1	A bill to be entitled
2	An act relating to growth management; amending s.
3	163.3167, F.S.; authorizing a local government to
4	retain certain charter provisions that were in effect
5	as of a specified date and that relate to an
6	initiative or referendum process; amending s.
7	163.3174, F.S.; requiring a local land planning agency
8	to periodically evaluate and appraise a comprehensive
9	plan; amending s. 163.3175, F.S.; clarifying and
10	revising procedures related to the exchange of
11	information between military installations and local
12	governments under the act; amending s. 163.3177, F.S.;
13	requiring estimates and projections of comprehensive
14	plans to be based upon publications by the Office of
15	Economic and Demographic Research; providing criteria
16	for population projections; revising the housing and
17	intergovernmental coordination elements of
18	comprehensive plans; amending s. 163.31777, F.S.;
19	exempting certain municipalities from public schools
20	interlocal-agreement requirements; providing
21	requirements for municipalities meeting the exemption
22	criteria; amending s. 163.3178, F.S.; replacing a
23	reference to the Department of Community Affairs with
24	the state land planning agency; deleting provisions
25	relating to the Coastal Resources Interagency
26	Management Committee; amending s. 163.3180, F.S.,
27	relating to concurrency; revising and providing
28	requirements relating to public facilities and
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29 services, public education facilities, and local 30 school concurrency system requirements; deleting 31 provisions excluding a municipality that is not a 32 signatory to a certain interlocal agreement from participating in a school concurrency system; amending 33 34 s. 163.3184, F.S.; revising provisions relating to the 35 expedited state review process for adoption of 36 comprehensive plan amendments; clarifying the time in 37 which a local government must transmit an amendment to 38 a comprehensive plan and supporting data and analyses 39 to the reviewing agencies; revising the deadlines in administrative challenges to comprehensive plans and 40 plan amendments for the entry of final orders and 41 42 referrals of recommended orders; specifying a deadline 43 for the state land planning agency to issue a notice 44 of intent after receiving a complete comprehensive 45 plan or plan amendment adopted pursuant to a compliance agreement; amending s. 163.3191, F.S.; 46 47 conforming a cross-reference to changes made by the act; amending s. 163.3245, F.S.; deleting an obsolete 48 49 cross-reference; deleting a reporting requirement 50 relating to optional sector plans; amending s. 51 186.002, F.S.; deleting a requirement for the Governor 52 to consider certain evaluation and appraisal reports 53 in preparing certain plans and amendments; amending s. 54 186.007, F.S.; deleting a requirement for the Governor 55 to consider certain evaluation and appraisal reports 56 when reviewing the state comprehensive plan; amending Page 2 of 74

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57	s. 186.505, F.S.; authorizing a regional planning
58	council to provide consulting services to a private
59	developer or landowner under certain circumstances;
60	amending s. 186.508, F.S.; requiring regional planning
61	councils to coordinate implementation of the strategic
62	regional policy plans with the evaluation and
63	appraisal process; amending s. 189.415, F.S.;
64	requiring an independent special district to update
65	its public facilities report every 7 years and at
66	least 12 months before the submission date of the
67	evaluation and appraisal notification letter;
68	requiring the Department of Economic Opportunity to
69	post a schedule of the due dates for public facilities
70	reports and updates that independent special districts
71	must provide to local governments; amending s.
72	288.975, F.S.; deleting a provision exempting local
73	government plan amendments necessary to initially
74	adopt the military base reuse plan from a limitation
75	on the frequency of plan amendments; amending s.
76	380.06, F.S.; correcting cross-references; amending s.
77	380.115, F.S.; subjecting certain developments exempt
78	from or no longer required to undergo development-of-
79	regional-impact review to certain procedures; amending
80	s. 1013.33, F.S.; deleting redundant requirements for
81	interlocal agreements relating to public education
82	facilities; revising cross-references to conform to
83	changes made by the act; amending s. 1013.35, F.S.;
84	revising a cross-reference to conform to changes made
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85	by the act; amending s. 1013.351, F.S.; deleting
86	redundant requirements for the submission of certain
87	interlocal agreements with the Office of Educational
88	Facilities and the state land planning agency and for
89	review of the interlocal agreement by the office and
90	the agency; amending s. 1013.36, F.S.; deleting an
91	obsolete cross-reference; providing an effective date.
92	
93	Be It Enacted by the Legislature of the State of Florida:
94	
95	Section 1. Subsection (8) of section 163.3167, Florida
96	Statutes, is amended to read:
97	163.3167 Scope of act
98	(8) An initiative or referendum process in regard to any
99	development order or in regard to any local comprehensive plan
100	amendment or map amendment is prohibited. However, any local
101	government charter provision that was in effect as of June 1,
102	2011, for an initiative or referendum process in regard to
103	development orders or in regard to local comprehensive plan
104	amendments or map amendments may be retained and implemented.
105	Section 2. Paragraph (b) of subsection (4) of section
106	163.3174, Florida Statutes, is amended to read:
107	163.3174 Local planning agency
108	(4) The local planning agency shall have the general
109	responsibility for the conduct of the comprehensive planning
110	program. Specifically, the local planning agency shall:
111	(b) Monitor and oversee the effectiveness and status of
112	the comprehensive plan and recommend to the governing body such
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113 changes in the comprehensive plan as may from time to time be 114 required, including <u>the periodic evaluation and appraisal of the</u> 115 <u>comprehensive plan</u> preparation of the periodic reports required 116 by s. 163.3191.

Section 3. Subsections (5) and (6) of section 163.3175, Florida Statutes, are amended to read:

119 163.3175 Legislative findings on compatibility of 120 development with military installations; exchange of information 121 between local governments and military installations.-

(5) The commanding officer or his or her designee may provide <u>advisory</u> comments to the affected local government on the impact such proposed changes may have on the mission of the military installation. Such <u>advisory</u> comments <u>shall be based on</u> <u>appropriate data and analyses provided with the comments and</u> may include:

(a) If the installation has an airfield, whether such
proposed changes will be incompatible with the safety and noise
standards contained in the Air Installation Compatible Use Zone
(AICUZ) adopted by the military installation for that airfield;

(b) Whether such changes are incompatible with the
Installation Environmental Noise Management Program (IENMP) of
the United States Army;

(c) Whether such changes are incompatible with the findings of a Joint Land Use Study (JLUS) for the area if one has been completed; and

(d) Whether the military installation's mission will be
adversely affected by the proposed actions of the county or
affected local government.

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141 The commanding officer's comments, underlying studies, and 142 143 reports shall be considered by the local government in the same 144 manner as the comments received from other reviewing agencies 145 pursuant to s. 163.3184 are not binding on the local government. 146 The affected local government shall take into (6) 147 consideration any comments and accompanying data and analyses 148 provided by the commanding officer or his or her designee 149 pursuant to subsection (4) as they relate to the strategic mission of the base, public safety, and the economic vitality 150 151 associated with the base's operations, while also respecting and 152 must also be sensitive to private property rights and not being 153 be unduly restrictive on those rights. The affected local 154 government shall forward a copy of any comments regarding 155 comprehensive plan amendments to the state land planning agency. 156 Section 4. Paragraph (f) of subsection (1) and paragraphs 157 (a), (f), and (h) of subsection (6) of section 163.3177, Florida 158 Statutes, are amended to read: 159 163.3177 Required and optional elements of comprehensive 160 plan; studies and surveys.-161 The comprehensive plan shall provide the principles, (1)162 guidelines, standards, and strategies for the orderly and 163 balanced future economic, social, physical, environmental, and 164 fiscal development of the area that reflects community commitments to implement the plan and its elements. These 165 principles and strategies shall guide future decisions in a 166 167 consistent manner and shall contain programs and activities to ensure comprehensive plans are implemented. The sections of the 168 Page 6 of 74

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169 comprehensive plan containing the principles and strategies, 170 generally provided as goals, objectives, and policies, shall 171 describe how the local government's programs, activities, and 172 land development regulations will be initiated, modified, or 173 continued to implement the comprehensive plan in a consistent 174 manner. It is not the intent of this part to require the 175 inclusion of implementing regulations in the comprehensive plan but rather to require identification of those programs, 176 177 activities, and land development regulations that will be part 178 of the strategy for implementing the comprehensive plan and the 179 principles that describe how the programs, activities, and land 180 development regulations will be carried out. The plan shall 181 establish meaningful and predictable standards for the use and 182 development of land and provide meaningful guidelines for the 183 content of more detailed land development and use regulations.

184 (f) All mandatory and optional elements of the 185 comprehensive plan and plan amendments shall be based upon 186 relevant and appropriate data and an analysis by the local 187 government that may include, but not be limited to, surveys, studies, community goals and vision, and other data available at 188 189 the time of adoption of the comprehensive plan or plan 190 amendment. To be based on data means to react to it in an 191 appropriate way and to the extent necessary indicated by the data available on that particular subject at the time of 192 193 adoption of the plan or plan amendment at issue.

194 1. Surveys, studies, and data utilized in the preparation 195 of the comprehensive plan may not be deemed a part of the 196 comprehensive plan unless adopted as a part of it. Copies of

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197 such studies, surveys, data, and supporting documents for proposed plans and plan amendments shall be made available for 198 199 public inspection, and copies of such plans shall be made 200 available to the public upon payment of reasonable charges for 201 reproduction. Support data or summaries are not subject to the 202 compliance review process, but the comprehensive plan must be 203 clearly based on appropriate data. Support data or summaries may 204 be used to aid in the determination of compliance and 205 consistency.

Data must be taken from professionally accepted 206 2. 207 sources. The application of a methodology utilized in data collection or whether a particular methodology is professionally 208 209 accepted may be evaluated. However, the evaluation may not 210 include whether one accepted methodology is better than another. 211 Original data collection by local governments is not required. 212 However, local governments may use original data so long as 213 methodologies are professionally accepted.

214 The comprehensive plan shall be based upon permanent 3. 215 and seasonal population estimates and projections, which shall 216 either be those published provided by the Office of Economic and 217 Demographic Research University of Florida's Bureau of Economic 218 and Business Research or generated by the local government based 219 upon a professionally acceptable methodology. The plan must be 220 based on at least the minimum amount of land required to accommodate the medium projections as published by the Office of 221 222 Economic and Demographic Research of the University of Florida's 223 Bureau of Economic and Business Research for at least a 10-year planning period unless otherwise limited under s. 380.05, 224

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including related rules of the Administration Commission. <u>Absent</u>
physical limitations on population growth, population
projections for each municipality, and the unincorporated area
within a county must, at a minimum, be reflective of each area's
proportional share of the total county population and the total
county population growth.

(6) In addition to the requirements of subsections (1)(5), the comprehensive plan shall include the following
elements:

A future land use plan element designating proposed 234 (a) 235 future general distribution, location, and extent of the uses of 236 land for residential uses, commercial uses, industry, 237 agriculture, recreation, conservation, education, public 238 facilities, and other categories of the public and private uses 239 of land. The approximate acreage and the general range of 240 density or intensity of use shall be provided for the gross land 241 area included in each existing land use category. The element 242 shall establish the long-term end toward which land use programs 243 and activities are ultimately directed.

1. Each future land use category must be defined in terms of uses included, and must include standards to be followed in the control and distribution of population densities and building and structure intensities. The proposed distribution, location, and extent of the various categories of land use shall be shown on a land use map or map series which shall be supplemented by goals, policies, and measurable objectives.

