

The Senate Committee on Regulated Industries and Utilities offered the following substitute to HB 1339:

A BILL TO BE ENTITLED
AN ACT

1 To amend Title 31 of the Official Code of Georgia Annotated, relating to health, so as to
2 revise relative to certificate of need; to revise definitions; to provide for review of the state
3 health plan every five years; to eliminate capital expenditure thresholds in certain
4 circumstances; to revise provisions relating to acceptance and review of applications; to
5 provide a timeframe for opposing an application; to revise provisions relating to appeals; to
6 revise exemptions from certificate of need requirements; to provide for a review of the
7 statutory framework of the certificate of need program; to provide for automatic repeal; to
8 increase fines for reporting deficiencies; to amend Code Section 48-7-29.20 of the Official
9 Code of Georgia Annotated, relating to tax credits for contributions to rural hospital
10 organizations, so as to increase the tax credit limit for contributions by corporate donors; to
11 increase the aggregate limit for tax credits for contributions to rural hospital organizations;
12 to provide for preapproval of proportional amounts of contributions under certain
13 circumstances; to provide for certain timelines; to extend the sunset provision; to amend
14 Article 7 of Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to
15 medical assistance generally, so as to provide for the creation of the Comprehensive Health
16 Coverage Commission; to provide for its members; to provide for its purpose and duties; to
17 provide for assistance from experts and consultants; to provide for semiannual reports; to
18 provide for the automatic repeal of the commission; to provide for related matters; to provide

19 for effective dates; to provide for applicability; to repeal conflicting laws; and for other
20 purposes.

21 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

22 **SECTION 1.**

23 Title 31 of the Official Code of Georgia Annotated, relating to health, is amended by revising
24 paragraphs (15), (17), (23), and (33) of Code Section 31-6-2, relating to definitions relative
25 to state health planning and development, as follows:

26 "(15) 'Diagnostic imaging' means magnetic resonance imaging, computed tomography
27 (CT) scanning, positron emission tomography (PET) scanning, positron emission
28 tomography/computed tomography, X-rays, fluoroscopy, ultrasound services, and any
29 other advanced imaging services as defined by the department by rule, but such term shall
30 not include X-rays, fluoroscopy, or ultrasound services."

31 "(17) 'Health care facility' means hospitals; destination cancer hospitals; other special
32 care units, including, but not limited to, podiatric facilities; skilled nursing facilities;
33 intermediate care facilities; personal care homes; ambulatory surgical centers or
34 obstetrical facilities; freestanding emergency departments or facilities not located on a
35 hospital's primary campus; health maintenance organizations; home health agencies; and
36 diagnostic, treatment, or rehabilitation centers, but only to the extent paragraph (3) or (7),
37 or both paragraphs (3) and (7); of subsection (a) of Code Section 31-6-40 are is applicable
38 thereto."

39 "(23) 'Joint venture ambulatory surgical center' means a freestanding ambulatory surgical
40 center that is jointly owned by a hospital in the same county as the center or a hospital in
41 a contiguous county if there is no hospital in the same county as the center and a single
42 group of physicians practicing in the center and that provides surgery in a single specialty
43 as defined by the department; provided, however, that any such single group of

44 physicians may simultaneously be members of a group practice of physicians which
45 includes additional physicians in the same or different specialties so long as such other
46 group practice does not have any other single group of physicians that owns, operates, or
47 utilizes another ambulatory surgical center in a specialty different than the joint venture
48 ambulatory surgical center. General ~~general~~ surgery; cardiology, including, but not
49 limited to, cardiac catheterization; vascular surgery and interventional radiologists; a
50 group practice which includes one or more physiatrists who perform services that are
51 reasonably related to the surgical procedures performed in the center; and a group
52 practice in orthopedics which includes plastic hand surgeons with a certificate of added
53 qualifications in Surgery of the Hand from the American Board of Plastic and
54 Reconstructive Surgery shall be considered a single specialty. The ownership interest of
55 the hospital shall be no less than 30 percent and the collective ownership of the
56 physicians or group practice of physicians shall be no less than 30 percent. The
57 physicians or group practice of physicians may operate and manage the practice
58 themselves or have a management contract or other arrangement with an entity that
59 provides management services, administrative services, or both."

60 "(33) 'Single specialty ambulatory surgical center' means an ambulatory surgical center
61 where surgery is performed in the offices of an individual private physician, ~~or a single~~
62 group practice of private physicians, or a single group of physicians that is
63 simultaneously members of a group practice of physicians which includes additional
64 physicians in the same or different specialties so long as such other group practice does
65 not have any other single group of physicians that owns, operates, or utilizes another
66 ambulatory surgical center in a specialty different than the single specialty ambulatory
67 surgical center, if such surgery is performed in a facility that is owned, operated, and
68 utilized by such individual physician, single group practice of physicians, or single group
69 of physicians who also are of a single specialty; provided, however, that general ~~General~~
70 surgery; cardiology, including, but not limited to, cardiac catheterization; vascular

71 surgery and interventional radiologists; a group practice which includes one or more
72 physiatrists who perform services that are reasonably related to the surgical procedures
73 performed in the center; and a group practice in orthopedics which includes plastic hand
74 surgeons with a certificate of added qualifications in Surgery of the Hand from the
75 American Board of Plastic and Reconstructive Surgery shall be considered a single
76 specialty. The collective ownership of the physicians or group practice of physicians
77 shall be no less than 30 percent. Each physician practice or group physician practice or
78 practices may manage their respective practices themselves or have a management
79 contract or other arrangement with an entity that provides management services,
80 administrative services, or both."

81

SECTION 2.

82 Said title is further amended in Code Section 31-6-21, relating to Department of Community
83 Health functions and powers with respect to state health planning and development, by
84 revising subsection (a) as follows:

85 "(a) The Department of Community Health, established under Chapter 2 of this title, is
86 authorized to administer the certificate of need program established under this chapter and,
87 within the appropriations made available to the department by the General Assembly of
88 Georgia and consistently with the laws of the State of Georgia, a state health plan adopted
89 by the board. The department shall review and update the state health plan at least every
90 five years beginning no later than January 1, 2025, to ensure the plan meets the evolving
91 needs of the state. The department shall provide, by rule, for procedures to administer its
92 functions until otherwise provided by the board."

93

SECTION 3.

94 Said title is further amended in Code Section 31-6-40, relating to certificate of need required
95 for new institutional health services and exemption, by revising subsections (a), (b), and (c)
96 as follows:

97 "(a) On and after July 1, 2008, any new institutional health service shall be required to
98 obtain a certificate of need pursuant to this chapter. New institutional health services
99 include:

100 (1) The construction, development, or other establishment of a new, expanded, or
101 relocated health care facility, except as otherwise provided in Code Section 31-6-47;

102 ~~(2) Any expenditure by or on behalf of a health care facility in excess of \$10 million~~
103 ~~which, under generally accepted accounting principles consistently applied, is a capital~~
104 ~~expenditure, except expenditures for acquisition of an existing health care facility. The~~
105 ~~dollar amounts specified in this paragraph and in paragraph (14) of Code Section 31-6-2~~
106 ~~shall be adjusted annually by an amount calculated by multiplying such dollar amounts~~
107 ~~(as adjusted for the preceding year) by the annual percentage of change in the composite~~
108 ~~index of construction material prices, or its successor or appropriate replacement index,~~
109 ~~if any, published by the United States Department of Commerce for the preceding~~
110 ~~calendar year, commencing on July 1, 2019, and on each anniversary thereafter of~~
111 ~~publication of the index. The department shall immediately institute rule-making~~
112 ~~procedures to adopt such adjusted dollar amounts. In calculating the dollar amounts of~~
113 ~~a proposed project for purposes of this paragraph and paragraph (14) of Code Section~~
114 ~~31-6-2, the costs of all items subject to review by this chapter and items not subject to~~
115 ~~review by this chapter associated with and simultaneously developed or proposed with~~
116 ~~the project shall be counted, except for the expenditure or commitment of or incurring an~~
117 ~~obligation for the expenditure of funds to develop certificate of need applications, studies,~~
118 ~~reports, schematics, preliminary plans and specifications or working drawings, or to~~
119 ~~acquire sites; Reserved;~~

- 120 (3) ~~The purchase or lease by or on behalf of a health care facility or a diagnostic,~~
121 ~~treatment, or rehabilitation center of diagnostic or therapeutic equipment, except as~~
122 ~~otherwise provided in Code Section 31-6-47; Reserved.~~
- 123 (4) Any increase in the bed capacity of a health care facility except as provided in Code
124 Section 31-6-47;
- 125 (5) Clinical health services which are offered in or through a health care facility, which
126 were not offered on a regular basis in or through such health care facility within the 12
127 month period prior to the time such services would be offered;
- 128 (6) Any conversion or upgrading of any general acute care hospital to a specialty hospital
129 or of a facility such that it is converted from a type of facility not covered by this chapter
130 to any of the types of health care facilities which are covered by this chapter;
- 131 (7) Clinical health services which are offered in or through a diagnostic, treatment, or
132 rehabilitation center which were not offered on a regular basis in or through that center
133 within the 12 month period prior to the time such services would be offered, but only if
134 the clinical health services are any of the following:
- 135 (A) Radiation therapy;
- 136 (B) Biliary lithotripsy;
- 137 (C) Surgery in an operating room environment, including, but not limited to,
138 ambulatory surgery; and
- 139 (D) Cardiac catheterization; and
- 140 (8) The conversion of a destination cancer hospital to a general cancer hospital.
- 141 (b) Any person proposing to develop or offer a new institutional health service or health
142 care facility shall, before commencing such activity, submit a letter of intent and an
143 application to the department and obtain a certificate of need in the manner provided in this
144 chapter unless such activity is excluded from the scope of this chapter.

