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An act relating to higher education; creating s. 768.39, F.S.; providing legislative findings; defining the term "educational institution"; providing that the Board of Governors and the State Board of Education are afforded certain immunity protections; prohibiting an educational institution that has taken certain reasonably necessary actions to diminish the impact or spread of COVID-19 from being civilly liable for such actions; specifying that the provision of certain services by educational institutions was impossible during certain periods of time; providing that certain reasonably necessary actions are deemed justified; providing exceptions; providing severability; providing for a burden of proof; amending s. 1006.75, F.S.; requiring the Board of Governors to publish an online dashboard containing specified data; requiring that such dashboard be made available by a specified date; requiring that each state university board of trustees adopt procedures to connect undergraduate students to certain programs; requiring that the Board of Governors approve such procedures by a specified date; requiring that such procedures include placing a hold on certain student registration under certain circumstances; providing that the Board of Governors

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review and approve certain procedures by a specified date; amending s. 1009.25, F.S.; revising provisions relating to certain fee exemptions; amending s. 1009.26, F.S.; requiring a state university to waive the tuition and fees for certain courses in which certain resident students are enrolled; providing applicability; providing specified criteria for such waiver; requiring the reporting of tuition and fees waived for state funding purposes; requiring disbursement to the student upon his or her enrollment in a program of strategic emphasis; requiring each state university to report certain information regarding such waiver to the Board of Governors, annually; authorizing a state university in compliance with the waiver provisions to earn incentive funding, subject to appropriation; requiring the board to adopt regulations; creating the State University Free Seat Program; providing a purpose; providing a limitation on fee waivers under the program; providing an exemption from tuition and fees for one online course at a state university for certain resident students; prohibiting a state university from charging such students more than a specified percentage of the tuition rate and the tuition differential under certain circumstances; providing a limitation on the

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application of such tuition discount; requiring each state university to annually report to the Board of Governors certain information regarding waivers under the program; requiring the board to adopt regulations; requiring a state university to waive the out-of-state fee for a nonresident student who meets certain requirements; defining the term "grandparent"; providing applicability; requiring a student or his or her parent to provide specified documentation before a state university waives the out-of-state fee; providing that a state university is not required to independently verify certain statements; authorizing the state university to refer specified documentation to law enforcement under certain circumstances; requiring each state university to annually report to the Board of Governors specified information regarding such out-of-state fee waivers; requiring a state university, within the nonresident student enrollment systemwide, to prioritize the enrollment of a student granted such fee waiver over a certain out-of-state student under certain conditions; providing a limitation on the number of fee waivers granted per academic year; requiring the Board of Governors to adopt regulations; amending s. 1009.40, F.S.; conforming cross-references; creating s. 1009.46,

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F.S.; providing duties for certain postsecondary educational institutions relating to state financial aid and tuition assistance programs; requiring that an institution that fails to perform its duties be placed on probation by the Department of Education; providing duties for the department; amending s. 1009.50, F.S.; revising provisions relating to funds appropriated for the Florida Public Assistance Grant Program; removing provisions authorizing that certain funds be deposited into a specified trust fund; amending s. 1009.505, F.S.; revising provisions relating to the Florida Public Postsecondary Career Education Student Assistance Grant Program; amending s. 1009.51, F.S.; revising provisions relating to the Florida Private Student Assistance Grant Program; amending s. 1009.52, F.S.; revising provisions relating to the Florida Postsecondary Student Assistance Grant Program; amending s. 1009.893, F.S.; providing that the 2021-2022 academic year is the last year for an out-ofstate student to be eligible to receive an initial Benacquisto Scholarship award; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