251 2. The future land use plan and plan amendments shall be 252 based upon surveys, studies, and data regarding the area, as

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2012 CS/HB 7081, Engrossed 1 253 applicable, including: 254 a. The amount of land required to accommodate anticipated 255 growth. 256 b. The projected permanent and seasonal population of the 257 area. 258 The character of undeveloped land. с. 259 d. The availability of water supplies, public facilities, 260 and services. The need for redevelopment, including the renewal of 261 e. blighted areas and the elimination of nonconforming uses which 262 263 are inconsistent with the character of the community. 264 The compatibility of uses on lands adjacent to or f. closely proximate to military installations. 265 266 The compatibility of uses on lands adjacent to an q. airport as defined in s. 330.35 and consistent with s. 333.02. 267 268 h. The discouragement of urban sprawl. 269 The need for job creation, capital investment, and i. 270 economic development that will strengthen and diversify the 271 community's economy. 272 The need to modify land uses and development patterns j. within antiquated subdivisions. 273 274 3. The future land use plan element shall include criteria 275 to be used to: 276 Achieve the compatibility of lands adjacent or closely a. proximate to military installations, considering factors 277 identified in s. 163.3175(5). 278 b. Achieve the compatibility of lands adjacent to an 279 280 airport as defined in s. 330.35 and consistent with s. 333.02. Page 10 of 74

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c. Encourage preservation of recreational and commercial
 working waterfronts for water-dependent uses in coastal
 communities.

284 d. Encourage the location of schools proximate to urban285 residential areas to the extent possible.

e. Coordinate future land uses with the topography and
soil conditions, and the availability of facilities and
services.

f. Ensure the protection of natural and historicresources.

291

g. Provide for the compatibility of adjacent land uses.

h. Provide guidelines for the implementation of mixed-use development including the types of uses allowed, the percentage distribution among the mix of uses, or other standards, and the density and intensity of each use.

296 4. The amount of land designated for future planned uses 297 shall provide a balance of uses that foster vibrant, viable 298 communities and economic development opportunities and address 299 outdated development patterns, such as antiquated subdivisions. 300 The amount of land designated for future land uses should allow 301 the operation of real estate markets to provide adequate choices 302 for permanent and seasonal residents and business and may not be 303 limited solely by the projected population. The element shall 304 accommodate at least the minimum amount of land required to accommodate the medium projections as published by the Office of 305 306 Economic and Demographic Research of the University of Florida's 307 Bureau of Economic and Business Research for at least a 10-year 308 planning period unless otherwise limited under s. 380.05,

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309 including related rules of the Administration Commission.

310 5. The future land use plan of a county may designate 311 areas for possible future municipal incorporation.

312 6. The land use maps or map series shall generally
313 identify and depict historic district boundaries and shall
314 designate historically significant properties meriting
315 protection.

316 7. The future land use element must clearly identify the 317 land use categories in which public schools are an allowable 318 use. When delineating the land use categories in which public schools are an allowable use, a local government shall include 319 320 in the categories sufficient land proximate to residential development to meet the projected needs for schools in 321 322 coordination with public school boards and may establish 323 differing criteria for schools of different type or size. Each 324 local government shall include lands contiguous to existing 325 school sites, to the maximum extent possible, within the land 326 use categories in which public schools are an allowable use.

327 8. Future land use map amendments shall be based upon the 328 following analyses:

329 a. An analysis of the availability of facilities and330 services.

b. An analysis of the suitability of the plan amendment
for its proposed use considering the character of the
undeveloped land, soils, topography, natural resources, and
historic resources on site.

c. An analysis of the minimum amount of land needed to
 achieve the goals and requirements of this section as determined

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337 by the local government.

338 9. The future land use element and any amendment to the 339 future land use element shall discourage the proliferation of 340 urban sprawl.

a. The primary indicators that a plan or plan amendment
does not discourage the proliferation of urban sprawl are listed
below. The evaluation of the presence of these indicators shall
consist of an analysis of the plan or plan amendment within the
context of features and characteristics unique to each locality
in order to determine whether the plan or plan amendment:

347 (I) Promotes, allows, or designates for development
348 substantial areas of the jurisdiction to develop as low349 intensity, low-density, or single-use development or uses.

(II) Promotes, allows, or designates significant amounts
of urban development to occur in rural areas at substantial
distances from existing urban areas while not using undeveloped
lands that are available and suitable for development.

(III) Promotes, allows, or designates urban development in radial, strip, isolated, or ribbon patterns generally emanating from existing urban developments.

(IV) Fails to adequately protect and conserve natural
resources, such as wetlands, floodplains, native vegetation,
environmentally sensitive areas, natural groundwater aquifer
recharge areas, lakes, rivers, shorelines, beaches, bays,
estuarine systems, and other significant natural systems.

362 (V) Fails to adequately protect adjacent agricultural
 363 areas and activities, including silviculture, active
 364 agricultural and silvicultural activities, passive agricultural

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365 activities, and dormant, unique, and prime farmlands and soils.

366 (VI) Fails to maximize use of existing public facilities 367 and services.

368 (VII) Fails to maximize use of future public facilities 369 and services.

(VIII) Allows for land use patterns or timing which disproportionately increase the cost in time, money, and energy of providing and maintaining facilities and services, including roads, potable water, sanitary sewer, stormwater management, law enforcement, education, health care, fire and emergency response, and general government.

376 (IX) Fails to provide a clear separation between rural and 377 urban uses.

378 (X) Discourages or inhibits infill development or the379 redevelopment of existing neighborhoods and communities.

380

(XI) Fails to encourage a functional mix of uses.

381 (XII) Results in poor accessibility among linked or 382 related land uses.

383 (XIII) Results in the loss of significant amounts of 384 functional open space.

b. The future land use element or plan amendment shall be determined to discourage the proliferation of urban sprawl if it incorporates a development pattern or urban form that achieves four or more of the following:

(I) Directs or locates economic growth and associated land development to geographic areas of the community in a manner that does not have an adverse impact on and protects natural resources and ecosystems.

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393 (II) Promotes the efficient and cost-effective provision394 or extension of public infrastructure and services.

(III) Promotes walkable and connected communities and provides for compact development and a mix of uses at densities and intensities that will support a range of housing choices and a multimodal transportation system, including pedestrian, bicycle, and transit, if available.

400

(IV) Promotes conservation of water and energy.

(V) Preserves agricultural areas and activities, including
 silviculture, and dormant, unique, and prime farmlands and
 soils.

404 (VI) Preserves open space and natural lands and provides405 for public open space and recreation needs.

406 (VII) Creates a balance of land uses based upon demands of 407 the residential population for the nonresidential needs of an 408 area.

(VIII) Provides uses, densities, and intensities of use and urban form that would remediate an existing or planned development pattern in the vicinity that constitutes sprawl or if it provides for an innovative development pattern such as transit-oriented developments or new towns as defined in s. 163.3164.

415 10. The future land use element shall include a future416 land use map or map series.

a. The proposed distribution, extent, and location of the
following uses shall be shown on the future land use map or map
series:

420 (I) Residential.

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CS/HB 7081, Engrossed 1 2012 421 Commercial. (II)422 (III) Industrial. 423 (IV) Agricultural. 424 Recreational. (V) 425 Conservation. (VI) 426 (VII) Educational. 427 (VIII) Public. 428 The following areas shall also be shown on the future b. 429 land use map or map series, if applicable: Historic district boundaries and designated 430 (I) 431 historically significant properties. 432 Transportation concurrency management area boundaries (II) 433 or transportation concurrency exception area boundaries. 434 (III) Multimodal transportation district boundaries. 435 (IV) Mixed-use categories. The following natural resources or conditions shall be 436 с. 437 shown on the future land use map or map series, if applicable: 438 Existing and planned public potable waterwells, cones (I) 439 of influence, and wellhead protection areas. 440 Beaches and shores, including estuarine systems. (II)441 (III) Rivers, bays, lakes, floodplains, and harbors. 442 (IV) Wetlands. (V) Minerals and soils. 443 444 (VI) Coastal high hazard areas. 445 11. Local governments required to update or amend their 446 comprehensive plan to include criteria and address compatibility of lands adjacent or closely proximate to existing military 447 installations, or lands adjacent to an airport as defined in s. 448 Page 16 of 74

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449 330.35 and consistent with s. 333.02, in their future land use 450 plan element shall transmit the update or amendment to the state 451 land planning agency by June 30, 2012.

452 (f)1. A housing element consisting of principles,453 guidelines, standards, and strategies to be followed in:

454 a. The provision of housing for all current and 455 anticipated future residents of the jurisdiction.

456

b. The elimination of substandard dwelling conditions.

457 c. The structural and aesthetic improvement of existing 458 housing.

d. 459 The provision of adequate sites for future housing, 460 including affordable workforce housing as defined in s. 380.0651(3)(h), housing for low-income, very low-income, and 461 462 moderate-income families, mobile homes, and group home 463 facilities and foster care facilities, with supporting 464 infrastructure and public facilities. The element may include 465 provisions that specifically address affordable housing for 466 persons 60 years of age or older. Real property that is conveyed 467 to a local government for affordable housing under this sub-468 subparagraph shall be disposed of by the local government 469 pursuant to s. 125.379 or s. 166.0451.

e. Provision for relocation housing and identification of
historically significant and other housing for purposes of
conservation, rehabilitation, or replacement.

473

f. The formulation of housing implementation programs.

g. The creation or preservation of affordable housing to
minimize the need for additional local services and avoid the
concentration of affordable housing units only in specific areas

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477 of the jurisdiction.

The principles, guidelines, standards, and strategies 478 2. 479 of the housing element must be based on the data and analysis 480 prepared on housing needs, including an inventory taken from the 481 latest decennial United States Census or more recent estimates, 482 which shall include the number and distribution of dwelling 483 units by type, tenure, age, rent, value, monthly cost of owner-484 occupied units, and rent or cost to income ratio, and shall show 485 the number of dwelling units that are substandard. The data and 486 analysis inventory shall also include the methodology used to estimate the condition of housing, a projection of the 487 488 anticipated number of households by size, income range, and age 489 of residents derived from the population projections, and the 490 minimum housing need of the current and anticipated future residents of the jurisdiction. 491

492 3. The housing element must express principles, 493 quidelines, standards, and strategies that reflect, as needed, 494 the creation and preservation of affordable housing for all 495 current and anticipated future residents of the jurisdiction, 496 elimination of substandard housing conditions, adequate sites, 497 and distribution of housing for a range of incomes and types, 498 including mobile and manufactured homes. The element must 499 provide for specific programs and actions to partner with 500 private and nonprofit sectors to address housing needs in the 501 jurisdiction, streamline the permitting process, and minimize costs and delays for affordable housing, establish standards to 502 address the quality of housing, stabilization of neighborhoods, 503 504 and identification and improvement of historically significant

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505 housing.

4. State and federal housing plans prepared on behalf of the local government must be consistent with the goals, objectives, and policies of the housing element. Local governments are encouraged to use job training, job creation, and economic solutions to address a portion of their affordable housing concerns.

512 (h)1. An intergovernmental coordination element showing 513 relationships and stating principles and guidelines to be used 514 in coordinating the adopted comprehensive plan with the plans of 515 school boards, regional water supply authorities, and other units of local government providing services but not having 516 regulatory authority over the use of land, with the 517 518 comprehensive plans of adjacent municipalities, the county, adjacent counties, or the region, with the state comprehensive 519 520 plan and with the applicable regional water supply plan approved 521 pursuant to s. 373.709, as the case may require and as such 522 adopted plans or plans in preparation may exist. This element of 523 the local comprehensive plan must demonstrate consideration of 524 the particular effects of the local plan, when adopted, upon the 525 development of adjacent municipalities, the county, adjacent 526 counties, or the region, or upon the state comprehensive plan, 527 as the case may require.

a. The intergovernmental coordination element must provide procedures for identifying and implementing joint planning areas, especially for the purpose of annexation, municipal incorporation, and joint infrastructure service areas.

532

b. The intergovernmental coordination element shall

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533 provide for a dispute resolution process, as established 534 pursuant to s. 186.509, for bringing intergovernmental disputes 535 to closure in a timely manner.

c. The intergovernmental coordination element shall
provide for interlocal agreements as established pursuant to s.
333.03(1)(b).

539 2. The intergovernmental coordination element shall also 540 state principles and guidelines to be used in coordinating the 541 adopted comprehensive plan with the plans of school boards and other units of local government providing facilities and 542 543 services but not having regulatory authority over the use of 544 land. In addition, the intergovernmental coordination element must describe joint processes for collaborative planning and 545 546 decisionmaking on population projections and public school siting, the location and extension of public facilities subject 547 548 to concurrency, and siting facilities with countywide 549 significance, including locally unwanted land uses whose nature 550 and identity are established in an agreement.

