House Bill 401

By: Representative Stovall of the 74th

## A BILL TO BE ENTITLED AN ACT

1	To create the Metropolitan Atlanta Aerotropolis Development Authority; to authorize such
2	authority to undertake such activities necessary to effect the creation of an aerotropolis in
3	proximity to Hartsfield-Jackson Atlanta International Airport; to define relevant terms; to
4	provide for the membership and for the appointment of members of the authority and the
5	governance thereof; to set forth purposes of the authority; to provide for powers of the
6	authority; to provide the power to issue revenue bonds; to provide that no debt of the Cities
7	of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale or the Counties
8	of Clayton and Fulton or such other jurisdictions choosing to join the authority after January
9	1, 2014, or other political subdivisions, within the meaning of Article IX, Section III,
10	Paragraph I of the Constitution of the State of Georgia, shall be incurred by exercise of the
11	powers granted; to provide that bonds be validated as authorized by Article 3 of Chapter 82
12	of Title 36 of the O.C.G.A., the "Revenue Bond Law"; to provide for intergovernmental
13	contracts; to provide for the creation of the Metropolitan Atlanta Aerotropolis Development
14	Authority Project Revolving Fund; to provide for local government participation in the
15	authority; to provide for venue of legal actions; to provide an effective date; to repeal
16	conflicting laws; and for other purposes.

## BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

18 SECTION 1.

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Declaration of policy and necessity.

(a) The concept of an aerotropolis describes the commercial, residential, office, logistics centered, hospitality, and convention development that can be derived from proximity to a major airport. The underlying precept of an aerotropolis is that ease of national and international air travel will serve as a catalyst to create a cycle that attracts corporate populations engaged in intensive air travel to locate their offices, warehouses and logistics centers, residences, and commercial facilities close to a major airport. An aerotropolis would

26 also serve to increase the airport's originating passenger base and attract additional corporate 27 populations to the airport as a destination using convention and hospitality facilities. As 28 metropolitan Atlanta and the State of Georgia are advantaged with the standing of 29 Hartsfield-Jackson Atlanta International Airport as the world's busiest airport, we are 30 uniquely positioned to lead the United States in the realization of the aerotropolis concept. 31 The creation of an aerotropolis could serve to bring unprecedented economic growth to the 32 metropolitan Atlanta area and this state as a whole and would serve to further establish 33 Atlanta as an international commercial city. 34 (b) Development of an aerotropolis will be most efficiently achieved through public and 35 private collaboration that allows for cooperative planning and means of finance. Creation of a Metropolitan Atlanta Aerotropolis in proximity to Hartsfield-Jackson Atlanta 36 37 International Airport, including creation of the infrastructure that will be needed to serve and 38 utilize it, will require the cooperation of the State of Georgia, the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale, the Counties of Clayton and Fulton, 39 40 Hartsfield-Jackson Atlanta International Airport, MARTA, other relevant governments and 41 agencies, and the active participation of the private sector. An aerotropolis will be optimally realized if it is developed in a strategic, collaborative, and coordinated fashion. An 42 43 aerotropolis is a system, and its development will be best accomplished through a joint 44 instrumentality of various local governments within the metropolitan area collaborating with 45 interested private parties. 46 (c) Establishment of the Metropolitan Atlanta Aerotropolis Development Authority will 47 facilitate the interaction of governments and the private sector in the creation of an 48 aerotropolis by providing the forum for collaborative planning among the respective 49 governments, community and neighborhood leaders, and the private sector; coordination 50 among the various governmental entities and interested private parties; development of 51 projects agreed upon with the applicable governing authority; and facilitation of means of 52 finance. 53 (d) The economic, social, and cultural well-being of the people in the metropolitan Atlanta 54 area and development of the commercial, industrial, and educational resources thereof are matters of public interest and concern throughout this state. Accordingly, it is the public 55 policy of this state, as a matter of public health, safety, convenience, and welfare, to promote 56 57 the establishment of such a joint instrumentality in the form of the Metropolitan Atlanta 58 Aerotropolis Development Authority, encourage participation therein by the local governments involved and by interested private parties, facilitate the accomplishment of its 59 purposes, and bring about the realization of the opportunities afforded by such actions. It is 60 declared that there exists in this state a need for an authority to function without profit in 61 62 developing and promoting for the public good of the state the creation of an aerotropolis

centered around and including Hartsfield-Jackson Atlanta International Airport for the purposes expressed in this section.

65 SECTION 2.

Short title.

- 67 This Act may be cited as the "Metropolitan Atlanta Aerotropolis Development Authority
- 68 Act."
- 69 **SECTION 3.**
- 70 Definitions.
- 71 As used in this Act, the term:
- 72 (1) "Aerotropolis" means the commercial, residential, office, logistics centered,
- hospitality, and convention development derived and benefiting from proximity to
- Hartsfield-Jackson Atlanta International Airport, along with attendant infrastructure, as
- developed according to the master plan developed by the authority.
- 76 (2) "Aerotropolis region" means initially the Cities of Atlanta, College Park, East Point,
- Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and may
- include such other jurisdictions choosing to join the authority after January 1, 2014.
- 79 (3) "Authority" means the Metropolitan Atlanta Aerotropolis Development Authority
- created by this Act.
- 81 (4) "Board" means the board of directors of the authority.
- 82 (5) "Cost of project" means the cost of construction, including relocation or adjustments
- of utilities; the cost of all lands, properties, rights, easements, and franchises acquired;
- relocation expenses; the cost of all machinery and equipment necessary for the operation
- of the project; financing charges; interest prior to and during construction and for such
- the earnings of the project to become sufficient to meet the requirements of any related

a period of time after completion of construction as shall be deemed necessary to allow

- bond issue; the cost of engineering, legal expenses, plans and specifications, and other
- 89 expenses necessary or incident to determining the feasibility or practicability of the
- project; administrative expenses; and such other expenses as may be necessary or incident
- 91 to the financing authorized in this Act, the construction of any project, and the placing
- of the same in operation. Any obligation or expense incurred for any of the foregoing
- purposes shall be regarded as a part of the cost of the project and may be paid or
- reimbursed as such out of the proceeds of revenue bonds issued for such project under
- 95 this Act.

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(6) "Government unit" means the State of Georgia; a municipal corporation; a county; a community improvement district; and a tax allocation district, including combinations of two or more of these entities acting jointly to construct, own, or operate a project, or any other state or local authority, board, commission, agency, or department which may participate in the construction, ownership, or operation of a project.

(7) "Project" includes buildings and facilities attendant to the utilization and operation of air travel in the conduct of commerce, including hotels, meeting facilities, commercial districts, and offices and buildings and facilities to be used in the management, manufacturing, processing, assembling, storing, or handling of any agricultural or manufactured produce or products or products of mining or industry, if the use and operation thereof, in the judgment of the authority, will result in the increased use of airport facilities or, in connection therewith, promote the agricultural, commercial, industrial, and natural resources of this state; provided, however, that no such building or facility shall be constructed by the authority unless the building or facility is located on or in the environs of property then owned by the authority, or thereafter acquired by the authority, for aerotropolis development purposes. Any project may include other structures and any and all facilities needful for the convenient use of the same in the aid of commerce, including facilities which provide public benefits by either enhancing mobility and safety, promoting economic development, or increasing the quality of life and general welfare of the public. The term project further includes mass transit systems, including, but not limited to, monorail and monobeam mass transit systems. There may be included as part of any such project all improvements necessary to the full utilization thereof, including without limitation site preparation, roads and streets, sidewalks, water supply, outdoor lighting, bridges, causeways, terminals for railroad, automotive, and air transportation, and transportation facilities incidental to the project.

(8) "Project revenues" means all rates, rents, fees, assessments, charges, and other receipts derived or to be derived from a project or made available from a special source and, as provided in the applicable financing agreement, derived from any system of which the project is a part or from any other revenue producing facility under the ownership or control of the authority, including without limitation proceeds of grants, gifts, appropriations, and loans, including the proceeds of loans made by the project revolving fund, investment earnings, reserves for capital and current expenses, proceeds of insurance or condemnation, and proceeds from the sale or other disposition of property, and from any other source.

(9) "Relocation expenses" means all necessary relocation expenses, replacement housing expenses, relocation advisory services, expenses incident to the transfer of real property, and litigation expenses of any individual, family, business, farm operation, or nonprofit

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organization displaced by authority projects to the extent authorized by the federal Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended by the federal Uniform Relocation Act Amendments of 1987, Title IV of Public Law 100-17.

