1 A bill to be entitled 2 An act relating to the Florida Main Street Program and 3 historic preservation tax credits; creating s. 4 220.197, F.S.; providing a short title; defining 5 terms; specifying eligibility requirements for 6 receiving specified tax credits for taxpayers that 7 rehabilitate certified historic structures; specifying 8 requirements for taxpayers claiming or transferring 9 specified tax credits; specifying requirements for the Division of Historical Resources of the Department of 10 11 State for evaluating and certifying applications for 12 specified tax credits; specifying the amount of tax 13 credits; providing construction; authorizing the carryforward, sale, and transfer of tax credits; 14 15 providing the Department of Revenue and the division 16 audit and examination powers for specified purposes 17 related to certified rehabilitation expenses; 18 requiring the return of forfeited tax credits under 19 certain circumstances; providing penalties; requiring the Department of Revenue to provide specified annual 20 reports to the Legislature; providing duties of the 21 22 Department of Revenue; authorizing the Department of 23 Revenue and the division to adopt rules; amending s. 24 213.053, F.S.; authorizing the Department of Revenue 25 and the Secretary of the Department of the Interior of

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26	the United States to make certain information
27	available for specified purposes; amending s. 220.02,
28	F.S.; revising the order in which tax credits against
29	the corporate income tax credit or the franchise tax
30	are applied; amending s. 220.13, F.S.; revising the
31	definition of the term "adjusted federal income";
32	amending s. 624.509, F.S.; revising the order in which
33	credits and deductions against the insurance premium
34	tax are applied; authorizing the Department of Revenue
35	to adopt emergency rules to implement certain
36	provisions; providing for expiration of that
37	authority; providing applicability; providing an
38	effective date.
39	WHEREAS, historic revitalization creates highly paid local
40	construction jobs, and
41	WHEREAS, historic rehabilitation increases the value of
42	buildings and results in a growing state and local tax base, and
43	WHEREAS, historic revitalization boosts heritage tourism
44	and creates thriving downtowns that are attractive to main
45	street businesses, and
46	WHEREAS, reusing historic buildings creates affordable
47	spaces for small business incubation, and
48	WHEREAS, repurposing historic buildings saves resources and
49	activates vacant spaces, and
50	WHEREAS, historic rehabilitation projects leverage
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51	significant private investment, and				
52	WHEREAS, leveraging state tax incentives increases the				
53	effectiveness of federal Historic Preservation Tax Incentives				
54	and the Opportunity Zones Program to encourage the historic				
55	preservation of existing buildings, and				
56	WHEREAS, an increase in rehabilitation activity occurs when				
57	a state incentive is combined with federal Historic Preservation				
58	Tax Incentives, and				
59	WHEREAS, many historic buildings in this state need safety				
60	upgrades and other improvements that require both public and				
61	private investment to return these buildings as assets of their				
62	local communities, NOW, THEREFORE,				
63	Be It Enacted by the Legislature of the State of Florida:				
64					
65	Section 1. Section 220.197, Florida Statutes, is created				
66	to read:				
67	220.197 Main Street Historic Tourism and Revitalization				
68	Act; tax credits; reports				
69	(1) SHORT TITLEThis act may be cited as the "Main Street				
70	Historic Tourism and Revitalization Act."				
71	(2) DEFINITIONSAs used in this section, the term:				
72	(a) "Accredited Main Street Program" means an active				
73	Florida Main Street Program or the Orlando Main Streets program,				
74	provided that such program meets the Main Street America				
75	accreditation standards. An Accredited Main Street Program must:				
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76	1. Have broad-based community support for the commercial				
77					
	district revitalization process with strong support from the				
78	public and private sectors.				
79	2. Have a developed vision and mission statement relevant				
80	to community conditions and to Main Street America's				
81	organizational stage.				
82	3. Have a comprehensive Main Street America work plan.				
83	4. Possess a historic preservation ethic.				
84	5. Have an active board of directors and committees.				
85	6. Have an adequate operating budget.				
86	7. Have a paid professional program manager.				
87	8. Conduct a program of ongoing training for staff and				
88	volunteers.				
89	9. Report key statistics.				
90	10. Be a current member of Main Street America.				
91	(b) "Certified historic structure" means a building and				
92	its structural components as defined in 36 C.F.R. s. 67.2 which				
93	is of a character subject to the allowance for depreciation				
94	provided in s. 167 of the Internal Revenue Code of 1986, as				
95	amended, and which is:				
96	1. Individually listed in the National Register of				
97	<u>Historic Places; or</u>				
98	2. Located within a registered historic district and				
99	certified by the United States Secretary of the Interior as				
100	being of historic significance to the registered historic				
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101	district as set forth in 36 C.F.R. s. 67.2.				
102	(c) "Certified rehabilitation" means the rehabilitation of				
103	a certified historic structure that the United States Secretary				
104	of the Interior has certified to the United States Secretary of				
105	the Treasury as being consistent with the historic character of				