551 3. Within 1 year after adopting their intergovernmental 552 coordination elements, each county, all the municipalities 553 within that county, the district school board, and any unit of 554 local government service providers in that county shall 555 establish by interlocal or other formal agreement executed by 556 all affected entities, the joint processes described in this 557 subparagraph consistent with their adopted intergovernmental 558 coordination elements. The agreement element must:

559a. Ensure that the local government addresses through560coordination mechanisms the impacts of development proposed in

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the local comprehensive plan upon development in adjacent municipalities, the county, adjacent counties, the region, and the state. The area of concern for municipalities shall include adjacent municipalities, the county, and counties adjacent to the municipality. The area of concern for counties shall include all municipalities within the county, adjacent counties, and adjacent municipalities.

568 b. Ensure coordination in establishing level of service 569 standards for public facilities with any state, regional, or 570 local entity having operational and maintenance responsibility 571 for such facilities.

572 Section 5. Subsections (3) and (4) are added to section 573 163.31777, Florida Statutes, to read:

163.31777 Public schools interlocal agreement.-

575 <u>(3) A municipality is exempt from the requirements of</u> 576 <u>subsections (1) and (2) if the municipality meets all of the</u> 577 <u>following criteria for having no significant impact on school</u> 578 <u>attendance:</u>

579 (a) The municipality has issued development orders for
580 fewer than 50 residential dwelling units during the preceding 5
581 years, or the municipality has generated fewer than 25
582 additional public school students during the preceding 5 years.
583 (b) The municipality has not annexed new land during the
584 preceding 5 years in land use categories that permit residential

585 <u>uses that will affect school attendance rates.</u>

586(c) The municipality has no public schools located within587its boundaries.

588

574

(d) At least 80 percent of the developable land within the

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589 boundaries of the municipality has been built upon. 590 (4) At the time of the evaluation and appraisal of its 591 comprehensive plan pursuant to s. 163.3191, each exempt 592 municipality shall assess the extent to which it continues to 593 meet the criteria for exemption under subsection (3). If the 594 municipality continues to meet the criteria for exemption under 595 subsection (3), the municipality shall continue to be exempt 596 from the interlocal-agreement requirement. Each municipality 597 exempt under subsection (3) must comply with this section within 598 1 year after the district school board proposes, in its 5-year district facilities work program, a new school within the 599 600 municipality's jurisdiction. 601 Section 6. Subsections (3) and (6) of section 163.3178, 602 Florida Statutes, are amended to read: 603 163.3178 Coastal management.-604 (3) Expansions to port harbors, spoil disposal sites, 605 navigation channels, turning basins, harbor berths, and other 606 related inwater harbor facilities of ports listed in s. 607 403.021(9); port transportation facilities and projects listed 608 in s. 311.07(3)(b); intermodal transportation facilities 609 identified pursuant to s. 311.09(3); and facilities determined 610 by the state land planning agency Department of Community 611 Affairs and applicable general-purpose local government to be 612 port-related industrial or commercial projects located within 3 613 miles of or in a port master plan area which rely upon the use of port and intermodal transportation facilities shall not be 614 designated as developments of regional impact if such 615 616 expansions, projects, or facilities are consistent with

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617 comprehensive master plans that are in compliance with this618 section.

619 Local governments are encouraged to adopt countywide (6) 620 marina siting plans to designate sites for existing and future 621 marinas. The Coastal Resources Interagency Management Committee, 622 at the direction of the Legislature, shall identify incentives 623 to encourage local governments to adopt such siting plans and 624 uniform criteria and standards to be used by local governments 625 to implement state goals, objectives, and policies relating to 626 marina siting. These criteria must ensure that priority is given 627 to water-dependent land uses. Countywide marina siting plans 628 must be consistent with state and regional environmental planning policies and standards. Each local government in the 629 630 coastal area which participates in adoption of a countywide 631 marina siting plan shall incorporate the plan into the coastal 632 management element of its local comprehensive plan.

633 Section 7. Paragraph (a) of subsection (1) and paragraphs
634 (a), (i), (j), and (k) of subsection (6) of section 163.3180,
635 Florida Statutes, are amended to read:

636

163.3180 Concurrency.-

637 Sanitary sewer, solid waste, drainage, and potable (1)638 water are the only public facilities and services subject to the 639 concurrency requirement on a statewide basis. Additional public facilities and services may not be made subject to concurrency 640 on a statewide basis without approval by the Legislature; 641 642 however, any local government may extend the concurrency requirement so that it applies to additional public facilities 643 644 within its jurisdiction.

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645 If concurrency is applied to other public facilities, (a) 646 the local government comprehensive plan must provide the 647 principles, guidelines, standards, and strategies, including 648 adopted levels of service, to guide its application. In order 649 for a local government to rescind any optional concurrency provisions, a comprehensive plan amendment is required. An 650 651 amendment rescinding optional concurrency issues shall be 652 processed under the expedited state review process in s. 653 163.3184(3), but the amendment is not subject to state review 654 and is not required to be transmitted to the reviewing agencies 655 for comments, except that the local government shall transmit 656 the amendment to any local government or government agency that 657 has filed a request with the governing body and, for municipal 658 amendments, the amendment shall be transmitted to the county in 659 which the municipality is located. For informational purposes 660 only, a copy of the adopted amendment shall be provided to the 661 state land planning agency. A copy of the adopted amendment 662 shall also be provided to the Department of Transportation if 663 the amendment rescinds transportation concurrency and to the 664 Department of Education if the amendment rescinds school 665 concurrency.

(6) (a) Local governments that apply If concurrency is
applied to public education facilities, all local governments
within a county, except as provided in paragraph (i), shall
include principles, guidelines, standards, and strategies,
including adopted levels of service, in their comprehensive
plans and interlocal agreements. The choice of one or more
municipalities to not adopt school concurrency and enter into

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673 the interlocal agreement does not preclude implementation of 674 school concurrency within other jurisdictions of the school 675 district if the county and one or more municipalities have 676 adopted school concurrency into their comprehensive plan and 677 interlocal agreement that represents at least 80 percent of the 678 total countywide population, the failure of one or more 679 municipalities to adopt the concurrency and enter into the 680 interlocal agreement does not preclude implementation of school 681 concurrency within jurisdictions of the school district that 682 have opted to implement concurrency. All local government provisions included in comprehensive plans regarding school 683 684 concurrency within a county must be consistent with each other 685 and as well as the requirements of this part.

686 (i) A municipality is not required to be a signatory to 687 the interlocal agreement required by paragraph (j), as a 688 prerequisite for imposition of school concurrency, and as a 689 nonsignatory, may not participate in the adopted local school 690 concurrency system, if the municipality meets all of the 691 following criteria for having no significant impact on school 692 attendance:

693 1. The municipality has issued development orders for 694 fewer than 50 residential dwelling units during the preceding 5 695 years, or the municipality has generated fewer than 25 696 additional public school students during the preceding 5 years. 697 2. The municipality has not annexed new land during the preceding 5 years in land use categories which permit 698 residential uses that will affect school attendance rates. 699 700 The municipality has no public schools located within Page 25 of 74

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701 its boundaries.

702 4. At least 80 percent of the developable land within the
703 boundaries of the municipality has been built upon.

704 <u>(i) (j)</u> When establishing concurrency requirements for 705 public schools, a local government must enter into an interlocal 706 agreement that satisfies the requirements in ss.

707 163.3177(6)(h)1. and 2. and 163.31777 and the requirements of 708 this subsection. The interlocal agreement shall acknowledge both the school board's constitutional and statutory obligations to 709 710 provide a uniform system of free public schools on a countywide 711 basis, and the land use authority of local governments, 712 including their authority to approve or deny comprehensive plan 713 amendments and development orders. The interlocal agreement 714 shall meet the following requirements:

1. Establish the mechanisms for coordinating the development, adoption, and amendment of each local government's school concurrency related provisions of the comprehensive plan with each other and the plans of the school board to ensure a uniform districtwide school concurrency system.

2. Specify uniform, districtwide level-of-service
standards for public schools of the same type and the process
for modifying the adopted level-of-service standards.

3. Define the geographic application of school concurrency. If school concurrency is to be applied on a less than districtwide basis in the form of concurrency service areas, the agreement shall establish criteria and standards for the establishment and modification of school concurrency service areas. The agreement shall ensure maximum utilization of school

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729 capacity, taking into account transportation costs and court-730 approved desegregation plans, as well as other factors.

4. Establish a uniform districtwide procedure forimplementing school concurrency which provides for:

a. The evaluation of development applications for
compliance with school concurrency requirements, including
information provided by the school board on affected schools,
impact on levels of service, and programmed improvements for
affected schools and any options to provide sufficient capacity;

b. An opportunity for the school board to review and
comment on the effect of comprehensive plan amendments and
rezonings on the public school facilities plan; and

741 c. The monitoring and evaluation of the school concurrency742 system.

743 5. A process and uniform methodology for determining744 proportionate-share mitigation pursuant to paragraph (h).

745 <u>(j)(k)</u> This subsection does not limit the authority of a 746 local government to grant or deny a development permit or its 747 functional equivalent prior to the implementation of school 748 concurrency.

749 Section 8. Paragraphs (b) and (c) of subsection (3), 750 paragraphs (b) and (e) of subsection (4), paragraphs (b), (d), 751 and (e) of subsection (5), paragraph (f) of subsection (6), and 752 subsection (12) of section 163.3184, Florida Statutes, are 753 amended to read:

754163.3184Process for adoption of comprehensive plan or755plan amendment.-

(3) EXPEDITED STATE REVIEW PROCESS FOR ADOPTION OF

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757 COMPREHENSIVE PLAN AMENDMENTS.-

758 The local government, after the initial public (b)1. 759 hearing held pursuant to subsection (11), shall transmit within 760 10 working days the amendment or amendments and appropriate 761 supporting data and analyses to the reviewing agencies. The local governing body shall also transmit a copy of the 762 763 amendments and supporting data and analyses to any other local 764 government or governmental agency that has filed a written 765 request with the governing body.

The reviewing agencies and any other local government 766 2. 767 or governmental agency specified in subparagraph 1. may provide 768 comments regarding the amendment or amendments to the local 769 government. State agencies shall only comment on important state 770 resources and facilities that will be adversely impacted by the 771 amendment if adopted. Comments provided by state agencies shall 772 state with specificity how the plan amendment will adversely 773 impact an important state resource or facility and shall 774 identify measures the local government may take to eliminate, 775 reduce, or mitigate the adverse impacts. Such comments, if not 776 resolved, may result in a challenge by the state land planning 777 agency to the plan amendment. Agencies and local governments 778 must transmit their comments to the affected local government 779 such that they are received by the local government not later 780 than 30 days after from the date on which the agency or government received the amendment or amendments. Reviewing 781 782 agencies shall also send a copy of their comments to the state 783 land planning agency.

784

3. Comments to the local government from a regional

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785 planning council, county, or municipality shall be limited as 786 follows:

787 The regional planning council review and comments shall a. 788 be limited to adverse effects on regional resources or 789 facilities identified in the strategic regional policy plan and 790 extrajurisdictional impacts that would be inconsistent with the 791 comprehensive plan of any affected local government within the 792 region. A regional planning council may not review and comment 793 on a proposed comprehensive plan amendment prepared by such council unless the plan amendment has been changed by the local 794 795 government subsequent to the preparation of the plan amendment 796 by the regional planning council.

b. County comments shall be in the context of the
relationship and effect of the proposed plan amendments on the
county plan.

800 c. Municipal comments shall be in the context of the 801 relationship and effect of the proposed plan amendments on the 802 municipal plan.

d. Military installation comments shall be provided inaccordance with s. 163.3175.