(10) "Revenue bonds," "revenue bond," "bonds," or "bond" means any bonds, notes, interim certificates, bond anticipation notes, refunding bonds, or other evidences of indebtedness of the authority authorized by this Act, including, without limitation, obligations issued to refund any of the foregoing.

(11) "Self-liquidating" means that, in the judgment of the authority, the revenues and earnings to be derived by the authority from any project or combination of projects or from any other revenues available to the authority, together with any maintenance, repair, operational services, funds, rights of way, engineering services, and any other in-kind services to be received by the authority from any public or private source, shall be sufficient to provide for the maintenance, repair, and operation of, and to pay the principal and interest of revenue bonds which may be issued for the cost of, such project, projects, or combination of projects. Any buildings or facilities acquired by the authority as projects for operation by a corporation, entity, or persons other than the authority, as distinguished from facilities acquired by the authority for operation by it and allied facilities for the direct use of the public, shall be acquired and financed under this Act only if, prior to the issuance of bonds therefor, the authority shall have entered into a lease or leases or an agreement or agreements for the sale thereof pursuant to the terms of which the lessees or purchasers shall pay to the authority such rentals or installment purchase payments, or both, as upon the basis of determinations and findings to be made by the authority will be fully sufficient to pay the principal of and interest on the bonds issued by the financing of the project, to build up and maintain any reserves deemed by the authority to be advisable in connection to the project, and to pay the cost of maintaining the buildings and facilities in good repair and of keeping them properly insured, unless the leases or agreements obligate the lessees or purchasers to pay for such insurance or maintenance. The authority is given full power and discretion to enter into any such leases or agreements as may in its judgment be desirable for the best interests of the authority. Any such lease or agreement may provide that any surplus capacity of the real property which is the subject matter thereof may be utilized by and for the benefit of the general public, in which event such surplus capacity may be maintained or operated, or both, by either the authority or by the lessee or purchaser under the lease or agreement, or in part by each, all as may be provided in the lease or agreement.

168 **SECTION 4.** 

169 Creation of authority.

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There is created a body corporate and politic, to be known as the Metropolitan Atlanta Aerotropolis Development Authority, as a joint public instrumentality of the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and a public corporation for the purposes provided by this Act.

174 **SECTION 5.** 

Board of directors and officers.

(a)(1) The board of directors of the authority shall be composed of 19 voting members and seven ex officio members. Two members shall be appointees of the City of Atlanta to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of the City of College Park to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of the City of East Point to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of the City of Forest Park to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of the City of Hapeville to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of the City of Riverdale to be nominated by the mayor and elected by the city council, one of whom shall be a member of the local business community; two members shall be appointees of Clayton County to be nominated by the chairperson of the county commission and elected by the county commission, one of whom shall be a member of the local business community; one member shall be appointed by the Clayton County legislative delegation; two members shall be appointees of Fulton County to be nominated by the chairperson of the county commission and elected by the county commission, one of whom shall be a member of the local business community; one member shall be appointed by the Fulton County legislative delegation; and one member shall be appointed by the Governor. The seven ex officio members, representing interested agencies of government, shall be the aviation general manager of Hartsfield-Jackson Atlanta International Airport; the general manager/chief executive officer of the Metropolitan Atlanta Rapid Transit Authority; the executive director of the Atlanta Regional Commission; the chairperson of the

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Development Authority of Clayton County; the chairperson of the Development Authority of Fulton County; the chairperson of the Atlanta Development Authority; and the commissioner of economic development.

- (2) All appointments shall be for terms of four years except that a vacancy caused otherwise than by expiration of the term of office shall be filled for the unexpired portion thereof by the local governing body which made the original appointment to the vacant position, or its successor in office. A member of the board shall serve for one term. Appointments to fill expiring terms shall be made by the local governing body prior to the expiration of the term, but such appointments shall not be made more than 30 days prior to the expiration of the term. Members appointed to the board shall serve for the terms of office specified in this section and until their respective successors are appointed and qualified.
- 214 (b) A local governing body may remove any member of the board appointed by it for cause.
- No member shall be thus removed unless he or she has been given a copy of the charges 215 216 against him or her and an opportunity to be publicly heard in his or her own defense in person or by counsel with at least ten days' written notice. A member thus removed from 217 office shall have the right to a judicial review of his or her removal by an appeal to the 218 219 superior court of the county of the local governing body which appointed him or her but only 220 on the ground of error of law or abuse of discretion. In case of abandonment of a member's 221 office, conviction of a crime involving moral turpitude or a plea of nolo contendere thereto, 222 or removal from office, the office of a member shall be vacant upon the declaration of the 223 board. A member shall be deemed to have abandoned his or her office upon failure to attend 224 any regular or special meeting of the board for a period of four months without excuse

approved by a resolution of the board.

226 (c) Each appointed member of the board, except the chairperson, shall be paid by the 227 authority a per diem allowance, in an amount equal to that provided by Code Section 45-7-21 of the O.C.G.A., for each day on which that member attends an official meeting of the board 228 or of any committee of the board; provided, however, that said per diem allowance shall not 229 230 be paid to any such member for more than 130 days in any one calendar year. If the chairperson of the board is an appointed member of the board, the chairperson shall be paid 231 by the authority a per diem allowance in the same amount for each day in which the 232 233 chairperson engages in official business of the authority, including, but not limited to, attendance of any of the official meetings of the board or any committee of the board. A 234 member of the board shall also be reimbursed for actual expenses incurred by such member 235 236 in the performance of such member's duties as authorized by the board. A board member shall not be allowed employee benefits as may be authorized. 237

238 (d) The board shall elect one of its members as chairperson and another as vice chairperson 239 for terms to expire on December 31 of each year to preside at meetings and perform such 240 other duties as the board may prescribe. The presiding officer of the board may continue to 241 vote as any other member, notwithstanding his or her duties as presiding officer, if the 242 presiding officer so desires. The board shall also elect from its membership a secretary and

a treasurer who shall serve terms expiring on December 31 of each year. A member of the

- board may hold only one office on the board at any one time.
- 245 (e) The board shall hold at least one meeting each month. The secretary of the board shall
- 246 give written notice to each member of the board at least two days prior to any called meeting
- 247 that may be scheduled, and the secretary shall be informed of the call of such meeting
- sufficiently in advance as to provide for the giving of such notice. A majority of the total
- 249 membership of the board, as it may exist at the time, shall constitute a quorum. On any
- 250 question presented, the number of members present shall be recorded. By affirmative vote
- of a majority of the members present, the board may exercise all the powers and perform all
- 252 the duties of the board, except as otherwise provided by this Act or as limited by its bylaws,
- and no vacancy on the original membership of the board or thereafter shall impair the power
- of the board to act. All meetings of the board, its executive committee, and any committee
- appointed by the board shall be subject to all provisions of Chapter 14 of Title 50 of the
- 256 O.C.G.A.

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- 257 (f) Notwithstanding any other provisions of this Act to the contrary, the following actions
- 258 by the board shall require the affirmative vote of one more than a majority of the total
- 259 membership of the board as it may exist at the time:
- 260 (1) The issuance and sale of revenue bonds;
- 261 (2) The award of any contract involving \$100,000.00 or more for construction,
- alterations, supplies, equipment, repairs, maintenance, or services, other than professional
- services, or for the purchase, sale, or lease of any property. The board by appropriate
- resolution may delegate to the chairperson the general or specific authority to enter into
- 265 contracts involving less than \$100,000.00 if such contracts are entered into in accordance
- with the provisions of this Act;
- 267 (3) The grant of any concession; and
- 268 (4) The award of any contract for the management of any authority owned property or
- facility.
- (5) Invitation of a local government entity to join the authority or act upon a request by
- a local government entity to join the authority and provide for such membership in the
- same manner of such other local government authorities provided for in this section.
- 273 (g) The board shall appoint and employ, as needed, an executive director and a general
- 274 counsel, neither of whom shall be a member of the board or a relative of a member of the

board, and delegate to them such authority as it may deem appropriate. It may make such bylaws or rules and regulations as it may deem appropriate for its own government, not inconsistent with this Act, including the establishment of an executive committee to exercise such authority as its bylaws may prescribe.