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101 Section 1. Section 768.39, Florida Statutes, is created to 102 read: 103 768.39 Immunity for educational institutions for actions 104 related to the COVID-19 pandemic.-105 The Legislature finds that during the COVID-19 public 106 health emergency, educational institutions had little choice but 107 to close or restrict access to their campuses in an effort to protect the health of their students, educators, staff, and 108 109 communities. Despite these efforts, more than 120,000 cases of 110 COVID-19 have been linked to colleges and universities 111 nationwide, and the deaths of more than 100 college students 112 have been attributed to the disease. The Legislature further 113 finds that lawsuits against educational institutions based on 114 their efforts to provide educational services while keeping 115 students, faculty, staff, and communities safe during the COVID-116 19 public health emergency are without legal precedent. One 117 court has even acknowledged that the "legal system is now 118 feeling COVID-19's havoc with the current wave of class action lawsuits that seek tuition reimbursement related to forced 119 120 online tutelage." Under these circumstances, the Legislature 121 finds that there is an overpowering public necessity for, and no 122 reasonable alternative to, providing educational institutions 123 with liability protections against lawsuits seeking tuition or 124 fee reimbursements or related damages resulting from the 125 institutions changing the delivery of educational services,

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- limiting access to facilities, or closing campuses during the
 COVID-19 public health emergency.
 - (2) For the purposes of this section, the term

 "educational institution" means any postsecondary institution,
 whether public or nonpublic. The Board of Governors of the State
 University System and the State Board of Education are also
 included within the immunity protections afforded by this
 section.
 - reasonably necessary actions in compliance with federal, state, or local guidance to diminish the impact or the spread of COVID-19 may not be held liable for, and shall be immune from, any civil damages, equitable relief, or other remedies relating to such actions. Reasonably necessary actions taken while a state of emergency was declared for this state for the COVID-19 pandemic include, but are not limited to, any of the following:
 - 1. Shifting in-person instruction to online or remote instruction for any period of time;
 - 2. Closing or modifying the provision of facilities, other than housing or dining facilities, on the campus of the educational institution; or
 - 3. Pausing or modifying ancillary student activities and services available through the educational institution.
 - (b) The provision of in-person or on-campus education and related services is deemed to have been impossible for

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- educational institutions during any period of time in which such institutions took reasonably necessary actions described in paragraph (a) to protect students, staff, and educators in response to the COVID-19 public health emergency.

 (c) As a result of the various governmental orders and the
 - (c) As a result of the various governmental orders and the need for educational institutions to protect their communities, the reasonably necessary actions described in paragraph (a) are deemed justified.
 - (4) In any action against an educational institution, the Board of Governors of the State University System, or the State Board of Education for the reimbursement of tuition or fees, invoices, catalogs, and general publications of an educational institution are not evidence of an express or implied contract to provide in-person or on-campus education and related services or access to facilities during the COVID-19 public health emergency.
 - (5) (a) This section does not apply to losses or damages that resulted solely from a breach of an express contractual provision allocating liability.
 - (b) This section does not apply to losses or damages caused by an act or omission of a college or university which was in bad faith or malicious.
 - (6) If any aspect of the immunity under subsection (3) is limited by a court or by operation of law from applying to certain types of claims or causes of action, the immunity under

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1/6	this section must still be provided to the fullest extent
L77	authorized by law to any other types of claims or causes of
L78	action.
L79	(7) If an educational institution is required by federal,
180	state, or local order or a directive of the Board of Governors
181	of the State University System or the State Board of Education
182	issued in response to the COVID-19 public health emergency to
183	alter the mode of delivery of instruction and related services
184	or access to facilities, the burden of proof for any plaintiff
185	bringing an action against the educational institution for
186	compliance with such order or directive shall be by clear and
L87	convincing evidence to prevail for damages against the
188	institution.
L89	Section 2. Section 1006.75, Florida Statutes, is created
190	to read:
191	1006.75 State university career planning and information.
192	(1) To assist students and families in making better-
193	informed decisions about educational options and future
194	employment opportunities, the Board of Governors of the State
L95	University System shall publicly publish an online dashboard.
196	The dashboard must present data, by academic discipline, of
L97	graduates of state universities, including at least the
198	following information:
L99	(a) Post-graduation median salary 1, 5, and 10 years after
200	graduation

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(b) Median student loan debt.