106	the certified historic structure and, if applicable, consistent				
107	with the registered historic district in which the certified				
108	historic structure is located as set forth in 36 C.F.R. s. 67.2.				
109	(d) "Division" means the Division of Historical Resources				
110	of the Department of State.				
111	(e) "Florida Main Street Program" means a statewide				
112	historic preservation-based downtown revitalization assistance				
113	program created, maintained, and administered by the division				
114	<u>under s. 267.031(5).</u>				
115	(f) "Local program area" means the specific geographic				
116	area in which an Accredited Main Street Program is conducted as				
117	approved and maintained by the division or in which the Orlando				
118	Main Streets program is conducted.				
119	(g) "Long-term leasehold" means a leasehold in a				
120	nonresidential real property for a term of 39 years or more or a				
121	leasehold in a residential real property for a term of 27.5				
122	years or more.				
123	(h) "Main Street America" means a national network of				
124	grassroots organizations revitalizing historic downtown areas				
125	under the leadership of the National Main Street Center, Inc., a				
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126	subsidiary of the National Trust for Historic Preservation.
127	(i) "National Register of Historic Places" means the list
128	of historic properties significant in American history,
129	architecture, archeology, engineering, and culture maintained by
130	the United States Secretary of the Interior as authorized in 54
131	<u>U.S.C. s. 3021.</u>
132	(j) "Orlando Main Streets" means a historic preservation-
133	based district revitalization program administered by the City
134	<u>of Orlando.</u>
135	(k) "Qualified expenses" means rehabilitation expenditures
136	that qualify for the credit under 26 U.S.C. s. 47 incurred in
137	this state.
138	(1) "Registered historic district" means a district listed
139	in the National Register of Historic Places or a district:
140	1. Designated under general law or local ordinance and
141	certified by the United States Secretary of the Interior as
142	meeting criteria that will substantially achieve the purposes of
143	preserving and rehabilitating buildings of historic significance
144	to the district; and
145	2. Certified by the United States Secretary of the
146	Interior as meeting substantially all of the requirements for
147	listing a district in the National Register of Historic Places.
148	(3) ELIGIBILITY FOR TAX CREDITFor taxable years
149	beginning on or after January 1, 2023, there is allowed a credit
150	against any tax due for a taxable year under this chapter after
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151	the application of any other allowable credits by the taxpayer.
152	(a) To claim and receive a tax credit under this section,
153	a taxpayer must apply to the division for a tax credit for
154	qualified expenses in the amount and under the conditions and
155	limitations provided in this section against the tax due for a
156	taxable year under this chapter and must provide the division
157	with all of the following:
158	1. Documentation showing that:
159	a. The rehabilitation is a certified rehabilitation;
160	b. The structure is a certified historic structure, is
161	income-producing, is located within this state, and is
162	rehabilitated and placed in service on or after January 1, 2023;
163	c. The taxpayer had an ownership or a long-term leasehold
164	interest in the certified historic structure in the year during
165	which the certified historic structure was placed into service
166	after the certified rehabilitation was completed;
167	d. The total amount of qualified expenses incurred in
168	rehabilitating the certified historic structure exceeded \$5,000;
169	e. The qualified expenses were incurred in this state; and
170	f. The taxpayer received a tax credit for the qualified
171	expenses under 26 U.S.C. s. 47.
172	2. An official certificate of eligibility from the
173	division, signed by the State Historic Preservation Officer or
174	the Deputy State Historic Preservation Officer, attesting that
175	the project has been approved by the National Park Service and
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176 confirming that the project is located within a local program 177 area. 178 3. National Park Service Form 10-168c (Rev. 2019), titled 179 "Historic Preservation Certification Application-Part 3-Request 180 for Certification of Completed Work," or a similar form, signed 181 by an officer of the National Park Service, attesting that the 182 completed rehabilitation meets the United States Secretary of the Interior's Standards for Rehabilitation and is consistent 183 184 with the historic character of the property and, if applicable, 185 the district in which the completed rehabilitation is located. 186 The form may be obtained through the National Park Service. 4. An identification of the dates during which the 187 188 certified historic structure was rehabilitated, the date the 189 certified historic structure was placed in service after the 190 certified rehabilitation was completed, and evidence that the 191 certified historic structure was placed in service after the 192 certified rehabilitation was completed. 193 5. A list of total qualified expenses incurred by the 194 taxpayer in rehabilitating the certified historic structure. For 195 certified rehabilitations with qualified expenses that exceed 196 \$750,000, the taxpayer must submit an audited cost report issued 197 by a certified public accountant which itemizes the qualified 198 expenses incurred in rehabilitating the certified historic 199 structure. A taxpayer may submit an audited cost report issued 200 by a certified public accountant which was created for purposes