- (h) The treasurer of the authority and such other members of the board and such other officers and employees of the authority as the board may determine shall execute corporate surety bonds, conditioned upon the faithful performance of their respective duties. A blanket form of surety bond may be used for this purpose. Neither the obligation of the principal nor the surety shall extend to any loss sustained by the insolvency, failure, or closing of any depository which has been approved as a depository for public funds.
  - (i)(1) In addition to the requirements of subsection (h) of this section, each member of the board shall hold a meeting once each 12 months with the local governing body which appointed such member. The secretary of the board shall give written notice to each member of the board and to each local governing body at least two days prior to any meeting that may be scheduled, and the secretary shall be informed of the call of such meeting sufficiently in advance so as to provide for such notice. These meetings shall be for the purpose of reporting to the local governing bodies on the operations of the authority and on the activities of the board and making such information available to the general public. No activity which requires action by the board shall be initiated or undertaken at any meeting conducted under this subsection.
  - (2) The board shall submit once each three months a written report on the operations of the authority and on the activities of the board to each local governing body which appoints a member of the board.

**SECTION 6.** 

Public purpose.

(a) The establishment of the Metropolitan Atlanta Aerotropolis Development Authority will facilitate the interaction of governments and the private sector in the creation of an aerotropolis centered around Hartsfield-Jackson Atlanta International Airport by providing the forum for collaborative planning among the respective governments, community and neighborhood leaders, and the private sector; coordination among the various governmental entities and interested private parties; development of projects agreed upon with the applicable governing authority; and facilitation of means of finance.

(b) It is found, determined, and declared that the creation of an aerotropolis through the acts of the authority and the carrying out of its corporate purpose is in all respects for the benefit of the people of this state, and in particular the citizens of the Cities of Atlanta, College Park,

East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and such other jurisdictions choosing to join the authority after January 1, 2014, and is a public purpose; and that the authority will be performing an essential governmental function in the exercise of the power conferred upon it by this Act.

(c) The authority shall not operate or construct any project for profit except insofar as any such profit will inure to the benefit of the public. The authority shall fix the rates, fees, and charges consistent with this declaration of policy such as will produce revenues only in amounts sufficient, together with all other funds of the authority, to pay the principal of and interest on bonds and obligations of the authority, to provide for maintenance and operation of the authority and of its projects, and to maintain such reserves as shall have been created in amounts sufficient in the judgment of the authority for the security of the bonds and for the improvement, replacement, or expansion of the facilities or services of the authority.

**SECTION 7**.

Powers of authority generally.

- The authority shall have all powers necessary or convenient to carry out and effectuate its purpose and the provisions of this Act, including, but without limiting the generality of the foregoing, the power:
- 327 (1) To sue and be sued in contract and in tort and to complain and defend in all courts;
- 328 (2) To have a seal and alter the same at pleasure;
- (3) To acquire by purchase, lease, exchange, or otherwise and to hold, lease, and dispose
   of real and personal property of every kind and character for its corporate purposes;
  - (4) To acquire in its own name by purchase, on such terms and conditions and in such manner as it may deem proper, or by condemnation in accordance with and subject to any and all existing laws applicable to the condemnation of property for public use real property or rights of easements therein or franchises necessary or convenient for its corporate purposes and to use the same so long as its corporate existence shall continue and to lease or make contracts with respect to the use of or to dispose of the same in any manner it deems to the best advantage of the authority in the fulfillment of its public purposes. The authority shall be under no obligation to accept and pay for any property condemned except from the funds provided under the authority of this Act. In any proceedings to condemn, such orders may be made by the court having jurisdiction of the suit, action, or proceeding as may be just to the authority and to the owners of the property to be condemned. No property shall be acquired under this Act upon which any lien or other encumbrance exists unless at the time the property is so acquired a sufficient sum of money is deposited in trust to pay and redeem the lien or encumbrance in full;

provided, however, that nothing in this paragraph shall prohibit the authority from acquiring property, real or personal, tangible or intangible, from the City of Atlanta Department of Aviation or other governmental units as otherwise authorized under this Act and the laws of this state. Notwithstanding any other provision of law, the authority shall have no power of eminent domain, but the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and such other jurisdictions choosing to join the authority after January 1, 2014, may, for the purposes of the authority, exercise the broadest power of eminent domain available to them or any agency or joint agency thereof, under any statute, and convey to the authority any property so acquired upon payment or credit for the total cost of any acquisition pursuant to this paragraph; provided, however, that no local governing body shall exercise any power of eminent domain pursuant to this paragraph against property located beyond its territorial limits;

(5) To exercise control and operation of Hartsfield-Jackson Atlanta International Airport;

(6) To appoint, select, and employ officers, agents, and employees, including airport managers, engineers surveyors, architects, urban or city planners, construction experts, fiscal agents, attorneys, and others, and to fix their compensation and pay their expenses; (6.1) To contract for or to provide for and maintain a security force with respect to the airport facilities and properties managed, operated, and maintained by the board. Except as otherwise provided by the federal Aviation and Transportation Security Act, Public Law 107-71, such security force shall have the duty to protect persons and property located within the boundaries of the airport facilities and properties and to control pedestrian and vehicular traffic on such property, and to protect the public peace, health, and safety. For these purposes, members of the security force shall be peace officers and shall have authority equivalent to the authority of law enforcement officers of the county

(7) By or through its authorized agents or employees, to enter upon any lands, waters, and premises in this state for the purpose of making surveys, soundings, drillings, and examinations as the authority may deem necessary or convenient for the purposes of this Act; and such entry shall not be deemed a trespass. The authority shall, however, make reimbursement for any actual damages resulting from such activities;

in which such officers are discharging their duties;

(8) To make such contracts, leases, or conveyances as the legitimate and necessary purposes of this Act shall require, including, but not limited to, contracts for construction or maintenance of projects with government units in the aerotropolis region and with private persons and corporations, provided that the authority shall consider the possible economic, social, and environmental benefits of each project, and the authority shall assure that possible adverse economic, social, and environmental effects relating to any

proposed project have been fully considered in developing such project and that the final decision on the project is made in the best overall public interest;

- (9) To construct, erect, acquire, own, repair, remodel, maintain, add to, extend, improve, equip, operate, and manage projects, as defined in paragraph (8) of Section 3 of this Act, and Hartsfield-Jackson Atlanta International Airport under paragraph (5) of this section, to be located on property owned by the authority, the cost of any such project to be paid from the proceeds of revenue bonds of the authority or from such proceeds and any grant from the State of Georgia or the United States of America or any agency or instrumentality thereof;
- (10) To accept loans or grants, or both, of money or materials or property of any kind from the State of Georgia or the United States of America or any agency or instrumentality thereof upon such terms and conditions as the State of Georgia or the United States of America or such agency or instrumentality may impose;
- (11) To borrow money for any of its corporate purposes. The authority may execute evidences of indebtedness therefor and may secure such indebtedness in such manner as the authority may provide by its resolution authorizing the indebtedness to be incurred, provided that the authority shall not pledge to the payment of the indebtedness revenue pledged to the payment of any other indebtedness then outstanding or encumber property in violation of the terms of any existing contract, agreement, or trust indenture securing existing indebtedness;
- (12) To issue its revenue bonds as provided in this Act in evidence of its indebtedness incurred pursuant to the powers described in this section, such bonds to be payable from the revenues, receipts, and earnings of the projects and other available funds of the authority; to execute trust agreements or indentures; to sell, convey, pledge, and assign any and all of its funds, assets, property, and income as security for the payment of such revenue bonds; and to provide for the payment of the same and for the rights of the holders thereof pursuant to Article 3 of Chapter 82 of Title 36 of the O.C.G.A., the "Revenue Bond Law";
  - (13)(A) To fix and to revise from time to time fees, rentals, and other charges for the use of each project and for the services and facilities furnished by the same; to charge and collect the same; and to lease and make contracts with any government unit, person, firm, or corporation for the use of any project or part thereof.
  - (B) Such fees, rentals, and other charges shall be so fixed and adjusted so as to provide a fund sufficient with other revenues of the project or projects, if any, to pay:
  - (i) The cost of new construction of projects;
  - (ii) The cost of maintaining, repairing, and operating the project or projects, including reserves for extraordinary repairs and insurance and other reserves required by any

applicable resolution or trust indenture, unless such cost shall be otherwise provided for; and

- (iii) The principal of the revenue bonds and the interest thereon as the same shall become due.
- (C) The revenues and earnings derived from the projects for which a single issue of bonds is issued, except such part thereof as may be required to pay the cost of maintaining, repairing, and operating the project or projects and to provide such reserves therefor as may be provided for in the resolution authorizing the issuance of the revenue bonds or in the trust indenture, shall be set aside at such regular intervals as may be provided in the resolution or the trust indenture in a sinking fund which is pledged to, and charged with the payment of:
  - (i) The interest upon the revenue bonds as the interest falls due;
- (ii) The principal of the bonds as the principal falls due;

