

The House Committee on Health and Human Services offers the following substitute to HB 178:

A BILL TO BE ENTITLED  
AN ACT

1 To amend Chapter 34 of Title 43 of the Official Code of Georgia Annotated, relating to  
2 physicians, acupuncture, physician assistants, cancer and glaucoma treatment, respiratory  
3 care, clinical perfusionists, and orthotics and prosthetics practice, so as to provide for  
4 additional powers of the Georgia Composite Medical Board relating to pain management;  
5 to enact the "Georgia Pain Management Clinic Act"; to provide for legislative intent; to  
6 require the licensure of pain management clinics; to provide for definitions; to provide for  
7 requirements for licensure; to provide for denial, suspension, and revocation of licenses; to  
8 provide for notice to the board upon the occurrence of certain events; to provide for renewal  
9 of licenses; to provide for a penalty for violation of the Act; to provide for reporting by  
10 hospitals; to provide for reports to the Georgia Composite Medical Board; to provide for  
11 related matters; to repeal conflicting laws; and for other purposes.

12 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

13 style="text-align:center">**SECTION 1.**

14 Chapter 34 of Title 43 of the Official Code of Georgia Annotated, relating to physicians,  
15 acupuncture, physician assistants, cancer and glaucoma treatment, respiratory care, clinical  
16 perfusionists, and orthotics and prosthetics practice, is amended by revising subsection (c)  
17 of Code Section 43-34-5, relating to powers and duties of the Georgia Composite Medical  
18 Board, as follows:

19 "(c) The board shall have the following powers and duties:

- 20 (1) To adopt, amend, and repeal such rules and regulations in accordance with this  
21 chapter necessary for the proper administration and enforcement of this chapter;  
22 (2) To adopt a seal by which the board shall authenticate the acts of the board;  
23 (3) To establish a pool of qualified physicians to act as peer reviewers and expert  
24 witnesses and to appoint or contract with physicians professionally qualified by education  
25 and training, medical associations, or other professionally qualified organizations to serve  
26 as peer reviewers; provided, however, that no licensing, investigative, or disciplinary

- 27 duties or functions of the board may be delegated to any medical association or related  
28 entity by contract or otherwise;
- 29 (4) To employ a medical director and other staff to implement this chapter and provide  
30 necessary and appropriate support who shall be subject to the same confidentiality  
31 requirements of the board;
- 32 (5) To keep a docket of public proceedings, actions, and filings;
- 33 (6) To set its office hours;
- 34 (7) To set all reasonable fees by adoption of a schedule of fees approved by the board.  
35 The board shall set such fees sufficient to cover costs of operation;
- 36 (8) To establish rules regarding licensure and certification status, including, but not  
37 limited, to inactive status, as the board deems appropriate;
- 38 (9) To issue, deny, or reinstate the licenses, certificates, or permits of duly qualified  
39 applicants for licensure, certification, or permits under this chapter;
- 40 (10) To revoke, suspend, issue terms and conditions, place on probation, limit practice,  
41 fine, require additional medical training, require medical community service, or otherwise  
42 sanction licensees, certificate holders, or permit holders;
- 43 (11) To renew licenses, certificates, and permits and set renewal and expiration dates and  
44 application and other deadlines;
- 45 (12) To approve such examinations as are necessary to determine competency to practice  
46 under this chapter;
- 47 (13) To set examination standards, approve examinations, and set passing score  
48 requirements;
- 49 (14) To adopt necessary rules concerning proceedings, hearings, review hearings,  
50 actions, filings, depositions, and motions related to uncontested cases;
- 51 (15) To initiate investigations for the purposes of discovering violations of this chapter;
- 52 (16) To administer oaths, subpoena witnesses and documentary evidence including  
53 medical records, and take testimony in all matters relating to its duties;
- 54 (17) To conduct hearings, reviews, and other proceedings according to Chapter 13 of  
55 Title 50;
- 56 (18) To conduct investigative interviews;
- 57 (19) To issue cease and desist orders to stop the unlicensed practice of medicine or other  
58 profession licensed, certified, or permitted under this chapter and impose penalties for  
59 such violations;
- 60 (20) To request injunctive relief or refer cases for criminal prosecution to appropriate  
61 enforcement authorities;
- 62 (21) To release investigative or applicant files to another enforcement agency or lawful  
63 licensing authority in another state;

- 64 (22) To sue and be sued in a court of competent jurisdiction; ~~and~~  
 65 (23) To enter into contracts;:  
 66 (24) To license and regulate pain management clinics;  
 67 (25) To establish minimum standards for prescribing controlled substances for pain  
 68 management; and  
 69 (26) To accept any gifts, grants, donations, and other funds, including funds from the  
 70 disposition of forfeited property to the extent permitted by applicable law, to assist in  
 71 enforcing this chapter."

72 **SECTION 2.**

73 Said chapter is further amended by adding a new article to read as follows:

74 "ARTICLE 10

75 43-34-280.

76 This article shall be known and may be cited as the 'Georgia Pain Management Clinic Act.'

77

78 43-34-281.