145 (c)(1) Any person who had a valid exemption granted or approved by the former Health
146 Planning Agency or the department prior to July 1, 2008, shall not be required to obtain
147 a certificate of need in order to continue to offer those previously offered services.

148 (2) Any facility offering ambulatory surgery pursuant to the exclusion designated on
149 June 30, 2008, as division (14)(G)(iii) of Code Section 31-6-2; any diagnostic, treatment,
150 or rehabilitation center offering diagnostic imaging or other imaging services in operation
151 and exempt prior to July 1, 2008; or any facility operating pursuant to a letter of
152 nonreviewability and offering diagnostic imaging services prior to July 1, 2008, shall:

153 (A) Provide annual reports in the same manner and in accordance with Code Section
154 31-6-70; and

155 (B)(i) Provide care to Medicaid beneficiaries and, if the facility provides medical care
156 and treatment to children, to PeachCare for Kids beneficiaries and provide
157 uncompensated indigent and charity care in an amount equal to or greater than 2
158 percent of its adjusted gross revenue; or

159 (ii) If the facility is not a participant in Medicaid or the PeachCare for Kids Program,
160 provide uncompensated care for Medicaid beneficiaries and, if the facility provides
161 medical care and treatment to children, for PeachCare for Kids beneficiaries,
162 uncompensated indigent and charity care, or both in an amount equal to or greater
163 than 4 percent of its adjusted gross revenue if it:

164 (I) Makes a capital expenditure associated with the construction, development,
165 expansion, or other establishment of a clinical health service or the acquisition or
166 replacement of diagnostic or therapeutic equipment with a value in excess of
167 \$800,000.00 over a two-year period;

168 (II) Builds a new operating room; or

169 (III) Chooses to relocate in accordance with Code Section 31-6-47.

170 Noncompliance with any condition of this paragraph shall result in a monetary penalty
171 in the amount of the difference between the services which the center is required to

172 provide and the amount actually provided and may be subject to revocation of its
173 exemption status by the department for repeated failure to pay any fees or moneys due
174 to the department or for repeated failure to produce data as required by Code Section
175 31-6-70 after notice to the exemption holder and a fair hearing pursuant to Chapter 13 of
176 Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount specified in this
177 paragraph shall be adjusted annually by an amount calculated by multiplying such dollar
178 amount (as adjusted for the preceding year) by the annual percentage of change in the
179 consumer price index, or its successor or appropriate replacement index, if any, published
180 by the United States Department of Labor for the preceding calendar year, commencing
181 on July 1, 2009. In calculating the dollar amounts of a proposed project for the purposes
182 of this paragraph, the costs of all items subject to review by this chapter and items not
183 subject to review by this chapter associated with and simultaneously developed or
184 proposed with the project shall be counted, except for the expenditure or commitment of
185 or incurring an obligation for the expenditure of funds to develop certificate of need
186 applications, studies, reports, schematics, preliminary plans and specifications or working
187 drawings, or to acquire sites. Subparagraph (B) of this paragraph shall not apply to
188 facilities offering ophthalmic ambulatory surgery pursuant to the exclusion designated
189 on June 30, 2008, as division (14)(G)(iii) of Code Section 31-6-2 that are owned by
190 physicians in the practice of ophthalmology."

191 **SECTION 4.**

192 Said title is further amended by revising Code Section 31-6-43, relating to acceptance or
193 rejection of application for certificate, as follows:

194 "31-6-43.

195 (a) At least ~~30~~ 25 days prior to submitting an application for a certificate of need for
196 clinical health services, a person shall submit a letter of intent to the department. The
197 department shall provide by rule a process for submitting letters of intent and a mechanism
198 by which applications may be filed to compete with and be reviewed comparatively with
199 proposals described in submitted letters of intent.

200 (b) Each application for a certificate of need shall be ~~reviewed~~ received by the department,
201 ~~and within ten working days after the date of its receipt a determination shall be made as~~
202 ~~to whether the application complies with the rules governing the preparation and~~
203 ~~submission of applications. If the application complies with the rules governing the~~
204 ~~preparation and submission of applications, and~~ the department shall declare the
205 application complete for review, shall accept and date the application, and shall notify the
206 applicant of the timetable for its review. The department shall also notify a newspaper of
207 general circulation in the county in which the project shall be developed that the
208 application has been deemed complete. The department shall also notify the appropriate
209 regional commission and the chief elected official of the county and municipal
210 governments, if any, in whose boundaries the proposed project will be located that the
211 application is complete for review. If the application does not comply with the rules
212 governing the preparation and submission of applications, the department shall notify the
213 applicant in writing and provide a list of all deficiencies. The applicant shall be afforded
214 an opportunity to correct such deficiencies, and upon such correction, the application shall
215 then be declared complete for review within ten days of the correction of such deficiencies,
216 and notice given to a newspaper of general circulation in the county in which the project
217 shall be developed that the application has been so declared. The department shall also
218 notify the appropriate regional commission and the chief elected official of the county and
219 municipal governments, if any, in whose boundaries the proposed project will be located

220 that the application is complete for review or when in the determination of the department
221 a significant amendment is filed.

222 (c) The department shall specify by rule the time within which an applicant may amend
223 its application. The department may request an applicant to make amendments. The
224 department decision shall be made on an application as amended, if at all, by the applicant.

225 (d)(1) There shall be a time limit of 120 days for review of a project, beginning on the
226 day the department ~~declares the application complete for review or in the case of~~
227 ~~applications joined for comparative review, beginning on the day the department declares~~
228 ~~the final application complete~~ receives the application. The department may adopt rules
229 for determining when it is not practicable to complete a review in 120 days and may
230 extend the review period upon written notice to the applicant but only for an extended
231 period of not longer than an additional 30 days. The department shall adopt rules
232 governing the submission of additional information by the applicant and for opposing an
233 application; provided, however, that such rules shall provide that any party permitted to
234 oppose an application shall submit a notice of opposition no later than 30 days of receipt
235 by the department of such application.

236 (2) No party may oppose an application for a certificate of need for a proposed project
237 unless:

238 (A) Such party offers substantially similar services as proposed within a 35 mile radius
239 of the proposed project or has a service area that overlaps the applicant's proposed
240 service area; or

241 (B) Such party has submitted a competing application in the same batching cycle and
242 is proposing to establish the same type of facility proposed or offers substantially
243 similar services as proposed and has a service area that overlaps the applicant's
244 proposed service area.

245 (e) To allow the opportunity for comparative review of applications, the department may
246 provide by rule for applications for a certificate of need to be submitted on a timetable or

247 batching cycle basis no less often than two times per calendar year for each clinical health
248 service. Applications for services, facilities, or expenditures for which there is no specified
249 batching cycle may be filed at any time.

250 (f) The department may order the joinder of an application which is determined to be
251 complete by the department for comparative review with one or more subsequently filed
252 applications declared complete for review during the same batching cycle when:

253 (1) The first and subsequent applications involve similar clinical health service projects
254 in the same service area or overlapping service areas; and

255 (2) The subsequent applications are filed and are declared complete for review within 30
256 days of the date the first application was declared complete for review.

257 Following joinder of the first application with subsequent applications, none of the
258 subsequent applications so joined may be considered as a first application for the purposes
259 of future joinder. The department shall notify the applicant to whose application a joinder
260 is ordered and all other applicants previously joined to such application of the fact of each
261 joinder pursuant to this subsection. In the event one or more applications have been joined
262 pursuant to this subsection, the time limits for department action for all of the applicants
263 shall run from the latest date that any one of the joined applications was declared complete
264 for review. In the event of the consideration of one or more applications joined pursuant
265 to this subsection, the department may award no certificate of need or one or more
266 certificates of need to the application or applications, if any, which are consistent with the
267 considerations contained in Code Section 31-6-42, the department's applicable rules, and
268 the award of which will best satisfy the purposes of this chapter.

