House Bill 1410 (AS PASSED HOUSE AND SENATE)

By: Representatives Efstration of the 104th, Frye of the 122nd, and McCollum of the 30th

A BILL TO BE ENTITLED AN ACT

To amend Chapter 3 of Title 8 of the Official Code of Georgia Annotated, relating to housing 1 generally, so as to establish a stable housing accountability program; to provide for an 2 3 application process and minimum standards; to provide for the use of certain funds; to 4 provide for disbursements; to require contracts and assurances; to revise means of 5 appointment to the commission; to provide for definitions; to amend Title 50 of the Official 6 Code of Georgia Annotated, relating to state government, so as to provide for a performance 7 audit by the state auditor on stable housing accountability programs; to provide for related 8 matters; to repeal conflicting laws; and for other purposes.

9 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

10

SECTION 1.

11 Chapter 3 of Title 8 of the Official Code of Georgia Annotated, relating to housing generally,

12 is amended by revising Article 5, relating to the State Housing Trust Fund for the Homeless,

13 as follows:

"ARTICLE 5

15 8-3-300.

16 This article shall be known and <u>may be</u> cited as the 'State Housing Trust Fund for the

- 17 Homeless Act.'
- 18 8-3-301.
- 19 As used in this article, the term:

(1) 'Commission' means the State Housing Trust Fund for the Homeless Commission
created in Code Section 8-3-306.

(2) 'Homeless' means persons and families who have no access to or can reasonably be
 expected not to have access to either traditional or permanent housing which can be
 considered safe, sanitary, decent, and affordable.

- (3) 'Low-income persons' means persons or families who lack the income necessary, as
 determined solely by the commission, to enable them, without financial assistance, to
 secure safe, sanitary, decent, and affordable housing.
- (4) 'Member' means a member appointed to serve on the State Housing Trust Fund forthe Homeless Commission.

30 (5) 'Qualified sponsor' means a nonprofit, for profit, or governmental sponsor of a
 31 residential housing project or stable housing accountability program that meets the
 32 conditions of this article. Such term shall specifically include, but shall not be limited to,
 33 local housing authorities established under Article 1 of this chapter and urban residential
 34 finance authorities established under Chapter 41 of Title 36.

(6) 'Residential housing project' means a program designed to enhance residential
 housing opportunities for low-income persons. Such projects <u>shall</u> include, but are <u>shall</u>
 not <u>be</u> limited to, financing in whole or in part the acquisition, rehabilitation,

HB 1410/AP

38	improvement, or construction of residential rental housing and interest rate or down
39	payment assistance programs designed to enhance home ownership opportunities.
40	(7) <u>'Stable housing accountability program' means a program for housing stable housing</u>
41	accountability program participants that is certified by the commission as meeting the
42	terms and conditions established under Code Section 8-3-311.
43	(8) 'Stable housing accountability program participants' means each individual together
44	with his or her immediate family, if any, provided that:
45	(A) Their primary nighttime residence is in a public or private place that is not
46	designed for or ordinarily used as a long-term or medium-term sleeping accommodation
47	for natural persons, and such nighttime residences shall include, but shall not be limited
48	to, a car, park, abandoned building, bus or train station, airport, or campground;
49	(B) Their primary nighttime residence is in a public or private charitable shelter for
50	unhoused individuals that is not designed as a permanent or semipermanent dwelling
51	place and they are leaving an institution where he or she has temporarily resided; or
52	(C) They:
53	(i) Will imminently lose their housing, including housing he or she owns, rents, lives
54	in without paying rent, or is sharing with others, and rooms in hotels or motels not
55	paid for by a governmental program for low-income persons or by charitable
56	organizations, as evidenced by:
57	(I) A court order resulting from an eviction action that notifies the individual that
58	he or she must leave within 30 days;
59	(II) Such individual having a primary nighttime residence that is a room in a hotel
60	or motel and lacking the resources necessary to reside there for more than 14 days;
61	(III) Credible indications that the owner or renter of such housing will not allow
62	such individual to stay for more than 30 days; or
63	(IV) Any oral statement from an individual seeking homeless assistance that is
64	found to be credible;

65	(ii) Have no subsequent residence identified; and
66	(iii) Lack the resources or support networks needed to obtain other permanent
67	housing.
68	(7)(9) 'Trust fund' means the State Housing Trust Fund for the Homeless created in Code
69	Section 8-3-302.
70	8-3-302.
71	The State Housing Trust Fund for the Homeless is created as a separate fund in the state
72	treasury. The fund shall be expended only as provided in this article.