79 (a) This article is enacted for the purpose of safeguarding the public health, safety, and  
 80 welfare by providing for state administrative control, supervision, and regulation of pain  
 81 management clinics. It is the intention of the General Assembly that people be able to  
 82 obtain appropriate and safe medical care to treat conditions in which the control of pain is  
 83 an element. However, the illegal and improper distribution of controlled substances is a  
 84 growing problem in this state. Licensure and regulation of pain management clinics will  
 85 better protect the public from criminal activities associated with the illegal distribution of  
 86 controlled substances as well as provide for a safer place for people to obtain appropriate  
 87 medical treatment by requiring certain minimum training of practitioners and by the  
 88 regulation of pain management clinics.

89 (b) Nothing in this article shall be construed to limit the authority and regulations of the  
 90 board relating to pain management as such authority and regulations existed on June 30,  
 91 2013.

92 43-34-282.

93 As used in this article, the term:

94 (1) 'Annual patient population' means persons seen by a clinic or practice in a 12 month  
 95 calendar year but shall not include persons that are patients of a nursing home, home  
 96 health agency, or hospice licensed pursuant to Chapter 7 of Title 31.

- 97 (2) 'Board' means the Georgia Composite Medical Board created by Code Section  
 98 43-34-2.
- 99 (3) 'Chronic pain' means physical pain treated for a period of 90 days or more in a year  
 100 but shall not include perioperative pain, which shall mean pain immediately preceding  
 101 and immediately following a surgical procedure, when such perioperative pain is being  
 102 treated in connection with a surgical procedure by a licensed health care professional  
 103 acting within the scope of his or her license.
- 104 (4) 'License' means a valid and current certificate of registration issued by the board  
 105 pursuant to this article which shall give the person to whom it is issued authority to  
 106 engage in the practice prescribed thereon.
- 107 (5) 'Licensee' means any person holding a license under this article.
- 108 (6) 'Nonterminal condition' means a medical condition which is reversible, where there  
 109 is a reasonable hope of recovery, and where the patient's medical prognosis is a life  
 110 expectancy of two years or more.
- 111 (7) 'Pain management clinic' means a medical practice advertising 'treatment of pain' or  
 112 utilizing 'pain' in the name of the clinic or a medical practice or clinic with greater than  
 113 50 percent of its annual patient population being treated for chronic pain for nonterminal  
 114 conditions by the use of Schedule II or III controlled substances. This term shall not  
 115 include any clinic or practice owned, in whole or in part, or operated by a hospital  
 116 licensed pursuant to Chapter 7 of Title 31 or by a health system or any ambulatory  
 117 surgical center, skilled nursing facility, hospice, or home health agency licensed pursuant  
 118 to Chapter 7 of Title 31.
- 119 (8) 'Person' means a natural person.
- 120 (9) 'Physician' means a person who possesses a current, unrestricted license to practice  
 121 medicine in the State of Georgia pursuant to Article 2 of this chapter; who, during the  
 122 course of his or her practice, has not been denied the privilege of prescribing, dispensing,  
 123 administering, supplying, or selling any controlled substance; and who has not, during  
 124 the course of his or her practice, had board action taken against his or her medical license  
 125 as a result of dependency on drugs or alcohol.
- 126 43-34-283.
- 127 (a) On and after July 1, 2013, all pain management clinics shall be licensed by the board  
 128 and shall biennially renew their license with the board. In the event that physicians in a  
 129 pain management clinic practice at more than one location, each such location shall be  
 130 licensed by the board, and such license shall be nontransferable.
- 131 (b)(1) All pain management clinics shall be owned by physicians licensed in this state.

132 (2) This subsection shall not apply to any pain management clinic in existence on June  
133 30, 2013, which is jointly owned by one or more physician assistants or advanced  
134 practice registered nurses and one or more physicians; provided, however, that any  
135 physician assistant or advanced practice registered nurse with an ownership interest in  
136 such pain management clinic shall be subject to all requirements which owners of pain  
137 management clinics are subject to under this article.

138 (3) This subsection shall not apply to any pain management clinic in existence on  
139 June 30, 2013, which is not majority owned by physicians licensed in this state; provided,  
140 however, that the person or entity that owns such pain management clinic shall not  
141 operate more than one licensed pain management clinic within this state; and provided,  
142 further, that any such owner shall be subject to all requirements which owners of pain  
143 management clinics are subject to under this article.

144 (4) Notwithstanding paragraphs (2) and (3) of this subsection, no person who has been  
145 convicted of a felony as defined in paragraph (3) of subsection (a) of Code Section  
146 43-34-8 shall own or have any ownership interest in a pain management clinic.

147 (c) The board may establish minimum standards of continuing medical education for all  
148 physicians owning a pain management clinic. All other licensed health care professionals  
149 practicing in a pain management clinic may be subject to minimum standards of continuing  
150 education established by the respective licensing board for the health care professional.

