trespassing parked motor vehicles;
98	(3) Make any p	ayment to an owner,	employee, agent, or a person in possession of private
99	property that is	being used for the l	business of parking, or allowing for the parking of,
100	motor vehicles	in excess of the reaso	onable and customary fee ordinarily charged by such
101	person in posse	ession of such private	e property for parking thereon; or
102	(4) Immobiliz	e any vehicle locate	d on any portion of a public way within this state,
103	unless such ope	erator is contracted to	o do so by a governmental agency.
104	44-1A-5.		
105	<u> </u>	shall issue all indivic	luals under such operator's employment, or who are
106	•		ncluding such operator himself or herself, or any
107	_	-	operator, a photo identification with the name of the
108	_		y this operator issued identification with him or her
109	at all times while	e performing vehicle	immobilization services.
110	(b)(1) All indi	viduals under an ope	erator's employment, or who are acting on behalf of
111	such operator,	including such opera	tor himself or herself, or any partners, members, or
112	officers of such	ı operator, shall weaı	a uniform that clearly identifies the operator while
113	performing veh	nicle immobilization	services.
114	(2) This subs	ection shall not app	ly to any peace officer employed by any private
115	technical school	ol, vocational school,	college, or university.
116	(c)(1) Vehicles	s being used by opera	ators or individuals under an operator's employment
117	or direction to	perform vehicle imm	obilization services shall have:

118	(A) Displayed on both sides of such vehicle the name of the operator, the address from
119	which the operator conducts business, and the telephone number of the operator. The
120	lettering shall be in a contrasting color to the color of the vehicle, or if a vehicle magnet
121	is used, the lettering shall be in a contrasting color to the color of the magnet. Such
122	lettering shall be at least one and one-half inches in height; and
123	(B) Maintained inside a copy of the regulatory permit as provided for under Code
124	Section 44-1A-3 which shall be produced upon request of a law enforcement officer or
125	the owner, driver, or person in charge of a motor vehicle to which a device has been
126	applied.
127	(2) This subsection shall not apply to any peace officer employed by any private
128	technical school, vocational school, college, or university.
129	<u>44-1A-6.</u>
130	(a) An operator or any partner, member, officer, employee, or contractor of such operator
131	may conduct vehicle immobilization services 24 hours per day, seven days per week, and
132	365 days per year.
133	(b) An operator shall maintain a telephone number that is staffed by a live individual 24
134	hours per day and 365 days per year to communicate immediately with a driver or owner
135	of an immobilized vehicle.
136	<u>44-1A-7.</u>
137	(a) It shall be unlawful for an operator or any partner, member, officer, employee, or
138	contractor of such operator to immobilize vehicles on any private property without having
139	entered into a valid written contract for vehicle immobilization services with the private
140	property owner, lawful lessee, managing agent, or other person in control of the property.
141	(b) No operator or any partner, member, officer, employee, or contractor of such operator
142	shall immobilize any motor vehicle in a driveway, parking lot, or parking area that is
143	designated for residential parking or residential use by the owner, driver, or person in
144	charge of such motor vehicle, unless such owner, driver, or person in charge of such motor
145	vehicle has been provided with:
146	(1) Written notice of the use of vehicle immobilization services as provided for in a lease
147	or in the bylaws of an association formed pursuant to Chapter 3 of Title 44; and
148	(2) Actual notice that the use of vehicle immobilization services is pending against such
149	motor vehicle at least 30 days prior to the application of a device on such motor vehicle.
150	For the purposes of this paragraph, notice shall be deemed to have been given to such
151	owner, driver, or person in charge of such motor vehicle upon evidence that:

152 (A) A properly stamped envelope containing a copy of the notice of pending use of vehicle immobilization services was addressed to such owner, driver, or person in 153 154 charge of such motor vehicle and was placed in the United States mail for registered or 155 certified delivery, and such owner, driver, or person in charge of such motor vehicle acknowledged receipt thereof on a United States Postal Service return receipt form for 156 157 registered or certified mail delivery; or 158 (B) Such actual notice was sent to such owner, driver, or person in charge of such motor vehicle by statutory overnight delivery and a receipt therefor obtained as 159 160 provided in Code Section 9-10-12. 161 (c) Any device applied to any such motor vehicle in violation of this Code section shall 162 be removed without the payment of any fee. 163 <u>44-1A-8.</u> (a) An operator or any partner, member, officer, employee, or contractor of such operator 164 165 who has immobilized a vehicle shall immediately affix a notice to the driver's side window 166 or passenger's side window or, if practicable both windows, containing the following 167 minimum information: 168 (1) A warning that any attempt to move the vehicle may result in damage to the vehicle; 169 and 170 (2) The fee required to remove the boot, the name of the operator, and the telephone 171 number to call to have the boot removed which shall be the number provided for in 172 subsection (b) of Code Section 44-1A-6. 173 (b)(1) It shall be unlawful for an operator or any partner, member, officer, employee, or 174 contractor of such operator to fail to arrive on the site where a motor vehicle was 175 immobilized within one hour of being contacted by the owner, driver, or person in charge 176 of the vehicle at the number provided for on the notice. 177 (2) If an operator or any partner, member, officer, employee, or contractor of such 178 operator fails to comply with paragraph (1) of this subsection, the vehicle immobilization 179 device shall be removed by the operator without the payment of any fee. 180 (c) It shall be unlawful for an operator or any partner, member, officer, employee, or 181 contractor of such operator to fail to release a vehicle from immobilization within one hour 182 after receipt of payment from the owner, driver, or person in charge of such vehicle that has 183 been immobilized. (d) It shall be unlawful for a vehicle immobilization service, operator, or any partner, 184

