House Bill 619

By: Representative Carter of the 175<sup>th</sup>

## A BILL TO BE ENTITLED AN ACT

1	To provide a new charter for the City of Pavo; to provide for incorporation, boundaries,
2	powers, and construction; to provide for a governing authority, its qualifications, terms, and
3	related matters; to provide for vacancies; to provide for inquiries and investigations; to
4	provide for meetings, procedures, and voting of the governing authority; to provide for
5	powers of the mayor; to provide for departments; to provide for boards, commissions, and
6	authorities; to provide for ordinances; to provide for a city clerk and city attorney; to provide
7	for personnel matters; to provide for a municipal court, its judges, jurisdiction, and powers;
8	to provide for certiorari and rules of the court; to provide for election and removal of
9	members of the governing authority; to provide for budgets; to provide for disposition of
10	municipal property; to provide for taxes, fees, franchises, and other charges and assessments;
11	to provide for bonds and short-term loans; to provide contract procedures; to provide for
12	bonds for officials, prior ordinances, existing personnel and officers, pending matters, and
13	construction; to provide for other matters relative to the foregoing; to provide a specific
14	repealer; to repeal conflicting laws; and for other purposes.
15	BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:
16	ARTICLE I
17	CREATION, INCORPORATION, POWERS
18	SECTION 1.10.
19	Name.

- 20 This city, and the inhabitants thereof, are reincorporated by the enactment of this charter and
- 21 are hereby constituted and declared a body politic and corporate under the name and style
- 22 City of Pavo, Georgia, and by that name shall have perpetual succession.

23	SECTION 1.11.
24	Corporate boundaries.

25 (a) The boundaries of this city shall be those existing on the effective date of this charter 26 with such alterations as may be made from time to time in the manner provided by law. The 27 boundaries of this city at all times shall be shown on a map, a written description of any 28 combination thereof, to be retained permanently in the office of the City of Pavo and to be designated, as the case may be: "Official map of the corporate limits of the City of Pavo, 29 30 Georgia." Photographic, typed, or other copies of such map or description certified by the 31 city clerk shall be admitted as evidence in all courts and shall have the same force and effect 32 as with the original map or description. 33 (b) The mayor and city council may provide for the redrawing of any such map by ordinance 34 to reflect lawful changes in the corporate boundaries. A redrawn map shall supersede for all

## 36 **SECTION 1.12.**

Powers and construction.

purposes the entire map or maps which it is designated to replace.

38 (a) This city shall have all powers for a city to have under the present or future constitution

- 39 and laws of this state as fully and completely as though they were specifically enumerated
- 40 in this charter. This city shall have the powers of self-government not otherwise prohibited
- 41 by this charter or by general law.
- 42 (b) The powers of this city shall be construed liberally in favor of the city. The specific
- 43 mention or failure to mention particular powers shall not be construed as limiting in any way
- 44 the powers of the city.

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## 45 **SECTION 1.13.**

Examples of powers.

- 47 The powers of the city shall include, but not be limited to the power to:
- 48 (1) Animal regulations. Regulate and license or to prohibit the keeping or running
- 49 at-large of animals and fowl and to provide for the impoundment of same if in violation
- of any ordinance or lawful order; to provide for the disposition by sale, gift, or humane
- destruction of animals and fowl when not redeemed as provided by ordinance; and to
- 52 provide punishment for violation of ordinances enacted hereunder;
- 53 (2) Appropriations and expenditures. Make appropriations for the support of the
- 54 government of the city; to authorize the expenditure of money for any purposes

authorized by this charter and for any purpose for which a municipality is authorized by the laws of the State of Georgia; and to provide for the payment of expenses of the city;

- (3) Building regulations. Regulate and to license the erection and construction of buildings and all other structures; to adopt building, housing, plumbing, electrical, gas
- and heating and air conditioning codes; and to regulate all housing and building trades;
- 60 (4) Business regulation and taxation. Levy and to provide for the collection of regulatory
- fees and taxes on privileges, occupations, trades, and professions as authorized by
- Title 48 of the O.C.G.A., or other such applicable laws as are or may hereafter be
- enacted; to permit and regulate the same; to provide for the manner and method of
- payment of such regulatory fees and taxes; and to revoke such permits after due process
- for failure to pay any city taxes or fees;

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- 66 (5) Condemnation. Condemn property, inside or outside the corporate limits of the city,
- for present or future use and for any corporate purpose deemed necessary by the
- governing authority, utilizing procedures enumerated in Title 22 of the O.C.G.A., or such
- other applicable laws as are or may hereafter be enacted;
- 70 (6) Contracts. Enter into contracts and agreements with other governmental entities and
- with private persons, firms, and corporations;
- 72 (7) Emergencies. Establish procedures for determining and proclaiming that an
- emergency situation exists within or without the city and to make and carry out all
- reasonable provisions deemed necessary to deal with or meet such an emergency for the
- protection, safety, health, or well-being of the citizens of the city;
- 76 (8) Environmental protection. Protect and preserve the natural resources, environment,
- and vital areas of the state through the preservation and improvement of air quality, the
- 78 restoration and maintenance of water resources, the control of erosion and sedimentation,
- the management of solid and hazardous waste, and other necessary actions for the
- protection of the environment;
- 81 (9) Fire regulations. Fix and establish fire limits and from time to time to extend, enlarge
- or restrict the same; to prescribe the fire safety regulations not inconsistent with general
- law, relating to both fire prevention and detection and to fire fighting; and to prescribe
- penalties and punishment for violations thereof;
- 85 (10) Garbage fees. Levy, fix, assess, and collect a garbage, refuse, and trash collection
- and disposal, and other sanitary service charges or fees for such services as may be
- 87 necessary in the operation of the city from all individuals, firms, and corporations
- residing in or doing business therein benefiting from such services; to enforce the
- payment of such charges or fees; and to provide for the manner and method of collecting
- 90 such service charges or fees;

91 (11) General health, safety, and welfare. Define, regulate, and prohibit any act, practice,