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201	of applying for a federal historic rehabilitation tax credit and
202	which includes all of the qualified expenses incurred in
203	rehabilitating the certified historic structure.
204	6. An attestation of the total qualified expenses incurred
205	by the taxpayer in rehabilitating the certified historic
206	structure.
207	7. The information required to be reported by the
208	department in subsection (8) to enable the department to compile
209	its annual report.
210	(b) Within 60 days after receipt of the information
211	required under paragraph (a), the division shall evaluate the
212	application and recommend the applicant for certification or
213	denial. The division must approve or deny the application within
214	30 days after receiving the recommendation. If approved, the
215	division must provide a letter of certification to the applicant
216	consistent with any restrictions imposed. If the division denies
217	any part of the requested credit, the division must inform the
218	applicant of the grounds for the denial. The division must
219	submit a copy of the certification and the information provided
220	by the taxpayer to the department within 10 days after the
221	division's approval.
222	(4) AMOUNT OF TAX CREDIT The total tax credit claimed
223	annually may not exceed the amount of tax due after any other
224	applicable tax credits and may not exceed the following:
225	(a) Twenty percent of the total qualified expenses
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226	incurred in this state in rehabilitating a certified historic			
227	structure that has been approved by the National Park Service to			
228	receive the federal historic rehabilitation tax credit; or			
229	(b) Thirty percent of the total qualified expenses			
230	incurred in this state in rehabilitating a certified historic			
231	structure that has been approved by the National Park Service to			
232	receive the federal historic rehabilitation tax credit and that			
233				
234				
235	The tax credit may be used to offset the corporate income tax			
236	imposed in s. 220.11 and the insurance premium tax imposed in s.			
237	624.509. An insurer claiming a credit against insurance premium			
238	tax liability under this section may not be required to pay any			
239	additional retaliatory tax levied pursuant to s. 624.5091 as a			
240	result of claiming such credit. Section 624.5091 does not limit			
241	such credit in any manner.			
242	(5) CARRYFORWARD OF TAX CREDIT			
243	(a) If a taxpayer is eligible for a tax credit that			
244	exceeds taxes owed, the taxpayer may carry the unused tax credit			
245	forward for a period of up to 5 taxable years.			
246	(b) A carryforward is considered the remaining portion of			
247	a tax credit that cannot be claimed in the current tax year.			
248	(6) SALE OR TRANSFER OF TAX CREDIT.—			
249	(a) A taxpayer that incurs qualified expenses may sell or			
250	transfer all or part of the tax credit that may otherwise be			
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251	claimed to another taxpayer.
252	(b) A taxpayer to which all or part of the tax credit is
253	sold or transferred may sell or transfer all or part of the tax
254	credit that may otherwise be claimed to another taxpayer.
255	(c) A taxpayer that sells or transfers a tax credit to
256	another taxpayer must provide a copy of the certificate of
257	eligibility together with the audited cost report to the
258	purchaser or transferee.
259	(d) Qualified expenses may be counted only once in
260	determining the amount of an available tax credit, and more than
261	one taxpayer may not claim a tax credit for the same qualified
262	expenses.
263	(e) There is no limit on the total number of transactions
264	for the sale or transfer of all or part of a tax credit.
265	(f)1. A taxpayer that sells or transfers a tax credit
266	under this subsection and the purchaser or transferee shall
267	jointly submit written notice of the sale or transfer to the
268	department on a form adopted by the department no later than the
269	30th day after the date of the sale or transfer. The notice must
270	include all of the following:
271	a. The date of the sale or transfer.
272	b. The amount of the tax credit sold or transferred.
273	c. The name and federal tax identification number of the
274	taxpayer that sold or transferred the tax credit and the
275	purchaser or transferee.

