House Bill 569

By: Representatives Frye of the 118<sup>th</sup>, Smyre of the 135<sup>th</sup>, Trammell of the 132<sup>nd</sup>, Beverly of the 143<sup>rd</sup>, Hutchinson of the 107<sup>th</sup>, and others

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Title 50 of the Official Code of Georgia Annotated, relating to state government,
- 2 so as to provide for a state program coordinated by the Governor related to employing
- 3 individuals in Georgia; to provide for a short title; to provide for declarations; to create a
- 4 commission; to define certain terms; to limit the application of the chapter; to provide for
- 5 related matters; to repeal conflicting laws; and for other purposes.

## 6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

7 SECTION 1.

- 8 Title 50 of the Official Code of Georgia Annotated, relating to state government, is amended
- 9 by adding a new chapter to read as follows:
- 10 "CHAPTER 41
- 11 <u>50-41-1.</u>
- 12 This chapter shall be known and may be cited as the 'State Revenue Investment and
- Employment Act of 2019' or the 'STRIVE Act.'
- 14 <u>50-41-2.</u>
- 15 <u>The General Assembly hereby declares that:</u>
- 16 (1) It is the policy of the State of Georgia to foster free competitive enterprise, the
- investment of private capital in trade and commerce, and the development of the natural
- 18 <u>resources of the State of Georgia;</u>
- 19 (2) All Georgians able to work and seeking work have the right to useful, remunerative,
- 20 regular, and full-time employment, and it is the policy of the State of Georgia to assure
- 21 <u>the existence at all times of sufficient employment opportunities to enable all Georgians</u>
- 22 <u>to freely exercise this right;</u>

23 (3) In order to carry out the policies set forth in paragraphs (1) and (2) of this Code

- 24 <u>section and in order to:</u>
- 25 (A) Promote the general welfare of Georgia;
- 26 (B) Raise the standard of living of Georgia's people;
- 27 (C) Provide adequate employment opportunities for veterans;
- 28 (D) Contribute to the full utilization of our natural resources;
- 29 (E) Develop trade and commerce among the counties of Georgia; and
- 30 <u>(F) Preserve and strengthen competitive private enterprise, particularly small business</u>
- 31 <u>enterprise</u>,
- 32 <u>it is essential that continuing full employment be maintained in the State of Georgia;</u>
- 33 (4) In order to assist industry, agriculture, labor, and county and local governments in
- 34 <u>achieving continuing full employment, it is the responsibility of the state government to</u>
- 35 pursue such consistent and openly arrived at economic policies and programs as will
- 36 <u>stimulate and encourage the highest possible levels of employment opportunities through</u>
- 37 private and other nonstate investment and expenditure;
- 38 (5) To the extent that continuing full employment cannot otherwise be achieved, it is the
- 39 <u>further responsibility of the state government to provide such volume of state investment</u>
- and expenditure as may be needed to assure continuing full employment; and
- 41 (6) Such investment and expenditure by the state government shall be designed to
- 42 <u>contribute to the state wealth and well-being and to stimulate increased employment</u>
- opportunities by private enterprise.
- 44 <u>50-41-3.</u>
- 45 As used in this chapter, the term:
- 46 (1) 'Commission' mean the State Revenue Investment and Employment (STRIVE)
- 47 Commission.
- 48 (2) 'Estimated aggregate volume of prospective investment and expenditures' means the
- 49 <u>aggregate volume of prospective investment and expenditure by private enterprises,</u>
- 50 consumers, counties, municipalities, authorities, political subdivisions, instrumentalities
- of the state, state agencies, and state government, which shall not take into account any
- 52 <u>increased or decreased investment or expenditure which might be expected to result from</u>
- 53 <u>the programs set forth in the State Investment Plan.</u>
- 54 (3) 'Full employment volume of production' means the dollar value of the estimated
- 55 <u>aggregate volume of investment and expenditure by private enterprises, consumers,</u>
- 56 county and local governments, and the state government required to produce such volume
- of the gross national product, at the expected level of prices, as will be necessary to
- 58 provide employment opportunities for such labor force.

