

General Assembly

## Raised Bill No. 1133

January Session, 2019

LCO No. 7199



Referred to Committee on FINANCE, REVENUE AND BONDING

Introduced by: (FIN)

## AN ACT CONCERNING FOREIGN BRANCH CAPTIVE INSURANCE COMPANIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 38a-91aa of the general statutes is repealed and
- 2 the following is substituted in lieu thereof (*Effective July 1, 2019*):
- 3 As used in sections 38a-91aa to 38a-91tt, inclusive, and sections 38a-
- 4 91ww and 38a-91xx:
- 5 (1) "Affiliated company" means any company in the same corporate
- 6 system as a parent, an industrial insured or a member organization by
- 7 virtue of common ownership, control, operation or management.
- 8 (2) "Agency captive insurance company" means a captive insurance
- 9 company that:
- 10 (A) Is owned or directly or indirectly controlled by one or more
- 11 insurance agents or insurance producers licensed in accordance with
- 12 sections 38a-702a to 38a-702r, inclusive;

- (B) Only insures against risks covered by insurance policies sold, solicited or negotiated through the insurance agents or insurance producers that own or control such captive insurance company; and
- 16 (C) Does not insure against risks covered by any health insurance 17 policy or plan.
  - (3) "Alien captive insurance company" means any insurance company formed to write insurance business for its parent and affiliated companies and licensed pursuant to the laws of an alien jurisdiction that imposes statutory or regulatory standards on companies transacting the business of insurance in such jurisdiction that the commissioner deems to be acceptable.
  - (4) "Association" means any legal association of individuals, corporations, limited liability companies, partnerships, associations or other entities that has been in continuous existence for at least one year, where the association itself or some or all of the member organizations:
- 29 (A) Directly or indirectly own, control or hold with power to vote all 30 of the outstanding voting securities or other voting interests of an 31 association captive insurance company incorporated as a stock insurer;
- 32 (B) Have complete voting control over an association captive 33 insurance company incorporated as a mutual corporation or formed as a limited liability company; or 34
  - (C) Constitute all of the subscribers of an association captive insurance company formed as a reciprocal insurer.
- 37 (5) "Association captive insurance company" means any company 38 that insures risks of the member organizations of an association, and 39 includes a company that also insures risks of such member 40 organizations' affiliated companies or of the association.
- (6) "Branch business" means any insurance business transacted in 41

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42 this state by a branch captive insurance company.

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- 43 (7) "Branch captive insurance company" means any alien captive 44 insurance company <u>or foreign captive insurance company</u> licensed by 45 the commissioner to transact the business of insurance in this state 46 through a business unit with a principal place of business in this state.
- 47 (8) "Branch operations" means any business operations in this state 48 of a branch captive insurance company.
  - (9) "Captive insurance company" means any (A) pure captive insurance company, agency captive insurance company, association captive insurance company, industrial insured captive insurance company or special purpose financial captive insurance company that is domiciled in this state and formed or licensed under the provisions of sections 38a-91aa to 38a-91tt, inclusive, or (B) branch captive insurance company.
  - (10) "Ceding insurer" means an insurance company, approved by the commissioner and licensed or otherwise authorized to transact the business of insurance or reinsurance in its state or country of domicile, that cedes risk to a special purpose financial captive insurance company pursuant to a reinsurance contract.
- 62 (11) "Commissioner" means the Insurance Commissioner.
- 63 (12) "Controlled unaffiliated business" means any person:
- (A) Who, (i) in the case of a pure captive insurance company, is not in the corporate system of a parent and the parent's affiliated companies, or (ii) in the case of an industrial insured captive insurance company, is not in the corporate system of an industrial insured and the industrial insured's affiliated companies;
- 69 (B) Who, (i) in the case of a pure captive insurance company, has an existing contractual relationship with a parent or one of the parent's

- 71 affiliated companies, or (ii) in the case of an industrial insured captive 72
- insurance company, has an existing contractual relationship with an
- 73 industrial insured or one of the industrial insured's affiliated
- 74 companies; and