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276	d. The amount of the tax credit owned by the taxpayer					
277	before the sale or transfer and the amount the selling or					
278	transferring taxpayer retained, if any, after the sale or					
279	transfer.					
280	2. The sale or transfer of a tax credit under this					
281	subsection does not extend the period for which a tax credit may					
282	be carried forward and does not increase the total amount of the					
283	tax credit that may be claimed.					
284	3. If a taxpayer claims a tax credit for qualified					
285	expenses, another taxpayer may not use the same expenses as the					
286	basis for claiming a tax credit.					
287	4. Notwithstanding the requirements of this subsection, a					
288	tax credit earned by, purchased by, or transferred to a					
289	partnership, limited liability company, S corporation, or other					
290	pass-through taxpayer may be allocated to the partners, members,					
291	or shareholders of that taxpayer and claimed under this section					
292	in accordance with any agreement among the partners, members, or					
293	shareholders and without regard to the ownership interest of the					
294	partners, members, or shareholders in the rehabilitated					
295	certified historic structure.					
296	(g) If the tax credit is reduced due to a determination,					
297	examination, or audit by the department, the tax deficiency					
298	shall be recovered from the taxpayer that sold or transferred					
299	the tax credit or the purchaser or transferee that claimed the					
300	tax credit up to the amount of the tax credit taken.					

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301 (h) Any subsequent deficiencies shall be assessed against 302 the purchaser or transferee that claimed the tax credit or, in 303 the case of multiple succeeding entities, in the order of tax 304 credit succession. 305 (7) AUDIT AUTHORITY; REVOCATION AND FORFEITURE OF TAX 306 CREDITS; FRAUDULENT CLAIMS.-307 (a) The department, with assistance from the division, may perform any additional financial and technical audits and 308 309 examinations, including examining the accounts, books, or 310 records of the tax credit applicant, to verify the legitimacy of 311 the qualified expenses included in a tax credit return and to 312 ensure compliance with this section. If requested by the 313 department, the division must provide technical assistance for 314 any technical audits or examinations performed under this 315 subsection. 316 (b) It is grounds for forfeiture of previously claimed and 317 received tax credits if the department determines, as a result 318 of an audit or information received from the division or the 319 United States Department of the Interior, that a taxpayer 320 received a tax credit pursuant to this section to which the taxpayer was not entitled. In the case of fraud, the taxpayer 321 322 may not claim any future tax credits under this section. 323 (c) The taxpayer must return forfeited tax credits to the 324 department, and such funds shall be paid into the General 325 Revenue Fund.

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326 The taxpayer shall file with the department an amended (d) 327 tax return or such other report as the department prescribes and 328 shall pay any required tax within 60 days after the taxpayer 329 receives notification from the United States Internal Revenue 330 Service that a previously approved tax credit has been revoked or modified, if uncontested, or within 60 days after a final 331 332 order is issued following proceedings involving a contested 333 revocation or modification order. 334 (e) A notice of deficiency may be issued by the department 335 at any time within 5 years after the date on which the taxpayer 336 receives notification from the United States Internal Revenue 337 Service that a previously approved tax credit has been revoked 338 or modified. 339 (f) If a taxpayer fails to notify the department of any 340 change in its tax credit claimed, a notice of deficiency may be 341 issued at any time. In either case, the amount of any proposed 342 assessment set forth in such notice of deficiency is limited to 343 the amount of any deficiency resulting under this section from 344 the precomputation of the taxpayer's tax for the taxable year. 345 (g) A taxpayer that fails to report and timely pay any tax 346 due as a result of the forfeiture of its tax credit violates 347 this section and is subject to applicable penalties and 348 interest. 349 (8) ANNUAL REPORTS.-Based on the applications submitted 350 and approved, the department must submit a report by December 1