59 (4) 'State Investment Plan' means the plan transmitted by the commission to the General

- 60 <u>Assembly in accordance with this chapter.</u>
- 61 <u>50-41-4.</u>
- 62 (a) The commission shall transmit to the General Assembly at the beginning of each
- 63 regular session the State Investment Plan, which shall set forth in summary and in detail
- 64 <u>for the ensuing fiscal year or such longer period as the commission may deem appropriate:</u>
- 65 (1) The estimated size of the labor force, including the self-employed, in industry and
- 66 <u>agriculture</u>;
- 67 (2) The full employment volume of production; and
- 68 (3) The estimated aggregate volume of prospective investment and expenditures.
- 69 (b)(1) The extent, if any, by which the estimated aggregate volume of prospective
- 70 <u>investment and expenditures for any fiscal year or other period, as set forth in the State</u>
- 71 <u>Investment Plan in accordance with paragraph (3) of subsection (a) of this Code section,</u>
- is less than the estimated aggregate volume of investment and expenditures required to
- assure a full employment volume of production, as set forth in the State Investment Plan
- in accordance with paragraph (2) of subsection (a) of this Code section, shall for the
- purposes of this title be regarded as a prospective deficiency in the State Investment Plan.
- 76 (2)(A) When there is a prospective deficiency in the State Investment Plan for any
- fiscal year or other period, the commission shall set forth in such State Investment Plan
- a general program for encouraging such increased nonstate investment and
- 79 <u>expenditures, particularly investment and expenditures which will promote increased</u>
- 80 employment opportunities by private enterprise, as will prevent such deficiency to the
- greatest possible extent.
- 82 (B) The commission shall also include in such State Investment Plan such
- 83 <u>recommendations for legislation relating to such program as it may deem necessary or</u>
- 84 <u>desirable</u>. Such program may include, but need not be limited to, current and projected
- 85 <u>state policies and activities with reference to banking and currency, monopoly and</u>
- 86 <u>competition, wages and working conditions, agriculture, taxation, the development of</u>
- 87 <u>natural resources, and such other matters as may directly or indirectly affect the level</u>
- of nonstate investment and expenditures.
- 89 (c)(1) To the extent, if any, that such increased nonstate investment and expenditures as
- 90 may be expected to result from actions taken under the program set forth in accordance
- 91 with subsection (b) of this Code section are deemed insufficient to provide a full
- 92 employment volume of production, the commission shall transmit a general program for
- 93 <u>such investment and expenditures as will be sufficient to bring the estimated aggregate</u>

yolume of prospective investment and expenditures up to the level required to assure a
 full employment volume of production.

- (2)(A) Such program shall be designed to contribute to the state wealth and well-being and to stimulate additional nonstate investment and expenditures.
- 98 (B) Any of such programs calling for the construction of public works by the state
  99 government shall provide for the performance of the necessary construction work by
  100 private concerns under contracts awarded in accordance with applicable laws, except
  101 where the performance of such work by some other method is necessary by reason of
- special circumstances or is authorized by other provisions of law.
- (d) If the estimated aggregate volume of prospective investment and expenditures for any fiscal year or other period, as set forth in the State Investment Plan in accordance with paragraph (3) of subsection (a) of this Code section, is more than the estimated aggregate volume of investment and expenditures required to assure a full employment volume of production, as set forth in the State Investment Plan in accordance with paragraph (2) of subsection (a) of this Code section, the commission shall set forth in such State Investment Plan a general program for preventing inflationary economic dislocations or for
- diminishing the aggregate volume of investment and expenditures to the level required to
- assure a full employment volume of production, or both.
- (e) The programs referred to in subsections (b), (c), and (d) of this Code section shall
- include such measures as may be necessary to assure that monopolistic practices with
- respect to prices, production, or distribution, or other monopolistic practices, will not
- interfere with the achievement of the purposes of this chapter.
- 116 (f) The State Investment Plan shall include a report on the distribution of the state income
- during the preceding fiscal year, or such longer period as the commission may deem
- appropriate, together with an evaluation of the effect upon the distribution of the national
- income of the programs set forth in such State Investment Plan.
- 120 (g) The commission may from time to time transmit to the General Assembly such
- supplemental or revised estimates, information, programs, or legislative recommendations
- as it may deem necessary or desirable in connection with the State Investment Plan.
- 123 <u>50-41-5.</u>

