1 A bill to be entitled 2 An act relating to petroleum restoration; amending s. 3 376.3071, F.S.; requiring limited contamination 4 assessment reports and Petroleum Cleanup Participation 5 Program site rehabilitation agreements to include 6 certain cost savings; removing requirements for 7 demonstration and determination of financial ability 8 to comply with certain copayment and assessment report 9 requirements; amending s. 376.30713, F.S.; requiring advanced cleanup applications to include certain 10 11 agreements for continued program participation and 12 conceptual proposed courses of actions; removing provisions prohibiting the refund of certain 13 14 contamination assessment report costs from the Inland 15 Protection Trust Fund; requiring selected agency term 16 contractors to submit scopes of work for limited 17 contamination assessments to the Department of 18 Environmental Protection; directing the department, 19 upon agreement of such scopes of work, to issue 20 specified purchase orders; conforming cross-21 references; providing an effective date. 22 23 Be It Enacted by the Legislature of the State of Florida: 24 25 Section 1. Paragraph (d) of subsection (13) of section Page 1 of 11

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26 376.3071, Florida Statutes, is amended to read:

27 376.3071 Inland Protection Trust Fund; creation; purposes; 28 funding.-

29 PETROLEUM CLEANUP PARTICIPATION PROGRAM.-To encourage (13)30 detection, reporting, and cleanup of contamination caused by 31 discharges of petroleum or petroleum products, the department 32 shall, within the guidelines established in this subsection, 33 implement a cost-sharing cleanup program to provide rehabilitation funding assistance for all property contaminated 34 35 by discharges of petroleum or petroleum products from a petroleum storage system occurring before January 1, 1995, 36 37 subject to a copayment provided for in a Petroleum Cleanup 38 Participation Program site rehabilitation agreement. Eligibility 39 is subject to an annual appropriation from the fund. Additionally, funding for eligible sites is contingent upon 40 annual appropriation in subsequent years. Such continued state 41 42 funding is not an entitlement or a vested right under this 43 subsection. Eligibility shall be determined in the program, 44 notwithstanding any other provision of law, consent order, 45 order, judgment, or ordinance to the contrary.

(d) Upon notification by the department that
rehabilitation funding assistance is available for the site
pursuant to subsections (5) and (6), the property owner,
operator, or person otherwise responsible for site
rehabilitation shall provide the department with a limited

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51 contamination assessment report and shall enter into a Petroleum 52 Cleanup Participation Program site rehabilitation agreement with 53 the department. The limited contamination assessment report must 54 be sufficient to support the proposed course of action and to 55 estimate the cost of the proposed course of action. The agreement must provide for a 25-percent cost savings and may use 56 57 a copayment by the owner, operator, or person otherwise 58 responsible for conducting site rehabilitation or a demonstrated 59 cost savings to the department in the form of reduced rates by 60 the proposed agency term contractor or the difference in cost associated with a Risk Management Options Level I closure versus 61 62 a Risk Management Options Level II conditional closure, or both, 63 to meet the requirement. The owner, operator, or person 64 otherwise responsible for conducting site rehabilitation shall 65 adequately demonstrate the ability to meet the copayment 66 obligation. The limited contamination assessment report and the 67 copayment costs may be reduced or eliminated if the owner and 68 all operators responsible for restoration under s. 376.308 69 demonstrate that they cannot financially comply with the 70 copayment and limited contamination assessment report 71 requirements. The department shall take into consideration the 72 owner's and operator's net worth in making the determination of 73 financial ability. In the event the department and the owner, 74 operator, or person otherwise responsible for site 75 rehabilitation cannot complete negotiation of the cost-sharing

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76 agreement within 120 days after beginning negotiations, the 77 department shall terminate negotiations and the site shall be 78 incligible for state funding under this subsection and all 79 liability protections provided for in this subsection shall be 80 revoked.

81 Section 2. Subsections (2) and (4) of section 376.30713,
82 Florida Statutes, are amended to read:

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376.30713 Advanced cleanup.-

(2) The department may approve an application for advanced
cleanup at eligible sites, including applications submitted
pursuant to paragraph (d) (e), notwithstanding the site's
priority ranking established pursuant to s. 376.3071(5)(a),
pursuant to this section. Only the facility owner or operator or
the person otherwise responsible for site rehabilitation
qualifies as an applicant under this section.