- (iii) The necessary charges of paying agents for paying the principal and interest; and
- (iv) Any premium upon bonds retired by call or purchase.
  - The use and disposition of such sinking fund shall be subject to such regulations as may be provided in the resolution authorizing the issuance of the revenue bonds or in the trust indenture, but, except as may otherwise be provided in the resolution or trust indenture, the sinking fund shall be a fund for the benefit of all revenue bonds without distinction or priority of one over another. Subject to the provisions of the resolution authorizing the issuance of the revenue bonds or the trust indenture, any moneys in such sinking fund in excess of an amount equal to one year's interest on all revenue bonds then outstanding may be applied to the purchase or redemption of bonds. All revenue bonds so purchased or redeemed shall forthwith be canceled and shall not again be issued;
- (14) To pledge, mortgage, convey, assign, hypothecate, or otherwise encumber any property of the authority, including but not limited to real property, fixtures, personal property, intangible property, revenues, income, charges, fees, or other funds, and to execute any lease, trust indenture, trust agreement, resolution, agreement for the sale of the authority's bonds, loan agreement, mortgage, deed to secure debt, trust deed, security agreement, assignment, or other agreement or instrument as may be necessary or desirable, in the judgment of the authority, to secure its bonds;
- (15) To sell or otherwise dispose of surplus personal property. The authority may sell or otherwise dispose of land and any improvements thereon acquired by the authority pursuant to law and which the authority may determine is not required for aerotropolis operations or for the future expansion and improvement of the aerotropolis, including property which is suitable for industrial development. Any such property may be sold,

456	leased, or otherwise disposed of upon such terms and conditions as may be provided by
457	resolution of the authority. The proceeds of any such sale shall be used by the authority
458	for the purposes provided by law;
459	(16) To develop and execute a master plan for the development of an aerotropolis
460	centered around Hartsfield-Jackson Atlanta International Airport;
461	(17) To exercise any power usually possessed by private corporations performing similar
462	functions which is not in conflict with the Constitution and laws of this state;
463	(18) To do all things necessary or convenient to carry out the powers expressly given in
464	this Act;
465	(19) To adopt, alter, or repeal its own bylaws, rules, and regulations governing the
466	manner in which its business may be transacted and in which the power granted to it may
467	be enjoyed, as the authority may deem necessary or expedient in facilitating its business;
468	(20) To do any and all other acts and things in this Act authorized or required to be done,
469	whether or not included in the general powers mentioned in this section;
470	(21) To receive gifts, donations, or contributions from any person, firm, or corporation;
471	(22) To contract with any government unit in the aerotropolis region for the leasing,
472	operation, or management of real or personal property adjacent to or serving commerce
473	related to Hartsfield-Jackson Atlanta International Airport, including but not limited to
474	the operation of Hartsfield-Jackson Atlanta International Airport, within the boundaries
475	of any such government unit;
476	(23) To develop and improve facilities for the handling of airborne commerce from the
477	aerotropolis region to any part of this state and other states and foreign countries;
478	(24) To establish and operate the Metropolitan Atlanta Aerotropolis Development
479	Authority Project Revolving Fund;
480	(25) To hold, use, administer, and expend such sum or sums as may hereafter be
481	appropriated by authority of the General Assembly or the governing body of any
482	government unit for any of the purposes of the authority; and
483	(26) To do any other things necessary or proper to foster or encourage the commerce,
484	domestic or foreign, of the state, of the United States of America, or of the several sister
485	states.
486	SECTION 7.1.
487	Hartsfield-Jackson Atlanta
488	International Airport.

On July 1, 2013, the authority provided to Fulton County, the city of Atlanta, or other political subdivision under Code Section 6-3-25 of the O.C.G.A. of Hartsfield-Jackson

Atlanta International Airport shall be transferred to, vested in, and exercised exclusively by the Metropolitan Atlanta Aerotropolis Development Authority.

**SECTION 8.** 

494 Revenue bonds.

(a) The authority is authorized to borrow money and issue its revenue bonds and bond anticipation notes from time to time and to use the proceeds thereof for the purposes of paying all or part of the cost of any project, including the cost of extending, adding to, or improving such project; refunding any such bonds of the authority theretofore issued; and paying all other costs of the authority incident to or necessary and appropriate to such purposes, including the providing of funds to be paid into any fund or funds to secure such bonds and notes. All such bonds and notes shall be issued in accordance with the procedures and subject to the limitations set forth in Code Section 36-62-8 of the O.C.G.A.

(b) The authority is authorized, whenever revenue bonds of the authority have been validated, to issue, from time to time, its notes in anticipation of the issuance of such bonds as validated. The authority may also renew, from time to time, any such notes by the issuance of new notes, whether the notes to be renewed have or have not matured. The authority may issue notes only to provide funds which would otherwise be provided by the issuance of the bonds as validated. The notes may be authorized, sold, executed, and delivered in the same manner as bonds. As with its bonds, the authority may sell such notes at public or private sale. Any resolution or resolutions authorizing notes of the authority or any issue thereof may contain any provisions which the authority is authorized to include in any resolution or resolutions authorizing bonds of the authority or any issue thereof; and the authority may include in any notes any terms, covenants, or conditions which it is authorized to include in any bonds. Validation of such bonds shall be a condition precedent to the issuance of the notes; however, it is not required that such notes be judicially validated. Bond anticipation notes shall not be issued in an amount exceeding the par value of the bonds in anticipation of which they are to be issued.

(c)(1) This state and the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and such other jurisdictions choosing to join the authority after January 1, 2014, covenant with the holders of the bonds that the authority shall be required to pay no taxes or assessments upon any of the property acquired by it or under its jurisdiction, control, possession, or supervision or upon its activities in the operation or maintenance of the facilities erected, maintained, or acquired by it or any fees, rentals, or other charges for the use of such facilities or other income received by the authority and that the bonds of the authority,

their transfer, and the income therefrom shall at all times be exempt from taxation within the state and the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and such other jurisdictions choosing to join the authority after January 1, 2014.

- (2) The exemption from taxation provided for in this Act shall include an exemption from sales and use tax on tangible personal property purchased by the authority for use exclusively by the authority. It is recognized, however, that removal from local tax digests of the value of all property owned by the authority might impose an unfair burden on many taxpayers whose property is taxable. In the interest of weighing these benefits and concerns and arriving at an equitable policy regarding treatment of authority property, equity requires that the authority should rightfully make payments in lieu of taxes so that the authority may fulfill its good and public purposes without incidental harm to the respective local governments.
- (d) Revenue bonds may be issued under this Act in one or more series; may bear such date or dates; may mature at such time or times, not exceeding 30 years from their respective dates; may bear interest at such rate or rates, payable at such time or times; may be payable in such medium of payment at such place or places; may be in such denomination or denominations; may be in such form, either coupon or fully registered without coupons; may be issued in any specific amounts; may carry such registration, conversion, and exchangeability privileges; may be declared or become due before the maturity date thereof; may provide such call or redemption privileges; may have such rank or priority; and may contain such other terms, covenants, assignments, and conditions as the bond resolution authorizing the issuance of such bonds or any indenture or trust agreement may provide. The authority may sell such bonds in such manner, at such price or prices, and upon such terms and conditions as shall be determined by the authority.
- (e) The bonds shall be signed by the chairperson of the authority; the corporate seal of the authority shall be impressed, imprinted, or otherwise reproduced on the bonds; and the bonds shall be attested by the signatures of the secretary and the treasurer of the authority. The coupons shall be signed in such manner as may be directed by the authority. The signatures of the officers of the authority and the seal of the authority upon any bond, note, or other debt security issued by the authority may be by facsimile if the instrument is authenticated or countersigned by a trustee other than the authority itself or an officer or employee of the authority. All bonds or notes issued under authority of this Act bearing signatures or facsimiles of the signatures of officers of the authority in office on the date of the signing thereof shall be valid and binding, notwithstanding that before the delivery thereof and payment therefor such officers whose signatures appear thereon shall have ceased to be officers of the authority. Pending the preparation of the definitive bonds, interim receipts,

in such form and with such provisions as the authority may determine, may be issued to the purchasers of bonds to be issued under this Act.