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- 124 (a) The State Investment Plan shall be prepared under the general direction and
- supervision of the Governor in consultation with the commission and other heads of
- departments and organizations.
- 127 (b) The Governor shall transmit to the several departments and organizations such
- preliminary estimates and other information as will enable them to prepare such plans and

programs as may be needed during the ensuing or subsequent fiscal years to help achieve

- a full employment volume of production.
- 131 (c) The Governor may establish such advisory boards or committees composed of
- representatives of industry, agriculture, labor, and county and local governments, and
- others, as he or she may deem advisable for the purpose of advising and consulting with
- the commission on methods of achieving the objectives of this chapter.
- 135 <u>50-41-6.</u>
- (a) There is hereby established a State Revenue Investment and Employment (STRIVE)
- 137 Commission to be composed of single members for each of the state's congressional
- districts and the Governor. Members of the commission shall be appointed by the
- Governor. Members of the commission shall serve four-year terms and be eligible to be
- reappointed. The Governor shall be the chairperson of the commission.
- 141 (b) It shall be the function of the commission:
- (1) To create the State Investment Plan and transmit it to the General Assembly in
- accordance with Code Section 50-41-4; and
- 144 (2) To report to the Senate and the House of Representatives, not later than March 1 of
- each year, its findings and recommendations with respect to the State Investment Plan,
- together with a joint resolution setting forth for the ensuing fiscal year a general policy
- with respect to such State Investment Plan to serve as a guide to the several committees
- of the General Assembly dealing with legislation relating to such State Investment Plan.
- (c) Vacancies in the membership of the commission shall not affect the power of the
- remaining members to execute the functions of the commission and shall be filled in the
- same manner as in the case of the original appointment.
- 152 (d) The commission, or any duly authorized subcommittee thereof, is authorized to sit and
- act at such places and times, to require by subpoena or otherwise the attendance of such
- witnesses and the production of such books, papers, and documents, to administer such
- oaths, to take such testimony, to procure such printing and binding, and to make such
- expenditures at it deems advisable.
- (e) The commission is empowered to appoint and fix the compensation of such experts,
- consultants, technicians, and clerical and stenographic assistance as it deems necessary and
- 159 <u>advisable. The commission may utilize such voluntary and uncompensated services as it</u>
- deems necessary and is authorized to utilize the services, information, facilities, and
- personnel of the departments and organizations.
- (f) The expenses of the commission shall be paid one-half from the contingent fund of the
- Senate and one-half from the contingent fund of the House of Representatives upon
- 164 <u>vouchers signed by the chairperson or vice chairperson.</u>

(g) All reports by the commission shall be posted onto its website for the public to view.

