



General Assembly

January Session, 2019

***Raised Bill No. 1080***

LCO No. 6012



Referred to Committee on HUMAN SERVICES

Introduced by:  
(HS)

***AN ACT CONCERNING A TWO-GENERATIONAL INITIATIVE.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

1 Section 1. (NEW) (*Effective July 1, 2019*) (a) There is established,  
2 within the executive branch, a Two-Generational Family Economic  
3 Success Cabinet. The cabinet shall work to achieve measurable results  
4 for families through coordinated interagency action to (1) drive  
5 savings, (2) reduce redundancy, (3) boost impact and (4) advance racial  
6 and socio-economic equity.

7 (b) The cabinet shall consist of: (1) The Secretary of the Office of  
8 Policy and Management, or the secretary's designee; (2) the  
9 Commissioners of Early Childhood, Education, Children and Families,  
10 Social Services, Public Health, Economic and Community  
11 Development, Administrative Services, Housing, Transportation,  
12 Correction, the Labor Commissioner, or each commissioner's designee;  
13 and (3) the president of the Connecticut State Colleges and  
14 Universities, or the president's designee. The chairperson of the cabinet  
15 shall be the Secretary of the Office of Policy and Management, or the  
16 secretary's designee. The cabinet shall meet at least quarterly and

17 report to the Governor.

18 (c) The cabinet, informed by the recommendations of the advisory  
19 board established pursuant to section 17b-112l of the general statutes,  
20 as amended by this act, shall: (1) Remove institutional barriers to  
21 successful implementation of the two-generational initiative  
22 established in section 17b-112l of the general statutes, as amended by  
23 this act; (2) share data to facilitate the initiative; (3) coordinate and  
24 leverage existing resources to assist families to overcome common  
25 barriers to economic success while generating savings for the state; (4)  
26 pursue innovative approaches based on input of parents and other  
27 community members to increase the impact of the initiative while  
28 advancing racial and socio-economic equity; and (5) annually establish  
29 shared indicators and goals for interagency collaboration to achieve  
30 quantifiable and verifiable systems change to disrupt cycles of  
31 intergenerational poverty and advance family economic self-  
32 sufficiency. Such indicators and goals, may include, but need not be  
33 limited to: (A) Improvements to service coordination and delivery  
34 across one or more programs for early learning, adult education, child  
35 care, housing, job training, transportation, financial literacy, health and  
36 mental health services, and (B) efforts to sufficiently support pathways  
37 to family-sustaining workforce opportunities.

38 (d) The cabinet shall develop and present a long-term interagency  
39 plan to the Governor to further coordinate, align and optimize service  
40 delivery of relevant two-generational programs state-wide. Such plan  
41 may include, but need not be limited to: (1) State incentives for public  
42 and private entities that develop such two-generational programming;  
43 (2) streamlined resource, practice and data sharing within and between  
44 agencies that serve families; and (3) the development and assessment  
45 of two-generational programming outcomes. The cabinet shall file an  
46 annual report on its progress in accordance with the provisions of  
47 subsection (f) of section 17b-112l of the general statutes, as amended by  
48 this act.

49 Sec. 2. Section 17b-112l of the general statutes is repealed and the

50 following is substituted in lieu thereof (*Effective July 1, 2019*):

51 (a) There is established [an] a two-generational initiative to [foster  
52 family economic self-sufficiency in low-income households through a  
53 comprehensive two-generational service delivery approach] disrupt  
54 cycles of poverty and advance family economic self-sufficiency. The  
55 initiative shall [promote systemic change to create conditions across  
56 local and state public sector agencies and the private sector]  
57 collaborate across public and private sectors to support early  
58 childhood care and education, health and workforce readiness and  
59 economic self-sufficiency across two generations in the same  
60 household. Households may include, but need not be limited to,  
61 children and their mothers, fathers, noncustodial parents and other  
62 primary caregivers.

63 (b) The Office of Early Childhood shall serve as the two-  
64 generational initiative's coordinating agency. [for the executive  
65 branch.] The initiative may [review and consider] include review and  
66 consideration of the following, within available appropriations, [:] to  
67 attain family economic mobility and success:

68 (1) [Improvements to the coordination and delivery of]  
69 Coordination and delivery of programs that improve access and equity  
70 for families. Such programs may include, but need not be limited to,  
71 early learning programs, adult education, child care, housing,  
72 apprenticeship and job training, transportation, financial literacy, [and  
73 other related support services, including, but not limited to,] health  
74 and mental health services, and sufficiently supported pathways to  
75 family-sustaining workforce opportunities, offered at one location,  
76 [wherever] whenever possible;

