

OFFICE OF COUNCILMEMBER ANITA BONDS

CHAIR, COMMITTEE ON HOUSING AND EXECUTIVE ADMINISTRATION
THE JOHN A. WILSON BUILDING
1350 PENNSYLVANIA AVENUE, NW
WASHINGTON, DC 20004

July xx, 2022

Nyasha Smith, Secretary Council of the District of Columbia 1350 Pennsylvania Avenue, N.W. Washington, DC 20004

Dear Secretary Smith,

Today, I am filing B24-XXX, the "Condominium Warranty Claims Clarification Amendment Act of 2022." The purpose of this legislation is to amend the Condominium Act of 1976 to clarify the standards and procedures governing the resolution of a claim filed upon a condominium developer's warranty against structural defects, and to clarify the powers and responsibilities of the Mayor in such cases, among other technical changes to the law.

The issue of the Condominium Warranty Claims process has been a topic of Council concern for many years and has received heightened attention in recent years due to the growing number of new condominium developments and condominium conversion projects across the city. Uncertainty in procedures have led to unnecessary delays in the resolution of claims and have bedeviled negotiations on all sides in disputes totaling hundreds of thousands of dollars in claims.

In an effort to address some of these uncertainties, the Council enacted an earlier version of this bill in 2020 on an Emergency and Temporary basis. The "Condominium Warranty Claims Clarification Temporary Amendment Act of 2020," expired on January 28, 2021.

On September 17, 2020, the Committee on Housing and Neighborhood Revitalization held a hearing on B23-601, the "Condominium Warranty Amendment Act of 2020," and B23-623, the "Condominium Warranty Claims Clarification Amendment Act of 2020," which touched on many of these issues. In essence, this legislation does the following:

• It clarifies the definition of a "structural defect," for purposes of filing a claim upon a condominium developer, or "declarant's" warranty;

- It clarifies the requirements of a condominium developer to post with the Mayor a warranty security payment in the amount of 10% of the estimated hard construction and conversion costs (labor and materials) to satisfy costs that arise from a declarant's failure to fulfill the requirements of this section;
- It requires the Mayor to maintain an online record of the warranty security amounts and the form of security being held, to be made available on a searchable website and upon request by any member of the public;
- It specifies the applicable timelines within which a claim may be made upon a warranty by a unit owner or owners association, and the amount of time a declarant has to respond to any claim, and clarifies the circumstances when the Mayor shall release the warranty security funds to the claimant;
- It clarifies that a claimant and/or declarant may request a de novo consideration of the findings of the Mayor by the Office of Administrative Hearings;
- It requires the Mayor to issue proposed rules to implement the provisions of this Act within 180 days of the effective date, and requires the Mayor to report to the Council on an annual basis on the use and effect of this section and the number of condominium units traded each year;
- It provides the timelines by which the declarant shall provide a copy of the bond, letter of credit, or other security to the purchaser and to the executive board of the unit owners' association, and establishes a fund for the purpose of providing financial assistance incurred by unit owners or unit owners' associations in the filing of a claim;
- It provides that any judicial, non-judicial, regulatory, or administrative proceeding for breach of a warrant that arises under this Act shall be commenced within 5 years after the date of commencement of the applicable warranty period;
- It provides for fines, or imprisonment, or both, for any person who knowingly or recklessly violates any provision of the act, or materially misrepresents the estimated construction or conversion costs in the posting of a bond or other form of security;
- It provides that the Mayor may suspend any declarant, officer, director, shareholder, partner, employee, or other individual associated with a declarant from participating in the sale or conveyance of a condominium unit upon receipt of facts that such person was directly involved in fraud, embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, tax evasion, or otherwise engaging in any unfair or deceptive trade practice.

As the District now emerges from the public health emergency of the past two years, it is imperative to clarify the standards by which condominium developers and owners can resolve disputes affecting "structural defects." In these efforts, the District government must be a reliable and fair arbiter. This legislation will ensure that the playing field is level, and fair to all concerned in these important matters.

