#### HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: CS/CS/HB 403 Specialty License Plates

SPONSOR(S): Infrastructure Strategies Committee, Transportation & Modals Subcommittee, Chaney and

others

TIED BILLS: IDEN./SIM. BILLS: CS/SB 434

| REFERENCE                               | ACTION           | ANALYST | STAFF DIRECTOR or<br>BUDGET/POLICY CHIEF |
|---|------------------|---------|--|
| 1) Transportation & Modals Subcommittee | 16 Y, 0 N, As CS | Walker  | Hinshelwood                              |
| 2) Infrastructure Strategies Committee  | 25 Y, 0 N, As CS | Walker  | Harrington                               |

#### **SUMMARY ANALYSIS**

Currently, there are 113 specialty license plates available for sale and an additional 30 in presale. Specialty license plates are available to the owner or lessee of any motor vehicle who is willing to pay an annual use fee, in addition to the required license tax and fees. The collected fees are distributed by the Department of Highway Safety and Motor Vehicles (DHSMV) to statutorily designated organizations in support of a particular cause or charity.

#### The bill:

- Exempts Florida collegiate license plates from the presale voucher requirement and the annual discontinuation process for specialty license plates;
- Allows discontinued collegiate license plates to be reauthorized by DHSMV;
- Replaces the phrase "In God We Trust" with "Protect the Eagle" on the bottom of the American Eagle License Plate design; and
- Renames the Give Kids The World License Plate to establish the Universal Orlando Resort License Plate.

The bill also creates the following new specialty license plates with an annual use fee of \$25:

- Margaritaville
- Clearwater Marine Aquarium
- General Aviation
- The Villages: May All Your Dreams Come True
- Cure Diabetes
- Recycle Florida
- Boating Capital of the World
- Project Addiction: Reversing the Stigma
- United Service Organizations (USO)

The bill will have a negative, but insignificant, fiscal impact to state expenditures associated with DHSMV's programming costs for the specialty license plates.

The bill has an effective date of October 1, 2024.

#### **FULL ANALYSIS**

#### I. SUBSTANTIVE ANALYSIS

#### A. EFFECT OF PROPOSED CHANGES:

## **Background: Specialty License Plates Generally**

Currently, there are 113 specialty license plates available for sale and an additional 30 in presale. Specialty license plates are available to the owner or lessee of any motor vehicle who is willing to pay an annual use fee, in addition to the required license tax and fees. The annual use fees range from \$15-\$25, and are distributed directly to the sponsoring organization or other entity as designated in statute.

In order to establish a specialty license plate, an organization must first receive approval by law. Once this approval has been granted, the organization has 60 days to submit the proposed art design for the specialty license plate to DHSMV.<sup>5</sup> Within 120 days of the specialty license plate becoming law, DHSMV must establish a method to issue presale vouchers for the specialty license plate. The applicant for a specialty license plate pays a \$5 processing fee<sup>6</sup>, a \$2.50 service charge, a \$.50 branch fee<sup>7</sup>, and the annual use fee.<sup>8</sup> All other applicable fees are paid at the time of issuance of the specialty license plate.<sup>9</sup>

After the presale vouchers are established, the organization has 24 months to obtain a minimum of 3,000 voucher sales before manufacturing of the plate can begin. <sup>10</sup> If the minimum sales requirement has not been met by the end of the 24-month presale period, the specialty license plate is deauthorized and DHSMV must discontinue the development of the plate and issuance of the presale vouchers. Upon deauthorization of the license plate or if the plate has met the presale requirement but has not been issued, a purchaser of the license plate voucher may use the annual use fee paid as a credit towards any other specialty license plate or may apply for a refund. <sup>11</sup>

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that they have met all statutory requirements, including the presale requirement. If the next listed specialty license plate has not met the presale requirement, DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement. DHSMV must cycle through the list in statutory order.<sup>12</sup>

The number of specialty license plates issued cannot exceed 135. If the Legislature approves more than 135 specialty license plates, DHSMV cannot issue any new specialty license plates until a sufficient number of plates are discontinued in order to not exceed the limit.<sup>13</sup>

<sup>&</sup>lt;sup>1</sup> Email from Jonas Marquez, Director of Legislative Affairs, Department of Highway Safety and Motor Vehicles, Specialty License Plates Questions, (Feb. 9, 2024).

<sup>&</sup>lt;sup>2</sup> S. 320.08056(2)(a), F.S.

<sup>&</sup>lt;sup>3</sup> S. 320.08056(3)(d), F.S., states that the annual use fee for any specialty license plate is \$25, except if otherwise specified in s. 320.08056(4), F.S.