- (h) To inform the creation of the State Investment Plan, the commission shall hold five
- public hearings around the state. Three of the five hearings shall be had outside of the
- metro Atlanta region. The hearings shall be live streamed online, and the commission shall
- consider comments submitted both in-person at a hearing and through online submission.
- (i) The commission shall not submit the initial State Investment Plan until the commission
- determines that the trust fund has adequate funding levels. The commission shall transmit
- its determination to the Governor, Lieutenant Governor, and Speaker of the House of
- 173 Representatives at the time that the trust fund has adequate revenue for implementation.
- 174 <u>50-41-7.</u>
- 175 (a) The Governor shall review quarterly all state investment and expenditures for the
- purpose of ascertaining the extent to which the current and anticipated levels of nonstate
- investment and expenditures warrant any change in the volume of such state investment
- and expenditures.
- 179 (b) Subject to such principles and standards as may be set forth in applicable
- 180 <u>appropriations Acts and other statutes, the rate of state investment and expenditures may</u>
- be varied to whatever extent and in whatever manner the Governor may determine to be
- necessary for the purpose of assisting in assuring continuing full employment, with due
- consideration being given to current and anticipated variations in savings and in investment
- and expenditures by private business, consumers, county and local governments, and the
- state government.
- 186 <u>50-41-8.</u>
- 187 (a) The commission is charged with reinvesting state resources, fostering free enterprise,
- and ensuring that all Georgians seeking regular, full-time employment have a right to
- employment. To accomplish these priorities, the appropriated funds shall be used in the
- 190 <u>following ways:</u>
- (1) Infrastructure investments and maintenance preference for the construction of mass
- 192 <u>transit;</u>
- 193 (2) Bringing Georgia toward 100 percent renewable energy;
- (3) Hiring subsidies or wage subsidies in high demand careers and small businesses
- based on businesses' annual revenue;
- 196 (4) Hiring additional state employees such as teachers, public defenders, social workers,
- 197 prosecutors, and police officers; and
- 198 (5)(A) Moonshot project, which involves a significant societal, technological, or
- infrastructure challenge such as eliminating disease, cancer, and prolonging life,

200 <u>averting significant natural disasters and climate change, developing sustainable energy</u> 201 <u>solutions, improving transit, transportation, and others as deemed appropriate by the</u>

- 202 Governor and the commission.
- 203 (B) The Governor shall submit the moonshot project in the first year of his or her term
- 204 to the commission. If a majority of the commission approves, the moonshot project
- shall be included in the STRIVE Plan.
- (C) Moonshot projects are only adopted once every Governor's term with the
- 207 <u>expectation that the moonshot project will be completed or have made significant</u>
- 208 progress toward the project's goal by the end of the Governor's term.
- 209 <u>50-41-9.</u>
- 210 (a) Anyone employed under a project funded by the commission shall:
- 211 (1) Receive a minimum wage of \$15.00 per hour or the equivalent of other state
- 212 <u>employees in similar positions, whichever is higher; and</u>
- 213 (2) Receive full health care, dental, vision, retirement benefits, and other benefits
- 214 <u>comparable to existing benefit options available to current state employees.</u>
- 215 (b) The state shall not discriminate against any person because of race, color, religion, sex,
- 216 <u>sexual orientation, gender identity, disability, family status, or national origin.</u>
- 217 <u>50-41-10.</u>
- 218 (a) There is hereby established the State Investment Plan Fund.
- 219 (b) It is the intent of the General Assembly that any revenue raised by the taxing of
- 220 <u>legalized marijuana or tobacco products be dedicated to the State Investment Plan Fund.</u>
- 221 <u>50-41-11.</u>
- 222 The heads of departments and organizations shall, at the request of any committee of either
- 223 <u>house of the General Assembly, furnish such committee with such aid and information with</u>
- 224 <u>regard to the State Investment Plan as it may request.</u>
- 225 <u>50-41-12.</u>
- 226 This chapter shall not provide for or authorize:
- 227 (1) The operation of plants, factories, or other production facilities by the state
- 228 government;
- 229 (2) The use of compulsory measures of any type whatsoever in determining the
- 230 <u>allocation or distribution of manpower;</u>
- 231 (3) Any change in the existing procedures on appropriations;

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| 232 | (4) The carrying out of, or any appropriations for, any program set forth in the State   |  |
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| 233 | Investment Plan, unless such program shall have been authorized by provisions of law     |  |
| 234 | other than this chapter; or  |  |
| 235 | (5) The disclosure of trade secrets or other information, the publication of which might |  |
| 236 | have a harmful effect upon the firm or person supplying such information."               |  |
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| 237 | SECTION 2.   |  |
| 238 | All laws and parts of laws in conflict with this Act are repealed.                       |  |