Should you have any questions, please contact my Committee Director, Ram Uppuluri at ruppuluri@dccouncil.us or 202-724-8153.

Thank you,

Sincerely,

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Anita Bonds, Chairperson Committee on Housing and Executive Administration

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Chairman Mendelson	Councilmember Anita Bonds
Januse Lewis George	ZZ.M.
Councilmember Janeese Lewis George	Councilmember Kenyan McDuffie
Vincent C. Chan	Chinotia Federson
Councilmember Vincent C. Gray	Councilmember Christina Henderson
molar	Burnne K. Nadeau
Councilmember Mary Cheh	Councilmember Brianne K. Nadeau
A BILL	
<u>24-XXXX</u>	
IN THE COUNCIL OF THE DISTR	ICT OF COLUMBIA
To amend the Condominium Act of 1976 to clarify standards resolution of a claim filed upon a condominium of defects; to provide that any judicial, non-judicial, proceeding for breach of a warrant that arises und 5 years after the date the applicable warranty periodiam with the Mayor shall not preclude the claim enforce its claim; and to clarify the penalties for the same of the claim.	developer's warranty against structural regulatory, or administrative der this Act shall be commenced within fod began; to provide that the filing of a nant from also seeking to judicially

BE IT ENACTED BY THE COUNCIL OF THE DISTRICT OF COLUMBIA, that this

Sec. 2. The Condominium Act of 1976, effective March 29, 1977 (D.C. Law 8-233; D.C.

act may be cited as the "Condominium Warranty Claims Clarification Amendment Act of 2022".

Official Code § 42-1901.01 et seq.), is amended as follows:

22	(a) Section 316 (D.C. Official Code § 42-1903.16) is amended as follows:
23	(1) Subsection (a) is amended to read as follows:
24	"(a) For the purposes of this section, the term:
25	"(1) "Adjudication" shall have the meaning set forth in section 102(19) of the
26	District of Columbia Administrative Procedure Act, approved October 21, 1968 (82 Stat.
27	1204; D.C. Official Code § 2-502(19)).
28	"(2) "Claimant" means the unit owners association or a unit owner asserting a
29	claim under the warranty for structural defects required by this section.
30	"(3) "Conveyance" or "convey" means the transfer of legal title to real estate by
31	written instrument, which for purposes of warranty security reduction and calculating the
32	two-year warranty against structural defects is deemed to be the date on which the
33	applicable deed of conveyance is recorded with the Recorder of Deeds of the District of
34	Columbia.
35	"(4) "Order" shall have the meaning set forth in section 102(11) of the District of
36	Columbia Administrative Procedure Act, approved October 21, 1968 (82 Stat. 1204; D.C.
37	Official Code § 2-502(11))."
38	"(5) "Perfected claim" means a claim that contains all information and supporting
39	proof required by this section or any other applicable law or regulation that a structural
40	defect exists"
41	"(6) "Structural defect" means a defect in a component that constitutes a portion
42	or all of either a unit or the common elements that:
43	"(A) Reduces the stability or safety of the unit or common elements below
14	standards commonly accepted in the real estate market; or

45	"(B) Restricts the normally intended use of all or part of the common
46	elements of a unit and which requires repair, renovation, restoration, or replacement to serve the
47	purpose for which it was intended.".
48	(2) A new subsection (a-1) is added to read as follows:
49	"(a-1)(1) The failure to comply with the applicable building code in effect at the time of
50	construction shall create a rebuttable presumption that the component falls below standards
51	commonly accepted in the real estate market if:
52	"(A) The failure to comply with building code requirements results in
53	demonstrable harm to the health or safety of a unit owner, lawful unit inhabitant, or guest; or
54	"(B) The units are conveyed prior to the issuance of a certificate of
55	occupancy, or in the event that the developed condominium units do not require a certificate of
56	occupancy to be occupied, prior to the date of substantial completion of condominium
57	construction as certified by the condominium development architect.
58	"(2) To the extent that a structural defect results in damage to a unit or to a
59	portion of the common elements, repair of the structural defect (pursuant to the declarant's
60	common element warranty against structural defects) shall also require repair of the damage to a
61	unit or a portion of the common elements resulting from the structural defect.
62	"(3) Nothing in this section shall be construed to make a declarant responsible for
63	any damage resulting from lack of proper maintenance of a unit or the common elements."
64	(3) Subsection (e) is amended to read as follows:
65	"(e)(1)(A) At the time that the condominium registration order is issued by the Mayor
66	pursuant to section 403, the declarant shall post with the Mayor a warranty security payment in