151 (d) Upon the filing of an application for a license, the board may cause a thorough  
152 investigation of the applicant to be made and such investigation may include a criminal  
153 background check; provided, however, that the board shall cause a thorough investigation  
154 of a new applicant to be made, and such investigation shall include a background check.  
155 If satisfied that the applicant possesses the necessary qualifications, the board shall issue  
156 a license. However, the board may issue licenses with varying restrictions to such persons  
157 where the board deems it necessary for the purpose of safeguarding the public health,  
158 safety, and welfare.

159 (e) Whenever an applicable rule requires or prohibits action by a pain management clinic,  
160 responsibility shall be that of the owner and the physicians practicing in the pain  
161 management clinic, whether the owner is a sole proprietor, partnership, association,  
162 corporation, or otherwise.

163 (f) The board shall deny or refuse to renew a pain management clinic license if it  
164 determines that the granting or renewing of such license would not be in the public interest.

165 (g) No pain management clinic shall provide medical treatment or services, as defined by  
166 the board, unless a physician, a physician assistant authorized to prescribe controlled  
167 substances under an approved job description, or an advanced practice registered nurse

168 authorized to prescribe controlled substances pursuant to a physician protocol is on-site at  
 169 the pain management clinic.

170 (h) The board may enter into agreements with other states or with third parties for the  
 171 purpose of exchanging information concerning licensure of any pain management clinic.

172 43-34-284.

173 In addition to the authority granted in Code Section 43-34-8, a license obtained pursuant  
 174 to this article may be denied, suspended, or revoked by the board upon finding that the  
 175 licensee or a physician practicing at a licensed pain management clinic has:

176 (1) Furnished false or fraudulent material information in any application filed under this  
 177 chapter;

178 (2) Been convicted of a crime under any state or federal law relating to any controlled  
 179 substance;

180 (3) Had his or her federal registration to prescribe, distribute, or dispense controlled  
 181 substances suspended or revoked; or

182 (4) Violated the provisions of this chapter, Chapter 13 of Title 16, or Chapter 4 of Title  
 183 26.

184 43-34-285.

185 The board shall be notified immediately upon the occurrence of any of the following:

186 (1) Permanent closing of a licensed pain management clinic;

187 (2) Change of ownership, management, or location of a licensed pain management clinic;

188 (3) Change of the physicians practicing in a licensed pain management clinic;

189 (4) Any theft or loss of drugs or devices of a licensed pain management clinic;

190 (5) Any known conviction of any employee of a licensed pain management clinic of any  
 191 state or federal drug laws;

192 (6) Any known conviction based upon charges of fraud of any employee of a licensed  
 193 pain management clinic;

194 (7) Disasters, accidents, theft, destruction, or loss of records of a licensed pain  
 195 management clinic required to be maintained by state or federal law or the rules of the  
 196 board; or

197 (8) Any and all other matters and occurrences as the board may require by rule.

198 43-34-286.

199 All pain management clinics that dispense controlled substances or dangerous drugs shall  
 200 be registered with the Georgia State Board of Pharmacy as required by Chapter 4 of  
 201 Title 26.

202 43-34-287.

203 (a) All licenses shall expire biennially unless renewed. All applications for renewal of a  
204 license shall be filed with the board prior to the expiration date, accompanied by the  
205 biennial renewal fee prescribed by the board. A license which has expired for failure of the  
206 holder to renew may be late renewed after application and payment of the prescribed late  
207 renewal fee within the time period established by the board and provided the applicant  
208 meets such requirements as the board may establish by rule. Any license which has not  
209 been renewed by the end of the late renewal period shall be considered revoked and subject  
210 to reinstatement at the discretion of the board after meeting such requirements as the board  
211 may establish.

212 (b) As a condition of license renewal, the board shall require the owners of the pain  
213 management clinic and any physicians practicing in the pain management clinic to meet  
214 such continuing education and training requirements as may be required by rule.

215 43-34-288.

216 Any person who operates a pain management clinic in the State of Georgia without a  
217 license in violation of this article shall be guilty of a felony.

218 43-34-289.

219 Any hospital which operates an outpatient clinic at its main facility or at any satellite  
220 facility with greater than 50 percent of such clinic's annual patient population being treated  
221 for chronic pain for nonterminal conditions by the use of Schedule II or III controlled  
222 substances shall annually notify the board of such clinic.

223 43-34-290.

224 Law enforcement officers, medical examiners, the Georgia Drugs and Narcotics Agency,  
225 and the Georgia Bureau of Investigation Medical Examiner's Office, when investigating  
226 deaths which may be the result of medication administered or prescribed or a procedure  
227 conducted at a pain management clinic as defined by paragraph (7) of Code Section  
228 43-34-282 either by an individual licensed under Chapter 34 of Title 43 or by an individual  
229 under the supervision or delegated authority of such person, are authorized to send  
230 pertinent records on such deaths to the board. Such records shall be confidential, not  
231 subject to Article 4 of Chapter 18 of Title 50, relating to open records, and shall not be  
232 disclosed without the approval of the board."

233 **SECTION 3.**

234 All laws and parts of laws in conflict with this Act are repealed.