269 (g) The department shall review the application and all written information submitted by
270 the applicant in support of the application and all information submitted in opposition to
271 the application to determine the extent to which the proposed project is consistent with the
272 applicable considerations stated in Code Section 31-6-42 and in the department's applicable
273 rules. During the course of the review, the department staff may request additional

274 information from the applicant as deemed appropriate. Pursuant to rules adopted by the
275 department, a public hearing on applications covered by those regulations may be held
276 prior to the date of the department's decision thereon. Such rules shall provide that when
277 good cause has been shown, a public hearing shall be held by the department. Any
278 interested person may submit information to the department concerning an application, and
279 an applicant shall be entitled to notice of and to respond to any such submission.

280 (h) The department shall within 30 days of receipt of the application provide the applicant
281 an opportunity to meet with the department to discuss ~~the~~ such application and to provide
282 the applicant an opportunity to submit additional information. Such additional information
283 shall be submitted within the time limits adopted by the department. The department shall
284 also provide an opportunity for any party that is permitted to oppose an application
285 pursuant to paragraph (2) of subsection (d) of this Code section to meet with the
286 department and to provide additional information to the department. In order for any such
287 opposing party to have standing to appeal an adverse decision pursuant to Code Section
288 31-6-44, such party must attend and participate in an opposition meeting.

289 (i) Unless extended by the department for an additional period of up to 30 days pursuant
290 to subsection (d) of this Code section, the department shall, no later than 120 days after an
291 application is determined to be complete for review, or, in the event of joined applications,
292 120 days after the last application is declared complete for review, provide written
293 notification to an applicant of the department's decision to issue or to deny issuance of a
294 certificate of need for the proposed project. Such notice shall contain the department's
295 written findings of fact and decision as to each applicable consideration or rule and a
296 detailed statement of the reasons and evidentiary support for issuing or denying a certificate
297 of need for the action proposed by each applicant. The department shall also mail such
298 notification to the appropriate regional commission and the chief elected official of the
299 county and municipal governments, if any, in whose boundaries the proposed project will
300 be located. In the event such decision is to issue a certificate of need, the certificate of

301 need shall be effective on the day of the decision unless the decision is appealed to the
302 Certificate of Need Appeal Panel in accordance with this chapter. Within seven days of
303 the decision, the department shall publish notice of its decision to grant or deny an
304 application in the same manner as it publishes notice of the filing of an application.

305 (j) Should the department fail to provide written notification of the decision within the
306 time limitations set forth in this Code section, an application shall be deemed to have been
307 approved as of the one hundred twenty-first day following notice from the department that
308 an application, or the last of any applications joined pursuant to subsection (f) of this Code
309 section, is declared 'complete for review.'

310 (k) Notwithstanding other provisions of this article, when the Governor has declared a
311 state of emergency in a region of the state, existing health care facilities in the affected
312 region may seek emergency approval from the department ~~to make expenditures in excess~~
313 ~~of the capital expenditure threshold~~ or to offer services that may otherwise require a
314 certificate of need. The department shall give special expedited consideration to such
315 requests and may authorize such requests for good cause. Once the state of emergency has
316 been lifted, any services offered by an affected health care facility under this subsection
317 shall cease to be offered until such time as the health care facility that received the
318 emergency authorization has requested and received a certificate of need. For purposes of
319 this subsection, the term 'good cause' means that authorization of the request shall directly
320 resolve a situation posing an immediate threat to the health and safety of the public. The
321 department shall establish, by rule, procedures whereby requirements for the process of
322 review and issuance of a certificate of need may be modified and expedited as a result of
323 emergency situations."

324

SECTION 5.

325 Said title is further amended by revising subsections (i), (j), (k), and (l) of Code
326 Section 31-6-44, relating to the Certificate of Need Appeal Panel, as follows:

327 "(i)(1) Within 30 days after the conclusion of the hearing, the hearing officer shall make
328 written findings of fact and conclusions of law as to each consideration as set forth in
329 Code Section 31-6-42 and the department's rules, including a detailed statement of the
330 reasons for the decision of the hearing officer, which shall be deemed the final decision
331 of the appeal panel. If any party has alleged that an appeal lacks substantial justification
332 or was undertaken primarily for the purpose of delay or harassment, the decision of the
333 hearing officer shall make findings of fact addressing the merits of the allegation. The
334 hearing officer shall file such decision with the chairperson of the appeal panel who shall
335 serve such decision upon all parties, and shall transmit the administrative record to the
336 commissioner.

337 (2) For hearings that are transcribed by a certified court reporter, when the transcript is
338 complete, the certified court reporter shall simultaneously and immediately notify the
339 hearing officer and all parties, including any intervenors. The hearing officer shall then
340 have 60 days to make written findings of fact and conclusions of law required by this
341 Code section. If the hearing officer fails to make a timely decision pursuant to this
342 paragraph, the department shall provide written notice of the delinquency, by statutory
343 overnight delivery or email, to the hearing officer and all parties, including intervenors.
344 Regardless of whether the department sends the notice of delinquency, the decision made
345 pursuant to Code Section 31-6-43 shall become the final decision of the appeal panel if
346 the hearing officer does not enter findings of fact and conclusions of law within 75 days
347 of the certified court reporter's notification of the completion of the hearing transcript.
348 In such cases, the department shall transmit the administrative record to the
349 commissioner.

350 (3) Any party, including the department and any intervenor, which disputes any finding
351 of fact or conclusion of law rendered by the hearing officer in such hearing officer's
352 decision in the appeal panel's final decision and which wishes to appeal that decision may
353 appeal to the commissioner and shall file its specific objections with the commissioner

354 or his or her designee within 30 days of the date of the ~~hearing officer's decision~~ appeal
355 panel's final decision pursuant to rules adopted by the department.

356 (j) The final decision of the appeal panel ~~hearing officer will~~ shall become the final
357 decision of the department upon the sixty-first day following the date of the decision unless
358 an objection thereto is filed with the commissioner within the time limit established in
359 subsection (i) of this Code section.

360 (k)(1) In the event an appeal of the ~~hearing officer's decision~~ final decision of the appeal
361 panel is filed, the commissioner may adopt the ~~hearing officer's order~~ final decision of
362 the appeal panel as the final order of the department or the commissioner may reject or
363 modify the conclusions of law over which the department has substantive jurisdiction and
364 the interpretation of administrative rules over which it has substantive jurisdiction. By
365 rejecting or modifying such conclusion of law or interpretation of administrative rule, the
366 department must state with particularity its reasons for rejecting or modifying such
367 conclusion of law or interpretation of administrative rule and must make a finding that
368 its substituted conclusion of law or interpretation of administrative rule is as or more
369 reasonable than that which was rejected or modified. ~~Rejection~~ For final decisions issued
370 pursuant to paragraph (2) of subsection (i) of this Code section, the rejection or
371 modification of conclusions of law may not form the basis for rejection or modification
372 of findings of fact. The commissioner may not reject or modify the findings of fact
373 unless the commissioner first determines from a review of the entire record, and states
374 with particularity in the order, that the findings of fact were not based upon any
375 competent substantial evidence, that the final decision did not consider or apply relevant
376 and material evidence or that the proceedings on which the findings were based did not
377 comply with the essential requirements of law.

378 (2) If, before the date set for the commissioner's decision, application is made to the
379 commissioner for leave to present additional evidence and it is shown to the satisfaction
380 of the commissioner that the additional evidence is material and there were good reasons

381 for failure to present it in the proceedings before the hearing officer, the commissioner
382 may order that the additional evidence be taken before the same hearing officer who
383 rendered the initial decision upon conditions determined by the commissioner. A final
384 decision that was approved as a matter of law pursuant to paragraph (2) of subsection (i)
385 of this Code section shall not, standing alone, be considered a good reason to warrant the
386 consideration of additional evidence. Except for final decisions resulting from operation
387 of paragraph (2) of subsection (i) of this Code section, the ~~The~~ hearing officer may
388 modify the initial decision by reason of the additional evidence and shall file that
389 evidence and any modifications, new findings, or decision with the commissioner.
390 Unless leave is given by the commissioner in accordance with the provisions of this
391 subsection, the appeal panel may not consider new evidence under any circumstances.
392 In all circumstances, the commissioner's decision shall be based upon considerations as
393 set forth in Code Section 31-6-42 and the department's rules.

