By: Representatives Silcox of the 53rd, Martin of the 49th, Jones of the 47th, and Hilton of the 48th

A BILL TO BE ENTITLED AN ACT

To create the City of Roswell Public Facilities Authority; to provide for a short title and 1 2 legislative findings; to confer powers and impose duties on the authority; to provide for the 3 membership and the appointment of members of the authority and their terms of office, 4 qualifications, duties, powers, and compensation; to provide for vacancies, organization, 5 meetings, and expenses; to provide for definitions; to provide for the issuance and sale of 6 revenue bonds and other obligations and their negotiability, sale, and use of proceeds from 7 such sales; to provide for conditions for issuance of such obligations; to prohibit the pledge 8 of credit for the payment of bonds; to provide for trust indentures; to provide for payment of 9 bond proceeds; to provide for bondholder remedies and protection; to provide for refunding bonds; to provide for bond validation; to provide for venue and jurisdiction; to provide for 10 11 trust funds; to provide for the authority's purpose; to provide for charges; to provide for rules 12 and regulations; to provide for tort immunity; to provide for tax exemptions and exemptions 13 from levy and sale; to provide for supplemental powers; to provide for effect on other 14 governments; to provide for liberal construction; to provide for severability; to provide an 15 effective date; to provide for related matters; to repeal conflicting laws; and for other 16 purposes.

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

	24 LC 44 2759
18	SECTION 1.
19	Name of Act.
20	This Act shall be known and may be cited as the "City of Roswell Public Facilities Authority
21	Act."
22	SECTION 2.
23	Creation of authority; purpose.
24	There is created a body corporate and politic to be known as the "City of Roswell Public
25	Facilities Authority," which shall be deemed to be a public corporation. Such corporation
26	shall be separate and distinct from any public corporation or other entity heretofore created
27	by the General Assembly and shall be an instrumentality of the State of Georgia exercising
28	governmental powers. The authority is created for the purpose of promoting the public good
29	and general welfare of the citizens of City of Roswell and assisting the City of Roswell in
30	providing facilities, equipment, and services to the citizens of the City of Roswell and the
31	citizens located in the territories served by the City of Roswell in the most efficient means
32	possible. In connection with the exercise of any of its powers, the members of the authority
33	may make findings or determinations regarding the public good and general welfare of the
34	City of Roswell and the use of facilities, equipment, and services, and such findings or
35	determinations, if made, shall be conclusive and binding.
36	SECTION 3.
37	Definitions.
38	As used in this Act, the term:
39	(1) "Authority" means the City of Roswell Public Facilities Authority created in this Act.

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- 40 (2) "City" means the City of Roswell, Georgia, or its successor. 41 (3) "Cost of the project" shall include: 42 (A) The cost of construction; 43 (B) The cost of all land or interests therein, properties, rights, easements, and 44 franchises acquired; and 45 (C) The cost of acquiring, constructing, or erecting buildings, improvements, materials, 46 labor, and services; and 47 (D) The cost of all machinery and equipment; and 48 (E) Financing charges, including interest prior to and during construction or acquisition 49 of any Project and for six months after such Project is placed in service and operational 50 at the level intended; and 51 (F) The cost of construction, engineering, architectural, fiscal, accounting, inspection, and legal expenses relating to a Project or to the financing or refinancing of any Project 52 53 and other expenses necessary or incident to determining the feasibility or practicability 54 of any Project; and 55 (G) Administrative expenses relating to any Project or to the financing or refinancing 56 thereof, and such other expenses as may be necessary or incident to the financing of a 57 Project authorized by this Act, the acquisition, construction, renovation, reconstruction, 58 or remodeling of a Project, and the placing of the same in operation. Any such 59 obligation or expense shall be regarded as a part of the cost of the Project and may be 60 paid or reimbursed as such out of any funds of the Authority, including proceeds of any 61 revenue bonds issued under the provisions of this Act for any such Project or Projects 62 and the proceeds of the sale of any contracts, lease agreements, or installment sale 63 agreements or the amounts payable thereunder, either directly or by the creation of 64 interests therein. "Project" means any capital project, located inside or outside the territorial 65 (4)
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boundaries of the City, determined by the Authority to promote the public good or

general welfare of the citizens of the City or to be necessary or convenient for the
efficient operation of the City, or any of its enterprises or systems, including, but not
limited to, the acquisition, construction, renovation, improvement, extension, addition,
or equipping of:

(A) Utility systems and improvements, including, without limitation, water and sewer
systems and facilities, sewage and solid waste disposal systems and facilities, and
electric, gas, and other similar facilities or systems; and

- 74 (B) Emergency facilities, including emergency, fire, sheriff, and rescue facilities; and
- 75 (C) Recreational facilities, including parks, athletic fields, stadiums, arenas, buildings,
- 76 or facilities or other similar facilities; and
- (D) Public safety facilities, including jails, sheriff's offices, facilities, or equipment,
 state patrol or other law enforcement facilities or equipment; and
- 79 (E) Healthcare facilities and equipment; and
- 80 (F) Educational, cultural, or historical facilities and equipment; and
- 81 (G) Transportation and parking facilities and equipment; and
- 82 (H) Administrative facilities and equipment; and
- 83 (I) Any "undertaking" permitted by the Revenue Bond Law; and

(J) Any undertaking, project, or service for which the governmental body contracting
with the authority is authorized by law to undertake in the performance of its
governmental, proprietary, or administrative functions; all personal property to be used
in connection therewith; the lease and sale of any part or all of such facilities, including
real and personal property, so as to ensure the efficient and proper development,
maintenance, and operation of such project deemed by the Authority to be necessary,
convenient, or desirable.

(5) "Revenue bonds" means revenue bonds issued by the Authority pursuant to the terms
of this Act or under Article 3 of Chapter 82 of Title 36 of the O.C.G.A., known as the
"Revenue Bond Law."

24 LC 44 2759 94 **SECTION 4.** 95 Powers of the Authority. 96 The Authority shall have the power: 97 (1) To hold, own, lease, transfer, and convey real and personal property or interests; (2) To sue and be sued; 98 99 (3) To have and to use a seal and to alter the same at its pleasure; 100 (4) To acquire, construct, purchase, own, equip, operate, extend, improve, lease, and sell 101 any Project; 102 (5) To exercise the powers conferred upon a "public corporation" or a "public authority" 103 by Article IX, Section III, Paragraph I of the Constitution of Georgia, such authority 104 being expressly declared to be a "public corporation" or a "public authority" within the 105 meaning of such provision of the Constitution of Georgia; 106 (6) To acquire property and Projects in its own name by gift or by purchase on such 107 terms and conditions and in such manner as it may deem proper. If the Authority shall 108 deem it expedient to construct any Project on real property or any interest therein or 109 usufruct which is subject to the control of the City, the City is authorized to convey such 110 real property or interest therein to the Authority for no consideration or for such 111 consideration as may be agreed upon by the Authority and the City, taking into 112 consideration the public benefit to be derived from such conveyance. The City may 113 transfer such property or interest therein without the necessity of putting the same out for 114 bid and without regard to any determination as to whether or not such property or interest 115 therein is in surplus; 116 (7) To accept gifts and bequests for its corporate purposes; 117 (8) To appoint, select, and employ, with or without bidding, as the Authority may 118 choose, officers, agents, and employees, including engineering, architectural, and H. B. 1501

г. в. 150 - 5 - 24

construction experts, fiscal agents, underwriters, or other advisors, and attorneys, and tofix their compensation;

121 (9) To make and execute with public and private persons and corporations contracts, 122 lease agreements, rental agreements, installment sale agreements, and other instruments, relating to its Projects and incident to the exercise of the powers of the Authority, 123 including contracts for constructing, renting, leasing, and selling its Projects for the 124 125 benefit of the City; provided, without limiting the generality of this paragraph, that the 126 Authority is specifically granted the power to enter into contracts, lease agreements, 127 rental agreements, installment sale agreements, and related agreements for a term not 128 exceeding 50 years as provided in Section III of Article IX of the Constitution of 129 Georgia;

130 (10) To lease, sell, transfer, or otherwise dispose of any property, real or personal, or assets of the Authority, or to assign its rights under its contracts, lease agreements, or 131 132 installment sale agreements or its right to receive payments thereunder, either directly or 133 through trusts or custodial arrangements whereby interests are created in such contracts, 134 lease agreements, or installment sale agreements or the payments to be received 135 thereunder through the issuance of trust certificates, certificates of participation, custodial 136 receipts, or other similar instruments. In connection with any such sale, lease, transfer, 137 or assignment, the Authority need not comply with any other provision of law requiring 138 public bidding or any announcement to the public of the sale of such property, assets, or 139 rights;