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- 75 (C) Whose risks are managed by a pure captive insurance company 76 or an industrial insured captive insurance company, as applicable, in 77 accordance with section 38a-91qq.
- 78 (13) "Excess workers' compensation insurance" means, in the case of 79 an employer that has insured or self-insured its workers' compensation 80 risks in accordance with applicable state or federal law, insurance in 81 excess of a specified per-incident or aggregate limit established by the 82 commissioner.
- 83 (14) "Foreign captive insurance company" means any insurance 84 company formed to write insurance business for its parent and 85 affiliated companies and licensed pursuant to the laws of a foreign jurisdiction that imposes statutory or regulatory standards on 86 87 companies transacting the business of insurance in such jurisdiction 88 that the commissioner deems to be acceptable.
- [(14)] (15) "Incorporated protected cell" means a protected cell that is 90 established as a corporation or a limited liability company, separate from the sponsored captive insurance company with which it has entered into a participant contract.
- 93 [(15)] (16) "Industrial insured" means an insured:
- 94 (A) Who procures the insurance of any risk or risks by use of the 95 services of a full-time employee acting as an insurance manager or 96 buyer;
- 97 (B) Whose aggregate annual premiums for insurance on all risks 98 total at least twenty-five thousand dollars; and
- 99 (C) Who has at least twenty-five full-time employees.

- 100 [(16)] (17) "Industrial insured captive insurance company" means 101 any company that insures risks of the industrial insureds that comprise 102 an industrial insured group, and includes a company that also insures 103 risks of such industrial insureds' affiliated companies.
- 104 [(17)] (18) "Industrial insured group" means any group of industrial 105 insureds that collectively:
- 106 (A) Directly or indirectly own, control or hold with power to vote all 107 of the outstanding voting securities or other voting interests of an 108 industrial insured captive insurance company incorporated as a stock 109 insurer;
- 110 (B) Have complete voting control over an industrial insured captive 111 insurance company incorporated as a mutual corporation or formed as 112 a limited liability company; or
- 113 (C) Constitute all of the subscribers of an industrial insured captive 114 insurance company formed as a reciprocal insurer.
  - [(18)] (19) "Insurance securitization" or "securitization" means a transaction or a group of related transactions, which may include capital market offerings, that are effected through related risk transfer instruments and facilitating administrative agreements, in which all or part of the result of such transaction is used to fund a special purpose financial captive insurance company's obligations under a reinsurance contract with a ceding insurer and by which:
  - (A) A special purpose financial captive insurance company directly or indirectly obtains proceeds through the issuance of securities by such company or any other person; or
    - (B) A person provides, for the benefit of a special purpose financial captive insurance company, one or more letters of credit or other assets that the commissioner has authorized such company to treat as admitted assets for purposes of its annual report. "Insurance securitization" or "securitization" does not include the issuance of a

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- 130 letter of credit for the benefit of the commissioner to satisfy all or part
- 131 of a special purpose financial captive insurance company's capital and
- 132 surplus requirements under section 38a-91dd.
- 133 "Member organization" [(19)](20)means any individual,
- 134 corporation, limited liability company, partnership, association or
- 135 other entity that belongs to an association.
- 136 [(20)] (21) "Mutual corporation" means a corporation organized
- 137 without stockholders and includes a nonprofit corporation with
- 138 members.
- 139 [(21)] (22) "Parent" means any individual, corporation, limited
- 140 liability company, partnership or other entity that directly or indirectly
- 141 owns, controls or holds with power to vote more than fifty per cent of
- 142 the outstanding voting:
- 143 (A) Securities of a pure captive insurance company organized as a
- 144 stock insurer; or
- 145 (B) Membership interests of a pure captive insurance company
- 146 organized as a nonprofit corporation or as a limited liability company.
- 147 [(22)] (23) "Participant" means any association, corporation, limited
- 148 liability company, partnership, trust or other entity, and any affiliated
- 149 company thereof, that is insured by a sponsored captive insurance
- 150 company pursuant to a participant contract.
- 151 [(23)] (24) "Participant contract" means a contract entered into by a
- 152 sponsored captive insurance company and a participant by which the
- 153 sponsored captive insurance company insures the risks of the
- 154 participant and limits the losses of each such participant to its pro rata
- 155 share of the assets of one or more protected cells identified in such
- 156 participant contract.
- 157 [(24)] (25) "Protected cell" means a separate account established by a
- 158 sponsored captive insurance company, in which assets are maintained