- 565 (f) Any bond resolution authorizing the issuance of bonds and any indenture or trust
- agreement entered into under this Act to finance in whole or in part the acquisition,
- 567 construction, reconstruction, improvement, equipment, alteration, repair, or extension of any
- 568 project may contain covenants as to:
- (1) The rates, fees, tolls, or charges to be charged attendant to the project;
- 570 (2) The use and disposition of the revenue to be derived from the project;
- 571 (3) The creation and maintenance of reserves or sinking funds and the regulation, use,
- and disposition thereof, including debt service reserve; renewal and replacement or other
- capital improvement reserve; and such other reserves as may be reasonably required by
- the authority for the operation of its projects and as may be authorized by the bond
- resolution or trust agreement or indenture pursuant to which the issuance of such bonds
- may be authorized;
- 577 (4) The purposes to which the proceeds of the sale of said bonds may be applied and the
- use and disposition of such proceeds;
- 579 (5) Events of default and the rights and liabilities arising thereupon, the terms and
- conditions upon which bonds issued under this Act shall become or may be declared due
- before maturity, and the terms and conditions upon which such declaration and its
- consequences may be waived;
- 583 (6) The issuance of other additional bonds or instruments payable from or charged
- against the revenue of such project;
- 585 (7) The insurance to be carried thereon and the use and disposition of insurance
- 586 proceeds;
- 587 (8) Books of account and the inspection and audit thereof;
- (9) Limitations or restrictions on the power to lease or otherwise dispose of the project
- while any of the bonds or interest thereon remains outstanding and unpaid; and
- 590 (10) The operation and maintenance of the project and of the authority.
- 591 (g) The provisions of this Act and of any bond resolution, indenture, or trust agreement
- 592 entered into pursuant to this Act shall be a contract with every holder of the bonds; and the
- 593 duties of the authority under this Act and under any such bond resolution, indenture, or trust
- agreement shall be enforceable by any bondholder by mandamus or other appropriate action
- or proceeding at law or in equity.
- 596 (h) The authority shall give notice to the district attorney of the Atlanta Judicial Circuit of
- its intention to issue its revenue bonds, setting forth the fact of service of such notice, the
- 598 principal amount of bonds to be issued, the purpose for which the same are to be issued,
- 599 whether the bonds are to be issued in separate series or installments from time to time, the

13 LC 37 1556ER interest rate or rates which such bonds are to bear, the amount of principal to be paid in each year during the life of the bonds or the method or formula by which such amounts shall be determined, the date by which all bonds are to be paid in full, and the security to be pledged to the payment of the bonds; provided, however, that such notice, in the discretion of the authority, in lieu of specifying the rate or rates of interest which the bonds are to bear, may state that the bonds when issued will bear interest at a rate not exceeding a maximum per annum rate of interest specified in the notice or, in the event the bonds, or any series or installment thereof, are to bear different rates of interest for different maturity dates, may state that none of such rates will exceed the maximum rate specified in the notice; provided, further, that nothing in this subsection shall be construed as prohibiting or restricting the right of the authority to sell the bonds at a discount, even if in so doing the effective interest cost resulting therefrom would exceed the maximum per annum interest rate specified in the notice to the district attorney. Such notice shall be signed by the chairperson, vice chairperson, secretary, or treasurer. (i) Within 20 days after the date of service of the required notice, the district attorney shall prepare and file in the office of the clerk of the Superior Court of Fulton County a complaint directed to the Superior Court of Fulton County in the name of the state and against the authority, setting forth the fact of service of such notice, the amount of the bonds to be issued, for what purpose they are to be issued, whether the bonds are to be issued in separate series or installments from time to time, the interest rate or rates they are to bear or the maximum rate or rates of interest, the amount of principal and interest to be paid annually or the method or formula by which the amount of such payments shall be determined, and the date by which all bonds are to be paid in full. In addition, the district attorney shall obtain from the judge of the court an order requiring the authority by its proper officers to appear at such time and place as the judge may direct, either during a session of court or in chambers, within 20 days after the filing of the complaint, and show cause, if any, why the bonds should not be confirmed and validated. Such complaint and order shall be served upon the authority in the manner provided by law; and to such complaint the authority shall make sworn answer at or before the date set in the order for the hearing. (j) Prior to the hearing of the case, the clerk of the Superior Court of Fulton County shall

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publish in the official organ of Fulton County once during each of the two weeks 630

immediately preceding the week in which the hearing is to be held a notice to the public that,

on the day specified in the order providing for the hearing of the case, the same will be heard. 632

(k) Within the time prescribed in the order or at such other time as the judge may fix, the 633

judge of the superior court shall proceed to hear and determine all questions of law and of

fact in the case, including the question of whether the contractual obligations which are made

636 a condition precedent to the issuance of such bonds by subsection (a) of this section have

637 been properly incurred; and the judge shall render judgment on the case. Any citizen of this state may become a party to the proceedings at or before the time set for the hearing. Any 638 party who is dissatisfied with the judgment of the court confirming and validating the 639 640 issuance of the bonds and the security therefor or refusing to confirm and validate the 641 issuance of the bonds and the security therefor may appeal from the judgment under the 642 procedure provided by Article 2 of Chapter 6 of Title 5 of the O.C.G.A. No appeal may be 643 taken by any person who was not a party at the time the judgment appealed from was 644 rendered.

- 645 (1) In the event no appeal is filed within 30 days after the date of the judgment of validation,
- or, if an appeal is filed, in the event the judgment is affirmed on appeal, the judgment of the
- superior court so confirming and validating the issuance of the bonds and the security
- 648 therefor shall be forever conclusive upon the validity of the bonds and the security therefor.
- 649 (m) Bonds issued under this Act shall bear a certificate of validation signed with the
- 650 facsimile or manually executed signature of the clerk of the Superior Court of Fulton County
- stating the date on which the bonds were validated as provided in this section; and such entry
- shall be original evidence of the fact of judgment and shall be received as original evidence
- in any court in this state.
- 654 (n) The authority shall reimburse the district attorney for the actual costs of the case, if any.
- 655 (o) The bonds authorized by this Act shall be securities in which:
- (1) All public officers and bodies of this state;
- 657 (2) All political subdivisions of this state;
- 658 (3) All insurance companies and associations and other persons carrying on an insurance
- business;
- 660 (4) All banks, bankers, trust companies, savings banks and savings associations,
- including savings and loan associations, building and loan associations, investment
- companies, and other persons carrying on a banking business;
- (5) All administrators, guardians, executors, trustees, and other fiduciaries; and
- 664 (6) All other persons whatsoever who are authorized to invest in bonds or other
- obligations of the state
- may properly and legally invest funds, including capital in their control or belonging to them.
- Such bonds shall also be securities which may be deposited with and shall be received by all
- public officers and bodies of this state and its political subdivisions for any purpose for
- which deposit of the bonds or other obligations of this state is authorized.
- 670 (p) If any bond becomes mutilated or is lost, stolen, or destroyed, the authority may execute
- and deliver a new bond of like date of issue, maturity date, principal amount, and interest rate
- per annum as the bond so mutilated, lost, stolen, or destroyed, which new bond shall have

attached thereto coupons corresponding in all respects to those, if any, on the bond mutilated, lost, stolen, or destroyed, provided that:

- (1) In the case of any mutilated bond, such bond together with all unmatured coupons appertaining thereto is first surrendered to the authority;
- (2) In the case of any lost, stolen, or destroyed bond, there is first furnished evidence of
   such loss, theft, or destruction satisfactory to the authority, together with indemnity
   satisfactory to the authority;
  - (3) All other reasonable requirements of the authority are complied with; and
- (4) Expenses in connection with such transaction are paid.

In the event any coupon is mutilated, lost, stolen, or destroyed, the authority may issue a duplicate coupon upon the same terms and conditions as those provided for the replacement of mutilated, lost, stolen, or destroyed bonds. Any bonds or coupons surrendered for exchange shall be canceled. The authority shall be authorized to print the new bond with the validation certificate bearing the facsimile signature of the clerk of the superior court then in office, and such certificate shall have the same force and effect as in the first instance. All responsibility for the issuance of any such new bonds shall be with the authority and not with such clerk; and such clerk shall have no liability in the event an overissuance occurs.

(q) Any other law to the contrary notwithstanding, this Act shall govern all civil claims, proceedings, and actions respecting debt of the authority evidenced by revenue bonds.

**SECTION 9.** 

Contracts between authority and government units.

(a) The authority may contract with any government unit in the aerotropolis region to make such contracts for the payment of such rates, tolls, fees, and charges as may be prescribed by the authority for the use by such government units or the residents thereof of the services and facilities of the projects of the authority. Any such government unit shall have the right and power, by resolution of its governing body, to make such a contract; and the amounts contracted to be paid by such government unit to the authority under such a contract shall constitute general obligations of such government unit for the payment of which the full faith and credit of such government unit may be pledged to provide the funds required to fulfill all obligations arising under any such contract.

(b) Any such government unit which enters into such a contract pursuant to this Act shall, annually in each and every fiscal year during the term of such contract, include in a general revenue or appropriation measure, whether or not any other items are included, sums sufficient to satisfy the payments required to be made in each year by such contract until all payments required under such contract have been paid in full.

