The House Committee on Energy, Utilities and Telecommunications offers the following substitute to HB 518:

## A BILL TO BE ENTITLED AN ACT

- 1 To amend Titles 32 and 46 of the Official Code of Georgia Annotated, relating to highways,
- 2 bridges, and ferries and public utilities and public transportation, respectively, so as to
- 3 provide limitations on fees that may be charged for installation of telephone facilities; to
- 4 provide limitations on the permit fees and other fees that may be assessed by the Department
- 5 of Transportation for the installation of communications facilities; to provide for the due
- 6 compensation to be paid to municipal authorities by telephone companies that do not have
- 7 certain end user customers; to revise terminology for purposes of conformity; to provide for
- 8 related matters; to provide for an effective date; to repeal conflicting laws; and for other
- 9 purposes.

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## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 12 Title 32 of the Official Code of Georgia Annotated, relating to highways, bridges, and ferries,
- 13 is amended by revising Code Section 32-6-174, relating to the authority of the Department
- 14 of Transportation to promulgate regulations, as follows:
- 15 "32-6-174.
- 16 (a) The department may promulgate reasonable regulations governing the installation,
- 17 construction, maintenance, renewal, removal, and relocation of pipes, mains, conduits,
- cables, wires, poles, towers, tracks, traffic and other such signals, and other equipment and
- appliances of any utility in, on, along, over, or under any part of the state highway system
- or any public road project which the department has undertaken or agreed to undertake or
- 21 which has been completed by the department pursuant to its authority. In addition to the
- requirements of such department regulations, it shall be the responsibility of the utility to
- obtain whatever franchise is required by law.
- 24 (b) Any permit fees or other fees assessed by the department for the installation of
- 25 <u>telephone and other communications facilities in, on, along, over, or under any part of the</u>
- 26 <u>state highway system or as a part of any public road project which the department has</u>

27 <u>undertaken or agreed to undertake or that has been completed by the department pursuant</u>

- 28 <u>to its authority shall not exceed the lesser of:</u>
- 29 (1) The department's actual and reasonable costs of the administration of the permit; or
- 30 (2) One hundred dollars per linear mile annually."

31 SECTION 2.

- 32 Title 46 of the Official Code of Georgia Annotated, relating to public utilities and public
- transportation, is amended in Code Section 46-5-1, relating to exercise of power of eminent
- 34 domain by telephone companies, placement of posts and other fixtures, regulation of
- 35 construction of fixtures, posts, and wires near railroad tracks, liability of telephone
- 36 companies for damages, required information, and due compensation, by repealing
- paragraph (9) of subsection (b) and enacting a new paragraph (9) to read as follows:
- 38 "(9) As used in this Code section, the term 'due compensation,' with regard to a municipal
- 39 <u>authority, means an amount equal to no more than 3 percent of actual recurring local</u>
- 40 service revenues received by such company from its retail end user customers located
- 41 <u>within the boundaries of such municipal authority. The term 'actual recurring local</u>
- 42 <u>service revenues' means those revenues customarily included in the Uniform System of</u>

Accounts as prescribed by the Federal Communications Commission for Class 'A' and

- 44 'B' companies; provided, however, that only the local service portion of the following
- 45 accounts shall be included:

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- 46 (A) Basic local service revenue, as defined in 47 C.F.R. Section 32.5000 as such
- definition existed on January 1, 2017;
- 48 (B) Basic area revenue, as defined in 47 C.F.R. Section 32.5001 as such definition
- 49 <u>existed on January 1, 2017;</u>
- 50 (C) Optional extended area revenue, as defined in 47 C.F.R. Section 32.5002 as such
- definition existed on January 1, 2017;
- 52 (D) Public telephone revenue which shall include message revenue, such as that which
- 53 <u>is coin paid, and other revenue derived from public and semi-public telephone services</u>
- 54 <u>provided within the basic service area;</u>
- 55 (E) Private line revenue, as defined in 47 C.F.R. Section 32.5040 as such definition
- 56 <u>existed on January 1, 2017; provided, however, that the portion of such accounts</u>
- 57 <u>attributable to audio and video program transmission service where both terminals of</u>
- 58 the private line are within the corporate limits of the municipal authority shall not be
- 59 <u>included</u>;
- 60 (F) Other basic exchange revenue, as defined in 47 C.F.R. Section 32.5060 as such
- definition existed on January 1, 2017;

(G) Network access revenue, as defined in 47 C.F.R. Section 32.4999 as such
 definition existed on January 1, 2017;

(H) Directory revenue, as defined in 47 C.F.R. Section 32.5230 as such definition existed on January 1, 2017; provided, however, that the portion of such accounts attributable to revenue derived from listings in portions of directories not considered white pages shall not be included;

(I) Nonregulated operating revenue, as defined in 47 C.F.R. Section 32.5280 as such definition existed on January 1, 2017; provided, however, that the portion of such accounts attributable to revenue derived from private lines shall not be included; and (J) Uncollectible revenue, as defined in 47 C.F.R. Section 32.5300 as such definition existed on January 1, 2017.