- onduct, or use of property which is detrimental to the health, sanitation, cleanliness,
- welfare, and safety of the inhabitants of the city and to provide for the enforcement of
- 94 such standards;
- 95 (12) Gifts. To accept or refuse gifts, donations, bequests, or grants from any source for
- any purpose related to powers and duties of the city and the general welfare of its citizens
- on such terms and conditions as the donor or grantor may impose;
- 98 (13) Health and sanitation. Prescribe standards of health and sanitation and to provide
- 99 for the enforcement of such standards;
- 100 (14) Jail sentences. Provide that persons given jail sentences in the city's court may work
- out such sentences in any public works or on the streets, roads, drains, and other public
- property in the city, to provide for commitment of such persons to any jail, or to provide
- for the commitment of such persons to any county work camp or county jail by
- agreement with the appropriate county officials;
- 105 (15) Motor vehicles. Regulate the operation of motor vehicles and exercise control over
- all traffic including parking upon or across the streets, roads, alleys, and walkways of the
- 107 city;
- 108 (16) Municipal agencies and delegation of power. Create, alter, or abolish departments,
- boards, offices, commissions, and agencies of the city and to confer upon such entities
- the necessary and appropriate authority for carrying out all the powers conferred upon or
- delegated to the same;
- 112 (17) Municipal debts. Appropriate and borrow money for the payment of debts of the
- city and to issue bonds for the purpose of raising revenue to carry out any project,
- program, or venture authorized by this charter or the laws of the State of Georgia;
- 115 (18) Municipal property ownership. Acquire, dispose of, lease, and hold in trust or
- otherwise any real, personal, or mixed property in fee simple or lesser interest inside or
- outside the property limits of the city;
- 118 (19) Municipal property protection. Provide for the preservation and protection of
- property and equipment of the city and the administration and use of same by the public
- and to prescribe penalties and punishment for violations thereof;
- 121 (20) Municipal utilities. Acquire, lease, construct, operate, maintain, sell, and dispose
- of public utilities, including but not limited to a system of waterworks, sewers and drains,
- sewage disposal, gas works, electric light plants, cable television and other
- telecommunications, transportation facilities, public airports, and any other public utility;
- and to fix the taxes, charges, rates, fares, fees, assessments, regulations, and penalties and
- to provide for the withdrawal of service for refusal or failure to pay for said services;

127 (21) Nuisance. Define a nuisance and provide for its abatement whether on public or

- private property;
- 129 (22) Penalties. Provide penalties for violation of any ordinances adopted pursuant to the
- authority of this charter and the laws of the State of Georgia;
- 131 (23) Planning and zoning. Provide comprehensive planning for development by zoning
- and to provide subdivision regulation and the like as the city council deems necessary and
- reasonable to ensure a safe, healthy, and aesthetically pleasing community;
- 134 (24) Police and fire protection. Exercise the power of arrest through duly appointed
- police officers and to establish, operate, or contract for a police and fire-fighting agency;
- 136 (25) Public hazards removal. Provide for the destruction and removal of any building
- or other structure which is or may become dangerous or detrimental to the public;
- 138 (26) Public improvements. Provide for the acquisition, construction, building, operation,
- and maintenance of public ways, parks and playgrounds, cemeteries, markets and market
- houses, public buildings, libraries, public housing, airports, hospitals, terminals, docks,
- parking facilities, and cultural, educational, recreational, conservation, sporting, curative,
- 142 corrective, detention, penal, and medical institutions, agencies, and facilities; to provide
- any other public improvements, inside or outside the corporate limits of the city; to
- regulate the use of public improvements; and for such purposes, to acquire property by
- 145 condemnation under Title 22 of the O.C.G.A., or such other applicable laws as are or may
- hereafter be enacted;
- 147 (27) Public peace. Provide for the prevention and punishment of drunkenness, riots, and
- public disturbances;
- 149 (28) Public transportation. Organize and operate such public transportation systems as
- are deemed beneficial;
- 151 (29) Public utilities and services. Grant franchises or make contracts for public utilities
- and public service companies and to prescribe the rates, fares, regulations, standards, and
- 153 conditions of service applicable to the service to be provided by the franchise grantee or
- 154 contractor, insofar as not in conflict with valid regulations of the Public Service
- 155 Commission;
- 156 (30) Regulation of roadside areas. Prohibit or regulate and control the erection, removal,
- and maintenance of signs, billboards, trees, shrubs, fences, buildings, and any and all
- other structures or obstructions upon or adjacent to the rights-of-way of streets and roads
- or within view thereof, within or abutting the corporate limits of the city, and to prescribe
- penalties and punishment for violation of such regulations;
- 161 (31) Retirement. Provide and maintain a retirement plan for officers and employees of
- the city;

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(32) Roadways. Lay out, open, extend, widen, narrow, establish or change the grade of, abandon or close, construct, pave, curb, gutter, adorn with shade trees, or otherwise improve, maintain, repair, clean, prevent erosion of, and light the roads, alleys, and walkways within the corporate limits of the city; to grant franchises and rights-of-way throughout the streets and roads and over the bridges and viaducts for the use of public utilities; and to require real estate owners to repair and maintain in safe condition the sidewalks adjoining their lots or lands and to impose penalties for failure to do so;

- (33) Sewer fees. Levy a fee or charge tax as necessary to ensure the acquiring, constructing, equipping, operating, maintaining, and extending of a sewage disposal plant and sewerage system and to levy on those to whom sewers and sewerage systems are made available a sewer service fee or charge for the availability or use of the sewers; to provide for the manner and method of collecting such service charges and for enforcing payment of the same; and to charge, impose, and collect a sewer connection fee or fees to those connected with the system;
- 177 (34) Solid waste disposal. Provide for the collection and disposal of garbage, rubbish, 178 and refuse and to regulate the collection and disposal of garbage, rubbish, and refuse by 179 other; and to provide for the separate collection of glass, tin, aluminum, cardboard, paper, 180 and other recyclable materials and the sale of such items;
  - (35) Special areas of public regulation. Regulate junk dealers, pawn shops, and the manufacture, sale, or transportation of intoxicating liquors; to regulate the transportation, storage, and use of combustible, explosive, and inflammable materials, the use of lighting and heating equipment, and any other business or situation which may be dangerous to persons or property; to regulate and control the conduct of peddlers and itinerant traders, theatrical performances, exhibitions, and shows of any kind, by taxation or otherwise; and to license, tax, regulate, or prohibit professional fortune telling, palmistry, adult bookstores, and massage parlors;
- 189 (36) Special assessments. Levy and provide for the assessments to cover the costs for any public improvements;
- 191 (37) Taxes: ad valorem. Levy and provide for the assessment, valuation, revaluation, and collection of taxes on all property subject to taxation;
- 193 (38) Taxes: other. Levy and collect such other taxes as may be allowed now or in the future by law;
- 195 (39) Taxicabs. Regulate and license vehicles operated for hire in the city; to limit the 196 number of such vehicles; to require the operators thereof to be licensed; to require public 197 liability insurance on such vehicles in the amounts to be prescribed by ordinance; and to 198 regulate the parking of such vehicles;
- 199 (40) Urban redevelopment. Organize and operate an urban redevelopment program; and

