1 A bill to be entitled 2 An act relating to public assistance; amending s. 3 39.5085, F.S.; revising eligibility guidelines for the 4 Relative Caregiver Program with respect to relative 5 and nonrelative caregivers; amending s. 402.82, F.S.; 6 requiring the Department of Children and Families to 7 impose a replacement fee for electronic benefits 8 transfer cards under certain circumstances; amending 9 s. 414.065, F.S.; revising penalties for noncompliance 10 with the work requirements for temporary cash assistance; limiting the receipt of child-only 11 12 benefits during periods of noncompliance with work 13 requirements; providing applicability of work 14 requirements before expiration of the minimum penalty 15 period; requiring the Department of Children and Families to refer sanctioned participants to 16 appropriate free and low-cost community services, 17 including food banks; amending s. 414.095, F.S.; 18 19 revising the consideration of income from illegal 20 noncitizen or ineligible noncitizen family members in 21 determining eligibility for temporary cash assistance; 2.2 amending s. 445.024, F.S.; requiring the Department of Economic Opportunity, in cooperation with CareerSource 23 Florida, Inc., the regional workforce boards, and the 24 25 Department of Children and Families, to develop and 26 implement a work plan agreement for participants in

Page 1 of 15

the temporary cash assistance program; requiring the plan to identify expectations, sanctions, and penalties for noncompliance with work requirements; reenacting s. 414.045(1), F.S., relating to the cash assistance program, to incorporate the amendment made by the act to s. 414.095, F.S., in a reference thereto; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (a) of subsection (2) of section 39.5085, Florida Statutes, is amended to read:

39.5085 Relative Caregiver Program.-

- (2) (a) The Department of Children and Families shall establish, and operate, and implement the Relative Caregiver Program pursuant to eligibility guidelines established in this section as further implemented by rule of the department. The Relative Caregiver Program shall, within the limits of available funding, provide financial assistance to:
- 1. Relatives who are within the fifth degree by blood or marriage to the parent or stepparent of a child and who are caring full-time for that dependent child in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the relative under this chapter.

Page 2 of 15

2. Relatives who are within the fifth degree by blood or marriage to the parent or stepparent of a child and who are caring full-time for that dependent child, and a dependent half-brother or half-sister of that dependent child, in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the relative under this chapter.

- 3. Nonrelatives who are willing to assume custody and care of a dependent child in the role of substitute parent as a result of a court's determination of child abuse, neglect, or abandonment and subsequent placement with the nonrelative caregiver under this chapter. The court must find that a proposed placement under this subparagraph is in the best interest of the child.
- A. The relative or nonrelative caregiver may not receive a Relative Caregiver Program payment if the parent or stepparent of the child resides in the home. However, a relative or nonrelative may receive the payment for a minor parent who is in his or her care and for the minor parent's child, if both the minor parent and the child have been adjudicated dependent and meet all other eligibility requirements. If the caregiver is currently receiving the payment, the payment must be terminated no later than the first day of the following month after the parent or stepparent moves into the home. Before the payment is terminated, the caregiver must be given 10 days' notice of adverse action.

The placement may be court-ordered temporary legal custody to the relative or nonrelative under protective supervision of the department pursuant to s. 39.521(1)(b)3., or court-ordered placement in the home of a relative or nonrelative as a permanency option under s. 39.6221 or s. 39.6231 or under former s. 39.622 if the placement was made before July 1, 2006. The Relative Caregiver Program shall offer financial assistance to caregivers who would be unable to serve in that capacity without the caregiver payment because of financial burden, thus exposing the child to the trauma of placement in a shelter or in foster care.

Section 2. Subsection (4) of section 402.82, Florida Statutes, is renumbered as subsection (5), and a new subsection (4) is added to that section, to read:

402.82 Electronic benefits transfer program.-

(4) The department shall impose a fee for the fifth and each subsequent request for a replacement electronic benefits transfer card that a participant requests within a 12-month period. The fee must be equal to the cost to replace the electronic benefits transfer card. The fee may be deducted from the participant's benefits. The department may waive the replacement fee upon a showing of good cause, such as the malfunction of the card or extreme financial hardship.