<sup>&</sup>lt;sup>4</sup> S. 320.08058, F.S.

<sup>&</sup>lt;sup>5</sup> S. 320.08053(1), F.S.

<sup>&</sup>lt;sup>6</sup> The processing fee is prescribed in s. 320.08056, F.S.

<sup>&</sup>lt;sup>7</sup> The service charge and branch fee are prescribed in s. 320.04, F.S.

<sup>&</sup>lt;sup>8</sup> The annual use fee us prescribed in s. 320.08056, F.S.

<sup>&</sup>lt;sup>9</sup> S. 320.08053(2)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Chapter 2022-189, Laws of Fla., extended the presale requirement by an additional 24 months for an approved specialty license plate organization that, as of June 15, 2022, is in the presale period but had not recorded at least 3,000 voucher sales.

<sup>&</sup>lt;sup>11</sup> S. 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>12</sup> S. 320.08053(3)(a), F.S.

<sup>&</sup>lt;sup>13</sup> S. 320.08053(3)(b), F.S.

DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid specialty license plate registrants falls below 3,000 plates for 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty plate registrations falls below 3,000. For out-of-state college or university plates, this number is 4,000.<sup>14</sup> This requirement does not apply to in-state collegiate license plates established under s. 320.08058(3), F.S., license plates of institutions in and entities of the State University System, specialty license plates that have statutory eligibility limitations for purchase, specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention, or Florida professional sports team license plates established under s. 320.08058(9), F.S.<sup>15</sup>

DHSMV may discontinue the issuance of a specialty license plate and distribution of associated annual use fee proceeds if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request. <sup>16</sup>

On January 1 of each year, DHSMV must discontinue the specialty license plate with the fewest number of plates in circulation, including specialty license plates exempt from the sales requirement. A warning letter is mailed to the organizations in the lowest ten percent of valid, active specialty license plate registrations as of December 1 of each year.<sup>17</sup>

The annual use fees collected by an organization and any interest earned from those fees may not be used for commercial or for-profit activities, or general or administrative expenses, unless authorized by s. 320.08058, F.S.<sup>18</sup> Further, the annual use fees and interest earned from those fees may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding an employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or any elected member or employee of the Legislature.<sup>19</sup>

Annual use fees collected by an organization and any interest earned from those fees may be expended only in Florida, unless the annual use fees are derived from the sale of United States Armed Forces or veterans-related specialty license plates.<sup>20</sup> Additionally, organizations receiving annual use fees must submit an annual audit or attestation document to DHSMV that proceeds were used in compliance with the applicable specialty license plate statutes.<sup>21</sup>

## **Collegiate License Plates**

#### **Current Situation**

Each state and independent university in Florida has the ability to develop a collegiate license plate if authorized by an act of the Legislature. The specialty license plate fees collected must be used by the respective foundation for academic enhancement, including scholarships and private fundraising activities, in a plan approved by the Board of Governors of the State University System.<sup>22</sup> Currently, there are 41 specialty collegiate license plates in circulation.<sup>23</sup>

## Effect of the Bill

The bill:

 Exempts a collegiate license plate from being discontinued based on having the fewest number of plates in circulation.

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<sup>14</sup> S. 320.08056(8)(a), F.S.
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<sup>&</sup>lt;sup>15</sup> *Id*.

<sup>&</sup>lt;sup>16</sup> S. 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>17</sup> S. 320.08056(8)(f), F.S.

<sup>&</sup>lt;sup>18</sup> S. 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>19</sup> S. 320.08056(11), F.S.

<sup>&</sup>lt;sup>20</sup> S. 320.08056 (10)(a), F.S.

<sup>&</sup>lt;sup>21</sup> S. 320.08062, F.S. Annual use fees may be used to pay for the cost of this required audit or report. See

s. 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>22</sup> S. 320.08058(3), F.S.

<sup>&</sup>lt;sup>23</sup> DHSMV, *Supra* note 1. **STORAGE NAME**: h0403b.ISC

- Exempts collegiate license plates from presale voucher requirements.
- Allows a previously discontinued collegiate license plate to be reauthorized by DHSMV if the university resubmits the collegiate license plate for authorization.

