

SPONSOR: Sen. McDowell & Sen. Townsend & Rep. Osienski & Rep. Griffith & Rep. Heffernan & Rep. Seigfried Sens. Brown, Ennis, Lockman, McBride, Sokola, Sturgeon; Reps. Baumbach, Bennett, Bentz, Bolden, Brady, Chukwuocha, Jaques, K. Johnson, Kowalko

DELAWARE STATE SENATE 150th GENERAL ASSEMBLY

SENATE BILL NO. 250

AN ACT TO AMEND TITLES 9, 22, 26 AND 29 OF THE DELAWARE CODE RELATING TO THE RENEWABLE ENERGY PORTFOLIO STANDARDS ACT AND THE COMMUNITY SUSTAINABLE ENERGY AUTHORITIES ACT.

BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF DELAWARE (Two-thirds of all members elected to each house thereof concurring therein):

- 1 Section 1. Amend § 352, Title 26 of the Delaware Code by making deletions as shown by strike through and
- 2 insertions as shown by underline as follows and by redesignating accordingly:
- 3 § 352. Definitions.
- 4 (27) "Community solar project" means the solar electric generation component of a community sustainable
- 5 <u>energy project; provided that if the solar electric generation component is combined with other sustainable</u>
- 6 <u>energy resources in a community sustainable energy project, the solar electric generation component must</u>
- 7 be separately metered to establish entitlement to community solar renewable energy credits.
- 8 (28) "Community solar renewable energy credits" ("CSRECs") means renewable energy credits generated
- 9 by a community solar project located in Delaware and developed pursuant to the Community Sustainable
- 10 Energy Authorities Act, Chapter 21 of Title 22.
- 11 (29) "Community sustainable energy project" has the meaning given in the Community Sustainable Energy
- 12 <u>Authorities Act, Chapter 21 of Title 22.</u>
- 13 (30) "Critical emergency facilities" means facilities whose continued operation during an emergency is required or
- 14 proposed in a municipality's emergency response plan as approved by the Delaware Department of Safety and
- 15 <u>Homeland Security.</u>
- 16 (31) "Sustainable energy resources" has the meaning given in the Community Sustainable Energy
- 17 <u>Authorities Act, Chapter 21 of Title 22.</u>
- 18 Section 2. Amend § 354, Title 26 of the Delaware Code by making deletions as shown by strike through and
- 19 insertions as shown by underline as follows and by redesignating accordingly:

- 20 § 354. Renewable energy portfolio standards, eligible energy resources, and industrial exemption.
- 21 (a) The total retail sales of each Retail Electricity Product delivered to Delaware end-use customers by a retail

22 electricity supplier or municipal electric company during any given compliance year shall include a minimum percentage of

23 electrical energy sales with eligible energy resources and solar photovoltaics as follows:

SCHEDULE I

Compliance Year (beginning June 1st)	Minimum Cumulative Percentage from Eligible Energy Resources	Minimum Cumulative Percentage from Solar Photovoltaics*	<u>Minimum Cumulative</u> <u>Percentage from</u> <u>Community Solar**</u>
2010	5.00%	0.018%	
2011	7.00%	0.20%	
2012	8.50%	0.40%	
2013	10.00%	0.60%	
2014	11.50%	0.80%	
2015	13.00%	1.00%	
2016	14.50%	1.25%	
2017	16.00%	1.50%	
2018	17.50%	1.75%	
2019	19.00%	2.00%	
2020	20.00%	2.25%	<u>0.00%</u>
2021	21.00%	2.50%	<u>0.20%</u>
2022	22.00%	2.75%	<u>0.25%</u>
2023	23.00%	3.00%	<u>0.30%</u>
2024	24.00%	3.25%	<u>0.35%</u>
2025	25.00%	3.50%	<u>0.40%</u>
<u>2026</u>	<u>25.50%</u>	<u>3.75%</u>	<u>0.45%</u>
<u>2027</u>	<u>26.00%</u>	<u>4.00%</u>	<u>0.50%</u>
<u>2028</u>	<u>26.50%</u>	<u>4.25%</u>	<u>0.55%</u>
<u>2029</u>	<u>27.00%</u>	<u>4.50%</u>	<u>0.60%</u>
<u>2030</u>	<u>28.00%</u>	<u>5.00%</u>	<u>0.65%</u>
<u>2031</u>	<u>30.00%</u>	<u>5.80%</u>	<u>1.00%</u>
<u>2032</u>	<u>32.00%</u>	<u>6.60%</u>	<u>1.50%</u>
<u>2033</u>	<u>34.00%</u>	<u>7.40%</u>	<u>1.95%</u>
<u>2034</u>	<u>37.00%</u>	<u>8.40%</u>	<u>2.60%</u>
<u>2035</u>	<u>40.00%</u>	<u>10.00%</u>	<u>3.50%</u>

* Minimum Percentage from Eligible Energy Resources Includes the Minimum Percentage from Solar Photovoltaics. **The Minimum Percentage from Solar Photovoltaics Includes the Minimum Percentage from Community Solar

(b) Cumulative minimum percentage requirements of eligible energy resources and solar photovoltaics shall be
established by Commission rules for compliance year 2026 2036 and each subsequent year. In no case shall the <u>The</u> minimum
percentages established by Commission rules <u>may not</u> be lower than those required for compliance year 2025 2035 in
Schedule I, subsection (a) of this section. Each of the rules setting such minimum percentage shall <u>must</u> be adopted at least 2

28 years prior to before the minimum percentage being required.

29 (c) Beginning in compliance year 2010, and in each compliance year thereafter, the Commission may review the 30 status of Schedule I and report to the legislature on the status of the pace of the scheduled percentage increases toward the 31 goal of 25% from eligible energy resources. If the Commission concludes at this time that the schedule either needs to be 32 accelerated or decelerated, it may also make recommendations to the General Assembly for legislative changes to the RPS.