805 4. Comments to the local government from state agencies 806 shall be limited to the following subjects as they relate to 807 important state resources and facilities that will be adversely 808 impacted by the amendment if adopted:

a. The Department of Environmental Protection shall limit
its comments to the subjects of air and water pollution;
wetlands and other surface waters of the state; federal and
state-owned lands and interest in lands, including state parks,

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813 greenways and trails, and conservation easements; solid waste; 814 water and wastewater treatment; and the Everglades ecosystem 815 restoration.

b. The Department of State shall limit its comments to thesubjects of historic and archaeological resources.

818 c. The Department of Transportation shall limit its 819 comments to issues within the agency's jurisdiction as it 820 relates to transportation resources and facilities of state 821 importance.

d. The Fish and Wildlife Conservation Commission shall
limit its comments to subjects relating to fish and wildlife
habitat and listed species and their habitat.

e. The Department of Agriculture and Consumer Services
shall limit its comments to the subjects of agriculture,
forestry, and aquaculture issues.

f. The Department of Education shall limit its comments tothe subject of public school facilities.

g. The appropriate water management district shall limit
its comments to flood protection and floodplain management,
wetlands and other surface waters, and regional water supply.

h. The state land planning agency shall limit its comments
to important state resources and facilities outside the
jurisdiction of other commenting state agencies and may include
comments on countervailing planning policies and objectives
served by the plan amendment that should be balanced against
potential adverse impacts to important state resources and
facilities.

840

(c)1. The local government shall hold its second public $$Page \, 30 \, of \, 74$$

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841 hearing, which shall be a hearing on whether to adopt one or 842 more comprehensive plan amendments pursuant to subsection (11). 843 If the local government fails, within 180 days after receipt of 844 agency comments, to hold the second public hearing, the 845 amendments shall be deemed withdrawn unless extended by 846 agreement with notice to the state land planning agency and any 847 affected person that provided comments on the amendment. The 848 180-day limitation does not apply to amendments processed 849 pursuant to s. 380.06.

2. All comprehensive plan amendments adopted by the governing body, along with the supporting data and analysis, shall be transmitted within 10 <u>working</u> days after the second public hearing to the state land planning agency and any other agency or local government that provided timely comments under subparagraph (b)2.

856 3. The state land planning agency shall notify the local 857 government of any deficiencies within 5 working days after 858 receipt of an amendment package. For purposes of completeness, 859 an amendment shall be deemed complete if it contains a full, 860 executed copy of the adoption ordinance or ordinances; in the 861 case of a text amendment, a full copy of the amended language in 862 legislative format with new words inserted in the text 863 underlined, and words deleted stricken with hyphens; in the case 864 of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its existing future land 865 use designation, and its adopted designation; and a copy of any 866 867 data and analyses the local government deems appropriate. An amendment adopted under this paragraph does not 868 4.

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become effective until 31 days after the state land planning agency notifies the local government that the plan amendment package is complete. If timely challenged, an amendment does not become effective until the state land planning agency or the Administration Commission enters a final order determining the adopted amendment to be in compliance.

875

(4) STATE COORDINATED REVIEW PROCESS.-

876 Local government transmittal of proposed plan or (b) 877 amendment.-Each local governing body proposing a plan or plan 878 amendment specified in paragraph (2)(c) shall transmit the 879 complete proposed comprehensive plan or plan amendment to the 880 reviewing agencies within 10 working days after immediately 881 following the first public hearing pursuant to subsection (11). 882 The transmitted document shall clearly indicate on the cover 883 sheet that this plan amendment is subject to the state 884 coordinated review process of this subsection. The local 885 governing body shall also transmit a copy of the complete 886 proposed comprehensive plan or plan amendment to any other unit 887 of local government or government agency in the state that has 888 filed a written request with the governing body for the plan or 889 plan amendment.

(e) Local government review of comments; adoption of plan
 or amendments and transmittal.-

1. The local government shall review the report submitted to it by the state land planning agency, if any, and written comments submitted to it by any other person, agency, or government. The local government, upon receipt of the report from the state land planning agency, shall hold its second

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897 public hearing, which shall be a hearing to determine whether to 898 adopt the comprehensive plan or one or more comprehensive plan 899 amendments pursuant to subsection (11). If the local government 900 fails to hold the second hearing within 180 days after receipt 901 of the state land planning agency's report, the amendments shall 902 be deemed withdrawn unless extended by agreement with notice to 903 the state land planning agency and any affected person that 904 provided comments on the amendment. The 180-day limitation does 905 not apply to amendments processed pursuant to s. 380.06.

906 2. All comprehensive plan amendments adopted by the 907 governing body, along with the supporting data and analysis, 908 shall be transmitted within 10 working days after the second 909 public hearing to the state land planning agency and any other 910 agency or local government that provided timely comments under 911 paragraph (c).

912 3. The state land planning agency shall notify the local 913 government of any deficiencies within 5 working days after 914 receipt of a plan or plan amendment package. For purposes of 915 completeness, a plan or plan amendment shall be deemed complete 916 if it contains a full, executed copy of the adoption ordinance 917 or ordinances; in the case of a text amendment, a full copy of 918 the amended language in legislative format with new words 919 inserted in the text underlined, and words deleted stricken with 920 hyphens; in the case of a future land use map amendment, a copy of the future land use map clearly depicting the parcel, its 921 existing future land use designation, and its adopted 922 designation; and a copy of any data and analyses the local 923 924 government deems appropriate.

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925 After the state land planning agency makes a 4. 926 determination of completeness regarding the adopted plan or plan 927 amendment, the state land planning agency shall have 45 days to 928 determine if the plan or plan amendment is in compliance with 929 this act. Unless the plan or plan amendment is substantially 930 changed from the one commented on, the state land planning 931 agency's compliance determination shall be limited to objections 932 raised in the objections, recommendations, and comments report. 933 During the period provided for in this subparagraph, the state 934 land planning agency shall issue, through a senior administrator or the secretary, a notice of intent to find that the plan or 935 936 plan amendment is in compliance or not in compliance. The state 937 land planning agency shall post a copy of the notice of intent 938 on the agency's Internet website. Publication by the state land planning agency of the notice of intent on the state land 939 940 planning agency's Internet site shall be prima facie evidence of 941 compliance with the publication requirements of this 942 subparagraph.

943 5. A plan or plan amendment adopted under the state 944 coordinated review process shall go into effect pursuant to the 945 state land planning agency's notice of intent. If timely 946 challenged, an amendment does not become effective until the 947 state land planning agency or the Administration Commission 948 enters a final order determining the adopted amendment to be in 949 compliance.

950 (5) ADMINISTRATIVE CHALLENGES TO PLANS AND PLAN951 AMENDMENTS.-

952

(b)

The state land planning agency may file a petition $$Page \, 34 \, of \, 74$$

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953 with the Division of Administrative Hearings pursuant to ss. 954 120.569 and 120.57, with a copy served on the affected local 955 government, to request a formal hearing to challenge whether the 956 plan or plan amendment is in compliance as defined in paragraph 957 (1) (b). The state land planning agency's petition must clearly 958 state the reasons for the challenge. Under the expedited state 959 review process, this petition must be filed with the division 960 within 30 days after the state land planning agency notifies the 961 local government that the plan amendment package is complete 962 according to subparagraph (3)(c)3. Under the state coordinated 963 review process, this petition must be filed with the division 964 within 45 days after the state land planning agency notifies the 965 local government that the plan amendment package is complete 966 according to subparagraph (4) (e) 3. (3) (c) 3.

967 1. The state land planning agency's challenge to plan 968 amendments adopted under the expedited state review process 969 shall be limited to the comments provided by the reviewing 970 agencies pursuant to subparagraphs (3)(b)2.-4., upon a 971 determination by the state land planning agency that an 972 important state resource or facility will be adversely impacted 973 by the adopted plan amendment. The state land planning agency's 974 petition shall state with specificity how the plan amendment 975 will adversely impact the important state resource or facility. The state land planning agency may challenge a plan amendment 976 977 that has substantially changed from the version on which the agencies provided comments but only upon a determination by the 978 979 state land planning agency that an important state resource or 980 facility will be adversely impacted.

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981 2. If the state land planning agency issues a notice of 982 intent to find the comprehensive plan or plan amendment not in 983 compliance with this act, the notice of intent shall be forwarded to the Division of Administrative Hearings of the 984 985 Department of Management Services, which shall conduct a 986 proceeding under ss. 120.569 and 120.57 in the county of and 987 convenient to the affected local jurisdiction. The parties to 988 the proceeding shall be the state land planning agency, the 989 affected local government, and any affected person who 990 intervenes. No new issue may be alleged as a reason to find a 991 plan or plan amendment not in compliance in an administrative 992 pleading filed more than 21 days after publication of notice 993 unless the party seeking that issue establishes good cause for 994 not alleging the issue within that time period. Good cause does 995 not include excusable neglect.

996 (d) If the administrative law judge recommends that the 997 amendment be found not in compliance, the judge shall submit the 998 recommended order to the Administration Commission for final 999 agency action. The Administration Commission shall <u>make every</u> 1000 <u>effort to</u> enter a final order <u>expeditiously</u>, but at a minimum 1001 within <u>the time period provided by s. 120.569</u> 45 days after its 1002 receipt of the recommended order.

(e) If the administrative law judge recommends that the amendment be found in compliance, the judge shall submit the recommended order to the state land planning agency.

1006 1. If the state land planning agency determines that the 1007 plan amendment should be found not in compliance, the agency 1008 shall <u>make every effort to</u> refer, within 30 days after receipt

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1009 of the recommended order, the recommended order and its determination expeditiously to the Administration Commission for 1010 final agency action, but at a minimum within the time period 1011 1012 provided by s. 120.569.

1013 If the state land planning agency determines that the 2. 1014 plan amendment should be found in compliance, the agency shall 1015 make every effort to enter its final order expeditiously, but at a minimum within the time period provided by s. 120.569 not 1016 1017 later than 30 days after receipt of the recommended order. 1018

(6) COMPLIANCE AGREEMENT.-

1019 (f) For challenges to amendments adopted under the state 1020 coordinated process, the state land planning agency, upon 1021 receipt of a plan or plan amendment adopted pursuant to a 1022 compliance agreement, shall issue a cumulative notice of intent 1023 addressing both the remedial amendment and the plan or plan 1024 amendment that was the subject of the agreement within 20 days 1025 after receiving a complete plan or plan amendment adopted pursuant to a compliance agreement. 1026

1027 1. If the local government adopts a comprehensive plan or plan amendment pursuant to a compliance agreement and a notice 1028 1029 of intent to find the plan amendment in compliance is issued, 1030 the state land planning agency shall forward the notice of 1031 intent to the Division of Administrative Hearings and the 1032 administrative law judge shall realign the parties in the pending proceeding under ss. 120.569 and 120.57, which shall 1033 1034 thereafter be governed by the process contained in paragraph (5) (a) and subparagraph (5) (c) 1., including provisions relating 1035 1036 to challenges by an affected person, burden of proof, and issues

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1037 of a recommended order and a final order. Parties to the 1038 original proceeding at the time of realignment may continue as 1039 parties without being required to file additional pleadings to 1040 initiate a proceeding, but may timely amend their pleadings to 1041 raise any challenge to the amendment that is the subject of the cumulative notice of intent, and must otherwise conform to the 1042 1043 rules of procedure of the Division of Administrative Hearings. 1044 Any affected person not a party to the realigned proceeding may 1045 challenge the plan amendment that is the subject of the 1046 cumulative notice of intent by filing a petition with the agency 1047 as provided in subsection (5). The agency shall forward the 1048 petition filed by the affected person not a party to the 1049 realigned proceeding to the Division of Administrative Hearings 1050 for consolidation with the realigned proceeding. If the 1051 cumulative notice of intent is not challenged, the state land 1052 planning agency shall request that the Division of 1053 Administrative Hearings relinquish jurisdiction to the state 1054 land planning agency for issuance of a final order.