73 8-3-303.

The state treasurer shall credit to the trust fund all amounts appropriated or otherwise donated to such trust fund. All funds appropriated to or otherwise paid or credited to the trust fund shall be presumptively concluded to have been committed to the purpose for which they have been appropriated or paid and shall not lapse. <u>All funds appropriated</u>, <u>donated</u>, or otherwise received for the specific purpose of the stable housing accountability programs shall be used exclusively for such programs.

80 8-3-304.

81 The state treasurer shall invest trust fund money in the same manner in which state funds

are invested as authorized by the State Depository Board pursuant to Article 3 of Chapter

83 17 of Title 50.

84 8-3-305.

85 The Office of the State Treasurer shall be authorized to draw a warrant or warrants upon

86 the trust fund upon receipt of an order for payment of the State Housing Trust Fund for the

87 Homeless Commission, which order for payment has been approved by the Governor.

88 8-3-306.

89 (a)(1) There is established the State Housing Trust Fund for the Homeless Commission 90 which shall consist of nine members. Two of the nine members shall be the commissioner 91 of community affairs, or his or her designee, and either the chairperson of the Board of 92 Community Affairs or a member of the Board of Community Affairs designated by the 93 chairperson. The Governor shall appoint three of the public members and the Lieutenant 94 Governor and the Speaker of the House of Representatives shall each appoint two of the 95 remaining seven public members. The public members shall be knowledgeable in the area 96 of housing and, to the extent practicable, shall represent diverse housing concerns.

97 (2) Public members shall serve for a term of four years except that initial appointments
98 shall be staggered as follows: three of the appointees shall serve an initial term of four
99 years and four of the appointees shall serve an initial term of two years. Public members
100 shall continue in office until their successors have been appointed and qualified. In the
101 event of a vacancy in the office of a public member by death, resignation, or otherwise,
102 the Governor shall appoint a successor to serve the balance of the unexpired term.

103 (3) Membership on the commission does not constitute public office, and no member
 104 shall be disqualified from holding public office by reason of his or her membership.

(b) The commission shall elect a chairperson who shall serve in that position for a term of
two years. The commission shall elect such other officers and appoint committees as it
deems appropriate.

(c) The commission shall hire no staff but shall contract with the Department of
Community Affairs for professional, technical, and clerical support from the Department
of Community Affairs as required. In the event that the Department of Community Affairs
is unable to provide the professional, technical, or clerical services required, the
commission may hire outside consultants on a specified project basis.

(d) Any and all appropriations made to the trust fund pursuant to the generalappropriations Act or the supplemental appropriations Act shall be directed through the

115 Department of Community Affairs. The commission shall submit its budget to and through116 the Department of Community Affairs.

117 8-3-307.

118 Members of the commission shall serve without compensation but shall receive the same expense allowance per day as that received by a member of the General Assembly for each 119 120 day such member is in physical attendance at a commission meeting, plus either 121 reimbursement for actual transportation costs while traveling by public carrier or the same 122 mileage allowance for use of a personal car in connection with such attendance as members of the General Assembly receive. Notwithstanding the foregoing, no member shall receive 123 said expense allowance or travel reimbursement if said member is entitled to receive an 124 125 expense allowance or travel reimbursement or salary for performance of duties on some other state board, commission, or entity, by whatever name called, for work performed on 126 127 that day in the same location. Expense allowances and travel reimbursement shall be paid 128 from moneys appropriated or otherwise available to the trust fund.