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202	(c) Debt-to-income ratio.
203	(d) Estimated monthly loan payment as a percentage of
204	gross monthly income.
205	(e) The percentage of graduates who have continued their
206	education beyond the baccalaureate level.
207	(2) The online dashboard must be available by January 1,
208	2022. A link to the dashboard shall be prominently displayed on
209	each state university's office of admissions website.
210	(3)(a) Each state university board of trustees shall adopt
211	procedures to connect undergraduate students to career planning,
212	coaching, and related programs during the first academic year of
213	the student's enrollment. Such procedures must be approved by
214	the Board of Governors and include placing a hold on student
215	registration before the end of the first year of each student's
216	enrollment. To lift the hold and register for classes, each
217	student must:
218	1. Register with the university's career center.
219	2. Complete a career readiness training module provided by
220	the career center.
221	3. Be directed to the dashboard established in subsection
222	<u>(1).</u>
223	4. Affirmatively indicate that he or she has been provided
224	with the information required under this paragraph and is aware
225	of the employment and wage prospects for his or her declared

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226	major.

- (b) The Board of Governors of the State University System shall review and approve each university's procedures by March 1, 2022.
- Section 3. Paragraphs (c) and (d) of subsection (1) of Section 1009.25, Florida Statutes, are amended:

1009.25 Fee exemptions.

- (1) The following students are exempt from the payment of tuition and fees, including lab fees, at a school district that provides workforce education programs, Florida College System institution, or state university:
- (c) A student who is, or was at the time he or she reached 18 years of age, in the custody of the Department of Children and Families or who, after spending at least 6 months in the custody of the department after reaching 16 years of age, was placed in a guardianship by the court. Such exemption includes fees associated with enrollment in applied academics for adult education instruction. The exemption remains valid until the student reaches 28 years of age.
- (d) A student who is, or was at the time he or she reached 18 years of age, in the custody of a relative or nonrelative under s. 39.5085 or s. 39.6225 or who was adopted from the Department of Children and Families after May 5, 1997. Such exemption includes fees associated with enrollment in applied academics for adult education instruction. The exemption remains

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valid until the student reaches 28 years of age.

Section 4. Subsections (18), (19), and (20) are added to section 1009.26, Florida Statutes, to read:

1009.26 Fee waivers.—

- (18) (a) Beginning with the 2021-2022 academic year, for every course in a Program of Strategic Emphasis, as identified in subparagraph 3., in which a student is enrolled, a state university shall waive 100 percent of the tuition and fees for an equivalent course in such program for a student who:
 - 1. Is a resident for tuition purposes under s. 1009.21.
- 2. Has earned at least 60 semester credit hours towards a baccalaureate degree within 2 academic years after initial enrollment at a Florida public postsecondary institution.
- 3. Enrolls in one of eight Programs of Strategic Emphasis as adopted by the Board of Governors. The Board of Governors shall adopt eight Programs of Strategic Emphasis in science, technology, engineering, or math for which a student may be eligible to receive the tuition and fee waiver authorized by this subsection. The programs identified by the board must reflect the priorities of the state and be offered at a majority of state universities.
- (b) A waiver granted under this subsection is applicable only for upper-level courses and up to 110 percent of the number of required credit hours of the baccalaureate degree program for which the student is enrolled.

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- (c) Upon enrollment in a program of strategic emphasis, the tuition and fees waived under this subsection must be reported for state funding purposes under ss. 1009.534 and 1009.535 and must be disbursed to the student. The amount disbursed to the student shall be equal to the award amount the student has received under s. 1009.534(2) or s. 1009.535(2).
- (d) Each state university shall report to the Board of Governors the number and value of all waivers granted annually under this subsection. A state university in compliance with this subsection may earn incentive funding, subject to appropriation, in addition to the funding provided under s. 1001.92.
- (e) The Board of Governors shall adopt regulations to administer this subsection.
- (19) The State University Free Seat Program is created to encourage veterans, active duty members of the United States

 Armed Forces, active drilling members of the Florida National

 Guard, and nontraditional students to enroll in an online

 baccalaureate degree program at a state university. Fee waivers

 granted pursuant to this subsection may not exceed 1,000

 students systemwide each academic year.
- (a) A state university shall waive the tuition and fees for one online course for a student who is a resident for tuition purposes under s. 1009.21, has not previously earned a bachelor's degree, and is enrolled in an online baccalaureate

