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CS/HB7019, Engrossed 1

A bill to be entitled

2 An act relating to development permits; amending ss. 3 125.022 and 166.033, F.S.; requiring counties and 4 municipalities to attach certain disclaimers and include certain permit conditions when issuing 5 6 development permits; amending s. 163.3167, F.S.; 7 providing that an initiative or referendum process for 8 any development order is prohibited; providing that an 9 initiative or referendum process for any local 10 comprehensive plan amendments and map amendments is prohibited; providing an exception for an initiative 11 12 or referendum process specifically authorized by local government charter provision in effect as of June 1, 13 2011, for certain local comprehensive plan amendments 14 and map amendments; providing that certain charter 15 provisions for an initiative or referendum process are 16 17 not sufficient; providing legislative intent; 18 providing that certain prohibitions apply 19 retroactively; amending s. 341.8203, F.S.; defining 20 "communication facilities" and "railroad company" as used in the Florida Rail Enterprise Act; amending s. 21 22 341.822, F.S.; requiring the rail enterprise to 23 establish a process to issue permits for railroad 24 companies to construct communication facilities within a high speed rail system; providing rulemaking 25 authority; providing for fees for issuing a permit; 26 creating s. 341.825, F.S.; providing for a permit 27 28 authorizing the permittee to locate, construct,

Page 1 of 19

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hb7019-02-e1

CS/HB7019, Engrossed 1

29 operate, and maintain communication facilities within 30 a new or existing high speed rail system; providing 31 for application procedures and fees; providing for the effects of a permit; providing an exemption from local 32 land use and zoning regulations; authorizing the 33 34 enterprise to permit variances and exemptions from 35 rules of the enterprise or other agencies; providing 36 that a permit is in lieu of licenses, permits, certificates, or similar documents required under 37 38 specified laws; providing for a modification of a permit; amends s. 341.840, F.S.; conforming a cross-39 40 reference; amending s. 125.35, F.S.; providing that a county may include a commercial development that is 41 42 ancillary to a professional sports facility in the lease of a sports facility; amending s. 32, ch. 2012-43 205, Laws of Florida, relating to the extension of 44 45 certain permits and authorizations issued by the 46 Department of Environmental Protection, water 47 management districts, and local governments; revising the date by which holders of such permits and 48 authorizations are required to notify the authorizing 49 50 agency of specified information; amending s. 381.0065, 51 F.S.; providing that certain systems constitute 52 compliance with nitrogen standards; requiring systems in certain areas of Monroe County to comply with 53 54 specified rules and standards; deleting a requirement for new, modified, and repaired systems to meet 55 56 specified standards; authorizing property owners in

Page 2 of 19

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hb7019-02-e1

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CS/HB7019, Engrossed 1

57 certain areas of Monroe County to install certain 58 tanks and systems; providing that certain systems in 59 Monroe County are not required to connect to the 60 central sewer system until a specified date; providing an extension and renewal of certain permits issued by 61 62 the Department of Environmental Protection, a water 63 management district, or a local government for areas 64 to be served by central sewer systems within the Florida Keys Area of Critical State Concern; providing 65 66 that certain extensions may not exceed a specified number of years; prohibiting certain extensions; 67 68 providing for applicability; providing an effective 69 date.

71 Be It Enacted by the Legislature of the State of Florida:

73 Section 1. Section 125.022, Florida Statutes, is amended 74 to read:

75 125.022 Development permits.-When a county denies an 76 application for a development permit, the county shall give 77 written notice to the applicant. The notice must include a 78 citation to the applicable portions of an ordinance, rule, 79 statute, or other legal authority for the denial of the permit. 80 As used in this section, the term "development permit" has the 81 same meaning as in s. 163.3164. For any development permit 82 application filed with the county after July 1, 2012, a county may not require as a condition of processing or issuing a 83 84 development permit that an applicant obtain a permit or approval

Page 3 of 19

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hb7019-02-e1

CS/HB7019, Engrossed 1

85 from any state or federal agency unless the agency has issued a 86 final agency action that denies the federal or state permit 87 before the county action on the local development permit. Issuance of a development permit by a county does not in any way 88 89 create any rights on the part of the applicant to obtain a 90 permit from a state or federal agency and does not create any 91 liability on the part of the county for issuance of the permit 92 if the applicant fails to obtain requisite approvals or fulfill 93 the obligations imposed by a state or federal agency or undertakes actions that result in a violation of state or 94 95 federal law. A county shall may attach such a disclaimer to the issuance of a development permit and shall may include a permit 96 97 condition that all other applicable state or federal permits be obtained before commencement of the development. This section 98 99 does not prohibit a county from providing information to an applicant regarding what other state or federal permits may 100 101 apply.