# American Eagle License Plate

### **Current Situation**

Florida law currently authorizes the development of an American Eagle License Plate.<sup>24</sup> The specialty plate is required to:

- Bear the colors and design approved by DHSMV; and
- Have the word "Florida" appear at the top of the plate and the words "In God We Trust" appear at the bottom of the plate.<sup>25</sup>

The annual use fees from the sale of the plate must be distributed to the American Eagle Foundation for deposit in the foundation's national endowment fund. Up to 10 percent of the funds received may be used for administrative costs and marketing of the plate. The remainder of the proceeds may be used by the American Eagle Foundation to fund public education programs, rescue and care programs, and other conservation efforts in Florida that benefit bald eagles.<sup>26</sup>

The plate has sold 145 presale vouchers and must sell an additional 2,855 presale vouchers in order to be placed in production.<sup>27</sup>

## Effect of the Bill

The bill replaces the phrase "In God We Trust" with "Protect the Eagle" on the bottom of the American Eagle license plate design.

### **Universal Orlando Resort License Plate**

## **Current Situation**

Give Kids the World License Plate

Florida law currently authorizes the development of a Give Kids The World license plate.<sup>28</sup> The specialty plate is required to:

- Bear the colors and design approved by DHSMV; and
- Have the word "Florida" appear at the top of the plate and the words "Give Kids The World" appear at the bottom of the plate.<sup>29</sup>

The annual use fees from the sale of the plate must be distributed to Give Kids The World, Inc., a nonprofit organization under s. 501(c)(3) of the Internal Revenue Code. Up to 10 percent of the proceeds may be used for the promotion and marketing of the plate. The remainder of the proceeds may be used by Give Kids The World, Inc., to support their mission of providing week-long, cost-free vacations to children with critical illnesses and their families.<sup>30</sup>

<sup>&</sup>lt;sup>24</sup> S. 320.08058(95), F.S.

<sup>&</sup>lt;sup>25</sup> *Id.* 

<sup>&</sup>lt;sup>26</sup> *Id.* 

<sup>&</sup>lt;sup>27</sup> This data is as of January 29, 2024, which is the most recently available data on the DHSMV website. FLHSMV, SPECIALTY LICENSE PLATES: Pre-Sale Data, <a href="https://www.flhsmv.gov/motor-vehicles-tags-titles/personalized-specialty-license-plates/pre-sale-data/">https://www.flhsmv.gov/motor-vehicles-tags-titles/personalized-specialty-license-plates/pre-sale-data/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>28</sup> S. 320.08058(107), F.S.

<sup>&</sup>lt;sup>29</sup> *Id.* 

<sup>&</sup>lt;sup>30</sup> *Id.* 

The plate has sold 116 presale vouchers and must sell an additional 2,884 presale vouchers in order to be placed in production.<sup>31</sup>

Give Kids The World and Universal Orlando Resort Partnership

Give Kids The World provides week-long, cost-free vacations to children with critical illnesses and their families. Since 1990, Universal Orlando Resort has assisted Give Kids The World, Inc. by:

- Providing free tickets, guest assistance passes, souvenirs, and costume characters;
- Creating and funding the Give Kids the World's Dinosaur-themed and fully interactive miniature golf course; and
- Providing their employees as volunteers.<sup>32</sup>

### Effect of the Bill

The bill renames the Give Kids The World license plate in order to establish the Universal Orlando Resort license plate and revises the design of such plate to replace the words "Give Kids The World" with the words "Universal Orlando Resort" at the bottom of the plate.

## Margaritaville License Plate

## **Current Situation**

SFC Charitable Foundation, Inc, also known as Singing for Change, was founded by Jimmy Buffett in 1995 and is a Florida not-for-profit corporation registered with the Florida Department of State (DOS).<sup>33</sup> According to the organization's website, Singing for Change supports small nonprofits by providing such entities with grants that aim to create positive social change within communities and help individuals become more self-sufficient. The organization focuses on low-income communities or people living in poverty.<sup>34</sup>

### Effect of the Bill

The bill creates the Margaritaville license plate, with an annual use fee of \$25<sup>35</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Margaritaville" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to the SFC Charitable Foundation, Inc, also known as Singing for Change, which may use up to 10 percent of such fees for administrative costs and marketing of the plate. The balance of the fees must be used by SFC Charitable Foundation, Inc., and must be distributed with the approval of, and accountability to, the board of directors of the SFC Charitable Foundation, Inc. to:

- Provide grants to nonprofit organizations in communities impacted by natural and manmade disasters for recovery, rebuilding, and future sustainability; and
- Promote and inspire grassroots leadership that will work to improve the quality of life in those communities and others in this state.