(c) If for any reason a provision or appropriation pursuant to subsection (b) of this section is not made, then the fiscal officers of such government unit are authorized and directed to set up as an appropriation on their accounts in each fiscal year the amounts required to pay the obligations called for under any such contract. The amount of an appropriation made under this subsection in each fiscal year shall be due and payable and shall be expended for the purpose of paying and meeting the obligations provided under the terms and conditions of such contract; and such appropriation shall have the same legal status as if the contracting government unit had included the amount of the appropriation in its general revenue or appropriation measure. Such fiscal officers shall make such payment to the authority if for any reason such appropriation is not otherwise made.

718 (d) Any government unit which contracts with the authority under this Act may obligate 719 itself and its successors to use only those projects for which it has contracted and none other.

**SECTION 10.** 

- 721 Creation of the Metropolitan Atlanta Aerotropolis
- 722 Development Authority Project Revolving Fund.
- 723 (a) As used in this section, the term:

724 (1) "Accounts" means the various accounts established by the Metropolitan Atlanta 725 Aerotropolis Development Authority Project Revolving Fund in order to facilitate its 726 operations, including, but not limited to, federal, state, and local accounts reflective of the

sources of their original funding.

(2) "Cost of qualified project" means the cost of construction, including relocation or adjustments of utilities; the cost of all lands, properties, rights, easements, and franchises acquired; relocation expenses; the cost of all machinery and equipment necessary for the operation of the qualified project; financing charges; interest prior to and during construction and for such a period of time after completion of construction as shall be deemed necessary to allow the earnings of the qualified project to become sufficient to meet the requirements of the related debt issuance; the cost of engineering, legal expenses, plans, design, and specifications, environmental studies, and other expenses necessary or incident to determining the feasibility or practicability of the qualified project; administrative expenses; and such other expenses as may be necessary or incident to the purposes, financing, and completion of the qualified project, the program and program management of any qualified project, the construction and construction management of any qualified project, and the placing of the same in operation. Any obligation or expense incurred for any of the foregoing purposes shall be regarded as a part of the cost of the qualified project and may be paid or reimbursed as such out of the

proceeds of bonds, notes, program notes, or other obligations issued for such qualified
 project or other applicable funds.

- 745 (3) "Director" means the executive director of the Metropolitan Atlanta Aerotropolis
- Development Authority, who shall be the administrator of the project revolving fund.
- 747 (4) "Loan" means financial assistance provided for all or part of the cost of a qualified
- project, including money disbursed in anticipation of reimbursement or repayment, loan
- guarantees, lines of credit, credit enhancements, equipment financing, leases, bond
- insurance, or other forms of financial assistance.
- 751 (5) "Members of the authority" means the members of the Metropolitan Atlanta
- Aerotropolis Development Authority as set forth in Section 5 of this Act.
- 753 (6) "Metropolitan Atlanta Aerotropolis Development Authority Project Revolving Fund"
- or "project revolving fund" means the program created within and under the direction of
- 755 the Metropolitan Atlanta Aerotropolis Development Authority for the purpose of
- selecting and assisting in financing qualified projects by providing loans, credit
- enhancements, and other financial assistance to government units and private entities for
- use in constructing and improving projects necessary for accomplishing the public
- purposes of the authority, including, but not limited to, enhancing mobility or safety;
- promoting economic development; or increasing the quality of life and general welfare
- of the public.
- 762 (7) "Private entity" means a nongovernment entity that has entered into an agreement
- with the authority or a government unit to plan, design, finance, construct, or operate a
- qualified project that is within the jurisdiction of the authority.
- 765 (8) "Program notes" shall include commercial paper notes, floating rate obligations,
- demand notes, certificates of participation, and other forms of continuously offered
- revolving or similar debt facilities of the project revolving fund. Such debt facilities may
- be redeemable on demand, issued with variable or fixed interest rates; negotiable or
- nonnegotiable instruments; secured or unsecured; issued at a discount or a premium;
- taxable or tax-exempt; sold at private or public sale; and supported by lines of credit,
- letters of credit, and other commercially available forms of liquidity and backstop
- facilities and shall have maturities as established by the authority. Program notes may
- be in any form and contain any terms, including provisions for redemption at the option
- of the owner and provisions for the varying of interest rates in accordance with any
- published interest rate indices, banker's loan rate, or other standard.
- 776 (9) "Qualified borrower" means any government unit or private entity which is
- authorized to construct, operate, or own a qualified project.
- 778 (10) "Qualified project" means any public or private or combined public and private
- project which provides public benefits by either enhancing mobility or safety; promoting

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economic development; or increasing the quality of life and general welfare of the public selected by the project revolving fund to receive a loan or other financial assistance from the project revolving fund to defray a cost of the project. Such qualified projects shall be determined by the members of the authority. Projects eligible for consideration shall include, without limitation, any public or private project or other facility related to economic development of the aerotropolis region and the appurtenances and facilities related thereto. The selection of a project to receive financial assistance from the project revolving fund shall not constitute the initiation of an authority project.

(b) There is created within and under the direction of the Metropolitan Atlanta Aerotropolis Development Authority the Metropolitan Atlanta Aerotropolis Development Authority Project Revolving Fund for the purposes of selecting and assisting in financing qualified aerotropolis related infrastructure projects by providing loans, credit enhancements, and other financial assistance to government units and private entities for use in constructing and improving infrastructure projects necessary for public purposes, including, but not limited to, economic development.

(c) The Metropolitan Atlanta Aerotropolis Development Authority Project Revolving Fund shall be employed to encourage public and private investment in qualified projects that contribute to the economic vitality of the aerotropolis region and the state, develop a variety of financing techniques designed to expand the availability of funding resources and to reduce direct governmental costs, maximize private and local participation in financing projects, and improve the capability of local and infrastructure systems by using and developing the particular advantages of each to the fullest extent. In furtherance of these purposes, the director shall administer the project revolving fund in its provision of financial assistance to public or private entities for qualified projects. Such assistance shall be in the form of loans, loan guarantees, letters of credit, lines of credit, leases, lease-purchase agreements, interest rate subsidies, debt service and capital reserves, and such other forms as the director determines to be appropriate. All fees, charges, rates of interest, payment schedules, security, and other terms and conditions relating to such assistance shall be determined by the director upon approval of the members of the authority. The director shall hire officers, agents, and employees necessary to the accomplishment of the purposes of the project revolving fund, including, but not limited to, experts in engineering, architecture, and construction and attorneys; prescribe their duties and qualifications; fix their compensation; and perform such other duties as may be prescribed by the authority. Such officers, agents, and employees shall serve at the pleasure of the director. The exercise by the project revolving fund of the powers conferred by this Act shall be an essential public function and it shall not be required to pay taxes or assessments upon its property or upon its operations

or the income therefrom or taxes or assessments upon property or financial obligations acquired or used by it or upon the income therefrom.

- 818 (d) The following sources may be used to capitalize the Metropolitan Atlanta Aerotropolis
- 819 Development Authority Project Revolving Fund and to carry out its purposes:
- (1) Grants, loans, and pledges of assets as determined by the members of the authority
- from the funds of the authority;
- 822 (2) Federal funds made available to the authority for economic development or other
- purposes;

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- 824 (3) Grants and donations from government units, private entities, and any other source
- as may become available to the project revolving fund;
- 826 (4) All moneys paid or credited to the project revolving fund by contract, lease, or
- otherwise, payments of principal and interest on loans or other financial assistance made
- from the project revolving fund, and interest earnings which may accrue from the
- investment or reinvestment of the project revolving fund's moneys;
- 830 (5) Proceeds from the issuance of bonds, notes, program notes, or other obligations as
- provided for in this section; and
- 832 (6) Other lawful sources as determined appropriate by the members of the authority.
- (e)(1) The project revolving fund is hereby authorized to issue any bonds, notes, program
- notes, interim certificates, reimbursement anticipation notes, commercial paper, variable
- rate commercial paper, or other notes or other evidences of indebtedness of the project
- revolving fund, including, without limitation, obligations issued to refund any of the
- foregoing necessary for the fulfillment of the purposes of the project revolving fund,
- subject to approval of the members of the authority; to borrow money to further or carry

out its public purposes; and to execute leases, trust indentures, trust agreements, loan

assignments, and such other agreements or instruments as may be necessary or desirable,

