House Bill 400

By: Representatives Dollar of the 45th, Powell of the 32nd, Jasperse of the 11th, Anulewicz of the 42nd, and Holly of the 111th

A BILL TO BE ENTITLED AN ACT

1 To amend Title 44 of the Official Code of Georgia Annotated, relating to property, so as to 2 allow for vehicle immobilization devices or boots to be applied to motor vehicles on private 3 property under certain circumstances; to provide for definitions; to provide for rules and 4 standards of operation; to provide for booting fees; to provide for notice and sign 5 requirements; to require a regulatory permit issued by a local government for the lawful operation of vehicle immobilization services; to provide for certain preemptions of local 6 7 regulation; to provide for criminal penalties; to provide for regulatory fees to be paid to 8 certain local governments; to provide for revocation of permit; to provide for certain causes 9 of action; to provide for applicability; to provide for related matters; to provide for an 10 effective date; to repeal conflicting laws; and for other purposes.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

- 13 Title 44 of the Official Code of Georgia Annotated, relating to property, is amended by
- 14 adding a new chapter to read as follows:

15 "CHAPTER 1A

- 16 44-1A-1.
- 17 As used in this chapter, the term:
- 18 (1) 'Immobilize' means having installed a vehicle immobilization device.
- 19 (2) 'Operator' means any individual or entity, including, but not limited to, a sole
- proprietor, independent contractor, partnership, or similar business entity, offering or
- 21 <u>operating a vehicle immobilization service.</u>
- 22 (3) 'Private property' means any parcel or space of private real property.
- 23 (4) 'Vehicle immobilization device,' 'device,' or 'boot' means any mechanical device that
- is orange or yellow in color and is designed or used to be attached to a wheel, tire, or
- other part of a parked motor vehicle so as to prohibit the motor vehicle's usual manner
- 26 <u>of movement or operation.</u>
- 27 (5) 'Vehicle immobilization service' means any service whereby motor vehicles are
- 28 <u>immobilized.</u>
- 29 44-1A-2.
- 30 (a)(1) It shall be unlawful to use vehicle immobilization devices on parked motor
- vehicles in this state, unless:
- 32 (A) Authorized by a governing authority of a county or municipal corporation; and
- 33 (B) The towing of such motor vehicle cannot be accomplished pursuant to Code
- Section 44-1-13, provided that a towing firm is contacted to tow such motor vehicle
- and, after a site evaluation, such towing firm issues a written notation to the private
- property owner or the authorized agent entitled to possession of such private property
- 37 that access to such private property from the public way is insufficient for clearance of
- the towing vehicle or for towing to be accomplished pursuant to regulations of the

Department of Public Safety or of the governing authority of the county or municipality.

- 41 (2) Vehicle immobilization devices used on parked motor vehicles on private property
- 42 <u>shall be lawful only as provided for under this chapter.</u>
- (b) It shall be unlawful for any person to act as an operator within this state unless such
- person has a regulatory permit, as provided for under Code Section 44-1A-3, issued by the
- 45 <u>local government within whose jurisdiction such operator is domiciled or has a principal</u>
- 46 place of business; provided, however, that any operator offering or operating upon an
- 47 <u>annual permit, license, or registration issued by a county or municipal corporation on or</u>
- 48 <u>before December 31, 2021, shall be deemed to be in compliance with this subsection until</u>
- 49 the date which was given for the expiration of such permit, license, or registration issued
- 50 by a county or municipal corporation at the time of issuance.
- (c)(1) It shall be unlawful for any person to act as an operator or as a partner, member,
- officer, employee, or contractor of an operator if such person also has ownership in
- 53 private property that is being used for the business of parking or allowing for the parking
- of motor vehicles or is engaged in the business of parking lot management or valet
- 55 parking operations.
- 56 (2) This subsection shall not apply to any property owned by any private technical
- 57 <u>school, vocational school, college, or university.</u>
- 58 (d) It shall be unlawful for an operator to receive or maintain a regulatory permit under this
- 59 <u>chapter if such operator, or any partner, member, or officer of such operator, has been</u>
- 60 <u>convicted of a felony offense within the last seven years.</u>
- 61 (e) Each operator coming into existence on and after January 1, 2022, shall exercise due
- 62 care to conduct vehicle immobilization services in a local jurisdiction using a name which
- 63 <u>is distinguishable from any other existing operator within such local jurisdiction; provided,</u>
- 64 <u>however, that nothing in this subsection shall be construed to prevent any operator from</u>
- 65 pursuing any remedies under trademark or other law.