the form of a bond, letter of credit or any other form of security the Mayor may approve in the amount of 10% of the estimated hard construction and conversion costs (labor and materials) to satisfy costs that arise from a declarant's failure to fulfill the requirements of this section.

"(B) If prior to the conveyance of the first residential unit to a purchaser, the declarant has not posted warranty security payment described in sub-paragraph (A) of this paragraph with the Mayor, the escrow agent for the sale of the residential unit shall collect the warranty security payment prior to closing and submit the warranty security payment to the Mayor on the settlement date.

"(C) The bond, letter of credit or other security shall be in a form that is automatically renewable and can only expire with permission by the Mayor, unless a release or approval of revocation is granted by the Mayor.

"(D) The amount of the bond, letter of credit or other form of warranty security shall be in the amount of the estimated hard construction and conversion costs (labor and materials) at the time of filing the Application for Condominium Registration. These costs shall be determined according to industry standards for estimating construction costs. In the event that the actual hard construction and conversion costs (labor and materials) as of the time of substantial completion of the condominium, as certified by the project architect, exceeds the previously estimated costs by more than ten percent (10%), the declarant shall post an additional bond, letter of credit or other form of warranty security in the amount of 10% of the difference between the estimated hard construction and conversion costs (labor and materials) and the actual hard construction and conversion costs (labor and materials) as of project substantial completion, as certified by the project architect.

"(E) No condominium unit shall be conveyed to a purchaser until the bond, letter of credit or other warranty security has been posted in accordance with requirements set forth in this subsection.

"(2) To support the amount of the warranty security posted by the declarant, a declarant shall provide a sworn statement attesting to cost estimates for the conversion construction work proposed, including the costs of materials and labor at the time of filing the Application for Condominium Registration, and at the time of substantial completion of the condominium, as certified by the project architect, if the costs have exceeded the estimates as set forth in (1)(C).

"(3)(A) The bond, letter of credit, or other form of warranty security may be reduced at the declarant's request in pro rata segments beginning (based on the residential unit's percentage interest in the residential portion of the condominium) 2 years after the conveyance of each unit; provided, however, that in no event shall the warranty security be reduced below 50% of the original amount of the warranty security until one year after the transfer of control of the residential executive board of the unit owners' association to residential unit owners other than the declarant, or an affiliate of the declarant.

"(B) Pro rata segments shall be based on the residential unit's percentage interest in the residential portion of the condominium.

"(C) For purposes of this subsection, "transfer of control" shall have occurred when 51% or more of the residential executive board is composed of residential unit owners other than the declarant, successor declarant, or the declarant's selections or nominees.

"(4) At the end of 5 years from the conveyance of the first residential unit to a purchaser, the declarant may sell unsold residential units as resale units, in which event no

warranty against structural defects in the units under this section shall be required and the bond shall be reduced pro rata as to those unsold units; provided, that one year has passed following transfer of control by the declarant.

