1

2

3

4

5

6

7

8

9

10

1112

13

14

15

16

17

18 19

2021

22

23

24

25

A bill to be entitled An act relating to artificial intelligence transparency; creating s. 282.802, F.S.; creating the Government Technology Modernization Council within the Department of Management Services for a specified purpose; providing for council membership, meetings, and duties; requiring the council to submit specified recommendations to the Legislature and specified reports to the Governor and the Legislature by specified dates; creating s. 501.174, F.S.; providing definitions; requiring certain entities and persons to create safety and transparency standards for content, images, and videos generated by artificial intelligence; requiring disclosures for certain communications, interactions, images, likenesses, and content; providing that certain political advertisements are subject to specified requirements and enforcement; prohibiting entities and persons from depicting a natural person's image or likeness in certain artificial intelligence without the natural person's consent; prohibiting the use of artificial intelligence in the creation of obscene material under certain conditions; providing applicability; requiring certain state agencies to provide certain disclosures; authorizing the Department of Legal Affairs to bring

Page 1 of 9

an action for violations under the Florida Deceptive and Unfair Trade Practices Act; providing civil penalties; providing that the act does not establish private causes of action; providing that certain entities and persons are subject to the jurisdiction of state courts; authorizing the department to adopt rules; providing an effective date.

3334

2.6

27

28

29

30

31

32

Be It Enacted by the Legislature of the State of Florida:

3536

37

39

40

41

42

43

44

45

46 47

48

49

50

Section 1. Section 282.802, Florida Statutes, is created to read:

38 <u>282.802 Government Technology Modernization Council.</u>

- (1) The Government Technology Modernization Council, an advisory council as defined in s. 20.03(7), is created within the department. Except as otherwise provided in this section, the advisory council shall operate in a manner consistent with s. 20.052.
- (2) The purpose of the council is to study and monitor the development and deployment of artificial intelligence systems and provide reports on such systems to the Governor and the Legislature.
- (3) The council shall be comprised of the following
 members:
 - (a) The Lieutenant Governor.

Page 2 of 9

(b) The state chief information officer.

(c) The State Surgeon General.

- (d) The Secretary of Health Care Administration.
- (e) A representative of the computer crime center of the Department of Law Enforcement, appointed by the executive director of the Department of Law Enforcement.
 - (f) The Chief Inspector General.
- (g) Thirteen representatives of institutions of higher education located in this state or the private sector with senior level experience or expertise in artificial intelligence, cloud computing, identity management, data science, machine learning, government procurement, and constitutional law, with seven appointed by the Governor, three appointed by the President of the Senate, and three appointed by the Speaker of the House of Representatives.
- (h) One member of the Senate, appointed by the President of the Senate or his or her designee.
- (i) One member of the House of Representatives, appointed by the Speaker of the House of Representatives or his or her designee.
- (4) Members shall serve for terms of 4 years, except that sitting members of the Senate and the House of Representatives shall serve terms that correspond with their terms of office.

 For the purpose of providing staggered terms, the initial appointments of members made by the Governor shall be for terms

of 2 years. A vacancy shall be filled for the remainder of the unexpired term in the same manner as the initial appointment.

All members of the council are eligible for reappointment.

- (5) The Secretary of Management Services, or his or her designee, shall serve as the ex officio, nonvoting executive director of the council.
- (6) Members of the council shall serve without compensation but are entitled to receive reimbursement for per diem and travel expenses pursuant to s. 112.061.
- (7) Members of the council shall maintain the confidential and exempt status of information received in the performance of their duties and responsibilities as members of the council. In accordance with s. 112.313, a current or former member of the council may not disclose or use information not available to the general public and gained by reason of his or her official position, except for information relating exclusively to governmental practices, for his or her personal gain or benefit or for the personal gain or benefit of any other person or business entity. Members of the council shall sign an agreement acknowledging the provisions of this subsection.
 - (8) The council shall meet at least quarterly to:
- (a) Assess and provide guidance on necessary legislative reforms and the creation of a state code of ethics for artificial intelligence systems in state government.
 - (b) Assess the effect of automated decision systems on

Page 4 of 9

constitutional and other legal rights, duties, and privileges of residents of this state.

- (c) Study the potential benefits, liabilities, and risks that this state, residents of this state, and businesses may incur as a result of implementing automated decision systems.
- (d) Recommend legislative and administrative actions that the Legislature and state agencies as defined in s. 282.318(2) may take to promote the development of data modernization in this state.
- (e) Assess where artificial intelligence is deployed today.
- (f) Evaluate common standards for artificial intelligence safety and security measures.
- (g) Assess how governmental entities and the private sector are using artificial intelligence with a focus on opportunity areas for deployments in systems across this state.
- (h) Determine how artificial intelligence is being exploited by bad actors, including foreign countries of concern as defined in s. 287.138(1).
- (9) By June 30, 2024, and each June 30 thereafter, the council shall submit to the President of the Senate and the Speaker of the House of Representatives any legislative recommendations considered necessary by the council to modernize government technology.
 - (10) By December 1, 2024, and each December 1 thereafter,

Page 5 of 9

the council shall submit to the Governor, the President of the

126

142

143

144

145

146147

148

149

150

intelligence systems.