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301	degree program, provided the student meets one of the following
302	eligibility requirements:
303	1. Is a veteran as defined in s. 1.01(14);
304	2. Is an active duty member of the United States Armed
305	Forces;
306	3. Is an active drilling member of the Florida National
307	Guard; or
308	4. Has not been enrolled in a postsecondary institution
309	for more than 5 years.
310	(b) For all other courses in the program, a state
311	university may not charge a student described in paragraph (a)
312	more than 75 percent of the tuition rate as specified in s.
313	1009.24(4) and 75 percent of the tuition differential pursuant
314	to s. 1009.24(16), if the student remains enrolled at least
315	part-time in the program during each academic year.
316	(c) A student who qualifies for the tuition discount under
317	paragraph (b) is eligible to receive the discount for up to 110
318	percent of the number of required credit hours of the degree
319	program for which the student is enrolled.
320	(d) Each state university shall report annually to the
321	Board of Governors the number and value of all fee waivers
322	granted under this subsection during the previous 12-month
323	period.
324	(e) The Board of Governors shall adopt regulations to

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CODING: Words stricken are deletions; words underlined are additions.

administer this subsection.

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326	(20)(a) Beginning with the 2022-2023 academic year, a
327	state university shall waive the out-of-state fee for a student
328	who:
329	1. Has a grandparent who is a legal resident as defined in
330	s. 1009.21(1). For purposes of this subsection, the term
331	"grandparent" means a person who has a legal relationship to a
332	student's parent as the natural or adoptive parent or legal
333	guardian of the student's parent.
334	2. Earns a high school diploma comparable to a Florida
335	standard high school diploma, or its equivalent, or completes a
336	home education program.
337	3.a. Achieves an SAT combined score no lower than the 89th
338	national percentile on the SAT;
339	b. Achieves an ACT score concordant to the required SAT
340	score in sub-subparagraph a., using the latest published
341	national concordance table developed jointly by the College
342	Board and ACT, Inc.; or
343	c. If a state university accepts the Classic Learning Test
344	(CLT) for admission purposes, achieves a CLT score concordant to
345	the required SAT score specified in sub-subparagraph a., using
346	the latest published scoring comparison developed by Classic
347	Learning Initiatives.
348	4. Beginning with students who initially enroll in the
349	2022 fall academic term and thereafter, enrolls as a full-time

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undergraduate student at a state university in the fall academic

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- (b) The waiver under this subsection is applicable for up to 110 percent of the number of required credit hours of the degree program for which the student is enrolled.
- (c) Before waiving the out-of-state fee, the state university shall require the student or the student's parent, if the student is a dependent child, to provide a written declaration pursuant to s. 92.525(2) attesting to the student's familial relationship to a grandparent who is a legal resident and any other corroborating documentation required by regulation of the Board of Governors. A state university is not required to independently verify the statements contained in each declaration if the signatory declares it to be true under the penalties of perjury as required by s. 92.525(2). However, the state university may refer any signed declaration suspected of containing fraudulent representations to law enforcement.
- (d) Each state university annually shall report to the Board of Governors the number and value of all fee waivers granted under this subsection during the previous 12-month period.
- (e) Beginning with students who initially enroll for the 2022-2023 academic year or thereafter, a state university shall, within the nonresident student enrollment systemwide, prioritize the enrollment of a student who is granted a fee waiver under this subsection over an out-of-state student who is not eligible

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for an out-	of-state fe	ee waiver	if t	the stu	idents have		
substantial	ly similar	academic	and	other	credentials	used	in
determining	admission	to the s	tate	univer	rsity.		

- (f) Fee waivers granted pursuant to this subsection may not exceed 350 students systemwide each academic year.
- (g) The Board of Governors shall adopt regulations to administer this subsection.