1055 2. If the local government adopts a comprehensive plan 1056 amendment pursuant to a compliance agreement and a notice of 1057 intent is issued that finds the plan amendment not in 1058 compliance, the state land planning agency shall forward the 1059 notice of intent to the Division of Administrative Hearings, 1060 which shall consolidate the proceeding with the pending 1061 proceeding and immediately set a date for a hearing in the pending proceeding under ss. 120.569 and 120.57. Affected 1062 1063 persons who are not a party to the underlying proceeding under 1064 ss. 120.569 and 120.57 may challenge the plan amendment adopted

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1065 pursuant to the compliance agreement by filing a petition 1066 pursuant to paragraph (5)(a).

(12) CONCURRENT ZONING.—At the request of an applicant, a local government shall consider an application for zoning changes that would be required to properly enact any proposed plan amendment transmitted pursuant to this <u>section</u> subsection. Zoning changes approved by the local government are contingent upon the comprehensive plan or plan amendment transmitted becoming effective.

1074 Section 9. Subsection (3) of section 163.3191, Florida 1075 Statutes, is amended to read:

1076

163.3191 Evaluation and appraisal of comprehensive plan.-

1077 (3) Local governments are encouraged to comprehensively
1078 evaluate and, as necessary, update comprehensive plans to
1079 reflect changes in local conditions. Plan amendments transmitted
1080 pursuant to this section shall be reviewed <u>pursuant to in</u>
1081 accordance with s. 163.3184(4).

Section 10. Subsections (8) through (14) of section 1083 163.3245, Florida Statutes, are redesignated as subsections (7) 1084 through (13), respectively, and present subsections (1) and (7) 1085 of that section are amended to read:

1086

163.3245 Sector plans.-

(1) In recognition of the benefits of long-range planning for specific areas, local governments or combinations of local governments may adopt into their comprehensive plans a sector plan in accordance with this section. This section is intended to promote and encourage long-term planning for conservation, development, and agriculture on a landscape scale; to further

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1093 support the intent of s. 163.3177(11), which supports innovative 1094 and flexible planning and development strategies, and the 1095 purposes of this part and part I of chapter 380; to facilitate 1096 protection of regionally significant resources, including, but 1097 not limited to, regionally significant water courses and wildlife corridors; and to avoid duplication of effort in terms 1098 1099 of the level of data and analysis required for a development of regional impact, while ensuring the adequate mitigation of 1100 1101 impacts to applicable regional resources and facilities, 1102 including those within the jurisdiction of other local 1103 governments, as would otherwise be provided. Sector plans are 1104 intended for substantial geographic areas that include at least 15,000 acres of one or more local governmental jurisdictions and 1105 1106 are to emphasize urban form and protection of regionally 1107 significant resources and public facilities. A sector plan may 1108 not be adopted in an area of critical state concern.

1109 (7) Beginning December 1, 1999, and each year thereafter, 1110 the department shall provide a status report to the President of 1111 the Senate and the Speaker of the House of Representatives 1112 regarding each optional sector plan authorized under this section.

1114 Section 11. Paragraph (d) of subsection (2) of section 1115 186.002, Florida Statutes, is amended to read:

1116 1117

186.002 Findings and intent.-

(2) It is the intent of the Legislature that:

(d) The state planning process shall be informed and guided by the experience of public officials at all levels of government. In preparing any plans or proposed revisions or Page 40 of 74

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1121 amendments required by this chapter, the Governor shall consider 1122 the experience of and information provided by local governments 1123 in their evaluation and appraisal reports pursuant to s. 1124 163.3191.

1125 Section 12. Subsection (8) of section 186.007, Florida 1126 Statutes, is amended to read:

1127

186.007 State comprehensive plan; preparation; revision.-

1128 The revision of the state comprehensive plan is a (8) 1129 continuing process. Each section of the plan shall be reviewed 1130 and analyzed biennially by the Executive Office of the Governor 1131 in conjunction with the planning officers of other state 1132 agencies significantly affected by the provisions of the 1133 particular section under review. In conducting this review and 1134 analysis, the Executive Office of the Governor shall review and 1135 consider, with the assistance of the state land planning agency 1136 and regional planning councils, the evaluation and appraisal 1137 reports submitted pursuant to s. 163.3191 and the evaluation and 1138 appraisal reports prepared pursuant to s. 186.511. Any necessary 1139 revisions of the state comprehensive plan shall be proposed by the Governor in a written report and be accompanied by an 1140 1141 explanation of the need for such changes. If the Governor 1142 determines that changes are unnecessary, the written report must explain why changes are unnecessary. The proposed revisions and 1143 accompanying explanations may be submitted in the report 1144 required by s. 186.031. Any proposed revisions to the plan shall 1145 1146 be submitted to the Legislature as provided in s. 186.008(2) at 1147 least 30 days prior to the regular legislative session occurring in each even-numbered year. 1148

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	CS/HB 7081, Engrossed 1 2012
1149	Section 13. Subsection (26) is added to section 186.505,
1150	Florida Statutes, to read:
1151	186.505 Regional planning councils; powers and duties.—Any
1152	regional planning council created hereunder shall have the
1153	following powers:
1154	(26) To provide consulting services to a private developer
1155	or landowner for a project, if not serving in a review capacity
1156	in the future, except that statutorily mandated services may be
1157	provided by the regional planning council regardless of its
1158	review role.
1159	Section 14. Subsection (1) of section 186.508, Florida
1160	Statutes, is amended to read:
1161	186.508 Strategic regional policy plan adoption;
1162	consistency with state comprehensive plan
1163	(1) Each regional planning council shall submit to the
1164	Executive Office of the Governor its proposed strategic regional
1165	policy plan on a schedule established by the Executive Office of
1166	the Governor to coordinate implementation of the strategic
1167	regional policy plans with the evaluation and appraisal process
1168	reports required by s. 163.3191. The Executive Office of the
1169	Governor, or its designee, shall review the proposed strategic
1170	regional policy plan to ensure consistency with the adopted
1171	state comprehensive plan and shall, within 60 days, provide any
1172	recommended revisions. The Governor's recommended revisions
1173	shall be included in the plans in a comment section. However,
1174	nothing <u>in this section precludes</u> herein shall preclude a
1175	regional planning council from adopting or rejecting any or all
1176	of the revisions as a part of its plan <u>before</u> prior to the

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1177 effective date of the plan. The rules adopting the strategic 1178 regional policy plan are shall not be subject to rule challenge 1179 under s. 120.56(2) or to drawout proceedings under s. 1180 120.54(3)(c)2., but, once adopted, are shall be subject to an 1181 invalidity challenge under s. 120.56(3) by substantially 1182 affected persons, including the Executive Office of the 1183 Governor. The rules shall be adopted by the regional planning 1184 councils, and shall become effective upon filing with the 1185 Department of State, notwithstanding the provisions of s. 1186 120.54(3)(e)6.

Section 15. Subsections (2) and (3) of section 189.415, Florida Statutes, are amended to read:

1189 189.415 Special district public facilities report.(2) Each independent special district shall submit to each
local general-purpose government in which it is located a public
facilities report and an annual notice of any changes. The
public facilities report shall specify the following
information:

1195 (a) A description of existing public facilities owned or operated by the special district, and each public facility that 1196 1197 is operated by another entity, except a local general-purpose 1198 government, through a lease or other agreement with the special 1199 district. This description shall include the current capacity of 1200 the facility, the current demands placed upon it, and its 1201 location. This information shall be required in the initial 1202 report and updated every 7 5 years at least 12 months before 1203 prior to the submission date of the evaluation and appraisal 1204 notification letter report of the appropriate local government

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1205 required by s. 163.3191. The department shall post a schedule on 1206 its website, based on the evaluation and appraisal notification 1207 schedule prepared pursuant to s. 163.3191(5), for use by a 1208 special district to determine when its public facilities report 1209 and updates to that report are due to the local general-purpose 1210 governments in which the special district is located. At least 1211 12 months prior to the date on which each special district's 1212 first updated report is due, the department shall notify each 1213 independent district on the official list of special districts 1214 compiled pursuant to s. 189.4035 of the schedule for submission 1215 of the evaluation and appraisal report by each local government 1216 within the special district's jurisdiction.

1217 A description of each public facility the district is (b) 1218 building, improving, or expanding, or is currently proposing to 1219 build, improve, or expand within at least the next 7 $\frac{1}{2}$ years, 1220 including any facilities that the district is assisting another 1221 entity, except a local general-purpose government, to build, 1222 improve, or expand through a lease or other agreement with the 1223 district. For each public facility identified, the report shall 1224 describe how the district currently proposes to finance the 1225 facility.

(c) If the special district currently proposes to replace any facilities identified in paragraph (a) or paragraph (b) within the next 10 years, the date when such facility will be replaced.

(d) The anticipated time the construction, improvement, orexpansion of each facility will be completed.

1232 (e) The anticipated capacity of and demands on each public Page 44 of 74

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1233 facility when completed. In the case of an improvement or 1234 expansion of a public facility, both the existing and 1235 anticipated capacity must be listed.

(3) A special district proposing to build, improve, or expand a public facility which requires a certificate of need pursuant to chapter 408 shall elect to notify the appropriate local general-purpose government of its plans either in its <u>7-</u> <u>year 5-year</u> plan or at the time the letter of intent is filed with the Agency for Health Care Administration pursuant to s. 408.039.

1243 Section 16. Subsection (5) of section 288.975, Florida 1244 Statutes, is amended to read:

1245

288.975 Military base reuse plans.-

1246 (5) At the discretion of the host local government, the 1247 provisions of this act may be complied with through the adoption 1248 of the military base reuse plan as a separate component of the 1249 local government comprehensive plan or through simultaneous 1250 amendments to all pertinent portions of the local government 1251 comprehensive plan. Once adopted and approved in accordance with 1252 this section, the military base reuse plan shall be considered 1253 to be part of the host local government's comprehensive plan and shall be thereafter implemented, amended, and reviewed pursuant 1254 1255 to in accordance with the provisions of part II of chapter 163. 1256 Local government comprehensive plan amendments necessary to initially adopt the military base reuse plan shall be exempt 1257 1258 from the limitation on the frequency of plan amendments contained in s. 163.3187(1). 1259 1260 Section 17. Paragraph (b) of subsection (6), paragraph (e)

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1264

1261 of subsection (19), paragraphs (1) and (q) of subsection (24), 1262 and paragraph (b) of subsection (29) of section 380.06, Florida 1263 Statutes, are amended to read:

380.06 Developments of regional impact.-

1265 (6) APPLICATION FOR APPROVAL OF DEVELOPMENT; CONCURRENT 1266 PLAN AMENDMENTS.-

1267 Any local government comprehensive plan amendments (b) 1268 related to a proposed development of regional impact, including 1269 any changes proposed under subsection (19), may be initiated by 1270 a local planning agency or the developer and must be considered 1271 by the local governing body at the same time as the application 1272 for development approval using the procedures provided for local plan amendment in s. 163.3184 163.3187 and applicable local 1273 1274 ordinances, without regard to local limits on the frequency of 1275 consideration of amendments to the local comprehensive plan. 1276 This paragraph does not require favorable consideration of a 1277 plan amendment solely because it is related to a development of 1278 regional impact. The procedure for processing such comprehensive 1279 plan amendments is as follows:

1280 1. If a developer seeks a comprehensive plan amendment 1281 related to a development of regional impact, the developer must 1282 so notify in writing the regional planning agency, the 1283 applicable local government, and the state land planning agency 1284 no later than the date of preapplication conference or the 1285 submission of the proposed change under subsection (19).

1286 2. When filing the application for development approval or 1287 the proposed change, the developer must include a written 1288 request for comprehensive plan amendments that would be

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1289 necessitated by the development-of-regional-impact approvals 1290 sought. That request must include data and analysis upon which 1291 the applicable local government can determine whether to 1292 transmit the comprehensive plan amendment pursuant to s. 1293 163.3184.

3. The local government must advertise a public hearing on the transmittal within 30 days after filing the application for development approval or the proposed change and must make a determination on the transmittal within 60 days after the initial filing unless that time is extended by the developer.

1299 4. If the local government approves the transmittal,
1300 procedures set forth in s. 163.3184(4)(b)-(d) must be followed.