33 (d) Beginning in compliance year 2014, and in each compliance year thereafter, the Commission may, in the event 34 of circumstances specified in this subsection and after conducting hearings, accelerate or slow the scheduled percentage 35 increases towards meeting the goal of 25%. The Commission may only slow the increases if the Commission finds that at 36 least 30% of RPS compliance has been met through the alternative compliance payment for 3 consecutive years, despite 37 adequate planning by the commission-regulated electric companies and, where applicable, the retail electricity suppliers with 38 existing contractual electric supply obligations. The Commission may only accelerate the scheduled percentage increases 39 after finding that the average price for renewable energy credits eligible for RPS compliance has, for 2 consecutive years, 40 been below a predetermined market based price threshold to be established by the Commission. The Commission shall 41 establish the predetermined market-based price threshold in consultation with the Delaware Energy Office. Rules that would 42 alter the percentage targets shall be promulgated at least 2 years before the percentage change takes effect. In no event shall 43 the Commission reduce the percentage target below any level reached to that point.

(ec) Beginning with compliance year 2012 2020, commission-regulated electric companies shall be responsible for
 procuring RECs, SRECs, <u>CSRECs</u>, and any other attributes needed to comply with subsection (a) of this section with respect
 to all energy delivered to such companies' end use customers.

47 (i) The State Energy Coordinator in consultation with the Commission, may freeze the minimum cumulative solar 48 photovoltaics requirement for regulated utilities if the Delaware Energy Office determines that the total cost of complying 49 with this requirement during a compliance year exceeds 1% of the total retail cost of electricity for retail electricity suppliers 50 during the same compliance year. In the event of a freeze, the minimum cumulative percentage from solar photovoltaics shall 51 remain at the percentage for the year in which the freeze is instituted. The freeze shall be lifted upon a finding by the 52 Coordinator, in consultation with the Commission, that the total cost of compliance can reasonably be expected to be under 53 the 1% threshold. The total cost of compliance shall include the costs associated with any ratepayer funded state solar rebate 54 program, SREC purchases, and solar alternative compliance.

(j) The State Energy Coordinator in consultation with the Commission, may freeze the minimum cumulative eligible energy resources requirement for regulated utilities if the Delaware Energy Office determines that the total cost of complying with this requirement during a compliance year exceeds 3% of the total retail cost of electricity for retail electricity suppliers during the same compliance year. In the event of a freeze, the minimum cumulative percentage from eligible energy resources

- 59 shall remain at the percentage for the year in which the freeze is instituted. The freeze shall be lifted upon a finding by the
- 60 Coordinator, in consultation with the Commission, that the total cost of compliance can reasonably be expected to be under
- 61 the 3% threshold. The total cost of compliance shall include the costs associated with any ratepayer funded state renewable
- 62 energy rebate program, REC purchases, and alternative compliance payments.
- 63 (kg) The CSREC requirements of this subchapter may be satisfied with regular SRECs in the event that
- 64 insufficient CSRECs are available and would drive the price above 200% of the average cost of an SREC that the
- 65 <u>commission-regulated utility purchased in the previous two years.</u>
- 66 Section 3. Amend § 355, Title 26 of the Delaware Code by making deletions as shown by strike through and 67 insertions as shown by underline as follows:
- 68 § 355. Renewable energy credits.
- 69 (a) Energy sold or displaced by customer-sited generation on or after June 1, 2006, may be used to create and 70 accumulate renewable energy credits for the purposes of calculating compliance with the renewable energy portfolio
- standards established pursuant to this subchapter.
- (b) Energy production from customer-sited eligible energy resource may also be used to demonstrate compliance,
 provided that the facilities are physically located in Delaware.
- (c) Aggregate generation from small eligible energy sources, 100 kilowatts of capacity or less, may be used to meet
 the requirements of Schedule I of § 354(a) of this title, provided that the generators or their agents document the level of
- 76 generation, as recorded by appropriate metering and power sales, on an annual basis.
- 77 (d) Community sustainable energy projects are permitted to generate CSRECs whether or not customer-sited.
- 78 Section 4. Amend § 356, Title 26 of the Delaware Code by making deletions as shown by strike through
- and insertions as shown by underline as follows:
- 80 § 356. Multiple credits for specific energy sources.
- 81 (f) Microgrids that serve critical emergency facilities shall receive 1.5 CSRECs per CSREC created by a
- 82 community sustainable energy project for the first five years of operation. However, any microgrid covered by this
- 83 provision cannot also receive any of the other CSREC credit benefits permitted by this section.
- 84 (g) A retail electricity supplier or municipal electric company must receive 150% credit toward meeting the
- 85 renewable energy portfolio standards established under this subchapter for eligible energy resources located on a
- 86 certified brownfield, as defined under § 9123 of Title 7. However, any retail electricity supplier or municipal electric
- 87 <u>company covered by this provision cannot also receive any of the other CSREC credit benefits permitted by this</u>
- 88 section.

- 89 (h) A retail electricity supplier or municipal electric company must receive 150% credit toward meeting the
- 90 renewable energy portfolio standards established under this subchapter for eligible energy resources provided that at
- 91 least 5% of the energy users participating in any community sustainable energy project are low and moderate income
- 92 users, meaning users whose income is 120% or less of the median income for families in Delaware.
- 93 Section 5. Amend § 358, Title 26 of the Delaware Code by making deletions as shown by strike through and 94 insertions as shown by underline as follows:
- 95

§ 358. Issuance of renewable energy credits; reporting requirement; alternative compliance payment.

