

House Bill 695

By: Representatives Carson of the 46th, Bennett of the 94th, and Epps of the 144th

A BILL TO BE ENTITLED
AN ACT

1 To amend Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to public
2 assistance, so as to provide for reimbursement for Medicaid providers; to provide for notice
3 of policy changes in the Medicaid program; to provide for repayment of certain funds; to
4 establish the Council on Care Management Organization and Medicaid Oversight; to provide
5 for its composition and duties; to revise provisions relating to therapy services under
6 Medicaid for children with disabilities; to provide for requirements relating to the Children's
7 Intervention Services Program; to provide for related matters; to repeal conflicting laws; and
8 for other purposes.

9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

10 style="text-align:center">**SECTION 1.**

11 Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to public assistance,
12 is amended in Article 7, relating to medical assistance generally, by adding new Code
13 sections to read as follows:

14 "49-4-158.

15 Providers of medical assistance who deliver approved medical assistance services under
16 contracts with a care management organization shall be reimbursed at a rate not less than
17 that received by providers of medical assistance to recipients enrolled in the fee-for-service
18 aged, blind, and disabled Medicaid program.

19 49-4-159.

20 Whenever the department makes a change in any policy that is not subject to Chapter 13
21 of Title 50, the 'Georgia Administrative Procedure Act,' whether substantive or procedural,
22 that affects the level or availability of reimbursement to a provider of medical assistance,
23 such policy shall become effective only after the department has posted at least 30 days'
24 notice of the change in a manner typically used by the department to inform providers of
25 medical assistance under the Medicaid program. This Code section shall apply to the

26 department's provider notices, provider manuals, and fee schedules published by the
27 department or its successor and any other such similar notices or policies.

28 49-4-159.1.

29 (a) Whenever the department has wrongfully withheld or retroactively recouped funds due
30 to a provider of medical assistance, such funds shall be repaid to such provider by the
31 department within three months of the determination that such funds are due to be repaid.

32

33 (b) In legal actions regarding reimbursement for medical assistance in which a provider
34 of medical assistance has prevailed, the department may be held liable for attorney's fees.

35 49-4-159.2.

36 (a) There is established the Council on Care Management Organization and Medicaid
37 Oversight which shall advise the commissioner on the planning and implementation of
38 medical assistance services provided through care management organizations and their
39 subcontractors or other contractors or vendors of the department which are not care
40 management organizations on such matters as:

41 (1) Assuring access to services;

42 (2) Creation and implementation of an intermediary or ombudsman to the department for
43 recipients and providers of medical assistance;

44 (3) Enforcement of provisions of contracts between the department and a care
45 management organization;

46 (4) Maintenance of a sufficient network of providers of medical assistance;

47 (5) Credentialing of providers of medical assistance; and

48 (6) Ensuring payment to providers of medical assistance for the delivery of approved
49 medical assistance services.

50 (b) The council shall be composed of eight members as follows: the chairpersons of the
51 House Committee on Health and Human Services and the Senate Health and Human
52 Services Committee; one additional member of the House Committee on Health and
53 Human Services and the Senate Health and Human Services Committee, who is a member
54 of the minority party caucus, to be appointed by the Speaker of the House of
55 Representatives and the Lieutenant Governor, respectively; two providers of medical
56 assistance under the low income Medicaid program, one of each to be appointed by the
57 Speaker of the House of Representatives and the Lieutenant Governor, and one of whom
58 shall be a credentialed provider in the Children's Intervention Services program; and two
59 consumers, one of each to be appointed by the Speaker of the House of Representatives

60 and the Lieutenant Governor, one of whom shall be a recipient or the parent of a recipient
 61 receiving services under the low income Medicaid program.

62 (c) The chairpersons of the House Committee on Health and Human Services and the
 63 Senate Health and Human Services Committee shall serve as cochairpersons of the council.

64 (d) The council shall meet as often as necessary, but no less than three times annually if
 65 the department is entering into contracts with one or more new care management
 66 organizations, if an existing care management organization enters into a contract with a
 67 new subcontractor, or if the department initiates a major change in the Medicaid program;
 68 otherwise, it shall meet no less than twice annually.

69 (e) The council shall annually report on its activities and progress to the General Assembly
 70 on or before December 1 of each year."

71 **SECTION 2.**

72 Said chapter is further amended by revising Code Section 49-4-169.1, relating to definitions
 73 relative to therapy services for children with disabilities, as follows:

74 "49-4-169.1.

75 As used in this article, the term:

76 (1) 'CIS Program' means the Children's Intervention Services program within the EPSDT
 77 Program.