1301 5. Notwithstanding subsection (11) or subsection (19), the 1302 local government may not hold a public hearing on the 1303 application for development approval or the proposed change or 1304 on the comprehensive plan amendments sooner than 30 days <u>after</u> 1305 <u>reviewing agency comments are due to the local government from</u> 1306 <u>receipt of the response from the state land planning agency</u> 1307 pursuant to s. 163.3184(4)(d).

6. The local government must hear both the application for development approval or the proposed change and the comprehensive plan amendments at the same hearing. However, the local government must take action separately on the application for development approval or the proposed change and on the comprehensive plan amendments.

1314 7. Thereafter, the appeal process for the local government
1315 development order must follow the provisions of s. 380.07, and
1316 the compliance process for the comprehensive plan amendments

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1317 must follow the provisions of s. 163.3184.

1318

(19) SUBSTANTIAL DEVIATIONS.-

Except for a development order rendered pursuant to 1319 (e)1. 1320 subsection (22) or subsection (25), a proposed change to a 1321 development order that individually or cumulatively with any 1322 previous change is less than any numerical criterion contained 1323 in subparagraphs (b)1.-10. and does not exceed any other 1324 criterion, or that involves an extension of the buildout date of 1325 a development, or any phase thereof, of less than 5 years is not 1326 subject to the public hearing requirements of subparagraph 1327 (f)3., and is not subject to a determination pursuant to 1328 subparagraph (f)5. Notice of the proposed change shall be made to the regional planning council and the state land planning 1329 1330 agency. Such notice shall include a description of previous 1331 individual changes made to the development, including changes 1332 previously approved by the local government, and shall include 1333 appropriate amendments to the development order.

1334 2. The following changes, individually or cumulatively1335 with any previous changes, are not substantial deviations:

1336 a. Changes in the name of the project, developer, owner,1337 or monitoring official.

b. Changes to a setback that do not affect noise buffers,
environmental protection or mitigation areas, or archaeological
or historical resources.

1341

c. Changes to minimum lot sizes.

1342 d. Changes in the configuration of internal roads that do 1343 not affect external access points.

e. Changes to the building design or orientation that stay Page 48 of 74

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1345 approximately within the approved area designated for such 1346 building and parking lot, and which do not affect historical 1347 buildings designated as significant by the Division of 1348 Historical Resources of the Department of State.

f. Changes to increase the acreage in the development, provided that no development is proposed on the acreage to be added.

g. Changes to eliminate an approved land use, providedthat there are no additional regional impacts.

h. Changes required to conform to permits approved by any
federal, state, or regional permitting agency, provided that
these changes do not create additional regional impacts.

1357 i. Any renovation or redevelopment of development within a
1358 previously approved development of regional impact which does
1359 not change land use or increase density or intensity of use.

1360 j. Changes that modify boundaries and configuration of areas described in subparagraph (b)11. due to science-based 1361 1362 refinement of such areas by survey, by habitat evaluation, by 1363 other recognized assessment methodology, or by an environmental assessment. In order for changes to qualify under this sub-1364 1365 subparagraph, the survey, habitat evaluation, or assessment must 1366 occur prior to the time a conservation easement protecting such 1367 lands is recorded and must not result in any net decrease in the 1368 total acreage of the lands specifically set aside for permanent 1369 preservation in the final development order.

k. Any other change which the state land planning agency,
in consultation with the regional planning council, agrees in
writing is similar in nature, impact, or character to the

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1375

1373 changes enumerated in sub-subparagraphs a.-j. and which does not 1374 create the likelihood of any additional regional impact.

1376 This subsection does not require the filing of a notice of 1377 proposed change but shall require an application to the local 1378 government to amend the development order in accordance with the 1379 local government's procedures for amendment of a development 1380 order. In accordance with the local government's procedures, 1381 including requirements for notice to the applicant and the 1382 public, the local government shall either deny the application 1383 for amendment or adopt an amendment to the development order 1384 which approves the application with or without conditions. 1385 Following adoption, the local government shall render to the 1386 state land planning agency the amendment to the development 1387 order. The state land planning agency may appeal, pursuant to s. 1388 380.07(3), the amendment to the development order if the 1389 amendment involves sub-subparagraph q., sub-subparagraph h., 1390 sub-subparagraph j., or sub-subparagraph k., and it believes the 1391 change creates a reasonable likelihood of new or additional 1392 regional impacts.

3. Except for the change authorized by sub-subparagraph 2.f., any addition of land not previously reviewed or any change not specified in paragraph (b) or paragraph (c) shall be presumed to create a substantial deviation. This presumption may be rebutted by clear and convincing evidence.

Any submittal of a proposed change to a previously
approved development shall include a description of individual
changes previously made to the development, including changes

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1401 previously approved by the local government. The local 1402 government shall consider the previous and current proposed 1403 changes in deciding whether such changes cumulatively constitute 1404 a substantial deviation requiring further development-of-1405 regional-impact review.

1406 5. The following changes to an approved development of 1407 regional impact shall be presumed to create a substantial 1408 deviation. Such presumption may be rebutted by clear and 1409 convincing evidence.

1410 a. A change proposed for 15 percent or more of the acreage
1411 to a land use not previously approved in the development order.
1412 Changes of less than 15 percent shall be presumed not to create
1413 a substantial deviation.

b. Notwithstanding any provision of paragraph (b) to the contrary, a proposed change consisting of simultaneous increases and decreases of at least two of the uses within an authorized multiuse development of regional impact which was originally approved with three or more uses specified in s. <u>380.0651(3)(c)</u> and (d) <u>380.0651(3)(c)</u>, (d), and (e) and residential use.

1420 If a local government agrees to a proposed change, a 6. 1421 change in the transportation proportionate share calculation and 1422 mitigation plan in an adopted development order as a result of 1423 recalculation of the proportionate share contribution meeting 1424 the requirements of s. 163.3180(5)(h) in effect as of the date 1425 of such change shall be presumed not to create a substantial 1426 deviation. For purposes of this subsection, the proposed change 1427 in the proportionate share calculation or mitigation plan shall not be considered an additional regional transportation impact. 1428

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1429

(24) STATUTORY EXEMPTIONS.-

1430 (1) Any proposed development within an urban service boundary established under s. 163.3177(14), Florida Statutes 1431 1432 2010, which is not otherwise exempt pursuant to subsection (29), 1433 is exempt from this section if the local government having 1434 jurisdiction over the area where the development is proposed has 1435 adopted the urban service boundary and has entered into a 1436 binding agreement with jurisdictions that would be impacted and 1437 with the Department of Transportation regarding the mitigation 1438 of impacts on state and regional transportation facilities.

(q) Any development identified in an airport master plan
and adopted into the comprehensive plan pursuant to s.
163.3177(6) (b) 4. 163.3177(6) (k) is exempt from this section.

1443 If a use is exempt from review as a development of regional 1444 impact under paragraphs (a) - (u), but will be part of a larger project that is subject to review as a development of regional 1445 1446 impact, the impact of the exempt use must be included in the 1447 review of the larger project, unless such exempt use involves a development of regional impact that includes a landowner, 1448 1449 tenant, or user that has entered into a funding agreement with 1450 the Department of Economic Opportunity under the Innovation 1451 Incentive Program and the agreement contemplates a state award 1452 of at least \$50 million.

1453

1442

(29) EXEMPTIONS FOR DENSE URBAN LAND AREAS.-

(b) If a municipality that does not qualify as a dense
urban land area pursuant to paragraph (a) s. 163.3164 designates
any of the following areas in its comprehensive plan, any

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1457	proposed development within the designated area is exempt from
1458	the development-of-regional-impact process:
1459	1. Urban infill as defined in s. 163.3164;
1460	2. Community redevelopment areas as defined in s. 163.340;
1461	3. Downtown revitalization areas as defined in s.
1462	163.3164;
1463	4. Urban infill and redevelopment under s. 163.2517; or
1464	5. Urban service areas as defined in s. 163.3164 or areas
1465	within a designated urban service boundary under s.
1466	163.3177(14).
1467	Section 18. Subsection (1) of section 380.115, Florida
1468	Statutes, is amended to read:
1469	380.115 Vested rights and duties; effect of size
1470	reduction, changes in guidelines and standards
1471	(1) A change in a development-of-regional-impact guideline
1472	and standard does not abridge or modify any vested or other
1473	right or any duty or obligation pursuant to any development
1474	order or agreement that is applicable to a development of
1475	regional impact. A development that has received a development-
1476	of-regional-impact development order pursuant to s. 380.06, but
1477	is no longer required to undergo development-of-regional-impact
1478	review by operation of a change in the guidelines and standards
1479	or has reduced its size below the thresholds in s. 380.0651, or
1480	a development that is exempt pursuant to s. $380.06(24)$ or (29)
1481	380.06(29) shall be governed by the following procedures:
1482	(a) The development shall continue to be governed by the
1483	development-of-regional-impact development order and may be
1484	completed in reliance upon and pursuant to the development order
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1485 unless the developer or landowner has followed the procedures 1486 for rescission in paragraph (b). Any proposed changes to those 1487 developments which continue to be governed by a development 1488 order shall be approved pursuant to s. 380.06(19) as it existed 1489 prior to a change in the development-of-regional-impact 1490 guidelines and standards, except that all percentage criteria 1491 shall be doubled and all other criteria shall be increased by 10 1492 percent. The development-of-regional-impact development order 1493 may be enforced by the local government as provided by ss. 380.06(17) and 380.11. 1494

(b) If requested by the developer or landowner, the development-of-regional-impact development order shall be rescinded by the local government having jurisdiction upon a showing that all required mitigation related to the amount of development that existed on the date of rescission has been completed.

1501 Section 19. Section 1013.33, Florida Statutes, is amended 1502 to read:

1503 1013.33 Coordination of planning with local governing 1504 bodies.-

1505 It is the policy of this state to require the (1)1506 coordination of planning between boards and local governing 1507 bodies to ensure that plans for the construction and opening of 1508 public educational facilities are facilitated and coordinated in 1509 time and place with plans for residential development, 1510 concurrently with other necessary services. Such planning shall 1511 include the integration of the educational facilities plan and 1512 applicable policies and procedures of a board with the local

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1513 comprehensive plan and land development regulations of local 1514 governments. The planning must include the consideration of 1515 allowing students to attend the school located nearest their 1516 homes when a new housing development is constructed near a 1517 county boundary and it is more feasible to transport the 1518 students a short distance to an existing facility in an adjacent 1519 county than to construct a new facility or transport students 1520 longer distances in their county of residence. The planning must 1521 also consider the effects of the location of public education 1522 facilities, including the feasibility of keeping central city 1523 facilities viable, in order to encourage central city 1524 redevelopment and the efficient use of infrastructure and to 1525 discourage uncontrolled urban sprawl. In addition, all parties 1526 to the planning process must consult with state and local road 1527 departments to assist in implementing the Safe Paths to Schools 1528 program administered by the Department of Transportation.

1529 (2) (a) The school board, county, and nonexempt 1530 municipalities located within the geographic area of a school 1531 district shall enter into an interlocal agreement according to 1532 s. 163.31777 that jointly establishes the specific ways in which 1533 the plans and processes of the district school board and the 1534 local governments are to be coordinated. The interlocal 1535 agreements shall be submitted to the state land planning agency and the Office of Educational Facilities in accordance with a 1536 1537 schedule published by the state land planning agency.

1538 (b) The schedule must establish staggered due dates for 1539 submission of interlocal agreements that are executed by both 1540 the local government and district school board, commencing on Page 55 of 74

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1541 March 1, 2003, and concluding by December 1, 2004, and must set 1542 the same date for all governmental entities within a school 1543 district. However, if the county where the school district is 1544 located contains more than 20 municipalities, the state land 1545 planning agency may establish staggered due dates for the 1546 submission of interlocal agreements by these municipalities. The 1547 schedule must begin with those areas where both the number of 1548 districtwide capital-outlay full-time-equivalent students equals 1549 80 percent or more of the current year's school capacity and the 1550 projected 5-year student growth rate is 1,000 or greater, or where the projected 5-year student growth rate is 10 percent or 1551 1552 greater. 1553 (c) If the student population has declined over the 5-year period preceding the due date for submittal of an interlocal 1554 1555 agreement by the local government and the district school board, 1556 the local government and district school board may petition the 1557 state land planning agency for a waiver of one or more of the 1558 requirements of subsection (3). The waiver must be granted if 1559 the procedures called for in subsection (3) are unnecessary 1560 because of the school district's declining school age 1561 population, considering the district's 5-year work program

1562 prepared pursuant to s. 1013.35. The state land planning agency

1563 may modify or revoke the waiver upon a finding that the

1564 conditions upon which the waiver was granted no longer exist.