<sup>&</sup>lt;sup>31</sup> This data is as of January 29, 2024, which is the most recently available data on the DHSMV website. FLHSMV, SPECIALTY LICENSE PLATES: Pre-Sale Data, <a href="https://www.flhsmv.gov/motor-vehicles-tags-titles/personalized-specialty-license-plates/pre-sale-data/">https://www.flhsmv.gov/motor-vehicles-tags-titles/personalized-specialty-license-plates/pre-sale-data/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>32</sup> Give Kids The World Village, *Universal Orlando Resort*, <a href="https://www.gktw.org/help/bio/universal.php">https://www.gktw.org/help/bio/universal.php</a> (last visited Feb. 8, 2024).

<sup>33</sup> SFC Charitable Foundation, Inc., Articles of Incorporation,

 $<sup>\</sup>frac{https://search.sunbiz.org/Inquiry/Corpo \ ration Search/Convert \ Tiff ToPDF?storagePath=COR\%5C1407\%5C0118\%5CAR014}{708.tif\&documentNumber=N94000005329} \ \ (last \ visited \ Feb. \ 8, 2024).$ 

<sup>&</sup>lt;sup>34</sup> Singing For Change, Mission Statement, <a href="https://www.singingforchange.org/mission-statement">https://www.singingforchange.org/mission-statement</a> (last visited Feb. 8, 2024).

### **Clearwater Marine Aquarium License Plate**

## **Current Situation**

The Clearwater Marine Aquarium, Inc., a 501(c)(3) nonprofit corporation, is dedicated to marine mammal research and environmental conservation; marine life rescue, rehabilitation, and release; animal care; and environmental education.<sup>36</sup>

The aquarium is located in Clearwater, Florida; and, according to the DOS, the Clearwater Aquarium, Inc. is an active Florida not-for-profit corporation that has been active since March 23, 1972.<sup>37</sup>

### Effect of the Bill

The bill creates the Clearwater Marine Aquarium license plate, with an annual use fee of \$25<sup>38</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Clearwater Marine Aquarium" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to the Clearwater Marine Aquarium, Inc. Up to 10 percent of the fees from the sale of the plate may be used for the administration, promotion, and marketing of the plate. The aquarium must use the remainder of the fees to fund its efforts to rescue, rehabilitate, and release marine life; provide environmental education; conduct research; and promote conservation strategies.

## **General Aviation License Plate**

## **Current Situation**

The Aerospace Center for Excellence, a 501(c)(3) nonprofit corporation, is dedicated to providing the next generation with experiences and opportunities in aviation to help those pursuing a career in a Science, Technology, Engineering and Mathematics (STEM) field. The center offers a range of year-round educational programs for all ages, including summer camps and field trip opportunities.<sup>39</sup> The center also provides annual scholarships for students to pursue a private pilot certificate, advanced rating, industry certification, or college degree. <sup>40</sup>

The center is located in Polk County at the Lakeland Linder International Airport, and according to the DOS, the Aerospace Center for Excellence is an active Florida not-for-profit corporation that has been active since November 1, 2000.<sup>41</sup>

### Effect of the Bill

The bill creates the General Aviation license plate, with an annual use fee of \$25<sup>42</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Support General Aviation" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to the Aerospace Center for Excellence located in Lakeland. The Aerospace Center for Excellence may use up to 10 percent of such fees for administrative costs and marketing of the plate. The balance of the fees may be used by the Aerospace Center for Excellence to fund scholarships for students in this state who are pursuing careers in the field of aviation.

<sup>&</sup>lt;sup>36</sup> Clearwater Marine Aquarium, What We Do, <a href="https://mission.cmaquarium.org/what-we-do/">https://mission.cmaquarium.org/what-we-do/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>37</sup> Clearwater Marine Aquarium, Inc., Articles of Incorporation, https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2014%5C0716%5C62340

https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2014%5C0716%5C62340728.Tif&documentNumber=722979 (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>38</sup> S. 320.08056(3)(d), F.S.

<sup>&</sup>lt;sup>39</sup> Aerospace Center for Excellence, *About*, <a href="https://aceedu.org/about/">https://aceedu.org/about/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>40</sup> Aerospace Center for Excellence, Scholarships, <a href="https://aceedu.org/scholarships/">https://aceedu.org/scholarships/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>41</sup> Aerospace Center for Excellence, Inc., Articles of Incorporation,

https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2000%5C1103%5C70447 177.tif&documentNumber=N00000007283 (last visited Feb. 8, 2024).

