1 A bill to be entitled 2 An act relating to Palm Beach County; creating the 3 Village of Loxahatchee; providing a charter; providing 4 legislative intent; providing boundaries; providing 5 municipal powers; providing for a council-manager form 6 of government and composition and election of the 7 council; providing for eligibility, terms, duties, 8 compensation, and reimbursement of expenses of 9 council members; providing for a mayor and vice mayor; providing scheduling requirements of council meetings; 10 11 prohibiting interference with village employees; providing for filling of vacancies and forfeiture of 12 13 office; providing for the appointment of a village 14 manager and village attorney and the qualifications, 15 removal, powers, and duties thereof; providing for the 16 establishment of village departments, agencies, 17 personnel, and boards; providing for an annual 18 independent audit; providing that the state is not 19 liable for financial shortfalls of the village; providing for nonpartisan elections and matters 20 relating thereto; providing for the recall of council 21 22 members; providing for initiative and referenda; 23 providing for a code of ethics; providing for future 24 amendments to the charter; providing for severability; providing a village transition schedule and procedures 25

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for the first election; providing for first-year expenses; providing for adoption of comprehensive plans and land development regulations; providing for accelerated entitlement to state-shared revenues; providing for entitlement to all local revenue sources allowed by general law; providing for the sharing of communications services tax revenues; providing for receipt and distribution of local option gas tax revenues; providing for continuation of the Palm Beach County Fire Rescue Municipal Service Taxing Unit; providing for continuation of the Palm Beach County Library Taxing District; providing for law enforcement; providing for the continuation of the Indian Trail Improvement District and for the transfer of certain District assets and liabilities; providing for waiver of specified eligibility provisions; requiring a referendum; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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- Section 1. <u>Corporate name; purpose of the charter;</u> creation and establishment of the Village of Loxahatchee.
- 48 (1) CORPORATE NAME.—The municipality hereby established 49 shall be known as the Village of Loxahatchee ("Village").

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(2) PURPOSE OF THE CHARTER.—This act, together with any future amendments thereto, shall be known as the charter of the Village of Loxahatchee ("charter").

- (a) The Loxahatchee area in Palm Beach County includes a compact and contiguous rural community with a population of approximately 43,000 people who are experiencing certain impacts and threats to the agricultural character and lifestyle as well as plant and tree nurseries face impacts and threats to their agricultural business in the Loxahatchee community from urbanization in the surrounding area.
- (b) It is in the best interests of the public health, safety, and welfare of the residents of the "Loxahatchee Area" to form a separate municipality for the "Loxahatchee Area" with all the powers and authority necessary to provide adequate and efficient municipal services to its residents.
- (c) It is intended that this charter and the incorporation of the "Loxahatchee area" shall serve to preserve and protect the equestrian and agricultural character, natural resources and rural quality of life of the community. In furtherance of this intent, the rights of the Village residents, on properties zoned agricultural or agricultural residential, as defined by the Palm Beach County Comprehensive Plan on the date of incorporation, to utilize said lands for agricultural uses and shall not be infringed upon by the Village, except for the following shall not be construed as an infringement of said rights:

1.	Laws	οf	t he	United	States;
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- 2. Laws of the State; or
- 3. Best Management Practices adopted by the State Department of Agriculture; or
- 4. Agricultural Best Management Practices or any public health, safety, and welfare regulations as may be adopted by ordinance by the council.
- (d) It is intended that this charter and the incorporation of the Village is to secure the benefits of self-determination and affirm the values of representative democracy, citizen participation, strong community leadership, professional management, and regional cooperation.
- (e) It is the intent of this charter and the incorporation of the Village to maintain a financially secure and sustainable municipal government and to responsibly manage the Village's debt obligations without causing the state to incur any liability.
- (3) CREATION AND ESTABLISHMENT OF THE VILLAGE OF LOXAHATCHEE.
- (a) This act shall take effect upon approval by a majority vote of those qualified electors residing within the corporate limits of the proposed Village, as described in section 4, voting in a special election referendum conducted by the Supervisor of Elections of Palm Beach County to be held November

7, 2023, in accordance with the provisions of law relating to elections currently in force.

- (b) The Village of Loxahatchee is created and established effective December 31, 2023, for the purpose of compliance with s. 200.066, Florida Statutes, relating to assessment and collection of ad valorem taxes.
  - Section 2. Powers of village; form of government. --
- available governmental, corporate, and proprietary powers of a municipality under the State Constitution and laws of this state as fully and completely as though such powers were specifically enumerated in this charter, and may exercise them, except where prohibited by law. Through the adoption of this charter, it is the intent of the electors of the Village that the municipal government established in this section shall have the broadest exercise of home rule powers permitted under the State

  Constitution and Laws of the State. This charter and the powers of the Village shall be construed liberally in favor of the Village.
- (2) CONSTRUCTION.—The powers of the Village under this charter shall be construed liberally in favor of the Village, and the specific mention of particular powers in the charter shall not be construed as limiting the general powers granted in this charter in any way.