66	<u>44-1A-3.</u>								
67	(a)(1) The issuance of a regulatory permit provided for under this Code section shall be								
68	conditioned upon the payment of the regulatory fee provided for under paragraph (2) of								
69	this subsection; provided, however, that nothing in this Code section shall be construed								
70	as requiring a local jurisdiction to allow for vehicle immobilization services within its								
71	jurisdiction by the issuance of regulatory permits under this chapter.								
72	(2) The fee for a regulatory permit shall be \$250.00 and paid to the governing authorit								
73	of the county if the operator is domiciled or has a principal place of business in the								
74	unincorporated area of such county or paid to the governing authority of the municipal								
75	corporation within whose jurisdiction such operator is domiciled or has a principal place								
76	of business. Such regulatory permit shall expire one year from the date of issuance.								
77	(b) Such regulatory permit shall be in the following form and issued by the governing								
78	authority to whom the fee was paid:								
79	(City or county name)								
80	STATE OF GEORGIA								
81	<u>VEHICLE IMMOBILIZATION SERVICE PERMIT</u>								
82	The operator identified below is authorized to perform vehicle immobilization servi-								
83	throughout the State of Georgia pursuant to Chapter 1A of Title 44 of the Official Code of								
84	Georgia Annotated.								
85	This permit was issued on (date). The permit is valid until								
86	(date).								

87	This permit is valid for all individuals under the operator's employment or who are acting							
88	on behalf of such operator, including such operator himself or herself or partners, members,							
89	or officers of such operator who are wearing uniforms that clearly identify his or her							
90	employment or affiliation with the operator.							
91	OPERATOR: (Name of operator)							
92	BUSINESS ADDRESS OF OPERATOR:							
93	BUSINESS TELEPHONE NUMBER OF OPERATOR:							
94	This day of , 20 .							
95								
96	(City or county official)							
97								
98	Print name of city or county official'							
99	<u>44-1A-4.</u>							
100	An operator or any partner, member, officer, employee, or contractor of such operator shall							
101	<u>not:</u>							
102	(1) Procure a regulatory permit by fraudulent conduct or false statement of a material							
103	fact;							
104	(2) Pay in the form of a gratuity any person who does not have ownership in private							
105	property that is being used for the business of parking, or allowing for the parking of,							
106	motor vehicles for information as to unauthorized or trespassing parked motor vehicles;							

107 (3) Make any payment to an owner, employee, agent, or a person in possession of private 108 property that is being used for the business of parking, or allowing for the parking of, 109 motor vehicles in excess of the reasonable and customary fee ordinarily charged by such 110 person in possession of such private property for parking thereon; or 111 (4) Immobilize any vehicle located on any portion of a public way within this state. 112 unless such operator is contracted to do so by a governmental agency. 113 44-1A-5. (a) An operator shall issue all individuals under such operator's employment, or who are 114 115 acting on behalf of such operator, including such operator himself or herself, or any partners, members, officers, or contractors of such operator, a photo identification with the 116 name of the operator. Such individuals shall carry this operator issued identification with 117 118 him or her at all times while performing vehicle immobilization services. 119 (b)(1) All individuals under an operator's employment, or who are acting on behalf of 120 such operator, including such operator himself or herself, or any partners, members, 121 officers, or contractors of such operator, shall wear a uniform that clearly identifies the 122 operator while performing vehicle immobilization services. 123 (2) This subsection shall not apply to any peace officer employed by any private 124 technical school, vocational school, college, or university. 125 (c)(1) Vehicles being used by operators or individuals under an operator's employment 126 or direction to perform vehicle immobilization services shall have: 127 (A) Displayed on both sides of such vehicle the name of the operator, the address from 128 which the operator conducts business, and the telephone number of the operator. The lettering shall be in a contrasting color to the color of the vehicle, or if a vehicle magnet 129 130 is used, the lettering shall be in a contrasting color to the color of the magnet. Such 131 lettering shall be at least one and one-half inches in height; and

