

## OFFICE OF COUNCILMEMBER ANITA BONDS

CHAIR, COMMITTEE ON EXECUTIVE ADMINISTRATION AND LABOR
THE JOHN A. WILSON BUILDING
1350 PENNSYLVANIA AVENUE, NW
WASHINGTON, DC 20004

December 8, 2023

Nyasha Smith, Secretary Council of the District of Columbia 1350 Pennsylvania Avenue, N.W. Washington, DC 20004

Dear Secretary Smith,

Today, along with Councilmembers Kenyan R. McDuffie, Zachary Parker, Vincent C. Gray, and Christina Henderson, I am introducing the "Straightforward Approach for Fundamental Equity in the Workplace (SAFE Workplace) Act of 2023". Please find enclosed a signed copy of the legislation that provides a straightforward approach in handling sexual harassment complaints made against District government employees.

Our society is operating in a "new normal" due to a post-pandemic work culture, younger generations entering the workforce, increased diversity in our communities, and other factors that impact the overall workplaces in general. Despite this changing landscape, there are basic standards that must apply to all our government employees. The Committee on Executive Administration and Labor oversees various accountability agencies, DC Human Resources, the Executive Offices of the Mayor, Office of Inspector General, and other key departments and offices. The Committee began its investigative activities by sending a questionnaire to all agencies and conducted a working group in the summer of 2023 to evaluate the process and procedure of filing a sexual harassment complaint. Opportunities for improvement were discovered through these investigative activities; and, moreover, Mayor Bowser updated her Mayor's Order 2017-313 by releasing Mayor's Order 2023-131. These activities, coupled with the existing Sexual Harassment Policies at the DC Courts and the DC Council, led to this legislation.

Currently, different Sexual Harassment Policies govern the District Government's branches of government and independent agencies. Additionally, there are multiple channels for reporting a sexual harassment complaint, which causes employee confusion and hesitation. Absent a more

unified approach, we are not operating as one government of the District of Columbia. Furthermore, like other workforces, including the private sector, our District government employees may transfer from one workplace to another within the government. Without a comprehensive approach, the process and procedure provided in one place of employment may not be applicable in another place of employment. As such, we need a straightforward approach that simplifies the processes involved.

To facilitate a healthy professional environment, workplaces should be free from harassment, including sexual harassment, retaliation, bullying, discrimination, and favoritism. Specifically, a more unified and straightforward reporting approach will increase fundamental equity in our workplaces (SAFE Workplace), especially for those who experience harassment at work. Accordingly, as the local District of Columbia government, we must ensure that all of our employees are working in a safe and healthy environment without being subjected to harm.

Should you have any questions about this legislation, please contact Aimellia Siemson, Senior Advisor and Counsel, at asiemson@dccouncil.gov or (202) 724-8171.

Thank you,

Anita Bonds

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4	Councilmember Kenyan R. McDuffie	Councilmember Anita Bonds
5 6 7 8	Zachant tacher	Vincent C. Chang
9	Councilmember Zachary Parker	Councilmember Vincent C. Gray
10 11 12 13 14 15 16 17	Councilmember Christina Henderson	
18 19 20 21 22 23 24 25 26 27	IN THE COUNCIL OF	A BILL  THE DISTRICT OF COLUMBIA
28 29 30 31 32 33	To provide procedures for handling sexual hara government employees.	essment complaints made against District
34	BE IT ENACTED BY THE COUNCIL	OF THE DISTRICT OF COLUMBIA,
35	That this act may be cited as the "Straightforwa	ard Approach for Fundamental Equity in the
36	Workplace (SAFE Workplace) Act of 2023".	
37	Sec. 2. Definitions.	
38	For the purposes of this act, the term:	
39	"(1) "District government" shall	mean all agencies under the jurisdiction of the