(11) To accept loans and grants of money or property of any kind from the United States,
the State of Georgia, or any political subdivision or municipal corporation of the State of
Georgia;

(12) To borrow money for any of its corporate purposes and to issue revenue bonds,
notes, or other types of indebtedness payable solely from funds or revenues of the
Authority pledged for that purpose and to pledge and assign any of its revenues, income,

rent, charges, and fees to provide for the payment of the same and to provide for therights of the holders of such revenue bonds;

- 148 (13) To enter into:
- (A) Interest rate swaps, collars, or other types of interest rate management agreements;
 or

(B) Credit enhancement or liquidity agreements relating to any obligations of the
Authority, provided that the obligation of the Authority under any such agreements
shall not be a general obligation of the Authority but shall be a limited obligation of the
Authority payable from a specific source of funds identified for such purpose. The
Authority shall be exempt from any requirement of Georgia law requiring a swap
management plan or other similar plan relating to interest rate swap agreements;

- 157 (14) To make such rules and regulations governing its employees and property as it may158 in its discretion deem proper;
- (15) The Authority may be sued the same as any private corporation on any contractual
 obligation of the Authority. The Authority shall have the same rights to sue any other
 person or entity as any private corporation; and

(16) To issue its revenue bonds, notes, or other obligations to finance or refinance any
Project which may be financed by the City under the Revenue Bond Law of the State of
Georgia.

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SECTION 5.

Members of the Authority; terms of office.

167 The Authority shall consist of eight members as follows: seven shall be the Mayor and 168 members of the City Council and one shall be a resident of the City, to be appointed by the 169 Mayor and City Council. The terms of office of the members who are the Mayor and 170 members of the City Council shall be concurrent with their terms of office as Mayor and

171 members of the City Council. The terms of office of the remaining member of the Authority 172 shall be four years and until his or her successor is appointed and qualified. Successors to 173 such members shall be appointed as the original members were appointed, as provided 174 herein, and any vacancies shall be filled by the appointing authority, as provided herein, for 175 the unexpired term. A majority of the members of the Authority shall constitute a quorum, 176 and no vacancy on the Authority shall impair the right of the quorum to exercise all the rights 177 and perform all the duties of the Authority and, in every instance, a majority vote of a 178 quorum shall authorize any legal act of the Authority, including all things necessary to 179 authorize and issue revenue bonds. One of the members of the Authority who is also the 180 Mayor or a member of the City Council shall be the chairperson of the Authority, such 181 chairperson to be elected by the Mayor and City Council. The Authority shall elect a 182 secretary and treasurer who need not necessarily be a member of the Authority. The 183 Authority may elect a vice chairperson or any number of assistant secretaries or treasurers as it may from time to time deem necessary or desirable. The members of the Authority shall 184 not be entitled to compensation for their services but shall be entitled to and shall be 185 186 reimbursed for the actual expenses necessarily incurred in the performance of their duties. 187 The Authority shall make rules and regulations for its own governance and it shall have 188 perpetual existence. Any change in name or composition of the Authority shall in no way 189 affect the vested rights of any person under the provisions of this Act or impair the 190 obligations of any contracts existing under this Act.

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SECTION 6.

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Issuance and sale of revenue bonds.

193 The Authority shall have power and is authorized from time to time to provide for the 194 issuance and sale of negotiable revenue bonds in the manner provided by Article 3 of 195 Chapter 82 of Title 36 of the O.C.G.A., known as the "Revenue Bond Law," for the purpose

196 of paying all or any part of the cost of any one or more Projects, including the cost of 197 constructing, reconstructing, equipping, extending, adding to, or improving any such Project, 198 or for the purpose of refunding, as herein provided, any such bonds of the Authority or any 199 other authority or public body previously issued to finance or refinance the cost of a Project. The principal of and interest on such revenue bonds shall be a limited obligation of the 200 Authority payable solely from the source or sources of funds specified in the indenture or 201 resolution of the Authority authorizing the issuance of such revenue bonds. The revenue 202 203 bonds of each issue shall be issued and validated under and in accordance with the provisions 204 of the Revenue Bond Law. Such revenue bonds shall mature on such dates, bear interest at 205 such rate or rates, whether fixed or variable, be subject to redemption and have such other 206 terms as the Authority may provide in the indenture or resolution relating thereto. Such 207 revenue bonds shall not be subject to any provision of Georgia law limiting the rate of 208 interest payable thereon and may be sold in a negotiated sale or in a public sale as the 209 Authority may determine.