## The Villages: May All Your Dreams Come True License Plate

## **Current Situation**

The Villages Charter School, Inc. is a Florida not-for-profit corporation registered with the DOS.<sup>43</sup> The Villages Charter School, Inc. has a contract with the Sumter County School Board and is dedicated to nurturing productive citizens and life-long learners through an integrated, relevant curriculum tailored to the individual needs of its students.44 The Village Charter School offers K-12 curriculum at its six attendance centers.45

### Effect of the Bill

The bill creates The Villages: May All Your Dreams Come True license plate, with an annual use fee of \$25<sup>46</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "The Villages: May All Your Dreams Come True" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to The Villages Charter School, Inc. Up to 10 percent of the fees may be used for administrative costs and marketing of the plate. The remaining funds must be distributed with the approval of, and accountability to, the board of directors of The Villages Charter School, Inc. and must be used to provide support to The Villages Charter School as it provides K-12 education.

## **Cure Diabetes License Plate**

### Current Situation

The Diabetes Research Institute Foundation, Inc.

The Diabetes Research Institute Foundation, Inc. is a Florida not-for-profit corporation registered with the DOS<sup>47</sup> with a mission to provide the funding necessary to cure diabetes through research. 48 The Diabetes Research Institute is a designated Center of Excellence at the University of Miami Miller School of Medicine, providing informative education and training programs for many types of health care professionals and industry representatives. 49

JDRF International Incorporated

JDRF International Incorporated is an international, non-profit organization registered with the DOS.<sup>50</sup> The foundation has a Northern and Southern Florida Chapter. The local chapters serve as the hub of

https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C1999%5C0908%5CH9022 104.TIF&documentNumber=N99000005259 (last visited Feb. 8, 2024).

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<sup>&</sup>lt;sup>43</sup> The Villages Charter School, Inc., Articles of Incorporation,

<sup>&</sup>lt;sup>44</sup> The Villages Charter School, Charter School in the Workplace,

https://www.tvcs.org/centralOffice/charterInTheWorkplace/charterInTheWorkplace.asp (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>45</sup> The Villages Charter School, Central Office, https://www.tvcs.org/centralOffice/centraloffice.asp (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>46</sup> S. 320.08056(3)(d), F.S.

<sup>&</sup>lt;sup>47</sup> The Diabetes Research Institute Foundation, Inc., Articles of Incorporation,

https://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&s earchNameOrder=DIABETESRESEARCHINSTITUTEFOUND%207298461&aggregateId=domnp-729846-215a7797ce70-42a0-821f-

<sup>1</sup>c4bdfb16616&searchTerm=The%20Diabetes%20Research%20Institute%20Foundation&listNameOrder=DIABETESRE SEARCHINSTITUTEFOUND%207298461 (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>48</sup> Diabetes Research Institute Foundation. About Us. https://diabetesresearch.org/about-dri-foundation/ (last visited Feb. 8. 2024).

<sup>&</sup>lt;sup>49</sup> Diabetes Research Institute, *About Us*, https://diabetesresearch.org/about-dri/ (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>50</sup> JDRF International Incorporated, Articles of Incorporation,

https://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&s earchNameOrder=JUVENILEDIABETESRESEARCHFOUNDA%208331742&aggregateId=fornp-833174-b7f1f564-4580-4f2e-ab1a-

foundation information and events held in the area.<sup>51</sup> JDRF International Incorporated is dedicated to raising funds to support and promote Type 1 diabetes research.<sup>52</sup>

The University of Florida (UF) Foundation, Inc.

The UF Foundation, Inc. is a Florida not for profit registered with the DOS.<sup>53</sup> The UF Foundation, Inc. supports the UF Diabetes Institute that was founded in 2015 and serves as the umbrella organization for diabetes research, treatment, and education coordinated at UF and UF Health. Researchers and physicians affiliated with the Diabetes Institute are working to prevent, diagnose and treat diabetes in a wide array of areas, including immunology, genetics, endocrinology, metabolism, pediatrics, and social sciences.<sup>54</sup>

### Effect of the Bill

The bill creates the Cure Diabetes license plate, with an annual use fee of \$25<sup>55</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Cure Diabetes" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed equally to the following organizations:

- The Diabetes Research Foundation, which supports the Diabetes Research Institute at the University of Miami Miller School of Medicine;
- The JDRF International Incorporated, which supports the JDRF Northern Florida Chapter; and
- The University of Florida Foundation, Inc., which supports the University of Florida Diabetes Institute.

Each organization may use up to 10 percent of the proceeds received by the organization to promote and market the plate. All remaining proceeds must be used for the purpose of funding research to cure type 1 diabetes.

