House Bill 343 (COMMITTEE SUBSTITUTE)

By: Representatives Hilton of the 95th, Dreyer of the 59th, Dempsey of the 13th, Rynders of the 152nd, Carter of the 175th, and others

A BILL TO BE ENTITLED AN ACT

- 1 To amend Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure
- 2 so as to replace certain outdated terminology, as it relates to the use of "mental retardation"
- 3 and "mentally retarded"; to provide that such updated terminology shall not affect case law
- 4 decided prior to this change; to provide for legislative findings; to provide for related matters;
- 5 to repeal conflicting laws; and for other purposes.

6 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

7 SECTION 1.

- 8 The General Assembly finds that for the purposes of existing case law when a case refers to
- 9 or uses the term "mental retardation," "mentally retarded," or "intellectual disability," such
- 10 terms shall have the same meaning and shall be interchangeable.

SECTION 2.

- 12 Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure, is
- amended by revising Code Section 17-2-4, relating to defendant arrested, held, or present in
- 14 county other than that in which indictment or accusation is pending, as follows:
- 15 "17-2-4.
- 16 (a) A defendant arrested, held, or present in a county other than that in which an
- indictment or accusation is pending against that defendant may state in writing a wish to
- plead guilty, guilty but mentally ill, guilty but mentally retarded with intellectual disability,
- or nolo contendere; to waive trial in the county in which the indictment or accusation is
- 20 pending; and to consent to disposition of the case in the county in which the defendant was
- 21 arrested, held, or present, subject to the approval of the prosecuting attorney for each
- county. Upon receipt of the defendant's statement and the written approval of the
- prosecuting attorney for each county, the clerk of the court in which the indictment or
- 24 accusation is pending shall transmit the papers in the proceeding or certified copies thereof

to the clerk of the court for the county in which the defendant was arrested, held, or present, and the prosecution shall continue in that county.

(b) A defendant arrested, held, or present in a county other than the county in which a complaint or arrest warrant is pending against that defendant may state in writing a wish to plead guilty, guilty but mentally ill, guilty but mentally retarded with intellectual disability, or nolo contendere; to waive venue and trial in the county in which the complaint or warrant was issued; and to consent to disposition of the case in the county in which the defendant was arrested, held, or present, subject to the approval of the prosecuting attorney for each county. Upon receipt of the defendant's statement and the written approval of the prosecuting attorney for each county, the clerk of the court in which the complaint or arrest warrant is pending shall transmit the papers in the proceeding or certified copies thereof to the clerk of the court for the county in which the defendant was arrested, held, or present, and the prosecution shall continue in that county.

(c) If after the proceeding has been transferred pursuant to subsection (a) or (b) of this Code section the defendant pleads not guilty or not guilty by reason of insanity, the clerk shall return the papers to the court in which the prosecution was commenced and the proceeding shall be restored to the docket of that court. A defendant's statement that the defendant wishes to plead guilty, guilty but mentally ill, guilty but mentally retarded with intellectual disability, or nolo contendere shall not be used against the defendant."

44 SECTION 3.

Said title is further amended by revising Code Section 17-7-131, relating to proceedings upon pleas of insanity or mental incompetency at time of crime, as follows:

47 "17-7-131.

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- 48 (a) For purposes of this Code section, the term:
- 49 (1) 'Insane at the time of the crime' means meeting the criteria of Code Section 16-3-2
- or 16-3-3. However, the term shall not include a mental state manifested only by
- repeated unlawful or antisocial conduct.
- 52 (2) 'Intellectual disability' means having significantly subaverage general intellectual
- functioning resulting in or associated with impairments in adaptive behavior which
- 54 <u>manifested during the developmental period.</u>
- 55 (2)(3) 'Mentally ill' means having a disorder of thought or mood which significantly
- 56 impairs judgment, behavior, capacity to recognize reality, or ability to cope with the
- ordinary demands of life. However, the term 'mental illness' shall not include a mental
- state manifested only by repeated unlawful or antisocial conduct.