(41) Other powers. Exercise and enjoy all other powers, functions, rights, privileges, and immunities necessary or desirable to promote or protect the safety, health, peace, security, good order, comfort, convenience, or general welfare of the city and its inhabitants; and to exercise all implied powers necessary or desirable to carry into execution all powers granted in this charter as fully and completely as if such powers were fully stated herein; and to exercise all powers now or in the future authorized to be exercised by other municipal governments under the laws of the State of Georgia. No listing of particular powers in this charter shall be held to be exclusive of others nor restrictive of general words and phrases granting powers, but shall be held to be in addition to such powers unless expressly prohibited to municipalities under the Constitution or applicable laws of the State of Georgia.

**SECTION 1.14.** 

Exercise of powers.

All powers, functions, rights, privileges, and immunities of the city, its officers, agencies, or employees shall be carried into execution as provided by this charter. If this charter makes no provision, such shall be carried into execution as provided by ordinance or as provided by pertinent laws of the State of Georgia.

217 ARTICLE II
218 GOVERNMENT STRUCTURE
219 SECTION 2.10.
220 City council creation; number; election.

The legislative authority of the government of this city, except as otherwise specifically provided in this charter, shall be vested in a city council to be composed of a mayor and five councilmembers. The city council established shall in all respects be a successor to and in continuation of the governing authority under prior law. The mayor and councilmembers shall be elected in the manner provided by general law and this charter.

**SECTION 2.11.** 

City council terms and qualifications for office.

The members of the city council shall serve for terms of four years and until their respective successors are elected and qualified. No person shall be eligible to serve as mayor or councilmember unless that person shall have been a resident of the city for at least 12 months

prior to the date of election of mayor or members of the council; each shall continue to reside

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232	therein during that person's period of service and to be registered and qualified to vote in
233	municipal elections of this city.
234	SECTION 2.12.
235	Vacancy; filling of vacancies.
236	(a) Vacancies. The office of mayor or councilmember shall become vacant upon the
237	occurrence of any event specified by the Constitution of the State of Georgia, Title 45 of the
238	O.C.G.A., or such other applicable laws as are or may hereafter be enacted.
239	(b) Filling of Vacancies. A vacancy in the office of mayor or councilmember shall be filled
240	for the remainder of the unexpired term, if any, by appointment if less than 12 months
241	remains in the unexpired term, otherwise by an election, as provided for in Section 5.14 of
242	this charter and in accordance with Titles 21 and 45 of the O.C.G.A., or other such laws as
243	are or may hereafter be enacted.
244	SECTION 2.13.
245	Compensation and expenses.
246	The mayor and councilmembers shall receive compensation and expenses for their services
247	as provided by ordinance.
248	SECTION 2.14.
249	Holding other office; voting when financially interested.
250	(a) Elected and appointed officers of the city are trustees and servants of the residents of the
251	city and shall act in a fiduciary capacity for the benefit of such residents.
252	(b) Except as authorized by law, neither the mayor nor any councilmember shall hold any
253	other city office or city employment during the term for which that person was elected.
254	(c) Neither the mayor nor any member of the city council shall vote upon, sign, or veto any
255	ordinance, resolution, contract, or other matter in which that person is financially interested.
256	SECTION 2.15.
257	Inquiries and investigations.
258	Following the adoption of an authorizing resolution, the city council may make inquiries and
259	investigations into the affairs of the city and the conduct of any department, office, or agency

thereof and for this purpose may subpoena witnesses, administer oaths, take testimony, and require the production of evidence. Any person who fails or refuses to obey a lawful order issued in the exercise of these powers by the city council shall be punished as provided by ordinance.

**SECTION 2.16.** 

General power and authority of the city council.

Except as otherwise provided by law or this charter, the city council shall be vested with all powers of government of this city.

**SECTION 2.17.** 

Eminent domain.

The city council is hereby empowered to acquire, construct, operate, and maintain public ways, parks, public grounds, cemeteries, markets, market houses, public buildings, libraries, sewers, drains, sewage treatment, waterworks, electrical system, gas systems, airports, hospitals, and charitable, educational, recreational, sport, curative, corrective, detention, penal, and medical institutions, agencies, and facilities, and any other public improvements inside or outside the city, and to regulate the use thereof, and for such purposes, property may be condemned under procedures established under general law applicable now or as provided in the future.

**SECTION 2.18.** 

279 Organizational meetings.

- The city council shall hold an organizational meeting on the second Tuesday in January of each year. The meeting shall be called to order by the city clerk, and the oath of office shall be administered to the newly elected members as follows:
- "I do solemnly (swear)(affirm) that I will faithfully perform the duties of (mayor)
  (councilmember) of this city and that I will support and defend the charter thereof as well
  as the Constitution and laws of the State of Georgia and of the United States of America."

286	SECTION 2.19.

287 Regular and special meetings.

288 (a) The city council shall hold regular meetings at such times and places as shall be 289 prescribed by ordinance.

(b) Special meetings of the city council may be held on call of the mayor or two members of the city council. Notice of such special meetings shall be served on all other members personally, or by telephone personally, at least 48 hours in advance of the meeting. Such notice to councilmembers shall not be required if the mayor and all councilmembers are present when the special meeting is called. Such notice of any special meeting may be waived by a councilmember in writing before or after such a meeting, and attendance at the meeting shall constitute a waiver of notice on any business transacted in such councilmember's presence. Only the business stated in the call may be transacted at the special meeting.

special meeting.