Section 5. Paragraph (a) of subsection (1) of section 1009.40, Florida Statutes, is amended to read:

1009.40 General requirements for student eligibility for state financial aid awards and tuition assistance grants.—

- (1) (a) The general requirements for eligibility of students for state financial aid awards and tuition assistance grants consist of the following:
- 1. Achievement of the academic requirements of and acceptance at a state university or Florida College System institution; a nursing diploma school approved by the Florida Board of Nursing; a Florida college or university which is accredited by an accrediting agency recognized by the State Board of Education; a Florida institution the credits of which are acceptable for transfer to state universities; a career center; or a private career institution accredited by an accrediting agency recognized by the State Board of Education.
- 2. Residency in this state for no less than 1 year preceding the award of aid or a tuition assistance grant for a

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program established pursuant to s. 1009.50, s. 1009.505, s. 1009.51, s. 1009.52, s. 1009.53, s. 1009.60, s. 1009.62, s. 1009.72, s. 1009.73, s. 1009.75, s. 1009.77, s. 1009.89, er s. 1009.891, or s. 1009.894. Residency in this state must be for purposes other than to obtain an education. Resident status for purposes of receiving state financial aid awards shall be determined in the same manner as resident status for tuition purposes pursuant to s. 1009.21.

3. Submission of certification attesting to the accuracy, completeness, and correctness of information provided to
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completeness, and correctness of information provided to demonstrate a student's eligibility to receive state financial aid awards or tuition assistance grants. Falsification of such information shall result in the denial of a pending application and revocation of an award or grant currently held to the extent that no further payments shall be made. Additionally, students who knowingly make false statements in order to receive state financial aid awards or tuition assistance grants commit a misdemeanor of the second degree subject to the provisions of s. 837.06 and shall be required to return all state financial aid awards or tuition assistance grants wrongfully obtained.

Section 6. Section 1009.46, Florida Statutes, is created to read:

1009.46 Duties relating to state financial aid and tuition assistance programs.—

(1) (a) Each postsecondary educational institution that

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126	receives	state	funds	for	state	financial	aid	and	tuition
127	assistand	ce pro	grams :	shall	l:				

- 1. Complete and return the annual application for state aid funds in the format and by the date established by the Department of Education.
- 2. Maintain complete, accurate, and auditable student records documenting the institution's administration of state financial aid and tuition assistance funds.
- 3. Verify eligibility of enrolled students with the department each academic term.
- 4. Report each student's program of study to the department using the most recent classification of instructional programs taxonomy for the certificate or degree level as developed by the United States Department of Education's National Center for Education Statistics.
- 5. Disburse state financial aid and tuition assistance to eligible students.
- 6. Notify students annually regarding the renewal requirements for each state-funded award for which they are eligible.
- 7. Complete and return to the department all reports for the administration of state funds in the format and by the date established by the department.
- 8. Complete and return to the department all legislatively required reports in the format and by the date established by

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151	the	department.

- 9. Retain required records for the later of 5 years or until such records are audited and any audit exceptions are resolved.
- 10. Refund to the department any undisbursed advances within 60 days after the end of the regular registration period each fall and spring term, within 30 days after the end of the summer term, or within 60 days after the date a student's ineligibility is determined.
- (b) The requirements in paragraph (a) do not preclude higher standards specified in other sections of this part or the rules of the State Board of Education.
- (c) An institution that fails to perform its duties in administering state financial aid or tuition assistance programs must be placed on probation by the department.
- 1. The department shall provide allocations on a reimbursement basis to a participating institution that fails to timely remit undisbursed funds for the previous academic year.
- 2. The department may suspend or revoke an institution's eligibility to participate in state-funded programs if the institution fails to provide the required audits, fails to resolve audit findings, or fails to timely provide statutorily required reports by established deadlines.
- Section 7. Subsection (6) of section 1009.50, Florida
 Statutes, is renumbered as subsection (5), and paragraph (a) of

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subsection (4) and subsection (5) of that section are amended to read:

1009.50 Florida Public Student Assistance Grant Program; eligibility for grants.—

- (4) (a) The funds appropriated for the Florida Public Student Assistance Grant Program shall be distributed to eligible institutions in accordance with a formula approved by the State Board of Education. The formula must consider at least the prior year's distribution of funds and, the number of eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds. The formula must account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.505, 1009.51, and 1009.52.
- (5) Funds appropriated by the Legislature for state student assistance grants may be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been allocated to the Florida Public Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section.
- Section 8. Subsection (5) of section 1009.505, Florida Statutes, is amended to read:

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1009.505 Florida Public Postsecondary Career Education Student Assistance Grant Program.—

(5) Funds appropriated by the Legislature for state student assistance grants may be deposited in the State Student Financial Assistance Trust Fund. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been allocated to the Florida Public Postsecondary Career Education Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section.

Section 9. Paragraph (a) of subsection (4) and subsection (5) of section 1009.51, Florida Statutes, are amended to read:

1009.51 Florida Private Student Assistance Grant Program; eligibility for grants.—

(4)(a) The funds appropriated for the Florida Private Student Assistance Grant Program shall be distributed to eligible institutions in accordance with a formula approved by the State Board of Education. The formula must consider at least the prior year's distribution of funds and, the number of eligible applicants who did not receive awards, the standardization of the expected family contribution, and provisions for unused funds. The formula must account for changes in the number of eligible students across all student assistance grant programs established pursuant to this section and ss. 1009.50, 1009.505, and 1009.52.

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(3) Funds appropriated by the begistature for Frorida
private student assistance grants may be deposited in the State
Student Financial Assistance Trust Fund. Notwithstanding s.
216.301 and pursuant to s. 216.351, any balance in the trust
fund at the end of any fiscal year which has been allocated to
the Florida Private Student Assistance Grant Program shall
remain therein and shall be available for carrying out the
purposes of this section and as otherwise provided by law.
Section 10. Paragraph (a) of subsection (4) and subsection
(6) of section 1009.52, Florida Statutes, are amended to read:
1009.52 Florida Postsecondary Student Assistance Grant
Program; eligibility for grants.—
(4)(a) The funds appropriated for the Florida
Postsecondary Student Assistance Grant Program shall be
distributed to eligible institutions in accordance with a
formula approved by the State Board of Education. The formula
must consider at least the prior year's distribution of funds
$\underline{\text{and}}_{\mathcal{T}}$ the number of eligible applicants who did not receive
awards, the standardization of the expected family contribution,
and provisions for unused funds. The formula must account for
changes in the number of eligible students across all student
assistance grant programs established pursuant to this section
and ss. 1009.50, 1009.505, and 1009.51.
(6) Funds appropriated by the Legislature for Florida
postsecondary student assistance grants may be deposited in the

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State Student Financial Assistance Trust Fund. Notwithstanding s. 216.301 and pursuant to s. 216.351, any balance in the trust fund at the end of any fiscal year which has been allocated to the Florida Postsecondary Student Assistance Grant Program shall remain therein and shall be available for carrying out the purposes of this section and as otherwise provided by law.

Section 11. Paragraph (b) of subsection (4) of section 1009.893, Florida Statutes, is amended to read:

1009.893 Benacquisto Scholarship Program.-

- (4) In order to be eligible for an initial award under the scholarship program, a student must meet the requirements of paragraph (a) or paragraph (b).
- (b) A student who initially enrolls in a baccalaureate degree program in the 2018-2019 through 2021-2022 academic years year or later and who is not a resident of this state, as determined in s. 1009.40 and rules of the State Board of Education, must:
- 1. Physically reside in this state on or near the campus of the postsecondary educational institution in which the student is enrolled;
- 2. Earn a high school diploma from a school outside Florida which is comparable to a standard Florida high school diploma or its equivalent pursuant to s. 1002.3105, s. 1003.4281, s. 1003.4282, or s. 1003.435 or must complete a home education program in another state; and

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3. Be accepted by and enrolled full-time in a baccalaureate degree program at an eligible regionally accredited Florida public or independent postsecondary educational institution during the fall academic term following high school graduation.

Section 12. This act shall take effect July 1, 2021.

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