- agreements, mortgages, deeds to secure debt, trust deeds, security agreements,
- in the judgment of the members of the authority, to evidence and to provide security for
- such loans. Such bonds, notes, program notes, interim certificates, reimbursement
- anticipation notes, commercial paper, variable rate demand notes, or other evidences of
- indebtedness of the project revolving fund may be in tax-exempt or taxable form.
- 846 (2) Bonds, notes, program notes, and other obligations and the interest payable thereon
- and any income derived by the project revolving fund in the form of fees, recording fees,
- rentals, charges, purchase price, installments, or otherwise shall be exempt from all
- taxation within this state imposed by the state or any county, municipal corporation, or
- other political subdivision of the state.
- 851 (3) The bonds, notes, program notes, and other obligations of the project revolving fund
- are made securities in which all public officials and bodies of this state and all counties

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and municipalities; all insurance companies and associations and other persons carrying on an insurance business; all banks, bankers, trust companies, savings banks and savings associations, including savings and loan associations, investment companies, and other persons carrying on a banking business; administrators, guardians, executors, trustees, and other fiduciaries; and all other persons whatsoever, who are now or may hereafter be authorized to invest in bonds or other obligations of the state, may properly and legally invest funds including capital in their control or belonging to them. The bonds and obligations are also made securities which may be deposited with and may be received by all public officers and bodies of this state and all counties and municipalities for any purposes for which the deposit of bonds or other obligations of this state are now or hereafter may be authorized.

- (f) The authority pledges to and agrees with the owners of any bonds, notes, program notes, or other obligations issued by the project revolving fund pursuant to this Act that the authority will not alter or limit the rights vested in the project revolving fund to fulfill the terms of any agreement made with or for the benefit of obligation owners or in any way impair the rights and remedies of obligation owners until the obligations, together with the interest thereon, with interest on any unpaid installments of interest, and all costs and expenses in connection with any action or proceeding by or on behalf of such owners, are fully met and discharged or funds for the payment of such are fully provided. The project revolving fund is authorized to include this pledge and agreement of the authority in any agreement with obligation owners.
- 974 (g) The offer, sale, or issuance of bonds, notes, program notes, or other obligations by the 975 project revolving fund shall not be subject to regulation under Chapter 5 of Title 10 of the 976 O.C.G.A., known as the "Georgia Uniform Securities Act of 2008." No notice, proceeding, 977 or publication except those required in this section shall be necessary to the performance of 978 any act authorized in this section, nor shall any such act be subject to referendum.
- (h) No bonds, notes, program notes, or other obligations and no indebtedness incurred by the project revolving fund shall constitute an indebtedness or obligation or a pledge of the faith and credit of the State of Georgia or any county or municipal corporation therein or of their agencies, nor shall any act of the project revolving fund in any manner constitute or result in the creation of an indebtedness of the state or any county or municipal corporation therein or of their agencies or a cause of action against the state or any county or municipal corporation therein or their agencies.
- 886 (i) Bonds, notes, program notes, and other obligations incurred by the project revolving fund 887 may be issued as negotiable instruments, may be sold at public or private sale, and may be 888 taxable or tax-exempt as determined by the project revolving fund.

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(j) In the conduct of its authorized activities, the project revolving fund is hereby authorized 890 to enter into agreements for any of the purposes for which the project revolving fund may be engaged and to issue obligations of the project revolving fund in the amounts required to accomplish such activities. Such agreements shall include, but not be limited to, those for capitalized interest, funding reserves, paying costs and expenses incurred in connection with the issuance, carrying, securing, paying, redeeming, or retirement of the obligations or any obligations issued or refunded thereby, including payment of costs and expenses relating to letters of credit, lines of credit, insurance, put agreements, standby purchase agreements, indexing, marketing, remarketing and administrative arrangements, interest swap or hedging agreements, and any other credit enhancement, liquidity, remarketing, renewal, or refunding arrangements, all of which are authorized. The director may appoint employees of the project revolving fund or the authority, trustees, paying agents, transfer agents, and authenticating agents; may retain the services of financial advisors, accounting experts, and 902 attorneys; and may retain or contract for the services of marketing, remarketing, indexing, and administrative agents, other consultants, and independent contractors as necessary in the director's judgment to fulfill the purposes of the project revolving fund.

- 905 (k) The project revolving fund may designate program notes to be in registered form or 906 bearer form and may provide for payment by wire transfers or electronic funds transfer in accordance with the federal Electronic Fund Transfer Act, 15 U.S.C. Section 1693, et seq. 907 908 The authority granted by this Act to issue program notes shall not be construed to permit the 909 project revolving fund to increase or otherwise alter any state debt limits.
- 910 (l) To secure bonds, notes, program notes, and other obligations, the project revolving fund 911 may:
- 912 (1) Pledge its assets, reserves, anticipated grants, other revenue, the proceeds of any 913 bonds, notes, or other permanent financing, or any combination thereof;
- 914 (2) Segregate any pledged funds in separate accounts that may be held by third parties;
- 915 (3) Enter into contracts with third parties to obtain standby lines of credit, letters of 916 credit, or other financial commitments designed to provide additional security for 917 program notes herein authorized;
- (4) Establish any reserves deemed necessary for the payment of program notes; and 918
- (5) Adopt resolutions and enter into agreements containing covenants, including 919 covenants to issue bonds, notes, or other permanent financing, and provisions for 920 921 protection and security of the owners of program notes, which shall constitute enforceable contracts with such owners. 922
- (m) The members of the authority shall adopt a resolution finding that issuance of the 923 924 obligations in the form of bonds, notes, or program notes is necessary and desirable, directing 925 the designated officer to arrange for preparation of the requisite number of suitable notes and

926 specifying other provisions relating to the bonds, notes, or program notes, including the 927 following:

- (1) For each authorized program note issuance, the final date of maturity and the total aggregate principal amount of the bonds, notes, or program notes authorized to be outstanding at any one time up to the maturity date. The resolution may provide that bonds, notes, or program notes may be issued and renewed from time to time until the final maturity date and that the amount issued from time to time may be set by a designated officer of the project revolving fund up to the maximum amount authorized to be outstanding at any one time. The resolution shall include methods of setting the dates, numbers, and denominations of the bonds, notes, or program notes;
- 936 (2) The method of setting the interest rates and interest payment dates applicable to the 937 bonds, notes, or program notes. Bonds, notes, or program notes may bear variable 938 interest rates or a stated rate of interest payable only at maturity, which rate or rates may 939 be determined at the time of sale of each issuance of bonds, notes, or program notes;
- 940 (3) The maximum effective rate of interest the bonds, notes, or program notes shall bear;
- 941 (4) The manner of sale;

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- (5) The discount, if any, the project revolving fund may allow; 942
- 943 (6) Any provisions for the redemption of the bonds, notes, or program notes prior to the 944 stated maturity;
- (7) The technical form and language of the bonds, notes, or program notes; and 945
- 946 (8) All other terms and conditions of the bonds, notes, or program notes and of their 947 execution, issuance, and sale deemed necessary and appropriate by the project revolving 948 fund.
- (n) The members of the authority, in the resolution authorizing the issuance of bonds, notes, 949 950 or program notes herein authorized, may delegate to any designated official of the project revolving fund the authority to determine maturity dates, principal amounts, redemption 952 provisions, interest rates, and other terms and conditions of such bonds, notes, or program 953 notes that are not appropriately determined at the time of enactment or adoption of the 954 authorizing resolution, which delegated authority shall be exercised subject to such
- parameters, limitations, and criteria as may be set forth in such resolution. 955
- 956 (o) Any bonds, notes, or program notes may be sold at negotiated sale and may be at a price
- 957 below the par value thereof.
- (p) For purposes of determining the principal amount of debt outstanding in connection with 958
- complying with any limitations on the amount of debt outstanding for a government unit, 959
- 960 bonds, notes, or program notes shall be deemed outstanding at any time during the term of
- 961 an issuance of bonds, notes, or program notes in an amount equal to the maximum amount
- authorized in the resolution. 962

(q) The renewal and reissuance from time to time of the bonds, notes, or program notes pursuant to a bond, note, or program note issuance in an amount up to the maximum amount authorized by the resolution shall be deemed to be a refunding of the previously maturing 966 amount.