102 Section 2. Section 166.033, Florida Statutes, is amended 103 to read:

104 166.033 Development permits.-When a municipality denies an 105 application for a development permit, the municipality shall 106 give written notice to the applicant. The notice must include a citation to the applicable portions of an ordinance, rule, 107 108 statute, or other legal authority for the denial of the permit. 109 As used in this section, the term "development permit" has the same meaning as in s. 163.3164. For any development permit 110 application filed with the municipality after July 1, 2012, a 111 municipality may not require as a condition of processing or 112

Page 4 of 19

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hb7019-02-e1

CS/HB 7019, Engrossed 1

113 issuing a development permit that an applicant obtain a permit 114 or approval from any state or federal agency unless the agency 115 has issued a final agency action that denies the federal or state permit before the municipal action on the local 116 117 development permit. Issuance of a development permit by a municipality does not in any way create any right on the part of 118 119 an applicant to obtain a permit from a state or federal agency 120 and does not create any liability on the part of the 121 municipality for issuance of the permit if the applicant fails 122 to obtain requisite approvals or fulfill the obligations imposed 123 by a state or federal agency or undertakes actions that result 124 in a violation of state or federal law. A municipality shall may 125 attach such a disclaimer to the issuance of development permits 126 and shall may include a permit condition that all other 127 applicable state or federal permits be obtained before 128 commencement of the development. This section does not prohibit 129 a municipality from providing information to an applicant 130 regarding what other state or federal permits may apply.

Section 3. Subsection (8) of section 163.3167, FloridaStatutes, is amended to read:

133

163.3167 Scope of act.-

(8) (a) An initiative or referendum process in regard to
any development order or in regard to any local comprehensive
plan amendment or map amendment is prohibited. However, any
local government charter provision that was in effect as of June
1, 2011, for an initiative or referendum process in regard to
development orders or in regard to local comprehensive plan
amendments or map amendments may be retained and implemented.

Page 5 of 19

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CS/HB7019, Engrossed 1

141	(b) An initiative or referendum process in regard to any
142	local comprehensive plan amendment or map amendment is
143	prohibited. However, an initiative or referendum process in
144	regard to any local comprehensive plan amendment or map
145	amendment is allowed if it affects more than five parcels of
146	land and is expressly authorized by specific language in a local
147	government charter that was lawful and in effect on June 1,
148	2011; a general local government charter provision for an
149	initiative or referendum process is not sufficient.
150	(c) It is the intent of the Legislature that initiative
151	and referendum be prohibited in regard to any development order.
152	It is the intent of the Legislature that initiative and
153	referendum be prohibited in regard to any local comprehensive
154	plan amendment or map amendment, except as specifically and
155	narrowly permitted in paragraph (b) with regard to local
156	comprehensive plan amendments that affect more than five parcels
157	of land or map amendments that affect more than five parcels of
158	land. Therefore, the prohibition on initiative and referendum
159	stated in paragraphs (a) and (b) is remedial in nature and
160	applies retroactively to any initiative or referendum process
161	commenced after June 1, 2011, and any such initiative or
162	referendum process that has been commenced or completed
163	thereafter is hereby deemed null and void and of no legal force
164	and effect.
165	Section 4. Section 341.8203, Florida Statutes, is amended
166	to read:
167	341.8203 DefinitionsAs used in ss. 341.8201-341.842,
168	unless the context clearly indicates otherwise, the term:
I	Page 6 of 19

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hb7019-02-e1

CS/HB7019, Engrossed 1

169 (1)"Associated development" means property, equipment, 170 buildings, or other related facilities which are built, 171 installed, used, or established to provide financing, funding, or revenues for the planning, building, managing, and operation 172 of a high-speed rail system and which are associated with or 173 part of the rail stations. The term includes air and subsurface 174 175 rights, services that provide local area network devices for 176 transmitting data over wireless networks, parking facilities, 177 retail establishments, restaurants, hotels, offices, 178 advertising, or other commercial, civic, residential, or support 179 facilities.