## **Recycle Florida License Plate**

# **Current Situation**

Recycle Florida Today Foundation is a Florida not-for-profit corporation registered with the DOS.<sup>56</sup> The organization's statement of purpose is "to serve and support the professional development and related educational objectives of source reduction and waste prevention, reuse, recycling, composting and sustainability professionals through education, grants, research, and certifications."<sup>57</sup> The organization was founded in 1990, and consists of a network of approximately 200 members from governments,

<sup>4</sup>d6392cbf27e&searchTerm=The%20Juvenile%20Diabetes%20Research%20Foundation&listNameOrder=JUVENILEDIABETESRESEARCHFOUNDA%207298460 (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>51</sup> JDRF, *Northern Florida Chapter*, <a href="https://www.jdrf.org/northernflorida/">https://www.jdrf.org/northernflorida/</a> (last visited Feb. 8, 2024). See also JDRF, Southern Florida Chapter, <a href="https://www.jdrf.org/southernflorida/">https://www.jdrf.org/southernflorida/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>52</sup> JDRF, *About JDRF*, <a href="https://www.jdrf.org/about/?ga=2.216079830.1597347397.1666008274-1688791745.1661161232">https://www.jdrf.org/about/?ga=2.216079830.1597347397.1666008274-1688791745.1661161232</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>53</sup> University of Florida Foundation, Inc., Articles of

Incorporation, <a href="https://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&searchNameOrder=UNIVERSITYFLORIDAFOUNDATION%207066761&aggregateId=domnp-706676-0326352e-c135-4f57-9430-

<sup>&</sup>lt;u>b6f7499776e3&searchTerm=The%20University%20of%20Florida%20Foundation%2C%20Inc&listNameOrder=UNIVERSITYFLORIDAFOUNDATION%207066760</u> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>54</sup> University of Florida Diabetes Institute, About the UF Diabetes Institute, <a href="https://diabetes.ufl.edu/about-us/">https://diabetes.ufl.edu/about-us/</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>55</sup> S. 320.08056(3)(d). F.S.

<sup>&</sup>lt;sup>56</sup> Florida DOS, *Division of Corporations*,

https://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&searchNameOrder=RECYCLEFLORIDATODAY%20N415170&aggregateId=domnp-n41517-79e1bdd2-b6c8-4a69-8d51-ae28e316089b&searchTerm=Recycle%20florida%20today%2C%20Inc&listNameOrder=RECYCLEFLORIDATODAY%20N415170 (last visited Feb. 8, 2024).

businesses, institutions and organizations focused on sustainable source and waste prevention, and legislative advocacy for those engaged in the business of recycling.<sup>58</sup>

## Effect of the Bill

The bill authorizes the Recycle Florida specialty license plate with an annual use fee of \$25. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Recycle Florida" appearing at the bottom of the plate. The annual use fees from the sale of the plate must be distributed to the Recycle Florida Today Foundation, Inc.

Recycle Florida Today Foundation, Inc. may use up to 10 percent of such fees for administrative costs and marketing of the plate. The balance of the annual use fees must be used to:

- Increase public awareness about the importance of recycling, resource conservation, and environmental stewardship;
- Promote robust, comprehensive, and sustainable recycling programs; and
- Support the professional development of persons employed in fields relating to, recycling, conservation, and sustainability.

## **Boating Capital of the World License Plate**

## **Current Situation**

Captain Sandy Yawn, Inc., also known as Captain Sandy's Charities, is a Florida not-for-profit registered with the DOS.<sup>59</sup> The organization focuses on promoting awareness and funding of maritime employment opportunities, environmental education, behavioral health assistance, and developmental disability services.<sup>60</sup> The organization was founded in 2019 by Captain Sandy Yawn, a renowned superyacht captain with over 30 years of international maritime experience.<sup>61</sup>

## Effect of the Bill

The bill authorizes the Boating Capital of the World specialty license plate with an annual use fee of \$25. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Boating Capital of the World" appearing at the bottom of the plate. The annual use fees from the sale of the plate must be distributed to Captain Sandy Yawn, Inc.

Captain Sandy Yawn, Inc. may use up to 10 percent of such fees for administrative costs and marketing of the plate. The balance of the annual use fees must be used to:

- Increase public awareness of employment opportunities in the maritime industry;
- Fund maritime workforce instruction and training:
- Promote professional development and job placement in all sectors of maritime employment;
   and
- Support the advancement of education of trainees in the maritime industry, both at sea and on land.