- (r) Separate accounts may be established within the project revolving fund as required for 967 968 its proper administration. The director may transfer amounts between the accounts created.
- 969 (s) The project revolving fund is authorized to:

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- 970 (1) Finance qualified projects by making loans and providing credit enhancements and 971 other financial assistance to qualified borrowers, including but not limited to loan 972 guarantees, letters of credit, lines of credit, option arrangements, leases, lease-purchase agreements, interest rate subsidies, debt service and capital reserves, and such other forms 973 974 as the director determines to be appropriate, and to acquire, hold, and sell borrower 975 obligations evidencing the loans or leases;
- 976 (2) Enter into guarantees or purchase insurance or other credit enhancements;
- 977 (3) Enter into contracts, arrangements, and agreements to provide financial assistance;
- 978 (4) Determine the form and content of any borrower obligation, including the maturity,
- 979 terms, and rate of interest on any loans or leases;
- 980 (5) Enter into contracts, arrangements, and agreements with other persons and execute 981 and deliver all trust agreements, loan agreements, and other instruments necessary or 982 convenient to the exercise of the powers granted herein;
  - (6) Make and execute contracts, lease agreements, and all other instruments necessary or convenient to exercise the powers of the project revolving fund or to further the public purpose for which the project revolving fund is created, such contracts, leases, or instruments to include contracts for acquisition, construction, operation, management, or maintenance of qualified projects and facilities owned by a government unit or units and to include contracts relating to the execution of the powers of the project revolving fund and the disposal of the property of the project revolving fund from time to time; and any and all government units are authorized to enter into contracts, leases, agreements, or other instruments with the project revolving fund upon such terms and to transfer real and personal property to the project revolving fund for such consideration and for such purposes and suffer such charges or encumbrances on such property as are deemed advisable;
- 995 (7) Enter into grant, cooperative, operating, and other agreements with the United States of America relating to the funding of the project revolving fund; 996
- 997 (8) Cooperate and act in conjunction with industrial, commercial, medical, scientific, 998 public interest, or educational organizations and with agencies of the federal government 999 and government units of this state and joint agencies as are authorized and empowered

to cooperate and act in conjunction, and to enter into contracts or agreements required thereof to achieve or further the purposes of the project revolving fund;

- 1002 (9) Establish and collect fees, charges, and interest;
- 1003 (10) Establish fiscal controls and accounting procedures for the funds of the project
- revolving fund;
- 1005 (11) Acquire by purchase, lease, or otherwise and to hold, lease, and dispose of real or
- personal property of every kind and character, or any interest therein, in furtherance of
- the purposes of the project revolving fund;
- 1008 (12) Procure insurance against any loss in connection with its property and other assets
- or obligations or to establish cash reserves to enable it to act as self-insurer against any
- and all such losses;
- 1011 (13) Adopt regulations, procedures, or guidelines for the project revolving fund and its
- 1012 borrowers;
- 1013 (14) Establish accounts and subaccounts as necessary;
- 1014 (15) Invest the moneys held in its accounts;
- 1015 (16) Exercise any power granted by the laws of this state to public or private
- corporations which is not in conflict with the purposes of the project revolving fund; and
- 1017 (17) Do all things necessary or convenient to carry out the powers conferred by this
- section.
- 1019 (t) The director shall determine which projects are qualified to receive from the project
- revolving fund a loan or other financial assistance subject to approval by the members of the
- 1021 authority. Preference may be given to projects which have local financial support. In
- selecting qualified projects, the director and the members of the authority shall consider the
- 1023 projected financial and other feasibility of the project and the amount and degree of risk to
- be assumed by the project revolving fund. The director and the members of the authority
- also may consider, but are not limited to, the following criteria in making the determination
- that a project is a qualified project:
- (1) The local support of the project, expressed by resolutions by the governing bodies in
- the areas in which the project will be located, and the financial or in-kind contributions
- to the project;
- 1030 (2) The ability of the applicant to repay a loan according to the terms and conditions
- 1031 established;
- 1032 (3) The financial or in-kind contributions to the project;
- 1033 (4) Whether the governing bodies of the county or the incorporated municipality in
- which the project is to be located provide to the project revolving fund a resolution which
- makes a finding that the project is essential to economic development in the political

subdivisions, that the project is essential to economic development in the aerotropolis

- region and state, or both, at the option of the members of the authority;
- 1038 (5) The amount of time required for payment of the project revolving fund's loans;
- 1039 (6) A demonstration that the project will encourage, enhance, or create economic
- benefits;
- 1041 (7) A demonstration that the project will enhance mobility, transportation services, and
- public safety;
- 1043 (8) The likelihood that assistance would enable the project to proceed at an earlier date
- than would otherwise be possible;
- 1045 (9) The extent to which assistance would foster innovative public-private partnerships
- and attract private debt or equity investment;
- 1047 (10) The extent to which the project would use new technologies that would enhance the
- efficient operation of the project;
- 1049 (11) The extent to which the project would maintain or protect the environment;
- 1050 (12) A demonstration that the project includes transportation benefits for improving
- intermodalism, cargo and freight movement, and safety;
- 1052 (13) The amount of the proposed assistance as a percentage of the overall project costs
- with emphasis on local and private participation;
- 1054 (14) The extent to which the project will provide for connectivity between the state
- highway system and airports, transit systems, rail facilities, intermodal facilities, and
- other transportation terminals and increase the accessibility and movement of people and
- goods; and
- 1058 (15) Such other considerations as the members of the authority may deem appropriate.
- 1059 (u) Nothing contained in this section shall prohibit the project revolving fund or its qualified
- borrowers from utilizing the services, personnel, consultants, advisors, or other resources of
- 1061 the Metropolitan Atlanta Aerotropolis Development Authority for any of its authorized
- 1062 purposes.
- 1063 (v) The director is authorized to take any actions required by federal law or regulation in
- order to qualify as a project revolving fund.
- 1065 (w)(1) If a government unit fails to collect and remit in full all amounts due to the project
- revolving fund on the date these amounts are due under the terms of any note or other
- obligation of the government unit, the project revolving fund, at its discretion:
- (A) May notify the state treasurer who shall withhold all or a portion of the funds of
- the state and all funds administered by the state and its agencies, boards, and
- instrumentalities allotted or appropriated to the government unit and apply an amount
- necessary to the payment of the amount due; and

(B) Take such other actions as are authorized by the director or his or her appointees in order to protect the interests of the project revolving fund and the state.

- (2) Nothing contained in this subsection mandates the withholding of funds allocated to a government unit or private entity which would violate contracts to which the state is a party, the requirements of federal law imposed on the state, or judgments of a court binding on the state.
- (x) The members of the authority shall adopt rules establishing guidelines necessary for the implementation and exercise of the authority granted in this Act, including rules for receiving, reviewing, evaluating, and selecting qualified projects for which financial assistance may be approved. Rules shall be established requiring that an annual audit of the project revolving fund's operations be performed by an independent auditing firm of established reputation with experience in auditing commercial banks.
- (y) Every government unit is hereby given the authority to enter into a loan or other financial assistance with the project revolving fund on such terms as may be prescribed by the project revolving fund. The authorization contained in this subsection is in addition to and supplemental to any other provision of law permitting a government unit to incur indebtedness or exercise its borrowing power and is intended, where necessary, to confer the power to incur indebtedness and borrow money to any government unit for purposes of receiving a loan or other financial assistance from the project revolving fund. The restrictions, limitations, and procedural requirements applicable to any government unit in the exercise of its power to incur indebtedness or borrow money shall not apply to any loan or program of the project revolving fund, and the only restrictions, limitations, or procedural requirements shall be those imposed by the project revolving fund in connection with the making of a loan or other financial assistance.

**SECTION 11.** 

Local government participation.

The authority and the governing bodies of the Cities of Atlanta, College Park, East Point, Forest Park, Hapeville, and Riverdale and the Counties of Clayton and Fulton and such other jurisdictions choosing to join the authority after January 1, 2014, along with their attendant agencies and authorities, may negotiate and determine the extent of financial participation and the time or times such financial participation may be required of each government unit in order to finance the creation of the Metropolitan Atlanta Aerotropolis through the joint instrumentality of the authority. Such determination shall take the form of an aerotropolis contract to be entered into between the authority and the government unit.

**SECTION 12.** 

Venue of actions.

Any action to protect or enforce any rights under this Act brought in the courts of this state shall be brought in the Superior Court of Fulton County. Any action pertaining to validation of the bonds issued under this Act and pertaining to validation of the contracts constituting security for bonds shall also be brought in the Superior Court of Fulton County. Such court shall have exclusive original jurisdiction of any action referred to in this Act, provided that any action on any contractual obligation brought against the authority by any government unit contracting with the authority may be brought either in the county containing all or the largest part of the area of the political subdivision involved or in Fulton County, at the option of the party bringing the action.

**SECTION 13.** 

- This Act shall become effective upon its approval by the Governor or upon its becoming lawwithout such approval.
- **SECTION 14.**
- All laws and parts of laws in conflict with this Act are repealed.