(2) "Communication facilities" means the communication 180 181 systems related to high-speed passenger rail operations, including those that are built, installed, used, or established 182 183 for the planning, building, managing, and operating of a high-184 speed rail system. The term includes the land, structures, 185 improvements, rights-of-way, easements, positive train control 186 systems, wireless communication towers, and facilities that are 187 designed to provide voice and data services for the safe and 188 efficient operation of the high-speed rail system and as 189 amenities that may be made available to its crew and passengers as part of a high-speed rail service, and any other facilities 190 or equipment used for operation of, or the facilitation of 191 192 communications for, a high-speed rail system. 193 (3) (2) "Enterprise" means the Florida Rail Enterprise. 194 (4) (3) "High-speed rail system" means any high-speed fixed quideway system for transporting people or goods, which system 195

196 is, by definition of the United States Department of

Page 7 of 19

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CS/HB 7019, Engrossed 1

197 Transportation, reasonably expected to reach speeds of at least 198 110 miles per hour, including, but not limited to, a monorail 199 system, dual track rail system, suspended rail system, magnetic 200 levitation system, pneumatic repulsion system, or other system 201 approved by the enterprise. The term includes a corridor, 202 associated intermodal connectors, and structures essential to 203 the operation of the line, including the land, structures, 204 improvements, rights-of-way, easements, rail lines, rail beds, 205 guideway structures, switches, yards, parking facilities, power 206 relays, switching houses, and rail stations and also includes 207 facilities or equipment used exclusively for the purposes of design, construction, operation, maintenance, or the financing 208 209 of the high-speed rail system.

210 <u>(5)(4)</u> "Joint development" means the planning, managing, 211 financing, or constructing of projects adjacent to, functionally 212 related to, or otherwise related to a high-speed rail system 213 pursuant to agreements between any person, firm, corporation, 214 association, organization, agency, or other entity, public or 215 private.

216 <u>(6)(5)</u> "Rail station," "station," or "high-speed rail 217 station" means any structure or transportation facility that is 218 part of a high-speed rail system designed to accommodate the 219 movement of passengers from one mode of transportation to 220 another at which passengers board or disembark from 221 transportation conveyances and transfer from one mode of 222 transportation to another.

223 <u>(7)</u> "Railroad company" means a person providing high-speed 224 passenger rail service.

Page 8 of 19

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	CS/HB 7019, Engrossed 1 2013
225	(8) (6) "Selected person or entity" means the person or
226	entity to whom the enterprise awards a contract to establish a
227	high-speed rail system pursuant to ss. 341.8201-341.842.
228	Section 5. Paragraph (c) is added to subsection (2) of
229	section 341.822, Florida Statutes, to read:
230	341.822 Powers and duties
231	(2)
232	(c) The enterprise shall establish a process to issue
233	permits to railroad companies for the construction of
234	communication facilities within a new or existing public or
235	private high-speed rail system. The enterprise may adopt rules
236	to administer such permits, including rules regarding the form,
237	content, and necessary supporting documentation for permit
238	applications, the process for submitting applications, and the
239	application fee for a permit under s. 341.825.
240	Section 6. Section 341.825, Florida Statutes, is created
241	to read:
242	341.825 Communication facilities
243	(1) LEGISLATIVE INTENTThe Legislature intends to:
244	(a) Establish a streamlined process to authorize the
245	location, construction, operation, and maintenance of
246	communication facilities within new and existing high-speed rail
247	systems.
248	(b) Expedite the expansion of the high-speed rail system's
249	wireless voice and data coverage and capacity for the safe and
250	efficient operation of the high-speed rail system and the safety
251	and efficiency of and use by its crew and passengers as a
252	critical communication facility component.
	Page 9 of 19

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CS/HB7019, Engrossed 1

253	(2) PERMIT APPLICATION A railroad company may submit to
254	the enterprise an application to obtain a permit to construct
255	communication facilities within a new or existing high-speed
256	rail system. The application shall include an application fee
257	limited to the amount needed to pay the anticipated costs of
258	reviewing the application, not to exceed \$10,000, which shall be
259	deposited into the State Transportation Trust Fund. The
260	application must include the following information:
261	(a) The location of the proposed communication facilities.
262	(b) A description of the proposed communication
263	facilities.
264	(c) Any other information reasonably required by the
265	enterprise.
266	(3) APPLICATION REVIEWThe enterprise shall review each
267	application for completeness within 30 days after receipt of the
268	application.
269	(a) If the enterprise determines that an application is
270	not complete, the enterprise shall, within 30 days after the
271	receipt of the initial application, notify the applicant in
272	writing of any errors or omissions. The applicant shall have 30
273	days within which to correct the errors or omissions in the
274	initial application.
275	(b) If the enterprise determines that an application is
276	complete, the enterprise shall act upon the permit application
277	within 60 days after receipt of the completed application by
278	approving in whole, approving with conditions as the enterprise
279	deems appropriate, or denying the application and stating the
280	reason for issuance or denial. In determining whether an
I	Page 10 of 10