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SECTION 7.

211 Power to incur loans or issue notes.

212 The Authority shall also have the power to incur indebtedness from time to time for the 213 purpose of financing or refinancing any Project or refunding any obligations previously 214 issued for such purpose, or for any other purpose, whether in the form of a loan or through 215 the issuance of notes, and the principal of and interest on such notes or loans shall be a 216 limited obligation of the Authority payable solely from the source or sources of funds 217 specified in the resolution or trust indenture of the Authority authorizing such loan or the 218 issuance of such notes. Any such loan or notes shall not be required to be validated as a 219 condition to the issuance thereof and shall have such terms as may be specified by the 220 Authority in the resolution or indenture authorizing the same.

24LC 44 2759221SECTION 8.222Negotiable instruments; bonds and other obligations exempt from taxation.

All revenue bonds issued under the provisions of this Act shall have all the qualities and incidents of negotiable instruments under the negotiable instruments law of this state. All such bonds, and any loan incurred or note issued as provided in this Act, are declared to be issued or incurred for an essential public and governmental purpose and such obligations and the interest thereon shall be exempt from all taxation within this state.

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SECTION 9.

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Revenue bonds or notes not a debt or general obligation.

230 Revenue bonds or notes issued under the provisions of this Act or any loan incurred as 231 authorized herein shall not constitute a debt or a pledge of the faith and credit of the State of 232 Georgia or of any political subdivision or municipal corporation thereof, including the City, 233 but shall be payable solely from the sources as may be designated in the resolution or 234 indenture of the Authority authorizing the issuance of the same. The issuance of such 235 obligations shall not directly, indirectly, or contingently obligate the State of Georgia or any 236 political subdivision or municipal corporation thereof, including the City, to levy or to pledge 237 any form of taxation whatever for the payment thereof. No holder of any bond or receiver 238 or trustee in connection therewith shall have the right to enforce the payment thereof against 239 any property of the State of Georgia or any political subdivision or municipal corporation 240 thereof, including the City, nor shall any such bond constitute a charge, lien, or encumbrance, 241 legal or equitable, upon any such property. All such obligations shall contain on their face 242 a recital setting forth substantially the foregoing provisions of this section. Nothing in this 243 section shall be construed to prohibit the State of Georgia or any political subdivision, 244 municipal corporation or agency thereof, including the City, from obligating itself to pay the

amounts required under any contract entered into with the Authority pursuant to Article IX

246 of the Constitution of the State of Georgia, or any successor provision, including from funds

- 247 received from taxes to be levied and collected for that purpose to the extent necessary to pay
- 248 the obligations contractually incurred with the Authority, and from any other source.
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SECTION 10.

250 Issuance of bonds or obligations under trust indentures or resolutions.

In the discretion of the Authority, any issue of such revenue bonds, notes, or other 251 252 obligations may be secured by a trust indenture by and between the Authority and a trustee, 253 which may be any trust company or bank having the powers of a trust company within or 254 outside of the State of Georgia. Such trust indenture may pledge or assign fees, tolls, rents, 255 revenues, and earnings to be received by the Authority, including the proceeds derived from 256 the financing, sale, or lease, from time to time, of any Project. Either the resolution providing for the issuance of revenue bonds or other obligations or such trust indenture may 257 258 contain such provisions for protecting and enforcing the rights and remedies of the owners 259 of such bonds or obligations as may be reasonable and proper and not in violation of law, 260 including covenants setting forth the duties of the Authority or any lessee or purchaser in 261 relation to the acquisition and construction of any Project, the maintenance, operation, repair, 262 and issuance of any Project, and the custody, safeguarding, and application of all moneys, 263 including the proceeds derived from the sale or lease of any Project or from the sale of any 264 such bonds, notes, or other obligations and may also contain provisions concerning the 265 conditions, if any, upon which additional bonds, notes, or other obligations may be issued, 266 whether on a parity with or subordinate to any other obligations issued by the Authority. 267 Such trust indenture or resolution may set forth the rights and remedies of the owners of such 268 obligations and of the trustee. In addition to the foregoing, such trust indenture or resolution 269 may contain such other provisions as the Authority may deem reasonable and proper for the