132 (B) Maintained inside a copy of the regulatory permit as provided for under Code 133 Section 44-1A-3 which shall be produced upon request of a law enforcement officer or 134 the owner, driver, or person in charge of a motor vehicle to which a device has been applied. 135 136 (2) This subsection shall not apply to any peace officer employed by any private 137 technical school, vocational school, college, or university. 138 44-1A-6. (a) An operator or any partner, member, officer, employee, or contractor of such operator 139 140 may conduct vehicle immobilization services 24 hours per day, seven days per week, and 141 365 days per year. (b) An operator shall maintain a telephone number that is staffed by a live individual 24 142 143 hours per day and 365 days per year to communicate immediately with a driver or owner 144 of an immobilized vehicle. 145 44-1A-7. 146 (a) It shall be unlawful for an operator or any partner, member, officer, employee, or 147 contractor of such operator to immobilize vehicles on any private property without having 148 entered into a valid written contract for vehicle immobilization services with the private 149 property owner, lawful lessee, managing agent, or other person in control of the property. 150 (b) No operator or any partner, member, officer, employee, or contractor of such operator 151 shall immobilize any motor vehicle in a driveway, parking lot, or parking area that is 152 designated for residential parking or residential use by the owner, driver, or person in 153 charge of such motor vehicle, unless such owner, driver, or person in charge of such motor 154 vehicle has been provided with:

or in the bylaws of an association formed pursuant to Chapter 3 of Title 44; and

(1) Written notice of the use of vehicle immobilization services as provided for in a lease

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157 (2) Actual notice that the use of vehicle immobilization services is pending against such 158 motor vehicle at least 30 days prior to the application of a device on such motor vehicle. For the purposes of this paragraph, notice shall be deemed to have been given to such 159 160 owner, driver, or person in charge of such motor vehicle upon evidence that: 161 (A) A properly stamped envelope containing a copy of the notice of pending use of vehicle immobilization services was addressed to such owner, driver, or person in 162 charge of such motor vehicle and was placed in the United States mail for registered or 163 certified delivery, and such owner, driver, or person in charge of such motor vehicle 164 acknowledged receipt thereof on a United States Postal Service return receipt form for 165 registered or certified mail delivery; or 166 (B) Such actual notice was sent to such owner, driver, or person in charge of such 167 motor vehicle by statutory overnight delivery and a receipt therefor obtained as 168 169 provided in Code Section 9-10-12. 170 (c) Any device applied to any such motor vehicle in violation of this Code section shall 171 be removed without the payment of any fee. 172 44-1A-8. 173 (a) An operator or any partner, member, officer, employee, or contractor of such operator 174 who has immobilized a vehicle shall immediately affix a notice to the driver's side window 175 or passenger's side window or, if practicable both windows, containing the following 176 minimum information: 177 (1) A warning that any attempt to move the vehicle may result in damage to the vehicle; 178 and 179 (2) The fee required to remove the boot, the name of the operator, and the telephone 180 number to call to have the boot removed which shall be the number provided for in 181 subsection (b) of Code Section 44-1A-6.