91 (a) Advanced cleanup applications may be submitted between 92 May 1 and June 30 and between November 1 and December 31 of each 93 fiscal year. Applications submitted between May 1 and June 30 94 shall be for the fiscal year beginning July 1. An application 95 must consist of:

96 1. A commitment to pay 25 percent or more of the total 97 cleanup cost deemed recoverable under this section along with 98 proof of the ability to pay the cost share. The department shall 99 determine whether the cost savings demonstration is acceptable. 100 Such determination is not subject to chapter 120.

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a. Applications for the aggregate cleanup of five or more
sites may be submitted in one of two formats to meet the costshare requirement:

(I) For an aggregate application proposing that the department enter into a performance-based contract, the applicant may use a commitment to pay, a demonstrated cost savings to the department, or both to meet the requirement.

108 (II) For an aggregate application relying on a 109 demonstrated cost savings to the department, the applicant shall, in conjunction with the proposed agency term contractor, 110 establish and provide in the application the percentage of cost 111 112 savings in the aggregate that is being provided to the department for cleanup of the sites under the application 113 114 compared to the cost of cleanup of those same sites using the 115 current rates provided to the department by the proposed agency term contractor. 116

b. Applications for the cleanup of individual sites may be submitted in one of two formats to meet the cost-share requirement:

(I) For an individual application proposing that the department enter into a performance-based contract, the applicant may use a commitment to pay, a demonstrated cost savings to the department, or both to meet the requirement.

(II) For an individual application relying on ademonstrated cost savings to the department, the applicant

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126 shall, in conjunction with the proposed agency term contractor, 127 establish and provide in the application a 25-percent cost 128 savings to the department for cleanup of the site under the 129 application compared to the cost of cleanup of the same site 130 using the current rates provided to the department by the 131 proposed agency term contractor.

132 2. A nonrefundable review fee of \$250 to cover the 133 administrative costs associated with the department's review of 134 the application.

3. A property owner or responsible party agreement in
which the property owner or responsible party commits to
continue to participate in the advanced cleanup program upon
completion of the limited contamination assessment and
finalization of the proposed course of action report.

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4. A <u>conceptual</u> proposed course of action.

141 5. A department site access agreement, or similar agreements approved by the department that do not violate state 142 143 law, entered into with the property owner or owners, as 144 applicable, and evidence of authorization from such owner or 145 owners for petroleum site rehabilitation program tasks 146 consistent with the proposed course of action where the 147 applicant is not the property owner for any of the sites contained in the application. 148

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150 The limited contamination assessment report must be sufficient

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151 to support the proposed course of action and to estimate the 152 cost of the proposed course of action. Costs incurred related to 153 conducting the limited contamination assessment report are not 154 refundable from the Inland Protection Trust Fund. Site 155 eligibility under this subsection or any other provision of this 156 section is not an entitlement to advanced cleanup or continued 157 restoration funding. The applicant shall certify to the 158 department that the applicant has the prerequisite authority to 159 enter into an advanced cleanup contract with the department. The 160 certification must be submitted with the application.

The department shall rank the applications based on 161 (b) 162 the percentage of cost-sharing commitment proposed by the applicant, with the highest ranking given to the applicant who 163 164 proposes the highest percentage of cost sharing. If the 165 department receives applications that propose identical cost-166 sharing commitments and that exceed the funds available to 167 commit to all such proposals during the advanced cleanup 168 application period, the department shall proceed to rerank those 169 applicants. Those applicants submitting identical cost-sharing 170 proposals that exceed funding availability must be so notified 171 by the department and offered the opportunity to raise their 172 individual cost-share commitments, in a period specified in the notice. At the close of the period, the department shall proceed 173 to rerank the applications pursuant to this paragraph. 174

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(c) Upon acceptance of an application, the applicant's

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176 selected agency term contractor must submit a scope of work for 177 the limited contamination assessment to the department. Once the 178 scope of work is negotiated and agreed upon, the department must 179 issue a purchase order or purchase orders for the limited 180 contamination assessment in an amount not to exceed \$35,000 per 181 purchase order. The limited contamination assessment must be 182 sufficient to support the proposed course of action and to 183 estimate the cost of the proposed course of action.