123	(3) FORM OF GOVERNMENT.—The Village shall be a council-
124	manager form of government, with the council to consist of five
125	Village council ("council") members elected by the Village at-
126	large. The council shall constitute the governing body of the
127	Village, with the duties and responsibilities hereinafter
128	provided. The council shall appoint a Village manager to be the
129	chief administrative officer of the Village who shall serve at
130	the pleasure of the council.
131	Section 3. Nominations and elections
132	(1) NONPARTISAN ELECTIONS: ELECTORS: QUALIFYING.—
133	(a) Nonpartisan electionsAll elections shall be
134	conducted on a nonpartisan basis without designation of
135	political party affiliation.
136	(b) Electors.—Any person who is a resident of the Village,
137	who has qualified as an elector of this state, and who registers
138	as prescribed by law shall be an elector of the Village.
139	(c) Qualifying.—
140	1. Each candidate for Village council shall be a qualified
141	elector of the Village and must reside in the Village for at
142	least 1 year before the beginning of the qualifying period for
143	the office sought.
144	2. Any elector of the Village who wishes to become a
145	candidate for Village council shall qualify with the Supervisor
146	of Elections of Palm Beach County for the initial elections;
147	thereafter, candidates shall qualify with the official

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designated by Village resolution or general law by providing

proof of voter registration, current address, and 1 year of
residency in the Village, unless the Village council, by
resolution, provides that the Supervisor of Elections of Palm
Beach County conduct the candidate qualification process.
3. The qualifying period for candidates for Village council
shall be the same as provided by the Supervisor of Elections of
Palm Beach County or as otherwise provided by ordinance.
(2) ELECTIONS
(a) Adoption of Florida Election Code.—All elections
required under any article or section of this charter shall be
conducted in accordance with the Florida Election Code, chapters
97-106, Florida Statutes, except as otherwise provided in this
charter. The council, by ordinance, may adopt such election
procedures as are necessary and as provided by the Florida
Election Code, chapters 97-106, Florida Statutes.
(b) At large elections.
1. The first election of council members shall be held
March 12, 2024, and thereafter will be held every odd-numbered

2. The candidates receiving the highest number of votes in the Village at-large election shall be elected.

year, unless this date is required to be changed to a date

concurrent with any countywide or statewide election.

3. The term of office for an elected council member shall begin immediately after official certification of the results of

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the election and shall expire upon the assumption of office by his or her successor.

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- 4. No election for a council member seat shall be required if there is only one duly qualified candidate for the council member seat.
- (c) Village canvassing board.—The canvassing board shall be composed of three members appointed by the Village council by resolution. No member of the Village canvassing board shall be an active participant in the Village election for which he or she is canvassing as the term "active participant" is interpreted by the Division of Elections. Should a vacancy occur on the canvassing board, the Village council shall appoint a replacement member by resolution. The Village canvassing board shall canvass the election consistent with the requirements of Florida law and consistent with and pursuant to any agreement between the Village and the Supervisor of Elections of Palm Beach County. The canvassing board shall certify the results of the election upon receipt of the certification from the Supervisor of Elections. However, the Village council may, by resolution, delegate the election canvassing responsibilities for Village elections to the county canvassing board.
- (3) RECALL.—The qualified voters of the Village shall have the power to remove from office any elected official of the Village in accordance with the state law.

197	Section 4. Corporate boundaries.—The territorial
198	boundaries of the Village of Loxahatchee upon the date of
199	incorporation shall include the following areas situated in Palm
200	Beach County:
201	
202	BEING PORTIONS OF TOWNSHIP 42 SOUTH, RANGE 40 EAST;
203	TOWNSHIP 42 SOUTH, RANGE 41 EAST; TOWNSHIP 43 SOUTH,
204	RANGE 40 EAST AND TOWNSHIP 43 SOUTH, RANGE 41 EAST,
205	PALM BEACH COUNTY, FLORIDA, MORE PARTICULARLY
206	DESCRIBED AS FOLLOWS:
207	
208	TOGETHER WITH:
209	TOWNSHIP 42 SOUTH, RANGE 40 EAST
210	THE SOUTH ONE-HALF (S 1/2) OF SECTIONS 13, 14, AND 15
211	AND ALL OF SECTIONS 23, 24, 25, 26, 32, 33, 35, AND
212	36; AND THE SOUTH HALF OF SECTION 34; AND ALL THAT
213	PART OF SECTION 31 LYING NORTH AND EAST OF THE NORTH
214	EASTERLY RIGHT-OF-WAY LINE OF LEVEE L-8, A PROJECT IN
215	THE PLAN OF WATER CONTROL OF THE CENTRAL AND SOUTHERN
216	FLORIDA FLOOD CONTROL DISTRICT.
217	
218	TOGETHER WITH:
219	TOWNSHIP 42 SOUTH, RANGE 41 EAST
220	ALL OF SECTIONS 31, 33, 34, AND 35.

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221	THE WEST 1/2 OF SECTION 17 AND ALL OF SECTIONS 18, 19,
222	20, 21, 22, 27, 28, 29, 30, AND 32.
223	PCNs: 00414216000005010, 00414216000005020,
224	<u>00414216000005030, 00414216000005040,</u>
225	00414216000005050, 00414216000005060,
226	00414216000005070, AND 00414216000005080 AND THAT AREA
227	OF NORTHLAKE BOULEVARD BETWEEN THESE PCNs.
228	
229	TOGETHER WITH:
230	TOWNSHIP 43 SOUTH, RANGE 40 EAST
231	ALL OF SECTIONS 4, 9, 10, 11, 14, AND 15; THAT PART OF
232	SECTION 3 LYING NORTHERLY AND WESTERLY OF THE
233	SOUTHEASTERLY RIGHT-OF-WAY LINE OF THE "M" CANAL; THE
234	WEST THREE-QUARTERS (W 3/4) OF SECTIONS 13, 24, AND
235	25; AND THAT PART OF THE M" CANAL; THE WEST THREE-
236	QUARTERS (W 3/4) OF SECTIONS 13, 24, AND 25; AND THAT
237	PART OF THE CANAL; THE WEST THREE-QUARTERS (W 3/4) OF
238	SECTIONS 13, 24, AND 25; AND THAT PART OF THE WEST
239	THREE-QUARTERS (W 3/4) OF SECTION 36 LYING NORTH OF
240	THE NORTHERLY RIGHT-OF-WAY LINE OF STATE ROAD 80 LESS
241	PCNs 00404326010030010, 00404326010030020,
242	00404326010030030, 00404326010030040,
243	00404326010030050, 00404326010030060,
244	00404326010030190, 00404326010030200,

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CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore additions}}$ .