Section 3. Subsection (1) and paragraph (a) of subsection (2) of section 414.065, Florida Statutes, are amended to read:

Page 4 of 15

414.065 Noncompliance with work requirements.

104

105

106

107

108

109

110

111112

113

114

115

116

117

118

119

120

121122

123

124

125

126

127

128

129

- PENALTIES FOR NONPARTICIPATION IN WORK REQUIREMENTS AND FAILURE TO COMPLY WITH ALTERNATIVE REQUIREMENT PLANS.-The department shall establish procedures for administering penalties for nonparticipation in work requirements and failure to comply with the alternative requirement plan. If an individual in a family receiving temporary cash assistance fails to engage in work activities required in accordance with s. 445.024, the following penalties shall apply. Prior to the imposition of a sanction, the participant shall be notified orally or in writing that the participant is subject to sanction and that action will be taken to impose the sanction unless the participant complies with the work activity requirements. The participant shall be counseled as to the consequences of noncompliance and, if appropriate, shall be referred for services that could assist the participant to fully comply with program requirements. If the participant has good cause for noncompliance or demonstrates satisfactory compliance, the sanction shall not be imposed. If the participant has subsequently obtained employment, the participant shall be counseled regarding the transitional benefits that may be available and provided information about how to access such benefits. The department shall administer sanctions related to food assistance consistent with federal regulations.
- (a) 1. First noncompliance: temporary cash assistance shall be terminated for the family for a minimum of 1 month $\frac{10 \text{ days}}{100 \text{ days}}$ or

Page 5 of 15

until the individual who failed to comply does so, whichever is later. Upon meeting this requirement, temporary cash assistance shall be reinstated to the date of compliance or the first day of the month following the penalty period, whichever is later.

2. Second noncompliance:

- <u>a.</u> Temporary cash assistance shall be terminated for the family for <u>3 months</u> <u>1 month</u> or until the individual who failed to comply does so, whichever is later. <u>The individual shall be required to comply with the required work activity upon completion of the 3-month penalty period before reinstatement of <u>temporary cash assistance</u>. Upon meeting this requirement, temporary cash assistance shall be reinstated to the date of compliance or the first day of the month following the penalty period, whichever is later.</u>
- b. Upon the second occurrence of noncompliance, temporary cash assistance for the child or children in a family who are under age 16 may be continued for the first 3 months of the penalty period through a protective payee as specified in subsection (2).
 - 3. Third noncompliance:
- <u>a.</u> Temporary cash assistance shall be terminated for the family for $\underline{6}$ 3 months or until the individual who failed to comply does so, whichever is later. The individual shall be required to comply with the required work activity upon completion of the $\underline{6}$ -month $\underline{3}$ -month penalty period, before reinstatement of temporary cash assistance. Upon meeting this

Page 6 of 15

requirement, temporary cash assistance shall be reinstated to the date of compliance or the first day of the month following the penalty period, whichever is later.

- b. Upon the third occurrence of noncompliance, temporary cash assistance for the child or children in a family who are under age 16 may be continued for the first 6 months of the penalty period through a protective payee as specified in subsection (2).
 - 4. Fourth noncompliance:

- a. Temporary cash assistance shall be terminated for the family for 12 months, or until the individual who failed to comply does so, whichever is later. The individual shall be required to comply with the required work activity upon completion of the 12-month penalty period and reapply before reinstatement of temporary cash assistance. Upon meeting this requirement, temporary cash assistance shall be reinstated to the first day of the month following the penalty period.
- b. Upon the fourth occurrence of noncompliance, temporary cash assistance for the child or children in a family who are under age 16 may be continued for the first 12 months of the penalty period through a protective payee as specified in subsection (2).
- 5. This paragraph does not prohibit a participant from complying with the work activity requirements during the penalty periods imposed in paragraph (a).

(b) If a participant receiving temporary cash assistance who is otherwise exempted from noncompliance penalties fails to comply with the alternative requirement plan required in accordance with this section, the penalties provided in paragraph (a) shall apply.