1565 The district school board and local governments must submit an

1566 interlocal agreement within 1 year after notification by the

1567 state land planning agency that the conditions for a waiver no

1568 longer exist.

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1569	(d) Interlocal agreements between local governments and
1570	district school boards adopted pursuant to s. 163.3177 before
1571	the effective date of subsections (2)-(7) must be updated and
1572	executed pursuant to the requirements of subsections (2)-(7), if
1573	necessary. Amendments to interlocal agreements adopted pursuant
1574	to subsections (2)-(7) must be submitted to the state land
1575	planning agency within 30 days after execution by the parties
1576	for review consistent with subsections (3) and (4). Local
1577	governments and the district school board in each school
1578	district are encouraged to adopt a single interlocal agreement
1579	in which all join as parties. The state land planning agency
1580	shall assemble and make available model interlocal agreements
1581	meeting the requirements of subsections (2)-(7) and shall notify
1582	local governments and, jointly with the Department of Education,
1583	the district school boards of the requirements of subsections
1584	(2)-(7), the dates for compliance, and the sanctions for
1585	noncompliance. The state land planning agency shall be available
1586	to informally review proposed interlocal agreements. If the
1587	state land planning agency has not received a proposed
1588	interlocal agreement for informal review, the state land
1589	planning agency shall, at least 60 days before the deadline for
1590	submission of the executed agreement, renotify the local
1591	government and the district school board of the upcoming
1592	deadline and the potential for sanctions.
1593	(3) At a minimum, the interlocal agreement must address
1594	interlocal agreement requirements in s. 163.31777 and, if
1595	applicable, s. 163.3180(6), and must address the following
1596	issues:
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(a) A process by which each local government and the district school board agree and base their plans on consistent projections of the amount, type, and distribution of population growth and student enrollment. The geographic distribution of jurisdiction-wide growth forecasts is a major objective of the process.

1603 (b) A process to coordinate and share information relating 1604 to existing and planned public school facilities, including 1605 school renovations and closures, and local government plans for 1606 development and redevelopment.

1607 (c) Participation by affected local governments with the 1608 district school board in the process of evaluating potential 1609 school closures, significant renovations to existing schools, 1610 and new school site selection before land acquisition. Local 1611 governments shall advise the district school board as to the 1612 consistency of the proposed closure, renovation, or new site 1613 with the local comprehensive plan, including appropriate 1614 circumstances and criteria under which a district school board 1615 may request an amendment to the comprehensive plan for school 1616 siting.

1617 (d) A process for determining the need for and timing of 1618 onsite and offsite improvements to support new construction, 1619 proposed expansion, or redevelopment of existing schools. The 1620 process shall address identification of the party or parties 1621 responsible for the improvements.

1622 (c) A process for the school board to inform the local 1623 government regarding the effect of comprehensive plan amendments 1624 on school capacity. The capacity reporting must be consistent Page 58 of 74

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1625 with laws and rules regarding measurement of school facility
1626 capacity and must also identify how the district school board
1627 will meet the public school demand based on the facilities work
1628 program adopted pursuant to s. 1013.35.

1629 (f) Participation of the local governments in the 1630 preparation of the annual update to the school board's 5-year 1631 district facilities work program and educational plant survey 1632 prepared pursuant to s. 1013.35.

1633 (g) A process for determining where and how joint use of 1634 either school board or local government facilities can be shared 1635 for mutual benefit and efficiency.

1636 (h) A procedure for the resolution of disputes between the 1637 district school board and local governments, which may include 1638 the dispute resolution processes contained in chapters 164 and 1639 186.

1640 (i) An oversight process, including an opportunity for 1641 public participation, for the implementation of the interlocal 1642 agreement.

(4) (a) The Office of Educational Facilities shall submit 1643 1644 any comments or concerns regarding the executed interlocal 1645 agreement to the state land planning agency within 30 days after 1646 receipt of the executed interlocal agreement. The state land 1647 planning agency shall review the executed interlocal agreement 1648 to determine whether it is consistent with the requirements of 1649 subsection (3), the adopted local government comprehensive plan, and other requirements of law. Within 60 days after receipt of 1650 1651 an executed interlocal agreement, the state land planning agency 1652 shall publish a notice of intent in the Florida Administrative Page 59 of 74

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1653 Weekly and shall post a copy of the notice on the agency's 1654 Internet site. The notice of intent must state that the 1655 interlocal agreement is consistent or inconsistent with the 1656 requirements of subsection (3) and this subsection as 1657 appropriate.

1658 (b) The state land planning agency's notice is subject 1659 challenge under chapter 120; however, an affected person, 1660 defined in s. 163.3184(1)(a), has standing to initiate the 1661 administrative proceeding, and this proceeding is the sole means available to challenge the consistency of an interlocal 1662 agreement required by this section with the criteria contained 1663 1664 in subsection (3) and this subsection. In order to have 1665 standing, each person must have submitted oral or written 1666 comments, recommendations, or objections to the local government 1667 or the school board before the adoption of the interlocal 1668 agreement by the district school board and local government. The 1669 district school board and local governments are parties to any 1670 such proceeding. In this proceeding, when the state land 1671 planning agency finds the interlocal agreement to be consistent 1672 with the criteria in subsection (3) and this subsection, the 1673 interlocal agreement must be determined to be consistent with 1674 subsection (3) and this subsection if the local government's and 1675 school board's determination of consistency is fairly debatable. 1676 When the state land planning agency finds the interlocal agreement to be inconsistent with the requirements of subsection 1677 (3) and this subsection, the local government's and school 1678 1679 board's determination of consistency shall be sustained unless 1680 is shown by a preponderance of the evidence that the Page 60 of 74

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1681 interlocal agreement is inconsistent.

1682 (c) If the state land planning agency enters a final order 1683 that finds that the interlocal agreement is inconsistent with 1684 the requirements of subsection (3) or this subsection, the state 1685 land planning agency shall forward it to the Administration Commission, which may impose sanctions against the local 1686 1687 government pursuant to s. 163.3184(11) and may impose sanctions 1688 against the district school board by directing the Department of 1689 Education to withhold an equivalent amount of funds for school 1690 construction available pursuant to ss. 1013.65, 1013.68, 1013.70, and 1013.72. 1691 1692 (5) If an executed interlocal agreement is not timely 1693 submitted to the state land planning agency for review, the 1694 state land planning agency shall, within 15 working days after 1695 the deadline for submittal, issue to the local government and 1696 the district school board a notice to show cause why sanctions 1697 should not be imposed for failure to submit an executed 1698 interlocal agreement by the deadline established by the agency. 1699 The agency shall forward the notice and the responses to the 1700 Administration Commission, which may enter a final order citing 1701 the failure to comply and imposing sanctions against the local 1702 government and district school board by directing the 1703 appropriate agencies to withhold at least 5 percent of state 1704 funds pursuant to s. 163.3184(11) and by directing the 1705 Department of Education to withhold from the district school board at least 5 percent of funds for school construction 1706 available pursuant to ss. 1013.65, 1013.68, 1013.70, and 1707 1708 1013.72.

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1709 (6) Any local government transmitting a public school element to implement school concurrency pursuant to the requirements of s. 163.3180 before the effective date of this section is not required to amend the element or any interlocal agreement to conform with the provisions of subsections (2)-(6) if the element is adopted prior to or within 1 year after the effective date of subsections (2)-(6) and remains in effect.

1716 (3) (7) A board and the local governing body must share and 1717 coordinate information related to existing and planned school 1718 facilities; proposals for development, redevelopment, or 1719 additional development; and infrastructure required to support 1720 the school facilities, concurrent with proposed development. A school board shall use information produced by the demographic, 1721 1722 revenue, and education estimating conferences pursuant to s. 1723 216.136 when preparing the district educational facilities plan 1724 pursuant to s. 1013.35, as modified and agreed to by the local 1725 governments, when provided by interlocal agreement, and the 1726 Office of Educational Facilities, in consideration of local 1727 governments' population projections, to ensure that the district educational facilities plan not only reflects enrollment 1728 1729 projections but also considers applicable municipal and county 1730 growth and development projections. The projections must be 1731 apportioned geographically with assistance from the local 1732 governments using local government trend data and the school 1733 district student enrollment data. A school board is precluded from siting a new school in a jurisdiction where the school 1734 1735 board has failed to provide the annual educational facilities 1736 plan for the prior year required pursuant to s. 1013.35 unless

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1737 the failure is corrected.

1738 <u>(4)(8)</u> The location of educational facilities shall be 1739 consistent with the comprehensive plan of the appropriate local 1740 governing body developed under part II of chapter 163 and 1741 consistent with the plan's implementing land development 1742 regulations.

1743 (5) (9) To improve coordination relative to potential educational facility sites, a board shall provide written notice 1744 1745 to the local government that has regulatory authority over the 1746 use of the land consistent with an interlocal agreement entered 1747 pursuant to s. 163.31777 subsections (2) - (6) at least 60 days prior to acquiring or leasing property that may be used for a 1748 new public educational facility. The local government, upon 1749 1750 receipt of this notice, shall notify the board within 45 days if 1751 the site proposed for acquisition or lease is consistent with 1752 the land use categories and policies of the local government's 1753 comprehensive plan. This preliminary notice does not constitute 1754 the local government's determination of consistency pursuant to 1755 subsection (6) (10).

1756 (6) (10) As early in the design phase as feasible and 1757 consistent with an interlocal agreement entered pursuant to s. 1758 163.31777 subsections (2) - (6), but no later than 90 days before 1759 commencing construction, the district school board shall in 1760 writing request a determination of consistency with the local 1761 government's comprehensive plan. The local governing body that regulates the use of land shall determine, in writing within 45 1762 1763 days after receiving the necessary information and a school board's request for a determination, whether a proposed 1764

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1765 educational facility is consistent with the local comprehensive plan and consistent with local land development regulations. If 1766 1767 the determination is affirmative, school construction may 1768 commence and further local government approvals are not 1769 required, except as provided in this section. Failure of the 1770 local governing body to make a determination in writing within 1771 90 days after a district school board's request for a 1772 determination of consistency shall be considered an approval of 1773 the district school board's application. Campus master plans and 1774 development agreements must comply with the provisions of s. 1775 1013.30.

1776 (7) (11) A local governing body may not deny the site 1777 applicant based on adequacy of the site plan as it relates 1778 solely to the needs of the school. If the site is consistent 1779 with the comprehensive plan's land use policies and categories in which public schools are identified as allowable uses, the 1780 1781 local government may not deny the application but it may impose 1782 reasonable development standards and conditions in accordance 1783 with s. 1013.51(1) and consider the site plan and its adequacy 1784 as it relates to environmental concerns, health, safety and 1785 welfare, and effects on adjacent property. Standards and 1786 conditions may not be imposed which conflict with those 1787 established in this chapter or the Florida Building Code, unless 1788 mutually agreed and consistent with the interlocal agreement required by s. 163.31777 subsections (2)-(6). 1789

1790 (8) (12) This section does not prohibit a local governing 1791 body and district school board from agreeing and establishing an 1792 alternative process for reviewing a proposed educational

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1793 facility and site plan, and offsite impacts, pursuant to an 1794 interlocal agreement adopted in accordance with <u>s. 163.31777</u> 1795 <u>subsections (2)-(6)</u>.