> H. B. 1501 - 11 -

security of the owners of such bonds or other obligations or otherwise necessary or convenient in connection with the issuance of such obligations. All expenses incurred in carrying out such trust indenture or resolution may be treated as a part of the cost of maintenance, operation, and repair of the Project affected by such trust indenture or resolution.

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SECTION 11.

Security for the payment of bonds or other obligations.

277 The Authority may assign or pledge any property or revenues to the payment of the principal 278 and interest on revenue bonds of the Authority as the resolution authorizing the issuance of 279 the bonds or the trust indenture may provide. The use and disposition of such property or 280 revenues assigned to the payment of bonds or other obligations shall be subject to the trust 281 indenture or resolution authorizing the issuance of such revenue bonds or obligations. Any 282 lien created by the Authority for the payment of such bonds or obligations may be a first lien 283 or a subordinate lien as the Authority may provide, and any such trust indenture or resolution 284 may provide, at the option of the Authority, for the issuance of additional bonds or other 285 obligations sharing any lien on a parity or subordinate lien basis.

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SECTION 12.

Refunding bonds or obligations.

The Authority is authorized to provide by resolution for the issuance of obligations, whether revenue bonds, notes, or other obligations, for the purpose of refunding any revenue bonds or other obligations issued under the provisions of this Act or under any other provision of Georgia law so long as such bonds or other obligations were issued for a purpose or project for which the Authority could issue bonds. The issuance of such refunding bonds or other

> H. B. 1501 - 12 -

293 obligations and all the details thereof, the rights of the holders thereof, and the duties of the

Authority with respect to the same shall be governed by the foregoing provisions of this Act

insofar as the same may be applicable.

296 **SECTION 13.**

297 Principal office; venue.

The principal office of the Authority shall be in the City, and the venue of any action against it shall be in Fulton County, Georgia. Any action pertaining to the validation of any bonds issued under the provisions of this Act and for the validation of any contract entered into by the Authority shall be brought in the Superior Court of Fulton County, and such court shall have exclusive original jurisdiction of such actions. Service upon the Authority of any process, subpoena, or summons shall be effected by serving the same personally upon any member of the Authority.

305 SECTION 14.

306 Validation of revenue bonds.

307 Revenue bonds of the Authority shall be confirmed and validated in accordance with the 308 procedure now or hereafter set forth in Article 3 of Chapter 82 of Title 36 of the O.C.G.A., 309 known as the "Revenue Bond Law," as the same now exists or may hereafter be amended. 310 The petition for validation shall also make a party defendant to such action the City, if the 311 City has or will contract with the Authority with respect to the Project for which bonds are 312 to be issued and are sought to be validated. The bonds, when validated, and the judgment 313 of validation shall be final and conclusive with respect to the validity of such bonds against 314 the Authority and against all other persons or entities, regardless of whether such persons or 315 entities were parties to such validation proceedings.

> H. B. 1501 - 13 -

	24 LC 44 2759
316	SECTION 15.
317	No impairment of rights.
318	While any of the bonds or other obligations issued by the Authority or any interests in

319 contracts of the Authority remain outstanding, the powers, duties, or existence of the 320 Authority or of its officers, employees, or agents shall not be diminished or impaired in any 321 manner that will affect adversely the interest and rights of the holders of such bonds or 322 obligations or such interests in contracts of the Authority. The provisions of this section of 323 this Act shall be for the benefit of the Authority and of the holders of any such bonds or 324 obligations and interests in contracts of the Authority and, upon the issuance of bonds or 325 obligations or the creation of interests in contracts of the Authority under the provisions of 326 this Act, shall constitute a contract with the holders of such bonds or obligations or such 327 interests in contracts of the Authority.

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SECTION 16.

Trust Funds; permitted investments.