(c) All meetings of the city council shall be public to the extent required by law and notice to the public of special meetings shall be made fully as is reasonably possible as provided by Code Section 50-14-1 of the O.C.G.A., or other such applicable laws as are or may hereafter be enacted.

## **SECTION 2.20.**

304 Quorum: voting.

Three councilmembers shall constitute a quorum and shall be authorized to transact business of the city council. Voting on the adoption of ordinances shall be by voice vote, and the vote shall be recorded in the journal. Any member of the city council shall have the right to request a roll call vote, and such vote shall be recorded in the journal. Except as otherwise provided in this charter, the affirmative vote of three councilmembers shall be required for the adoption of any ordinance, resolution, or motion. An abstention shall be counted as an affirmative vote.

**SECTION 2.21.** 

313 Ordinance form; procedures.

(a) Every proposed ordinance shall be introduced in writing and in the form required for final adoption. No ordinance shall contain a subject which is not expressed in its title. The enacting clause shall be "It is hereby ordained by the governing authority of the City of Pavo" and every ordinance shall so begin.

(b) An ordinance may be introduced by any councilmember and read at a regular or special meeting of the city council. Upon introduction of any ordinance, the clerk shall as soon as possible distribute a copy to the mayor and to each councilmember and shall file a reasonable number of copies in the office of the clerk and at such other public places as the city council may designate. An ordinance must be read at two different meetings (either regularly scheduled or called meetings at least 48 hours apart) of the mayor and city council unless all members of the city council vote to waive the rules and read the proposed ordinance twice at one meeting.

326 **SECTION 2.22.** 

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327 Action requiring an ordinance.

Actions of the city council which have the force and effect of law shall be enacted by ordinance.

330 **SECTION 2.23.** 

331 Signing, authenticating; recording; codification; printing.

- 332 (a) The city clerk shall authenticate by the city clerk's signature and record in full in a properly indexed book kept for that purpose all ordinances adopted by the council
- properly indexed book kept for that purpose all ordinances adopted by the council.

  The city council shall provide for the preparation of general codification of all ordinances of the city having the force and effect of law. The general codification shall be
- 337 amendments thereto and such codes of technical regulations and other rules and regulations

adopted by the city council by ordinance and shall be published promptly, together with all

- as the city council may specify. The compilation shall be known and cited officially as "The
- Code of the City of Pavo, Georgia." Copies of the code shall be furnished to all officers,
- 340 departments, and agencies of the city and made available for purchase by the public at a
- reasonable price as fixed by the city council.
- 342 (c) The city council shall cause each ordinance and each amendment to this charter to be
- printed promptly following its adoption, and the printed ordinances and charter amendments
- shall be made available for purchase by the public at reasonable prices to be fixed by the city
- 345 council. Following publication of this first code under this charter and at all times thereafter,
- 346 the ordinances and charter amendments shall be printed in substantially the same style as the
- 347 code currently in effect and shall be suitable in form for incorporation therein. The city
- 348 council shall make such further arrangements as deemed desirable with reproduction and
- 349 distribution of any current change in the code or additions to codes of technical regulations
- and other rules and regulations included in the code.

351	SECTION 2.24.
352	Election of mayor; forfeiture; compensation.
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353	The mayor shall be elected and serve for a term of four years and until a successor is elected
354	and qualified. The mayor shall be a qualified elector of this city and shall have been a
355	resident of the city for at least 12 months preceding the election. The mayor shall continue
356	to reside in this city during the period of service. The mayor shall forfeit the office on the
357	same grounds and under the same procedures as for councilmembers. The compensation of
358	the mayor shall be established in the same manner as the councilmembers.
359	SECTION 2.25.
360	Chief executive officer.
361	The mayor shall be the chief executive officer of this city. The mayor shall possess all the
362	executive and administrative powers granted to the city under the Constitution and the laws
363	of the State of Georgia and all the executive and administrative powers granted to the city
364	in this charter.
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365	SECTION 2.26.
366	Powers and duties of mayor.
367	As the chief executive of this city, the mayor shall:
368	(1) See that all laws and ordinances of the city are faithfully executed;
369	(2) Exercise supervision over all executive and administrative work of the city and
370	provide for the coordination of administrative activities;
371	(3) Prepare and submit to the city council a recommended operating budget and capital
372	budget;
373	(4) Submit to the city council at least once per year a statement covering the financial
374	conditions of the city, and from time to time, such other information as the city council
375	may request;
376	(5) Recommend to the city council such measures relative to the affairs of the city,
377	improvement of the government, and promotion of the welfare of its inhabitants as the
378	mayor may deem expedient;
379	(6) Call special meetings of the city council as provided in subsection (b) of Section 2.19
380	of this charter;
381	(7) Approve or disapprove ordinances as provided in Section 2.27 of this charter;
382	(8) Provide for an annual audit of all accounts of the city;

383 (9) Require any department or agency of the city to submit written reports whenever the mayor deems it expedient; and

(10) Perform such other duties as may be required by law, this charter, or ordinance.

386 **SECTION 2.27.** 

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Submission of ordinances to the mayor; veto power.

- (a) Every ordinance adopted by the city council shall be presented promptly to the city clerkand to the mayor.
  - (b) The mayor, within ten calendar days of receipt of an ordinance, shall return the ordinance to the city clerk with or without the mayor's approval or with the mayor's disapproval. If the ordinance has been approved by the mayor, it shall become effective upon its return to the clerk; if the ordinance is neither approved nor disapproved, it shall become effective at noon on the tenth calendar day after its adoption; if the ordinance is disapproved, the mayor shall submit to the city council through the clerk a written statement of reasons for the veto. The
- 397 (c) Ordinances vetoed by the mayor shall be presented by the clerk to the city council at its next meeting. If the city council then or at its next meeting adopts the ordinance by an affirmative vote of four members, it shall become law.

clerk shall record the ordinance's date of delivery to and receipt from the mayor.

(d) The mayor may disapprove or reduce any item or items of appropriation in any ordinances. The approved part or parts of any ordinance making appropriations shall become effective, and the part or parts disapproved shall not become effective unless subsequently passed by the city council over the mayor's veto as provided in subsection (c) of this section. Any such reduced part or parts of an ordinance shall be presented to the city council as though disapproved and shall not become effective unless overridden by the city council as provided in subsection (c) of this section.