182 (b)(1) It shall be unlawful for an operator or any partner, member, officer, employee, or 183 contractor of such operator to fail to arrive on the site where a motor vehicle was immobilized within one hour of being contacted by the owner, driver, or person in charge 184 of such vehicle at the number provided for on the notice. 185 (2) If an operator or any partner, member, officer, employee, or contractor of such 186 operator fails to comply with paragraph (1) of this subsection, the vehicle immobilization 187 device shall be removed by the operator without the payment of any fee. 188 (c) It shall be unlawful for an operator or any partner, member, officer, employee, or 189 190 contractor of such operator to fail to release a vehicle from immobilization within one hour 191 after receipt of payment from the owner, driver, or person in charge of such vehicle that has 192 been immobilized. (d) It shall be unlawful for a vehicle immobilization service, operator, or any partner, 193 194 member, officer, employee, or contractor of such operator to fail to provide a receipt of 195 payment of the booting fee to the owner, driver, or person in charge of an immobilized 196 vehicle. The receipt shall have the name, address, and telephone number of the operator 197 and the name of the individual employee or company identification number of such 198 employee of such operator who removed the boot. 199 44-1A-9. 200 (a)(1) If the application of a vehicle immobilization device damages a motor vehicle, the 201 operator shall pay the cost of repairs for such damage. 202 (2) If the owner, driver, or person in charge of a motor vehicle to which a device has 203 been applied attempts to remove the device, then the operator is not liable for any damage

- 204 <u>to such vehicle resulting from such attempt.</u>
- 205 (3) If the owner, driver, or person in charge of a motor vehicle to which a device has
- been applied attempts to operate such motor vehicle, then the operator is not liable for
- 207 any damage to such vehicle resulting from such attempt, provided that notice has been

208 affixed to such motor vehicle as provided for in Code Section 44-1A-8, so as to provide 209 such owner, driver, or person in charge of such motor vehicle notification of the 210 application of the device. 211 (b) An operator shall maintain minimum insurance coverage in the amount of \$1 million in commercial general liability and \$1 million in umbrella coverage and shall have workers' 212 213 compensation coverage on all employees. 214 44-1A-10. (a) Neither an operator nor any partner, member, officer, employee, or contractor of such 215 216 operator shall charge the owner, driver, or person in charge of any immobilized motor 217 vehicle an amount in excess of \$65.00 for the removal of vehicle immobilization devices; 218 provided, however, that any outstanding daily parking fees may also be collected when 219 applicable; provided, further, that a local jurisdiction may set a lower maximum amount. 220 Motor vehicles remaining on the private property for more than 24 hours after 221 immobilizing may also be charged an additional fee of \$25.00 per day that such motor 222 vehicle remains on such property without having paid for the removal of any vehicle 223 immobilization devices. 224 (b) If a motor vehicle is immobilized for nonpayment of parking fees or for a failure to 225 properly display any parking fee receipt, upon production of such receipt or proof of 226 payment by the owner, driver, or person in charge of an immobilized vehicle the operator 227 or partner, member, officer, employee, or contractor of such operator shall immediately 228 remove any vehicle immobilization devices from such motor vehicle without the payment 229 of any fee.

(c) Operators shall allow for fees to be paid by cash, credit card, or debit card at no

additional charges based on payment methods.

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- 232 <u>44-1A-11.</u>
- 233 (a) It shall be unlawful for an operator or any partner, member, officer, employee, or
- 234 <u>contractor of such operator to install or attach a device to any motor vehicle without</u>
- 235 posting signs meeting the requirements of this Code section.
- 236 (b)(1) At least one sign shall be located at each designated entrance to a parking lot or
- parking area where parking prohibitions are to be effective, and where there is no
- designated entrance, such signs shall be erected so as to be clearly visible from each and
- every parking space;
- 240 (2) Signs shall be a minimum of 18 inches by 24 inches with lettering a minimum height
- of one and one-half inches; and
- 242 (3) The bottom of such signs located at a designated entrance to a parking lot shall be
- between four and six feet above the site grade, and where there is no designated entrance,
- 244 <u>the bottom of such signs shall be six feet above site grade.</u>
- 245 (c) Except the word 'warning' as provided for below which shall be at least six inches in
- height, signs for a parking lot or parking area for which no fee is charged for parking shall
- clearly state the following minimum language in lettering at least one and one-half inches
- in height and in a solid color that contrasts with the background:
- '1. WARNING: BOOTING ENFORCED 24/7.
- 250 2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED (BOOTED) AT
- OWNER'S RISK AND EXPENSE.
- 252 3. PARKING IS RESERVED FOR CURRENT PATRONS OF (insert name of
- shopping center or other property complex or individual stores or property addresses
- 254 if not applicable to an entire shopping center or other property complex) ONLY.
- 255 WHEN YOU LEAVE YOU MUST TAKE YOUR VEHICLE WITH YOU. DO
- NOT PARK AND LEAVE THIS PROPERTY FOR ANY REASON OR YOUR
- 257 VEHICLE WILL BE BOOTED AT YOUR EXPENSE.