394 (1) If, based upon the findings of fact by the hearing officer or in the case of a final
395 decision resulting from the operation of paragraph (2) of subsection (i) of this Code section,
396 the commissioner determines that the appeal filed by any party of a decision of the
397 department lacks substantial justification and was undertaken primarily for the purpose of
398 delay or harassment, the commissioner may enter an award in his or her written order
399 against such party and in favor of the successful party or parties, including the department,
400 of all or any part of their respective reasonable and necessary attorney's fees and expenses
401 of litigation, as the commissioner deems just. Such award may be enforced by any court
402 undertaking judicial review of the final decision. In the absence of any petition for judicial
403 review, then such award shall be enforced, upon due application, by any court having
404 personal jurisdiction over the party against whom such an award is made."

405

SECTION 6.

406 Said title is further amended by revising Code Section 31-6-47, relating to exemptions from
407 certificate of need requirements, as follows:

408 "31-6-47.

409 (a) Notwithstanding the other provisions of this chapter, this chapter shall not apply to:

410 (1) Infirmaries operated by educational institutions for the sole and exclusive benefit of
411 students, faculty members, officers, or employees thereof;

412 (2) Infirmaries or facilities operated by businesses for the sole and exclusive benefit of
413 officers or employees thereof, provided that such infirmaries or facilities make no
414 provision for overnight stay by persons receiving their services;

415 (3) Institutions operated exclusively by the federal government or by any of its agencies;

416 (4) Offices of private physicians or dentists whether for individual or group practice,
417 except as otherwise provided in paragraph ~~(3)~~ or (7) of subsection (a) of Code
418 Section 31-6-40;

419 (5) Religious, nonmedical health care institutions as defined in 42 U.S.C.
420 Section 1395x(ss)(1), listed and certified by a national accrediting organization;

421 (6) Site acquisitions for health care facilities or preparation or development costs for
422 such sites prior to the decision to file a certificate of need application;

423 (7) Expenditures related to adequate preparation and development of an application for
424 a certificate of need;

425 (8) The commitment of funds conditioned upon the obtaining of a certificate of need;

426 (9) Expenditures for the restructuring or acquisition of existing health care facilities by
427 stock or asset purchase, merger, consolidation, or other lawful means;

428 (9.1) The purchase of a closing hospital or of a hospital that has been closed for no more
429 than ~~12~~ 24 months by a hospital in a contiguous county to repurpose the facility as a
430 micro-hospital;

431 (10) Expenditures of less than ~~\$870,000.00 for any minor or major~~ for the purchase,
432 repair, or replacement of any diagnostic, therapeutic, or other imaging equipment by a
433 health care facility ~~that is not owned by a group practice of physicians or a hospital and~~
434 ~~that provides diagnostic imaging services if such facility received a letter of~~
435 ~~nonreviewability from the department prior to July 1, 2008. This paragraph shall not~~
436 ~~apply to such facilities in rural counties;~~

437 (10.1) Except as provided in paragraph (10) of this subsection, an expenditure for the
438 minor or major repair of a health care facility or a facility that is exempt from the
439 requirements of this chapter, parts thereof, or services provided or equipment used
440 therein; or the replacement of equipment, including, but not limited to, CT scanners,
441 magnetic resonance imaging, positron emission tomography (PET), and positron
442 emission tomography/computed tomography previously approved for a certificate of
443 need;

444 (11) Capital expenditures otherwise covered by this chapter required solely to eliminate
445 or prevent safety hazards as defined by federal, state, or local fire, building,
446 environmental, occupational health, or life safety codes or regulations, to comply with
447 licensing requirements of the department, or to comply with accreditation standards of
448 a nationally recognized health care accreditation body;

449 (12) Cost overruns whose percentage of the cost of a project is equal to or less than the
450 cumulative annual rate of increase in the composite construction index, published by the
451 United States Bureau of the Census of the Department of Commerce, calculated from the
452 date of approval of the project;

453 (13) Transfers from one health care facility to another such facility of major medical
454 equipment previously approved under or exempted from certificate of need review,
455 except where such transfer results in the institution of a new clinical health service for
456 which a certificate of need is required in the facility acquiring such equipment, provided

457 that such transfers are recorded at net book value of the medical equipment as recorded
458 on the books of the transferring facility;

459 (14) New institutional health services provided by or on behalf of health maintenance
460 organizations or related health care facilities in circumstances defined by the department
461 pursuant to federal law;

462 (15) Increases in the bed capacity of a hospital up to ten beds or ~~10~~ 20 percent of
463 capacity, whichever is greater, in any consecutive ~~two-year~~ three-year period, in a
464 hospital that has maintained an overall occupancy rate greater than ~~75~~ 60 percent for the
465 previous 12 month period;

466 (16) Expenditures for nonclinical projects, including parking lots, parking decks, and
467 other parking facilities; computer systems, software, and other information technology;
468 medical office buildings; administrative office space; conference rooms; education
469 facilities; lobbies; common spaces; clinical staff lounges and sleep areas; waiting rooms;
470 bathrooms; cafeterias; hallways; engineering facilities; mechanical systems; roofs;
471 grounds; signage; family meeting or lounge areas; other nonclinical physical plant
472 renovations or upgrades that do not result in new or expanded clinical health services, and
473 state mental health facilities;

474 (17) Life plan communities, provided that the skilled nursing component of the facility
475 is for the exclusive use of residents of the life plan community and that a written
476 exemption is obtained from the department; provided, however, that new sheltered
477 nursing home beds may be used on a limited basis by persons who are not residents of
478 the life plan community for a period up to five years after the date of issuance of the
479 initial nursing home license, but such beds shall not be eligible for Medicaid
480 reimbursement. For the first year, the life plan community sheltered nursing facility may
481 utilize not more than 50 percent of its licensed beds for patients who are not residents of
482 the life plan community. In the second year of operation, the life plan community shall
483 allow not more than 40 percent of its licensed beds for new patients who are not residents

484 of the life plan community. In the third year of operation, the life plan community shall
485 allow not more than 30 percent of its licensed beds for new patients who are not residents
486 of the life plan community. In the fourth year of operation, the life plan community shall
487 allow not more than 20 percent of its licensed beds for new patients who are not residents
488 of the life plan community. In the fifth year of operation, the life plan community shall
489 allow not more than 10 percent of its licensed beds for new patients who are not residents
490 of the life plan community. At no time during the first five years shall the life plan
491 community sheltered nursing facility occupy more than 50 percent of its licensed beds
492 with patients who are not residents under contract with the life plan community. At the
493 end of the five-year period, the life plan community sheltered nursing facility shall be
494 utilized exclusively by residents of the life plan community, and at no time shall a
495 resident of a life plan community be denied access to the sheltered nursing facility. At
496 no time shall any existing patient be forced to leave the life plan community to comply
497 with this paragraph. The department is authorized to promulgate rules and regulations
498 regarding the use and definition of the term 'sheltered nursing facility' in a manner
499 consistent with this Code section. Agreements to provide continuing care include
500 agreements to provide care for any duration, including agreements that are terminable by
501 either party;

502 (18)(A) Any single specialty ambulatory surgical center that:

503 ~~(A)(i) Has capital expenditures associated with the construction, development, or~~
504 ~~other establishment of the clinical health service which do not exceed \$2.5 million;~~

505 ~~or~~

506 ~~(ii) Is the only single specialty ambulatory surgical center in the county owned by the~~
507 ~~group practice and has two or fewer operating rooms; provided, however, that a center~~
508 ~~exempt pursuant to this division shall be required to obtain a certificate of need in~~
509 ~~order to add any additional operating rooms;~~

510 ~~(B)~~(i) Has a hospital affiliation agreement with a hospital within a reasonable
 511 distance from the facility or the medical staff at the center has admitting privileges or
 512 other acceptable documented arrangements with such hospital to ensure the necessary
 513 backup for the center for medical complications. The center shall have the capability
 514 to transfer a patient immediately to a hospital within a reasonable distance from the
 515 facility with adequate emergency room services. Hospitals shall not unreasonably
 516 deny a transfer agreement or affiliation agreement to the center;

517 ~~(C)~~(i)(ii)(I) Provides care to Medicaid beneficiaries and, if the facility provides
 518 medical care and treatment to children, to PeachCare for Kids beneficiaries and
 519 provides uncompensated indigent and charity care in an amount equal to or greater
 520 than ~~2 percent of its adjusted gross revenue~~ the minimum amount established by the
 521 department; or

522 ~~(ii)~~(II) If the center is not a participant in Medicaid or the PeachCare for Kids
 523 Program, provides uncompensated care to Medicaid beneficiaries and, if the facility
 524 provides medical care and treatment to children, to PeachCare for Kids
 525 beneficiaries, uncompensated indigent and charity care, or both in an amount equal
 526 to or greater than ~~4 percent of its adjusted gross revenue~~ the minimum amount
 527 established by the department;