407 **SECTION 2.28.** 

408 Mayor Pro Tempore; election; duties.

By a majority vote, the city council shall elect a councilmember to serve as mayor pro tem.
The mayor pro tem shall preside at all meetings of the city council and shall assume the
duties and powers of the mayor upon the mayor's physical or mental disability or absence.
The city council by a majority vote shall elect a new presiding officer from among its
members for any period in which the mayor pro tem is disabled or absent. The city council
by a majority vote shall elect a new presiding officer from among its members for any period

in which the mayor pro tem is disabled, absent, or acting as mayor. Any such absence or disability shall be declared by majority vote of all councilmembers.

417	ARTICLE III
418	ADMINISTRATIVE AFFAIRS
419	SECTION 3.10.
420	Administrative and service departments.
421	(a) Except as otherwise provided in this charter, the city council by ordinance shall prescribe
422	the functions or duties and establish, abolish, alter, consolidate, or leave vacant all
423	nonelective offices, positions of employment, departments, and agencies of the city as
424	necessary for the proper administration of the affairs and government of this city.
425	(b) Except as otherwise provided by this charter or by law, the directors of departments and
426	other appointed officers of the city shall be appointed solely on the basis of their respective
427	administrative and professional qualifications.
428	(c) There shall be a director of each department or agency who shall be its principal officer.
429	Each director shall, subject to the direction and supervision of the mayor, be responsible for
430	the administration and direction of the affairs and operations of that director's department or
431	agency.
432	(d) All appointive officers and directors under the supervision of the mayor shall be
433	nominated by the mayor or city council with confirmation of appointment by the city council
434	and mayor. All appointive officers and directors shall be employees at-will and subject to
435	removal or suspension at any time by the mayor and city council unless otherwise provided
436	by law or ordinance.
437	SECTION 3.11.
438	Boards, commissions, and authorities.
439	(a) The city council shall create by ordinance such boards, commissions, and authorities to
440	fulfill any investigative, quasi-judicial, or quasi-legislative function that the city council
441	deems necessary and shall by ordinance establish the composition, period of existence,
442	duties, and powers thereof.
443	(b) All members of boards, commissions, and authorities of the city shall be appointed by
444	the city council for such terms of office and in such manner as shall be provided by
445	ordinance, except where other appointing authority, terms of office, or manner of
446	appointment is prescribed by this charter or by law.

447 (c) The city council, by ordinance, may provide for the compensation and reimbursement

- 448 for actual and necessary expenses of the members of any board, commission, or authority.
- 449 (d) Except as otherwise provided by charter or by law, no member of any board,
- 450 commission, or authority shall hold any other elective office in the city.
- 451 (e) Any vacancy on a board, commission, or authority of the city shall be filed for the
- unexpired term in the manner prescribed herein for original appointment, except as otherwise
- 453 provided by this charter or by law.
- 454 (f) No member of a board, commission, or authority shall assume office until that person has
- executed and filed with the city clerk an oath obligating himself or herself to faithfully and
- 456 impartially perform the duties of the member's office, such oath to be prescribed by
- 457 ordinance and administered by the mayor.
- 458 (g) All board members serve at-will and may be removed at any time by a vote of three
- members of the city council unless otherwise provided by law.
- 460 (h) Except as otherwise provided by this charter or by law, each board, commission, or
- authority of the city shall elect one of its members as chairperson and one member as
- vice-chairperson and may elect as its secretary one of its own members or may appoint as
- secretary an employee of the city. Each board, commission, or authority of the city
- 464 government may establish such bylaws, rules, and regulations not inconsistent with this
- 465 charter, ordinances of the city, or laws as it deems appropriate and necessary for the
- 466 fulfillment of its duties or the conduct of its affairs. Copies of such bylaws, rules and
- regulations shall be filed with the city clerk.

468 **SECTION 3.12.** 

City attorney.

- 470 The city council and mayor shall appoint a city attorney and shall provide for the payment
- 471 of such attorney or attorneys for services rendered to the city. The city attorney shall be
- 472 responsible for providing for the representation and defense of the city in all litigation in
- 473 which the city is a part; may be the prosecuting officer in the municipal court; shall attend
- 474 the meetings of the city council as directed; shall advise the city council, mayor, and other
- officers and employees of the city concerning the legal aspects of the city's affairs; and shall
- 476 perform such other duties as may be required by virtue of the person's position as city
- 477 attorney.

478 SECTION 3.13. 479 City clerk. 480 The mayor and city council shall appoint a city clerk who shall not be a councilmember. The city clerk shall be custodian of the official city seal and city records; maintain city council 481 482 records required by this charter; and perform such other duties as may be required by the city 483 484 SECTION 3.14. 485 Personnel policies. 486 All city employees serve at-will and may be removed from office at any time unless otherwise provided by ordinance. 487 488 ARTICLE IV 489 JUDICIAL BRANCH 490 **SECTION 4.10.** 491 Creation; name. 492 There shall be a court to be known as the Municipal Court of the City of Pavo. 493 **SECTION 4.11.** 494 Chief judge; associate judge. 495 (a) The municipal court shall be presided over by a chief judge and such part-time or 496 stand-by judges as shall be provided by ordinance. (b) No person shall be qualified or eligible to serve as a judge on the municipal court unless 497 that person shall possess all qualifications required by law. All judges shall be appointed by 498 499 the mayor and city council and shall serve until a successor is appointed and qualified. (c) Compensation of the judge shall be fixed by ordinance. 500 (d) Judges may be removed from office in compliance with Code Section 36-32-2.1 of the 501 O.C.G.A. 502 503 (e) Before assuming office, each judge shall take an oath, given by the mayor, that he or she will honestly and faithfully discharge the duties of the office to the best of his or her ability 504 and without fear, favor, or partiality. The oath shall be entered upon the minutes of the city 505 506 council journal required in Section 2.20 of this charter.

507 **SECTION 4.12.** 508 Convening.

The municipal court shall be convened at regular intervals as set by the chief judge with approval of the city council and mayor.