78 ~~(1)~~(2) 'Correct or ameliorate' means to improve or maintain a child's health in the best
 79 condition possible, compensate for a health problem, prevent it from worsening, prevent
 80 the development of additional health problems, or improve or maintain a child's overall
 81 health, even if treatment or services will not cure the recipient's overall health.

82 ~~(2)~~(3) 'Department' means the Department of Community Health.

83 (4) 'Discipline' means occupational therapy, speech therapy, or physical therapy.

84 ~~(3)~~(5) 'EPSDT Program' means the federal Medicaid Early Periodic Screening,
 85 Diagnostic, and Treatment Program contained at 42 U.S.C.A. Sections 1396a and 1396d.

86 ~~(4)~~(6) 'Medically necessary services' means services or treatments that are prescribed by
 87 a physician or other licensed practitioner, and which, pursuant to the EPSDT Program or
 88 the CIS Program, diagnose or correct or ameliorate defects, physical and mental illnesses,
 89 and health conditions, whether or not such services are in the state plan.

90 (7) 'Plan of care' means the written service plan signed and dated by the physician
 91 ordering the therapy services as well as the plan of care developed by the provider of
 92 therapy services for approval of therapy services under the CIS program.

93 ~~(5)~~(8) 'Therapy services' means occupational therapy, speech therapy, physical therapy,
 94 or other services provided pursuant to the EPSDT Program or the CIS Program to an

95 eligible Medicaid beneficiary 21 years of age or younger and which are recommended
96 as medically necessary by a physician."

97 **SECTION 3.**

98 Said chapter is further amended in Code Section 49-4-169.2, relating to services and
99 treatment for categorically needy and medically fragile children, as follows:

100 "49-4-169.2.

101 (a) All persons who are 21 years of age or younger who are eligible for services under the
102 EPSDT Program or the CIS Program shall receive therapy services in accordance with the
103 provisions of this article, whether they are categorically needy children enrolled in the low
104 income Medicaid program or medically fragile children enrolled in the aged, blind, and
105 disabled Medicaid program.

106 (b) The department and the care management organizations with which it contracts shall
107 at all times enroll and maintain in their provider network a sufficient number of pediatric
108 providers of therapy services of each discipline who are actively filing claims for therapy
109 services to meet the needs of recipients in the EPSDT Program and CIS Program in all
110 areas of this state.

111 (c) Approval of enrollment of providers by the care management organizations shall be
112 effective as of the date of the application for enrollment."

113 **SECTION 4.**

114 Said chapter is further amended in Code Section 49-4-169.3, relating to requirements relating
115 to administrative prior approval for services and appeals, as follows:

116 "49-4-169.3.

117 (a) The department shall develop and implement for itself, the care management
118 organizations with which it ~~enters into~~ contracts, and its utilization review vendors
119 consistent requirements, paperwork, and procedures for utilization review and prior
120 approval of physical, occupational, or speech language pathologist services prescribed for
121 children. Approval of therapy services shall be based on the individual needs of the child
122 for whom approval is sought by a provider, without limitation as to any diagnosis of such
123 child and shall also meet the following conditions:

124 (1) If prescribed as medically necessary and consistent with a plan of care, prior ~~Prior~~
125 approval for therapy services for chronic conditions shall be for a period of up to six
126 months with a frequency and session duration that is as ~~as~~ consistent with the needs of the
127 individual recipient; and

128 (2) If prescribed as medically necessary and consistent with a plan of care, approval for
129 a requested type of therapy service shall not be denied on the sole basis that the requested

130 service is experimental or ineffective if the requesting therapy service provider provides
 131 sufficient documentation that the requested service is medically necessary and submits
 132 credible evidence that such therapy service has been shown to be an accepted and
 133 effective treatment for other patients with similar conditions to those exhibited by the
 134 recipient for whom the request for services is made. The fact that a therapy service is
 135 reimbursed by at least one payor under the low income Medicaid program; the aged,
 136 blind, and disabled Medicaid program; the EPSDT Program; or the CIS Program or its
 137 equivalent in other states shall be a factor in considering whether such therapy is
 138 considered accepted, experimental, or ineffective; provided, however, that this paragraph
 139 shall not require the department or the care management organizations with which it
 140 contracts to reimburse the provider at a rate in excess of the prevailing rate for the
 141 specific therapy service or processing code for which therapy service is being requested.