528 provided, however, that single specialty ambulatory surgical centers owned by
 529 physicians in the practice of ophthalmology shall not be required to comply with this
 530 ~~subparagraph~~ division; and

531 ~~(D)~~(iii) Provides annual reports in the same manner and in accordance with Code
 532 Section 31-6-70;

533 (B) Noncompliance with any condition of subparagraph (A) of this paragraph shall
 534 result in a monetary penalty in the amount of the difference between the services which
 535 the center is required to provide and the amount actually provided and may be subject
 536 to revocation of its exemption status by the department for repeated failure to pay any

537 fines or moneys due to the department or for repeated failure to produce data as
538 required by Code Section 31-6-70 after notice to the exemption holder and a fair
539 hearing pursuant to Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.'
540 ~~The dollar amount specified in this paragraph shall be adjusted annually by an amount~~
541 ~~calculated by multiplying such dollar amount (as adjusted for the preceding year) by~~
542 ~~the annual percentage of change in the composite index of construction material prices,~~
543 ~~or its successor or appropriate replacement index, if any, published by the United States~~
544 ~~Department of Commerce for the preceding calendar year, commencing on July 1,~~
545 ~~2009, and on each anniversary thereafter of publication of the index. The department~~
546 ~~shall immediately institute rule-making procedures to adopt such adjusted dollar~~
547 ~~amounts. In calculating the dollar amounts of a proposed project for purposes of this~~
548 ~~paragraph, the costs of all items subject to review by this chapter and items not subject~~
549 ~~to review by this chapter associated with and simultaneously developed or proposed~~
550 ~~with the project shall be counted, except for the expenditure or commitment of or~~
551 ~~incurring an obligation for the expenditure of funds to develop certificate of need~~
552 ~~applications, studies, reports, schematics, preliminary plans and specifications or~~
553 ~~working drawings, or to acquire sites;~~

554 (C) Nothing in this paragraph shall be construed to preclude the sharing of operating
555 rooms between more than one group practice of physicians of the same or a different
556 specialty or between more than one sole physician of the same or a different specialty
557 to qualify for the exemption provided for in this paragraph;

558 (D) Nothing in this paragraph shall be construed to preclude a single specialty
559 ambulatory surgical center from employing or utilizing physicians in other specialties
560 within the center so long as such physicians do not perform any surgical procedures in
561 the single specialty ambulatory surgical center to qualify for the exemption provided
562 for in this paragraph;

563 (E) Nothing in this paragraph shall be construed to preclude a single specialty
564 ambulatory surgical center from partnering with physicians in other specialties so long
565 as the single specialty ambulatory surgical center is owned only by physicians in the
566 same single specialty to qualify for the exemption provided for in this paragraph;

567 (19)(A) Any joint venture ambulatory surgical center that:

568 ~~(A) Has capital expenditures associated with the construction, development, or other~~
569 ~~establishment of the clinical health service which do not exceed \$5 million;~~

570 ~~(B)(i)(I)~~ Provides care to Medicaid beneficiaries and, if the facility provides
571 medical care and treatment to children, to PeachCare for Kids beneficiaries and
572 provides uncompensated indigent and charity care in an amount equal to or greater
573 than ~~2 percent of its adjusted gross revenue~~ the minimum amount established by the
574 department; or

575 ~~(ii)(II)~~ If the center is not a participant in Medicaid or the PeachCare for Kids
576 Program, provides uncompensated care to Medicaid beneficiaries and, if the facility
577 provides medical care and treatment to children, to PeachCare for Kids
578 beneficiaries, uncompensated indigent and charity care, or both in an amount equal
579 to or greater than ~~4 percent of its adjusted gross revenue~~ the minimum amount
580 established by the department; and

581 ~~(C)(ii)~~ Provides annual reports in the same manner and in accordance with Code
582 Section 31-6-70;

583 (B) Noncompliance with any condition of this paragraph shall result in a monetary
584 penalty in the amount of the difference between the services which the center is
585 required to provide and the amount actually provided and may be subject to revocation
586 of its exemption status by the department for repeated failure to pay any fines or
587 moneys due to the department or for repeated failure to produce data as required by
588 Code Section 31-6-70 after notice to the exemption holder and a fair hearing pursuant
589 to Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.' ~~The dollar~~

590 amount specified in this paragraph shall be adjusted annually by an amount calculated
591 by multiplying such dollar amount (as adjusted for the preceding year) by the annual
592 percentage of change in the composite index of construction material prices, or its
593 successor or appropriate replacement index, if any, published by the United States
594 Department of Commerce for the preceding calendar year, commencing on July 1,
595 2009, and on each anniversary thereafter of publication of the index. The department
596 shall immediately institute rule-making procedures to adopt such adjusted dollar
597 amounts. In calculating the dollar amounts of a proposed project for purposes of this
598 paragraph, the costs of all items subject to review by this chapter and items not subject
599 to review by this chapter associated with and simultaneously developed or proposed
600 with the project shall be counted, except for the expenditure or commitment of or
601 incurring an obligation for the expenditure of funds to develop certificate of need
602 applications, studies, reports, schematics, preliminary plans and specifications or
603 working drawings, or to acquire sites;

604 (C) Nothing in this paragraph shall be construed to preclude the sharing of operating
605 rooms between more than one group practice of physicians of the same or a different
606 specialty or between more than one sole physician of the same or a different specialty
607 to qualify for the exemption provided for in this paragraph;

608 (D) Nothing in this paragraph shall be construed to preclude a joint venture ambulatory
609 surgical center from employing or utilizing physicians in other specialties within the
610 center so long as such physicians do not perform any surgical procedures in the joint
611 venture ambulatory surgical center to qualify for the exemption provided for in this
612 paragraph;

613 (E) Nothing in this paragraph shall be construed to preclude a joint venture ambulatory
614 surgical center from partnering with physicians in other specialties so long as the joint
615 venture ambulatory surgical center is owned only by physicians in the same single
616 specialty to qualify for the exemption provided for in this paragraph;

- 617 (20) Expansion of services by an imaging center based on a population needs
618 methodology taking into consideration whether the population residing in the area served
619 by the imaging center has a need for expanded services, as determined by the department
620 in accordance with its rules and regulations, if such imaging center:
- 621 (A) Was in existence and operational in this state on January 1, 2008;
 - 622 (B) Is owned by a hospital or by a physician or a group practice of physicians
623 comprising at least 80 percent ownership who are currently board certified in radiology;
 - 624 (C) Provides three or more diagnostic and other imaging services;
 - 625 (D) Accepts all patients regardless of ability to pay; and
 - 626 (E) Provides uncompensated indigent and charity care in an amount equal to or greater
627 than the amount of such care provided by the geographically closest general acute care
628 hospital; provided, however, that this paragraph shall not apply to an imaging center in
629 a rural county;
- 630 (21) Diagnostic cardiac catheterization in a hospital setting on patients 15 years of age
631 and older;
- 632 (22) Therapeutic cardiac catheterization in hospitals selected by the department prior to
633 July 1, 2008, to participate in the Atlantic Cardiovascular Patient Outcomes Research
634 Team (C-PORT) Study and therapeutic cardiac catheterization in hospitals that, as
635 determined by the department on an annual basis, meet the criteria to participate in the
636 C-PORT Study but have not been selected for participation; provided, however, that if
637 the criteria requires a transfer agreement to another hospital, no hospital shall
638 unreasonably deny a transfer agreement to another hospital;
- 639 (23) Infirmaries or facilities operated by, on behalf of, or under contract with the
640 Department of Corrections or the Department of Juvenile Justice for the sole and
641 exclusive purpose of providing health care services in a secure environment to prisoners
642 within a penal institution, penitentiary, prison, detention center, or other secure
643 correctional institution, including correctional institutions operated by private entities in

644 this state which house inmates under the Department of Corrections or the Department
645 of Juvenile Justice;

646 (24) The relocation of any skilled nursing facility, intermediate care facility, or
647 micro-hospital within the same county, any other health care facility in a rural county
648 within the same county, and any other health care facility in an urban county within a
649 ~~three-mile~~ five-mile radius of the existing facility so long as the facility does not propose
650 to offer any new or expanded clinical health services at the new location;

651 (25) Facilities which are devoted to the provision of treatment and rehabilitative care for
652 periods continuing for 24 hours or longer for persons who have traumatic brain injury,
653 as defined in Code Section 37-3-1;

654 (26) Capital expenditures for a project otherwise requiring a certificate of need if those
655 expenditures are for a project to remodel, renovate, replace, or any combination thereof,
656 a medical-surgical hospital and:

657 (A) That hospital:

658 (i) Has a bed capacity of not more than 50 beds;

659 (ii) Is located in a county in which no other medical-surgical hospital is located;

660 (iii) Has at any time been designated as a disproportionate share hospital by the
661 department; and