- 40 Mayor, including independent agencies pursuant to D.C. Official Code § 1-603.01, Office of the
- 41 Attorney General, Council of the District Columbia, District of Columbia Courts, Advisory
- 42 Neighborhood Commissions, and all subordinate agencies.
- "(2) "Harassment" can include sexual harassment or unwelcome sexual advances.
- Harassment does not have to be of a sexual nature, but can include offensive remarks about a
- 45 person's sex, bullying, retaliation, offhand commends, which creates a hostile or offensive work
- 46 environment.
- 47 "(3) "Sexual harassment" shall mean harassing conduct or language that is
- 48 unwelcome based on that person's sex. Sexual harassment can include unwelcome sexual
- 49 advances, requests for sexual favors, and other verbal, touching, or physical harassment of a
- sexual nature.
- Sec. 3. District Government prohibition of sexual harassment.
- 52 "(a) All District Government employees, including those under the
- jurisdiction of the Mayor, independent agencies pursuant to D.C. Official Code § 1-603.01,
- 54 members of Boards and Commissions, Office of the Attorney General, Council of the District
- 55 Columbia, District of Columbia Courts, Advisory Neighborhood Commissions, and all
- subordinate agencies are prohibited from sexually harassing behavior and conduct (verbal and
- 57 physical) other employees, officials, members of the public, vendors, contractors, grantees,
- customers, clients, or other persons working or visiting at District Government worksites or
- 59 service sites inside and outside District Government agencies during their tenure or appointment.
- 60 "(b) All harassment complaints outlined in the D.C. Human Rights Act
- shall include conducts such as sexual harassment, bullying, retaliation, discrimination,
- favoritism, may result in discipline of the employee and accommodations of the contractor,

63	grantee,	customer,	or visitor	by rep	lacing tl	hat empl	loyee with	a different	employee.
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- "(c) Dating, romantic, or sexual relationships in the workplace are prohibited, regardless of the employee's position, unless such relationship is properly disclosed in writing to the employing agency's Human Resources Director or similar position. Such relationships are not limited to gender identity or sexual preferences.
- "(1) Disclosure pursuant to subsection XX-F(1)(c) shall retain permanent confidentiality; and
- "(2) Supervisor shall exercise authority and judgement on possible new placement of the parties involved in a dating, romantic, or sexual relationship.
  - "(d) All District Government employees shall not initiate a dating, romantic, or sexual relationship with interns, trainees, or recruits if the employee is in the same agency and office or division as the trainee, recruit, or intern.
  - "(e) Retaliation for reporting or filing a claim of harassment, including but not limited to assisting another person in reporting, termination, intimidation, opposing sexual harassment, acting as a witness in a sexual harassment investigation, intervening to protect others from sexual harassment advancement are prohibited.
  - "(1) Retaliatory conduct may include, but is not limited to, unwarranted reprimands, unfairly downgrading personnel evaluations, transfers to less desirable positions, verbal or physical abuse, and altering schedules to a more inconvenient arrangement.

## Sec. 4. Agency responsibilities.

"(a) The District of Columbia Department of Human Resources (DCHR), in consultation with the Office of the Chief Technology Office (OCTO), shall create a means through PeopleSoft for employees to quarterly acknowledge their receipt and agreement to

comply with the District Government's anti-harassment law.

"(b) DCHR, in consultation with the Office of Human Rights (OHR) and the Mayor's Office of Legal Counsel (MOLC), shall establish qualification standards for Sexual Harassment Officer job descriptions and assist in the recruitment of such position."(c) DCHR shall create and disseminate training and collateral materials

pertaining to workplace harassment, sexual assault, and mental health access to all agencies under the jurisdiction of the Mayor, independent agencies pursuant to D.C. Official Code § 1-603.01, Office of the Attorney General, Council of the District Columbia, District of Columbia Courts, Advisory Neighborhood Commissions, and all subordinate agencies.

"(d) Within 90 days after publication of this Act, DCHR shall establish a Workplace Culture Task Force (Task Force) of eleven (11) members to operate for at least 24 months, at which point such function will be re-evaluated.