**SECTION 4.13.** 

512 Jurisdiction; powers.

- 513 (a) The municipal court shall, have authority to punish those in its presence for contempt,
- provided that such punishment shall not exceed \$200.00 or ten days in jail.
- 515 (b) The municipal court may fix punishment for offenses within its jurisdiction not
- 516 exceeding a fine of \$1,000.00 or imprisonment for 180 days, or both.
- 517 (c) The municipal court shall have authority to establish a schedule of fees to defray the cost
- of operation and shall be entitled to reimbursement of the cost of meals, transportation, and
- 519 caretaking of prisoners bound over to superior courts for violations of state law.
- 520 (d) The municipal court shall have the authority to establish bail and recognizances to ensure
- 521 the presence of those charged with violations before said court and shall have discretionary
- authority to accept cash or personal or real property as surety for the appearance of persons
- 523 charged with violations. Whenever any person shall give bail for such person's appearance
- and shall fail to appear at the time fixed for trial, the bond shall be forfeited by the judge
- 525 presiding at such time and an execution issued thereon by serving the defendant and the
- defendant's sureties with a rule nisi, at least two days before a hearing on the rule nisi. In the
- 527 event that cash or property is accepted in lieu of bond for security for the appearance of a
- defendant at trial, and if such defendant fails to appear at the time and placed fixed for trial,
- 529 the cash so deposited shall be on order of the judge and declared forfeited to the city, or the
- property so deposited shall have a lien against it for the value forfeited, which lien shall be
- enforceable in the same manner and to the same extent as a lien for city property taxes.
- 532 (e) The municipal court shall have the same authority as superior courts to compel the
- production of evidence in the possession of any party; to enforce obedience to its orders,
- 534 judgments, and sentences; and to administer such oaths as are necessary.
- 535 (f) The municipal court may compel the presence of all parties necessary to a proper disposal
- of each case by the issuance of summonses, subpoenas, and warrants which may be served
- as executed by any officer as authorized by this charter or by law.
- 538 (g) Each judge of the municipal court shall be authorized to issue warrants for the arrest of
- persons charged with offenses against any ordinance of the city.

540	SECTION 4.14.
541	Certiorari.
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542	The right of certiorari from the decision and judgment of the municipal court shall exist in
543	all criminal cases and ordinance violation cases, and such certiorari shall be obtained under
544	the sanction of a judge of the Superior Court of Thomas County under the laws of the State
545	of Georgia regulating the granting and issuance of writs of certiorari.
546	SECTION 4.15.
547	Rules for court.
548	With the approval of the city council, the judge shall have full power and authority to make
549	reasonable rules and regulations necessary and proper to secure the efficient and successful
550	administration of the municipal court; provided, however, that the city council may adopt in
551	part or in total the rules and regulations applicable to municipal courts. The rules and
552	regulations made or adopted shall be filed with the city clerk and shall be available for public
553	inspection, and upon request a copy shall be furnished to all defendants in municipal court
554	proceedings at least 48 hours prior to said proceedings.
555	ARTICLE V
556	ELECTIONS AND REMOVAL
557	SECTION 5.10.
558	Applicability of general law.
559	All primaries and elections shall be held and conducted in accordance with Chapter 2 of
560	Title 21 of the O.C.G.A., the "Georgia Election Code," as now or hereafter amended.
500	The 21 of the c.c.g.r., the Georgia Dicetion code, as now of hereafter amended.
561	SECTION 5.11.
562	Election of the city council and mayor.
563	(a) There shall be a municipal general election held on the Tuesday next following the first
564	Monday in November in each odd-numbered year.
565	(b) The members of the governing authority elected in the November, 2013, general election
566	shall continue in office for the terms to which they were elected and until their successors are
567	elected and qualified as provided in this charter. The members of the governing authority
568	elected in the November, 2015, general election shall continue in office for the terms to

569 which they were elected and until their successors are elected and qualified as provided in

570 this charter.

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- 571 (c) There shall be elected the mayor and two councilmembers at one election and at every
- 572 other election thereafter. The remaining city council seats shall be filled at the election
- alternating with the first election so that a continuing body is created.

**SECTION 5.12.** 

Nonpartisan elections.

Political parties shall not conduct primaries for city offices, and all names of candidates for

577 city offices shall be listed without party designations.

578 **SECTION 5.13.** 

579 Election of councilmembers and mayor.

580 (a) The person or persons who shall receive the highest number of votes at an election for

581 councilmember shall be declared duly elected.

582 (b) The person receiving the highest number of votes at an election for mayor shall be

declared duly elected, provided that there are only two candidates contending for said office;

and provided, further, that if more than two shall contend for such office, then the one

receiving the majority of votes cast shall be declared duly elected. If no candidate

586 contending for such office shall receive a majority of votes cast, a run-off election shall be

held within ten days following the regular election between the two candidates contending

in such regular election who receive the highest number of votes, and the candidate in such

run-off receiving the highest number of votes shall be declared duly elected.

**SECTION 5.14.** 

591 Special elections; vacancies.

In the event that the office of the mayor or a councilmember shall become vacant as provided

593 in Section 2.12 of this charter, the city council or those remaining shall order a special

594 election to fill the balance of the unexpired term of such official; provided, however, that if

such vacancy occurs within 12 months of the expiration of the term of that office, the city

596 council or those remaining shall appoint a successor for the remainder of the term. In all

other respects, the special election shall be held and conducted in accordance with Chapter 2

of Title 21 of the O.C.G.A., the "Georgia Election Code," as now or hereafter amended.