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351	of each year to the President of the Senate and the Speaker of
352	the House of Representatives that identifies, in the aggregate,
353	all of the following:
354	(a) The number of employees hired during construction
355	phases.
356	(b) The use of each newly rehabilitated building and the
357	expected number of employees hired.
358	(c) The number of affordable housing units created or
359	preserved.
360	(d) The property values before and after the certified
361	rehabilitations.
362	(9) DEPARTMENT DUTIES The department shall:
363	(a) Establish a cooperative agreement with the division.
364	(b) Establish any necessary forms required to claim a tax
365	credit under this section.
366	(c) Provide administrative guidelines and procedures
367	required to administer this section, including rules
368	establishing an entitlement to and sale or transfer of a tax
369	credit under this section.
370	(d) Provide examination and audit procedures required to
371	administer this section.
372	(10) RULES.—The department and the division may adopt
373	rules to administer this section.
374	Section 2. Subsection (23) is added to section 213.053,
375	Florida Statutes, to read:
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376 213.053 Confidentiality and information sharing.-377 The department may make available to the Division of (23) 378 Historical Resources of the Department of State and the 379 Secretary of the Department of the Interior of the United States 380 or his or her delegate, exclusively for official purposes, 381 information for the purposes of administering the Main Street 382 Historic Tourism and Revitalization Act pursuant to s. 220.197. 383 Section 3. Subsection (8) of section 220.02, Florida 384 Statutes, is amended to read: 385 220.02 Legislative intent.-386 (8) It is the intent of the Legislature that credits against 387 either the corporate income tax or the franchise tax be applied 388 in the following order: those enumerated in s. 631.828, those 389 enumerated in s. 220.191, those enumerated in s. 220.181, those 390 enumerated in s. 220.183, those enumerated in s. 220.182, those 391 enumerated in s. 220.1895, those enumerated in s. 220.195, those 392 enumerated in s. 220.184, those enumerated in s. 220.186, those 393 enumerated in s. 220.1845, those enumerated in s. 220.19, those 394 enumerated in s. 220.185, those enumerated in s. 220.1875, those 395 enumerated in s. 220.1876, those enumerated in s. 220.1877, those enumerated in s. 220.193, those enumerated in s. 288.9916, 396 those enumerated in s. 220.1899, those enumerated in s. 220.194, 397 those enumerated in s. 220.196, and those enumerated in s. 398 399 220.198, and those enumerated in s. 220.197. 400 Section 4. Paragraph (a) of subsection (1) of section

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401 220.13, Florida Statutes, is amended to read: 402 220.13 "Adjusted federal income" defined.-403 The term "adjusted federal income" means an amount (1)404 equal to the taxpayer's taxable income as defined in subsection 405 (2), or such taxable income of more than one taxpayer as provided in s. 220.131, for the taxable year, adjusted as 406 407 follows: 408 (a) Additions.-There shall be added to such taxable 409 income: The amount of any tax upon or measured by income, 410 1.a. 411 excluding taxes based on gross receipts or revenues, paid or 412 accrued as a liability to the District of Columbia or any state 413 of the United States which is deductible from gross income in 414 the computation of taxable income for the taxable year. 415 Notwithstanding sub-subparagraph a., if a credit taken b. 416 under s. 220.1875, s. 220.1876, or s. 220.1877 is added to 417 taxable income in a previous taxable year under subparagraph 11. 418 and is taken as a deduction for federal tax purposes in the 419 current taxable year, the amount of the deduction allowed shall 420 not be added to taxable income in the current year. The 421 exception in this sub-subparagraph is intended to ensure that the credit under s. 220.1875, s. 220.1876, or s. 220.1877 is 422 added in the applicable taxable year and does not result in a 423 424 duplicate addition in a subsequent year. 425 The amount of interest which is excluded from taxable 2.

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426 income under s. 103(a) of the Internal Revenue Code or any other 427 federal law, less the associated expenses disallowed in the 428 computation of taxable income under s. 265 of the Internal 429 Revenue Code or any other law, excluding 60 percent of any 430 amounts included in alternative minimum taxable income, as 431 defined in s. 55(b)(2) of the Internal Revenue Code, if the 432 taxpayer pays tax under s. 220.11(3).