127	Senate, and the Speaker of the House of Representatives a
128	comprehensive report that includes data, trends, analysis,
129	findings, and recommendations for state and local action
130	regarding ransomware incidents. At a minimum, the report must
131	<u>include:</u>
132	(a) A summary of recommendations by relevant national
133	entities on technology systems in state government, including,
134	but not limited to, artificial intelligence, cloud computing,
135	identity management, and financial technology.
136	(b) An assessment of the impact of using artificial
137	intelligence systems on the liberty, finances, livelihood, and
138	privacy interests of residents of this state.
139	(c) Recommended policies necessary to:
140	1. Protect the privacy interests of residents of this
141	state from any decrease in employment caused by artificial

- 2. Ensure that residents of this state are free from unfair discrimination caused or compounded by the employment of artificial intelligence systems.
- 3. Promote the development and deployment of artificial intelligence systems in this state.
- (d) Any other information the council considers relevant. Section 2. Section 501.174, Florida Statutes, is created to read:

Page 6 of 9

151 501.174 Artificial intelligence transparency.-152 (1) As used in this section, the term: 153 (a) "Artificial intelligence" means software that is 154 developed with machine-learning, logic and knowledge-based, or 155 statistical approaches and can, for a given set of human-defined 156 objectives, generate outputs such as content, predictions, 157 recommendations, or decisions influencing certain environments. "Department" means the Department of Legal Affairs. 158 (b) 159 (2) A for-profit entity or a person who produces or uses 160 artificial intelligence and makes such artificial intelligence content available to the Florida public must create safety and 161 162 transparency standards, including, but not limited to, the use of watermarks, to make it clear and conspicuous to consumers 163 164 when content is generated by artificial intelligence and to make 165 images or videos generated by artificial intelligence 166 recognizable as such to other artificial intelligence. 167 (3) An entity or a person who uses artificial intelligence 168 must provide a clear and conspicuous statement: 169 When a person in this state is communicating or 170 interacting with the entity or person through an artificial 171 intelligence mechanism. 172 (b) If a political advertisement uses an image, a 173 likeness, or content that has been generated by artificial 174 intelligence and synthetically or digitally manipulated to 175 convincingly portray a person as another person or as doing or

Page 7 of 9

176	saying something that was not actually done or said. Any such
177	advertisement is subject to requirements and enforcement actions
178	set forth by the Florida Elections Commission.
179	(4) An entity or a person may not depict a natural
180	person's image or likeness in any artificial intelligence
181	software, hardware, output, or content that is distributed to or
182	viewable by the public without the natural person's consent.
183	(5) Artificial intelligence may not be used in the
184	creation of obscene material if:
185	(a) The image or information of a minor is used.
186	(b) The biometric information of an identifiable minor is
187	used.
188	(c) It is created by a person who must register as a
189	sexual predator under s. 775.21(6).
190	(6) This section does not apply to:
191	(a) Use of an image or likeness for artificial
192	intelligence training purposes as long as the image or likeness
193	is not distributed to or viewable by the public.
194	(b) A person who doesn't have a legal expectation of
195	privacy as long as disclosure is provided pursuant to subsection
196	<u>(3).</u>
197	(7) Any state agency as defined in s. 282.318(2) that uses
198	artificial intelligence must disclose if a person is interacting

Page 8 of 9

with artificial intelligence when interacting with the agency

and ensure that any confidential information accessible to an

CODING: Words stricken are deletions; words underlined are additions.

199

200

201	artificial intelligence system remains confidential.
202	(8)(a) Any violation of subsection (2), subsection (3),
203	subsection (4), or subsection (5) is an unfair and deceptive
204	trade practice actionable under part II of chapter 501 solely by
205	the department. If the department has reason to believe that a
206	violation of this section has occurred, the department, as the
207	enforcing authority, may bring an action for an unfair or
208	deceptive act or practice. For the purpose of bringing an action
209	pursuant to this section, ss. 501.211 and 501.212 do not apply.
210	In addition to other remedies under part II of chapter 501, the
211	department may collect a civil penalty of up to \$50,000 per
212	violation of this section.
213	(b) This section does not establish a private cause of
214	action.
215	(9) For purposes of bringing an action pursuant to this
216	section, any entity or person who produces or uses artificial
217	intelligence that is distributed to or viewable by the public in
218	this state is considered to be both engaged in substantial and
219	not isolated activities within this state and operating,
220	conducting, engaging in, or carrying on a business, and doing
221	business in this state, and is therefore subject to the
222	jurisdiction of the courts of this state.
223	(10) The department may adopt rules to implement this

Page 9 of 9

Section 3. This act shall take effect July 1, 2024.

CODING: Words stricken are deletions; words underlined are additions.

224

225

section.