- 96 (d) In lieu of standard means of compliance with this statute, subchapter, any retail electricity supplier any 97 commission-regulated utility may pay into the Fund an alternative compliance payment of \$25 for each megawatt-hour 98 deficiency between the credits available and used by a retail electricity supplier commission-regulated utility in a given 99 compliance year for eligible non-solar renewable energy resources and the credits necessary for such retail electricity supplier 100 commission-regulated utility to meet the year's renewable energy portfolio standard. A municipal electric company may pay 101 the alternative compliance payment into a fund established by its municipal members. If alternative compliance payments 102 representing 15% or more of the total number of RECs for eligible non-solar renewable energy resources are paid into the 103 Fund for each of 2 consecutive compliance years, the minimum cumulative percentage from eligible energy resources 104 specified in Schedule I of § 354(a) of this title remains at the percentage specified for the immediately preceding year and 105 does not increase from that percentage until a year passes during which no alternative compliance payment is made. After 106
- the year in which less than 15% of the REC obligation is satisfied by alternative compliance payments, the annual increases
- 107 in Schedule I of § 354(a) of this title resume, starting from the percentage specified for the year immediately before the
- 108 current compliance year. A freeze of the minimum cumulative percentage from eligible non-solar technology does not permit
- 109 a freeze of the minimum cumulative percentage from eligible solar energy resources. In subsequent years, the alternative
- 110 compliance payments for any retail electricity supplier or municipal electricity company shall increase as follows:
- 111 (1) If a retail electricity supplier has paid an alternative compliance payment of \$25 for each megawatt-hour in any 112 previous year, then the alternative compliance payment shall be \$50 for each megawatt hour.
- 113 (2) If a retail electricity supplier has paid an alternative compliance payment of \$50 for each megawatt-hour in any
- 114 previous year, then the alternative compliance payment shall be \$80 for each megawatt hour.
- 115 (3) Alternative compliance payments shall not be more than \$80 for each megawatt-hour.
- 116 (4) The State Energy Coordinator shall have the authority to review the alternative compliance payment on an as
- 117 needed or annual basis to determine reasonableness compared to market REC prices. Following an analysis conducted by the

118 Delaware Energy Office, the State Energy Coordinator shall also have the authority to adjust the alternative compliance

119 payment by 10% in order to achieve reasonableness.

120 (e) In lieu of standard means of compliance with this statute, subchapter, any retail electricity supplier a commission-121 regulated utility may pay into the Fund a Solar Alternative Compliance payment of \$400 \$150 for each megawatt-hour 122 deficiency between the credits available and used by a retail electricity supplier commission-regulated utility in a given 123 compliance year and the credits necessary for such retail electricity supplier commission-regulated utility to meet the year's 124 Renewable Energy Portfolio Standard. A municipal electric company may pay the solar alternative compliance payment into 125 a fund established by its municipal members. If solar alternative compliance payments representing 15% or more of the total 126 number of SRECs are paid into the Fund for each of 2 consecutive compliance years, the minimum cumulative percentage 127 from solar technology specified in Schedule I of § 354(a) of this title remains at the percentage specified for the immediately 128 preceding year and does not increase from that percentage until a year passes during which less than 15% of the SREC 129 obligation is satisfied by solar alternative compliance payments. After the year in which 15% or less of the total SREC 130 obligation is satisfied by solar alternative compliance payments, the annual increases set forth in Schedule I of § 354(a) of 131 this title resume, starting from the percentage specified for the year immediately before the current compliance year. A freeze 132 of the minimum cumulative percentage from solar technology does not freeze the minimum cumulative percentage from 133 eligible energy resources. In subsequent years, the solar alternative compliance payments for any retail electricity supplier or 134 municipal electricity company shall increase as follows: 135 (1) If a retail electricity supplier has paid a solar alternative compliance payment of \$400 \$100 for each megawatt-136 hour in any previous year, then the solar alternative compliance payment shall must be \$450 \$125 for each megawatt hour.

- 137 (2) If a retail electricity supplier has paid a solar alternative compliance payment of \$450 \$125 for each megawatt 138 hour in any previous year, then the solar alternative compliance payment shall must be \$500 \$150 for each megawatt-hour.
- (3) The State Energy Coordinator shall have the authority to review the solar alternative compliance payment on an as needed or annual basis to determine reasonableness compared to market based SREC prices. Following an analysis conducted by the Delaware Energy Office, the State Energy Coordinator shall also have the authority to adjust the solar alternative compliance payment by 20% in order to achieve reasonableness, but not higher than 20% of the competitive market cost of an SREC, determined by the quarterly weighted average cost of meeting the requirement through purchase of
- 144 an SREC as analyzed by the Delaware Energy Office.

145 Section 6. Amend § 362, Title 26 of the Delaware Code by making deletions as shown by strike through and 146 insertions as shown by underline as follows:

147 § 362. Rules and regulations.

- (a) The Commission shall adopt rules and regulations necessary to implement the provisions of this subchapter as it
 applies to retail electricity suppliers. The Commission shall make its regulations as consistent as possible with those of other
 states in the region with similar requirements in order to minimize the compliance burdens imposed by this statute subchapter
 and in order to avoid duplication of effort.
- (b) For regulated utilities, the Commission shall further adopt rules and regulations to specify the procedures for freezing the minimum cumulative solar photovoltaic requirement as authorized under § 354(i) and (j) of this title, and for adjusting the alternative compliance payment and solar alternative compliance payment as authorized under § 358(d)(4) and
- 155 (e)(3) of this title.

Section 7. Amend § 363, Title 26 of the Delaware Code by making deletions as shown by strike through
and insertions as shown by underline as follows and by re-designating accordingly:

158 § 363. Special provisions for municipal electric companies and rural electric cooperatives.