### Project Addiction: Reversing the Stigma License Plate

# **Current Situation**

Project Addiction: Reversing the Stigma, Inc., is a Florida not-for-profit corporation registered with the

 $\frac{https://search.sunbiz.org/Inquiry/Corpo rationSearch/ConvertTiffToPDF?storagePath=COR\%5C2019\%5C0626\%5C00195}{476.Tif\&documentNumber=N19000006425} \ \ (last visited Feb. 8, 2024).$ 

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<sup>&</sup>lt;sup>58</sup> Recycle Florida Today, *Our History*, <a href="https://recyclefloridatoday.org/our-bistory/#:~:text=Founded%20in%201990%2C%20four%20women,formed%20Recycle%20Florida%20Today%2C%20Inc.">https://recyclefloridatoday.org/our-bistory/#:~:text=Founded%20in%201990%2C%20four%20women,formed%20Recycle%20Florida%20Today%2C%20Inc.</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>59</sup> Florida DOS, Division of Corporations, Articles of Incorporation,

<sup>&</sup>lt;sup>60</sup> Captain Sandy Yawn, *Donate to Captain Sandy's Charities*, <a href="https://captainsandyyawn.com/charities/">https://captainsandyyawn.com/charities/</a> (last visited Feb. 8, 2024).

<sup>61</sup> Captain Sandy Yawn, *About Captain Sandy Yawn*, <a href="https://captainsandyyawn.com/about/">https://captainsandyyawn.com/about/</a> (last visited Feb. 8, 2024). **STORAGE NAME**: h0403b.ISC

DOS.<sup>62</sup> According to the organization's website, Project Addiction: Reversing the Stigma, Inc. spreads awareness of the Opioid Overdose Epidemic<sup>63</sup> and finds proactive ways to honor family members lost to substance use disorder (SUD) and mental illness. The mission of Project Addiction: Reversing the Stigma, Inc. is to empower the lives of those with SUD and mental illness through education, awareness, and support.<sup>64</sup>

### Effect of the Bill

The bill creates the Project Addiction: Reversing the Stigma License plate, with an annual use fee of \$25<sup>65</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and "Overdose Awareness" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to Project Addiction: Reversing the Stigma, Inc. Up to 10 percent of such fees may be used for the promotion and marketing costs of the license plate. The remaining funds must be distributed with the approval of and accountability to the board of directors of Project Addiction: Reversing the Stigma, Inc., and must be used to promote and support awareness of and education about substance use disorder and mental illness.

## United Service Organizations (USO) License Plate

### **Current Situation**

United Service Organizations, Inc. is a foreign, non-profit organization registered with the DOS.<sup>66</sup> United Service Organizations, Inc. has ten locations in Florida<sup>67</sup> and serves men and women in the United States military, and their families through its programs and services. Such programs include, but are not limited to USO Reading Program<sup>68</sup> and USO Coffee Connections.<sup>69</sup> The overall focus of its programs is to keep service members connected to the people, places, and things they love.<sup>70</sup>

### Effect of the Bill

The bill creates the United Service Organizations (USO) license plate, with an annual use fee of \$25<sup>71</sup>. The plate must bear DHSMV-approved colors and designs, with "Florida" appearing at the top of the plate and the acronym "USO" appearing at the bottom of the plate.

The annual use fees from the sale of the plate must be distributed to United Service Organizations, Inc., which may use up to 10 percent of the fees for administrative costs and marketing of the plate. The United Service Organizations, Inc., must distribute the remainder of the fees equally among its ten locations in Florida to be used to promote its mission of supporting members of the United States Armed Forces and their families through its various programs, services, and events.

## **Production of Specialty License Plates**

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<sup>&</sup>lt;sup>62</sup> Project Addiction: Reversing the Stigma, Inc., Articles of Incorporation, <a href="https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2021%5C1006%5C70462">https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2021%5C1006%5C70462</a> 037.tif&documentNumber=N21000011775 (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>63</sup> From 1999-2021, nearly 645,000 people in the United States died from an overdose involving any opioid, including prescription and illicit opioids. Centers for Disease Control and Prevention, *Understanding the Opioid Overdose Epidemic*, <a href="https://www.cdc.gov/opioids/basics/epidemic.html">https://www.cdc.gov/opioids/basics/epidemic.html</a> (last visited Feb. 8, 2024).

Project Addiction: Reversing the Stigma, About Us, <a href="https://reversingthestigma.com/">https://reversingthestigma.com/</a> (last visited Feb. 8, 2024).
 S. 320.08056(3)(d), F.S.

<sup>66</sup> USO, Inc., Authorization to Conduct Affairs in Florida,

https://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2006%5C1130%5C50247405.Tif&documentNumber=F06000007371 (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>67</sup> USO Florida, Volunteer, <a href="https://florida.uso.org/support/volunteer">https://florida.uso.org/support/volunteer</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>68</sup> The USO helps service members read to their children from around the world. USO, *USO Reading Program*, https://www.uso.org/programs/uso-reading-program (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>69</sup> The USO has supported military spouses for many years and in 2016, launched a worldwide initiative focusing on programs to strengthen and empower military spouses by connecting them to others in their communities, simply over a cup of coffee. USO, *USO Coffee Connections*, <a href="https://www.uso.org/programs/uso-coffee-connections">https://www.uso.org/programs/uso-coffee-connections</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>70</sup> USO, *Programs*, <a href="https://www.uso.org/programs">https://www.uso.org/programs</a> (last visited Feb. 8, 2024).