77 (2) Alignment of [existing state and local support systems around  
78 the (A) household, including how to leverage] state and federal  
79 resources around the family including the Temporary Assistance for  
80 Needy Families block grant funds, and services to equip such  
81 [households] families with the tools and skills needed to overcome

82 obstacles and engage opportunities. [, and (B) the coordinated state-  
83 wide reading plan for students in kindergarten to grade three,  
84 inclusive, developed pursuant to section 10-14v;

85 (3) Development of a long-term plan to coordinate, align and  
86 optimize service delivery of relevant programs state wide. Such plan  
87 may include, but need not be limited to, (A) the targeted use of  
88 Temporary Assistance for Needy Families block grant funds, to the  
89 extent permissible under federal law, to support two-generational  
90 programming; (B) state incentives for private entities that develop such  
91 two-generational programming; (C) streamlined resource, practice and  
92 data sharing among and between agencies that serve families involved  
93 in the initiative in order to best serve such families; and (D) the  
94 development and assessment of two-generational programming  
95 outcomes; and

96 (4) Partnerships between state and national philanthropic  
97 organizations, as available, to provide support, technical assistance,  
98 guidance and best practices to the participating communities in the  
99 initiative and the advisory council established pursuant to subsection  
100 (d) of this section.]

101 (c) [The] Implementation of the initiative shall foster the  
102 comprehensive two-generational service delivery approach for early  
103 care and education and workforce readiness in learning communities  
104 that may include, but need not be limited to, New Haven, Hartford,  
105 East Hartford, West Hartford, Norwalk, Meriden, Windham, Enfield,  
106 Waterbury and Bridgeport. The initiative shall be [informed by  
107 members of low-income households within these communities and]  
108 implemented in partnership with parent and family leaders to  
109 determine the priorities and challenges of low-income households.  
110 Coordinators of the initiative shall foster a peer-to-peer exchange and  
111 technical assistance in best practices between learning communities  
112 that shall be shared with the advisory [council] board established  
113 pursuant to subsection (d) of this section. The staff of the Commission  
114 on Women, Children and Seniors shall serve as the [organizing and]

115 administrative staff to the learning communities.

116 [(d) A Two-Generational Advisory Council shall be established as  
117 part of the initiative to advise the state on how to foster family  
118 economic self-sufficiency in low-income households through a  
119 comprehensive two-generational service delivery approach for early  
120 care and education and workforce readiness. The council shall consist  
121 of one member of the General Assembly appointed by the speaker of  
122 the House of Representatives, who shall serve as a cochairperson; one  
123 member of the Senate appointed by the president pro tempore of the  
124 Senate, who shall serve as a cochairperson; one member representing  
125 the interests of business or trade organizations appointed by the  
126 majority leader of the Senate; one member with expertise on issues  
127 concerning health and mental health appointed by the majority leader  
128 of the House of Representatives; one member on issues concerning  
129 children and families appointed by the minority leader of the Senate;  
130 one member of the General Assembly appointed by the minority  
131 leader of the House of Representatives; a member of a low-income  
132 household selected by the Commission on Women, Children and  
133 Seniors; representatives of nonprofit and philanthropic organizations  
134 and scholars who are experts in two-generational programs and  
135 policies; and other business and academic professionals as needed to  
136 achieve goals for two-generational systems planning, evaluations and  
137 outcomes selected by the cochairpersons. The Commissioners of Social  
138 Services, Early Childhood, Education, Housing, Transportation, Public  
139 Health and Correction and the Labor Commissioner, or each  
140 commissioner's designee; and the Chief Court Administrator, or the  
141 Chief Court Administrator's designee, shall serve as ex-officio  
142 members of the advisory council. The staff of the Commission on  
143 Women, Children and Seniors shall serve as the organizing and  
144 administrative staff of the advisory council.

145 (e) Not later than September 1, 2018, the Two-Generational  
146 Advisory Council shall consult with the Office of the Attorney  
147 General, the Office of Policy and Management and the Connecticut  
148 Preschool through Twenty and Workforce Information Network,

149 established pursuant to section 10a-57g, to develop a uniform  
150 approach among partner agencies in the two-generational initiative to  
151 facilitate data sharing in accordance with state and federal law  
152 pursuant to subparagraph (C) of subdivision (3) of subsection (b) of  
153 this section.