159 (a) Any municipal electric company and any rural electric cooperative may elect to exempt itself from the

160 requirements of this subchapter, if it develops and implements a comparable program to the renewable energy

161 portfolio standards for its ratepayers beginning in 2013 2022.

(b) In the event that a municipal electric company or rural electric cooperative elects to exempt itself from
the requirements of this subchapter, it shall submit a plan at the beginning of 2013 2022 to its local regulatory
authority, the Delaware General Assembly, and the Delaware Energy Office- Department of Natural Resources and
<u>Environmental Control</u> detailing its approach to achieve a level of renewable energy penetration in its service
territory, and shall submit an annual compliance report to its local regulatory authority, the Delaware General

167 Assembly, and the Delaware Energy Office Department of Natural Resources and Environmental Control detailing

168 its progress toward yearly targets.

(c) The Board of Directors for a rural electric cooperative or local regulatory authority of a municipal electric company shall base renewable energy portfolio standard decisions on the need, value and feasibility of the renewable energy resources pertaining to the economic and environmental well being of their members. The Board of Directors for a rural electric cooperative or local regulatory authority of a municipal electric company shall continue to evaluate all renewable energy resources including but not limited to: wind, biomass, hydroelectric and solar and submit an annual report to the General Assembly and their membership as to their determination.

(d) In the event that a municipal electric company or rural electric cooperative elects to exempt itself, it shall
either contribute to the Green Energy Fund at levels commensurate with other retail electricity suppliers or create an
independent, self-administered fund separate from the Green Energy Fund to be used in support of energy efficiency

- technologies, renewable energy technologies, or demand side management programs, into which it shall make
- payments of at least \$0.178 for each megawatt-hour it sells, transmits, or distributes in this State.
- 180 (e) The total cost of compliance with this section shall include the costs associated with any ratepayer
- 181 funded renewable energy rebate programs, REC and SREC purchases, or other costs incurred in meeting renewable
- 182 energy programs.
- 183 (f) The total cost of complying with eligible energy resources shall not exceed 3% of the total cost of the
- 184 purchased power of the utility for any calendar year.
- 185 (g) The total cost of complying with the solar photovoltaic program shall not exceed 1% of the total cost of
- 186 the purchased power of the affected utility for any calendar year.
- 187 (h) At no time during any calendar year shall the total cost of compliance with this section result in an
- 188 increase of an average consumer's monthly bill in excess of 4%.
- 189 (i) The Board of Directors of a rural electric cooperative and the local regulatory authority of a municipal
- 190 electric company may approve an increase in the limit on the cost of compliance, as specified in subsections (f) and
- 191 (g) of this section above.
- 192 (je) In pursuit of their renewable energy goals, a municipal electric company or rural electric cooperative
- shall receive all appropriate multiple credits for specific energy sources, as established under §§ 356 and 357 of this
- title and sited in Delaware for the life of contracts for renewable energy credits.
- Section 8. Amend § 1001, Title 26 of the Delaware Code by making deletions as shown by strike through
 and insertions as shown by underline as follows and by redesignating accordingly:
- 197 (5) "Community Sustainable Energy Authority" means an authority established under the
- 198 Community Sustainable Energy Authorities Act, Chapter 21 of Title 22 of the Delaware Code.
- 199 (5)(6) "Community-owned energy generating facility" means a renewable energy generating
- 200 facility that has multiple owners or customers who share the output of the generator, which may be located
- 201 either as a stand-alone facility or behind the meter of a participating owner or customer. The facility shall be
- 202 interconnected to the distribution system and operated in parallel with an electric distribution company's
- 203 transmission and distribution facilities. <u>This term includes eligible energy resources included in community</u>
- 204 sustainable energy projects created under the Community Sustainable Energy Authorities Act, Chapter 21,
- 205 Title 22 of the Delaware Code, regardless of ownership structure.
- 206 (7) "Community sustainable energy project" has the meaning given in the Community Sustainable
 207 Energy Authorities Act, Chapter 21, Title 22 of the Delaware Code.

Section 9. Amend § 102, Title 26 of the Delaware Code by making deletions as shown by strike
through and insertions as shown by underline as follows:

210 (2) "Public utility" includes every individual, partnership, association, corporation, joint stock 211 company, agency or department of the State or any association of individuals engaged in the prosecution in 212 common of a productive enterprise (commonly called a "cooperative"), their lessees, trustees or receivers 213 appointed by any court whatsoever, that now operates or hereafter may operate for public use within this 214 State, (however, electric cooperatives shall not be permitted directly or through an affiliate to engage in the 215 production, sale or distribution of propane gas or heating oil), any natural gas, electric (excluding electric 216 suppliers as defined in § 1001 of this title), and Community Sustainable Energy Authorities created pursuant 217 to this title), electric transmission by other than a public utility over which the Commission has no 218 supervisory or regulatory jurisdiction pursuant to § 202(a) or (g) of this title, water, wastewater (which shall 219 include sanitary sewer charge), telecommunications (excluding telephone services provided by cellular 220 technology or by domestic public land mobile radio service) service, system, plant, or equipment. 221 Section 10. Amend Title 22 of the Delaware Code by adding a new Chapter 21 and by making deletions as 222 shown by strike through and insertions as shown by underline as follows: 223 Chapter 21. Community Sustainable Energy Authorities Act 224 § 2101. Short Title; Findings and Declaration of Policy. 225 (a) This chapter shall be known and may be cited as the "Community Sustainable Energy Authorities 226 Act." 227 It is determined and declared as a matter of legislative finding that: 228 (1) Continued emission of greenhouse gases threatens to result in dangerous human interference 229 with the climate system and climate change poses a significant threat to the life and security of the citizens 230 of Delaware; 231 (2) Among the effects of climate change are rising sea levels, and increasingly severe storms and 232 weather events which expose Delaware communities to disruption of community life and severe economic 233 loss; 234 (3) Transition to a sustainable energy economy by reducing building energy use, increasing use of 235 electric vehicles, and moving to renewable sources of energy generation are essential to reducing 236 greenhouse gas emissions;