- "(5) The bonding requirements pursuant to this subsection and the warranties required under this section are applicable only to residential condominiums or the residential condominium portion of mixed-use condominiums or mixed-use projects which contain two or more types of uses, including residential, retail, and office. If a residential unit is part of a mixed-use condominium:
 - "(A) The cost of the residential portion of the condominium shall include:
- "(i) The residential condominium units' pro rata share of common elements, based on the residential condominium units' percentage interest in the common elements; or
- "(ii) The residential condominium units' pro rata share of those portions of the project directly supporting, enclosing, or servicing the residential condominium.
- "(6) The Mayor shall maintain an online record of the warranty security amounts and the form of warranty security being held for each condominium project for which such security is required, which shall be available to the public on a searchable website.
- "(7) A claimant asserting a claim of structural defect to a residential unit or a portion of the common elements shall notify the declarant in writing via certified mail and return receipt requested of the claimant's intent to file a claim with the Mayor at least 30 calendar days prior to filing such a claim. The declarant shall have an opportunity to respond to the claimant during the 30 calendar days following the delivery of the notice required by this subsection.

"(A) After 30 calendar days from delivery of the claimant's notice of intent to file a claim, the claimant may file a claim of structural defect to a residential unit or portion of the common elements with the Mayor on a form prescribed by the Mayor. The claimant shall send a copy of the claim to the declarant via certified mail and return receipt requested on the same date the claimant files a claim with the Mayor.

"(B) A declarant shall file with the Mayor (with a copy sent to the claimant via certified mail and return receipt requested) a written response to a structural defect claim filed with the Mayor within 30 calendar days of receipt of a copy of the claim

"(C)(i) After receiving the unit owner's or unit owners' association's structural defect claim and the declarant's response, the Mayor shall make a final determination of whether the claim of structural defect is a perfected claim.

"(ii) The Mayor's determination that the structural defect claim is not perfected in a previous instance will have no bearing on any other current or future claim by a unit owner or the unit owners' association based on additional or different information.

"(D) Upon a final determination by the Mayor that the claim is perfected, the Mayor shall make a determination based on the materials provided in the claim of the cost to repair or replace the structural defects to be paid from the bond, letter of credit or other warranty security posted with the Mayor.

"(E)(i) Upon the Mayor's final determination of a perfected claim and determination of the amount of warranty security to be awarded for payment of the costs to repair or replace the structural defects, the declarant and the claimant shall complete all forms required by the Mayor to release the necessary funds.

"(ii) Upon receipt of all necessary completed forms, the Mayor shall release the funds to the claimant within 30 calendar days.

"(F) Any party aggrieved by the Mayor's determination may submit a written request to OAH for a de novo consideration of the claim. Any award from the bond, letter of credit, or other warranty security posted by the Declarant shall be suspended pending the issuance of an order from OAH, in which case the decision of the OAH shall supersede any decision by the Mayor.

"(G) If a unit owners association or unit owner files suit in a court of competent jurisdiction for a breach of the warranties created by this Section, the prevailing party shall be entitled to an award of reasonable attorneys fees and costs as may be determined by the court. Any unit owners' association or unit owner that files suit shall provide written notice to the Mayor, and the bond, letter of credit, or other warranty security posted by the Declarant shall not be reduced or released until a decision is rendered by the court.

"(8) If claims for structural defects under this section are pending at the time the bond, letter of credit, or other warranty security posted would otherwise be allowed to be reduced or no longer be required, then the bond, letter of credit or other warranty security shall be required to be maintained until the claims have been finally resolved, and the bond, letter of credit, or other warranty security has been made available to satisfy the declarant's responsibilities to the unit owners and unit owners' association under this section.

"(9) The bylaws or other condominium documents prepared by the declarant shall not restrict or hinder a unit owner or a unit owners' association's right to assert claims under this section."