59 (3) 'Mentally retarded' means having significantly subaverage general intellectual

- functioning resulting in or associated with impairments in adaptive behavior which
- 61 manifested during the developmental period.
- (b)(1) In all cases in which the defense of insanity is interposed, the jury, or the court if
- tried by it, shall find whether the defendant is:
- 64 (A) Guilty;

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- 65 (B) Not guilty;
- 66 (C) Not guilty by reason of insanity at the time of the crime;
- 67 (D) Guilty but mentally ill at the time of the crime, but the finding of guilty but
- 68 mentally ill shall be made only in felony cases; or
- 69 (E) Guilty but mentally retarded with intellectual disability, but the finding of mental
- 70 retardation intellectual disability shall be made only in felony cases.
- 71 (2) A plea of guilty but mentally ill at the time of the crime or a plea of guilty but
- 72 mentally retarded with intellectual disability shall not be accepted until the defendant has
- undergone examination by a licensed psychologist or psychiatrist and the court has
- examined the psychological or psychiatric reports, held a hearing on the issue of the
- defendant's mental condition, and is satisfied that there is a factual basis that the

defendant was mentally ill at the time of the offense or mentally retarded has intellectual

- 77 <u>disability</u> to which the plea is entered.
- 78 (2.1) A plea of not guilty by reason of insanity at the time of the crime shall not be
- accepted and the defendant adjudicated not guilty by reason of insanity by the court
- without a jury until the defendant has undergone examination by a licensed psychologist
- or psychiatrist and the court has examined the psychological or psychiatric reports, has
- held a hearing on the issue of the defendant's mental condition, and the court is satisfied
- that the defendant was insane at the time of the crime according to the criteria of Code
- 84 Section 16-3-2 or 16-3-3.
- 85 (3) In all cases in which the defense of insanity is interposed, the trial judge shall charge
- the jury, in addition to other appropriate charges, the following:
- 87 (A) I charge you that should you find the defendant not guilty by reason of insanity at
- the time of the crime, the defendant will be committed to a state mental health facility
- until such time, if ever, that the court is satisfied that he or she should be released
- 90 pursuant to law.
- 91 (B) I charge you that should you find the defendant guilty but mentally ill at the time
- of the crime, the defendant will be placed in the custody of the Department of
- Corrections which will have responsibility for the evaluation and treatment of the
- mental health needs of the defendant, which may include, at the discretion of the

Department of Corrections, referral for temporary hospitalization at a facility operated by the Department of Behavioral Health and Developmental Disabilities.

- (C) I charge you that should you find the defendant guilty but mentally retarded with intellectual disability, the defendant will be placed in the custody of the Department of Corrections, which will have responsibility for the evaluation and treatment of the mental health needs of the defendant, which may include, at the discretion of the Department of Corrections, referral for temporary hospitalization at a facility operated by the Department of Behavioral Health and Developmental Disabilities.
- (c) In all criminal trials in any of the courts of this state wherein an accused shall contend that he <u>or she</u> was insane or otherwise mentally incompetent under the law at the time the act or acts charged against him <u>or her</u> were committed, the trial judge shall instruct the jury that they may consider, in addition to verdicts of 'guilty' and 'not guilty,' the additional verdicts of 'not guilty by reason of insanity at the time of the crime,' 'guilty but mentally ill at the time of the crime,' and 'guilty but mentally retarded with intellectual disability.'
 - (1) The defendant may be found 'not guilty by reason of insanity at the time of the crime' if he <u>or she</u> meets the criteria of Code Section 16-3-2 or 16-3-3 at the time of the commission of the crime. If the court or jury should make such finding, it shall so specify in its verdict.
 - (2) The defendant may be found 'guilty but mentally ill at the time of the crime' if the jury, or court acting as trier of facts, finds beyond a reasonable doubt that the defendant is guilty of the crime charged and was mentally ill at the time of the commission of the crime. If the court or jury should make such finding, it shall so specify in its verdict.
 - (3) The defendant may be found 'guilty but mentally retarded with intellectual disability' if the jury, or court acting as trier of facts, finds beyond a reasonable doubt that the defendant is guilty of the crime charged and is mentally retarded with intellectual disability. If the court or jury should make such finding, it shall so specify in its verdict.
- (d) Whenever a defendant is found not guilty by reason of insanity at the time of the crime, the court shall retain jurisdiction over the person so acquitted and shall order such person to be detained in a state mental health facility, to be selected by the Department of Behavioral Health and Developmental Disabilities, for a period not to exceed 30 days from the date of the acquittal order, for evaluation of the defendant's present mental condition. Upon completion of the evaluation, the proper officials of the mental health facility shall send a report of the defendant's present mental condition to the trial judge, the prosecuting attorney, and the defendant's attorney, if any.
- (e)(1) After the expiration of the 30 days' evaluation period in the state mental health facility, if the evaluation report from the Department of Behavioral Health and Developmental Disabilities indicates that the defendant does not meet the inpatient

132 commitment criteria of Chapter 3 of Title 37 or Chapter 4 of Title 37, the trial judge may 133 issue an order discharging the defendant from custody without a hearing.