237	(4) Establishing local, secure, resilient energy generation facilities, such as qualified microgrids
238	serving critical facilities used by the public, can mitigate the effects of climate disruption;
239	(5) Lower-income citizens of Delaware are the least economically able to participate in the
240	transition to a sustainable energy economy and often most at risk for the effects of climate disruption.
241	The establishment of authorities that promote the transition to a local sustainable energy economy and assist
242	lower-income citizens to participate in that transition, will promote the public health, safety, convenience,
243	and welfare;
244	(6) Therefore, it is declared to be the policy of this State to promote the public health, safety,
245	convenience and welfare of the inhabitants thereof by the creation in municipalities of "community energy
246	authorities," which shall exist and operate to expand the deployment of energy conservation measures,
247	renewable energy, and energy storage in the State and spread the benefits of those sustainable resources to all
248	citizens of the State.
249	<u>§ 2102. Definitions.</u>
250	As used in this chapter, unless the context requires a different meaning:
251	(1) "Aggregator" has the meaning given in 26 Del. C. §1001(1).
231	
252	(2) "Authority" means a body politic and corporate created pursuant to this chapter.
252	(2) "Authority" means a body politic and corporate created pursuant to this chapter.
252 253	(2) "Authority" means a body politic and corporate created pursuant to this chapter.(3) "Board" means the governing body of the authority.
252 253 254	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an
252 253 254 255	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title.
252 253 254 255 256	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5).
252 253 254 255 256 257	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any
252 253 254 255 256 257 258	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C. § 102(2), and is not
252 253 254 255 256 257 258 259	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C, § 102(2), and is not subject to regulation by the Delaware Public Service Commission.
252 253 254 255 256 257 258 259 260	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C, § 102(2), and is not subject to regulation by the Delaware Public Service Commission. (7) "Demand response resource" means facilities owned or operated by a municipal energy user or by, or
252 253 254 255 256 257 258 259 260 261	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C, § 102(2), and is not subject to regulation by the Delaware Public Service Commission. (7) "Demand response resource" means facilities owned or operated by a municipal energy user or by, or on behalf of, an authority that are qualified to provide demand-side management services.
252 253 254 255 256 257 258 259 260 261 262	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C. § 102(2), and is not subject to regulation by the Delaware Public Service Commission. (7) "Demand response resource" means facilities owned or operated by a municipal energy user or by, or on behalf of, an authority that are qualified to provide demand-side management services. (8) "Demand-side management" has the meaning given in 26 Del. C. §1001(7).
252 253 254 255 256 257 258 259 260 261 262 263	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C. § 102(2), and is not subject to regulation by the Delaware Public Service Commission. (7) "Demand response resource" means facilities owned or operated by a municipal energy user or by, or on behalf of, an authority that are qualified to provide demand-side management services. (8) "Demand-side management" has the meaning given in 26 Del. C. §1001(7). (9) "Electric supplier" has the meaning given in 26 Del. C. §1001(14).
252 253 254 255 256 257 258 259 260 261 262 263 264	 (2) "Authority" means a body politic and corporate created pursuant to this chapter. (3) "Board" means the governing body of the authority. (4) "Community sustainable energy project" means a sustainable energy project undertaken by an authority pursuant to § 2106 of this title. (5) "Community-owned energy generating facility" has the meaning given in 26 Del. C. §1001(5). (6) "Community Sustainable Energy Authority" means any authority created pursuant to this Act. Any authority created pursuant to this Act is not a "public utility" under 26 Del. C. § 102(2), and is not subject to regulation by the Delaware Public Service Commission. (7) "Demand response resource" means facilities owned or operated by a municipal energy user or by, or on behalf of, an authority that are qualified to provide demand-side management services. (8) "Demand-side management" has the meaning given in 26 Del. C. § 1001(7). (9) "Electric supplier" has the meaning given in 26 Del. C. § 001(14). (10) "Energy conservation measure" has the meaning given in 29 Del. C. § 6972 (3).

267	(12) "Federal agency" means and includes the United States of America and any department,
268	corporation, agency, or instrumentality heretofore or hereafter created, designated, or established by the
269	United States of America.
270	(13) "Governing Body" means the city council or other governing body of a Municipality.
271	(14) "Municipality" means any incorporated city or incorporated town of this State.
272	(15) "Municipal sponsor" means the municipality or municipalities that incorporate an authority under
273	this chapter.
274	(16) "Municipal energy user" means (i) a person who maintains a private residence or operates a
275	business within the jurisdictional limits of a municipal sponsor or (ii) a business, non-profit, or
276	governmental entity that owns or operates a facility or building within the jurisdictional limits of the
277	municipal sponsor.
278	(17) "Persons" means and includes natural persons.
279	(18) "Qualified microgrid" means a group of interconnected loads and distributed energy resources
280	within clearly defined electrical boundaries that acts as a single controllable entity with respect to the
281	grid with generating capacity that includes at least 70 % sustainable energy resources.
282	(19) "Sustainable energy resource" means and includes energy conservation, energy efficiency, and
283	renewable energy consistent with "eligible energy resource" as defined in 26 Del. C. § 352.
284	(20) "Sustainable energy program" means a program to assist municipal energy users to undertake
285	sustainable energy projects, including providing technical support or assistance with financing, singly or
286	on a collective basis.
287	(21) "Sustainable energy project" means the development, construction, acquisition, financing, and
288	operation as a single commercial unit of 1 or more sustainable energy resources, energy storage systems,
289	electric vehicle charging stations, demand response resources, energy conservation measures, or
290	qualified microgrids.
291	(22) "Sustainable Energy Utility" means the Sustainable Energy Utility, Inc. or any successor
292	organization formed and existing under 29 Del. C. § 8059.
293	(23) "Small business" means a firm having a full-time equivalent complement of 100 or fewer
294	Delaware- based employees at the time of application.
295	§ 2103. Organizing an authority.