245	00404326010030210, 00404326010030220,
246	00404326010030230, AND 00404336000003020;
247	AND ALL THAT PART OF SECTIONS 5, 8, AND 6 LESS PCNs
248	00404305000003010 AND 00404306000001010 LYING NORTH
249	AND EAST OF THE NORTH EASTERLY RIGHT-OF-WAY LINE OF
250	LEVEE L-8, A PROJECT IN THE PLAN OF WATER CONTROL OF
251	THE CENTRAL AND SOUTHERN FLORIDA FLOOD CONTROL
252	DISTRICT.
253	
254	TOGETHER WITH:
255	TOWNSHIP 43 SOUTH, RANGE 41 EAST
256	ALL OF SECTIONS 2, 3, 4, 9, 10, AND 11.
257	
258	TOGETHER WITH:
<ul><li>258</li><li>259</li></ul>	TOGETHER WITH:  PARCEL 1
259	PARCEL 1
259 260	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF
259 260 261	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM
<ul><li>259</li><li>260</li><li>261</li><li>262</li></ul>	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:
<ul><li>259</li><li>260</li><li>261</li><li>262</li><li>263</li></ul>	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:  BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 15.
259 260 261 262 263 264	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:  BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 15.  BOUNDED ON THE WEST BY THE RIGHT-OF-WAY FOR COCONUT
259 260 261 262 263 264 265	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:  BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 15.  BOUNDED ON THE WEST BY THE RIGHT-OF-WAY FOR COCONUT  BOULEVARD AS RECORDED IN OFFICIAL RECORDS BOOK 5778,
259 260 261 262 263 264 265 266	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:  BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 15.  BOUNDED ON THE WEST BY THE RIGHT-OF-WAY FOR COCONUT  BOULEVARD AS RECORDED IN OFFICIAL RECORDS BOOK 5778,  PAGE 1279, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.
259 260 261 262 263 264 265 266 267	PARCEL 1  A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF  SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM  BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:  BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 15.  BOUNDED ON THE WEST BY THE RIGHT-OF-WAY FOR COCONUT  BOULEVARD AS RECORDED IN OFFICIAL RECORDS BOOK 5778,  PAGE 1279, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.  BOUNDED ON THE NORTH BY THE RIGHT-OF-WAY FOR LAKE PARK

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270	BOUNDED ON THE EAST BY THE RIGHT-OF-WAY FOR 120TH
271	AVENUE NORTH AS RECORDED IN OFFICIAL RECORDS BOOK
272	1229, PAGE 135, PUBLIC RECORDS, PALM BEACH COUNTY,
273	FLORIDA. CONTAINING: 35.15 ACRES, MORE OR LESS.
274	
275	TOGETHER WITH:
276	PARCEL 2
277	A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF
278	SECTION 15, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM
279	BEACH COUNTY, FLORIDA, BEING BOUNDED AS FOLLOWS:
280	BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SAID SECTION
281	<u>15</u>
282	BOUNDED ON THE WEST BY THE RIGHT-OF-WAY AS RECORDED IN
283	OFFICIAL RECORDS BOOK 1229, PAGE 135, PUBLIC RECORDS,
284	PALM BEACH COUNTY, FLORIDA.
285	
286	BOUNDED ON THE NORTH BY THE RIGHT-OF-WAY FOR LAKE PARK
287	WEST ROAD AS RECORDED IN OFFICIAL RECORDS BOOK 1229,
288	PAGE 131, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.
289	
290	BOUNDED ON THE EAST BY THE RIGHT-OF-WAY FOR COCONUT
291	BOULEVARD AS RECORDED IN OFFICIAL RECORDS BOOK 5778,
292	PAGE 1279, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.
293	
294	CONTAINING: 30.71 ACRES, MORE OR LESS.

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295	
296	EXCEPTING THEREFROM THE ADDITIONAL RIGHT-OF-WAY AS
297	RECORDED IN OFFICIAL RECORDS BOOK 12017, PAGE 1009,
298	PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.
299	NET ACREAGE (LESS ADDITIONAL RIGHT-OF-WAY) 29.59
300	ACRES, MORE OR LESS SUBJECT TO EASEMENTS,
301	RESTRICTIONS, RESERVATIONS AND RIGHTS-OF-WAY OF
302	RECORD.
303	
304	TOGETHER WITH:
305	PARCEL 3
306	A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF
307	SECTION 16, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM
308	BEACH COUNTY, FLORIDA,
309	BEING BOUNDED AS FOLLOWS:
310	BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SAID SECTION
311	<u>16</u>
312	BOUNDED ON THE WEST BY THE RIGHT-OF-WAY FOR 140TH
313	AVENUE NORTH AS RECORDED IN OFFICIAL RECORDS BOOK
314	1229, PAGE 133, PUBLIC RECORDS, PALM BEACH COUNTY,
315	FLORIDA.
316	BOUNDED ON THE NORTH BY THE RIGHT-OF-WAY FOR LAKE PARK
317	WEST ROAD AS RECORDED IN OFFICIAL RECORDS BOOK 1229,
318	PAGE 125, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.

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CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore additions}}$ .