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- (2) If the defendant is not so discharged, the trial judge shall order a hearing to determine if the defendant meets the inpatient commitment criteria of Chapter 3 of Title 37 or Chapter 4 of Title 37. If such criteria are not met, the defendant must be discharged.
- (3) The defendant shall be detained in custody until completion of the hearing. The 137 hearing shall be conducted at the earliest opportunity after the expiration of the 30 days' 138 evaluation period but in any event within 30 days after receipt by the prosecuting attorney 139 of the evaluation report from the mental health facility. The court may take judicial 140 notice of evidence introduced during the trial of the defendant and may call for testimony 141 from any person with knowledge concerning whether the defendant is currently a 142 mentally ill person in need of involuntary treatment, as defined by paragraph (12) of 143 Code Section 37-3-1, or a person with a developmental disability, as defined in paragraph 144 (8) of Code Section 37-1-1, who presents a substantial risk of imminent harm to himself 145 146 or herself or others. The prosecuting attorney may cross-examine the witnesses called by the court and the defendant's witnesses and present relevant evidence concerning the 147 issues presented at the hearing. 148
 - (4) If the judge determines that the defendant meets the inpatient commitment criteria of Chapter 3 of Title 37 or Chapter 4 of Title 37, the judge shall order the defendant to be committed to the Department of Behavioral Health and Developmental Disabilities to receive involuntary treatment under Chapter 3 of Title 37 or to receive services under Chapter 4 of Title 37. The defendant is entitled to the following rights specified below and shall be notified in writing of these rights at the time of his <u>or her</u> admission for evaluation under subsection (d) of this Code section. Such rights are:
 - (A) A notice that a hearing will be held and the time and place thereof;
- 157 (B) A notice that the defendant has the right to counsel and that the defendant or his
 158 or her representatives may apply immediately to the court to have counsel appointed
 159 if the defendant cannot afford counsel and that the court will appoint counsel for the
 160 defendant unless he or she indicates in writing that he or she does not desire to be
 161 represented by counsel;
- (C) The right to confront and cross-examine witnesses and to offer evidence;
- 163 (D) The right to subpoena witnesses and to require testimony before the court in person 164 or by deposition from any person upon whose evaluation the decision of the court may 165 rest;
- 166 (E) Notice of the right to have established an individualized service plan specifically 167 tailored to the person's treatment needs, as such plans are defined in Chapter 3 of Title 168 37 and Chapter 4 of Title 37; and

(F) A notice that the defendant has the right to be examined by a physician or a licensed clinical psychologist of his <u>or her</u> own choice at his <u>or her</u> own expense and to have that physician or psychologist submit a suggested service plan for the patient which conforms with the requirements of Chapter 3 of Title 37 or Chapter 4 of Title 37, whichever is applicable.

- (5)(A) If a defendant appears to meet the criteria for outpatient involuntary treatment as defined in Part 3 of Article 3 of Chapter 3 of Title 37, which shall be the criteria for release on a trial basis in the community in preparation for a full release, the court may order a period of conditional release subject to certain conditions set by the court. The court is authorized to appoint an appropriate community service provider to work in conjunction with the Department of Behavioral Health and Developmental Disabilities to monitor the defendant's compliance with these conditions and to make regular reports to the court.
- (B) If the defendant successfully completes all requirements during this period of conditional release, the court shall discharge the individual from commitment at the end of that period. Such individuals may be referred for community mental health, mental retardation developmental disabilities, or substance abuse services as appropriate. The court may require the individual to participate in outpatient treatment or any other services or programs authorized by Chapter 3, 4, or 7 of Title 37.
- (C) If the defendant does not successfully complete any or all requirements of the conditional release period, the court may:
 - (i) Revoke the period of conditional release and return the defendant to a state hospital for inpatient services; or
 - (ii) Impose additional or revise existing conditions on the defendant as appropriate and continue the period of conditional release.
- (D) For any decision rendered under subparagraph (C) of this paragraph, the defendant may request a review by the court of such decision within 20 days of the order of the court.
- (E) The Department of Behavioral Health and Developmental Disabilities and any community services providers, including the employees and agents of both, providing supervision or treatment during a period of conditional release shall not be held criminally or civilly liable for any acts committed by a defendant placed by the committing court on a period of conditional release.
- (f) A defendant who has been found not guilty by reason of insanity at the time of the crime and is ordered committed to the Department of Behavioral Health and Developmental Disabilities under subsection (e) of this Code section may only be

discharged from that commitment by order of the committing court in accordance with the procedures specified in this subsection:

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- (1) Application for the release of a defendant who has been committed to the Department of Behavioral Health and Developmental Disabilities under subsection (e) of this Code section upon the ground that he or she does not meet the civil commitment criteria under Chapter 3 of Title 37 or Chapter 4 of Title 37 may be made to the committing court, either by such defendant or by the superintendent of the state hospital in which the said defendant is detained;
- (2) The burden of proof in such release hearing shall be upon the applicant. The defendant shall have the same rights in the release hearing as set forth in subsection (e) of this Code section; and
 - (3) If the finding of the court is adverse to release in such hearing held pursuant to this subsection on the grounds that such defendant does meet the inpatient civil commitment criteria, a further release application by the defendant shall not be heard by the court until 12 months have elapsed from the date of the hearing upon the last preceding application.
- 220 The Department of Behavioral Health and Developmental Disabilities shall have the independent right to request a release hearing once every 12 months. 221
 - (g)(1) Whenever a defendant is found guilty but mentally ill at the time of a felony or guilty but mentally retarded has intellectual disability, or enters a plea to that effect that is accepted by the court, the court shall sentence him or her in the same manner as a defendant found guilty of the offense, except as otherwise provided in subsection (j) of this Code section. A defendant who is found guilty but mentally ill at the time of the felony or guilty but mentally retarded has intellectual disability shall be committed to an appropriate penal facility and shall be evaluated then treated, if indicated, within the limits of state funds appropriated therefor, in such manner as is psychiatrically indicated for his or her mental illness or mental retardation intellectual disability.
- (2) If at any time following the defendant's conviction as a guilty but mentally ill or guilty but mentally retarded with intellectual disability offender it is determined that a 232 temporary transfer to the Department of Behavioral Health and Developmental 233 234 Disabilities is clinically indicated for his or her mental illness or mental retardation intellectual disability, then the defendant shall be transferred to the Department of 235 Behavioral Health and Developmental Disabilities pursuant to procedures set forth in 236 regulations of the Department of Corrections and the Department of Behavioral Health 237 and Developmental Disabilities. In all such cases, the legal custody of the defendant shall 238 be retained by the Department of Corrections. Upon notification from the Department 239 240 of Behavioral Health and Developmental Disabilities to the Department of Corrections that hospitalization at a Department of Behavioral Health and Developmental Disabilities

242 facility is no longer clinically indicated for his or her mental illness or mental retardation intellectual disability, the Department of Corrections shall transfer the defendant back to 243 244 its physical custody and shall place such individual in an appropriate penal institution. (h) If a defendant who is found guilty but mentally ill at the time of a felony or guilty but 245 mentally retarded with intellectual disability is placed on probation under the 'State-wide 246 247 Probation Act,' Article 2 of Chapter 8 of Title 42, the court may require that the defendant 248 undergo available outpatient medical or psychiatric treatment or seek similar available voluntary inpatient treatment as a condition of probation. Persons required to receive such 249 250 services may be charged fees by the provider of the services. (i) In any case in which the defense of insanity is interposed or a plea of guilty but 251 mentally ill at the time of the felony or a plea of guilty but mentally retarded with 252 253 intellectual disability is made and an examination is made of the defendant pursuant to Code Section 17-7-130.1 or paragraph (2) of subsection (b) of this Code section, upon the 254 defendant's being found guilty or guilty but mentally ill at the time of the crime or guilty 255 but mentally retarded with intellectual disability, a copy of any such examination report 256 shall be forwarded to the Department of Corrections with the official sentencing document. 257 The Department of Behavioral Health and Developmental Disabilities shall forward, in 258 259 addition to its examination report, any records maintained by such department that it deems 260 appropriate pursuant to an agreement with the Department of Corrections, within ten 261 business days of receipt by the Department of Behavioral Health and Developmental 262 Disabilities of the official sentencing document from the Department of Corrections. 263 (i)(1) In the trial of any case in which the death penalty is sought which commences on 264 or after July 1, 1988, should the judge find in accepting a plea of guilty but mentally retarded, or the jury or court find in its verdict that the defendant is guilty of the crime 265 266 charged but mentally retarded, the death penalty shall not be imposed and the court shall 267 sentence the defendant to imprisonment for life. (2) In the trial of any case in which the death penalty is sought which commences on or 268 after July 1, 2017, should the judge find in accepting a plea of guilty but with intellectual 269 270 disability, or the jury or court find in its verdict that the defendant is guilty of the crime charged but with intellectual disability, the death penalty shall not be imposed and the 271

273 **SECTION 4.**

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274 All laws and parts of laws in conflict with this Act are repealed.

court shall sentence the defendant to imprisonment for life."