662 (iv) Has at least 45 percent of its patient revenues derived from medicare, Medicaid,
663 or any combination thereof, for the immediately preceding three years; and

664 (B) That project:

665 (i) Does not result in any of the following:

666 (I) The offering of any new clinical health services;

667 (II) Any increase in bed capacity;

668 (III) Any redistribution of existing beds among existing clinical health services; or

669 (IV) Any increase in capacity of existing clinical health services;

670 (ii) Has at least 80 percent of its capital expenditures financed by the proceeds of a
 671 special purpose county sales and use tax imposed pursuant to Article 3 of Chapter 8
 672 of Title 48; and

673 (iii) Is located within a ~~three-mile~~ five-mile radius of and within the same county as
 674 the hospital's existing facility;

675 (27) The renovation, remodeling, refurbishment, or upgrading of a health care facility,
 676 so long as the project does not result in any of the following:

677 (A) The offering of any new or expanded clinical health services;

678 (B) Any increase in inpatient bed capacity; or

679 (C) Any redistribution of existing beds among existing clinical health services; or

680 ~~(D) A capital expenditure exceeding the threshold contained in paragraph (2) of~~
 681 ~~subsection (a) of Code Section 31-6-40;~~

682 ~~(28) Other than for equipment used to provide positron emission tomography (PET)~~
 683 ~~services, the~~ The acquisition of diagnostic, therapeutic, or other imaging equipment with
 684 ~~a value of \$3 million or less, by or on behalf of:~~

685 (A) A hospital; or

686 (B) An individual private physician or single group practice of physicians exclusively
 687 for use on patients of such private physician or single group practice of physicians and
 688 such private physician or member of such single group practice of physicians is
 689 physically present at the practice location where the diagnostic or other imaging
 690 equipment is located at least 75 percent of the time that the equipment is in use.;

691 ~~The amount specified in this paragraph shall not include build-out costs, as defined by~~
 692 ~~the department, but shall include all functionally related equipment, software, and any~~
 693 ~~warranty and services contract costs for the first five years. The acquisition of one or~~
 694 ~~more items of functionally related diagnostic or therapeutic equipment shall be~~
 695 ~~considered as one project. The dollar amount specified in this paragraph and in~~
 696 ~~paragraph (10) of this subsection shall be adjusted annually by an amount calculated by~~

697 ~~multiplying such dollar amounts (as adjusted for the preceding year) by the annual~~
698 ~~percentage of change in the consumer price index, or its successor or appropriate~~
699 ~~replacement index, if any, published by the United States Department of Labor for the~~
700 ~~preceding calendar year, commencing on July 1, 2010; and~~

701 (29) Any capital expenditures ~~A capital expenditure of \$10 million or less by a hospital~~
702 ~~at such hospital's primary campus for:~~

703 (A) The expansion or addition of the following clinical health services: operating
704 rooms, other than dedicated outpatient operating rooms; medical-surgical services;
705 gynecology; procedure rooms; intensive care; pharmaceutical services; pediatrics;
706 cardiac care or other general hospital services; provided, however, that such
707 expenditure does not include the expansion or addition of inpatient beds or the
708 conversion of one type of inpatient bed to another type of inpatient bed; or

709 (B) The movement of clinical health services from one location on the hospital's
710 primary campus to another location on such hospital's primary campus;

711 (30) New or expanded psychiatric or substance abuse inpatient programs or contracted
712 beds that serve Medicaid and uninsured patients that:

713 (A) Are open 365 days per year, seven days per week, and 24 hours per day;

714 (B) Provide uncompensated indigent and charity care in an amount equal to or greater
715 than the minimum amount established by the department;

716 (C) Participate as providers of medical assistance for Medicaid purposes;

717 (D) Have hospital affiliation agreements with acute care hospitals within a reasonable
718 distance from the programs or contracted beds or the medical staffs at the programs or
719 contracted beds have admitting privileges or other acceptable documented arrangements
720 with such hospitals to ensure the necessary backup for the programs or contracted beds
721 for medical complications. The programs or contracted beds shall have the capability
722 to transfer a patient immediately to a hospital within a reasonable distance from the
723 programs or contracted beds with adequate emergency room services. Hospitals shall

724 not unreasonably deny a transfer agreement or affiliation agreement to the programs or
725 contracted beds; and
726 (E) Provide annual reports in the same manner and in accordance with Code Section
727 31-6-70;
728 (31) The offering of new or expanded basic perinatal services by a hospital in a rural
729 county provided that:
730 (A) Such services are available 365 days per year, seven days per week, and 24 hours
731 per day;
732 (B) The hospital participates as a provider of medical assistance for Medicaid
733 purposes;
734 (C) The hospital has a hospital affiliation agreement with an acute care hospital with
735 Level II or III perinatal services within a reasonable distance from the hospital
736 providing the perinatal services or the medical staff at the hospital providing the
737 perinatal services has admitting privileges or other acceptable documented
738 arrangements with such acute care hospital to ensure the necessary backup for the
739 hospital providing the perinatal services for medical complications. The hospital
740 providing the perinatal services shall have the capability to transfer a patient
741 immediately to the acute care hospital within a reasonable distance from the hospital
742 providing the perinatal services with adequate emergency room services. Acute care
743 hospitals shall not unreasonably deny a transfer agreement or affiliation agreement to
744 the hospital providing the perinatal services. This subparagraph shall not apply if the
745 hospital providing the perinatal services is itself an acute care hospital with Level II or
746 III perinatal services; and
747 (D) Provides annual reports in the same manner and in accordance with Code Section
748 31-6-70;

749 (31.1) Any new or expanded building or facility where human births occur on a regular
750 and ongoing basis and which is classified as a birthing center by the department for
751 purposes of Chapter 7 of this title, provided that:

752 (A) Such services are available 365 days per year, seven days per week, and 24 hours
753 per day;

754 (B) The birthing center participates as a provider of medical assistance for Medicaid
755 purposes;

756 (C) The birthing center has a hospital affiliation agreement with an acute care hospital
757 with Level II or III perinatal services within a reasonable distance from the birthing
758 center or the medical staff at the birthing center has admitting privileges or other
759 acceptable documented arrangements with such acute care hospital to ensure the
760 necessary backup for the birthing center for medical complications. The birthing center
761 shall have the capability to transfer a patient immediately to the acute care hospital
762 within a reasonable distance from the birthing center. Acute care hospitals shall not
763 unreasonably deny a transfer agreement or affiliation agreement to the birthing center;
764 and

765 (D) Provides annual reports in the same manner and in accordance with Code Section
766 31-6-70;

767 (32) A new general acute care hospital in a rural county that:

768 (A) Will seek, and maintain thereafter, clinical training affiliation agreements to serve
769 as a host hospital facility for medical training programs for physicians, nurses,
770 pharmacists, and other medical training programs, as appropriate and as practicable;

771 (B) Obtains verification as a Level I, II, III, or IV trauma center from the American
772 College of Surgeons and maintains such verification thereafter;

773 (C) Has an emergency department that provides emergency medical screening,
774 emergency stabilization, and appropriate treatment within its capability and availability
775 for medical and psychiatric patients or can transfer the patient to an appropriate facility

776 providing more specialized emergency care in accordance with the federal Emergency
777 Medical Treatment and Active Labor Act;

778 (D) Provides uncompensated indigent and charity care in an amount equal to or greater
779 than the minimum amount established by the department;

780 (E) Participates as a provider of medical assistance for Medicaid purposes; and

781 (F) Provides annual reports in the same manner and in accordance with Code Section
782 31-6-70;

783 (33) A new acute care hospital where a short-stay general hospital in a rural county has
784 been closed for more than 12 months that:

785 (A) Is located in the same rural county where the short-stay general hospital was
786 closed;

787 (B) Has no more than the number of licensed beds that were previously licensed in the
788 closed hospital;

789 (C) Has an emergency department;

790 (D) Provides all required clinical health services as generally offered by a short-stay
791 general hospital to meet licensure requirements; and

792 (E) Provides uncompensated indigent and charity care in an amount equal to or greater
793 than the minimum amount established by the department.