184 (d) (c) Applications for the advanced cleanup of individual 185 sites scheduled for redevelopment are not subject to the application period limitations or the requirement to pay 25 186 187 percent of the total cleanup cost specified in paragraph (a) or 188 to the cost-sharing commitment specified in paragraph (1)(d). 189 Applications must be accepted on a first-come, first-served 190 basis and are not subject to the ranking provisions of paragraph 191 (b). Applications for the advanced cleanup of individual sites 192 scheduled for redevelopment must include:

193 1. A nonrefundable review fee of \$250 to cover the 194 administrative costs associated with the department's review of 195 the application.

196 2. A limited contamination assessment report. The report 197 must be sufficient to support the proposed course of action and 198 to estimate the cost of the proposed course of action. Costs 199 incurred related to conducting and preparing the report are not 200 refundable from the Inland Protection Trust Fund.

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201 A proposed course of action for cleanup of the site. 3. 202 4. If the applicant is not the property owner for any of 203 the sites contained in the application, a department site access 204 agreement, or a similar agreement approved by the department and 205 not in violation of state law, entered into with the property 206 owner or owners, as applicable, and evidence of authorization 207 from such owner or owners for petroleum site rehabilitation 208 program tasks consistent with the proposed course of action. 209 A certification to the department stating that the 5. 210 applicant has the prerequisite authority to enter into an 211 advanced cleanup contract with the department. The advanced 212 cleanup contract must include redevelopment and site 213 rehabilitation milestones. 6. Documentation, in the form of a letter from the local 214 215 government having jurisdiction over the area where the site is located, which states that the local government is in agreement 216 217 with or approves the proposed redevelopment and that the 218 proposed redevelopment complies with applicable law and 219 requirements for such redevelopment. 220 7. A demonstrated reasonable assurance that the applicant 221 has sufficient financial resources to implement and complete the 222 redevelopment project. 223

224 Site eligibility under this section is not an entitlement to 225 advanced cleanup funding or continued restoration funding.

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(4) The department may enter into contracts for a total of up to \$30 million of advanced cleanup work in each fiscal year. Up to \$5 million of these funds may be designated by the department for advanced cleanup of individual sites scheduled for redevelopment under paragraph (2)(d) (2)(c).

(a) A facility or an applicant who bundles multiple sites
as specified in subparagraph (2)(a)1. may not be approved for
more than \$5 million of cleanup activity in each fiscal year.

(b) A facility or an applicant applying for advanced
cleanup of individual sites scheduled for redevelopment pursuant
to paragraph (2) (d) (2) (c) may not be approved for more than \$1
million of cleanup activity in any one fiscal year.

238 A property owner or responsible party may enter into a (C) 239 voluntary cost-share agreement in which the property owner or 240 responsible party commits to bundle multiple sites and lists the 241 facilities that will be included in those future bundles. The 242 facilities listed are not subject to agency term contractor 243 assignment pursuant to department rule. The department must 244 reserve the right to terminate or amend the voluntary cost-share 245 agreement for any identified site under the voluntary cost-share 246 agreement if the property owner or responsible party fails to submit an application to bundle any site, not already covered by 247 an advance cleanup contract, under such voluntary cost-share 248 agreement within three subsequent open application periods or 18 249 250 months, whichever period is shorter, during which it is eligible

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251 to participate. The property owner or responsible party must 252 agree to conduct limited site assessments on the identified 253 sites within 12 months after the execution of the voluntary 254 cost-share agreement. For the purposes of this section, the term 255 "facility" includes, but is not limited to, multiple site facilities such as airports, port facilities, and terminal 256 257 facilities even though such enterprises may be treated as 258 separate facilities for other purposes under this chapter. 259 Section 3. This act shall take effect July 1, 2020.

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