Page 10 of 19

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CS/HB7019, Engrossed 1

281	application shall be approved, approved with modifications or
282	conditions, or denied, the enterprise shall consider the extent
283	to which the proposed communication facilities:
284	1. Are located in a manner that is appropriate for the
285	communication technology specified by the applicant.
286	2. Serve an existing or projected future need for
287	communication facilities.
288	3. Provide sufficient wireless voice and data coverage and
289	capacity for the safe and efficient operation of the high-speed
290	rail system and the safety and efficiency of and use by its crew
291	and passengers.
292	(4) EFFECT OF PERMITSubject to the conditions set forth
293	therein, a permit issued by the enterprise shall constitute the
294	sole permit of the state and any agency as to the approval of
295	the location, construction, operation, and maintenance of the
296	communication facilities within the new or existing high-speed
297	rail system.
298	(a) A permit authorizes the permittee to locate,
299	construct, operate, and maintain the communication facilities
300	within a new or existing high-speed rail system, subject only to
301	the conditions set forth in the permit. Such activities are not
302	subject to local government land use or zoning regulations.
303	(b) A permit may include conditions that constitute
304	variances and exemptions from rules of the enterprise or any
305	other agency, which would otherwise be applicable to the
306	communication facilities within the new or existing high-speed
307	rail system.
308	(c) The permit shall be in lieu of any license, permit,
	Page 11 of 19

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CS/HB7019, Engrossed 1

309	certificate, or similar document required by any state,
310	regional, or local agency under, but not limited to, chapter
311	125, chapter 161, chapter 163, chapter 166, chapter 186, chapter
312	253, chapter 258, chapter 298, chapter 373, chapter 376, chapter
313	379, chapter 380, chapter 381, chapter 403, chapter 404, chapter
314	553, and the Florida Transportation Code.
315	(d) If any provision of this section is in conflict with
316	any other provision, limitation, or restriction under any law,
317	rule, regulation, or ordinance of this state or any political
318	subdivision, municipality, or agency, this section shall control
319	and such law, rule, regulation, or ordinance shall be deemed
320	superseded. Nothing in this section is intended to impose
321	procedures or restrictions on railroad companies that are
322	subject to the exclusive jurisdiction of the federal Surface
323	Transportation Board pursuant to the Interstate Commerce
324	Commission Termination Act of 1995, 49 U.S.C. ss. 10101, et seq.
325	(5) MODIFICATION OF PERMITA permit may be modified by
326	the applicant after issuance upon the filing of a petition with
327	the enterprise.
328	(a) A petition for modification must set forth the
329	proposed modification and the factual reasons asserted for the
330	modification.
331	(b) The enterprise shall act upon the petition within 30
332	days by approving or denying the application and stating the
333	reason for issuance or denial.
334	Section 7. Paragraph (b) of subsection (2) of section
335	341.840, Florida Statutes, is amended to read:
336	341.840 Tax exemption
	Dama 10 of 10

Page 12 of 19

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CS/HB 7019, Engrossed 1

337 (2)

For the purposes of this section, any item or property 338 (b) 339 that is within the definition of the term "associated 340 development" in s. 341.8203(1) may not be considered part of the 341 high-speed rail system as defined in s. 341.8203(4) s. 342 341.8203(3). 343 Section 8. Paragraph (b) of subsection (1) of section 344 125.35, Florida Statutes, is amended to read: 345 125.35 County authorized to sell real and personal 346 property and to lease real property.-347 (1)348 (b) Notwithstanding the provisions of paragraph (a), under 349 terms and conditions negotiated by the board, the board of 350 county commissioners may is expressly authorized to: 351 Negotiate the lease of an airport or seaport facility; 1. 352 Modify or extend an existing lease of real property for 2. 353 an additional term not to exceed 25 years, where the improved 354 value of the lease has an appraised value in excess of \$20 355 million; or 356 3. Lease a professional sports franchise facility financed by revenues received pursuant to s. 125.0104 or s. 212.20 which 357 358 may include commercial development that is ancillary to the 359 sports facility if the ancillary development property is part of 360 or contiguous to the professional sports franchise facility; 361 under such terms and conditions as negotiated by the board. 362 Section 9. Subsection (3) of section 24 of chapter 2012-363 205, Laws of Florida, is amended to read: 364 Section 24. (3) The holder of a valid permit or other

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Page 13 of 19
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CS/HB7019, Engrossed 1

authorization that is eligible for the 2-year extension must notify the authorizing agency in writing by <u>October 1, 2013</u> December 31, 2012, identifying the specific authorization for which the holder intends to use the extension and the anticipated timeframe for acting on the authorization.