794 Such new acute care hospital may provide basic perinatal services;

795 (34)(A) A new short-stay general hospital to address the underserved population
796 previously served by a short-stay general hospital that was closed within the 24 months
797 preceding the filing of a request for a letter of determination that:

798 (i) Is located within a county with a population of more than 1,000,000 according to
799 the United States decennial census of 2020 or any future such census;

800 (ii) Is located within five miles of and in the same county as the main campus of a
801 medical school that is accredited by the Liaison Committee on Medical Education to
802 confer Doctor of Medicine (M.D.) degrees;

803 (iii) Has in place at the time of filing of a request for a letter of determination a
804 written agreement to serve as a teaching hospital for students of the medical school
805 described in division (ii) of this subparagraph;
806 (iv) Has a maximum number of short-stay general hospital beds not greater than 50
807 percent of the maximum number of short-stay general hospital beds for which the
808 closed short-stay general hospital had previously been licensed at any time during the
809 12 months prior to its closure;
810 (v) Has an emergency department; and
811 (vi) Provides uncompensated indigent and charity care in an amount equal to or
812 greater than the minimum amount established by the department;
813 (B) An exemption for a new short-stay general hospital under this paragraph shall
814 include an exemption for all clinical services and equipment generally utilized at an
815 acute care short-stay general hospital and required for licensure, including, but not
816 limited to, an emergency department; Level II perinatal/neonatal services, including
817 labor, delivery, recovery, and Level II neonatal intermediate care services; diagnostic
818 imaging services; surgical services; and any other clinical health service that had been
819 provided by the closed short-stay hospital within the 24 month period prior to its
820 closure, except for such services not otherwise identified in this subparagraph for which
821 the department has previously adopted separate service specific rules;
822 (C) For a period of ten years following the issuance of its original license, a new
823 short-stay general hospital approved for an exemption pursuant to this paragraph shall
824 be entitled to one or more determinations from the department to add additional
825 short-stay general hospital beds, so long as the total licensed capacity of such hospital
826 does not exceed the number of beds authorized under division (iv) of subparagraph (A)
827 of this paragraph; and
828 (35) Transfer of existing beds or services from one general acute care hospital's primary
829 campus to another general acute care hospital's primary campus within the same hospital

830 system within a fifteen-mile radius of the original campus; provided that all of the
831 following are satisfied:

832 (A) Both hospitals involved in the transfer are general acute care hospitals and neither
833 is a specialty hospital;

834 (B) Both hospitals involved in the transfer are under common ownership or control;

835 (C) The transferring hospital may not, for a period of 12 months after the transfer is
836 effective, seek to expand the service or bed type which was transferred; and

837 (D) The transferring hospital is open and operational at the time of transfer and shall
838 not close within 12 months after the transfer is effective.

839 (b) By rule, the department shall establish a procedure for expediting or waiving reviews
840 of certain projects, the nonreview of which it deems compatible with the purposes of this
841 chapter, in addition to expenditures exempted from review by this Code section."

842 **SECTION 7.**

843 Said title is further amended by revising Code Section 31-7-47.1, relating to prior notice and
844 approval of certain activities, as follows:

845 "31-6-47.1.

846 (a) The department shall require prior notice from a new health care facility for approval
847 of any activity which is believed to be exempt pursuant to Code Section 31-6-47 or
848 excluded from the requirements of this chapter under other provisions of this chapter. The
849 department shall require prior notice and approval of any activity which is believed to be
850 exempt pursuant to paragraphs (32), (33), and (34) of subsection (a) of Code Section
851 31-6-47. The department may require prior notice and approval of any activity which is
852 believed to be exempt pursuant to paragraphs (10), (15), (16), (17), (20), (21), (23), (25),
853 (26), (27), (28), and (29), (30), and (31) of subsection (a) of Code Section 31-6-47. The
854 department shall establish timeframes, forms, and criteria to request a letter of
855 determination that an activity is properly exempt or excluded under this chapter prior to its

856 implementation. The department shall publish notice of all requests for letters of
857 determination regarding exempt activity and opposition to such request. Persons opposing
858 a request for approval of an exempt activity shall be entitled to file an objection with the
859 department and the department shall consider any filed objection when determining
860 whether an activity is exempt. After the department's decision, an opposing party shall
861 have the right to a fair hearing pursuant to Chapter 13 of Title 50, the 'Georgia
862 Administrative Procedure Act,' on an adverse decision of the department and judicial
863 review of a final decision in the same manner and under the same provisions as in Code
864 Section 31-6-44.1. If no objection to a request for determination is filed within 30 days of
865 the department's receipt of such request for determination, the department shall have 60
866 days from the date of the department's receipt of such request to review the request and
867 issue a letter of determination. The department may adopt rules for deciding when it is not
868 practicable to provide a determination in 60 days and may extend the review period upon
869 written notice to the requestor but only for an extended period of no longer than an
870 additional 30 days.

871 (b) Noncompliance with any condition of paragraph (30), (31), or (32) of subsection (a)
872 of Code Section 31-7-47 shall result in a monetary penalty in the amount of the difference
873 between the services which the exemption holder is required to provide and the amount
874 actually provided and may be subject to revocation of its exemption status by the
875 department for failure to meet any one or more requirements for the exemption, for
876 repeated failure to pay any fines or moneys due to the department, or for repeated failure
877 to produce data as required by Code Section 31-6-70 after notice to the exemption holder
878 and a fair hearing pursuant to Chapter 13 of Title 50, the 'Georgia Administrative
879 Procedure Act.'

880 **SECTION 8.**

881 Said title is further amended in Article 3 of Chapter 6, relating to the Certificate of Need
882 Program, by adding a new Code section to read as follows:

883 "31-6-51.

884 (a) The department, in conjunction with the Office of Legislative Counsel, shall review the
885 statutory framework and provisions of this chapter and the certificate of need program
886 generally and shall make recommendations relating to rewriting, reorganizing, and
887 clarifying the provisions of this chapter. Such review shall also include recommendations
888 to streamline the statutory procedures required to obtain a certificate of need or a letter of
889 determination.

890 (b) The department may consult with and obtain input from certificate of need applicants,
891 certificate of need holders, local government representatives, citizens, or other interested
892 parties in conducting such review.

893 (c) The department shall submit its recommendations to the General Assembly, which may
894 include proposed legislation, no later than December 1, 2024.

895 (d) This Code section shall stand repealed on December 31, 2024."

896 **SECTION 9.**

897 Said title is further amended in Code Section 31-6-70, relating to reports to the department
898 by certain health care facilities an all ambulatory surgical centers and imaging centers and
899 public availability, by revising subsection (e) as follows:

900 "(e)(1) In the event the department does not receive an annual report from a health care
901 facility requiring a certificate of need or an ambulatory surgical center or imaging center,
902 whether or not exempt from obtaining a certificate of need under this chapter, on or
903 before the date such report was due or receives a timely but incomplete report, the
904 department shall notify the health care facility or center regarding the deficiencies and
905 shall be authorized to fine such health care facility or center an amount not to exceed

906 ~~\$500.00~~ \$2,000.00 per day for every day up to 30 days and ~~\$1,000.00~~ \$5,000.00 per day
 907 for every day over 30 days for every day of such untimely or deficient report.

908 (2) In the event the department does not receive an annual report from a health care
 909 facility within 180 days following the date such report was due or receives a timely but
 910 incomplete report which is not completed within such 180 days, the department shall be
 911 authorized to revoke such health care facility's certificate of need in accordance with
 912 Code Section 31-6-45."

913 **SECTION 10.**

914 Said title is further amended in Code Section 31-8-9.1, relating to eligibility to receive tax
 915 credits, by revising paragraph (3) of subsection (a) as follows:

916 "(3) 'Rural hospital organization' means an acute care hospital or rural freestanding
 917 emergency department licensed by the department pursuant to Article 1 of Chapter 7 of
 918 this title that:

919 (A) Has its primary campus ~~Provides inpatient hospital services at a facility~~ located in
 920 a rural county or is a critical access hospital;

921 (B) Participates in both Medicaid and medicare and accepts both Medicaid and
 922 medicare patients;

923 (C) Provides health care services to indigent patients;

924 (D) Has at least 10 percent of its annual net revenue categorized as indigent care,
 925 charity care, or bad debt;

926 (E) Annually files IRS Form 990, Return of Organization Exempt From Income Tax,
 927 with the department, or for any hospital not required to file IRS Form 990, the
 928 department will provide a form that collects the same information to be submitted to the
 929 department on an annual basis;

930 (F) Is operated by a county or municipal authority pursuant to Article 4 of Chapter 7
 931 of this title or is designated as a tax-exempt organization under Section 501(c)(3) of the
 932 Internal Revenue Code;

933 (G) Is current with all audits and reports required by law; and

934 (H) Has a three-year average patient margin, as a percent of expense, less than one
 935 standard deviation above the state-wide three-year average of organizations defined in
 936 subparagraphs (A) through (G) of this paragraph, as calculated by the department. For
 937 purposes of this subparagraph, the term 'patient margin' means gross patient revenues
 938 less contractual adjustments, bad debt, indigent and charity care, other uncompensated
 939 care, and total expenses."