"(1) The Task Force comprising of at least the following entities:

D.C. Council, D.C. Courts, OHR, Office of the Attorney General (OAG), Office of Risk

Management (ORM), and MOLC shall meet quarterly to evaluate current workplace culture and professional practices, which may include workplace etiquette, verbal and non-verbal communication, and physical demeanor.

"(e) OCTO shall develop a pop-up notification on all electronic devices that require all employees to acknowledge and agree to comply with the District Government's anti-harassment law and information on resources for sexual assault and mental health access.

"(f) OHR, in consultation with DCHR, shall provide annual refresher training and collateral materials on any new harassment issues to be disseminated to all District Government agencies to provide to its staff.

109	"(g) The MOLC shall receive and maintain all complaints and conclusions
110	of each investigation into a centralized electronic system.
111	Sec. 5. Reporting and investigations.
112	"(a) Each Deputy Mayor's Office shall designate one licensed attorney as
113	a SHO, who is trained and qualified to serve as SHO by demonstrating competency and
114	sensitivity in addressing sensitive harassment complaints.
115	"(b) SHO's primary responsibility is to receive and investigate complaints
116	to develop a comprehensive report of each finding and conclusion that is submitted to the
117	MOLC.
118	"(c) All allegations of harassment against the Mayor, City Administrator,
119	Mayor's Chief of Staff, Mayor's Cabinet, and Deputy Mayors shall be referred to the Inspector
120	General to determine if the allegation is credible, and if credibility is found, subsequently be
121	referred for an independent investigation conducted by a private entity outside of the District
122	Government.
123	"(d) All allegations of harassment against other District Government
124	employees shall be investigated by District Government Sexual Harassment Officer (SHO).
125	"(e) Quarterly reports of all investigations shall be provided
126	to the Mayor's Office of Legal Counsel (MOLC) and MOLC shall subsequently submit such
127	report to the Chairman of the Council of the District of Columbia's (D.C. Council) and
128	Committee with oversight of the District Government's personnel matters.
129	"(f) Pending SHO or independent investigation, the employing entity, in
130	consultation with DCHR, shall take administrative interim remedial actions it deems appropriate
131	to mitigate the possibility of the alleged harassing conduct from continuing.

132	"(g) If no harassment was determined at the conclusion of the				
133	investigation, the employing entity, shall reinstate the employee to its original status prior to the				
134	administrative interim remedial action, if remedial action was taken.				
135	"(h) If harassment was determined at the conclusion of the investigation,				
136	the employing entity shall take appropriate disciplinary action, up to and including termination.				
137	"(i) Upon a determination that harassment occurred, the victim shall be				
138	entitled to settlement pursuant to D.C. Official Code § 2-402.				
139	Sec. 6. Criminal acts.				
140	"(a) If there is an allegation of criminal misconduct, such as sexual assault				
141	kidnapping, false imprisonment, stalking, or a threat to do bodily harm, the alleged criminal				
142	conduct shall be reported to a law enforcement agency.				
143	"(1) Complainant is encouraged to report allegations of criminal				
144	misconduct to a law enforcement agency, including the Metropolitan Police Department (MPD);				
145	"(2) Upon SHO's discovery of allegations of criminal misconduct,				
146	the SHO shall report the alleged criminal misconduct to a law enforcement agency, including the				
147	MPD.				
148	"(b) If during an investigation of harassment, the SHO or independent				
149	investigator uncovers evidence of ongoing crime such as sexual extortion in exchange for				
150	government services or employment, the investigator shall notify the Mayor and law				
151	enforcement immediately in writing.				
152	Sec. 7. Fiscal impact statement.				
153	The Council adopts the fiscal impact statement in the committee report as the fiscal				
154	impact statement required by section 4a of the General Legislative Procedures Act of 1975,				

approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).

Sec. 8. Effective date.

This act shall take effect following approval by the Mayor (or in the event of veto by the Mayor, action by the Council to override the veto), a 30-day period of congressional review as provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December 24, 1973 (87 Stat. 813; D.C. Official Code § 1-206.02(c)(1)), and publication in the District of Columbia Register.