296	(a) Whenever the governing body or bodies of a municipality, singly, or 2 or more municipalities
297	jointly, desire to organize an authority, under this chapter, they must adopt a resolution or ordinance
298	signifying their intention to do so. Any municipality may join an authority being organized by a county,
299	provided that the municipality is located, in whole or in part, within the county. In such cases, the county
300	and each included municipality must adopt a resolution or ordinance signifying their intention to join in
301	organizing the authority.
302	§ 2104. Purpose and powers.
303	(a) The authority incorporated under this chapter shall constitute a body politic and corporate, and
304	shall be known as the community energy authority of the municipal sponsor, but shall in no way be deemed to
305	be an instrumentality of the municipal sponsor or engaged in the performance of a municipal function. The
306	authority shall have the power to conduct research activities to maintain current data on energy consumption and
307	needs for energy resilience in the municipality or municipalities, for the fulfillment of public and private needs
308	in relation to energy efficiency and energy consumption, including needs in low and moderate income census
309	tracts. The authority shall also have the power, either independently or in conjunction with other public or
310	private persons and entities, to engage in planning, designing, locating, acquiring, holding, constructing,
311	improving, maintaining and operating, owning or leasing, in the capacity of lessor or lessee, and making loans
312	and investments in connection with sustainable energy projects and sustainable energy programs.
313	(b) Every authority may exercise all powers necessary or convenient for the carrying out of the
314	aforesaid purposes, including to obtain on a confidential basis, from the public utilities serving municipal
315	energy users in the municipal sponsor, data on usage of electricity and, as applicable, other forms of energy
316	by municipal energy users to assist it in the development of sustainable energy projects. The authority may
317	share that data on an aggregated basis that does not permit identification of individual customers with potential
318	participants in sustainable energy projects.
319	§ 2105. Co-operation with the Sustainable Energy Utility.
320	(a) An authority may work in cooperation with the Sustainable Energy Utility, Inc., established pursuant
321	to § 8059 of Title 29, to implement energy efficiency and renewable energy projects in the State.
322	§ 2106. Community Sustainable Energy Projects.
323	(a) For purposes of awarding CSRECs as defined in § 352 of Title 26, Community Sustainable
324	Energy Projects are subject to: i) a cap of 5 megawatts, and ii) an annual aggregate statewide program cap of

- 325 <u>20 megawatts. At the year 2030, the project cap i) will change to 10 megawatts and the annual aggregate</u>
 326 statewide program cap in ii) will change to 50 megawatts.
- 327 (b) An authority may undertake community sustainable energy projects on behalf of residential,
 328 small business, non-profit, and governmental energy users within the municipality that elect to participate in
 329 a project, as established by affirmative written consent of the energy users. In evaluating the participation of
 330 small businesses, those small businesses employing 10 or fewer persons will be afforded preference in the
 331 subscription for a community sustainable energy project.
- 332 (c) An authority may require an investment in a community sustainable energy project or a partial
 333 prepayment for services of a community sustainable energy project by a municipal energy user.
- (d) If an authority elects, municipal energy users who participate in a community sustainable energy
 project shall be billed for their energy consumption on the same basis as participants in a community-owned
 energy generating facility established under the Renewable Energy Portfolio Standards Act, 26 Del. C. §351
 et.seq., provided that all participating municipal energy users must be served by the same public utility, and
- 338 <u>such projects must be interconnected at the distribution level.</u>
- 339 (e) An authority may elect to own a community sustainable energy project directly or through a
 340 special purpose entity created for the purpose or may contract with third parties on behalf of municipal energy
 341 users to own, operate, or undertake other services for a community sustainable energy project for the
 342 municipal energy users' benefit.
- 343 <u>§ 2107. Governing body.</u>
- 344 <u>1. The powers of each authority shall be exercised by a board of directors composed of not less than</u>
 345 <u>5 members, all of whom shall be municipal energy users within the municipal sponsor. The board shall be</u>
- 346 broadly representative of the population of the municipal sponsor. Board members shall receive no
- 347 compensation for services, but shall be entitled to the necessary expenses, including travel expenses, incurred
- 348 <u>in the discharge of duties.</u>
- 349 § 2108. Moneys; reporting; examination of accounts.
- 350 (a) All moneys of any authority, from whatever source derived, shall be paid to the treasurer of the
- 351 <u>authority. The moneys shall be deposited in the first instance by the treasurer in 1 or more banks or trust</u>
- 352 companies in 1 or more special accounts. The moneys in the accounts shall be paid out on the warrant or other
- 353 order of the chairperson of the authority or of such other person or persons as the authority may authorize to
- 354 execute such warrants or orders. Every authority shall have at least an annual examination of its books,