- (c) When a participant is sanctioned for noncompliance with this section, the department shall refer the participant to appropriate free and low-cost community services, including food banks.
- If a participant fully complies with work activity requirements for at least 6 months, the participant shall be reinstated as being in full compliance with program requirements for purpose of sanctions imposed under this section.
- (2) CONTINUATION OF TEMPORARY CASH ASSISTANCE FOR CHILDREN; PROTECTIVE PAYEES.—
- (a) Upon the second or <u>subsequent</u> third occurrence of noncompliance, <u>subject to the limitations in paragraph (1)(a)</u>, temporary cash assistance and food assistance for the child or children in a family who are under age 16 may be continued. Any such payments must be made through a protective payee or, in the case of food assistance, through an authorized representative. Under no circumstances shall temporary cash assistance or food assistance be paid to an individual who has failed to comply with program requirements.
 - Section 4. Paragraph (d) of subsection (3) and subsection

Page 8 of 15

(11) of section 414.095, Florida Statutes, are amended to read: 414.095 Determining eligibility for temporary cash assistance.—

207

208209

210

211

212

213

214

215

216

217

218

219

220

221

222

223

224

225

226

227

228

229

230

231

232

ELIGIBILITY FOR NONCITIZENS.—A "qualified noncitizen" is an individual who is admitted to the United States as a refugee under s. 207 of the Immigration and Nationality Act or who is granted asylum under s. 208 of the Immigration and Nationality Act; a noncitizen whose deportation is withheld under s. 243(h) or s. 241(b)(3) of the Immigration and Nationality Act; a noncitizen who is paroled into the United States under s. 212(d)(5) of the Immigration and Nationality Act, for at least 1 year; a noncitizen who is granted conditional entry pursuant to s. 203(a)(7) of the Immigration and Nationality Act as in effect prior to April 1, 1980; a Cuban or Haitian entrant; or a noncitizen who has been admitted as a permanent resident. In addition, a "qualified noncitizen" includes an individual who, or an individual whose child or parent, has been battered or subject to extreme cruelty in the United States by a spouse, a parent, or other household member under certain circumstances, and has applied for or received protection under the federal Violence Against Women Act of 1994, Pub. L. No. 103-322, if the need for benefits is related to the abuse and the batterer no longer lives in the household. A "nonqualified noncitizen" is a nonimmigrant noncitizen, including a tourist, business visitor, foreign student, exchange visitor, temporary worker, or diplomat. In addition, a

Page 9 of 15

"nonqualified noncitizen" includes an individual paroled into the United States for less than 1 year. A qualified noncitizen who is otherwise eligible may receive temporary cash assistance to the extent permitted by federal law. The income or resources of a sponsor and the sponsor's spouse shall be included in determining eligibility to the maximum extent permitted by federal law.

- (d) The income of an illegal noncitizen or ineligible noncitizen who is a mandatory member of a family, less a prorata share for the illegal noncitizen or ineligible noncitizen, counts in full in determining a family's eligibility to participate in the program.
 - (11) DISREGARDS.-

- (a) As an incentive to employment, the first \$200 plus one-half of the remainder of earned income shall be disregarded. In order to be eligible for earned income to be disregarded, the individual must be:
 - 1. A current participant in the program; or
- 2. Eligible for participation in the program without the earnings disregard.
- (b) A child's earned income shall be disregarded if the child is a family member, attends high school or the equivalent, and is younger than 19 years of age or younger.
- Section 5. Subsections (3) through (7) of section 445.024, Florida Statutes, are renumbered as subsections (4) through (8), respectively, and a new subsection (3) is added to that section,

Page 10 of 15

259 to read:

445.024 Work requirements.—

- (3) WORK PLAN AGREEMENT.—For each individual who is not otherwise exempt from work activity requirements, but before a participant may receive temporary cash assistance, the Department of Economic Opportunity, in cooperation with CareerSource Florida, Inc., the regional workforce boards, and the Department of the Department of Children and Families, must:
- (a) Inform the participant, in plain language, and require the participant to assent to, in writing:
- 1. What is expected of the participant to continue to receive temporary cash assistance benefits.
- 2. Under what circumstances the participant would be sanctioned for noncompliance.
- 3. Potential penalties for noncompliance with work requirements in s. 414.065, including how long benefits would not be available to the participant.
- (b) Work with the participant to develop strategies to assist the participant in overcoming obstacles to compliance with the work activity requirements.
- Section 6. For the purpose of incorporating the amendment made by this act to section 414.095, Florida Statutes, in a reference thereto, subsection (1) of section 414.045, Florida Statutes, is reenacted to read:
- 414.045 Cash assistance program.—Cash assistance families include any families receiving cash assistance payments from the

Page 11 of 15

state program for temporary assistance for needy families as defined in federal law, whether such funds are from federal funds, state funds, or commingled federal and state funds. Cash assistance families may also include families receiving cash assistance through a program defined as a separate state program.

- (1) For reporting purposes, families receiving cash assistance shall be grouped into the following categories. The department may develop additional groupings in order to comply with federal reporting requirements, to comply with the data-reporting needs of the board of directors of CareerSource Florida, Inc., or to better inform the public of program progress.
- (a) Work-eligible cases.—Work-eligible cases shall include:
- 1. Families containing an adult or a teen head of household, as defined by federal law. These cases are generally subject to the work activity requirements provided in s. 445.024 and the time limitations on benefits provided in s. 414.105.
- 2. Families with a parent where the parent's needs have been removed from the case due to sanction or disqualification shall be considered work-eligible cases to the extent that such cases are considered in the calculation of federal participation rates or would be counted in such calculation in future months.
- 3. Families participating in transition assistance programs.

Page 12 of 15

4. Families otherwise eligible for temporary cash assistance which receive diversion services, a severance payment, or participate in the relocation program.

- (b) Child-only cases.—Child-only cases include cases that do not have an adult or teen head of household as defined in federal law. Such cases include:
- 1. Children in the care of caretaker relatives, if the caretaker relatives choose to have their needs excluded in the calculation of the amount of cash assistance.
- 2. Families in the Relative Caregiver Program as provided in s. 39.5085.
- 3. Families in which the only parent in a single-parent family or both parents in a two-parent family receive supplemental security income (SSI) benefits under Title XVI of the Social Security Act, as amended. To the extent permitted by federal law, individuals receiving SSI shall be excluded as household members in determining the amount of cash assistance, and such cases shall not be considered families containing an adult. Parents or caretaker relatives who are excluded from the cash assistance group due to receipt of SSI may choose to participate in work activities. An individual whose ability to participate in work activities is limited who volunteers to participate in work activities shall be assigned to work activities consistent with such limitations. An individual who volunteers to participate in a work activity may receive child care or support services consistent with such participation.

Page 13 of 15

4. Families in which the only parent in a single-parent family or both parents in a two-parent family are not eligible for cash assistance due to immigration status or other limitation of federal law. To the extent required by federal law, such cases shall not be considered families containing an adult.

- 5. To the extent permitted by federal law and subject to appropriations, special needs children who have been adopted pursuant to s. 409.166 and whose adopting family qualifies as a needy family under the state program for temporary assistance for needy families. Notwithstanding any provision to the contrary in s. 414.075, s. 414.085, or s. 414.095, a family shall be considered a needy family if:
- a. The family is determined by the department to have an income below 200 percent of the federal poverty level;
- b. The family meets the requirements of s. 414.095(2) and (3) related to residence, citizenship, or eligible noncitizen status; and
- c. The family provides any information that may be necessary to meet federal reporting requirements specified under Part A of Title IV of the Social Security Act.

Families described in subparagraph 1., subparagraph 2., or subparagraph 3. may receive child care assistance or other supports or services so that the children may continue to be cared for in their own homes or in the homes of relatives. Such

Page 14 of 15

assistance or services may be funded from the temporary assistance for needy families block grant to the extent permitted under federal law and to the extent funds have been provided in the General Appropriations Act.

363

364

365

366

367

Section 7. This act shall take effect July 1, 2016.

Page 15 of 15