178	"(10) The declarant, condominium association, or a unit owner may contest the
179	Mayor's final determination within 30 calendar days after the date of the final determination.
180	"(A) The contesting party shall file its written request for a hearing with
181	the District of Columbia Office of Administrative Hearings ("OAH"). The review by OAH shall
182	be de novo.
183	(4) A new subsection (e-1) is added to read as follows:
184	"(e-1) The Mayor shall approve the release of the funds secured under subsection (e) of
185	this section to satisfy any costs that arise from a declarant's failure to satisfy the requirements of
186	this section pursuant to:
187	"(1) A written agreement between the declarant and claimant regarding the
188	release of the warranty security in satisfaction of the claim, approved by the Mayor,
189	"(2) An order issued by the Mayor pursuant to subsection (e)(7)(E) of this section,
190	"(3) An order of the Office of Administrative Hearings issued following an appeal
191	under subsection (e)(7)(F) of this section; or
192	"(4) An order of a court of competent jurisdiction,".
193	(5) Subsection (g) is amended by striking the text and inserting the following
194	in its place:
195	"(g) (1) The Mayor shall issue proposed rules to implement the provisions of this Act
196	within 180 days of the effective date of this Act, with such rules being published in the DC
197	Register with a 60-day public comment period. The proposed rules shall be submitted to the
198	Council for a 45-day period of review, excluding Saturdays, Sundays, legal holidays, and days of
199	Council recess. If the Council does not approve or disapprove the proposed rules, in whole or in

part, by resolution within this 45-day review period, the proposed rules shall be deemed approved."

"(2) The Mayor shall report to the Council on an annual basis on the use and effect of this section and the number of condominium units traded each year.".

(6) A new subsection (h) is added to read as follows:

"(h)(1) At least seven (7) calendar days prior to the initial conveyance of a residential unit, the declarant shall provide a copy of the bond, letter of credit, or other warranty security required under subsection(e)(1) of this section to the purchaser of such residential unit.

"(2) At any time prior to 30 calendar days after the date that the declarant's control of the condominium expires, the declarant shall provide a copy of the bond, letter of credit, or other warranty security required under subsection (e)(1) of this section to the executive board of the unit owners' association."

(7) A new subsection (i) is added to read as follows:

"(i) The Mayor shall establish a fund for the purpose of providing financial assistance, such as for inspections, cost estimates, and attorney costs, incurred by unit owners or unit owners' associations in the filing of a claim for a condominium developer's warranty against structural defects. The rules for determining eligibility shall provide for the distribution of financial assistance based on financial need, and shall be established through rulemaking. The fund shall be made available to unit owners or unit owners associations which undergo a special assessment on monthly condominium fees as a direct consequence of a unit owners association's expenditures resulting from a structural defect(s) discovered within the warranty period.".

(b) Section 317 (D.C. Official Code § 42-1903.17) is amended to read as follows:

"Any judicial, non-judicial, regulatory, or administrative proceeding for breach of a warranty that arises under section 316 shall be commenced within 5 years after the date the applicable warranty period began. Filing of a claim with the Mayor shall not preclude the claimant from also seeking to judicially enforce its claim. In the event that a breach of warranty claim is filed with a court of competent jurisdiction, the Mayor's decision issued under this section will be stayed until the breach of warranty claim is resolved.

- (c) Section 417 (D.C. Official Code § 42-1904.17) is amended to read as follows:
- "(a) A person shall be fined not less than \$1,000 or double the amount of gain from the transaction, whichever is the larger, but not more than \$50,000, or may be imprisoned for not more than 6 months, or both, for each offense, who knowingly or recklessly:
- "(1) Violates any provision of this chapter or any rule adopted and published under or order issued pursuant to section 412;
- "(2) Makes any untrue statement of a material fact or omits to state a material fact in an application for registration; or
- "(3) Materially misrepresents the estimated construction or conversion costs in the posting of a bond or letter of credit pursuant to section 316.
- "(b) Prosecution for violations of this chapter shall be brought in the name of the District of Columbia by the Attorney General.
- "(c)(1) Notwithstanding the provisions of subsection (a) of this section, the Mayor may suspend any declarant, officer, director, shareholder, partner, employee, or other individual associated with a declarant from: (i) participating in the recordation of any condominium instrument creating a condominium; and/or (ii) selling, conveying or participating in the sale or