330 All moneys received by the Authority pursuant to this Act, whether as proceeds from the sale 331 of revenue bonds or obligations of the Authority, as grants or other contributions, or as 332 revenues, income, fees, and earnings, shall be deemed to be the trust funds to be held and 333 applied solely as provided in this Act and in such resolutions and trust indentures as may be 334 adopted and entered into by the Authority pursuant to this Act. Any such moneys or funds 335 may be invested from time to time in such investments as may be permitted under the 336 indenture, agreement, or resolution establishing the fund or account in which such funds are 337 held, or if not held in such a fund or account, in such investments as would be permitted 338 investments for a development authority created under O.C.G.A. Section 36-62-1, et seq., 339 as amended.

24 LC 44 2759 340 **SECTION 17.** 341 Power to set rates, fees, and charges. 342 The Authority is authorized to prescribe and fix and collect rates, fees, tolls, rents, and 343 charges and to revise, from time to time, and collect such revised rates, fees, tolls, rents, and charges for the services, facilities, or commodities furnished, including leases, concessions, 344 345 or subleases of its Projects, and to determine the price and terms at and under which its 346 Projects may be sold, leased, or otherwise disposed of.

347 SECTION 18.

348 Essential governmental function; no taxes or assessments.

349 All property or interests in property owned by the Authority shall be public property held and 350 owned for governmental purposes and shall be exempt from ad valorem taxation. The 351 exercise of the powers conferred upon the Authority hereunder shall constitute an essential governmental function for a public purpose, and the Authority shall be required to pay no 352 353 taxes or assessments upon any of the property acquired by it or under its jurisdiction, control, 354 possession, or supervision or upon its activities in the operation and maintenance of property 355 acquired by it or of buildings erected or acquired by it or any fees, rentals, or other charges 356 for the use of such property or buildings or other income received by the Authority. The tax 357 exemption herein provided shall not include an exemption from sales and use tax on property 358 purchased by or for the use of the Authority.

	24 LC 44 2759	
359	SECTION 19.	
360	Immunity of Authority and members.	
361	The Authority shall have the same immunity and exemption from liability for torts and	
362	negligence as the State of Georgia, and the officers, agents, and employees of the Authority,	
363	when in performance of the work of the Authority, shall have the same immunity and	
364	exemption from liability for torts and negligence as officers, agents, and employees of the	
365	State of Georgia.	
366	SECTION 20.	
367	Authority property not subject to levy and sale.	
368	The property of the Authority shall not be subject to levy and sale under legal process.	
308	The property of the Authority shall not be subject to levy and sale under legal process.	
369	SECTION 21.	
370	Authority area of operation.	
371	The scope of the Authority's operations shall be limited to the territory embraced within the	
372	territorial limits of the City and within the territorial limits of any Project owned and/or	
373	operated by the City, as the same now or may hereafter exist; provided, however, that	
374	nothing in this section shall prevent the Authority from contracting with any entity, public	
375	or private, outside of the City with respect to any Project located in the City or any Project	
376	located outside of the City, if the Authority shall determine that entering into such contract	

377 is in the best interest of the Authority and in furtherance of its public purposes.

	24 LC 44 2759
378	SECTION 22.
379	Supplemental powers.
380	This Act does not in any way take away from the Authority any power which may be
381	conferred upon it by law but is supplemental thereto.
382	SECTION 23.
383	No power to impose taxes.
384	The Authority shall not have the right to impose any tax on any person or property.
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385	SECTION 24.
386	Act to be liberally construed.
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387	This Act shall be liberally construed to effect the purposes hereof.
388	SECTION 25.
389	Severability of provisions.
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390	Should any sentence, clause, phrase, or part of this Act be declared for any reason to be
391	unconstitutional or invalid, the same shall not affect the remainder of this Act, or any part
392	hereof, other than the part so held to be invalid, but the remaining provisions of this Act shall
393	remain in full force and effect, and it is the express intention of this Act to enact each
394	provision of this Act independently of any other provision hereof.

SECTION 26.	
Effective date.	
This Act shall become effective upon its approval by the Governor or upon its becoming law	
SECTION 27	
SECTION 27.	
Conflicting laws.	
	Effective date. upon its approval by the Governor of SECTION 27.

401 All laws and parts of laws in conflict with this Act are repealed.