599	SECTION 5.15.
600	Other provisions.
601	Except as otherwise provided by this charter, the city council shall, by ordinance, prescribe
602	such rules and regulations it deems appropriate to fulfill any options and duties under
603	Chapter 2 of Title 21 of the O.C.G.A., the "Georgia Election Code."
604	SECTION 5.16.
605	Removal of officers.
606	(a) The mayor, councilmembers, or other appointed officers provided for in this charter shall
607	be removed from office for one or more of the reasons provided in Title 45 of the O.C.G.A.,
608	or such other applicable laws as are or may hereafter be enacted.
609	(b) Removal of an officer pursuant to subsection (a) of this section shall be accomplished
610	by one of the following methods:
611	(1) Following a hearing at which an impartial panel shall render a decision. In the event
612	an elected officer is sought to be removed by action of the city council, such officer shall
613	be entitled to a written notice specifying the ground or grounds for removal and to a
614	public hearing that shall be held not less than ten days after the service of such written
615	notice. The city council shall provide by ordinance for the manner in which such
616	hearings shall be held. Any elected officer sought to be removed from office as herein
617	provided shall have the right of appeal from the decision of the city council to the
618	Superior Court of Thomas County. Such appeal shall be governed by the same rules as
619	govern appeals to the superior court from the probate court; or
620	(2) By an order of the Superior Court of Thomas County following a hearing on a
621	complaint seeking such removal brought by any resident of the City of Pavo.
622	ARTICLE VI
623	FINANCE
624	SECTION 6.10.
625	Property tax.
626	The city council may assess, levy, and collect an ad valorem tax on all real and personal
627	property within the corporate limits of the city that is subject to such taxation by the state and
628	county. This tax is for the purpose of raising revenues to defray the costs of operating the
629	city government, of providing governmental services, for the repayment of principal and

interest on general obligations, and for any other public purpose as determined by the city council in its discretion.

632 **SECTION 6.11.** 

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Millage rate; due dates; payment methods.

The city council, by ordinance, shall establish a millage rate for the city property tax, a due date, and the time period within which these taxes shall be paid. The city council, by ordinance, may provide for the payment of these taxes by installments or in one lump sum and authorize the voluntary payment of taxes prior to the time when due.

638 **SECTION 6.12.** 

Occupation and business taxes.

The city council by ordinance shall have the power to levy such occupation or business taxes as are not denied by law. The city council may classify businesses, occupations, or professions for the purpose of such taxation in any way which may be lawful and may compel the payment of such taxes as provided in Section 6.18 of this charter.

**SECTION 6.13.** 

Regulatory fees; permits.

The city council by ordinance shall have the power to require businesses or practitioners doing business within this city to obtain a permit for such activity from the city and pay a reasonable regulatory fee for such permit as provided by general law. Such fees shall reflect the total cost to the city of regulating the activity, and if unpaid, shall be collected as provided in Section 6.18 of this charter.

**SECTION 6.14.** 

Franchises.

The city council shall have the power to grant franchises for the use of this city's streets and alleys for the purpose of railroads, street railways, telephone companies, electric companies, electric membership corporations, cable television and other telecommunications companies, gas companies, transportation companies, and other similar organizations. The city council shall determine the duration, terms, whether the same shall be exclusive or nonexclusive, and the consideration for such franchises; provided, however, that no franchise shall be granted

for a period in excess of 35 years and no franchise shall be granted unless the city receives just and adequate compensation therefor. The city council shall provide for the registration of all franchises with the city clerk in registration within a reasonable time of all franchises previously granted.

663 **SECTION 6.15.** 

Service charges.

The city council by ordinance shall have the power to assess and collect fees, charges, and tolls for sewers, sanitary and health services, or any other services provided or made available within and without the corporate limits of the city for the total cost to the city of providing or making available such services. If unpaid, such fees, charges, and tolls shall be collected as provided in Section 6.18 of this charter.

**SECTION 6.16.** 

Special assessments.

The city council by ordinance shall have the power to assess and collect the cost of constructing, reconstructing, widening, or improving any public way, street, sidewalk, curbing, gutters, sewers, or other utility mains and appurtenances from the abutting property owners under such terms and conditions as are reasonable. If unpaid, such cost shall be collected as provided in Section 6.18 of this charter.

**SECTION 6.17.** 

678 Construction; other taxes and fees.

679 Reserved.

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**SECTION 6.18.** 

Collection of delinquent taxes and fees.

The city council, by ordinance, may provide generally for the collection of delinquent taxes, fees, or other revenue due the city under Sections 6.10 through 6.16 of this charter by whatever reasonable means not precluded by law. This shall include providing for dates when the taxes or fees are due; late penalties or interest; issuance and execution of fix fi. fa.'s; creation and priority of liens; making delinquent taxes and fees personal debts of the

persons required to pay the taxes or fees imposed; revoking city permits for failure to pay any city taxes or fees; and providing for the assignment or transfer of tax executions.

689 **SECTION 6.19.** 

690 General obligation bonds.

The city council shall have the power to issue bonds for the purpose of raising revenues to carry out any project, program, or venture authorized under this charter or the laws of the state. Such bonding authority shall be exercised in accordance with the laws governing bond issuance by municipalities in effect at the time said issue is undertaken.

695 **SECTION 6.20.** 

Revenue bonds.

Revenue bonds may be issued by the city council as state law now or hereafter provides.

Such bonds are to be paid out of any revenue produced by the project, program, or venture

699 for which they were issued.

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700 **SECTION 6.21.** 

701 Short-term loans.

The city may obtain short-term loans and shall repay such loans not later than December 31 of each year, unless otherwise provided by law.

704 **SECTION 6.22.** 

705 Lease-purchase contracts.

The city may enter into multiyear lease, purchase, or lease-purchase contracts for the acquisition of goods, materials, real and personal property, services, and supplies, provided that the contract terminates without further obligation on the part of the municipality at the close of the calendar year in which it was executed and at the close of each succeeding calendar year for which it may be renewed. Contracts shall be executed in accordance with the requirements of Code Section 36-60-13 of the O.C.G.A., or other such applicable laws as are or may hereafter be enacted.

713	SECTION 6.23.
714	Fiscal year.
715 716	The city council shall set the fiscal year by ordinance. This fiscal year shall constitute the budget year and the year for financial accounting and reporting of each and every office,
717	department, agency, and activity of the city government.
/1/	department, agency, and activity of the city government.
718	SECTION 6.24.
719	Preparation of budgets.
720	The city council shall provide by ordinance the procedures and requirements for the
721	preparation and execution of an annual operating budget, a capital improvement plan, and
722	a capital budget, including requirements as to the scope, content, and form of such budgets
723	and plans.
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724	SECTION 6.25.
725	Submission of operating budget to city council.
726	On or before a date fixed by the city council but not later than 45 days prior to the beginning
727	of each fiscal year, the mayor shall submit to the city council a proposed operating budget
728	for the ensuing fiscal year. The budget shall be accompanied by a message from the mayor
729	containing a statement of the general fiscal policies of the city, the important features of the
730	budget, explanations of major changes recommended for the next fiscal year, a general
731	summary of the budget, and such other pertinent comments and information. The operating
732	budget and the capital budget hereinafter provided for, the budget message, and all
733	supporting documents shall be filed in the office of the city clerk and shall be open to public
734	inspection.
735	<b>SECTION 6.26.</b>
736	Action by city council on budget.
737	(a) The city council may amend the operating budget proposed by the mayor; provided,
738	however, that the budget as finally amended and adopted shall provide for all expenditures
739	required by state law or by other provisions of this charter and for all debt service
740	requirements for the ensuing fiscal year, and the total appropriations from any fund shall not
741	exceed the estimated fund balance, reserves, and revenues.