370 Section 10. Paragraph (1) of subsection (4) of section371 381.0065, Florida Statutes, is amended to read:

372 381.0065 Onsite sewage treatment and disposal systems;
 373 regulation.-

374 (4) PERMITS; INSTALLATION; AND CONDITIONS.-A person may 375 not construct, repair, modify, abandon, or operate an onsite 376 sewage treatment and disposal system without first obtaining a 377 permit approved by the department. The department may issue 378 permits to carry out this section, but shall not make the 379 issuance of such permits contingent upon prior approval by the 380 Department of Environmental Protection, except that the issuance 381 of a permit for work seaward of the coastal construction control line established under s. 161.053 shall be contingent upon 382 383 receipt of any required coastal construction control line permit 384 from the Department of Environmental Protection. A construction 385 permit is valid for 18 months from the issuance date and may be 386 extended by the department for one 90-day period under rules 387 adopted by the department. A repair permit is valid for 90 days 388 from the date of issuance. An operating permit must be obtained 389 prior to the use of any aerobic treatment unit or if the 390 establishment generates commercial waste. Buildings or 391 establishments that use an aerobic treatment unit or generate 392 commercial waste shall be inspected by the department at least

Page 14 of 19

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hb7019-02-e1

CS/HB7019, Engrossed 1

2013

393 annually to assure compliance with the terms of the operating 394 permit. The operating permit for a commercial wastewater system 395 is valid for 1 year from the date of issuance and must be 396 renewed annually. The operating permit for an aerobic treatment 397 unit is valid for 2 years from the date of issuance and must be 398 renewed every 2 years. If all information pertaining to the 399 siting, location, and installation conditions or repair of an 400 onsite sewage treatment and disposal system remains the same, a 401 construction or repair permit for the onsite sewage treatment 402 and disposal system may be transferred to another person, if the 403 transferee files, within 60 days after the transfer of ownership, an amended application providing all corrected 404 405 information and proof of ownership of the property. There is no 406 fee associated with the processing of this supplemental 407 information. A person may not contract to construct, modify, 408 alter, repair, service, abandon, or maintain any portion of an 409 onsite sewage treatment and disposal system without being registered under part III of chapter 489. A property owner who 410 411 personally performs construction, maintenance, or repairs to a 412 system serving his or her own owner-occupied single-family residence is exempt from registration requirements for 413 performing such construction, maintenance, or repairs on that 414 415 residence, but is subject to all permitting requirements. A 416 municipality or political subdivision of the state may not issue 417 a building or plumbing permit for any building that requires the 418 use of an onsite sewage treatment and disposal system unless the owner or builder has received a construction permit for such 419 system from the department. A building or structure may not be 420

Page 15 of 19

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hb7019-02-e1

CS/HB7019, Engrossed 1

421 occupied and a municipality, political subdivision, or any state 422 or federal agency may not authorize occupancy until the 423 department approves the final installation of the onsite sewage 424 treatment and disposal system. A municipality or political 425 subdivision of the state may not approve any change in occupancy 426 or tenancy of a building that uses an onsite sewage treatment 427 and disposal system until the department has reviewed the use of 428 the system with the proposed change, approved the change, and 429 amended the operating permit.

430 (1)For the Florida Keys, the department shall adopt a 431 special rule for the construction, installation, modification, 432 operation, repair, maintenance, and performance of onsite sewage 433 treatment and disposal systems which considers the unique soil 434 conditions and water table elevations, densities, and setback 435 requirements. On lots where a setback distance of 75 feet from 436 surface waters, saltmarsh, and buttonwood association habitat 437 areas cannot be met, an injection well, approved and permitted 438 by the department, may be used for disposal of effluent from 439 onsite sewage treatment and disposal systems. The following 440 additional requirements apply to onsite sewage treatment and disposal systems in Monroe County: 441

1. The county, each municipality, and those special districts established for the purpose of the collection, transmission, treatment, or disposal of sewage shall ensure, in accordance with the specific schedules adopted by the Administration Commission under s. 380.0552, the completion of onsite sewage treatment and disposal system upgrades to meet the requirements of this paragraph.