244	conveyance of condominium units, upon receipt of facts that demonstrate to the satisfaction of		
245	the Mayor that such person was directly involved in any of the following:		
246	"(A) Fraud, embezzlement, theft, forgery, bribery, falsification or		
247	destruction of records, making false statements, tax evasion, violating criminal tax evasion,		
248	violating criminal tax laws;		
249	"(B) An unfair or deceptive trade practice pursuant to Chapter 39 of Title		
250	28;		
251	"(C)The knowing uttering of an untrue statement of material fact in		
252	connection with:		
253	"(i) The creation or marketing of a condominium;		
254	"(ii) Estimated construction or conversion costs of a condominium		
255	or		
256	"(iii) Costs of construction to substantiate the amount of a bond,		
257	letter of credit or other security posted pursuant to section 316.		
258	"(2) The Mayor shall advise by certified mail, return receipt requested, a person		
259	that is suspended pursuant to this subsection, that:		
260	"(A) They have been suspended;		
261	"(B) The suspension shall remain pending the completion of an		
262	investigation; and		
263	"(C) The person may within 30 calendar days after the mailing of the		
264	notice submit, in person, in writing, or through a representative, information and argument in		
265	opposition to the suspension, including any additional specific information that raises a genuine		
266	dispute over the material facts or the application of the law.		

"(3) If it is determined that the suspended person's submission in opposition raises a genuine dispute over facts material to the suspension or the application of the law, the suspended person shall be afforded an opportunity to appear with counsel, submit documentary evidence, present witnesses, and confront any appearing witness.

"(4) The Mayor:

- "(A) Shall render a decision based on all the information in the administrative record, including any submission made by the suspended person, after the conclusion of the proceedings; and
- "(B) May terminate, modify or leave in force the suspension for a period up to, but not to exceed, 36 months. Prompt written notice of the decision shall be sent to the suspended person by certified mail, return receipt requested.
- "(5) The fraudulent, criminal, or other seriously improper conduct of any officer, director, shareholder, partner, employee, or other individual associated with a declarant may be imputed to:
- "(A) The declarant when the conduct occurred in connection with the individual's performance of duties for or on behalf of the declarant, or with the declarant's knowledge, approval, or acquiescence; or
- "(B) Any officer, director, shareholder, partner, employee, or other individual associated with the declarant who participated in, knew of, or had reason to know of the declarant's conduct.
- "(6) The acceptance of a benefit derived from fraudulent, criminal, or other seriously improper conduct shall be evidence of such knowledge, approval, or acquiescence.

"(7) The declarant may appeal any	determination by the Mayor under this section
to the Office of Administrative Hearings."	

"(d) Civil fines, penalties, and fees may be imposed as alternative sanctions for any infraction of the provisions of this title, or any rules or regulations issued under the authority of this title, pursuant to the Department of Consumer and Regulatory Affairs Civil Infractions Act of 1985, effective October 5, 1985 (D.C. Law 6-42; D.C. Official Code § 2-1801.01 *et seq.*). Adjudication of any infraction of this title shall be pursuant to the Department of Consumer and Regulatory Affairs Civil Infractions Act of 1985, effective October 5, 1985 (D.C. Law 6-42; D.C. Official Code § 2-1801.01 *et seq.*)."

Sec. 3. Fiscal impact statement.

The Council adopts the fiscal impact in the committee report as the fiscal impact statement required by section 4a of the General Legislative Procedures Act of 1975, approved October 16, 2006 (120 Stat. 2038; D.C. Official Code § 1-301.47a).

Sec. 4. Effective date.

This act shall take effect following approval by the Mayor (or in the event of veto by the Mayor, action by the Council to override the veto), a 30-day period of congressional review as provided in section 602(c)(1) of the District of Columbia Home Rule Act, approved December 24, 1973 (87 Stat. 813; D.C. Official Code § 1-206.02(c)(1)), and publication in the District of Columbia Register.