319	BOUNDED ON THE EAST BY THE EAST LINE OF THE WEST ONE-
320	HALF OF SAID SECTION 16. HALF OF SAID SECTION 16.
321	EXCEPTING THEREFROM THE ADDITIONAL RIGHT-OF-WAY FOR
322	NORTHLAKE BOULEVARD AS RECORDED IN OFFICIAL RECORDS
323	BOOK 20418, PAGE 771, PUBLIC RECORDS, PALM BEACH
324	COUNTY, FLORIDA.
325	CONTAINING: 34.09 ACRES, MORE OR LESS.
326	SUBJECT TO EASEMENTS, RESTRICTIONS, RESERVATIONS AND
327	RIGHTS-OF-WAY OF RECORD.
328	
329	TOGETHER WITH:
330	PARCEL 4
331	A PARCEL OF LAND LYING IN THE SOUTH 587.82 FEET OF
332	SECTION 17, TOWNSHIP 42 SOUTH, RANGE 41 EAST, PALM
333	BEACH COUNTY, FLORIDA,
334	
335	BEING BOUNDED AS FOLLOWS:
336	
337	BOUNDED ON THE SOUTH BY THE SOUTH LINE OF SECTION 17.
338	
339	BOUNDED ON THE WEST BY THE WEST LINE OF THE EAST ONE-
340	HALF OF SECTION 17.
341	

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CODING: Words  $\frac{\text{stricken}}{\text{stricken}}$  are deletions; words  $\frac{\text{underlined}}{\text{ore additions}}$ .

342	BOUNDED ON THE NORTH BY THE RIGHT-OF-WAY FOR LAKE PARK
343	WEST ROAD AS RECORDED IN OFFICIAL RECORDS BOOK 1229,
344	PAGE 125, PUBLIC RECORDS, PALM BEACH COUNTY, FLORIDA.
345	
346	BOUNDED ON THE EAST BY THE RIGHT-OF-WAY FOR 140TH
347	AVENUE NORTH AS RECORDED IN OFFICIAL RECORDS BOOK
348	1229, PAGE 133, PUBLIC RECORDS, PALM BEACH COUNTY,
349	FLORIDA.
350	
351	CONTAINING: 35.73 ACRES, MORE OR LESS.
352	
353	All lying in Palm Beach County, Florida, being
354	approximately 27,000 acres.
355	
356	Section 5. <u>Village council</u>
357	(1) GENERAL POWERS AND DUTIES.—All powers of the Village
358	shall be vested in the council, except as otherwise provided by
359	law or this charter, and the council shall provide for the
860	exercise thereof and for the performance of all duties and
861	obligations permitted by or imposed on the Village by law.
362	(2) COMPOSITION; ELIGIBILITY; TERMS.—
363	(a) Composition.—There shall be a Village council composed
864	of four council members and a Mayor. Each council member and
365	Mayor shall be elected by the voters of the Village at large.

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(b) Eligibility.—In addition to the requirements provided in section 3 for qualifying:

- 1. Each council member must reside in the Village for the duration of his or her term.
- $\underline{\text{2. The term of office for each council member shall be 4}}$  years.
- 3. No council member shall serve more than two consecutive

  4-year terms as council members. For the purposes of calculating

  term limits, partial terms shall not be counted toward term

  limits.
- 4. No Mayor shall serve more than two consecutive 4-year terms as Mayor. For the purposes of calculating term limits, partial terms shall not be counted toward term limits.
- (c) Seats.—The Village council shall be divided into five separate council seats to be designated as seats 1, 2, 3, 4 and Mayor, to be voted on a Villagewide basis, with each qualified elector entitled to vote for one candidate for each seat. Each candidate shall qualify on a Villagewide basis and may reside anywhere within the Village. Following the initial election the council may, by ordinance, provide that Seats 1, 2, 3, and 4 shall represent four separate district areas of the Village, as designated on a map of the Village, which map shall be included in and made a part of said ordinance, with each candidate residing in his or her respective area and must reside during his or her term of office.

## (3) MAYOR; VICE MAYOR.-

- (a) Mayor.--The Mayor shall be a voting member of the council and shall serve as chairperson during the meetings of the council and shall serve as the head of municipal government for the purpose of execution of legal documents as required by ordinance. The Mayor shall also serve as the ceremonial head of the Village.
- (b) Vice Mayor.—At the first regularly scheduled meeting after the Village's first election and each regular election thereafter and after receiving the certified results of the election, the council, by a majority vote, shall select from its membership a Vice Mayor. Each year in which a regular election is not scheduled, the council, by the second regular meeting after the March meeting, shall by majority vote select from its membership a Vice Mayor. The Vice Mayor shall serve as Mayor during the absence or disability of the Mayor and, if a vacancy of the Mayor occurs, shall become interim Mayor until a Mayor is elected as described in subsections (2) and (3).
- (4) COMPENSATION.—The initial compensation for the council members shall be \$18,000 per year, payable in equal monthly payments and the Mayor shall be \$20,000 per year, payable in equal monthly payments; less applicable taxes; plus an annual cost of living increase of one percent. An ordinance increasing or decreasing compensation of the council may be adopted at any time upon the affirmative vote of four members of the council;

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however, if the council takes action to change the level of compensation, the salary of council members shall not be adjusted until after the first day after the next regular municipal election. In accordance with Florida laws, the council may provide for reimbursement of actual expenses incurred by its members, including the Mayor, while performing their official duties.

## (5) COUNCIL MEETINGS.—

- (a) The council shall hold a minimum of 12 regular meetings per year in accordance with a duly adopted ordinance or resolution. Special meetings may be held at the call of the Mayor or a majority of the council members. At least a 24-hour notice shall be provided to each council member and the public for special meetings, unless there is an immediate threat to the public safety. Except as authorized by law, all meetings shall be open to the public.
- (b) Three members of the Village council shall constitute a quorum for the conduct of business unless otherwise provided herein. Unless a quorum is present, no action may be taken except to adjourn. In order to approve any action or adopt any ordinance or resolution there must be at least three affirmative votes for the action, unless otherwise provided herein.
- (c) All council members present shall vote on all matters before the council except on those matters for which a council