355 accounts, and records by a certified public accountant in accordance with Governmental Accounting 356 Standards Board requirements. A copy of such audit shall be delivered to the municipal sponsor and the 357 Sustainable Energy Utility. A concise financial statement shall be published annually at least once in a 358 newspaper of general circulation in the municipal sponsor. If such publication is not made by the authority, 359 the municipal sponsor shall publish such statement at the expense of the authority. If the authority fails to 360 make such an audit, the auditor or accountant designated by the municipal sponsor may, from time to time, 361 examine, at the expense of the authority, the accounts and books of the authority, including its receipts, 362 disbursements, contracts, leases, sinking funds, investments, and any other matters relating to its finances, 363 operation, and affairs. 364 (b) The Attorney General may examine the books, accounts, and records of any authority. 365 (c) Each authority shall prepare an annual report of its activities in a form approved by the 366 Sustainable Energy Utility including: (i) the acquisition and disposition of property, (ii) the development, 367 financing, construction, and operation of sustainable energy projects, including energy savings and carbon 368 reductions; (iii) the operation of sustainable energy programs directly or in collaboration with the Sustainable 369 Energy Utility; and (iv) other material activities undertaken by the authority in furtherance of the purposes of 370 this chapter. The authority shall provide copies of such report to the municipal sponsor and the Sustainable 371 Energy Utility and make it available by electronic or other suitable means to the general public. 372 2. No member of the Board of any authority shall be entitled to vote on any matter before the Board 373 if such member has a direct or indirect financial interest in the outcome of such matter under review. In the 374 event such a financial interest exists, said member shall disclose to the Board the nature of the interest and 375 said member shall refrain from any discussion, deliberation, action, or vote by the Board on this matter. In 376 situations in which a member or members do not vote by reason of such financial interest, the matter pending 377 before the Board will be decided on the basis of a majority vote of the remaining members present who do 378 not have a financial interest in the matter. A member or members having a financial interest as set forth herein 379 shall be counted for purposes of establishing a quorum, provided such member or members are present at the 380 meeting. The disqualification of a member from voting on a matter before the Board by reason of a financial 381 interest therein shall not affect the validity of any action taken by the Board relative to the matter before it. 382

383 § 2109. Exemption from taxation; payments in lieu of taxes.

384	The effectuation of the authorized purposes of the authorities created under this chapter shall and will be
385	in all respects for the benefit of the residents of municipalities for the increase of their resilience and prosperity,
386	and for the improvement of their health, safety, and living conditions, and, in effectuating such purposes, such
387	authorities shall not be required to pay any taxes or assessments upon any property acquired or used by them for
388	such purposes. In lieu of such taxes or special assessments, an authority may agree to make payments to the
389	municipal sponsor or the county or any political subdivision. The bonds issued on behalf of any authority, their
390	transfer and the income therefrom, including any profits made on the sale thereof, shall at all times be free from
391	taxation within this State.
392	Section 11. Amend Chapter 3, Title 9 of the Delaware Code by making deletions as shown by strike through and
393	insertions as shown by underline as follows:
394	§ 350. Community Sustainable Energy Authorities Act.
395	The county governments may create community sustainable energy authorities pursuant to the provisions
396	of the Community Sustainable Energy Authorities Act, Chapter 21 of Title 22, Any Community Sustainable Energy
397	Authority created by a county government shall be governed by, and must comply with, applicable provisions of the
398	Community Sustainable Energy Authorities Act, including all powers and obligations of municipal authorities under
399	the Act.
400	Section 12. Amend § 8059, Title 29 of the Delaware Code by making deletions as shown by strike through and
401	insertions as shown by underline as follows:
402	(i) The SEU may create Community Sustainable Energy Authorities pursuant to the provisions of the Community
403	Sustainable Energy Authorities Act, Title 22, Chapter 21. Any Community Sustainable Energy Authority created by
404	the SEU shall be governed by, and must comply with, applicable provisions of the Community Sustainable Energy
405	Authorities Act. The SEU may assist cities, towns, and counties with the formation of community sustainable energy
406	authorities and the financing of projects.
407	Section 13. Amend § 1014, Title 26 of the Delaware Code by making deletions as shown by strike through and
408	insertions as shown by underline as follows:
409	§ 1014 Public purpose programs and consumer education.
410	(e) The rules and regulations promulgated for net energy metering by the Commission, municipal electric companies,
411	and electric cooperatives during any period of exemption under § 223 of this title shall:
412	(2) Provide for customers participating in a community-owned energy generating facility to be credited in kilowatt-
413	hours (kWh), valued at an amount per kWh equal to supply service charges according to each account's rate
	Page 15 of 18

Page 15 of 18

414 schedule for any excess production of the community-owned energy generating facility, meaning the amount above 415 the Net Metering Limit. For customers that host a community-owned energy generating facility or where all 416 participating customers are located on the same distribution feeder as a community-owned energy generating 417 facility, credit in kWh shall be valued according to each account's rate schedule and the rules and regulations 418 promulgated for net energy metering under paragraph (e)(1) or (3) of this section. Excess kWh credits shall be 419 credited to subsequent billing periods to offset customers' consumption in those billing periods. At the end of the 420 annualized bulling billing period, a customer participating in a community-owned generating facility community 421 may request a payment from the electric supplier for any excess kWh credits. The payment shall be calculated by 422 multiplying the excess kWh credits by the supply service rate of the account hosting the community-owned energy 423 generating facility the average annual load-weighted PJM wholesale locational marginal price of energy in the 424 Delmarva Power Zone. Such payment shall be made to the account hosting account-hosting customer participating in the community-owned energy generating facility, and may be credited to the account through monthly billing if 425 426 less than \$25. Any excess kWh credits shall not reduce any fixed monthly customer charges, including demand 427 charges, imposed by the electric supplier. The customers participating in a community-owned energy generating 428 facility retain ownership of all RECs associated with electric energy produced unless the customer has relinquished 429 such ownership by contractual agreement with a third party. 430 (9) Absent the promulgation of rules and regulations pursuant to paragraph (e)(3) of this section, individual 431 customers may aggregate their individual meters in conjunction with a community-owned energy generating 432 facility, provided that: 433 a. A community includes customers sharing a unique set of interests; and interests. 434 b. Electric suppliers, DEC, DP&L, and municipal electric companies shall only allow meter aggregation for 435 customer accounts of which they provide electric supply service; and service. 436 c. A community-owned energy generating facility is designed to produce no more than 110% of the 437 community's aggregate electrical consumption of its individual customers, calculated on the average of the 2 438 previous 12-month periods of actual electrical usage at the time of installation of energy generating equipment. 439 For new building construction, electrical consumption will be estimated at 110% of the consumption of units of 440 similar size and characteristics at the time of installation of energy generating equipment; and equipment. 441 d. A community-owned energy generating facility shall not exceed a capacity of the sum total of the individual 442 unit allowances as defined under paragraph (d)(1) of this section among the participants of a community-owned