142 (b) A decision by the department, a care management organization, or utilization review
 143 vendor to grant prior approval for therapy services shall be binding on another care
 144 management organization, a utilization review vendor, or the department for the frequency
 145 and duration of the approval, so long as the request is by a provider of the same discipline;
 146 provided, further, that a provider of the same discipline, regardless of whether he or she
 147 submitted the request for the approved therapy services, may deliver such services to the
 148 recipient according to the terms and conditions of the prior approval and plan of care.

149 ~~(b)~~(c) The department, its utilization review vendors, or the care management
 150 organizations with which it contracts shall give notice to affected Medicaid recipients with
 151 a copy to the provider who submitted the prior approval request of the following
 152 information in cases where prior approval is denied:

153 (1) The medical procedure or service for which such entity is refusing to grant prior
 154 approval or is reducing the frequency, scale, or duration of the medical procedure or
 155 service being requested;

156 (2) Any additional information needed from the recipient's medical provider which could
 157 change the decision of such entity; and

158 (3) The specific reason used by the entity to determine that the procedure is not
 159 medically necessary to treat or will not correct or ameliorate the condition of ~~to~~ the
 160 Medicaid recipient, including facts pertinent to the individual case.

161 ~~(c)~~(d) Notwithstanding any other provision of law, the department, its utilization review
 162 vendors, or its care management organizations shall grant prior approval for requests for
 163 therapy services when the recipient is eligible for Medicaid services and the services
 164 prescribed are medically necessary.

165 ~~(d)~~(e)(1) In cases where prior approval is required under this article, ~~it shall be decided~~
 166 ~~with reasonable promptness, not to exceed 15 business days, and~~ the department, its

167 utilization review vendors, or its care management organizations and their vendors or
 168 subcontractors shall decide requests for therapy services with reasonable promptness, not
 169 to exceed five business days beginning on the date that the request for prior approval is
 170 received by the department, its utilization review vendors, or its care management
 171 organizations or their vendors or subcontractors and prior approval may not be denied
 172 until it has been evaluated under guidelines established by the EPSDT Program or the
 173 CIS Program. If the department, its utilization review vendors, or its care management
 174 organization or their vendors or subcontractors deny a request for prior approval, such
 175 denial shall be transmitted electronically to the provider who requested it.

176 (2) In cases when prior approval for therapy services is revoked or is reduced in
 177 frequency or duration, the therapy service provider shall have the right to challenge the
 178 decision in writing, which may be transmitted electronically to the entity making the
 179 decision, and such entity shall make a decision on the challenge within three business
 180 days of the electronic transmission of the request for challenge. If no decision is
 181 transmitted to the therapy services provider in such three-day period, such provider may
 182 institute an appeal of the decision.

183 ~~(e)(f)(1)~~ Prescriptions and prior approval for services shall be for ~~general areas of~~
 184 ~~treatment, treatment goals, or ranges of specific treatments or processing codes by~~
 185 ~~discipline. When establishing treatment coverage guidelines, the department shall~~
 186 ~~promulgate rules, regulations, and policies taking into consideration and utilizing when~~
 187 ~~appropriate the guidelines established by the Centers for Medicare and Medicaid Services~~
 188 ~~of the United States Department of Health and Human Services.~~

189 (2) Clinical coverage criteria or guidelines, including restrictions such as location of
 190 service and prohibitions on multiple services on the same day or at the same time, shall
 191 not be the sole determinant used by the department, its utilization vendors, or its care
 192 management organizations to limit either approval of therapy services under the EPSDT
 193 Program or CIS Program, the EPSDT standards, or its the definition of medically
 194 necessary definition in this article. Any such restrictions shall be waived under the
 195 EPSDT Program or CIS Program or this article if the prescribed services are medically
 196 necessary as defined in this article.

197 ~~(f)(g)~~ Nothing in this article shall be construed to prohibit the department, its utilization
 198 review vendors, or its care management organizations from performing utilization reviews
 199 of the diagnosis or treatment of a child receiving therapy services pursuant to the EPSDT
 200 Program or the CIS Program, the amount, duration, or scope or the actual performance or
 201 delivery of such services by providers, so long as such utilization review is consistent with
 202 the provisions of this article and does not unreasonably deny or unreasonably delay the
 203 provision of medically necessary services to the recipient.

204 ~~(g)~~(h) Nothing in this article shall be deemed to prohibit or restrict the department, its
205 utilization review vendors, or its care management organizations from denying claims or
206 prosecuting or pursuing beneficiaries or providers who submit false or fraudulent
207 prescriptions, forms required to implement this article, or claims for services or whose
208 eligibility as a beneficiary or a participating provider has been based on intentionally false
209 information."

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SECTION 5.

211 All laws and parts of laws in conflict with this Act are repealed.