- 159 for one or more participants in accordance with the terms of one or 160 more participant contracts to fund the liability of the sponsored 161 captive insurance company assumed on behalf of such participants as 162 set forth in such participant contracts.
- 163 [(25)] (26) "Pure captive insurance company" means any company 164 that insures risks of its parent and affiliated companies or controlled 165 unaffiliated business.
- [(26)] (27) "Reinsurance contract" means a contract entered into by a 166 167 special purpose financial captive insurance company and a ceding 168 insurer by which the special purpose financial captive insurance 169 company agrees to provide reinsurance to the ceding insurer for risks 170 associated with the ceding insurer's insurance or reinsurance business.
- 171 [(27)] (28) "Risk retention group" means a captive insurance 172 company organized under the laws of this state pursuant to the federal 173 Liability Risk Retention Act of 1986, 15 USC 3901 et seq., as amended 174 from time to time, as a stock insurer or mutual corporation, a 175 reciprocal or other limited liability entity.
  - [(28)] (29) "Security" has the same meaning as provided in section 36b-3 and includes any form of debt obligation, equity, surplus certificate, surplus note, funding agreement, derivative or other financial instrument that the commissioner designates as a security for purposes of sections 38a-91aa to 38a-91tt, inclusive.
- 181 [(29)] (30) "Special purpose financial captive insurance company" 182 means a company that is licensed by the commissioner in accordance 183 with section 38a-91bb, as amended by this act.
- 184 [(30)] (31) "Special purpose financial captive insurance company 185 security" means a security issued by (A) a special purpose financial 186 captive insurance company, or (B) a third party, the proceeds of which 187 are obtained directly or indirectly by a special purpose financial 188 captive insurance company.

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- 189 [(31)] (32) "Sponsor" means any association, corporation, limited 190 liability company, partnership, trust or other entity that is approved by 191 the commissioner to organize and operate a sponsored captive 192 insurance company and to provide all or part of the required 193 unimpaired paid-in capital and surplus.
- 194 [(32)] (33) "Sponsored captive insurance company" means a captive 195 insurance company:
- 196 (A) In which the minimum required unimpaired paid-in capital and 197 surplus are provided by one or more sponsors;
- 198 (B) That insures risks of its participants only through separate 199 participant contracts; and
- 200 (C) That funds its liability to each participant through one or more 201 protected cells and segregates the assets of each protected cell from the 202 assets of other protected cells and from the assets of the sponsored 203 captive insurance company's general account.
- 204 [(33)] (34) "Surplus note" means an unsecured subordinated debt 205 obligation possessing characteristics consistent with the National 206 Association of Insurance Commissioners Statement of Statutory 207 Accounting Principles No. 41, as amended from time to time, and as 208 modified or supplemented by the commissioner.
- 209 Sec. 2. (NEW) (Effective July 1, 2019) (a) As used in this section, (1) 210 "independently procured insurance" has the same meaning as 211 provided in section 38a-277 of the general statutes, and (2) "branch 212 captive insurance company" and "foreign captive insurance company" 213 have the same meanings as provided in section 38a-91aa of the general 214 statutes, as amended by this act.
  - (b) There is established a tax amnesty program for any insured that procures, continues or renews independently procured insurance, where this state is an insured's home state, that is liable for the tax imposed under section 38a-277 of the general statutes for any taxable

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- period ending prior to July 1, 2019, and has failed to pay such tax within the time stated in section 38a-277 of the general statutes.
- 221 (1) The tax amnesty program shall provide that amnesty shall be 222 granted to such insured if such insured (A) establishes a branch 223 captive insurance company in this state or transfers domicile of its 224 alien captive insurance company or its foreign captive insurance 225 company to this state in accordance with the provisions of section 38a-226 58a of the general statutes, as amended by this act, not later than July 1, 227 2020, and (B) pays all taxes due to this state on and after July 1, 2019, 228 under section 38a-277 of the general statutes.
- (2) Upon such establishment or transfer, the Commissioner of Revenue Services shall waive payment of all such taxes, interest and penalties due and outstanding for such insured under section 38a-277 of the general statutes for any taxable period ending prior to July 1, 2019.
- Sec. 3. Section 38a-58a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
  - (a) (1) Any insurer that is organized under the laws of any other state and is admitted to do business in this state for the purpose of writing insurance may, upon approval of the commissioner in accordance with all applicable provisions of the general statutes, become a domestic insurer. Such insurer shall comply with all of the requirements of law relative to the organization and licensing of a domestic insurer of the same type, designate its principal place of business at a location in this state and provide to the commissioner such documents and information the commissioner may reasonably require. After such insurer demonstrates, to the satisfaction of the commissioner, that, upon becoming a domestic insurer, such insurer will be in compliance with all requirements of law and its business will be consistent with the interests of prospective insureds and the public, the commissioner may, in accordance with section 38a-41, issue a new license to such insurer to reflect the change in such insurer's