(b) The city council by ordinance shall adopt the final operating budget for the ensuing fiscal year not later than the first day of each fiscal year. If the city council fails to adopt the budget by this date, the amounts appropriated for operation for the current fiscal year shall be deemed adopted for the ensuing fiscal year on a month-to-month basis, with all items prorated accordingly until such time as the city council adopts a budget for the ensuing fiscal year. Adoption of the budget shall take the form of an appropriations ordinance setting out the estimated revenues in detail by sources and making appropriations according to fund and by organizational unit, purpose, or activity as set out in the budget preparation ordinance adopted pursuant to Section 6.24 of this charter.

(c) The amount set out in the adopted operating budget for each organizational unit shall constitute the annual appropriation for such, and no expenditure shall be made or encumbrance created in excess of the otherwise unencumbered balance of the appropriations or allotment thereof to which it is chargeable.

**SECTION 6.27.** 

756 Tax levies.

The city council shall levy by ordinance such taxes as are necessary. The taxes and tax rates set by such ordinances shall be such that reasonable estimates of revenues from such levy shall at least be sufficient, together with other anticipated revenues, fund balances, and applicable reserves, to equal the total amount appropriated for each of the several funds set forth in the annual operating budget for defraying the expenses of the general government of this city.

**SECTION 6.28.** 

764 Changes in appropriations.

The city council by ordinance may make changes in the appropriations contained in the current operating budget at any regular, special, or emergency meeting called for such purpose, but any additional appropriations may be made only from an existing unexpended surplus.

**SECTION 6.29.** 

770 Capital budget.

771 (a) On or before the date fixed by the city council but no later than 45 days prior to the 772 beginning of each fiscal year, the mayor shall submit to the city council a proposed capital

improvements plan with a recommended capital budget containing the means of financing 773 the improvements proposed for the ensuing fiscal year. The city council shall have power 774 775 to accept, with or without amendments, or reject the proposed plan and proposed budget. The city council shall not authorize an expenditure for the construction of any building, 776 structure, work, or improvement unless the appropriations for such project are included in 777 778 the capital budget, except to meet a public emergency as provided in Section 2.24 of this 779 charter. (b) The city council shall adopt by ordinance the final capital budget for the ensuing fiscal 780 year not later than the first day of each fiscal year. No appropriation provided for in a prior 781 capital budget shall lapse until the purpose for which the appropriation was made shall have 782 been accomplished or abandoned; provided, however, that the mayor may submit 783 amendments to the capital budget at any time during the fiscal year accompanied by 784 recommendations. Any such amendments to the capital budget shall become effective only 785 786 upon adoption by ordinance.

787 **SECTION 6.30.** 

788 Independent audit.

There shall be an annual independent audit of all city accounts, funds, and financial transactions by a certified public accountant selected by the city council. The audit shall be conducted according to generally accepted auditing principles. Any audit of any funds by the state or federal government may be accepted as satisfying the requirements of this charter. Copies of annual audit reports shall be available at printing costs to the public.

794 **SECTION 6.31.** 

795 Contracting procedures.

- No contract with the city shall be binding on the city unless it is:
- 797 (1) In writing;

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- 798 (2) Drawn by or submitted to and reviewed by the city attorney, and as a matter of course, signed by the city attorney to indicate such drafting or review; and
- 800 (3) Made or authorized by the city council and such approval is entered in the city council journal of proceedings pursuant to Section 2.20 of this charter.

802 SECTION 6.32. 803 Centralized purchasing. 804 The city council may by ordinance prescribe procedures for a system of centralized purchasing for the city. 805 806 SECTION 6.33. 807 Sale and lease of city property. The city council may sell and convey or lease any real or personal property owned or held 808 by the city for governmental or other purposes as now or hereafter provided by law. 809 810 ARTICLE VII 811 **GENERAL PROVISIONS** SECTION 7.10. 812 Bonds for officials. 813 814 The officers and employees of this city, both elective and appointive, shall execute such 815 surety or fidelity bonds in such amounts and upon such terms and conditions as the city 816 council shall from time to time require by ordinance or as may be provided by law. 817 SECTION 7.11. 818 Existing ordinances, resolutions, rules, and regulations. 819 Existing ordinances, resolutions, rules, and regulations of this city not in conflict with this 820 charter shall continue in force, unless repealed or amended, for two years from the effective date of this charter. During such two-year period, the city council shall review all such 821 provisions and shall readopt, repeal, or amend each. 822 823 SECTION 7.12. 824 Existing personnel and officers. Except as specifically provided otherwise by this charter, all personnel and officers of the 825 city and their rights, privileges, and powers shall continue until changed by the mayor and 826 827 city council.

**SECTION 7.13.** 828 829 Pending matters. Except as specifically provided otherwise by this charter, all rights, claims, actions, orders, 830 contracts, and legal administrative proceedings shall continue, and any such ongoing work 831 832 or cases shall be completed by such city agencies, personnel or offices as may be provided by the city council. 833 834 **SECTION 7.14.** 835 Construction. (a) Section captions in this charter are informative only and are to be considered as a part 836 thereof. 837 (b) The word "shall" is mandatory and the word "may" is permissive. 838 (c) The singular shall include the plural, the masculine shall include the feminine, and vice 839 840 versa. 841 SECTION 7.15. 842 Specific repealer. 843 An Act to provide a new charter for the City of Pavo, approved August 21, 1911 (Ga. L. 844 1911, p. 1503), as amended, is hereby repealed. 845 SECTION 7.16.

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All laws and parts of laws in conflict with this Act are repealed.

General repealer.