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440 member announces a conflict of interest or the Village attorney 441 determines that there is a conflict of interest. 442 (6) PROHIBITIONS.— (a) Neither the council, nor any individual member of the 443 444 council, shall in any manner attempt to dictate the employment 445 or removal of any employee other than the Village manager and 446 Village attorney. The council is free to make inquiries of Village employees, but no individual member of the council shall 447 448 give orders to any officer or employee of the Village. 449 Recommendations for improvements in Village government 450 operations shall come through the Village manager, but each 451 member of the council shall be free to discuss or recommend 452 improvements to the Village manager, and the council is free to 453 direct the Village manager to implement specific recommendations 454 for improvement in the Village government operations. 455 No present or former elected Village official shall 456 hold any compensated appointive office or employment with the 457 Village until 1 year after leaving office. 458 (7) VACANCIES; FORFEITURE OF OFFICE; FILLING OF 459 VACANCIES .-460 (a) Vacancies.—A vacancy in the office of a member of the 461 council shall occur upon the incumbent's death, inability to 462 fulfill the duties of the office, relocation of residence

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outside the Village, resignation, appointment to another public

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464	office, judicially determined incompetence, or removal or
465	forfeiture of office as described in this subsection.
466	(b) Forfeiture of office.—
467	1. A member of the council may forfeit the office if the
468	<pre>member:</pre>
469	a. Lacks at any time during the term of office any
470	qualification for the office prescribed by this charter or by
471	<pre>law;</pre>
472	b. Violates any express prohibition of this charter;
473	c. Is convicted of a felony or criminal misdemeanor, which
474	felony or misdemeanor involves the office of Village council;
475	d. Is found to have violated any standard of conduct or
476	code of ethics established by law for public officials or has
477	been suspended from office by the Governor, unless subsequently
478	reinstated as provided by law; or
479	e. Misses three consecutive regularly scheduled council
480	meetings without justifiable reason or unless excused by the
481	council.
482	2. If any of these events should occur, a hearing shall
483	automatically be conducted at the next regularly scheduled
484	council meeting or a special meeting may be called, and the
485	member may be declared to have forfeited office by majority vote
486	of the council.
487	(c) Filing of vacancies.

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1. A vacancy on the council shall be filled by a majority vote of the remaining members of the council for the period of time until the next election, when a council member shall be elected for the remainder of the term vacated. If more than 6 months remain in the unexpired term and a majority of the remaining council members cannot reach a decision within 60 days after a vacancy occurs, the vacancy shall be filled by a special election.

2. In the event that all of the council members are removed by death, disability, recall, forfeiture of office, or resignation, the Governor shall appoint interim council members who shall call a special election at least 30 days, but no more than 60 days, after such appointment. Such election shall be held in the same manner as the initial elections under this charter. However, if there are fewer than 6 months remaining in any unexpired terms, the interim council appointed by the Governor shall serve out the unexpired terms. Appointees must meet all requirements for candidates as provided in this charter.

Section 6. Administration.—

(1) VILLAGE MANAGER.—

(a) The council shall appoint a Village manager, or a management firm to fulfill the duties of a Village manager, who shall serve at the pleasure of the council. The qualifications of the Village manager or firm may be established by ordinance.

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	(b)	The	Vi]	Llage	manager	or	firm	may	be	removed	by	а
maj	jority	vote	of	the	council.							

- manager, the Village council may by resolution designate a properly qualified person to temporarily execute the functions of the Village manager. Such person shall have the same powers and duties as the Village manager and may be removed by the Village council at any time upon a majority vote of the council.
  - (d) The Village manager or firm shall:
- 1. Appoint, hire, suspend, demote, or dismiss any Village employee under the Village manager's jurisdiction in accordance with the law, and may authorize any department head to exercise these powers with respect to subordinates in that department.
- 2. Direct and supervise the administration of all departments of the Village except the office of the Village attorney.
- (2) VILLAGE ATTORNEY.— There shall be a Village attorney who shall be a member of The Florida Bar in good standing, be appointed by the council, and serve as the chief legal advisor to the council and Village administrators, departments, and agencies. The council may remove the Village attorney for any reason by a majority vote of its members.
  - Section 7. Departments; personnel; planning.-
- (1) DEPARTMENTS; BOARDS; AGENCIES.—The council may establish, modify, or terminate such department, board, or

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agencies as it determines necessary for the effective

administration of employees of the Village's departments,

boards, and agencies.

- (2) PERSONNEL.—Consistent with all applicable state and federal laws, the council shall provide by ordinance for the establishment, regulation, and maintenance of a system governing personnel policies necessary for the effective administration of employees of the Village's departments, boards, and agencies.
- (3) PLANNING.—Consistent with all applicable state and federal laws with respect to land use, development, and environmental protection, the Village shall:
- (a) Designate an employee, agency, or agencies to execute the planning functions with such decisionmaking responsibilities as may be specified by ordinance or general law.
- (b) Adopt a comprehensive plan and ensure that zoning and other land use control ordinances are consistent with the plan, all in accordance with general law and this charter. The Palm Beach County Comprehensive Plan, as it exists on the day the Village commences corporate existence, shall serve as the initial comprehensive plan of the Village until the Village adopts its own comprehensive plan pursuant to chapter 163, Florida Statutes.
- (c) Adopt zoning and development regulations, to be specified by ordinance consistent with this charter, to implement the plan.

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563	(d) Any change to the town's future land use map, or any
564	change to zoning designation for any parcel within the town
565	shall require the affirmative vote of no fewer than four members
566	of the town council.
567	Section 8. Financial management
568	(1) FISCAL YEAR.—The fiscal year of the Village shall
569	begin on the first day of October and end on the last day of
570	September of each year.
571	(2) EXPENDITURE OF VILLAGE FUNDS No Village funds shall
572	be expended except pursuant to a duly approved appropriations or
573	for the payment of bonds, notes, or other indebtedness duly
574	authorized by the council and only from such funds so
575	authorized.
576	(3) BUDGET ADOPTION.—The council shall adopt a budget in
577	accordance with applicable general law, after a minimum of two
578	public hearings on the proposed budget. A resolution adopting
579	the annual budget shall constitute appropriation of the amounts
580	specified therein as expenditures from funds indicated.
581	(4) EXPENDITURES.—The budget shall not provide for
582	expenditures in an amount greater than the revenues budgeted.
583	(5) APPROPRIATIONS
584	(a) If, during the fiscal year, revenues in excess of such
585	revenues estimated in the budget are available for
506	appropriation the council by recolution may make complemental

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appropriations for the year in an amount not to exceed such excess.