member, officer, employee, or contractor of such operator to fail to provide a receipt of

payment of the booting fee to the owner, driver, or person in charge of an immobilized

vehicle. The receipt shall have the name, address, and telephone number of the operator

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and the name of the individual employee or company identification number of the employee of such operator who removed the boot.

- 190 <u>44-1A-9.</u>
- 191 (a)(1) If the application of a vehicle immobilization device damages a motor vehicle, the
- operator shall pay the cost of repairs for such damage.
- 193 (2) If the owner, driver, or person in charge of a motor vehicle to which a device has
- been applied attempts to remove the device, then the operator is not liable for any damage
- to such vehicle resulting from such attempt.
- 196 (3) If the owner, driver, or person in charge of a motor vehicle to which a device has
- been applied attempts to operate such motor vehicle, then the operator is not liable for
- any damage to such vehicle resulting from such attempt, provided that notice has been
- affixed to such motor vehicle as provided for in Code Section 44-1A-8, so as to provide
- such owner, driver, or person in charge of such motor vehicle notification of the
- 201 <u>application of the device.</u>
- 202 (b) An operator shall maintain minimum insurance coverage in the amount of \$1 million
- 203 <u>in commercial general liability and \$1 million in umbrella coverage and shall have workers'</u>
- 204 <u>compensation coverage on all employees.</u>
- 205 <u>44-1A-10.</u>
- 206 (a) Neither an operator nor any partner, member, officer, employee, or contractor of such
- 207 operator shall charge the owner, driver, or person in charge of any immobilized motor
- 208 <u>vehicle an amount in excess of \$65.00 for the removal of vehicle immobilization devices;</u>
- 209 provided, however, that any outstanding daily parking fees may also be collected when
- 210 applicable; provided, further, that a local jurisdiction may set a lower maximum amount.
- Motor vehicles remaining on the private property for more than 24 hours after
- immobilizing may also be charged an additional fee of \$25.00 per day that such motor
- 213 <u>vehicle remains on such property without having paid for the removal of any vehicle</u>
- 214 <u>immobilization devices.</u>
- 215 (b) If a motor vehicle is immobilized for nonpayment of parking fees or for a failure to
- 216 properly display any parking fee receipt, upon production of such receipt or proof of
- 217 payment by the owner, driver, or person in charge of an immobilized vehicle the operator
- or partner, member, officer, employee, or contractor of such operator shall immediately
- 219 remove any vehicle immobilization devices from such motor vehicle without the payment
- 220 of any fee.
- 221 (c) Operators shall allow for fees to be paid by cash, credit card, or debit card at no
- 222 <u>additional charges based on payment methods.</u>