Any charge imposed by a municipal authority shall be assessed in a nondiscriminatory and competitively neutral manner."

**SECTION 3.** 

Said title is further amended in Code Section 46-5-1, relating to exercise of power of eminent domain by telephone companies, placement of posts and other fixtures, regulation of construction of fixtures, posts, and wires near railroad tracks, liability of telephone companies for damages, required information, and due compensation, by revising paragraphs (10), (18), and (19) of subsection (b) and revising subsection (c) as follows:

"(10)(A) Any due compensation paid to municipal authorities pursuant to paragraph (9) of this subsection or subparagraph (B) of this paragraph shall be in lieu of any other permit fee, encroachment fee, degradation fee, disruption fee, business license tax, occupational license tax, occupational license fee, or other fee otherwise permitted pursuant to the provisions of subparagraph (A) of paragraph (7) of Code Section 36-34-2 or Code Section 32-4-92, et seq., or any other provision of law regardless of nomenclature.

(B) If a telephone company that holds a certificate of authority granted by the commission does not have retail end user customers located within the boundaries of a municipal authority, then the payment by such company at a rate of an annual amount not to exceed \$100.00 per linear mile or portion thereof shall be considered the payment of due compensation. Any telephone company that is paying due compensation under paragraph (9) of this subsection shall not be required to pay the additional fees set forth in this subparagraph. Any telephone company that is paying video franchise fees pursuant to Chapter 76 of Title 36 or due compensation pursuant to this Code section shall not be charged any additional permit fee, encroachment fee, degradation fee, disruption fee, business license tax, occupational license fee,

or other fee otherwise permitted pursuant to the provisions of subparagraph (A) of paragraph (7) of Code Section 36-34-2 or Code Section 32-4-92, et seq., or any other provision of law regardless of nomenclature."

"(18) If a telephone company does not have retail; end user customers located within the boundaries of a municipal authority, then the payment by such company at the same rates that such payments were being made as of January 1, 2008, to a municipal authority for the use of its rights of way shall be considered the payment of due compensation; provided, however, that at the expiration date of any existing agreement for use of such municipal rights of way or December 31, 2012, whichever is earlier, the payment at rates in accordance with the rates set by regulations promulgated by the Department of Transportation shall be considered the payment of due compensation. Provided, further, that if a telephone company begins providing service after January 1, 2008, and such telephone company does not have retail, end user customers located within the boundaries of a municipal authority, the payment by such company at rates in accordance with the rates set by regulations promulgated by the Department of Transportation to a municipal authority for the use of its rights of way shall be considered the payment of due compensation effective December 31, 2018, payment at rates that do not exceed the lesser of:

- (A) The actual and reasonable cost of the municipal authority's administration of the telephone company's use of its rights of way; or
- 118 (B) One hundred dollars per linear mile annually

- shall be considered the payment of due compensation.
- (19) Nothing in this Code section shall be construed to affect any franchise fee payments
   which were in dispute on or before January 1, 2008."

"(c) If a telephone company accesses the public roads and highways and rights of way of a county and such county requires such telephone company to pay due compensation, such due compensation shall be limited to an administrative cost recoupment fee which shall not exceed such county's direct, actual costs incurred in its permitting process, including issuing and processing permits, plan reviews, physical inspection and direct administrative costs; and such costs shall be demonstrable and shall be equitable among applicable users of such county's roads and highways or rights of way. Permit fees shall not include the costs of highway or rights of way acquisition or any general administrative, management, or maintenance costs of the roads and highways or rights of way and shall not be imposed for any activity that does not require the physical disturbance of such public roads and highways or rights of way or does not impair access to or full use of such public roads and highways or rights of way.

134 (d) Nothing in this Code section shall affect the authority of a county to require a 135 telephone company to comply with reasonable regulations for construction of telephone 136 lines and facilities in public highways or rights of way pursuant to the provisions of 137 paragraph (6) of Code Section 32-4-42."

138 **SECTION 4.** 

- Said title is further amended in Code Section 46-5-1, relating to exercise of power of eminent domain by telephone companies, placement of posts and other fixtures, regulation of construction of fixtures, posts, and wires near railroad tracks, liability of telephone companies for damages, required information, and due compensation, by replacing "Georgia Public Service Commission" with "commission" everywhere such term occurs.
- SECTION 5.
- 145 This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval.
- **SECTION 6.**
- 148 All laws and parts of laws in conflict with this Act are repealed.