- (b) If, at any time during the fiscal year, it appears probable to the Village manager that the revenues available will be insufficient to meet the amount appropriated, the Village manager shall report to the council without delay, indicating the estimated amount of the deficiency, any remedial action taken, and recommendations as to any other steps that should be taken. The council shall then take such further action as it deems necessary to prevent or minimize any deficiency and, for that purpose, the council may by resolution reduce one or more appropriations accordingly.
- (c) No appropriation for debt service may be reduced or transferred, and no appropriation may be reduced below any amount required by law to be appropriated, or by more than the unencumbered balance thereof. Notwithstanding any other provisions of law, the supplemental and emergency appropriations and reduction or transfer of appropriations authorized by this section may be made effective immediately upon adoption.
  - (6) BONDS; INDEBTEDNESS.--

(a) Subject to the referendum requirements of the State

Constitution, if applicable, the Village may from time to time

borrow money and issue bonds or other obligations or evidence of

indebtedness (collectively, "bonds") of any type or character

for any of the purposes for which the Village is now or

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hereafter authorized by law to borrow money, including to finance the cost of any capital or other project and to refund any and all previous issues of bonds at or before maturity. Such bonds may be issued pursuant to one or more resolutions adopted by a majority of the council.

- (b) The Village may assume all outstanding indebtedness related to facilities that it acquires from other units of local government and be liable for payment of such indebtedness in accordance with its terms.
- (7) REVENUE BONDS.—Revenue bonds may be issued by the Village as authorized by law.
- (8) ANNUAL AUDIT.—The council shall provide for an independent annual financial audit of all Village accounts and may provide for more frequent audits as it deems necessary. Such audits shall be made by a certified public accountant or a firm of such accountants who have no personal interest, directly or indirectly, in the fiscal affairs of the Village government or in any of its officers.
- (9) SHORTFALLS.—The state is not liable for financial shortfalls of the Village.
- Section 9. <u>Initiative and referendum.—The powers of initiative and referendum are reserved to the qualified registered voters of the Village. The election laws of the state shall govern the exercise of the powers of initiative and referendum under this charter.</u>

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637	Section 10. Referendum election: transition.—
638	(1) REFERENDUM ELECTION.—The referendum election called
639	for by this action shall be held on the November 7, 2023,
640	<u>ballot:</u>
641	
642	"Shall the Village of Loxahatchee be created and its charter
643	adopted? YES / NO"
644	
645	In the event this question is answered affirmatively by a
646	majority of voters voting in the referendum, the charter will
647	take effect as provided herein. The referendum election shall be
648	conducted by the Supervisor of Elections of Palm Beach County in
649	accordance with the Florida Election Code, and the cost of such
650	election shall be funded by the Board of County Commissioners of
651	Palm Beach County.
652	(2) INITIAL ELECTION OF COUNCIL
653	(a) After the adoption of this charter, the Board of
654	County Commissioners of Palm Beach County shall call an election
655	to be held March 12, 2024, for the election of five Village
656	council members. The election shall be conducted by the
657	Supervisor of Elections of Palm Beach County in accordance with
658	the Florida Election Code, and the cost of such election shall
659	be funded by the Board of County Commissioners of Palm Beach
660	County.

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·-	(b)	An	indi	vidu	al who	o wishe	s to	run	for or	ne of	five	
<u>initi</u>	al s	eats	on	the	counc	il shal	l qu	alify	with	the	Superv	isor
of El	ecti	ons	of E	alm	Beach	County	in	accor	dance	with	this	
chart	er a	nd g	ener	al 1	Law.							

- (c) For the initial elections, the county canvassing board shall certify the results of the elections in accordance with general law.
- (d) The two council members receiving the highest number of votes and the Mayor shall each be elected to an initial term expiring upon certification of the election results for the March 2028 election. The two remaining council members shall each be elected to an initial term expiring upon certification of the election results for the March 2026 election. Thereafter, all terms shall be for a period of 4 years.

## (3) SCHEDULE. --

- (a) First election of council members.—At the time of its adoption, this charter shall be in effect to the extent necessary so that the first election of members of the Village council may be conducted in accordance with this charter.
- (b) Time of taking full effect.— This charter shall take full effect for all purposes on and after the date of the first meeting of the newly elected Village council provided in paragraph (c).
- (c) First council meeting. On April 10, 2024, provided the results of the election of the Village council under this

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Charter have been certified, the newly elected members of the Village council shall meet at a location to be determined. In the event the results have not been certified by April 10, 2024, the newly elected members shall meet on the following Tuesday. The initial council shall have the authority and power to enter into contracts, provide for necessary Village officers and facilities and do such other things as it deems necessary and appropriate for the Village.

- (4) FIRST YEAR EXPENSES.—The council, in order to provide moneys for the expenses and support of the Village, shall have the power to borrow money necessary for the operation of municipal government until such time as a budget is adopted and revenues are raised in accordance with this charter.
  - (5) TRANSITIONAL ORDINANCES AND RESOLUTIONS. -
- (a) All applicable county ordinances currently in place at the time of passage of the referendum, unless specifically referenced in this charter, shall remain in place until and unless rescinded by action of the council. Except that a county ordinance, rule, or regulation that is in conflict with this charter, or an ordinance, rule, or regulation of the Village shall not be effective to the extent of such conflict. Any existing Palm Beach County ordinances, rules, and regulations, as of April 1, 2024, shall not be altered, changed, rescinded, or added to, nor shall any variance be granted, if such action would affect the Village without the approval of the council.