3. In the case of a regulated investment company or real estate investment trust, an amount equal to the excess of the net long-term capital gain for the taxable year over the amount of the capital gain dividends attributable to the taxable year.

4. That portion of the wages or salaries paid or incurred 438 for the taxable year which is equal to the amount of the credit 439 allowable for the taxable year under s. 220.181. This 440 subparagraph shall expire on the date specified in s. 290.016 441 for the expiration of the Florida Enterprise Zone Act.

5. That portion of the ad valorem school taxes paid or incurred for the taxable year which is equal to the amount of the credit allowable for the taxable year under s. 220.182. This subparagraph shall expire on the date specified in s. 290.016 for the expiration of the Florida Enterprise Zone Act.

6. The amount taken as a credit under s. 220.195 which is
deductible from gross income in the computation of taxable
income for the taxable year.

450

7. That portion of assessments to fund a guaranty

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451 association incurred for the taxable year which is equal to the452 amount of the credit allowable for the taxable year.

8. In the case of a nonprofit corporation which holds a pari-mutuel permit and which is exempt from federal income tax as a farmers' cooperative, an amount equal to the excess of the gross income attributable to the pari-mutuel operations over the attributable expenses for the taxable year.

9. The amount taken as a credit for the taxable year unders. 220.1895.

460 10. Up to nine percent of the eligible basis of any
461 designated project which is equal to the credit allowable for
462 the taxable year under s. 220.185.

11. Any amount taken as a credit for the taxable year under s. 220.1875, s. 220.1876, or s. 220.1877. The addition in this subparagraph is intended to ensure that the same amount is not allowed for the tax purposes of this state as both a deduction from income and a credit against the tax. This addition is not intended to result in adding the same expense back to income more than once.

470 12. The amount taken as a credit for the taxable year471 under s. 220.193.

Any portion of a qualified investment, as defined in
s. 288.9913, which is claimed as a deduction by the taxpayer and
taken as a credit against income tax pursuant to s. 288.9916.
14. The costs to acquire a tax credit pursuant to s.

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476 288.1254(5) that are deducted from or otherwise reduce federal 477 taxable income for the taxable year. 478 15. The amount taken as a credit for the taxable year 479 pursuant to s. 220.194. 480 16. The amount taken as a credit for the taxable year 481 under s. 220.196. The addition in this subparagraph is intended 482 to ensure that the same amount is not allowed for the tax 483 purposes of this state as both a deduction from income and a 484 credit against the tax. The addition is not intended to result 485 in adding the same expense back to income more than once. 486 17. The amount taken as a credit for the taxable year 487 pursuant to s. 220.198. 18. The amount taken as a credit for the taxable year 488 489 pursuant to s. 220.197. 490 Section 5. Subsection (7) of section 624.509, Florida 491 Statutes, is amended to read: 492 624.509 Premium tax; rate and computation.-493 (7) Credits and deductions against the tax imposed by this 494 section shall be taken in the following order: deductions for 495 assessments made pursuant to s. 440.51; credits for taxes paid 496 under ss. 175.101 and 185.08; credits for income taxes paid 497 under chapter 220 and the credit allowed under subsection (5), 498 as these credits are limited by subsection (6); the credit 499 allowed under s. 624.51057; the credit allowed under s. 220.197; and all other available credits and deductions. 500

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501 Section 6. (1) The Department of Revenue may, and all 502 conditions are deemed met to, adopt emergency rules under s. 503 120.54(4), Florida Statutes, for the purpose of implementing 504 provisions related to the Main Street Historic Tourism and 505 Revitalization Act. 506 (2) Notwithstanding any other law, emergency rules adopted under this section are effective for 6 months after adoption and 507 508 may be renewed during the pendency of procedures to adopt 509 permanent rules addressing the subject of the emergency rules. 510 This section shall take effect upon this act becoming (3) 511 a law and expires July 1, 2023. 512 Section 7. This act applies to taxable years beginning and 513 for qualified expenses incurred on or after January 1, 2023. 514 Section 8. This act shall take effect January 1, 2023.

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