- 223 44-1A-11.
- 224 (a) It shall be unlawful for an operator or any partner, member, officer, employee, or
- 225 contractor of such operator to install or attach a device to any motor vehicle without
- 226 posting signs meeting the requirements of this Code section.
- (b)(1) At least one sign shall be located at each designated entrance to a parking lot or
- 228 parking area where parking prohibitions are to be effective, and where there is no
- designated entrance, such signs shall be erected so as to be clearly visible from each and
- 230 <u>every parking space</u>;
- 231 (2) Signs shall be a minimum of 18 inches by 24 inches with lettering a minimum height
- of one and one-half inches; and
- 233 (3) The bottom of such signs located at a designated entrance to a parking lot shall be
- between four and six feet above the site grade, and where there is no designated entrance,
- 235 the bottom of such signs shall be six feet above site grade.
- 236 (c) Except the word 'warning' as provided for below which shall be at least six inches in
- height, signs for a parking lot or parking area for which no fee is charged for parking shall
- 238 <u>clearly state the following minimum language in lettering at least one and one-half inches</u>
- in height and in a solid color that contrasts with the background:
- 240 <u>'1. WARNING: BOOTING ENFORCED 24/7.</u>
- 241 <u>2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED (BOOTED) AT</u>
- 242 <u>OWNER'S RISK AND EXPENSE.</u>
- 243 <u>3. PARKING IS RESERVED FOR CURRENT PATRONS OF (insert name of </u>
- 244 <u>shopping center or other property complex or individual stores or property addresses</u>
- 245 <u>if not applicable to an entire shopping center or other property complex) ONLY.</u>
- 246 <u>WHEN YOU LEAVE YOU MUST TAKE YOUR VEHICLE WITH YOU. DO NOT</u>
- 247 PARK AND LEAVE THIS PROPERTY FOR ANY REASON OR YOUR VEHICLE
- 248 <u>WILL BE BOOTED AT YOUR EXPENSE.</u>
- 4. BOOT REMOVAL FEE: \$65.00 (or other amount that does not exceed the
- 250 <u>maximum fee provided for by the local jurisdiction</u>). <u>UNPAID PARKING FEES</u>
- 251 <u>MAY ALSO BE COLLECTED, IF APPLICABLE.</u>
- 5. (Insert name of vehicle immobilization service that is permitted pursuant to this
- 253 <u>chapter</u>).
- 6. FOR BOOT REMOVAL, CALL (insert operator's telephone number).'
- 255 (d) Except the word 'warning' as provided for below which shall be at least six inches in
- 256 <u>height, signs for a parking lot or parking area for which a fee is charged for parking shall</u>
- 257 <u>clearly state the following minimum language in lettering at least one and one-half inches</u>
- in height and in a solid color that contrasts with the background:
- 259 <u>'1. WARNING: BOOTING ENFORCED 24/7.</u>

2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED (BOOTED) AT

- 261 <u>OWNER'S RISK AND EXPENSE.</u>
- 262 3. NO FREE PARKING ANYTIME. (Insert additional terms of parking regarding
- 263 payment in advance, display of receipt on dashboard of a motor vehicle,
- 264 <u>nontransferability of ticket, exceeding parking time expirations, and in and out</u>
- 265 <u>prohibitions, as applicable.</u>)
- 4. BOOT REMOVAL FEE: \$65.00 (or other amount that does not exceed the
- 267 <u>maximum fee provided for by the local jurisdiction</u>). <u>UNPAID PARKING FEES</u>
- 268 <u>MAY ALSO BE COLLECTED, IF APPLICABLE.</u>
- 5. (Insert name of vehicle immobilization service that is permitted pursuant to this
- 270 <u>chapter</u>).
- 271 <u>6. FOR BOOT REMOVAL, CALL (insert operator's telephone number).'</u>
- (e) No abbreviations shall be used on the signs required by subsections (c) and (d) of this
- 273 <u>Code section.</u>
- 274 44-1A-12.
- 275 (a) An operator or any partner, member, officer, employee, or contractor of such operator
- 276 that violates any provision of this chapter or commits an unlawful act under this chapter
- 277 <u>shall be guilty of a misdemeanor of a high and aggravated nature and shall be punished as</u>
- 278 provided by Code Section 17-10-4.
- 279 (b) A local government may revoke or suspend the regulatory permit of an operator where,
- 280 upon investigation or inspection, it has been determined that any operator, or an officer,
- partner, or member thereof, has violated provisions of this chapter.
- 282 (c) Any operator whose regulatory permit has been revoked pursuant to this chapter shall
- be disqualified from reapplying for such permit for 12 months immediately following the
- 284 <u>revocation.</u>
- 285 <u>44-1A-13.</u>
- 286 (a) Any person who suffers injury or damages as a result of a violation of this chapter by
- 287 <u>an operator or any partner, member, officer, employee, or contractor of such operator may</u>
- bring an action in any court of competent jurisdiction for actual damages which shall be
- presumed to be not less than \$100.00, together with court costs, against such operator. A
- 290 court shall award three times actual damages upon a finding of intentional violation of this
- 291 <u>chapter.</u>
- 292 (b) This Code section shall only apply to causes of action that occur on or after January 1,
- 293 <u>2019</u>, and shall not exhaust or limit any causes of action that were pending prior to
- 294 <u>January 1, 2019.</u>

295	<u>44-1A-14.</u>
296	If the governing authority of a county or municipal corporation adopts an ordinance
297	authorizing the use of vehicle immobilization devices on private property, such ordinance
298	shall be identical to the provisions of this chapter or may impose additional requirements
299	that exceed the minimum requirements of this chapter."
300	SECTION 2.
301	This Act shall become effective on January 1, 2019.
302	SECTION 3.
303	All laws and parts of laws in conflict with this Act are repealed.