940 **SECTION 11.**

941 Code Section 48-7-29.20 of the Official Code of Georgia Annotated, relating to tax credits
 942 for contributions to rural hospital organizations, is amended by revising subsections (b.1),
 943 (e), and (k) as follows:

944 "(b.1) From January 1 to June 30 each taxable year, an individual taxpayer shall be limited
 945 in its qualified rural hospital organization expenses allowable for credit under this Code
 946 section, and the commissioner shall not approve qualified rural hospital organization
 947 expenses incurred from January 1 to June 30 each taxable year, which exceed the following
 948 limits:

949 (1) In the case of a single individual or a head of household, \$5,000.00;

950 (2) In the case of a married couple filing a joint return, \$10,000.00; or

951 (3) In the case of an individual who is a member of a limited liability company duly
 952 formed under state law, a shareholder of a Subchapter 'S' corporation, or a partner in a
 953 partnership, ~~\$10,000.00~~ \$25,000.00."

954 "(e)(1) In no event shall the aggregate amount of tax credits allowed under this Code
 955 section exceed ~~\$75~~ \$100 million per taxable year.

956 (2)(A) No more than \$4 million of the aggregate limit established by paragraph (1) of
957 this subsection shall be contributed to any individual rural hospital organization in any
958 taxable year. From January 1 to June 30 each taxable year, the commissioner shall only
959 preapprove contributions submitted by individual taxpayers in an amount not to exceed
960 \$2 million, and from corporate donors in an amount not to exceed \$2 million. From
961 July 1 to December 31 each taxable year, subject to the aggregate limit in paragraph (1)
962 of this subsection and the individual rural hospital organization limit in this paragraph,
963 the commissioner shall approve contributions submitted by individual taxpayers and
964 corporations or other entities.

965 (B) In the event an individual or corporate donor desires to make a contribution to an
966 individual rural hospital organization that has received the maximum amount of
967 contributions for that taxable year, the Department of Community Health shall provide
968 the individual or corporate donor with a list, ranked in order of financial need, as
969 determined by the Department of Community Health, of rural hospital organizations
970 still eligible to receive contributions for the taxable year.

971 (C) In the event an individual or corporate donor desires to make a contribution to an
972 individual rural hospital organization that would cause such rural hospital organization
973 to exceed its maximum amount of contributions for that year, the commissioner shall
974 not deny such desired contribution, but shall approve the proportional amount of the
975 desired contribution up to the rural hospital organization's maximum allowed amount
976 and any remainder shall be attributed as provided for in subparagraph (D) of this
977 paragraph.

978 ~~(C)~~(D) In the event that an individual or corporate donor desires to make a contribution
979 to an unspecified or undesignated rural hospital organization, either directly to the
980 department or through a third party that participates in soliciting, administering, or
981 managing donations, such donation shall be attributed to the rural hospital organization
982 ranked with the highest financial need that has not yet received the maximum amount

983 of contributions for that ~~taxable~~ year, regardless of whether a third party has a
984 contractual relationship or agreement with such rural hospital organization.

985 ~~(D)~~(E) Any third party that participates in soliciting, advertising, or managing
986 donations shall provide the complete list of rural hospital organizations eligible to
987 receive the tax credit provided pursuant to this Code section including their ranking in
988 order of financial need as determined by the Department of Community Health
989 pursuant to Code Section 31-8-9.1, to any potential donor regardless of whether a third
990 party has a contractual relationship or agreement with such rural hospital organization.

991 (3) For purposes of paragraphs (1) and (2) of this subsection, a rural hospital
992 organization shall notify a potential donor of the requirements of this Code section.
993 Before making a contribution to a rural hospital organization, the taxpayer shall
994 electronically notify the department, in a manner specified by the department, of the total
995 amount of contribution that the taxpayer intends to make to the rural hospital
996 organization. The commissioner shall preapprove or deny the requested amount or a
997 portion of such amount, if applicable pursuant to subparagraph (C) of paragraph (2) of
998 this subsection, within 30 days after receiving the request from the taxpayer and shall
999 provide written notice to the taxpayer and rural hospital organization of such preapproval
1000 or denial which shall not require any signed release or notarized approval by the taxpayer.
1001 ~~In order to receive a tax credit under this Code section, the taxpayer shall make the~~
1002 ~~contribution to the rural hospital organization within 180 days after receiving notice from~~
1003 ~~the department that the requested amount was preapproved. In order to receive a tax~~
1004 ~~credit under this Code section, a taxpayer preapproved by the commissioner on or before~~
1005 September 30 shall make the contribution to the rural hospital organization within 180
1006 days after receiving notice of preapproval from the commissioner, but not later than
1007 October 31. A taxpayer preapproved by the commissioner after September 30 shall make
1008 the contribution to the rural hospital organization on or before December 31. If the
1009 taxpayer does not comply with this paragraph, the commissioner shall not include this

1010 preapproved contribution amount when calculating the limits prescribed in paragraphs
1011 (1) and (2) of this subsection.

1012 (4)(A) Preapproval of contributions by the commissioner shall be based solely on the
1013 availability of tax credits subject to the aggregate total limit established under
1014 paragraph (1) of this subsection and the individual rural hospital organization limit
1015 established under paragraph (2) of this subsection.

1016 (B) Any taxpayer preapproved by the ~~department~~ commissioner pursuant to this
1017 subsection shall retain their approval in the event the credit percentage in this Code
1018 section is modified for the year in which the taxpayer was preapproved.

1019 (C) Upon the rural hospital organization's confirmation of receipt of donations that
1020 have been preapproved by the ~~department~~ commissioner, any taxpayer preapproved by
1021 the ~~department~~ commissioner pursuant to subsection (c) of this Code section shall
1022 receive the full benefit of the income tax credit established by this Code section even
1023 though the rural hospital organization to which the taxpayer made a donation does not
1024 properly comply with the reports or filings required by this Code section.

1025 (5) Notwithstanding any laws to the contrary, the department shall not take any adverse
1026 action against donors to rural hospital organizations if the commissioner preapproved a
1027 donation for a tax credit prior to the date the rural hospital organization is removed from
1028 the Department of Community Health list pursuant to Code Section 31-8-9.1, and all such
1029 donations shall remain as preapproved tax credits subject only to the donor's compliance
1030 with paragraph (3) of this subsection."

1031 "(k) This Code section shall stand automatically repealed and reserved on December 31,
1032 ~~2024~~ 2029."

1033

SECTION 12.

1034 Article 7 of Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to
1035 medical assistance generally, is amended by adding a new Code section to read as follows:

1036 "49-4-156.

1037 (a) There is created the Comprehensive Health Coverage Commission. The commission
1038 shall be attached to the Department of Community Health for administrative purposes only
1039 as provided by Code Section 50-4-3.

1040 (b) The commission shall consist of nine members, who shall be appointed no later than
1041 July 1, 2024, as follows:

1042 (1) The chairperson, who shall be a subject matter expert on health policy, and shall not
1043 be an employee of the State of Georgia, to be appointed by the Governor;

1044 (2) Three nonlegislative members to be appointed by the Speaker of the House of
1045 Representatives;

1046 (3) Three nonlegislative members to be appointed by the President of the Senate;

1047 (4) One nonlegislative member to be appointed by the minority leader of the Senate; and

1048 (5) One nonlegislative member to be appointed by the minority leader of the House of
1049 Representatives.

1050 (c) Members of the commission shall not be registered lobbyists in the State of Georgia.

1051 (d) Members of the commission shall serve without compensation.

1052 (e) The purpose of the commission shall be to advise the Governor, the General Assembly,
1053 and the Department of Community Health, as the administrator of the state medical
1054 assistance program, on issues related to access and quality of healthcare for Georgia's
1055 low-income and uninsured populations. The commission shall be tasked with reviewing
1056 the following:

1057 (1) Opportunities related to reimbursement and funding for Georgia healthcare providers,
1058 including premium assistance programs;

1059 (2) Opportunities related to quality improvement of healthcare for Georgia's low income
1060 and uninsured populations; and

1061 (3) Opportunities to enhance service delivery and coordination of healthcare among and
1062 across state agencies.

1063 (f) Subject to appropriations, the commission shall contract with experts and consultants
1064 to produce a semiannual report on its findings for the Governor and the General Assembly.
1065 The commission shall provide its initial report to the Governor and the General Assembly
1066 no later than December 1, 2024.
1067 (g) The commission shall stand abolished on December 31, 2026, unless extended by the
1068 General Assembly prior to such date."

1069

SECTION 13.

1070 (a) Sections 2, 8, 12, 13, and 14 of this Act shall become effective on July 1, 2024.
1071 (b) Sections 1, 3, 4, 5 ,6, 7, and 9 of this Act shall become effective on July 1, 2025.
1072 (c) Sections 10 and 11 of this Act shall be applicable to taxable years beginning on or after
1073 January 1, 2024.

1074

SECTION 14.

1075 All laws and parts of laws in conflict with this Act are repealed.