129 8-3-308.

130 The commission shall:

- (1) Meet at such times and places as it shall determine necessary or convenient toperform its duties;
- 133 (2) Maintain minutes of its meetings;
- 134 (3) Adopt rules and regulations for the transaction of its business;

(4) Accept applications for disbursements of available moneys from the trust fund for
 residential housing projects and stable housing accountability programs in accordance
 with Code Sections 8-3-310 and 8-3-311; and

- 138 (5) Maintain or cause to be maintained records of all expenditures of the commission,
- all funds received, and all disbursements made.

140 8-3-309.

141 The commission may accept federal funds granted by Congress or executive order, 142 appropriations from the General Assembly, and gifts, grants, and donations from 143 individuals, private organizations, or foundations for the purposes of residential housing projects. and The commission may also accept appropriations from the General Assembly, 144 federal funds granted by Congress or executive order, and gifts, grants, and donations from 145 146 individuals, private organizations, or foundations for the stable housing accountability 147 programs; provided, however, that in no event shall any such funds be accepted if there are conditions for the use of such funds in a manner inconsistent with the provisions of this 148 149 article. All funds received in this manner shall be transmitted to the state treasurer for 150 deposit in the trust fund to be disbursed as other moneys in the trust fund.

151 **8-3-310**.

(a) The With respect to residential housing projects, the commission may authorize the disbursement of available money from the trust fund for residential housing projects sponsored by a qualified sponsor. The commission may consult, as appropriate, with persons with varied and diverse interests in housing in order to acquaint them with the trust fund and to solicit information relating to housing needs, residential housing projects, and criteria for selection of residential housing projects. The criteria for making such disbursement decisions shall include, but shall not be limited to, the following:

159 (1) The number of persons assisted;

160 (2) The leveraging of money or in-kind services by a qualified sponsor;

- 161 (3) The geographic distribution of residential housing projects;
- 162 (4) The availability of other forms of assistance; and
- 163 (5) Any and all other factors bearing upon the advisability and necessity of the164 residential housing project.

- 165 (b) Funds may also be disbursed from the trust fund to pay expenses of the commission,
- 166 to pay any and all operating expenses, and to pay for professional, technical, and clerical
- 167 services provided the commission by the Department of Community Affairs or by other
- 168 outside sources.
- 169 <u>8-3-311.</u>
- 170 (a) With respect to stable housing accountability programs, the commission may authorize
- 171 the disbursement of available money from the trust fund for any stable housing
- 172 <u>accountability program sponsored by a qualified sponsor under the terms and conditions</u>
- 173 <u>of this article.</u>
- 174 (b) The commission may consult, as appropriate, with persons with varied and diverse
- 175 interests in housing in order to acquaint them with the trust fund and to solicit information
- 176 relating to housing needs, potential stable housing accountability programs, and criteria for
- 177 <u>selection of stable housing accountability programs.</u>
- 178 (c) On or before January 1, 2025, the commission shall develop an application process for
- 179 <u>qualified sponsors to apply for funding to operate a stable housing accountability program.</u>
- 180 (d) On or before January 1, 2025, the commission shall publish uniform state-wide
- 181 minimum standards for a stable housing accountability program. At minimum, to be
- 182 <u>certified as a stable housing accountability program, the program shall:</u>
- 183 (1) Provide voluntary, immediate, and stable housing to stable housing accountability
 184 program participants;
- 185 (2) Limit the length of total residence for any person to 18 months or whenever the
- 186 tenant who was the qualifying resident is able to obtain or is offered affordable housing,
- 187 <u>whichever is earlier;</u>
- 188 (3) Provide ongoing assistance to each resident for obtaining long-term affordable
 189 housing;