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The council shall adopt ordinances and resolutions required to effect the transition. Ordinances adopted within 60 days after the first council meeting may be passed as emergency ordinances. These transitional ordinances, passed as emergency ordinances, shall be effective for no longer than 90 days after adoption, and thereafter may be readopted, renewed, or otherwise continued only in the manner normally prescribed for ordinances.

## (6) TRANSITIONAL COMPREHENSIVE PLAN. --

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- Until such time as the Village adopts a comprehensive plan, the applicable provisions of the Comprehensive Plan of Palm Beach County, as the same exists on the day the Village commences corporate existence, shall remain in effect as the Village's transitional comprehensive plan. However, except as otherwise set forth herein, all planning functions, duties, and authority shall thereafter be vested in the council which shall be deemed the local planning agency until the council establishes a separate local planning agency. This charter shall not affect any of the rights and obligations, between and among any persons, which have been and are established by or result from any existing development orders in the area which are identified in section 4 and as set forth in this section.
- (b) Notwithstanding any other provision of general law or this charter, from the effective date of this charter until 60 months subsequent to the date initial land development regulations adopted by the Village pursuant to chapter 163,

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736	Florida Statutes, become final (the "transition period"), the
737	comprehensive plan and land development regulations of Palm
738	Beach County shall govern the issuance of all development orders
739	for a parcel or parcels of land located within or upon the lands
740	identified in Palm Beach County Zoning Resolution R-2019-0389
741	(April 4, 2019) (collectively, the "Property"), and during such
742	transition period all local government development orders and
743	development permits associated with such Property shall be
744	administered and issued by Palm Beach County pursuant to county
745	development regulations, unless an affected landowner
746	voluntarily elects to subject the Property, in whole or in part,
747	to the Village's comprehensive plan and land development
748	regulations; provided, however, that neither the gross
749	residential density nor the gross non-residential intensities
750	assigned to the Property by County Zoning Resolution R-2019-0389
751	shall be increased by an owner thereof without first obtaining
752	the approval of the council. The Village shall enter into any
753	agreement as may be necessary with Palm Beach County to
754	effectuate the provisions of this section 10(7)(b)
755	Notwithstanding any provision of law or this charter, no
756	amendment to this section 10(7)(b) relating to the Property
757	during the transition period shall be operative without an
758	ordinance adopted by the affirmative vote of not less than four
759	members of the council and an affirmative vote of a majority of
760	the registered electors of the Village.

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(c) The Village shall not annex any development parcel
(Pod) identified on the approved Master Plan as amended for the
Property prior to Palm Beach County issuing a building permit
for such Pod. Annexation shall follow the procedures provided in
s. 171.0413, Florida Statutes, as amended. The Village may annex
a Pod at the request of the owner or owners thereof, as provided
in s. 171.044, Florida Statutes. Notwithstanding any provision
of law or this charter, no amendment to this section 10(7)(c)
shall be operative without an ordinance adopted by the
affirmative vote of not less than four members of the council
and an affirmative vote of a majority of the registered electors
of the Village.

- implement the transitional comprehensive land use plan when adopted, the Village shall, in accordance with the procedures required by the laws of the state, adopt ordinances providing for land use development regulations within the corporate limits. Until the Village adopts ordinances, the following shall apply:
- (a) The comprehensive land use plan and land use development regulations of Palm Beach County, as the same exists on the date that the Village commenced corporate existence, shall remain in effect as the Village's transitional land use development regulations and comprehensive land use plan.

(b) All powers and duties of the Palm Beach County Growth
Management and Building Departments, the Palm Beach County
Special Magistrate, and Board of County Commissioners of Palm
Beach County, as provided in these transitional land use
development regulations, shall be vested in the council until
such time as the council delegates all powers and duties, or a
portion thereof, to another agency, department, or entity.

- (c) Subsequent to the adoption of a local comprehensive land use plan and subject to general law, the council is fully empowered to amend, supersede, enforce, or repeal the transitional land use development regulations, or any portion thereof, by ordinance.
- (d) Subsequent to the commencement of the Village's corporate existence, an amendment of the comprehensive land use plan or land use development regulations enacted by the Board of County Commissioners of Palm Beach County shall not be deemed an amendment of the Village's transitional comprehensive land use plan or land use development regulations or otherwise take effect within the Village's municipal boundaries.
- (8) STATE SHARED REVENUES.—The Village shall be entitled to participate in all revenue sharing programs of the state effective April 1, 2024. The provisions of s. 218.23(1), Florida Statutes, shall be waived for the purpose of eligibility to receive revenue sharing funds from the date of incorporation through the fiscal year 2024-2025. For purposes of complying

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with s. 218.23(1), Florida Statutes, relating to ad valorem taxation, the millage levied by special districts may be used for an indefinite period of time. Initial population estimates for calculating eligibility for shared revenues shall be determined by the University of Florida Bureau of Economic and Business Research. Should the bureau be unable to provide an appropriate population estimate, the Palm Beach County Planning Division estimate should be utilized.

