A bill to be entitled

An act relating to substance abuse treatment; amending s. 409.912, F.S.; authorizing the Agency for Health Care Administration to seek federal waivers to increase federal Medicaid funding to provide programs that offer treatment and recovery services to individuals with a substance use disorder; creating s. 14.35, F.S.; creating the Office of Drug Control Policy within the Executive Office of the Governor; providing for appointment of the director of the office; specifying duties of the office; requiring the office to submit an annual report to the Legislature and the Governor; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (14) is added to section 409.912, Florida Statutes, to read:

409.912 Cost-effective purchasing of health care.—The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the

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Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. s. 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a provider's professional peers or the national guidelines of a provider's professional association. The vendor must be able to provide information and counseling to a provider whose practice patterns are outside the norms, in consultation with the agency, to improve patient care and reduce inappropriate utilization. The agency may mandate prior authorization, drug therapy management, or disease management participation for certain populations of Medicaid beneficiaries, certain drug classes, or particular drugs to prevent fraud, abuse, overuse, and possible

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dangerous drug interactions. The Pharmaceutical and Therapeutics Committee shall make recommendations to the agency on drugs for which prior authorization is required. The agency shall inform the Pharmaceutical and Therapeutics Committee of its decisions regarding drugs subject to prior authorization. The agency is authorized to limit the entities it contracts with or enrolls as Medicaid providers by developing a provider network through provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services results in demonstrated cost savings to the state without limiting access to care. The agency may limit its network based on the assessment of beneficiary access to care, provider availability, provider quality standards, time and distance standards for access to care, the cultural competence of the provider network, demographic characteristics of Medicaid beneficiaries, practice and provider-to-beneficiary standards, appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, previous program integrity investigations and findings, peer review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers are not entitled to enrollment in the Medicaid provider network. The agency shall determine instances in which allowing Medicaid beneficiaries to purchase durable medical equipment and other goods is less expensive to the Medicaid program than long-term

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rental of the equipment or goods. The agency may establish rules to facilitate purchases in lieu of long-term rentals in order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies.

- (14) The agency, in consultation with the department, shall seek federal approval for a waiver to increase the availability of federal Medicaid funding to provide programs that improve the quality of and access to treatment for individuals with a substance use disorder served by the Medicaid program and to provide a fuller continuum of care for individuals with a substance use disorder, including detoxification services, residential services, medication-assisted treatment, targeted case management, and recovery support that Medicaid is unable to cover without a waiver.
- Section 2. Section 14.35, Florida Statutes, is created to read:
  - 14.35 Office of Drug Control Policy.-
- (1) The Office of Drug Control Policy is created within the Executive Office of the Governor. The head of the office shall be the director and shall be appointed by and shall serve at the pleasure of the Governor.
- (2) The Office of Drug Control Policy shall be responsible for all matters relating to the research, coordination, and execution of drug control.

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(3) The office shall:

- (a) Develop a strategic plan to reduce the prevalence of drug and alcohol abuse among youth and adult populations in the state.
- (b) Monitor the data and issues related to state policies concerning youth alcohol prevention and access, state substance abuse policies, the impact of state policies concerning such issues on state and local programs, and the flexibility of such policies to adapt to the needs of local communities and service providers.
- (c) Collect crime, justice, and overdose data in the state related to substance abuse and work with law enforcement agencies to generate statistical and analytical reports to establish practical recommendations for the justice system.
- (d) Make policy recommendations to be followed, to the extent permitted by budgetary restrictions and federal law, by executive branch agencies that work with the prevention of alcohol and substance abuse issues. The goal shall be to ensure the greatest efficiency in agencies and to ensure that a consistency in philosophy will be applied to all efforts undertaken by the administration in initiatives related to smoking cessation and prevention and alcohol and substance abuse.
- (e) Work with behavioral health managing entities to identify existing resources in each community that advocate for

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or implement programs concerning drug and alcohol abuse prevention, education, or treatment.

- (f) Facilitate coordination among agencies, organizations, and service providers, and related programs concerning substance abuse, regardless of whether such entities are public or private or state and local.
- (g) Act as the referral source of information, utilizing existing information clearinghouse resources within state government.
  - (h) Search for grant opportunities.
- (i) Make recommendations to state and local agencies and substance abuse advisory and coordination boards.
  - (j) Observe programs from other states.
- (k) Coordinate services among local and state agencies, including, but not limited to, the Office of the Attorney

  General, the Department of Juvenile Justice, the Department of

  Law Enforcement, the Department of Education, the Agency for

  Health Care Administration, the Department of Children and

  Families, the Department of Health, the workforce development system, and the courts.
- (1) Assist behavioral health managing entities in coordinating their activities to assure the availability of training, technical assistance, and consultation to local service providers for programs funded by the state that provide services related to alcohol or substance abuse.

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151	(m) Review existing research on programs related to
152	substance abuse prevention and treatment.
153	(n) Comply with any federal mandates regarding prevention
154	and substance abuse, to the extent authorized by state law.
155	(o) Research state laws related to substance abuse parity.
156	(p) Coordinate with the Department of Education on school-
157	based initiatives that link schools with community-based
158	agencies and health departments to implement prevention and
159	early intervention of alcohol and substance use.
160	(q) Coordinate media campaigns designed to demonstrate the
161	negative impact of substance abuse and to prevent the
162	development of other diseases in children, young people, and
163	adults.
164	(r) Prepare and submit legislative budget requests.
165	(s) Adopt administrative regulations necessary to
166	implement this section.
167	(t) Submit a report annually to the Governor, the
168	President of the Senate, and the Speaker of the House of
169	Representatives regarding state policies concerning substance
170	abuse and the organization of government agencies that will
171	provide the greatest coordination of substance abuse services.

Section 3. This act shall take effect July 1, 2018.

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