1796 (9) (13) Existing schools shall be considered consistent 1797 with the applicable local government comprehensive plan adopted 1798 under part II of chapter 163. If a board submits an application 1799 to expand an existing school site, the local governing body may 1800 impose reasonable development standards and conditions on the 1801 expansion only, and in a manner consistent with s. 1013.51(1). 1802 Standards and conditions may not be imposed which conflict with 1803 those established in this chapter or the Florida Building Code, 1804 unless mutually agreed. Local government review or approval is 1805 not required for:

1806 (a) The placement of temporary or portable classroom1807 facilities; or

(b) Proposed renovation or construction on existing school sites, with the exception of construction that changes the primary use of a facility, includes stadiums, or results in a greater than 5 percent increase in student capacity, or as mutually agreed upon, pursuant to an interlocal agreement adopted in accordance with <u>s. 163.31777</u> subsections (2)-(6).

1814 Section 20. Paragraph (b) of subsection (2) of section 1815 1013.35, Florida Statutes, is amended to read:

1816 1013.35 School district educational facilities plan; 1817 definitions; preparation, adoption, and amendment; long-term 1818 work programs.-

1819 (2) PREPARATION OF TENTATIVE DISTRICT EDUCATIONAL1820 FACILITIES PLAN.—

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1821 (b) The plan must also include a financially feasible 1822 district facilities work program for a 5-year period. The work 1823 program must include:

1824
 1. A schedule of major repair and renovation projects
 1825 necessary to maintain the educational facilities and ancillary
 1826 facilities of the district.

1827 2. A schedule of capital outlay projects necessary to 1828 ensure the availability of satisfactory student stations for the 1829 projected student enrollment in K-12 programs. This schedule 1830 shall consider:

a. The locations, capacities, and planned utilization rates of current educational facilities of the district. The capacity of existing satisfactory facilities, as reported in the Florida Inventory of School Houses must be compared to the capital outlay full-time-equivalent student enrollment as determined by the department, including all enrollment used in the calculation of the distribution formula in s. 1013.64.

1838 The proposed locations of planned facilities, whether b. 1839 those locations are consistent with the comprehensive plans of 1840 all affected local governments, and recommendations for 1841 infrastructure and other improvements to land adjacent to 1842 existing facilities. The provisions of ss. 1013.33(6), (7), and (8) 1013.33(10), (11), and (12) and 1013.36 must be addressed 1843 1844 for new facilities planned within the first 3 years of the work 1845 plan, as appropriate.

1846 c. Plans for the use and location of relocatable
1847 facilities, leased facilities, and charter school facilities.
1848 d. Plans for multitrack scheduling, grade level

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1849 organization, block scheduling, or other alternatives that 1850 reduce the need for additional permanent student stations.

1851 e. Information concerning average class size and 1852 utilization rate by grade level within the district which will 1853 result if the tentative district facilities work program is 1854 fully implemented.

1855 f. The number and percentage of district students planned 1856 to be educated in relocatable facilities during each year of the 1857 tentative district facilities work program. For determining 1858 future needs, student capacity may not be assigned to any 1859 relocatable classroom that is scheduled for elimination or 1860 replacement with a permanent educational facility in the current 1861 year of the adopted district educational facilities plan and in 1862 the district facilities work program adopted under this section. 1863 Those relocatable classrooms clearly identified and scheduled 1864 for replacement in a school-board-adopted, financially feasible, 5-year district facilities work program shall be counted at zero 1865 1866 capacity at the time the work program is adopted and approved by 1867 the school board. However, if the district facilities work program is changed and the relocatable classrooms are not 1868 1869 replaced as scheduled in the work program, the classrooms must 1870 be reentered into the system and be counted at actual capacity. 1871 Relocatable classrooms may not be perpetually added to the work 1872 program or continually extended for purposes of circumventing this section. All relocatable classrooms not identified and 1873 1874 scheduled for replacement, including those owned, lease-1875 purchased, or leased by the school district, must be counted at 1876 actual student capacity. The district educational facilities

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1877 plan must identify the number of relocatable student stations 1878 scheduled for replacement during the 5-year survey period and 1879 the total dollar amount needed for that replacement.

1880 g. Plans for the closure of any school, including plans 1881 for disposition of the facility or usage of facility space, and 1882 anticipated revenues.

h. Projects for which capital outlay and debt service funds accruing under s. 9(d), Art. XII of the State Constitution are to be used shall be identified separately in priority order on a project priority list within the district facilities work program.

1888 The projected cost for each project identified in the 3. 1889 district facilities work program. For proposed projects for new 1890 student stations, a schedule shall be prepared comparing the 1891 planned cost and square footage for each new student station, by 1892 elementary, middle, and high school levels, to the low, average, 1893 and high cost of facilities constructed throughout the state 1894 during the most recent fiscal year for which data is available 1895 from the Department of Education.

1896 4. A schedule of estimated capital outlay revenues from
1897 each currently approved source which is estimated to be
1898 available for expenditure on the projects included in the
1899 district facilities work program.

1900 5. A schedule indicating which projects included in the 1901 district facilities work program will be funded from current 1902 revenues projected in subparagraph 4.

19036. A schedule of options for the generation of additional1904revenues by the district for expenditure on projects identified

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1905 in the district facilities work program which are not funded 1906 under subparagraph 5. Additional anticipated revenues may 1907 include effort index grants, SIT Program awards, and Classrooms 1908 First funds.

1909 Section 21. Subsections (3), (5), (6), (7), (8), (9), 1910 (10), and (11) of section 1013.351, Florida Statutes, are 1911 amended to read:

19121013.351Coordination of planning between the Florida1913School for the Deaf and the Blind and local governing bodies.-

1914 The board of trustees and the municipality in which (3) 1915 the school is located may enter into an interlocal agreement to 1916 establish the specific ways in which the plans and processes of 1917 the board of trustees and the local government are to be 1918 coordinated. If the school and local government enter into an 1919 interlocal agreement, the agreement must be submitted to the 1920 state land planning agency and the Office of Educational 1921 Facilities.

1922 (5) (a) The Office of Educational Facilities shall submit 1923 any comments or concerns regarding the executed interlocal agreements to the state land planning agency no later than 30 1924 1925 days after receipt of the executed interlocal agreements. The 1926 state land planning agency shall review the executed interlocal 1927 agreements to determine whether they are consistent with the 1928 requirements of subsection (4), the adopted local government 1929 comprehensive plans, and other requirements of law. Not later 1930 than 60 days after receipt of an executed interlocal agreement, the state land planning agency shall publish a notice of intent 1931 1932 the Florida Administrative Weekly. The notice of intent must Page 69 of 74

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1933 state that the interlocal agreement is consistent or 1934 inconsistent with the requirements of subsection (4) and this 1935 subsection as appropriate. 1936 (b)1. The state land planning agency's notice is subject 1937 to challenge under chapter 120. However, an affected person, 1938 defined in s. 163.3184, has standing to initiate the 1939 administrative proceeding, and this proceeding is the sole means 1940 available to challenge the consistency of an interlocal 1941 agreement with the criteria contained in subsection (4) and this subsection. In order to have standing, a person must have 1942 1943 submitted oral or written comments, recommendations, or 1944 objections to the appropriate local government or the board of 1945 trustees before the adoption of the interlocal agreement by the 1946 board of trustees and local government. The board of trustees and the appropriate local government are parties to any such 1947 1948 proceeding. 1949 2. In the administrative proceeding, if the state land 1950 planning agency finds the interlocal agreement to be consistent 1951 with the criteria in subsection (4) and this subsection, the 1952 interlocal agreement must be determined to be consistent with 1953 subsection (4) and this subsection if the local government and 1954 board of trustees is fairly debatable. 1955 If the state land planning agency finds the interlocal 3. 1956 agreement to be inconsistent with the requirements of subsection

1957 (4) and this subsection, the determination of consistency by the

1958 local government and board of trustees shall be sustained unless

1959 it is shown by a preponderance of the evidence that the

1960 interlocal agreement is inconsistent.

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1961	(c) If the state land planning agency enters a final order
1962	that finds that the interlocal agreement is inconsistent with
1963	the requirements of subsection (4) or this subsection, the state
1964	land planning agency shall identify the issues in dispute and
1965	submit the matter to the Administration Commission for final
1966	action. The report to the Administration Commission must list
1967	each issue in dispute, describe the nature and basis for each
1968	dispute, identify alternative resolutions of each dispute, and
1969	make recommendations. After receiving the report from the state
1970	land planning agency, the Administration Commission shall take
1971	action to resolve the issues. In deciding upon a proper
1972	resolution, the Administration Commission shall consider the
1973	nature of the issues in dispute, the compliance of the parties
1974	with this section, the extent of the conflict between the
1975	parties, the comparative hardships, and the public interest
1976	involved. In resolving the matter, the Administration Commission
1977	may prescribe, by order, the contents of the interlocal
1978	agreement which shall be executed by the board of trustees and
1979	the local government.
1980	(5) (6) An interlocal agreement may be amended under
1981	subsections (2)-(4) (2)-(5):
1982	(a) In conjunction with updates to the school's
1983	educational plant survey prepared under s. 1013.31; or
1984	(b) If either party delays by more than 12 months the
1985	construction of a capital improvement identified in the
1986	agreement.
1987	(6)(7) This section does not prohibit a local governing
1988	body and the board of trustees from agreeing and establishing an
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1989 alternative process for reviewing proposed expansions to the 1990 school's campus and offsite impacts, under the interlocal 1991 agreement adopted in accordance with subsections (2)-(5) (2)-(5)1992 (6).

1993 <u>(7)(8)</u> School facilities within the geographic area or the 1994 campus of the school as it existed on or before January 1, 1998, 1995 are consistent with the local government's comprehensive plan 1996 developed under part II of chapter 163 and consistent with the 1997 plan's implementing land development regulations.

1998 (8) - (9) To improve coordination relative to potential 1999 educational facility sites, the board of trustees shall provide 2000 written notice to the local governments consistent with the 2001 interlocal agreements entered under subsections (2) - (5) + (2) - (6)2002 at least 60 days before the board of trustees acquires any 2003 additional property. The local government shall notify the board 2004 of trustees no later than 45 days after receipt of this notice 2005 if the site proposed for acquisition is consistent with the land 2006 use categories and policies of the local government's 2007 comprehensive plan. This preliminary notice does not constitute 2008 the local government's determination of consistency under 2009 subsection (9) (10).

2010 <u>(9) (10)</u> As early in the design phase as feasible, but no 2011 later than 90 days before commencing construction, the board of 2012 trustees shall request in writing a determination of consistency 2013 with the local government's comprehensive plan and local 2014 development regulations for the proposed use of any property 2015 acquired by the board of trustees on or after January 1, 1998. 2016 The local governing body that regulates the use of land shall

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2017 determine, in writing, no later than 45 days after receiving the 2018 necessary information and a school board's request for a 2019 determination, whether a proposed use of the property is 2020 consistent with the local comprehensive plan and consistent with 2021 local land development regulations. If the local governing body 2022 determines the proposed use is consistent, construction may 2023 commence and additional local government approvals are not 2024 required, except as provided in this section. Failure of the 2025 local governing body to make a determination in writing within 2026 90 days after receiving the board of trustees' request for a 2027 determination of consistency shall be considered an approval of 2028 the board of trustees' application. This subsection does not 2029 apply to facilities to be located on the property if a contract 2030 for construction of the facilities was entered on or before the effective date of this act. 2031

 $\frac{(10)(11)}{(11)}$ Disputes that arise in the implementation of an executed interlocal agreement or in the determinations required pursuant to subsection (8) (9) or subsection (9) (10) must be resolved in accordance with chapter 164.

2036 Section 22. Subsection (6) of section 1013.36, Florida 2037 Statutes, is amended to read:

2038

1013.36 Site planning and selection.-

(6) If the school board and local government have entered into an interlocal agreement pursuant to <u>ss. s.</u> 1013.33(2) and either s. 163.3177(6)(h)4. or s. 163.31777 or have developed a process to ensure consistency between the local government comprehensive plan and the school district educational facilities plan, site planning and selection must be consistent

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2045 with the interlocal agreements and the plans. 2046 Section 23. This act shall take effect upon becoming a law.

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