- (9) LOCAL REVENUE SOURCES.—The Village shall be entitled to receive all local revenue sources available pursuant to general law, including but not limited to local communications services tax imposed under s. 202.19, Florida Statutes. The local communication services tax rate imposed by Palm Beach County will continue within the Village boundaries during the period commencing with the date of incorporation through January 1, 2025. Revenues from the tax shall be shared by Palm Beach County with the Village in proportion to the projected village population estimate of the Palm Beach County Planning Division compared with the unincorporated population of Palm Beach County before the incorporation of the Village.
- (10) LOCAL OPTION GAS TAX REVENUES.—Notwithstanding the requirements of s. 336.025, Florida Statutes, to the contrary, the Village shall be entitled to receive local option gas tax revenues beginning December 31, 2023. The amount of said revenues distributed to the Village shall be in accordance with

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835 general law, Palm Beach County ordinance, or interlocal agreement negotiated with the Board of County Commissioners of 836 837 Palm Beach County. 838 (11) CONTRACTUAL SERVICES AND FACILITIES.—Contractual 839 services for law enforcement, fire rescue, emergency management, 840 public works, parks and recreation, planning and zoning, building inspection, development review, animal control, library 841 842 services, village manager or management firm, Village attorney, 843 and solid waste collection may be supplied by a contract between 844 the Village and the Board of County Commissioners of Palm Beach 845 County, special districts, municipalities, or private enterprise 846 until such time as the council establishes such independent 847 services. However, existing solid waste contracts shall be 848 honored as required by s. 165.061(1)(f), Florida Statutes, and 849 Article I, section 10 of the State Constitution. Facilities for 850 housing the newly formed municipal operations may be rented or 851 leased until the Village selects more permanent facilities. 852 Section 11. Continuation, merger, and dissolution of 853 existing districts.-854 (1) PALM BEACH COUNTY FIRE RESCUE MUNICIPAL SERVICE TAXING 855 UNIT.-Notwithstanding the incorporation of the Village of 856 Loxahatchee, that portion of the Palm Beach County Fire Rescue 857 Municipal Service Taxing Unit, a special taxing district created 858 by the Palm Beach County Commission that lies within the 859 boundaries of the Village of Loxahatchee, is authorized to

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continue in existence, until the Village adopts an ordinance to the contrary.

- (2) LAW ENFORCEMENT.—Law enforcement services shall continue to be provided by the Palm Beach County Sheriff's

  Office until the village adopts an ordinance or resolution or enters into an interlocal agreement to the contrary.
- (3) PALM BEACH COUNTY LIBRARY TAXING DISTRICT.—
  Notwithstanding the incorporation of the Village of Loxahatchee,
  that portion of the Palm Beach County Library Taxing District, a
  dependent district of Palm Beach County codified by chapter
  2000-405, Laws of Florida, that lies within the boundaries of
  the Village, is authorized but not required to continue in
  existence.
- (4) INDIAN TRAIL IMPROVEMENT DISTRICT.—The Indian Trail
  Improvement District, an independent special district created by
  a special act of the Legislature, is authorized to continue in
  existence. Indian Trail Improvement District is authorized to
  transfer certain District assets to the Village of Loxahatchee,
  which assets shall become Village assets upon transfer. Indian
  Trail Improvement District is authorized to transfer non-ad
  valorem assessments for maintenance and improvements related to
  those assets it transfers to the Village.
- (a) The assets, liabilities, and written contracts of the Indian Trail Improvement District, including all rights, obligations, duties, and relationships now existing by law or

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885	agreement, shall be unaffected and shall remain in full force
886	and effect and shall be those of the District except as
887	transferred to the Village of Loxahatchee.
888	(b) The Indian Trail Improvement District shall continue
889	to be responsible for the levy and collection of debt service
890	and maintenance assessments for Unit of Development No. 18, also
891	known as Madison Green, for the purpose of paying the
892	outstanding bonded indebtedness under the Indian Trail
893	Improvement District Water Control and Improvement Bonds Unit of
894	Development No. 18. Series 2015, and for the purpose of
895	maintaining the works of the District within Unit of Development
896	No. 18. This responsibility shall terminate on August 1, 2031,
897	when the bonds are fully paid. Effective August 1, 2031, Unit of
898	Development No. 18 shall be removed from the boundaries of the
899	Indian Trail Improvement District, and no longer be the
900	responsibility of the District.
901	(c) To the extent not inconsistent with this charter, all
902	resolutions, and policies of the Indian Trail Improvement
903	District shall remain in effect until amended, revised, or
904	repealed by the District.
905	Section 12. <u>General provisions</u>
906	(1) CODE OF ETHICS.—It is essential to the proper conduct
907	and operation of the Village that the officers and employees of
908	the Village be independent and impartial and for their offices
909	not to be used for private gain other than the remuneration

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provided by law or by ordinances. It is declared to be the policy of the Village that its officers and employees are agents of the people and hold their positions for the benefit of the public. Therefore, all Village officers and employees shall adhere to the standards of conduct as provided in part III of chapter 112, Florida Statutes, and other applicable general law.

- (2) CHARTER AMENDMENTS.—This charter may be amended in accordance with the provisions for charter amendments as specified in the Municipal Home Rule Powers Act, chapter 166, Florida Statutes, as the same may be amended from time to time, or its successor, or as may otherwise be provided by general law. The form, content, and certification of any petition to amend shall be established by ordinance.
- (3) SEVERABILITY.—If any provisions of this act, or the application thereof to any person or circumstance, is held invalid, the invalidity shall not affect other provisions or applications of this act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.
- (4) ELIMINATION OF TRANSITIONAL ELEMENTS FROM THIS

  CHARTER.—Upon completion of the transitional phase provided in this charter, the sections of the charter relating to transition may be eliminated from this charter.
- (5) WAIVER.—The thresholds established by s. 165.061, Florida Statues, for incorporation have been met with the

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following exception: a waiver is granted to the provisions of s. 165.061(1)(d), Florida Statutes, relating to the requirement of having a minimum distance of 2 miles from the boundaries of an existing municipality.

Section 13. This act shall take effect only upon its approval by a majority vote of those qualified electors residing within the proposed corporate limits of the proposed Village of Loxahatchee as described in section 4, voting in a referendum election to be called by the Palm Beach County Commission and to be held on November 7, 2023, in accordance with the provisions of law relating to elections currently in force, except that section 10(1) and this section shall take effect upon becoming a law. If approved by the electorate, section 10(2) and section 10(3) shall take effect immediately upon certification of the election results by the Palm Beach County Supervisor of Elections.