443	energy generating facility; and facility, except that community sustainable energy projects are exempt from this
444	limitation.
445	e. Community-owned energy generating facilities may include technologies defined under § 352(6)ah. of this
446	title; <u>title.</u>
447	f. Before a community-owned net energy metering system may be formed and served by an electric supplier,
448	DP&L, DEC, or municipal electric company, the community proposing a community-owned energy generating
449	facility shall file with the Delaware Energy Office Department of Natural Resources and Environmental Control
450	and the electric supplier, DP&L, DEC, or the appropriate municipal electric company company, a description of
451	the energy generating facility, including the facility's host location, capacity, and fuel type or generating
452	technology, and the following information:
453	1. A list of individual meters the community desires to aggregate identified by name, address, and account
454	number; account, representing 50% of the subscribing capacity of the community; and
455	2. Proof that the project has started the permitting process by either providing a receipt of a filing fee paid to
456	a local jurisdiction for a permit, or if a preliminary action is required prior to paying a filing fee, evidence
457	confirming completion of the preliminary action; and
458	2. 3. A description of the energy generating facility, including the facility's host location, capacity, and fuel
459	type or generating technology; and
460	4. Proof of site control.; and
461	3. 5. The quantity of kWh credits attributed to each customer, which the electric supplier, DP&L, DEC, or
462	the appropriate municipal electric company shall true-up at the end of the annualized billing period; and
463	6. An interconnection study with the electric supplier or a signed interconnection agreement.
464	g. A community may change its list of aggregated meters no more than quarterly monthly by providing 90 30
465	days' written notice to the electric supplier, DP&L, DEC, or the appropriate municipal electric company; and
466	<u>company.</u>
467	h. If the community removes individual customers from the aggregate, the community shall either replace the
468	removed customers, reduce the generating capacity of the community-owned energy generating facility to
469	remain compliant with the provisions provided under paragraphs (e)(9)c. and d. of this section, or negotiate with
470	the electric supplier, DP&L, DEC, or the appropriate municipal electric company to establish a mutually
471	acceptable agreement for any excess kWh eredit; credit, or the community shall be paid at the Utility's
472	Locational Marginal Price for any energy that is unallocated.

- 473 i. An electric supplier, DP&L, DEC, or municipal electric companies may require that customers participating in
 474 a community-owned energy generating facility have their meters read on the same billing eycle; and cycle.
- i. Neither customers nor owners of community-owned energy generating facilities shall be subject to regulation
- 476 as either public utilities or an electric supplier <u>solely because of their participation in community-owned</u>
- 477 generating facilities.
- (f) The Commission shall periodically review the impact of net-metering rules in this section and recommend changesor adjustments necessary for the economic health of utilities.
- 480 (g) A retail electric customer having on its premises 1 or more grid-integrated electric vehicles shall be credited in
- 481 kilowatt-hours (kWh) for energy discharged to the grid from the vehicle's battery at the same kWh rate that customer
- 482 pays to charge the battery from the grid, as defined in paragraph (e)(1) of this section. Excess kWh credits shall be
- handled in the same manner as net metering as described in paragraph (e)(1) of this section. To qualify under this
- 484 subsection, the grid-integrated electric vehicle must meet the requirements in paragraphs (d)(1)a., (d)(1)b. and (d)(4) of
- this section. Connection and metering of grid integrated vehicles shall be subject to the rules and regulations found in
- 486 paragraphs (e)(4), (5), and (6) of this section.
- 487 (h) The Commission may adopt tariffs for regulated electric utilities that are not inconsistent with subsection (g) of this
- 488 section. Such tariffs may include rate and credit structures that vary from those set forth in subsection (g) of this section,
- 489 as long as alternative rate and credit structures are not inconsistent with the development of grid-integrated electric
- 490 vehicles.
- 491 (i) Nothing in this section is intended in any way to limit eligibility for net energy metering services based upon direct
- 492 ownership, joint ownership, or third-party ownership or financing agreement related to an electric generation facility,
- 493 where net energy metering would otherwise be available.
- 494 (j) Disputes shall be resolved by the Commission or appropriate governing body.
- (k) Rules, regulations and programs for paragraphs (e)(8) and (9) of this section shall be promulgated by the
- 496 Commission or the appropriate local regulatory authority not later than July 1, 2011.

SYNOPSIS

This bill is intended to advance sustainable energy goals and initiatives in Delaware and to restore Delaware as a leader in renewable, sustainable energy. First, this Act builds on the Renewable Energy Portfolio Standards Act, which was first enacted into law in 2005, by setting new standards for the minimum percentage of electric energy sales from eligible energy resources and solar photovoltaics. Second, this bill contains the "Community Sustainable Energy Authorities Act," which authorizes incorporated municipalities, towns, and counties and the Delaware Sustainable Energy Utility to create authorities to develop, promote, and operate community sustainable energy projects.

Author: Senator McDowell