Page 16 of 19

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CS/HB7019, Engrossed 1

449	2. Onsite sewage treatment and disposal systems must cease
450	discharge by December 31, 2015, or must comply with department
451	rules and provide the level of treatment which, on a permitted
452	annual average basis, produces an effluent that contains no more
453	than the following concentrations:
454	a. Biochemical Oxygen Demand (CBOD5) of 10 mg/l.
455	b. Suspended Solids of 10 mg/l.
456	c. Total Nitrogen, expressed as N, of 10 mg/l <u>or a</u>
457	reduction in nitrogen of at least 70 percent. A system that has
458	been tested and certified to reduce nitrogen concentrations by
459	at least 70 percent shall be deemed to be in compliance with
460	this standard.
461	d. Total Phosphorus, expressed as P, of 1 mg/l.
462	
463	In addition, onsite sewage treatment and disposal systems
464	discharging to an injection well must provide basic disinfection
465	as defined by department rule.
466	3. In areas not scheduled to be served by a central sewer,
467	onsite sewage treatment and disposal systems must, by December
468	31, 2015, comply with department rules and provide the level of
469	treatment described in subparagraph 2.
470	4.3. On or after July 1, 2010, all new, modified, and
471	repaired onsite sewage treatment and disposal systems must
472	provide the level of treatment described in subparagraph 2.
473	However, In areas scheduled to be served by central sewer by
474	December 31, 2015, if the property owner has paid a connection
475	fee or assessment for connection to the central sewer system,
476	the property owner may install a holding tank with a high water
I	Daga 17 of 10

Page 17 of 19

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CS/HB7019, Engrossed 1

477 <u>alarm or</u> an onsite sewage treatment and disposal system <u>that</u>
478 meets may be repaired to the following minimum standards:

a. The existing tanks must be pumped and inspected and
certified as being watertight and free of defects in accordance
with department rule; and

482 b. A sand-lined drainfield or injection well in accordance483 with department rule must be installed.

484 <u>5.4.</u> Onsite sewage treatment and disposal systems must be 485 monitored for total nitrogen and total phosphorus concentrations 486 as required by department rule.

487 <u>6.5.</u> The department shall enforce proper installation, 488 operation, and maintenance of onsite sewage treatment and 489 disposal systems pursuant to this chapter, including ensuring 490 that the appropriate level of treatment described in 491 subparagraph 2. is met.

492 <u>7.6.</u> The authority of a local government, including a
493 special district, to mandate connection of an onsite sewage
494 treatment and disposal system is governed by s. 4, chapter 99495 395, Laws of Florida.

496 8. Notwithstanding any other provision of law, an onsite 497 sewage treatment and disposal system installed after July 1, 498 2010, in unincorporated Monroe County excluding special 499 wastewater districts that complies with the standards in 500 subparagraph 2. is not required to connect to a central sewer 501 system until December 31, 2020. 502 Section 11. For areas to be served by central sewer 503 systems by December 2015 within the Florida Keys Area of

504 Critical State Concern, any building permit and any permit

Page 18 of 19

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CS/HB7019, Engrossed 1

505 issued by the Department of Environmental Protection or by a 506 water management district pursuant to part IV of chapter 373, 507 Florida Statutes, that has an expiration date of January 1, 508 2012, through January 1, 2016, is extended and renewed for a 509 period of 3 years after its previously scheduled expiration 510 date. This extension includes any local government-issued development order or building permit, including certificates of 511 512 levels of service. This section does not prohibit conversion 513 from the construction phase to the operation phase upon 514 completion of construction and is in addition to any permit 515 extension. Extensions granted under this section; section 14 of 516 chapter 2009-96, Laws of Florida, as reauthorized by section 47 of chapter 2010-147, Laws of Florida; section 46 of chapter 517 518 2010-147, Laws of Florida; section 74 of chapter 2011-139, Laws 519 of Florida; or section 79 of chapter 2011-139, Laws of Florida, 520 may not exceed 7 years. Specific development order extensions 521 granted pursuant to s. 380.06(19)(c)2., Florida Statutes, may 522 not be further extended by this section. This section only 523 applies in unincorporated Monroe County, excluding special 524 wastewater districts. 525 Section 12. This act shall take effect July 1, 2013.

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