154 (f) Not later than December 31, 2018, the advisory council shall  
155 report, in accordance with the provisions of section 11-4a, to the joint  
156 standing committees of the General Assembly having cognizance of  
157 matters relating to education, housing, human services, labor, public  
158 health, transportation and appropriations and the budgets of state  
159 agencies that includes (1) The challenges and opportunities in working  
160 with a parent and child concurrently in a two-generational service  
161 delivery model; (2) recommendations to improve systems, policy,  
162 culture, program, budget or communications issues among agencies  
163 and service providers on the local and state levels to achieve two-  
164 generational outcomes; (3) recommendations on the elimination of  
165 barriers to promote two-generational success; and (4)  
166 recommendations concerning improved data sharing developed  
167 pursuant to subsection (e) of this section across two-generational  
168 initiative partner agencies.]

169 (d) A Two-Generational Advisory Board shall be established as part  
170 of the initiative to advise the state, the legislature and the Two-  
171 Generational Family Economic Success Cabinet, established pursuant  
172 to section 1 of this act, on how to foster family economic self-  
173 sufficiency in low income households through a comprehensive two-  
174 generational service delivery approach for early child care, education  
175 and workforce readiness. The board shall work in partnership with  
176 philanthropic organizations, as available, to provide support, technical  
177 assistance, guidance and best practices to the participating  
178 communities in the initiative designated pursuant to subsection (c) of  
179 this section. The board shall consist of (1) one member of the General  
180 Assembly appointed by the speaker of the House of Representatives,  
181 who shall serve as a cochairperson; (2) one member of the Senate  
182 appointed by the president pro tempore of the Senate, who shall serve

183 as a cochairperson; (3) one member representing the interests of  
184 business or trade organizations appointed by the majority leader of the  
185 Senate; (4) one member with expertise on issues concerning health and  
186 mental health appointed by the majority leader of the House of  
187 Representatives; (5) one member with expertise on issues concerning  
188 children and families appointed by the minority leader of the Senate;  
189 (6) one member of the General Assembly appointed by the minority  
190 leader of the House of Representatives; (7) representatives of nonprofit  
191 and philanthropic organizations and scholars who are experts in two-  
192 generational programs and policies; (8) parent or family leaders  
193 representing low-income households, selected by the Commission on  
194 Women, Children and Seniors, who shall constitute one-fourth of the  
195 board; and (9) other business and academic professionals as needed to  
196 achieve goals for two-generational systems planning, evaluations and  
197 outcomes selected by the cochairpersons. The chairperson of the Two-  
198 Generational Family Economic Success Cabinet, established pursuant  
199 to section 1 of this act, or the chairperson's designee, and the Chief  
200 Court Administrator, or the Chief Court Administrator's designee,  
201 shall serve as ex-officio members of the advisory board. The staff of the  
202 Commission on Women, Children and Seniors shall serve as the  
203 organizing and administrative staff of the advisory board.

204 (e) Not later than July 1, 2020, pursuant to the advisory authority  
205 established in section 3-125, the Office of the Attorney General, in  
206 consultation with the Two-Generational Advisory Board, established  
207 pursuant to subsection (d) of this section, the Two-Generational Family  
208 Economic Success Cabinet, established pursuant to section 1 of this act,  
209 the Office of Policy and Management and the Connecticut Preschool  
210 through Twenty and Workforce Information Network, established  
211 pursuant to section 10a-57g, shall develop a uniform interagency data  
212 sharing protocol to remove legal barriers to promote cross-agency and  
213 cross-sector collaboration under this section to the fullest extent  
214 permitted by state and federal laws.

215 (f) Not later than December 31, 2020, and annually thereafter, the  
216 Two-Generational Advisory Board, established pursuant to subsection

217 (d) of this section, in collaboration with the Two-Generational Family  
 218 Economic Success Cabinet, established pursuant to section 1 of this act,  
 219 shall report, in accordance with the provisions of section 11-4a, to the  
 220 joint standing committees of the General Assembly having cognizance  
 221 of matters relating to education, housing, human services, labor, public  
 222 health, transportation and appropriations and the budgets of state  
 223 agencies. The report shall include, but need not be limited to: (1) The  
 224 opportunities and challenges in working with a two-generational  
 225 service delivery model, and (2) recommendations to (A) develop  
 226 methods that ensure two-generational initiative approaches are based  
 227 on continuous feedback from family leaders regarding the priorities  
 228 and challenges of low-income households; (B) improve systems,  
 229 policy, culture, program, budget or communications issues among  
 230 agencies and service providers on the local and state levels to achieve  
 231 two-generational outcomes; (C) eliminate barriers to two-generational  
 232 success; and (D) improve data sharing across two-generational  
 233 initiative agencies.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>July 1, 2019</i>	New section
Sec. 2	<i>July 1, 2019</i>	17b-112l

**Statement of Purpose:**

To promote family economic success across generations through the establishment of a cabinet designed to help coordinate services.

*[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]*