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- 259 maximum fee provided for by the local jurisdiction). UNPAID PARKING FEES
- 260 MAY ALSO BE COLLECTED, IF APPLICABLE.
- 5. (Insert name of vehicle immobilization service that has a regulatory permit
- 262 pursuant to this chapter).
- 263 <u>6. FOR BOOT REMOVAL, CALL (insert operator's telephone number).'</u>
- 264 (d) Except the word 'warning' as provided for below which shall be at least six inches in
- height, signs for a parking lot or parking area for which a fee is charged for parking shall
- 266 <u>clearly state the following minimum language in lettering at least one and one-half inches</u>
- in height and in a solid color that contrasts with the background:
- 268 '1. WARNING: BOOTING ENFORCED 24/7.
- 269 <u>2. UNAUTHORIZED VEHICLES MAY BE IMMOBILIZED (BOOTED) AT</u>
- 270 <u>OWNER'S RISK AND EXPENSE.</u>
- 271 <u>3. NO FREE PARKING ANYTIME. (Insert additional terms of parking regarding</u>
- 272 payment in advance, display of receipt on dashboard of a motor vehicle,
- 273 nontransferability of ticket, exceeding parking time expirations, and in and out
- 274 <u>prohibitions, as applicable.</u>)
- 4. BOOT REMOVAL FEE: \$65.00 (or other amount that does not exceed the
- 276 maximum fee provided for by the local jurisdiction). UNPAID PARKING FEES
- 277 MAY ALSO BE COLLECTED, IF APPLICABLE.
- 5. (Insert name of vehicle immobilization service that has a regulatory permit
- pursuant to this chapter).
- 280 <u>6. FOR BOOT REMOVAL, CALL (insert operator's telephone number).</u>'
- (e) No abbreviations shall be used on the signs required by subsections (c) and (d) of this
- 282 <u>Code section.</u>

- 283 <u>44-1A-12.</u>
- 284 (a) An operator or any partner, member, officer, employee, or contractor of such operator
- 285 that violates any provision of this chapter or commits an unlawful act under this chapter
- 286 <u>shall be guilty of a misdemeanor of a high and aggravated nature and shall be punished as</u>
- provided by Code Section 17-10-4.
- 288 (b) A local government may revoke or suspend the regulatory permit of an operator where,
- 289 upon investigation or inspection, it has been determined that any operator, or an officer,
- 290 partner, or member thereof, has violated provisions of this chapter.
- 291 (c) Any operator whose regulatory permit has been revoked pursuant to this chapter shall
- be disqualified from reapplying for such permit for 12 months immediately following the
- revocation.
- 294 <u>44-1A-13.</u>
- 295 (a) Any person who suffers injury or damages as a result of a violation of this chapter by
- an operator or any partner, member, officer, employee, or contractor of such operator may
- bring an action in any court of competent jurisdiction for actual damages which shall be
- 298 presumed to be not less than \$100.00, together with court costs, against such operator. A
- court shall award three times actual damages upon a finding of intentional violation of this
- 300 chapter.
- 301 (b) This Code section shall only apply to causes of action that occur on or after January 1,
- 302 2022, and shall not exhaust or limit any causes of action that were pending prior to
- 303 January 1, 2022.
- 304 44-1A-14.
- 305 If the governing authority of a county or municipal corporation adopts an ordinance
- 306 <u>authorizing the use of vehicle immobilization devices on private property, such ordinance</u>

307 shall be identical to the provisions of this chapter or may impose additional requirements 308 that exceed the minimum requirements of this chapter." 309 **SECTION 2.** 310 This Act shall become effective on January 1, 2022. 311 **SECTION 3.**