190	(4) Require residents to be removed from the program if they fail to meet specified
191	accountability measures, including sustaining an honest, good-faith effort to achieve or
192	maintain sobriety from drugs and alcohol;
193	(5) Conduct regular inspections of common areas and residential units; and
194	(6) Require qualifying residents:
195	(A) To show proof of U.S. citizenship and execute an affidavit verifying continuous
196	residency in this state for the previous 12 months;
197	(B) To participate in free and relevant job training and educational opportunities until
198	such resident obtains stable employment;
199	(C) To engage in an active search and apply for stable employment;
200	(D) Who obtain stable employment to maintain such employment status as long as
201	stable employment is available to them;
202	(E) To participate in counseling, mental heath care, and substance abuse treatment
203	programs, as necessary;
204	(F) To submit to regular drug and alcohol testing;
205	(G) To abstain from criminal activity;
206	(H) Who have minor children to ensure that such children receive adequate nutrition,
207	health care, and education; and
208	(I) To submit to regular review of compliance with applicable terms and conditions
209	provided for in this Code section for stable housing accountability programs.
210	(e) The criteria for approving an application shall include, but shall not be limited to:
211	(1) The total number of stable housing accountability program participants who are
212	likely to receive assistance from the proposed stable housing accountability program;
213	(2) The ability of the applicant to leverage their own or other available money or in-kind
214	services for the benefit of the proposed stable housing accountability program;
215	(3) The geographic distribution of existing stable housing accountability programs;

HB 1410/AP

216	(4) The quality of the various forms of assistance to be offered to residents of the
217	proposed stable housing accountability program;
218	(5) The likelihood that the qualified sponsor will successfully fulfill the terms and
219	conditions set forth in this article and the contract between the commission and the
220	qualified sponsor; and
221	(6) Any and all other factors bearing upon the advisability and necessity of the proposed
222	stable housing accountability program.
223	(f) On or before January 1, 2025, the application process, minimum standards, approval
224	criteria, and available funding for transitional housing projects shall be published and
225	maintained on the website of the commission, which shall be hosted on the public website
226	of the Department of Community Affairs.
227	(g) No funds shall be disbursed to a qualified sponsor until a contract is signed for the
228	provision of the approved stable housing accountability program. Each contract shall
229	require financial assurance from the qualified sponsor for full compliance with the contract.
230	<u>8-3-312.</u>
231	Funds may be disbursed from the trust fund to pay expenses of the commission, to pay any
232	and all operating expenses, and to pay for professional, technical, and clerical services
233	provided the commission by the Department of Community Affairs or by other outside
234	sources.
235	8-3-311 <u>8-3-313</u> .
236	(a) The commission shall have the power to hold title to any residential housing project
237	or stable housing accountability program financed by it, but it shall not be required to do
238	SO.
239	(b) The commission shall have the power to foreclose on any mortgage or security interest
240	in default and to commence any action to protect or enforce any right conferred upon it by

any law, mortgage, security agreement, deed of trust, deed to secure debt, contract, or other
agreement; to bid for and purchase property which was the subject of such mortgage or

security interest at any foreclosure or at any other sale; to accept a deed in lieu of foreclosure; to acquire or take possession of such property; and to exercise any and all

- rights as provided by law or contract for the benefit or protection of the commission."
- 246 **SECTION 2.** 247 Title 50 of the Official Code of Georgia Annotated, relating to state government, is amended 248 in Article 1 of Chapter 6, relating to general provisions relative to the Department of Audits 249 and Accounts, by adding a new Code section to read as follows: 250 "50-6-11. The state auditor shall conduct a performance audit of all expenditures from the State 251 Housing Trust Fund for the Homeless for stable housing accountability programs funded 252 253 pursuant to Article 5 of Chapter 3 of Title 8. The audit shall examine the awarding of 254 contracts and grants relating to such programs, the metrics used to determine success of the 255 expenditures, and whether the metrics are met by the contractors and grantees. The audit 256 shall be provided to the Governor, Lieutenant Governor, and Speaker of the House of 257 Representatives no later than December 31, 2025."
 - 259 All laws and parts of laws in conflict with this Act are repealed.

258

SECTION 3.