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- domiciliary state and such insurer shall be subject to the authority and jurisdiction of this state. The articles of incorporation of the domestic insurer may be amended to provide that the corporation is a continuation of the corporate existence of the original foreign corporation through adoption of this state as its corporate domicile and that the original date of incorporation in its original domiciliary state is the date of incorporation of the domestic insurer.
  - (2) Any alien captive insurance company or foreign captive insurance company, as both terms are defined in section 38a-91aa, as amended by this act, may become a domestic captive insurance company in the same manner as provided under this section.
  - (b) Any domestic insurer may, upon the approval of the Insurance Commissioner, transfer its domicile to any other state in which it is admitted to transact the business of insurance, and upon such a transfer shall cease to be a domestic insurer, and shall be admitted to this state, if qualified, as a foreign insurer. The Insurance Commissioner may approve the proposed transfer if he determines that the transfer is in the interest of the policyholders of this state or in the public interest.
  - (c) The certificate of authority, agents' appointments and licenses, rates and other criteria within the discretion of the Insurance Commissioner which are in existence at the time any insurer licensed to transact the business of insurance in this state transfers its corporate domicile to this state or any other state by merger, consolidation or any other lawful method shall continue in full force and effect upon the transfer if the insurer remains duly qualified to transact the business of insurance in this state. All outstanding policies of any transferring insurer shall be given full force and effect and need not be endorsed as to the new name of the company or its new location unless ordered by the Insurance Commissioner. Each transferring insurer shall file new policy forms with the Insurance Commissioner on or before the effective date of the transfer, but may use existing policy forms with appropriate endorsements if allowed by, and under such conditions as

- 284 approved by, the Insurance Commissioner. Each transferring insurer 285 shall notify the Insurance Commissioner of the details of the proposed 286 transfer and shall file promptly any resulting amendments to corporate 287 documents filed or required to be filed with the Insurance Department. 288 Each such insurer, upon the transfer of its domicile to this state, shall 289 file with the Secretary of the State a true copy of its original articles of 290 incorporation, duly certified by the proper official of the state and a 291 certificate in such form as prescribed by the Secretary of the State and 292 approved by the Insurance Commissioner.
- Sec. 4. Subdivision (3) of subsection (e) of section 38a-91bb of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):
  - (3) The commissioner shall not grant a license to a branch captive insurance company unless the alien captive insurance company or foreign captive insurance company, as applicable, grants the commissioner authority to examine the alien captive insurance company or foreign captive insurance company in the jurisdiction in which [the alien] such captive insurance company is formed.
- Sec. 5. Subsection (h) of section 38a-91ff of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July* 1, 2019):
- 305 (h) In the case of a captive insurance company licensed as a branch captive insurance company, the alien captive insurance company or 306 307 foreign captive insurance company, as applicable, shall petition the 308 commissioner to issue a certificate setting forth the commissioner's 309 finding that, after considering the character, reputation, financial 310 responsibility, insurance experience, and business qualifications of the 311 officers and directors of [the alien] <u>such</u> captive insurance company, 312 the licensing and maintenance of the branch operations will promote 313 the general good of the state. The alien captive insurance company or 314 foreign captive insurance company may register to do business in this 315 state after the commissioner's certificate is issued.

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Sec. 6. Subparagraph (B) of subdivision (1) of subsection (b) of section 38a-91gg of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

(B) In the case of branch captive insurance companies, prior to March first of each year, each such company shall submit to the commissioner a copy of all reports and statements required to be filed under the laws of the jurisdiction in which the alien captive insurance company or foreign captive insurance company is formed. Such reports and statements shall be verified by oath of two of its executive officers. If the commissioner is satisfied that the annual report filed by [the alien] such captive insurance company in its domiciliary jurisdiction provides adequate information concerning the financial condition of [the alien] such captive insurance company, the commissioner may waive the requirement for completion of the captive annual statement for business written in the alien or foreign jurisdiction.

Sec. 7. Subparagraph (A) of subdivision (2) of subsection (g) of section 38a-91ss of the general statutes is repealed and the following is substituted in lieu thereof (*Effective July 1, 2019*):

(A) Proceeds from a special purpose financial captive insurance company securitization or letters of credit or other assets described in subdivision [(18)] (19) of section 38a-91aa, as amended by this act;

This act shall take effect as follows and shall amend the following		
sections:		
Section 1	July 1, 2019	38a-91aa
Sec. 2	July 1, 2019	New section
Sec. 3	July 1, 2019	38a-58a
Sec. 4	July 1, 2019	38a-91bb(e)(3)
Sec. 5	July 1, 2019	38a-91ff(h)
Sec. 6	July 1, 2019	38a-91gg(b)(1)(B)
Sec. 7	July 1, 2019	38a-91ss(g)(2)(A)

**FIN** Joint Favorable