<sup>&</sup>lt;sup>71</sup> S. 320.08056(3)(d), F.S.

The new specialty license plates will be added to DHSMV's presale voucher process, but the plates will only be placed into production once each plate meets the 3,000 minimum sales threshold<sup>72</sup> and if the 135 plate cap is not reached. <sup>73</sup>

#### **Effective Date**

The bill has an effective date of October 1, 2024.

#### B. SECTION DIRECTORY:

**Section 1** Amends s. 320.08056, F.S., relating to specialty license plates.

**Section 2** Amends s. 320.08058, F.S., relating to specialty license plates.

**Section 3** Provides an effective date of October 1, 2024.

#### II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

#### A. FISCAL IMPACT ON STATE GOVERNMENT:

1. Revenues:

None.

## 2. Expenditures:

DSHMV will need to update its procedures, forms, and website to incorporate the new license plates and the changes to the collegiate, American Eagle, and Give Kids The World license plates. Additionally, programming will be required for DHSMV to accept presale vouchers for the new specialty license plates. According to DHSMV, a specialty license plate with one distribution will require approximately 216 hours of programming. This programming can be done using existing resources.<sup>74</sup>

### B. FISCAL IMPACT ON LOCAL GOVERNMENTS:

1. Revenues:

None.

2. Expenditures:

None.

### C. DIRECT ECONOMIC IMPACT ON PRIVATE SECTOR:

Once a specialty license plate goes into production, organizations authorized for a distribution from the proceeds of the sale of the respective license plate will benefit.

Therefore, the following organizations may see an increase in revenues:

- Various in-state colleges and universities
- The American Eagle Foundation
- Give Kids The World, Inc.
- SFC Charitable Foundation, Inc.
- Clearwater Marine Aquarium, Inc.
- Aerospace Center for Excellence

<sup>&</sup>lt;sup>72</sup> S. 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>73</sup> S. 320.08053(3)(b), F.S.

<sup>&</sup>lt;sup>74</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2024 House Bill 403, pp. 5-6. (Nov. 13, 2023).
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- The Villages Charter School, Inc.
- The Diabetes Research Institute Foundation, Inc.
- JDRF International Incorporated
- The UF Foundation, Inc.
- Recycle Florida Today Foundation, Inc.
- Captain Sandy Yawn, Inc.
- Project Addiction: Reversing the Stigma, Inc.
- United Service Organizations, Inc.

#### D. FISCAL COMMENTS:

None.

#### III. COMMENTS

## A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

Not applicable. This bill does not appear to impact county or municipal governments.

2. Other:

None.

### B. RULE-MAKING AUTHORITY:

The bill does not require or authorize rulemaking.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

### IV. AMENDMENTS/COMMITTEE SUBSTITUTE CHANGES

On January 25, 2024, the Transportation & Modals Subcommittee considered one amendment, which was adopted, and reported the bill favorably as a committee substitute. The amendment:

- Removes authority to place the word "Margaritaville" on the side of the plate; rather, it must be at the bottom of the plate.
- Amends provisions relating to distribution and use of fees collected, including lowering the maximum administrative and marketing costs from 18% to 10% and removing obsolete language.

On February 15, 2024, the Infrastructure Strategies Committee adopted a Proposed Committee Substitute (PCS) and reported the bill favorably as a committee substitute. The PCS:

- Exempts Florida collegiate license plates from the presale voucher requirement and the annual discontinuation process for specialty license plates:
- Allows discontinued collegiate license plates to be reauthorized by DHSMV;
- Replaces the phrase "In God We Trust" with "Protect the Eagle" on the bottom of the American Eagle License Plate design; and
- Renames the Give Kids The World License Plate to establish the Universal Orlando Resort License Plate.

In addition to the Margaritaville license plate, which was already in the bill, the PCS creates the following new specialty license plates with an annual use fee of \$25:

- Clearwater Marine Aquarium
- General Aviation
- The Villages: May All Your Dreams Come True
- Cure Diabetes
- Recycle Florida

- Boating Capital of the World
- Project Addiction: Reversing the Stigma
- United Service Organizations (USO)

This analysis is drafted to the committee substitute as approved by the Infrastructure Strategies Committee.